SCOTCH PLAINS-FANWOOD
REGIONAL SCHOOL DISTRICT
COUNTY OF UNION
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2016

$\frac{\text{SCOTCH PLAINS-FANWOOD REGIONAL SCHOOL DISTRICT}}{\text{COUNTY OF UNION}}$

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2016

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September 19, 2016

The Honorable President and Members of the Board of Education Scotch Plains-Fanwood Regional School District County of Union, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Scotch Plains-Fanwood Regional School District in the County of Union for the fiscal year ended June 30, 2016, and have issued our report thereon dated September 19, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 19, 2016, on the financial statements of the Board.

We will review the status of the comments, if any, during our next audit engagement. We have already discussed any comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions and recommendations, if any.

This report is intended for the information of the Scotch Plains-Fanwood Regional School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Kathryn L. Mantell

Licensed Public School Accountant #884

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Richard Morris Barre Deborah S. Saridaki	Treasurer School Business Administrator/Board Secretary	\$400,000 400,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C.6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls approved by the Superintendent and were certified by the President of the Board, the Board Secretary/School Business Administrator and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies including health benefit withholdings due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II and Title III of the No Child Left Behind Act.

The study of compliance for the N.C.L.B. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

(Continued)

Other Special Federal and/or State Projects (Cont'd)

The State of New Jersey Department of Education, Office of Fiscal Accountability and Compliance (OFAC) conducted an audit of the No Child Left Behind (NCLB) Title I and II, and I.D.E.A. Part B, Basic Regular and Preschool grants in its Consolidated Monitoring Review which covered the period July 1, 2013 through April 22, 2015. The District received the consolidated monitoring report in September 2015 and submitted a corrective action plan for the six findings included in the report. The District received notification dated November 27, 2015 and May 17, 2016 which indicated that its corrective action plan was acceptable and successfully implemented in accordance with the established timeline.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2016. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L. 1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or state support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

School Food Service (Cont'd)

Additionally, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with six minor exceptions. The information that was included on the workpapers was verified on a test basis with three minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with one exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the NJSDA grant agreements for consistency with recording NJSDA revenue, transfer of local funds from the General Fund or from the Capital Reserve Account and awarding of contracts for eligible facilities construction. No exceptions were noted.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account for these expenses within a separate account in the budget to ensure that the maximum is not exceeded. The regulations also require that all travel be approved prior by the Board of Education and Superintendent and that the approval must be itemized by event, event total cost, and individuals attending. Our review of the travel policies and records revealed that the District is in general compliance with the travel regulations.

Management Suggestion

Cyber Security

Cybercrime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the District consider options to test and protect the District from cybercrime.

Miscellaneous

Governmental Accounting Standards Board Statements

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Status of Prior Year Findings/Recommendations

The prior year audit findings with regard to Summer Community Education Program and High School and Terrill Middle School student activities collections being turned over to the account custodians on a regular basis for deposit in a timely manner were resolved.

SCOTCH PLAINS-FANWOOD REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	2016-2017 Application for State School Aid				Sample for Verification							
	Report	ed on	Repor	ted on			San	nple	Verifi	ed per	Error	
	ASS	SA	Work	papers			Selecte	ed from	Reg	sters	Regis	sters
	On F	Roll	On	Roll	Err	ors	Work	papers		Roll	on R	
	Full	Shared	Full	Shared	Full	Shared	Full_	Shared	Full	Shared	Full	Shared
Half Day Preschool:												
3 Years Old	39		39				39		39			
4 Years Old	55		55				55		55			
Kindergarten:												
Half Day	273		273				273		273			
Grade One	412		412				412		412			
Grade Two	369		369				369		369			
Grade Three	387		387				387		387			
Grade Four	400		400				400		400			
Grade Five	356		356				356		356			
Grade Six	375		375				375		375			
Grade Seven	375		375				375		375			
Grade Eight	379		379				379		379			
Grade Nine	362		362				362		362			
Grade Ten	347	3	347	3			347	3	347	3		
Grade Eleven	313	19	313	19			313	19	313	19		
Grade Twelve	335	12	335	12			335	12	335	12		
Subtotal	4777	34	4777	34			4777	34	4777	34		
Special Education:												
Elementary School	289		289				25		24		1	
Middle School	207		207				20		20			
High School	147	28	147	28			15	3	15	3		
Subtotal	643	28	643	28			60	3	59	3	1	
Totals	5420	62	5420	62	-0-	-0-	4837	<u>37</u>	4836		1	-0-
Percentage Error					0.00%	0.00%				_	0.02%	0.00%

	Private Schools for Disabled				
	Reported				
	on	Sample			
	ASSA as	for			
	Private	Verifi-	Sample	Sample	
	Schools	cation	Verified	Errors	
Special Education:					
Elementary School	11	1	1		
Middle School	11	1	1		
High School	33	4	4		
Subtotals	55	6	6		
Totals	55	6	6	-0-	
Percentage Error				0.00%	

SCOTCH PLAINS-FANWOOD REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	Re	esident Low Income	;	Samp	ple for Verification	n
	Reported on	Reported on		Sample	Verified to	
	ASSA	Workpapers		Selected	Application	
	as Low	as Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors
Kindergarten:						
Half Day	13	13		1	1	
Grade One	23	23		1	1	
Grade Two	20	20		2	2	
Grade Three	22	22		2	2	
Grade Four	24	24		2	2	
Grade Five	17	17		1	1	
Grade Six	20	19	1	2	2	
Grade Seven	25	25		1	1	
Grade Eight	24	24		2	2	
Grade Nine	23	23		2	2	
Grade Ten	25	25		1		1
Grade Eleven	14.5	14.5		1	1	
Grade Twelve	27.5	27.5		2	2	
Subtotal	278.0	277.0	1	20	19	1
Special Education:						
Elementary School	29	27	2	2	2	
Middle School	18	18		1	1	
High School	26	23	3	2	1	1
Subtotal	73	68	5	5	4	1
Totals	351	345	6	25	23	2
Percentage Error		=	1.71%			8.00%

				Sam	ple for Verification	on
	Resi	Verified to				
	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Test Scores, Application and Register	Sample Errors
Grade One	1	1				
Grade Four	1	1				
Grade Six	1	1		1	1	
Grade Twelve	1	1				
Totals	4	4	-0-	1	1	-0-
Special Education:						
High School	1	1_		1	1	
Subtotal	1	1	-0-	1	1	-0-
Totals	5	5	-0-	2	2	-0-
Percentage Error			0.00%			0.00%

SCOTCH PLAINS-FANWOOD REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	Resident	LEP NOT Low	Income	Sam	ple for Verifica	tion
	Reported on ASSA as LEP NOT Low Income	Reported on Workpapers as LEP NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Test Scores and Register	Sample Errors
Kindergarten:	Low meeme	250 11 11 1001110	1311 (10	- W OTRPAPOR		2311015
Half Day	4	4		2	2	
Grade One	3	3			_	
Grade Two	4	4		1	1	
Grade Three Grade Four	2 2	2 2		1	1	
Grade Six	1	1			•	
Grade Eight	2	2				
Grade Ten	3	3				
Grade Eleven	2	2				
Grade Twelve	$\frac{2}{25}$	$\frac{2}{25}$				-0-
Totals	23		-0-	4	4	-0-
Special Education:						
Elementary School	2	2				
Subtotal	2	2				
Totals	27	27	-0-	4	4	-0-
Percentage Error		=	0.00%		:	0.00%
			Transpo	rtation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	943	943		25	25	
Regular - Special Ed	119	119		20	19	1
Transported - Non Public	66	66		7	7	
AIL - Non Public	177	177		18	18	
Special Needs - Public	123.5	123.5		12	12	
Special Needs - Private	42.5	42.5		4	4	
Totals	1,471	1,471	-0-	86	85	1
Percentage Error		=	0.00%		:	1.16%
A				Reported	Re- calculated	
Average Mileage: Regular Including Grade	PK Students			3.6	3.6	
Regular Excluding Grad				3.6	3.6	
Special Education with				3.9	3.9	

SCOTCH PLAINS-FANWOOD REGIONAL SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2016

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

2015-16 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK - Regular Transfer from General Fund to SRF for PreK - Inclusion	\$ 91,855,009 (B) \$ 639,300 (B1a) \$ 4,578,625 (B1b) \$ (B1c) \$ 104,448 (B1d)
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 8,188,493 (B2a) \$ 647,000 (B2b)
Adjusted 2015-16 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 88,341,889 (B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustments	\$ 1,766,838 (B4) \$ 1,766,838 (B5) \$ 1,069,218 (K)
Maximum Unassigned/Undesignated-Unreserved Fund Balance [(B5)+	(K)] <u>\$ 2,836,056</u> (M)
Maximum Unassigned/Undesignated-Unreserved Fund Balance [(B5)+65] SECTION 2	(K)] <u>\$ 2,836,056</u> (M)
	(K)] \$ 2,836,056 (M) \$ 17,305,627 (C) \$ 1,551,629 (C1) \$ (C2) \$ 1,000,000 (C3) \$ 10,917,942 (C4) \$ (C5)

SCOTCH PLAINS-FANWOOD REGIONAL SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2016 (Continued)

SECTION 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ 1,000,000 (E)
Recapitulation of Excess Surplus as of June 30, 2016	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 1,000,000 (C3) \$ 1,000,000 (E)
Total Excess Surplus [(C3)+(E)]	\$ 2,000,000 (D)
Detail of Allowable Adjustments	
Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpublic School Transportation Aid Current Year School Bus Advertising Revenue Realized Family Crisis Transportation Aid Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ -0- (H) \$ -0- (I) \$ 1,032,156 (J1) \$ 37,062 (J2) \$ -0- (J3) \$ -0- (J4) \$ 1,069,218 (K)
Detail of Other Restricted Fund Balances	
Statutory Restrictions: Approved Unspent Separate Proposal Sale/Lease-back Reserve Capital Reserve Maintenance Reserve Emergency Reserve Tuition Reserve School Bus Advertising 50% Fuel Offset Reserve - Current Year School Bus Advertising 50% Fuel Offset Reserve - Prior Year Impact Aid General Fund Reserve (Sections 8002 and 8003) Impact Aid General Fund Reserve (Sections 8007 and 8008) Other State/Government Mandated Reserve Other Restricted Fund Balances Not Noted Above	\$ -0- \$ 8,537,933 \$ 2,380,009 \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0-
Total Other Restricted Fund Balances	\$ 10,917,942 (C4)

SCOTCH PLAINS-FANWOOD REGIONAL SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2016

It is recommended that:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Program

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Status of Prior Year's Findings/Recommendations

The prior year audit findings with regard to Summer Community Education Program and High School and Terrill Middle School student activities collections being turned over to the account custodians on a regular basis for deposit in a timely manner were resolved.