AUDITORS MANAGEMENT REPORT
ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE
SCHOOL DISTRICT OF THE
BOROUGH OF SPRING LAKE
COUNTY OF MONMOUTH, NEW JERSEY
JUNE 30, 2016

SCHOOL DISTRICT OF THE BOROUGH OF SPRING LAKE COUNTY OF MONMOUTH, NEW JERSEY

<u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS</u> - FINANCIAL, COMPLIANCE AND PERFORMANCE

TABLE OF CONTENTS

	Page
	No.
Report of Independent Auditors	1
Scope of Audit	
Administrative Practices and Procedures	
Insurance	
Officials Bonds	
Financial Planning, Accounting and Reporting	
Examination of Claims	
Payroll Account	
Position Control Roster	
Reserve for Encumbrances, Liability for Accounts Payable	3
Classification of Expenditures	
Board Secretary's Records	3
Fixed Assets	3
Treasurer's Records	4
Elementary and Secondary Education Act of (E.S.E.A.)/ Improving America's Schools	
Act (IASA) as reauthorized by the No Child Left Behind Act of 2001	4
Other Special Federal and/or State Projects	4
T.P.A.F. Reimbursement	4
School Purchasing Programs	4
Contracts and Agreements Requiring Advertisement for Bids	4
School Food Services	5
Student Activity Fund	6
Application for State School Aid	6
Pupil Transportation	6
Follow-up on Prior Years' Findings	6
Acknowledgment	
Schedule of Audited Enrollments	8
Excess Surplus Calculation	11

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REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Education Borough of Spring Lake School District County of Monmouth, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Spring Lake School District in the County of Monmouth for the year ended June 30, 2016, and have issued our report thereon dated October 13, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Borough of Spring Lake Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Paul J. Cuva

Paul J. Cuva, C.P.A. Licensed Public School Accountant No. 766

Ferraioli, Wielkotz, Cerullo & Cuvan P.a.

FERRAIOLI, WIELKOTZ, CERULLO & CUVA, P.A. Certified Public Accountants Pompton Lakes, New Jersey

October 13, 2016



<u>ADMINISTRATIVE FINDINGS -</u> FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Reconciler of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials Bonds

N	lame	Position	Amount

Nick Mackres Board Secretary/School

Business Administrator \$200,000.00

There is a Public Employees' Dishonesty with Faithful Performance Blanket Position Bond with New Jersey School Board Association Insurance Group covering all other employees with multiple coverage of \$500,000.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims submitted for payment during the period under review did not reveal any material discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Financial Planning, Accounting and Reporting, (continued)

Payroll Account, (continued)

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents, and business administrator) to the NJ Department of Treasury was filed by the March 15 due date.

Reporting of employee compensation for income tax related purposes did comply with federal and state regulations regarding the compensation which is required to be reported.

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances, Liability for Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, a transaction error rate of 0.00% overall was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary were found to be in good condition.

Fixed Assets

The general fixed asset records were updated for the additions and disposals of general fixed assets made through June 30, 2016.

Financial Planning, Accounting and Reporting, (continued)

Treasurer's Records

The records of the Treasurer were maintained in good order.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title II of the Elementary and Secondary Education Act as amended.

The study of compliance for E.S.E.A. indicated that there were no areas of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects indicated that there were no areas of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms electronically filed with the Department of Education for the district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-2 contains definitions for terms used throughout N.J.S.A. 18A:18A-1 et seq. It includes as subsection (p) the term 'competitive contracting', which is defined as "the method described in N.J.S.A. 18A:18A-4.1 through 18A:18A-4.5 and in rules promulgated by DCA at N.J.A.C. 5:34-4 of contracting for specialized goods and services in which formal proposals are solicited from vendors; formal proposals are evaluated by the purchasing agent or counsel or school business administrator; and the board of education awards a contract to a vendor or vendors from among the formal proposals received." Also, subsection (aa) defines the term 'concession' to exclude vending machines.

School Purchasing Programs, (continued)

Contracts and Agreements Requiring Advertisement for Bids, (continued)

N.J.S.A. 18A:18A-3(a) sets forth the bid threshold and requires award by board resolution. There is a higher threshold when there is a "Qualified Purchasing Agent" (QPA) in the district as defined at N.J.A.C. 5:34-1.1 and certified upon approval of an application submitted to DCA. Pursuant to N.J.S.A. 18A:18A-3(b), the bid threshold may be adjusted by the Governor, in consultation with the Department of Treasury, every five years.

N.J.S.A. 18A:18A-4.4 provides boards of education the authority to pass a resolution authorizing the use of competitive contracting. "In order to initiate competitive contracting, the board of education shall pass a resolution authorizing the use of competitive contracting each time specialized goods or services enumerated in sections 45 of L. 1999, c.440 are desired to be contracted."

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agency) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. No violations were discovered.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contract or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

School Food Services

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts were reviewed on a test-check basis. No exceptions were noted.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

School Food Services, (continued)

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

Student Activity Fund

During our review of the student activity funds, the following items were noted.

A cash receipts and disbursements record is maintained in satisfactory condition.

All receipts were promptly deposited in the bank.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Follow-up on Prior Years' Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings.

Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

Paul J. Cuva

Paul J. Cuva, C.P.A. Licensed Public School Accountant No. 766

Ferraiolia Wielkotza Cerullo & Cuvan P.a.

FERRAIOLI, WIELKOTZ, CERULLO & CUVA, P.A. Certified Public Accountants
Pompton Lakes, New Jersey

October 13, 2016

BOROUGH OF SPRING LAKE, NEW JERSEY SCHOOL DISTRICT

SCHEDULE OF AUDITED ENROLLMENTS

APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	2016-2017	2016-2017 Application for State School Aid	or State So	hool Aid				Sampl	Sample for Verification	ıtion		Priva	Private Schools for Disabled	r Disabled	
	Repo	Reported on	Repo	Reported on Worknapers			Selected from		Verified per Registers	Errors per Registers		Reported on	Sample for		
	O	On Roll	ő	On Roll		Errors	Workpapers		On Roll	On Roll		Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full Shared	d Full	Shared	Full Sl	Shared	Schools	cation	Verified	Errors
Full Day Preschool	13		13				13	13							
Full Day Kindergarten	19		19				19	19							
One	24		24				24	24							
Two	14		14				14	14							
Three	14		14				14	14							
Four	15		15				15	15							
Five	28		28				28	28							
Six	18		18				18	18							
Seven	27		27				27	27							
Eight	15		15				15	15							
Subtotal	187	0	187	0	0	0	187 0	187	0	0	0	0	0	0	0
Special Ed - Elementary	12		12				12	12				0	0	0	
Special Ed - Middle School	∞		∞				~	∞				1	1	1	
Special Ed - High School	0		0				0	0				9	9	9	
Subtotal	20	0	20	0	0	0	20 (20	0	0	0	7	7	7	0
Co Voc Domlor	C		c				c								
Co Voc Et Post Sec							0 0								
Totals	207	0	207	0	0	0	207	207	0	0	0	7	7	7	0
Percentage Error	ī				0.00%	0.00%				0.00%	0.00%				0.00%

SCHEDULE OF AUDITED ENROLLMENTS

BOROUGH OF SPRING LAKE, NEW JERSEY SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

ion	Verified to Test Score Sample and Register Errors	0 0 0 0 0 0 0 0 0	0 0 0	0	0.00%		orted Recalculated 10.7 10.7
Sample for Verification	Sample Verified to Selected from Test Score Workpapers and Register	000000000000000000000000000000000000000	0000	0 0 0			Heported Reported 10.7 dents (Part A) 10.7 dents (Part B) If Applicable
63	Errors		0	0	0.00%		ng Grade PK stue ng Grade PK stu
Resident LEP Low Income	Reported on Workpapers as LEP low Income	0 0 0 0 0 0 0 0 0	0 0 0	0 0			= Regular Includi: = Regular Excludi
Resident	Reported on A.S.S.A. as LEP low Income	000000000	0 0 0	0 0 0			Reg Avg.(Mileage) = Regular Including Grade PK students (Part A) Reg Avg.(Mileage) = Regular Excluding Grade PK students (Part B)
	Sample Errors	0	0	0	0.00%	Errors 0 0 0	0.00%
Sample for Verification	Verified to Application and Register	000000000	0	0 0		Verified 36 0	111
Ö	Sample Selected from Workpapers	0000000000	0	0 0	00% Transportation	Tested 36 0 0	111
	Errors	0	0	0	0.00%	Егго	0 0
Resident Low Income	Reported on Workpapers as Low Income	000000000	0 0 0	0 0		Reported on DRTRS by DIStrict District 36 63	111
Resident	Reported on Rep A.S.S.A. as Work Low Income In	000000000	0 0 0	0 0 0		Reported on DRTRS by DOE/county 36 0	111
	, , , <u>, , , , , , , , , , , , , , , , </u>	Half Day Preschool Full Day Kindergarten One Two There Four Five Six Seven Eight Subtotal	Special Ed - Elementary Special Ed - Middle Special Ed - High Subforal	Co. Voc Regular Co. Voc. Pt. Post Sec. Totals	Percentage Error	Reg Public Schools, col. 1 RegSpEd, col. 4 Transported - Non-Public, col. 3	Special Ed Spec, col. 6 Totals Percentage Error

BOROUGH OF SPRING LAKE, NEW JERSEY SCHOOL DISTRICT

SCHEDULE OF AUDITED ENROLLMENTS

APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	Reside	Resident LEP NOT Low Income		Sa	Sample for Verification	
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool Full Day Kindergarten One Two Three Four Five Six	04000	0 4 2 0 0		0000000	00000000	
Eight Subtotal	0 0 10	0 0 10	0	0 0	0 0	0
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal	0 0 0	0 0 0 0	0	0 0 0	0 0 0	0
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals	0 0 10	0 0 10	0	0 0	0 0	0
Percentage Error			0.00%			0.00%

BOROUGH OF SPRING LAKE SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2016

REGULAR DISTRICT

SECTION 1

2015-16 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK - Regular Transfer from General Fund to SRF for PreK - Inclusion	\$	(B) (B1a) (B1b) (B1c) (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	\$619,208.00 \$	(B2a) (B2b)
Adjusted 15-16 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$6,717,888.00	(B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment*	\$ 250,000.00	(B4) (B5) (K)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]		\$ <u>324,868.00</u> (M)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)] SECTION 2		\$ <u>324,868.00</u> (M)
	\$ 1,393,093.00	(C) (C1) (C2) (C3) (C4)

SECTION 3

Restricted Fund Balance - Excess Surplus [(OT)-(M)] IF NEGATIVE ENTER -0-	Φ	511,164.00 (E)
Recapitulation of Excess Surplus as of June 30, 2016		
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures** Reserved Excess Surplus***[(E)]	\$ \$	479,599.00 (C3) 511,184.00 (E)

511 104 00 (E)

990,783.00 (D)

Footnotes:

Total [(C3)+(E)]

- * Allowable Adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below) is to be utilized when applicable for:
 - (H) Federal Impact Aid. The passage pf P.L. 2015, c. 46 amended N.J.S.A. 18A:7-F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2016 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
 - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), Extraordinary Aid;
 - (J1) Extraordinary Aid;
 - (J1) Additional Nonpublic School Transportation Aid
 - (J3) Current Year School Bus Advertising Revenue Recognized

Postricted Fund Polonce Excess Surplus***[(II1) (M)] IF NECATIVE ENITED 0

(J4) Family Crisis Transportation Aid.

Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

Impact Aid	\$ (H)
Sale & Lease-back	\$ (1)
Extraordinary Aid	\$ 70,968.00 (J1)
Additional Nonpublic School Transportation Aid	\$ 3,900.00 (J2)
Current Year School Bus Advertising Revenue Recognized	 (J3)
Family Crisis Transportation Aid	\$ (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ 74,868.00 (K)

- ** This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
- *** Amounts must agree to the June 30, 2016 CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 90030.
- **** Amount of Other Reserved Fund Balance must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

Detail of Other Restricted Fund Balance

Statutory restrictions:			
Approved unspent separate proposal	\$_		
Sale/lease-back reserve	\$		
Capital reserve	\$	617,547.00	
Maintenance reserve	\$_	372,291.00	
Emergency reserve	\$_	250,000.00	
Tuition reserve	\$_	153,255.00	
School Bus Advertising 50% Fuel Offset Reserve - current year	\$_		
School Bus Advertising 50% Fuel Offset Reserve - prior year	\$		
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$_		
Impact Aid General Fund Reserve (Sections 8007 and 8008)	\$		
Other state/government mandated reserve			
[Other Restricted Fund Balance not noted above]****	\$_		
Total Other Restricted Fund Balance	\$_	1,393,093.00	(C4)