TOWN OF WEST NEW YORK SCHOOL DISTRICT

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2016

TOWN OF WEST NEW YORK SCHOOL DISTRICT

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

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REPORT OF INDEPENDENT AUDITOR'S

The Honorable President and Members of the Board of Education Town of West New York School District County of Hudson West New York, New Jersey

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Town of West New York School District in the County of Hudson for the year ended June 30, 2016, and have issued our report thereon dated November 18, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Town of West New York Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

DONOHUE, GIRONDA, DORIA

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& TOMKINS, LLC

ROBERT G. DORIA

Certified Public Accountant **Public School Accountant**

License No. CS 00778

Bayonne, New Jersey November 18, 2016

SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, and the records of the Athletic Fund, The Student Activity Fund, Food Service Fund and Special Revenue Fund under the auspices of the Board of Education.

ADMINISTRATIVE PRACTICES AND PROCEDURES

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the District's CAFR.

Official Bonds

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Dean Austin	School Business Administrator/ Board Secretary	\$225,000
George A. Spina	Treasurer	\$225,000

The Board also has public employees faithful performance blanket position bond with the New Jersey School Boards Association Insurance Group Insurance Group covering all employees with multiple coverage of \$250,000.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING

Examination of Claims

A test examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification and proper itemization and/or supporting documentation.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and the Board's required payroll contributions were deposited in the Agency Reserve Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium withholding due to the general fund.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. No discrepancies were noted.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23-2.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classification to determine overall reliability and compliance with *N.J.A.C.* 6A:23-8.3. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records/Business Administrator

Our review of the financial and accounting records maintained by the Board Secretary/Business Administrator disclosed no exceptions.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended.

The study of compliance for E.S.E.A. indicated no instances of noncompliance and/or questionable costs.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the other special federal and/or state projects no areas of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the District to reimburse the State for the TPAF/FICA payment made by the State on-behalf of the District for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidation period required by the Office of Grants Management, but prior to the 90 days required by *N.J.S.A.* 18A:66-90. Accordingly, the expenditure was made in accordance with State law (90 days) and properly reported as obligated and not expended and as an unliquidated balance in the current year's Final Report for all feeral awards.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2010 and thereafter, the bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:39-3(a) are \$40,000 with a Qualified Purchasing Agent (QPA) and \$29,000 without a QPA, respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$18,800 for 2015-16.

SCHOOL PURCHASING PROGRAMS (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of *N.J.S.A.* 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per *N.J.S.A.* 18A:18A-5.

SCHOOL FOOD SERVICE

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were notes.

Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the schedule of federal award's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions were noted.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with *N.J.S.A.* 18a:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supplies were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

SCHOOL FOOD SERVICE (Continued)

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the Board of Education. The records of the management company included time sheets for its employees who work at the various schools. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed and served was compared to the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meals and free snack policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provision were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced price application were completed and available for review. No exceptions were noted.

USDA Food Distribution program food and commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exception were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

STUDENT BODY ACTIVITIES

During our review of the Student Activity funds no exceptions were noted.

APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a test of information reported in the October 15, 2015, Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low income and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers without exception. The information that was included on the workpapers was verified. The results of our procedures are presented in the Schedule of Audited Enrollments.

APPLICATION FOR STATE SCHOOL AID (Continued)

The District maintained workpapers on the prescribed state forms or their equivalent. The District has adequate written procedures for the recording of student enrollment data.

PUPIL TRANSPORTATION

Our audit procedures included a test of on roll status reported in the 2015-16 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with some exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments and are as follows:

Finding: Eligibility for 3 of the tested students from the DRTRS could not be

Verified.

Recommendation: The District must maintain support for eligibility of all students reported

on the DRTRS.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

FACILITIES AND CAPITAL ASSETS

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the General Fund and awarding of contracts for eligible facilities construction. No exceptions were noted:

FOLLOW-UP ON PRIOR YEAR FINDINGS

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings.

ACKNOWLEDGMENT

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

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& TOMKINS, LLC

ROBERT. G. DORIA

Certified Public Accountant Public School Accountant License No. CS 00778

Bayonne, New Jersey November 18, 2016

TOWN OF WEST NEW YORK SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

SCHEDULE OF AUDITED ENROLLMENTS

		2015-	2015-2016 Application for State School Aid	for State School A	Vid.				Sample of Verification	rification				Private Schools for Disabled	for Disabled	
	Reported on	uo p	Reporte	d on			Sample	ple	Verified per	1 per	Errors pe	п	Reported on	Sample		
	A.S.S.A.	Α.	Workpapers	pers			Selecte	d from	Registers	ers	Registers	9	A.S.S.A. as	for		
	On Roll		On Roll		Errors		Workpapers	apers	On Roll		On Roll		Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Full Day Preschool	442		442			,	442	•	442	,			•		•	
Full Day Kindegarten	699		699				699		699							
One	634		634				634		634							
Two	277		577				577		577							
Three	583		583				583		583							
Four	491		491				491		491							
Five	488		488				488		488							
Six	479		479				479		479							
Seven	457		457				457		457							
Eight	355		355				355		355							
Nine	451		451				451		451							
Ten	404		404				404		404							
Eleven	429		429				429	•	429							
Twelve	360		360				360		360							
Subtotal	6,819		6,819				6'819		6,819							
Special Education-Elementary	455	٠	455	•			455	٠	455	٠		٠	19	19	19	
Special Education-Middle	197		197				197		197				16	16	16	
Special Education-Highschool	278		278				278		278				21	21	21	
Subtotal	930		930				930		930				99	99	26	
TOTALS	7,749		7,749	'		'	7,749	'	7,749	'			99	56	56	
					%00'0						%00'0					0.00%

TOWN OF WESTNEW YORK SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

SCHEDULE OF AUDITED ENROLLMENTS

		Resident Low Income			Sample for Verification		2	Resident LEP Low Income			Sample for Verification	
	Reported on A.S.S.A. as Low	Reported on Workpapers as Low		Sample Selected from	Verified to Application	Sample	Reported on A.S.S.A. as LEP low	Reported on Workpapers as LEP low		Sample Selected from	Verified to Test Score	Sample
	Income	Income	Errors	Workpapers	and Register	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindegarten	548	548		548	548		96	06		06	8	
One	540	240		540	240		9/	9/2		9/	92	
Two	490	490		490	490		30	39		39	39	
Three	200	200		200	200		30	30		30	30	
Four	423	423		423	423		42	42		42	42	
Five	411	411		411	411		50	29		29	29	
Six	396	396		396	396		35	35		35	35	
Seven	380	380		380	380		36	36		36	36	
Eight	276	276		276	276		25	25		25	25	
Nine	347	347		347	347		62	62		62	62	
Ten	319	319		319	319		49	49		49	49	
Eleven	328	328		328	328		94	40		40	40	
Twelve	289	289		289	289		35	35		35	35	
Subtotal	5,247	5,247		5,247	5,247		288	288		288	288	
Special Education-Elementary	436	436		436	436		12	12		12	12	
Special Education-Middle	193	193		193	193		S	5		ĸ	S	
Special Education-Highschool	250	250		250	250		6	6		6	6	
Subtotal	879	628		879	628		26	26	•	26	26	
TOTALS	6,126	6.126		6,126	6,126		614	614		614	614	
			%00'0			0.00%			00:00%			0.00%
			Transportation	ntation								
	Reported on	Reported on										
	DRTRS by DOE/County	DRIRS by District	Enors	Tested	Verified	Errors	Reg Avg (Mileage) = Re	Reg Avg (Mileage) = Regular including Grade PK Students (Part A)	tudents (Part A)		Reported N/A	Recalculated N/A
Dan Canalia	101	=		136	133	c	Reg Avg (Mileage) = Regular excluding Gr	Reg Avg (Mileage) = Regular excluding Grade PK Students (Part B)	tudents (Part B)		1.0	1.0
Neg Special Education Special Ed. Spec Trans	181	101		145	561	0	Special Avg = Special E	a w apecial inceas			00	0.0
Special Ed. Spec. Hans.	1977 1000	177		281	822							
e de la composition della comp	MODE.	BOT.	%00'0	4008	ì	1.07%						

TOWN OF WEST NEW YORK SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

SCHEDULE OF AUDITED ENROLLMENTS

	Resid	Resident LEP NOT Low Income		32	Sample for Verification	
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Full Day Kindegarten	30	30	•	30	30	,
One	15	15	1	15	15	1
Three	16	16		16	16	
Four	10	10		10	10	•
Five	10	10		10	10	
Six	18	18	•	18	18	•
Seven	13	13	•	13	13	•
Eight	12	12	•	12	12	1
Nine	28	28		28	28	
Ten	17	17	•	17	17	
Eleven	15	15	•	15	15	
Twelfth	3	3		3	3	
Subtotal	201	201	•	201	201	1
Special Education-Elementary	2	2	1	2	2	•
Special Education-Highschool Subtotal	2 4	2 4		2 4	2 4	1 1
TOTALS	205	205	- 0.00%	205	205	0.00%

TOWN OF WEST NEW YORK SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2016

SECTION 1

Calculation A: 2 Percent Excess Surplus

All districts required to use school-based budgeting are required to complete this calculation using 2	percent on line A10.	
2015-2016 Total General Fund Expenditures Reported on Exhibit C-1	\$ 126,065,389 (A)	
Increased by Applicable Operating Transfers: Transfer from Capital Outlay to Capital Projects Transfer from Reserve to Capital Projects Transfer from G/F to SRF for Preschool - Regular Transfer from G/F to SRF for Preschool - Inclusion	- (A1a) - (A1a) - (A1a) 156,353 (A1a) 595,080 (A1a))
Less: Expenditures Allocated to Restricted Federal Resources as Reported on Exhibit D-2	(3,769,859) (A1b))
2015-16 Adjusted General Fund & Other State Expenditures [(A) - (A1a)-(A1b)]		\$ 123,046,963 (A2)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases: General Fund 10 Assets Acquired Under Capital Leases reported on Exhibit C-1a Add: General Fund & State Resources Portion of Fund 15 Assets Acquired Under Capital Leases: Assets Acquired Under Capital Leases in Fund 15 reported on Exhibit C-1a Combined General Fund Contribution & State Resources % of Fund 15 Resources Reported on Exhibit D-2	\$ - (A4) - (A5) 94.26% (A6)	\$ (13,795,547) (A3)
General Fund & State Resources Portion of Fund 15 Assets Acquired Under Capital Leases [(A5) x (A6)]	<u> </u>	
Total Assets Acquired Under Capital Leases [(A4) + (A7)]		(A8)
2015-16 General Fund Expenditures [(A2) - (A3) - (A8)]		\$ 109,251,416 (A9)
2% of Adjusted 2015-2016 General Fund Expenditures [(A9) x 2%]		\$ 2,185,028 (A10)
Enter Greater of (A10) or \$250,000		2,185,028 (A11)
Increased by: Allowable Adjustment*		534,574 (K)
Maximum Unassigned Fund Balance $[(A11) + (K)]$		\$ 2,719,602 (M)
SECTION 2		
Total General Fund - Fund Balances at June 30, 2016	\$ 6,225,556 (C)	
Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures** Other Restricted/Reserved Fund Balances**** Assigned-Designated for Subsequent Year's Expenditures	(103,040) (C1) - (C2) - (C3) - (C4) (2,187,023) (C5)	\$ 2025 too (T)
Total Unassigned Fund Balance [(C) - (C1) - (C2) - (C3) - (C4) - (C5)]		\$ 3,935,493 (U)

TOWN OF WEST NEW YORK SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2016

SECTION 3

Restricted Fund Balance - Excess Surplus***[(U) - (M)] IF NEGATIVE ENTER -0-	\$ 1,215,891	(E)
Summary: Restricted Excess Surplus Designated for Subsequent Year's Expenditures** Restricted Excess Surplus***[(E)]	\$ 1,215,891	(C3) (E)
Total [(C3) + (E)]	\$ 1,215,891	(D)

^{*} This adjustment line (line (K) as detailed below) is to utilized for Impact Aid, Sale and Lease-back, Extraordinary Aid, and Additional Nonpublic School Transportation Aid, and unbudgeted FICA Wage Freeze Grant Revenue, if applicable. Extraordinary Aid and Additional Nonpublic School Transportation Aid for 2015-16 received after June 30 is limited to the amount of revenue recognized in the audit year that was not appropriated.

Detail of Allowable Adjustements

Impact Aid	\$	- (H)
Sale & Lease-back	'	- (I)	
Extraordinary Aid		534,574 (J1	()
Additional Nonpublic School Transportation Aid		- (J2	2)
Current Year School Bus Advertising Revenue Recognized	'	- (J3	;)
Family Crisis Transportation Aid		- (J4	1)
Total Adjustments $[(H) + (I) + (J1) + (J2) + (J3) + (J4)]$	\$	534,574 (K)

^{**} This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.

- (N-1) Capital reserve at June 30, 2016
- (N-2) Maintenance reserve minimum required under EFCFA
- (N-3) Tuition reserve at June 30, 2016
- (N-4) Emergency reserve at June 30, 2016
- (N-5) School bus fuel offset reserve current year June 30, 2016
- (N-6) School bus fuel offset reserve prior year June 30, 2016
- (N-7) Impact Aid general fund reserve at June 30, 2016
- (N-8) Impact Aid capital fund reserve at June 30, 2016

Detail of Other Reserved Fund Balance

Statutory restrictions:

Approved unspent separate proposal		-
Sale/lease-back reserve	'	-
Capital reserve (N-1)		-
Maintenance reserve (N-2)		-
Tution reserve (N-3)		-
Emergency reserve (N-4)		-
School Bus Advertising 50% Fuel Offset Reserve - current year (N-5)		-
School Bus Advertising 50% Fuel Offset Reserve - prior year (N-6)		-
Impact Aid General Fund Reserve (Section 8002 and 8003) (N-7)		
Impact Aid Capital Fund Reserve (Section 8007 and 8008) (N-8)		<u> </u>
[Other Restricted/Reserved Fund Balance not noted above]****		
Total Other Restricted/Reserved Fund Balance	\$	- (C4)

^{***} See (E) above. The amount must agree with the June 30, 2015 CAFR and Audit Summary Worksheet Line 90030.

^{****} Amount for Other Restricted Fund Balance must be detailed for each source and request for approval to use amounts other than state imposed legal restrictions in the excess surplus calculation must be submitted to that Assistant to the Commissioner – Field Services prior to September 30.