NETCONG BOROUGH SCHOOL DISTRICT COUNTY OF MORRIS AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2016

<u>NETCONG BOROUGH SCHOOL DISTRICT</u> <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FOR THE FISCAL YEAR ENDED JUNE 30, 2016</u> <u>TABLE OF CONTENTS</u>

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September 29, 2016

The Honorable President and Members of the Board of Education Netcong Borough School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Netcong Borough School District in the County of Morris for the year-ended June 30, 2016, and have issued our report thereon dated September 29, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 29, 2016, on the financial statements of the Board.

We will review the status of the comments, if any, during our next audit engagement. We have already discussed these comments and suggestions, if any, with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions and recommendations.

This report is intended for the information of Netcong Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

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Kathryn L. Mantell Licensed Public School Accountant #884 Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the School Business Administrator/Board Secretary and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Name	Position	(Coverage
Rene Solar	Treasurer	\$	175,000
Nicole Sylvester	Business Administrator/Board Secretary		50,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

All payrolls tested were approved by the Chief School Administrator and certified by the President of the Board and the School Business Administrator and the Chief School Administrator.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendents, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by March 15th due date.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Financial Planning, Accounting and Reporting (Cont'd)

Classification of Expenditures - General Classifications and Administrative Classifications

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C 6A:23A-8.2. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classifications.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Act.

The study of compliance for the N.C.L.B. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

Financial Planning, Accounting and Reporting (Cont'd)

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2016. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service was not selected as a major federal and/or state program and state and federal program expenditures did not exceed \$100,000 in federal and/or state support.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted below.

Findings:

A receipts journal which indicates the date of receipt was not maintained and collections were not deposited in a timely manner.

Recommendations:

It is recommended that a receipts journal which indicates the date of receipt is maintained and collections are deposited in a timely manner.

Student Body Activities (Cont'd)

Management's Response:

The District will ensure that a receipts journal is maintained and collections are deposited in a timely manner.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with several exceptions for the resident low income count as detailed below. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Finding:

Seven students were incorrectly reported as low income on the Application for State School Aid.

Recommendations:

It is recommended that greater care is exercised when reporting low income students on the Application for State School Aid.

Management's Response:

The District will use greater care when reporting low income students on the Application for State School Aid.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with one net exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the Schools Development Authority ("SDA") grant agreements for consistency with recording of the revenue and awarding of contracts for eligible facilities construction. Based on these procedures, we have no comments except as noted herein.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred.

Our review of the travel policies and records revealed that the District is in compliance with the travel regulations.

Management Suggestions

Surety Bond Coverage

Surety bond coverage for the Business Administrator/Board Secretary is \$50,000. We suggest that the District increase this coverage to \$175,000 – the amount maintained for the Treasurer.

Cyber Security

Cyber-crime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the District consider options to test and protect the District from cyber-crime.

Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Status of Prior Year's Findings/Recommendations

Corrective action was taken on all the prior year findings/recommendations, which included reclassifying NCLB expenditures for the final TPAF pension and social security rates, requesting a SEMI waiver, and timely deposits of Food Service Fund receipts. Therefore, none of them were included as current year recommendations.

NETCONG BOROUGH SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2015

	2016-2017 Application for State School Aid					Sample for Verification						
	Repor	ted on	Report	ted on			San	ıple	Verifie	ed per	Error	s per
	A.S.	S.A.	Workŗ	oapers			Selecte	d from	Regis	sters	Regi	sters
	On	Roll	On I	Roll	Erre	ors	Workı	oapers	On Roll		On Roll	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool	16		16				16		16			
Full Day Kindegarten	31		31				31		31			
Grade One	23		23				23		23			
Grade Two	22		22				22		22			
Grade Three	23		23				23		23			
Grade Four	32		32				32		32			
Grade Five	23		24		(1)		24		24			
Grade Six	28		28				28		28			
Grade Seven	27		27				27		27			
Grade Eight	18		18				18		18			
Subtotal	243		244		(1)		244		244			
Special Ed - Elementary	26		25		1		4		Λ			
Special Ed - Middle School	20 19		23 19		1		43		4 3			
Subtotal	45	<u> </u>	44		1		7		7			
Subiotal	45	•					/		/			<u>,</u>
Totals	288	- 0 -	288	- 0 -	- 0 -	- 0 -	251	- 0 -	251	- 0 -	- 0 -	- 0 -
Percentage Error					0.00%	0.00%					0.00%	0.00%

NETCONG BOROUGH SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2015

	Private Schools for Disabled				Resident Low Income					
	Reported on				Reported on	Reported on		Sample		
	A.S.S.A. as	Sample			A.S.S.A.	Workpapers		Selected	Verified to	
	Private	for	Sample	Sample	as Low	as Low		from	Application	Sample
-	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindegarten					13	13		1	1	
Grade One					14	14		1	1	
Grade Two					9	8	1	1	1	
Grade Three					5	5		1	1	
Grade Four					10	9	1	1	1	
Grade Five					9	9		1	1	
Grade Six					12	12		1	1	
Grade Seven					11	9	2	1	1	
Grade Eight					8	8		1	1	
Subtotal					91	87	4	9	9	
Special Ed - Elementary					14	12	2	1	1	
Special Ed - Middle School					9	8	1	1	1	
Subtotal					23	20	3	2	2	
Totals	- 0 -	- 0 -	- 0 -	- 0 -	114	107	7	11	11	- 0 -
Percentage Error				0.00%			6.14%			0.00%

<u>NETCONG BOROUGH SCHOOL DISTRICT</u> <u>APPLICATION FOR STATE SCHOOL AID SUMMARY</u> <u>SCHEDULE OF AUDITED ENROLLMENTS</u> <u>ENROLLMENT AS OF OCTOBER 15, 2015</u>

		R	esident LEP	Low Income		
	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers		Selected	Test Scores,	
	LEP Low	as LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	1	1				
Grade One	1	1				
Grade Two	1	1				
Grade Three	2	2		1	1	
Grade Four	2	2		1	1	
Grade Five	2	2		1	1	
Grade Six	1	1				
Subtotal	10	10		3	3	
Succial Ed. Elementom	1	1				
Special Ed - Elementary	1	1		1	1	
Special Ed - Middle School	<u>l</u>			1	1	. <u></u>
Subtotal	2	2		<u> </u>	<u> </u>	
Totals	12	12	- 0 -	4	4	- 0 -
Percentage Error			0.00%			0.00%

Resident LEP Not Low Income							
Reported on	Reported on		Sample				
A.S.S.A. as	Workpapers as		Selected	Verified to			
LEP Not Low	LEP Not Low		from	Test Scores	Sample		
Income	Income	Errors	Workpapers	and Register	Errors		

No Students Reported

NETCONG BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	Transportation							
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors		
Regular - Public Schools	1	1		1	1			
Regular - Special Education	1	1		1	1			
Transported - Non Public	2	2		1	1			
AIL - Non Public	5	5		2	1	1		
Special Needs - Public	4	4		2	1	1		
Special Needs - Private					1	(1)		
Totals	13	13	- 0 -	7	6	1		
Percentage Error			0.00%			14.29%		

		Re-
	Reported	calculated
Average Mileage - Regular Including Grade PK Students	10.1	10.1
Average Mileage - Regular Excluding Grade PK Students	10.1	10.1
Average Mileage - Special Education with Special Needs	6.5	6.5

NETCONG BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (Continued)

Section 1 - REGULAR DISTRICT

2015-16 Total General Fund Expenditures per the CAFR Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 4,761,897 (B) (B1a) (B1b) \$ 592,462 (B2a) \$ -0- (B2b)	
Adjusted 2015-16 General Fund Expenditures [(B)+(B1's)-(B2's)]	<u>\$ 4,169,435</u> (B3)	
2% of Adjusted 2015-16 General Fund Expenditures [(B5) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 83,398 (B4) \$ 250,000 (B5) \$ 29,535 (K)	
Maximum Unassigned Fund Balance [(B5)+(K)]		<u>\$ 279,535</u> (M)
Section 2		
Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1)	<u>\$ 573,718</u> (C)	
Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:		
Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1)		
Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted: Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances		
Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted: Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ -0- (C1) \$ -0- (C2) \$ -0- (C3)	

NETCONG BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (Continued)

Section 3

Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	<u>\$ -0-</u> (E)
<u>Recapitulation of Excess Surplus as of June 30, 2016</u>	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ -0- (C3) \$ -0- (E)
Total [(C3)+(E)+(F)]	<u>\$ -0-</u> (D)
Detail of Allowable Adjustments	
Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic School Transportation Aid Unbudgeted TPAF Wage Freeze Grant Funding Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)]	\$ -0- (H) \$ -0- (I) \$ 28,665 (J1) \$ 870 (J2) \$ -0- (J3) \$ 29,535 (K)
Detail of Other Restricted Fund Balance Statutory Restrictions: Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Maintenance Reserve Emergency Reserve Tuition Reserve Other State/Governmental Mandated Reserve Other Restricted Fund Balance not Noted Above	\$ -0- \$ -0- \$ -0- \$ 206,961 \$ 87,222 \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0-
Total Other Restricted Fund Balance	\$ 294,183

NETCONG BOROUGH SCHOOL DISTRICT SUMMARY JULY 1, 2015 THROUGH JUNE 30, 2016

It is recommended that:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Program

None

4. School Food Service

None

- 5. Student Body Activities
 - a. A receipts journal which indicates date of receipt is maintained and collections are deposited in a timely manner.
- 6. Application for State School Aid
 - a. The District exercise greater care when reporting low income students on the Application for State School Aid.
- 7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Travel Expense and Reimbursement Policy

None

10. Status of Prior Year's Findings/Recommendations

Corrective action was taken on all the prior year findings/recommendations, which included reclassifying NCLB expenditures for the final TPAF pension and social security rates, requesting a SEMI waiver, and timely deposits of Food Service Fund receipts. Therefore, none of them were included as current year recommendations.