# SUMMIT PUBLIC SCHOOLS AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL COMPLIANCE AND PERFORMANCE JUNE 30, 2016

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DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA ELIZABETH A. SHICK, CPA, RMA, PSA ROBERT W. HAAG, CPA, PSA DEBORAH K. LERCH, CPA, PSA RALPH M. PICONE, CPA, RMA, PSA DEBRA GOLLE, CPA CINDY JANACEK, CPA, RMA MARK SACO, CPA SHERYL M. NICOLOSI, CPA ROBERT AMPONSAH, CPA

#### AUDITOR'S MANAGEMENT REPORT

Honorable President and Members of the Board of Trustees City of Summit Public Schools Summit, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government</u> <u>Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Summit Public Schools as of and for the fiscal year ended June 30, 2016, and have issued our report thereon dated October 20, 2016.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

~ . Vuni Staggins , Like

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants Public School Accountants

and

Paul J. Lerch Public School Accountant PSA Number CS01118

Fair Lawn, New Jersey October 20, 2016

> 17-17 ROUTE 208 • FAIR LAWN, NJ 07410 • TELEPHONE (201) 791-7100 • FACSIMILE (201) 791-3035 WWW.LVHCPA.COM

### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

### **Administrative Practices and Procedures**

### Insurance

Fire insurance coverage was carried in the amounts as reported on Exhibit J-20 as contained in the district's Comprehensive Annual Financial Report (the "CAFR").

### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Mr. Louis J. Pepe	Board Secretary/Assistant Superintendent for Business	\$150,000
Ms. Margaret Gerba	Treasurer of School Monies	\$375,000

There is Employees' Dishonesty with Faithful Performance coverage with Selective Insurance Company of America covering all other employees.

# Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll/Personnel

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were certified by the President of the Board and the Board Secretary/Business Administrator and approved by the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium withholding due to the General Fund.

The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

# Financial Planning, Accounting and Reporting (Continued)

### Employee Position Control Roster

The District maintained an employee position control roster.

# Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

### Travel

The District had an approved board travel policy as required by N.J.A.C. 6A:23A-6.13 and N.J.S.A. 18A:11-12.

Payments made to employees for a travel event were in accordance with the approved travel policy.

### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

# Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in very good condition.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes.

# Treasurer's Records

The Treasurer did perform cash reconciliations for all the accounts as required (N.J.S.A. 18A:17-36).

All cash receipts were promptly deposited.

The Treasurer's records were in agreement with the records of the Board Secretary.

# Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Fiduciary Fund.

### Financial Planning, Accounting and Reporting (Continued)

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, II and III of the Elementary and Secondary Education Act as amended and reauthorized.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed Exhibits K-3 and K-4 located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Fund section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The reimbursement to the State for the amount of the expenditure charged to the current year's Final Report for all federal awards for the school district (or charter school or renaissance school project) to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district (or charter school or renaissance school project) for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidations period, but prior to the 90 days required by N.J.S.A. 18A:66-90. Accordingly, the expenditure was made in accordance with State law (90 days) and properly reported as obligated and not expended and as an unliquidated balance in the current year's Final Report for all federal awards.

#### Non-Public State Aid

Project completion reports were finalized and transmitted to the State by the due date.

### **School Purchasing Programs**

### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a qualifying purchasing agent) and \$29,000 (without a qualifying purchasing agent), respectively. On May 16, 2011 the Board appointed the Business Administrator/Board Secretary as the District's qualified purchasing agent which increased the bid threshold to \$40,000. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or service, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18:A18-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that the district purchased items through the use of State contracts.

#### Food Service Fund

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or state support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or state support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The financial transactions and statistical records of the school food services were maintained in good condition.

Cash receipts and bank records were reviewed for timely deposit.

# Food Service Fund (Continued)

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes on operating results provision which guarantees that the Food Service will have a minimum profit of \$50,000. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified.

Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education. No exceptions were noted.

Food Distribution Program commodities were reviewed and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the Section entitled Enterprise Funds, Section G of the CAFR.

# <u>Flash Program</u>

The records for the Flash Program were in satisfactory condition.

# **Student Activity Funds**

The District had a policy and procedures in place for regulating the student activity funds.

Finding- Our audit of the Student Activity Funds revealed the following:

- Brayton- There was multiple reimbursements for use of a personal credit card; in certain instances the items that were ordered were not shipped to the school's location.
- Franklin- There was one on-line purchase that wasn't shipped to the school's address.
- High School- There were several deposits that were deposited a week after time of collection.
- Jefferson- There were three on-line purchases that were not shipped to the school's location and there were several deposits that were deposited seven to twenty-one days after the time of collection.
- Middle School- There were several deposits that were deposited seven to thirty days after the time of collection and there was one check made payable to cash.

Recommendation- It is recommended that:

- All deposits be made timely after point of collection.
- Items purchases on behalf of the Student Activity Funds be shipped directly to the respective school.
- All checks be made payable to a payee.

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#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private school for the handicapped, low-income, related services and bilingual education. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with isolated exceptions. The information that was included on the workpapers was verified with isolated exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms of their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with isolated exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### **Facilities and Capital Assets**

Our procedures included a review of SDA grant agreement for consistency with recording SDA revenue, transfer of Local Funds from the General Fund or from the Capital Reserve Account, and awarding contracts for eligible facilities construction.

### Follow-Up on Prior Year Findings

There were no prior year recommendations.

# SUMMIT PUBLIC SCHOOLS FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

# NOT APPLICABLE

# NET CASH RESOURCE SCHEDULE PROPRIETARY FUNDS – FOOD SERVICE

# NOT APPLICABLE

#### SUMMIT BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2015

	2016/2	017 Ap	pplication	for State	School Ai	id			Sampl	le for Verit	ication		ł	Private Sch	ools for Dis	abled
	Reported on Original A.S.S.A. On Roll Full Sha	W	Reported o Vorkpaper On Roll Full		Еггогs Fuli	Shared	Selecte	mple d from papers Shared	Re	ied per gister n Roll Shared	Reg	ors per disters n Roll Shared	Reported on A.S.S.A. as Private Schools	Sample for Verifi- cation	Sample Verified	Sample Errors
Half Day Pre K (3yrs)	13		13		-	•	10	-	10	-	-	-	-	-	-	-
Full Day Pre K (3yrs)	-		-		-	-	-		-		-	-	-	-	-	-
Half Day Pre K (4yrs)	23		23		-	-	15	-	15		-	-	-	-	-	-
Full Day Pre K (4yrs)	-		-		-	-	-		-		-	-	-	-	-	-
Half Day Kindergarten	196		195		1	-	88	-	88		-	-	-	-	•	-
Full Day Kindergarten	-		-		-	-	-	-	-		-	-	-	-	-	-
Grade 1	274		270		4	-	63	-	63			-	-	-	-	-
Grade 2	302		303		(1)	) -	76	-	76		-	-	-	-	-	
∞ Grade 3	312		314		(2)	) -	55	-	55		-	*	-	-	-	-
Grade 4	293		293		-	-	71	-	71		-	-	-	-	-	-
Grade 5	274		274		-	-	60	-	60		-	-	-	-	-	-
Grade 6	283		282		I	-	282	-	282		*	*	-	-	-	-
Grade 7	291		290		1	-	290	-	290		-	-	-	-	-	-
Grade 8	290		291		(1)	) -	291	-	291		-	-	-	-	-	-
Grade 9	287		288		(1)		288	-	288	-	-	-	-	-	-	-
Grade 10	269	1	269	1	-		269	1	269	1	-	-	-	-	-	-
Grade 11	304	4	304	4	-	-	304	4	304	4	-	-		-	•	-
Grade 12	273	2	274	2	(1)	) -	274	2	274	2	-	-	-	-	-	-
Subtotal	3,684	7	3,683	7	1	-	2,436	7	2,436	7	-	-				
Sp Ed- Elementary	171		170		1	-	13	-	12		1	-	6	5	5	-
Sp Ed - Middle School	91		91		-	-	7	-	7		-	-	3	3	3	-
Sp Ed - High School	129	8	129	8	-	-	10	-	10	-	-	-	10.0	8.0	8.0	-
Subtotal	391	8	390	8	1	-	30	-	29	-	1	-	19.0	16.0	16.0	-
Totals	4,075	15	4,073	15	2	-	2,466	7	2,465	7	1	-	19.0	16.0	16.0	-
Percentage Erro	r			<u></u>	0.05%	6 0.00%					0.04%	0.00%	Ŧ			0.00%

#### SUMMIT BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2015 SCHEDULE OF AUDITED ENROLLMENTS

	I	.ow Income		·	ple for Verifica	tion	Reside	nt LEP Low Inc	ome		Sample for Verit	fication
	Reported on A.S.S.A	Reported on Workpapers	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A	Reported on Workpapers	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Pre K (3yrs)	-	-	-	-	-	-	-	-		-	-	-
Full Day Pre K (3yrs)	-	-	-	-	*	-	-	-	-	-	-	-
Half Day Pre K (4yrs)	-	-	-	-	-	-	-	•	-	-	-	-
Full Day Pre K (4yrs)	-	-	-		-	-	-	-	-	-	-	-
Half Day Kindergarten	23	23	-	10	10	-	12	12	-	10	10	~
Full Day Kindergarten	-	-	-			-	-	-	-	•	-	-
Grade I	37	37	-	15	15	-	17	17	-	15	15	-
Grade 2	40	39	1	14	14	-	14	14	-	12	12	-
Grade 3	34	35	(1)	12	12	-	13	13	-	11	11	-
Grade 4	35	36	(1)	13	13	-	2	2	-	I	1	-
Grade 5	27	27	-	10	10	-	2	2	-	1	1	-
Grade 6	32	32	-	12	12	-	2	I	1	1	1	-
Grade 7	24	24	-	10	10	-	2	2	-	1	1	
Grade 8	36	36	-	14	14	-	5	6	(1)	3	3	-
Grade 9	39	39	-	18	18	-	3	3	*	2	2	-
Grade 10	44	44	-	15	15	-	4	3	1	2	2	-
Grade 11	45.5	45.5	-	13	13	-	10	9	1	6	6	-
Grade 12	34.5	34.5	-	-	-	-	8	5	3	2	2	-
Subtotal	451.0	452.0	(1)	156	156	-	94	89	5	67	67	-
Sp Ed - Elementary	42	42	-	14	14	-	1	I	-	1	I	-
Sp Ed - Middle School	32	32	-	11	11	-	-	-	-	-	-	-
Sp Ed - High School	45	45	-	16	16		-	-			-	-
Subtotal	119	119	-	41	41	-	1.0	1.0	-	1	1	-
Totals	570	571	(1)	197	197	-	95.0	90.0	5	68	68	•

0.00%

-5.26%

	Transportation								
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors			
Reg Public Schools	34.0	34	-	26	26	-			
Reg Special Ed Public	6.0	6.0	-	5	5	-			
Transported - Non - Public	-	-	-			-			
Special Ed w. Special Needs	39.0	39.0		29	29				
***	79.0	79.0		60	60				

-0.18%

#### Percentage Error 0.00% 0.00%

10

Percentage Error

9

0.00%

#### SUMMIT BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2015 SCHEDULE OF AUDITED ENROLLMENTS

	Resident 1	LEP Not Low Inc	ome	Sample for Verification				
	Reported on A.S.S.A	Reported on Workpapers	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors		
Half Day Pre K (3yrs)	-	-	-	-	-			
Full Day Pre K (3yrs)	-	-	-	-	-	-		
Half Day Pre K (4yrs)	-	-	-	-	-	-		
Full Day Pre K (4yrs)	-	-	-	-	-	-		
Half Day Kindergarten	10	10.0	-	8.0	8.0	-		
Full Day Kindergarten	-	-	-	-	-	-		
Grade 1	8	7.0	1	5.0	5.0	-		
Grade 2	11	12.0	(1)	10.0	10.0	-		
Grade 3	9	10.0	(1)	9.0	9.0	-		
Grade 4	9	9.0	-	7.0	7.0	-		
Grade 5	5	5.0	-	4.0	4.0	-		
Grade 6	4	4.0	-	2.0	2.0	-		
Grade 7	5	5.0	-	4.0	4.0	-		
Grade 8	4	3.0	1	2.0	2.0	-		
Grade 9	4	4.0	-	2.0	2.0	-		
Grade 10	1	1.0	-	1.0	1.0	-		
Grade 11	4	3.0	1	1.0	1.0	-		
Grade 12	-	-	-	-	-	-		
Subtotal	74	73	1	55	55	-		
Sp Ed - Elementary	1	1	-	1	1	-		
Sp Ed - Middle School	-	-	-	-	-	-		
Sp Ed - High School	-	-	-	-	-	-		
Subtotal	1	1	-	1	1	-		
Totals	75	74	1 -	56	56	-		
			-1.33%			0.00		

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# SUMMIT PUBLIC SCHOOLS CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

# SECTION 1A - Two Percent (2%) - Calculation of Excess surplus (2015-2016 expenditures of \$100 million or less)

2015-2016 Total General Fund Expenditures per the CAFR	\$	72,550,886
Increased by: Transfer from Capital Reserve to Capital Projects Fund		90,507
Decreased by: On-Behalf TPAF Pension & Social Security		7,912,106
Adjusted 2015-2016 General Fund Expenditures	<u>\$</u>	64,729,287
2% of Adjusted 2015-2016 General Fund Expenditures Increased by: Allowable Adjustment- Extraordinary Aid	<u></u>	1,294,586 9,677
Maximum Unassigned Fund Balance	\$	1,304,263
SECTION 2		
Total General Fund - Fund Balance at June 30, 2016	\$	6,499,893
Decreased by:		
Year End Encumbrances		291,962
Legally Restricted- Excess Surplus- Designated for Subsequent Year's Expenditures		853,248
Other Restricted Fund Balances		2,592,938
Assigned Fund Balance-Unreserved-Designated for Subsequent Year's Expenditures		178,414
Total Unassigned Fund Balance	<u>\$</u>	2,583,331
<u>SECTION 3</u> Reserved Fund Balance - Excess Surplus	\$	1,279,068
Recapitulation of Excess Surplus as of June 30, 2016		
Reserve Excess Surplus- Designated for Subsequent Year's Expenditures	\$	853,248
Reserve Excess Surplus		1,279,068
Total Excess Surplus	\$	2,132,316
Detail of Allowable Adjustments		
Extraordinary Aid	\$	9,677
Detail of Restricted Fund Balances		
Capital Reserve	\$	1,792,938
Emergency Reserve Maintenance Reserve		400,000 400,000
		400,000
	\$	2,592,938

### SUMMIT PUBLIC SCHOOLS

### RECOMMENDATIONS

#### I. Administration Practices and Procedures

There are none.

#### II. <u>Financial Planning, Accounting and Reporting</u>

There are none.

### III. School Purchasing Program

There are none.

#### IV. Food Service Fund

There are none.

### V. Flash Program

There are none.

### VI. Student Body Activities

It is recommended that:

- All deposits be made timely after time of collection .
- Items purchased on behalf of the Student Activity Funds be shipped directly to the respective school.
- All checks be made payable to a payee.

# VII. Application for State School Aid

There are none.

# VIII. **Pupil Transportation**

There are none.

# IX. Facilities and Capital Assets

There are none.

### X. Miscellaneous

There are none.

# XI. Status of Prior Year Audit Findings/Recommendations

In accordance with government auditing standards, our procedures included a review of the prior year recommendations; there were no prior year recommendations.

### SUMMIT PUBLIC SCHOOLS

# RECOMMENDATIONS (continued)

#### ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

over

Paul J/Lerch Public School Accountant Certified Public Accountant