# BOARD OF EDUCATION OF THE MAGNOLIA SCHOOL DISTRICT COUNTY OF CAMDEN

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

> FOR THE FISCAL YEAR ENDED JUNE 30, 2016



### **BOROUGH OF MAGNOLIA SCHOOL DISTRICT**

Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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### AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Borough of Magnolia School District County of Camden, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Magnolia School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2016, which were separately issued in the Comprehensive Annual Financial Report dated November 21, 2016.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Borough of Magnolia School District, for the fiscal year ended June 30, 2016, and is intended for the information of the School District's management and the Division of Administration and Finance, Department of Education, State of New Jersey, and should not be used by anyone other than these specified parties.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants

Bouman & Company CLD

& Consultants

Robert P. Nehila, Jr.

RP.Z

Certified Public Accountant

Public School Accountant No. CS 002065

Voorhees, New Jersey November 21, 2016

#### ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

#### **SCOPE OF AUDIT**

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### ADMINISTRATIVE PRACTICES AND PROCEDURES

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Comprehensive Annual Financial Report (CAFR).

### Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Greg Gontowski	Board Secretary / School Business Administrator	\$ 25,000.00
Robin Sarlo	Treasurer of School Moneys	170,000.00

There is a Public Employees' Faithful Performance Blanket Position Bond with NJSBAIG Company covering all other employees with multiple coverage of \$50,000.00.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The School District made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### **Examination of Claims**

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

#### **Payroll Account**

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the payroll agency account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund.

Sampled payrolls were delivered to the Board Secretary who then deposited with warrants in separate bank accounts for net payroll and withholdings.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### **Employee Position Control Roster**

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2015-2016 budget review checklist.

#### **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

#### Travel

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

#### Board Secretary's Records

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

#### Treasurer of School Moneys' Records

Our audit of the financial and accounting records maintained by the Treasurer of School Moneys indicated that they were in satisfactory condition.

## <u>Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (I.A.S.A.) as reauthorized by the No Child Left Behind Act (N.C.L.B.) of 2001</u>

The E.S.E.A. / N.C.L.B. financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and II of the Elementary and Secondary Education Act as amended and reauthorized.

The audit of compliance for E.S.E.A. did not indicate any reportable noncompliance.

#### Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for other special projects did not indicate any reportable noncompliance.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### T.P.A.F. Reimbursement

Our audit procedures included a sample of the biweekly reimbursement filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

#### SCHOOL PURCHASING PROGRAMS

#### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

http://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

http://lis.njleg.state.nj.us/cgi-

bin/om\_isapi.dll?clientID=1319801&depth=2&expandheadings=off&headingswithhits=on&infobase=statutes.nfo&softpage=TOC Frame Pg42

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent) and \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800.00 for 2015-16.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### **SCHOOL FOOD SERVICE**

The school food service program was not selected as a major federal and / or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

#### SCHOOL FOOD SERVICE (CONT'D)

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The financial transactions and statistical records of the school food service fund were audited. The financial accounts, meal count records, and eligibility applications were tested on a sample basis. No exceptions were noted

Cash receipts and bank records were sampled for timely deposit. No exceptions were noted.

The School District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract / addendum were inspected and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will return a profit of at least \$15,000.00. The operating results provision has been met.

Expenditures should be separately recorded as food, labor, and other costs. Vendor invoices were sampled and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did exceed three months average expenditures by \$7,022.93.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement claims were submitted / certified in a timely manner.

Sampled applications for free and reduced price meals were tested for completeness and accuracy. The free and reduced price meal and free milk policy was inspected for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for audit.

USDA Food Distribution Program (food and / or commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The School District maintains the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

#### **STUDENT BODY ACTIVITIES**

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

#### **APPLICATION FOR STATE SCHOOL AID**

Our audit procedures included a sample of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

#### **PUPIL TRANSPORTATION**

Our audit procedures included a sample of on-roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. No exceptions were noted in our sample of transportation related purchases of goods and services.

#### **FACILITIES AND CAPITAL ASSETS**

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

#### **MISCELLANEOUS**

#### **Continuing Disclosure Agreements**

The School District complied with its most recent continuing disclosure agreements made in relation to prior year bond issuances.

#### **FOLLOW-UP ON PRIOR YEAR'S FINDINGS**

There were no audit findings for the fiscal year ended June 30, 2015.

We have also inspected any findings contained in the audit reports issued by the Office of Fiscal Accountability and Compliance (OFAC). Corrective action had been taken on all findings in the report dated January 5, 2016, that are material to the grant.

#### 29500

#### **ACKNOWLEDGMENT**

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

Bowman & Company LLD

Robert P. Nehila, Jr.

RP.Z

Public School Accountant No. CS 002065

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BOROUGH OF MAGNOLIA SCHOOL DISTRICT Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2015

	2016-2017	2016-2017 Application for State 8	School Aid	й	Sample for Verification		Priv	ate Schools fo	Private Schools for the Disabled	77
	S.S.	orte orkpa On R	E	sampl scted orkpap	rifiec egis On R	rors egis On F	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
	Full	Full	Full	Full	Full	Full	Schools	cation	Verified	Errors
Haif Day Preschool Full Day Preschool Haif Day Kindergarten	18	18		78	18					
Full Day Kindergarten	47	47		47	47					
One	53	53		53	53					
Two	38	38		38	38					
Three	28	28		28	28					
Four	41	41		41	41					
Five	28	28		28	28					
Six	32	32		32	32					
Seven	37	37		37	37					
Eight	31	31		31	31					
Nine										
Ten										
Eleven										
Twelve										
Post-Graduate										
Adult H.S. (15+CR.)										
Adult H.S. (1-14CR.)										
Subtotal	353 -	353 -	1	353 -	353 -	1	'	'	•	'
Special Education-Elementary	50	20		24	24					
Special Education-Middle School Special Education-High School	26	26		11	11		2	2	2	
Subtotal	- 92	- 92		35	35		2	2	2	'
Co. Voc Regular Co. Voc. Ft. Post Sec.										
Subtotal										
Totals	429	429	1	388	388 -	1	2	2	2	'
Percentage Error		·				•			"	1

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BOROUGH OF MAGNOLIA SCHOOL DISTRICT Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2015

	Res	Resident Low Income		Sam	Sample for Verification	_	ш.	Resident LEP Low Income	Icome	Sam	Sample for Verification	
	Reported on A.S.S.A. as	Reported on Workpapers as		Sample	Verified to		Reported on A.S.S.A. as	Reported on Workpapers as		Sample	Verified to Application,	
	Low	Low	Errors	Selected from Workpapers	Application and Register	Sample Errors	LEP Low Income	LEP Low Income	Errors	Selected from Workpapers	Test Score and Register	Sample Errors
Half Day Preschool Full Day Preschool Half Day Kindergarten												
Full Day Kindergarten	18	18		16	16							
One	25	25		<u>ი</u> ნ	<u>ი</u> ნ		•	-		-	•	
Three	12	12		9 2	5 6		-	-		-	-	
Four	21	21		2	2							
Five	10	10		80	80							
Six	15	15		1 :	1 :							
Seven Eight	17	12		16	16							
Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.)												
Subtotal	151	151	'	103	103			-	,		1	'
Special Education Elementary	18	ά		7	7		•	-		-	-	
Special Education-Elementary Special Education-Middle School Special Education-High School	0 0 0	0 0 0		4 4	4 4		-	-		-	-	
Subtotal	37	37	1	18	18	1	_	-	•	-	_	
Co. Voc Regular Co. Voc. Ft. Post Sec.												
Subtotal	•	•	1			•			1			'
Totals	188	188	•	121	121	1	2	2	•	2	2	'
Percentage Error			'			'		<b>"</b>		11		'
			Transpo	Transportation								
	Reported on DRTRS by DOE/County	Reported on DRTRS by <u>District</u>	Errors	Tested	Verified	Errors					Reported	Re- Calculated
Reg Public Schools, Col. 1 Reg SpEd, Col. 4 Transported - Non-Public, Col. 3 Special Needs, Col. 6	n	ဇ		8	8		Reg. Avg. (Milea Reg. Avg. (Milea Spec. Avg. (Mile	Reg. Avg. (Mileage) = Regular Including Grade PK stuc Reg. Avg. (Mileage) = Regular Excluding Grade PK stu Spec. Avg. (Mileage) = Special Ed. with Special Needs	Reg. Avg. (Mileage) = Regular Including Grade PK students (Part A) Reg. Avg. (Mileage) = Regular Excluding Grade PK students (Part B) Spec. Avg. (Mileage) = Special Ed. with Special Needs	its (Part A) nts (Part B)	ה/מ ה/מ 10.7	n/a n/a 10.7
Totals	3	3	•	3	3	•						
Percentage Error			'			'						

BOROUGH OF MAGNOLIA SCHOOL DISTRICT
Application for State School Aid Summary
Schedule of Audited Enrollments
Enrollment as of October 15, 2015

Half Day Preschool Full Day Preschool Half Day Rindergarten One Two Three Four Five Six Seven Ceight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (1-14CR.) Adult H.S. (1-14CR.) Subtotal Special Education-Elementary Special Education-High School Subtotal Co. Voc Regular Co. Voc Regular Co. Voc Regular Subtotal	Reported on A.S.S.A. as NOT Low Income	Resident LEP NOT Low Income Reported on Workpapers as NOT Low Income  1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Errois	Sample Selected from Workpapers	Sample for Verification  Verified to  Test Score and Register  1 1 1 1 1 1 1 1 1	Sample
Totals	_	-		-	_	'
Percentage Error			•			•

#### **EXCESS SURPLUS CALCULATION**

#### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

#### SECTION 1

#### 2% Calculation of Excess Surplus

2015-16 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by:  Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	7,208,667.24 (B)  - (B1a) - (B1b) - (B1c) - (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	723,223.02 (B2a) - (B2b)
Adjusted 2015-16 General Fund Expenditures [(B)+(B1s)-(B2s)]	6,485,444.22 (B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *	129,708.88 (B4) 250,000.00 (B5) 31,640.00 (K)
Maximum Unassigned Fund Balance [(B5) + (K)]	<u>281,640.00</u> (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2016 (Per CAFR Budgetary Comparison Schedule, Ex. C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	3,304,845.55 (C)  170.00 (C1)  - (C2)  925,830.57 (C3)  1,144,976.04 (C4)  18,027.43 (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	1,215,841.51_(U1)
SECTION 3	· · · · · · · · · · · · · · · · · · ·
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	934,201.51 (E)
Recapitulation of Excess Surplus as of June 30, 2016	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Restricted - Excess Surplus *** [(E)]	925,830.57 (C3) 934,201.51 (E)
Total Excess Surplus [(C3)+(E)]	1,860,032.08 (D)

#### **EXCESS SURPLUS CALCULATION (CONT'D)**

#### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

#### Footnotes:

- \* Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below is to be utilized when applicable for:
  - (H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2016 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
  - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
  - (J1) Extraordinary Aid;
  - (J2) Additional Nonpublic School Transportation Aid;
  - (J3) Recognized current year School Bus Advertising Revenue; and
  - (J4) Family Crisis Transportation Aid.

Notes to auditor: Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid, Family Crisis Transportation Aid, and Additional Nonpublic School Transportation Aid.

#### **Detail of Allowable Adjustments**

Federal Impact Aid		(H)
Sale & Lease-back	-	(I)
Extraordinary Aid	31,640.00	(J1)
Additional Nonpublic School Transportation Aid	-	(J2)
Current Year School Bus Advertising Revenue Recognized	-	(J3)
Family Crisis Transportation Aid		(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	31,640.00	(K)

This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2016-2017 general fund budget.

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

#### **Detail of Other Restricted Fund Balance**

Statutory restrictions:	
Approved unspent separate proposal	
Sale/lease-back reserve	<u> </u>
Capital reserve	891,820.46
Maintenance reserve	162,885.19
Emergency reserve	90,270.39
Tuition reserve	<u> </u>
School bus advertising 50% fuel offset reserve - current year	
School bus advertising 50% fuel offset reserve - prior year	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	
Other state/government mandated reserves	
[Other Restricted Fund Balance not noted above]****	
Total Other Restricted Fund Balance	1,144,976.04_(C4

<sup>\*\*\*</sup> Amounts must agree to the June 30, 2016 CAFR and must agree to Audit Summary Line 90030.