BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2017

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BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT TABLE OF CONTENTS

AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

Page No.

Report of Independent Auditors'	1
Scope of Audit	2
Administrative Practices and Procedures	2
Financial Planning, Accounting and Reporting	2-4
School Purchasing Programs	4-5
School Food Service	5-6
Regional Day School	6
Scholarship Accounts	6
Student Activity Accounts	6
Application for State School Aid	6
Pupil Transportation	6
Schedule of Meal Count Activity	7
Net Cash Resource Schedule	8
Schedules of Audited Enrollments	9-11
Recommendations	12
Acknowledgement	13



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Honorable President and Members of the Board of Trustees Bergen County Special Services School District Paramus, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Bergen County Special Services School District as of and for the fiscal year ended June 30, 2017, and have issued our report thereon dated December 1, 2017.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

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LERCH, VINCI & HIGGINS, LLP Certified Public Accountants Public School Accountants

Dieter P. Lerch

Public School Accountant PSA Number CS00756

Fair Lawn, New Jersey December 1, 2017

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule contained in the district's <u>CAFR</u>.

Official Bonds

Name	Position	<u>Amount</u>
John Susino	Business Administrator/Board Secretary	\$ 10,000
Peter Bellani	Accounting Manager	10,000

All employees are covered by a blanket position bond and are part of the County of Bergen's Insurance Fund.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were more than estimated costs. The Board made a proper adjustment to the billings to sending districts for the increase in per pupil costs in accordance with NJAC 6A:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

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An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Financial Planning, Accounting and Reporting (Continued)

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

Finding – The resolution approved by the Board require that checks issued from the payroll agency account require two signatures but the checks issued contained only one signature.

Recommendation – The District's resolution regarding signatures on the payroll agency account be amended to require one signature.

Employee Position Control Roster

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u> 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

The original budget per the budget appropriation report did agree to the appropriations reflected in the adopted budget.

Financial Planning, Accounting and Reporting (Continued)

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Expendable Trust Fund.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Finding – It was noted that the rates for the IDEA non-public program were not approved in the minutes. A resolution was done for 2017/18 so therefore a recommendation is not warranted.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2015, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and N.J.S.A. 18A:18A-3(a) (as amended) are \$40,000 and \$29,000 respectively.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated no instances where payments, contracts, or agreements were made" for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u> 18A:18A-5.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts. However, the District does follow a rigorous policy where all purchases are publicly bid, quoted or bought through the use of state contracts.

School Food Service

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The school food service program was not selected as a major federal or state program. However, the program expenses exceeded \$100,000 in federal and/or state support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The Statement of Revenues, Expenses and Changes in Fund Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will incur a loss of not more than \$80,000. The operating results provision has been met.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school-by-school basis. The free and reduced price meal and free milk policy is uniformly administered throughout the school system. The required verification procedures for free and reduced price applications was completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

School Food Service (Continued)

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all school food services employees authorized by the board of education.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed. The FSMC contract includes an operating results provision which guarantees that any loss in the food service program will be covered up to the management fee. The operating results provision has been met.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds.

Regional Day School

The Board operates one Regional Day School as part of an agreement with the State of New Jersey.

Scholarship Accounts

The Board maintains scholarship accounts which are included in the Trust and Agency Fund.

Cash receipts and disbursements records for the accounts were maintained in good condition.

Cash disbursements reviewed had proper supporting documentation.

Student Activity Accounts

The Board has a policy which clearly established the regulation of student activity funds. Cash receipts and disbursements records for the District's student activity funds were maintained in satisfactory condition.

Application for State School Aid

Our audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for students on-roll and low income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with an isolated exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT FOOD SERVICE FUND SCHEDULE OF MEAL COUNT ACTIVITY FOR THE FISCAL YEAR ENDED JUNE 30, 2017

SCHEDULE OF MEAL COUNT ACTIVITY

Program	Meals/Milks <u>Category</u>	Meals/Milks <u>Claimed</u>	Meals/Milks <u>Tested</u>	Meals/Milks <u>Verified</u>	Difference	Rate	(Over) Under Claim
National School Lunch							
(Regular Rate)	Paid	14,437	14,437	14,437	I		-
	Reduced	4,542	4,542	4,542	-		-
	Free	29,546	29,546	29,546			
	Total Lunch	48,525	48,525	48,525	-		-
School Breakfast (Regular)	Paid	3,530	3,530	3,530	-		-
	Reduced	3,077	3,077	3,077	-		-
	Free	27,996	27,996	27,996			
	Total Breakfast	34,603	34,603	34,603	<u> </u>		<u> </u>
TOTAL		83,128	83,128	83,128			-

NET CASH RESOURCE SCHEDULE BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT

Net cash resources did not exceed three months of expenditures

Proprietary Funds - Food Service

FYE 2017

Net Cash Resource	9 <u>5:</u>	Food Service B - 4/5	
CAFR * B-4 B-4 B-4 B-4	Current Assets Cash & Cash Equiv. Due from Other Gov'ts Accounts Receivable Investments	83,470 15,922 -	
CAFR B-4 B-4 B-4 B-4	Current Liabilities Less Accounts Payable Less Accruals Less Due to Other Funds Less Deferred Revenue	(38,882) 	
	Net Cash Resources	60,510	(A)
<u>Net Adj. Total Oper</u>	ating Expense:		
B-5 B-5	Tot. Operating Exp. Less Depreciation	490,413	
	Adj. Tot. Oper. Exp.	490,413	(B)
Average Monthly O	perating Expense:		
	B / 10	49,041	(C)
Three times month	v Average:	``	
	3 X C	147,124	(D)
TOTAL IN BOX A LESS TOTAL IN BO NET	\$ 60,510 X D \$ 147,124 \$ (86,614)		
From above:			
	cash exceeds 3 X average m cash does not exceed 3 X av		

* Inventories are not to be included in total current assets.

SOURCE - USDA resource management comprehensive review form

BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

	2016-2017 Application for State School Aid				Sample for Verification					Private Schools for Disabled						
-	Reporte			rted on			Samp	le	Verified per		Errors per		Reported on	Sample		
	A.S.S		Work	papers			Selected	from	Register		Registers		A.S.S.A. as	for		
	On R	oll	On	Roll	Err	ors	Workpa	pers	On Roll		On Roll		Private	Verifi-	Sample	
· · · · · ·	Full S	Shared	Full	Shared	Full	Shared	Full S	hared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool - 3 years	-	-	-	-	-	-	-		-		-	-				
Half Day Preschool - 4 years	-	-	-	-	-	-	-		-		-	-				
Half Day Kindergarten	-	-	-	-	-	-	-		-		-	-				
Full Day Kindergarten	-	-	-	-	-	-	-		-		-	-				
1st Grade	-	-	-	-	-	-	-		-		-	-				
2nd Grade	-	-	-	-	-	-	-		-		-	-				
3rd Grade	-	-	-	-	-	-	-		-		-	-				
4th Grade	-	-	-	-	-	-	-		-		-	-				
5th Grade	-	-	-	-	-	-	-		-		-	-				
6th Grade	-	-	-	-	-	-	-		-		-	-				
7th Grade	-	-	-	-	-	-	-		-		-	-				
8th Grade		-	-	-	-	-	-		-		-	-				
9th Grade	-	-	-	-	-	-	-		-		-	-				
10th Grade	-	-	-	-	-	-	-		-		-	-				
11th Grade	-	-	-	-	-	-	-		-		-	-				
12th Grade	-	-	-	-	-	-	-		-		-	-				
Subtotal	_	~		-		_	_	-	-	-	-	-		-	-	~
Spec Ed - Elementary	203	-	203	-	_	_	203		203	-	-	-	-	-	-	-
Spec Ed - Middle School	125	_	125			_	125		125	-	-	-	_	-	_	_
Spec Ed - High School	326	18	326		_	_	326	18	326	18	-	-	_	-	-	_
Subtotal	654	18	654		_	_	654	18	654	18		······				·····
30010121		10		10				10								
Totals	654	18	654	18	· _		654	18	654	18	_	_		_	_	_
Percentage Error					0.00%	6					0.00%	,				0.00%

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BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

		Low Income	÷	Sample for Verification				EP Low Income		Sample for Verification		
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 3rd Grade 5th Grade 5th Grade 6th Grade 8th Grade 9th Grade 9th Grade 10th Grade 11th Grade 12th Grade 5th drade		-			-	-	- - - - - - - - - - - - - - - - - - -					-
Subtotal Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal Totals	123 63 116 302 302	123 63 116 302 302		24 12 22 58 58	- 23 12 22 57 57	1 0 (0) 1		-			- - - - - - -	- - - - - -
Percentage Error			0.00%	-		1.72%			0.00%			0.00%

5										
	Transportation									
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors				
Regular - Public Schools	-		-			-				
Transported - Non-Public			-			-				
Regular - Spec.	-		-			•				
Special Needs - Public			-			-				
Totals	s	-			*	-				
			0.00%			0.00%				

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BERGEN COUNTY SPECIAL SERVICES SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

		P Not Low Income		Sample for Verification				
	Reported on		<u> </u>					
	A.S.S.A as			Sample				
	Not Low	Not Low	_	Selected from	Verified to	Sample		
	Income	Income	Errors	Workpapers	Register	Errors		
Half Day Pre-School (3 Yrs)								
Half Day Pre-School (3 Yrs)								
Half Day Kindergarten	_	_	_	_	_	_		
Full Day Kindergarten	_	_	-	-	-	_		
1st Grade	-	_	-	-	-	-		
2nd Grade	-	-	-	-	-	-		
3rd Grade	-	-	-	-	_	_		
4th Grade	-	-	-	-	-	-		
5th Grade	-	-	-	-	-	-		
6th Grade	-	-	-	-	-	-		
7th Grade	-	_	-	-	-	-		
8th Grade	-	-	-	-	-	-		
9th Grade	-	-	-	-	-	-		
10th Grade	-	-	-	-	-	-		
11th Grade	-		-	-	-	-		
12th Grade		-	-	-	-	-		
Subtotal	-	-	-	-	-	-		
One - Ed. Flamentan								
Spec Ed - Elementary	-	-	-	-	-	-		
Spec Ed - Middle School	_	-	-	-	-	-		
Spec Ed - High School Subtotal	-		-	-	-			
Suplotal	-	-	-	-	-	-		

Totals	-	-	-	-	-	-
Percentage Error			0.00%		=	0.00%

RECOMMENDATIONS

I. Administrative Practices and Procedures

There are none.

II. Financial Planning, Accounting and Reporting

It is recommended that the District's resolution regarding signatures on the payroll agency account be amended to require one signature.

III. School Purchasing Program

There are none.

IV. Food Service Fund

There are none.

V. Internal Service Fund

There are none.

VI. Student Body Activities

There are none.

VII. Application for State School Aid

There are none.

VIII. Pupil Transportation

There are none.

IX. Status of Prior Years' Audit Findings/Recommendations

A review was performed on prior years' recommendations and corrective action was taken on all prior year findings.

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of our audit team.

Respectfully submitted,

LERCH, VINCLA HIGGINS, KLP Dieter P. Lerch

Public School Accountant PSA Number CS00756