# BOROUGH OF MERCHANTVILLE SCHOOL DISTRICT BOARD OF EDUCATION

**COUNTY OF CAMDEN** 

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

FOR THE FISCAL YEAR ENDED JUNE 30, 2016

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# BOROUGH OF MERCHANTVILLE SCHOOL DISTRICT COUNTY OF CAMDEN JUNE 30, 2016

# TABLE OF CONTENTS

<u>EXHIBIT</u>	<u>PAGE</u>
INDEPENDENT AUDITORS' REPORT	1
SCOPE OF AUDIT	2
ADMINISTRATIVE PRACTICES AND PROCEDURES	
Insurance	2
Official Bonds	2
Tuition Charges	2
FINANCIAL PLANNING, ACCOUNTING AND REPORTING	
Examination of Claims	2
Payroll and Payroll Agency Account	2
Reserve for Encumbrances and Accounts Payable	3
Classification for Expenditures	3
Board Secretary's Records	3
Treasurer's Records Elementary and Secondary Education Act (E.S.E.A)/Improving America's	3
Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001	3
Other Special Federal and/or State Projects	3
T.P.A.F. Reimbursement	4
SCHOOL PURCHASING PROGRAMS	
Contracts and Agreements Requiring Advertisement for Bids	4
SCHOOL FOOD SERVICE	4 - 5
STUDENT BODY ACTIVITIES	5
Student Activities Fund	-
UNEMPLOYMENT COMPENSATION INSURANCE TRUST FUND	6
WORKERS' COMPENSATION INSURANCE TRUST FUND	6
APPLICATION FOR STATE SCHOOL AID (A.S.S.A)	6
PUPIL TRANSPORTATION	6
FOLLOW-UP ON PRIOR YEAR FINDINGS	6
ACKNOWLEDGEMENT	6
SCHEDULE OF MEAL COUNT ACTIVITY	7
SCHEDULE OF AUDITED ENROLLMENTS	8 - 10
EXCESS SURPLUS CALCULATION	11 - 13



#### INDEPENDENT AUDITORS' REPORT

Honorable President and Members of the Board of Education Borough of Merchantville School District County of Camden Merchantville, New Jersey

We have audited, in accordance with generally accepted auditing standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Merchantville School District in the County of Camden for the fiscal year ended June 30, 2016, and have issued our report thereon dated December 1, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Merchantville School District Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Frances Sperling Feldbaum, CPA Licensed Public School Accountant License No. 20CS00248900

St. Clair CPA3, P.C.

St. Clair CPAs, P.C. Certified Public Accountants

Merchantville, New Jersey December 1, 2016

# <u>ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING</u>

#### SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education. As per P.L. 2010, C-39, effective July 2010, the position of Treasurer of School Monies is eliminated and all responsibilities are now performed by the School Business Administrator.

#### ADMINISTRATIVE PRACTICES AND PROCEDURES

#### **Insurance**

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the District's CAFR.

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Loretta Mansolino	Board Secretary	\$ 35,000
William Thompson	School Business Administrator (Treasurer responsibilities)	\$ 170,000

The above surety bond coverage was sufficient to meet the requirement in the schedule set forth in N.J.A.C. 6A:23A-16.4(c).

#### **Tuition Charges**

A comparison of tentative charges and actual certified tuition charges was made. The actual costs were more than estimated costs due to an increase in the number of students. The Board made proper adjustments to the billings to the sending districts for the adjustment in per pupil costs in accordance with N.J.A.C. 6A: 23-3.1 (f) 3.

#### FINANCIAL PLANNING, ACCOUNTING AND REPORTING

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll and Payroll Agency Account

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the payroll agency account.

All payrolls were approved by the Chief Administrative Officer and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, and all employees were paid according to their approved contracts or salary levels.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators to the NJ Department of Treasury was filed on time by the March 15 due date.

#### FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2016 for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were noted.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### **Board Secretary's Records**

The financial records and books of accounts maintained by the Secretary were in satisfactory condition.

Acknowledgement of the Board's receipt of the Board Secretary's and School Business Administrator's monthly financial reports was included in the minutes.

Monthly financial certification of the Board Secretary and Board of Education for positive line item account status certifications (N.J.A.C. 6A:23-2.12) were performed. Budgetary line item account transfers were approved monthly to cover any anticipated deficits.

#### **Treasurer's Records**

The School Business Administrator (Board Secretary) performed cash reconciliations for the general operating account, payroll agency and payroll account per N.J.S.A. 18A:17-39.

All cash receipts were promptly deposited.

The Treasurer's records were in agreement with the records of the Board Secretary.

The Treasurer filed reports in a timely manner.

# Elementary and Secondary Education Act (E.S.E.A)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary School Improvement Act as amended and reauthorized.

#### Other Special Federal and/or State Projects

Our audit of the federal and state funds, on a test basis, indicated the obligations and expenditures were incurred during the fiscal year or project period for which the project was approved. Encumbrances, contracts, salaries and expenditures for federal and state funded projects were in accordance with the laws and regulations and in conformity with procurement requirements.

The financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms electronically filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. All T.P.A.F. wages were properly reported during the fiscal year ended June 30, 2016.

#### **SCHOOL PURCHASING PROGRAMS**

#### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-3(a) sets forth the bid threshold and requires award by board resolution. There is a higher threshold where there is a "Qualified Purchasing Agent" in the district as defined by N.J.A.C. 5:34-1.1 and certified upon approval of an application submitted to DCA. Pursuant to N.J.A.C. 18A:18A-3(b), the bid threshold may be adjusted by the Governor, in consultation with the Department of Treasury, every five years and was raised to \$40,000, effective July 1, 2015.

N.J.S.A. 18A:18A-3(b) – provides for the base contract period.

N.J.S.A. 18A:18A-4 sets forth the requirement for advertising, and was amended to address the disqualification of a vendor. This statute permits a board of education to disqualify a low bidder if any board of education or, in the case of a contact for a school facilities project, the New Jersey Economic Development Authority had had a "prior negative experience" with the bidder.

N.J.S.A. 18A:18A-4.4 provides boards of education the authority to pass a resolution authorizing the use of competitive contracting. "In order to initiate competitive contracting, the Board of Education shall pass a resolution authorizing the use of competitive contracting each time specialized goods or services enumerated in section 45 of L.1999, c440 are desired to be contracted."

The results of our examination indicated that no individual payments, contracts or agreements were made for the performance of any work or goods or services in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The review of contracts and agreements did not disclose any areas of statutory noncompliance.

#### SCHOOL FOOD SERVICE

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposits.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process, the edit check worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

#### **SCHOOL FOOD SERVICE (Continued)**

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served for the entire school year did not exceed the number of valid applications on file times the number of operating days. The free and reduced price meal policy is uniformly administered throughout the school system. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Food distribution commodities were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Proprietary Funds, Section B of the CAFR.

#### *Finding:*

School milk claimed did not agree with milk count records resulting in an over claim.

#### Recommendation:

Prior to submitting reimbursement claims to the New Jersey Department of Agriculture, the school milk claim should be verified to the milk count activity sheet and the edit check worksheet.

#### Finding:

Breakfast program claimed did not agree with breakfast program count records resulting in an over claim.

#### Recommendation:

Prior to submitting reimbursement claims to the New Jersey Department of Agriculture, the breakfast program claim should be verified to the breakfast program count activity sheet and the edit check worksheet.

#### *Finding:*

Lunch program claimed did not agree with lunch program count records resulting in an over claim.

#### Recommendation:

Prior to submitting reimbursement claims to the New Jersey Department of Agriculture, the lunch program claim should be verified to the lunch program count activity sheet and the edit check worksheet.

#### STUDENT BODY ACTIVITIES

The financial transactions and records of the student activity funds were maintained in satisfactory condition. The financial records, bank reconciliation, cash receipts and expenditures were reviewed on a test-check basis. No exceptions were noted.

#### UNEMPLOYMENT COMPENSATION INSURANCE TRUST FUND

The Board has adopted the benefit reimbursement method and has established an Unemployment Compensation Insurance Trust Fund (Trust Fund). Deposits of employee deductions are to be made into the Trust Fund on a quarterly basis. Our review of the activities and records indicates that the account is being reconciled properly and timely during the year.

#### **WORKERS' COMPENSATION INSURANCE TRUST FUND**

The Board has not adopted a self-insurance plan for workers' compensation and has not established a Workers' Compensation Insurance Trust Fund.

#### APPLICATION FOR STATE SCHOOL AID (A.S.S.A)

Our audit procedures included a test of information reported in the October 15, 2015 Application of State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A was compared to the District work papers without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained work papers on the prescribed State forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

#### **PUPIL TRANSPORTATION**

Our audit procedures included a test of on-roll status reported in the 2015-16 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures included a review of transportation-related contracts purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation-related purchases of goods and services.

#### FOLLOW-UP ON PRIOR YEAR FINDINGS

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Corrective action is being taken on all prior year findings.

#### **ACKNOWLEDGMENT**

We received the complete cooperation from all of the officials of the School District, and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

Frances Sperling Feldbaum, CPA Licensed Public School Accountant

At. Clair CPA3, P.C.

License No. 20CS00248900

St. Clair CPAs, P.C.

Certified Public Accountants

# BOROUGH OF MERCHANTVILLE SCHOOL DISTRICT FOOD SERVICE FUND SCHEDULE OF MEAL COUNT ACTIVITY ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

Program  National School	Meal Category	Meals Claimed	Meals Verified	Difference	Rate	Over/(Under) Claim
Lunch						
(High Rate)	Paid	7,892	8,116	(224)	\$ 0.35	0 (78.40)
	Reduced	2,889	2,864	25	2.74	5 68.63
	Free	16,315	16,188	127	3.14	5 399.42
	TOTAL	27,096	27,168	(72)		389.65
School Milk	Paid	52	72	(20)	\$ 0.200	0 (4.00)
	Free	426	547	(121)	Avg. Cost	, ,
	TOTAL	478	619	(141)		(28.20)
Breakfast Program	Paid	149	157	(8)	\$ 0.2	9 (2.32)
-	Reduced	149	148	1	1.6	9 1.69
	Free	2,369	2,313	56	1.9	9 111.44
	TOTAL	2,667	2,618	49		110.81
Total Net Over/(Unde	er) Claim					\$ 472.26

## BOROUGH OF MERCHANTVILLE SCHOOL DISTRICT COUNTY OF CAMDEN APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS AS OF OCTOBER 15, 2015

	2013-2014 APPLI	CATION FOR STATE	SCHOOL AID	SAMPLI	E FOR VERIFICATI	ION	PRIVATE SCHOOLS FOR HANDICAPPED
_	Reported On	Reported On		Sample Verified per Errors per		Reported On	
	A.S.S.A.	Workpapers	F	Selected From	Registers	Registers	A.S.S.A. as
	On Roll Full Shared	On Roll Full Shared	Errors Full Shared	Workpapers Full Shared	On Roll Full Shared	On Roll Full Shared	Private Sample for Sample Schools Verification Errors
Half Day Preschool	13	13	- Shared	13	13	- Shared	
Full Day Preschool	-	-	-	-	-	-	
Half Day Kindergarten	-	-	-	-	-	-	
Full Day Kindergarten	46	46	-	46	46	-	
One	37	37	-	37	37	-	
Two	40	40	-	40	40	-	
Three	30	30	-	30	30	-	
Four	26	26	-	26	26	-	
Five	33	33	-	33	33	-	
Six	30	30	-	30	30	-	
Seven	36	36	-	36	36	-	
Eight	28	28	<u> </u>	28	28	<u>-</u>	
Subtotal	319	319	<u> </u>	319	319	<u> </u>	<u> </u>
Sp Ed-Elementary	30	30	-	30	30	-	
Sp Ed-Middle School	22	22	-	22	22	-	
Sp Ed-High School	<u>-</u>	<u>=</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Subtotal	52	52	-	52	52	-	
·							
Totals	371	371	<u>-</u>	371	371	<u>-</u>	

# BOROUGH OF MERCHANTVILLE SCHOOL DISTRICT COUNTY OF CAMDEN APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS AS OF OCTOBER 15, 2015

	LOW I	NCOME		SAMPLE FO	OR VERIFICA	TION		RESIDENT LEP	LOW INCOME		SAMPLE FO	OR VERIFICA	ATION
	Reported On A.S.S.A. as Low Income	Reported On Workpapers as Low Income	Errors	Sample Selected From Workpapers	Verified to Application and Register	Sample Errors		Reported On A.S.S.A. as LEP Low Income	Reported On Workpapers as LEP Low Income	Errors	Sample Selected From Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool		-	-	-	-	-	Half Day Preschool	_	-	-	-	-	_
Full Day Preschool	-	-	-	-	-	-	Full Day Preschool	-	-	-	-	-	-
Full Day Kindergarten	18	18	-	18	18	-	Full Day Kindergarten	-	-	-	-	-	-
One	18	18	-	18	18	-	One	1	1	-	1	1	-
Two	13	13	-	13	13	-	Two	1	1	-	1	1	-
Three	15	15 7	-	15	15	-	Three	-	-	-	-	-	-
Four Five	7 16	16	-	7 16	7 16	-	Four Five	-	-	-	-	-	-
Six	14	14	-	14	14	-	Six	-	-	-	-	-	-
Seven	10	10	_	10	10	-	Seven	_	_	-	-	-	_
Eight	14	14	_	14	14	_	Eight	_	_	_	_	_	_
zig.ii							215						
Subtotal	125	125		125	125		Subtotal	2	2		2	2	
Sp Ed- Elementary	14	14	_	14	13	_	Sp Ed- Elementary	1	1	_	1	1	_
Sp Ed- Middle School	17	17	_	17	15	_	Sp Ed- Middle School	-	-	_	-	-	_
·													
Subtotal	31	31		31	28		Subtotal	1	1		1	1	
Totals	156	156		156	<u>153</u>		Totals	3	3		3	3	
Percentage Error			0%			0%	Percentage Error			0%			0%
		T	RANSPO	RTATION									
	Reported on	Reported on											
	DRTRS by	DRTRS by											
	DOE	District	Errors	Tested	Verified	Errors							
Reg Public Schools	13	13		13	13	-							
										Reported	Re-Calculated		
Transported - Non-Public	-	-		-	-	-	Avg. Mileage - Regular Avg. Mileage - Regular			6.3 6.3	6.3 6.3		
Special Needs - Public	1	1		1	1		Avg. Mileage - Regular I			21.3	21.3		
Totals	14	14		14	14								
Percentage Error						0%							

# BOROUGH OF MERCHANTVILLE SCHOOL DISTRICT COUNTY OF CAMDEN APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS AS OF OCTOBER 15, 2015

	RESIDENT LEP	NOT LOW INCOME	Ε	SAMPLE FOR VERIFICATION			
	Reported On A.S.S.A. as NOT low income	Reported On Workpapers as NOT low income	Errors	Sample Selected From Workpapers	Verified to Application and Register	Sample Errors	
Half Day Preschool	-	-	-	-	-		
Full Day Kindergarten	1	1	-	1	1		
One	-	-	-	-	-		
Two	-	-	-	-	-		
Three	1	1	-	1	1		
Four	-	-	-	-	-		
Five	-	-	-	-	-		
Six	-	-	-	-	-		
Seven	1	1	-	1	1		
Eight							
Subtotal	3	3		3	3		
Sp Ed- Elementary	_	_	-	-	-		
Sp Ed- Middle School		<u> </u>			<u> </u>		
Subtotal					<u>-</u>		
Totals	3	3		3	3		
D ( E			00/			00	
Percentage Error		=	0%		=	09	

### **EXCESS SURPLUS CALCULATION**

# **REGULAR DISTRICT**

# **SECTION 1**

# A. 2% Calculation of Excess Surplus

2015-16 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:  Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	\$ 7,316,924(B) \$(B1a) \$(B1b) \$(B1c) \$(B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	\$ 611,685 (B2a) \$ - (B2b)
Adjusted 2015-16 General Fund Expenditures [(B)+(Bls)-(B2s)]	\$ 6,705,239 (B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *	\$\frac{\$ 134,105}{\$ 250,000} (B4)\$
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]	<u>\$250,000</u> (M)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]  SECTION 2	<u>\$250,000</u> (M)
	\$\frac{\$250,000}{\$}(M)\$ \$\frac{\$1,536,382}{\$}(C)\$ \$\frac{\$271,112}{\$}(C1)\$ \$\frac{\$-(C2)}{\$} \$\frac{\$199,891}{\$}(C3)\$ \$\frac{\$90,000}{\$}(C4)\$ \$\frac{\$182,975}{\$}(C5)\$

\$ 792,404 (U1)

[(C)-(C 1)-(C2)-(C3)-(C4)-(C5)]

#### **SECTION 3**

Restricted Fund Balance – Excess Surplus\*\*\* [(U1)-(M)] IF NEGATIVE ENTER -0- \$ 542,404 (E)

### Recapitulation of Excess Surplus as of June 30, 2016

#### Footnotes:

- (H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2016 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
- (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
- (J1) Extraordinary Aid;
- (J2) Additional Nonpublic School Transportation Aid;
- (J3) Recognized current year School Bus Advertising Revenue; and
- (J4) Family Crisis Transportation Aid.

#### **Detail of Allowable Adjustments**

Impact Aid	\$ - (H)
Sale & Lease-back	\$ - (I)
Extraordinary Aid	\$ - (J1)
Additional Nonpublic School Transportation Aid	\$ - (J2)
Current Year School Bus Advertising Revenue Recognized	\$ - (J3)
Family Crisis Transportation Aid	\$ - (J4)
•	
Total Adjustments $[(H) + (I) + (J1) + (J2) + (J3) + (J4)]$	<u>\$ - (K)</u>

- \*\* This amount represents the June 30, 2016 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
- \*\*\* Amounts must agree to the June 30, 2016 CAFR and must agree to Audit Summary Line 90030.
- \*\*\*\* Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

<sup>\*</sup>Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below) is to be utilized when applicable for:

# **Detail of Other Restricted Fund Balance**

Statutory restrictions:	
Approved unspent separate proposal	\$ -
Sale/lease-back reserve	\$ -
Capital reserve	\$ 10,000
Maintenance reserve	\$ 80,000
Emergency reserve	\$ -
Tuition reserve	\$ -
School Bus Advertising 50% Fuel Offset Reserve-current year	\$ -
School Bus Advertising 50% Fuel Offset Reserve-prior year	\$ -
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$ -
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	\$ -
Other state/government mandated reserve	\$ -
[Other Restricted Fund Balance not noted above]****	\$ -
Total Other Restricted Fund Balance	\$ 90,000(C4)