AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE <u>SCHOOL DISTRICT OF THE</u> <u>TOWNSHIP OF MOUNT OLIVE</u> COUNTY OF MORRIS, NEW JERSEY JUNE 30, 2016

SCHOOL DISTRICT OF THE TOWNSHIP OF MOUNT OLIVE COUNTY OF MORRIS, NEW JERSEY

<u>AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS</u> <u>- FINANCIAL, COMPLIANCE AND PERFORMANCE</u>

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REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Education Township of Mount Olive School District County of Morris, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Township of Mount Olive School District in the County of Morris for the year ended June 30, 2016, and have issued our report thereon dated November 21, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Township of Mount Olive Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Thomas M. Ferry Licensed Public School Accountant No. 20CS00209100

Ferraioli, Wielkotz, Cerullo & Cuva, PA FERRAIOLI, WIELKOTZ, CERULLO & CUVA, P.A.

Certified Public Accountants

Newton, New Jersey

November 21, 2016



Scope of Audit

The audit covered the financial transactions of the Board Secretary, School Business Administrator, and the Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Official Bonds (*N.J.S.A.* 18A:17-26, 18A:17-32)

<u>Name</u>

<u>Position</u>

Amount

Lynn Jones Sherry Maniscalco Board Secretary Treasurer of School Monies

\$ 30,000.00 400,000.00

There is a Blanket Employee Dishonesty Bond with the School Excess Liability Joint Insurance Fund covering all other employees with multiple coverage of \$500,000.00 per occurrence.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was not made. The actual costs were less than the estimated costs. The District made proper adjustment to the billings to sending Districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23-3.1 (f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any material discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by a motion of the Board.

Salary withholdings were promptly remitted to the proper agencies including health benefits premium withholding due to the General Fund.

Payrolls were delivered to the Treasurer of School Monies with a warrant made to her order for the full amount of each payroll.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents, and business administrators) to the NJ Department of Treasury was filed by the March 15 due date.

Reporting of employee compensation for income tax related purposes did comply with federal and state regulations regarding the compensation which is required to be reported.

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30th for goods not yet received or services not rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for priority and to determine that goods were received and services were rendered as of June 30, 2016.

Financial Planning, Accounting and Reporting (continued)

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0.00% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

The Board Secretary's records were in satisfactory condition.

Treasurer's Records

Our review of the financial and accounting records maintained by the Treasurer disclosed no exceptions.

Fixed Assets

The general fixed asset records were updated for the additions and disposals of general fixed assets made during the year.

Elementary and Secondary Education ACT (E.S.E.A.)/Improving America's School Act (I.A.S.A.) As Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./N.C.L.B. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I, II, and III of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated that there were no areas of noncompliance and/or questionable costs.

Financial Planning, Accounting and Reporting (continued)

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Our study of compliance for special projects indicated that there were no areas of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments be made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-2 contains definitions for terms used throughout N.J.S.A. 18A:18A-1 et seq. It includes as subsection (p) the term 'competitive contracting', which is defined as "the method described in N.J.S.A. 18A:18A-4.1 through 18A:18A-4.5 and in rules promulgated by DCA at N.J.A.C. 5:34-4 of contracting for specialized goods and services in which formal proposals are solicited from vendors; formal proposals are evaluated by the purchasing agent or counsel or school business administrator; and the board of education awards a contract to a vendor or vendors from among the formal proposals received." Also, subsection (aa) defines the term 'concession' to exclude vending machines.

School Purchasing Programs (continued)

Contracts and Agreements Requiring Advertisement for Bids (continued)

N.J.S.A. 18A:18A-3(a) sets forth the bid threshold and requires award by board resolution. There is a higher threshold when there is a "Qualified Purchasing Agent" (QPA) in the district as defined at N.J.A.C. 5:34-1.1 and certified upon approval of an application submitted to DCA. Pursuant to N.J.S.A. 18A:18A-3(b), the bid threshold may be adjusted by the Governor, in consultation with the Department of Treasury, every five years.

N.J.S.A. 18A:18A-4.4 provides boards of education the authority to pass a resolution authorizing the use of competitive contracting. "In order to initiate competitive contracting, the board of education shall pass a resolution authorizing the use of competitive contracting each time specialized goods or services enumerated in sections 45 of L. 1999, c.440 are desired to be contracted."

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agency) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

The results of our examination indicated that no individual payments, contracts, or agreements were made Afor the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contract or agreements for "Professional Services" per *N.J.S.A.* 18A:18A-5.

School Food Service

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

School Food Service (continued)

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the Board of Education. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner. No exceptions were noted.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and/or to the list of directly certified students on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced price applications were completed and available for review.

U.S.D.A. Food Distribution Program (food and/or commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The School District Food Service Management Company maintains the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G, of the CAFR

Student Body/Athletic Account Activities

The cash receipts and disbursement records were maintained in good order, except for the following:

Finding 2016-01

Seven game official contracts and two check requests were not approved by the Athletic Director prior to payment.

Recommendation:

That all athletic account documents contain the required approval signatures prior to payment.

Management Response:

Greater care will be taken by the Athletic Director to ensure that all athletic account disbursement documents are properly approved prior to payment.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with the following exception:

Finding 2016-02

- 1. The A.S.S.A low income count had multiple errors in grade classifications.
- 2. In one case, a student was reported as a special education middle school student; however the records showed that the student was declassified on October 14th and therefore should have been reported as an eight grade regular education student.

Recommendation:

That care be taken when completing the A.S.S.A. report.

Management Response:

Greater care will be taken when completing the A.S.S.A. report to ensure that all students are properly classified.

The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Follow-up on Prior Years' Findings

In accordance with Government Auditing Standard, our procedures include a review of all prior year recommendations. Corrective action has been taken on all prior year findings.

Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

Thomas M. Ferry

Licensed Public School Accountant No. 20CS00209100

Fernaioli, Wielkotz, Cerullo & Cuva, PA FERRAIOLI, WIELKOTZ, CERULLO & CUVA, P.A. Certified Public Accountants

SCHEDULE OF AUDITED ENROLLMENTS

MOUNT OLIVE SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

		od of	School Aid									A REAL PROPERTY AND A REAL	20100IS1	Private Schools for Disabled	
— ш 										Ţ					-
	Reported on	Repo	Reported on Worknaners			Selected from	ple d from	Verified per Registrars	d per rars	Errors per Registers	Repo A.S.	Reported on A.S.S.A. as	Sample for		
Ĩ	On Roll	no No	On Roll		Errors	Workpapers	apers	On Roll	lo	On Roll	Pr	Private	Verify-	Sample	Sample
	Full Shared	Full	Shared	Full	Shared	Full	Share	Full	Shared	Full Shared		Schools	cation	Verified	Errors
Half Dav Kinderaarten 26	269	269				269		269							
													·		
	299	299				299		299							
311 Two	1	311				311		311							
Three 277	77	277				277		277							
Four 282	32	282				282		282							
	293	293				293		293							
	276	276				276		276							
Seven 31	319	319				319		319							
Eight 327	27	327		-		327		328		-					
	346	346				346		346							
Ten 29	293	293				293		293							
Eleven 29	290 10	290	10		1.4	290	10	290	10						
Twelve 26	285 6	285	9			285	9	285	9						
Subtotal 38	3867 16	3867	16	0	0	3867	16	3868	16	1	_	0	0	0	0
Sancial Ed. Elementary	7 6.7	76.7				Ū		Ub		•		0		~	
	202 203	203				02		69		- -		1 00	- 2	- 1	
	212 13	212	13			73	13	73	13			8	7	7	
Subtotal 677	7 13	677	13	0	0	233	13	232	13	-1 0		18	16	16	0
Total 4544	44 29	4544	29	0	0	4100	29	4100	29	0		18	16	16	0
Percent Error				0.00%	%0					0.00% 0.00%					%0

SCHEDULE OF AUDITED ENROLLMENTS

MOUNT OLIVE SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

•	Reside	Resident Low Income		Sa	Sample for Verification		Kesider	Resident LEP Low Income		a l		
	Reported on ASSA as	Reported on Workpapers		Sample Selected	Verified to	L L L L L	Reported on ASSA as LEP	Reported on Workpapers as LED Low Income	Frors	Sample Selected from Workpapers	Verified to Annlication and Register	Fror
Enroliment Category	Low Income	as Low Income	EILOIS		Application and register				FIIOIS		interest and the monoridate	
Half Day Kindergarten	25	25		8	8		Q	6		5	5	
Full Day Kindergarten										I	1	
One	39	39		13	13		8	8		7	7	
Two	46	45	-	15	15		5	5		4	4	
Three	47	47		15	15		ъ	e		ę	e	
Four	47	48	7	15	15		2	2		2	2	
Five	35	35		11	11		0	0		0	0	
Six	35	35		11	11		5	5		4	4	
Seven	41	- 41		13	13		~	-		-	+	
Eight	48	48		15	15		-	-		~	-	
Nine	53	52	-	17	17		0	0		0	0	
Ten	38	38		12	12 .		0	0		0	0	
Eleven	38	38		12	12		4	4		e	ю	
Twelve	34.5	34	0.5	11	11		0	0		0	0	
Subtotal	526.5	525.0	1.5	168	168	0	35	35	0	30	30	
Special Ed - Elementary	82	82.5	-0.5	27	27		2		0	2	5	
Special Ed - Middle School	51	51		16	16		0	0		0	0	
Special Ed - High School	63	64	-	21	21		-	+	ŀ	1	1	
Subtotal	196	198	-1.5	64	64	0	3	e	0	3	£	0
Total	722.5	722.5	0.0	232	232	0	38	38	0	33	33	. 1
Percent Error			0.00%			0.00%			0.00%			0.00%

SCHEDULE OF AUDITED ENROLLMENTS

MOUNT OLIVE SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	Resident	Resident LEP NOT Low Income		5		
Enrollment Category	Reported on ASSA as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Error
Half Dav Kindernarten					11	
Full Day Kindergarten	19	19		14	14	
One	12	12		6	6	
Two	11	11		8	8	
Three	8	8		9	. 9	
Four	0	0		0	0	
Five	2	2		2	2	
Six	2	2		2	2	
Seven	e	3		2	7	
Eight	2	2			~ ~	
Nine T	، ۵	ດີຕ		4 0	4 0	
Len Eloucos	7 0	N C		4 C	4 C	
Twelve	0	0 0		, o	, o	
Subtotal	<u>y</u> y	99 99	C	51	51	0
Capitola		2	•			
Special Ed - Elementary	e S	3	0	2	2	
Special Ed - Middle School	0	0		0	0 0	
Special Ed - High School	0	0		0	0	
Subtotal	3	б	0	2	2	0
Total	Ч	69	c	53	53	0
1.0141	8					
Percent Error			0.00%			%0
	Reported on DRTRS by DOF/countv	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools, col. 1	2,409	2,409		291	291	0
Regular - SpEd, col. 4	358	358		172	172	0
Transported - Non-Public, col. 2	108	108		74	74	0
Special Ed Spec, col. 6	246	246	İ	141	141	0
Totals	3,121	3,121	0	537	537	0
Percentage Error				·		
			2000 0			%00 0

0.00%

0.00%

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT/CHARTER SCHOOL/RENAISSANCE SCHOOL PROJECT

SECTION 1

A. <u>2% Calculation of Excess Surplus</u>

 2015-16 Total General Fund Expenditures per the CAFR, Ex.C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases 	$ \begin{array}{c} \$ & 87,288,534.00 \\ \$ & & (B1a) \\ \$ & & 3,026,382.00 \\ \$ & & (B1b) \\ \$ & & (B1c) \\ \$ & & (B1d) \\ \$ & & (B1d) \\ \$ & & 7,793,708.00 \\ \$ & & 910,000.00 \\ \end{array} $	
Adjusted 15-16 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ <u>81,611,208.00</u> (B3)	
 2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment * Maximum Unassigned/Undesignated-Unreserved Fund Balance [(B5)+(F 	\$ <u>1,632,224.16</u> (B4) \$ <u>1,632,224.16</u> (B5) \$ <u>1,156,719.00</u> (K) \$ 2,788,943.16 (M)	
SECTION 2		
SECTION 2 Total General Fund - Fund Balances @ 6-30-16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted Excess Surplus - Designated for Subsquent Year's Expenditures ** Other Restricted Fund Balances**** Assigned Fund Balance - Unreserved - Designated	$ \begin{array}{c} & 14,139,873.00 \\ & 508,536.00 \\ & \\ & \\ & \\ & \\ & \\ & \\ & \\ & \\ & \\$	

Total Unassigned Fund Balance

[(C)-(C1)-(C2)-(C3)-(C4)-(C5)]

\$ <u>4,979,962.00</u> (U1)

SECTION 3

Restricted Fund Balance - Excess Surplus*** [(U1)-(M)] IF NEGATIVE ENTER -0-

Recapitulation of Excess Surplus as of June 30, 2015

Reserved Excess Surplus - Designated for Subsequent Year's		
Expenditures **	\$ 2,140,453.00	(C3)
Reserved Excess Surplus ***[(E)]	\$ 2,191,018.84	(E)
Total Excess Surplus [(C3) + (E)]	\$ 4,331,471.84	(D)

Footnotes:

- Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below) is to be utilized when applicable for:
 - (H) Federal Impact Aid. The passaage of P.L. 2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2015 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve - General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
 - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
 - (J1) Extraordinary Aid;
 - (J2) Additional Nonpublic School Transportation Aid;
 - (J3) Recognized current year School Bus Advertising Revenue; and
 - (J4) Family Crisis Transportation Aid.

Detail of Allowable Adjustments

Impact Aid	\$	(H)
Sale & Lease-back	\$	(I)
Extraordinary Aid	\$ 1,133,203.00	(J1)
Additional Nonpublic School Transportation Aid	\$ 23,516.00	(J2)
Current Year School Bus Advertising Revenue Recognized	\$	(J3)
Family Crises Transportation Aid	\$	(J4)
Total Adjustments [(H)+{I)+(J1)+(J2)+(J3)]	\$ 1,156,719.00	(K)

- ** This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
- Amount must agree to the June 30, 2016 CAFR and must agree to Audit Summary Worksheet Line 90030. ***
- **** Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

Detail of Other Restricted Fund Balance Statutory restrictions:

Statutory restrictions:	
Approved unspent separate proposal	\$
Sale/Lease-back reserve	\$
Capital reserve	\$ 5,364,532.00
Maintenance reserve	\$
Emergency reserve	\$
Tuition reserve	\$
School Bus Advertising 50% Fuel Offset Reserve-Current Year	\$
School Bus Advertising 50% Fuel Offset Reserve-Prior Year	\$
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$
Impact Aid General Fund Reserve (Sections 8007 and 8008)	\$
Other state/government mandated reserve	\$
[Other Restricted Fund Balance not noted above]****	\$

Total Other Restricted Fund Balance

\$______(C4)