

BERNARDS TOWNSHIP SCHOOL DISTRICT COUNTY OF SOMERSET

MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2017

Auditor's Management Report on Administrative Findings-Financial, Compliance and Performance

Table of Contents

	Page No.
Report of Independent Auditors	1
Scope of Audit	2
Administrative Practices and Procedures	
Insurance	2
Official Bonds	2
Tuition Charges	2
Financial Planning, Accounting and Reporting	
Examination of Claims	2
Payroll Account and Position Control Roster	
Reserve for Encumbrances and Accounts Payable	3
Classification of Expenditures	3
General Classifications	
Administrative Classifications	
Board Secretary's Records	3
Treasurer's Records.	
Elementary and Secondary Education Act/	
Improving America's Schools Act, as reauthorized by the	
No Child Left Behind Act of 2001	3
Other Special Federal and/or State Projects	3
T.P.A.F. Reimbursement	4
Nonpublic State Aid	4
School Purchasing Programs	
Contracts and Agreements Requiring Advertisement for Bids	4
School Food Service	
Student Body Activities	5
Application for State School Aid (ASSA)	5
Pupil Transportation	5
Facilities and Capital Assets	5
Miscellaneous	5
Follow-up on Prior Year Findings	6
Acknowledgment	6
Schedule of Meal Count Activity (not applicable)	N/A
Net Cash Resource Schedule (not applicable)	
Schedule of Audited Enrollments	7
Excess Surplus Calculation	10



Independent Auditors' Report

Honorable President and Members of the Board of Education Bernards Township School District County of Somerset, New Jersey

We have audited, in accordance with generally accepted auditing standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Bernards Township School District in the County of Somerset for the year ended June 30, 2017, and have issued our report thereon dated October 25, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Bernards Township Board of Education's management and Board members and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Scott A. Clelland Licensed Public School Accountant No. 1049

Statt a. Celland

WISS & COMPANY, LLP

Wise & Company

October 25, 2017 Livingston, New Jersey

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed on J-20, Insurance Schedule contained in the District's CAFR.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Roderic McLaughlin	School Business Administrator/Board Secretary	\$369,000
Michael Petrizzo	Treasurer of School Moneys	410,000

There is a Public Employees' Faithful Performance Bond with the General Security Property and Casualty Company covering all other employees with coverage of \$250,000.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the increase (decrease) in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium withholdings due to the general fund.

Payrolls were delivered to the Treasurer of School Monies with a warrant made to his order for the full amount of each payroll.

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

An inquiry and subsequent review of the Position Control Roster did not identify any inconsistencies between the payroll records, employee benefit records, the general ledger accounts to where wages are posted, and the Position Control Roster.

During our payroll testing, we did not note any exceptions.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were identified.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any exceptions.

Treasurer's Records

Our review of the records of the Treasurer did not disclose any exceptions.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (I.A.S.A.), as reauthorized by the No Child Left Behind (NCLB) Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the Comprehensive Annual Financial Report (CAFR). This section of the CAFR documents the financial position pertaining to the projects under Title I of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The District's special projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

The study of compliance for the special projects indicated no instances of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

Nonpublic State Aid

Our review of the Nonpublic State Aid completion reports disclosed no exceptions.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and *18A:18A-3(a)* are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating the bidding for public school transportation contracts under N.J.S.A.18A:-39-3 is \$18,800 for 2016-17.

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our examination, I did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there have been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

School Food Service

The District does not participate in the federal or state Child Nutrition Program.

Exhibits reflecting the food service enterprise fund are included in the B-4 through B-6 section of the CAFR.

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

Student Body Activities

Our review of the records of the Student Body Activities did not disclose any exceptions.

Application for State School Aid (ASSA)

Our audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers without exception. The information included as part of the workpapers was verified, without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2016-2017 District Report of Transported Resident Students ("DRTRS"). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with certain immaterial exceptions as identified in the Application for State School Aid Summary. The results of our procedures are presented in the Schedule of Audited Enrollments. We noted that one student was included in the Non-public Aide-in-Lieu category, however, the student had withdrawn from the District prior to the commencement of the school year and should not have been included in the October 2016 count.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The District did not purchase any buses during the 2016-2017 school year. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the New Jersey Schools Development Authority ("NJSDA") grant agreements for consistency with recording NJSDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction. No exceptions were noted.

Miscellaneous

Capital Asset Records

Although the District is internally maintaining all capital asset records, we suggest the District consider soliciting the services of an outside appraisal company to perform a full inventory and valuation of all District capital assets.

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

Capital Reserve Transfers

Although the capital reserve withdrawal done in the current year was covered under a 2014-2015 blanket resolution, we suggest the District formally pass a resolution approved by the Board of Education for each capital reserve withdrawal done in a given year.

Information Technology

We suggest the District strengthen some of its policies related to information technology, including:

- District employees' passwords to include additional number of characters and include a combination
 of numbers, symbols and case, as well as requiring that they be changed more frequently, rather than
 every twelve months.
- The District should consider performing annual security testing, rather than bi-annually vulnerability assessment
- The District should maintain a disaster recovery plan that implements a specific security breach plan
- The District should implement a money wiring policy

Follow-up on Prior Year's Findings

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations, including findings. There were no prior year findings.

There were no audit reports issued by the Office of Fiscal Accountability and Compliance (OFAC) during the 2017 fiscal year.

Acknowledgment

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

SCHEDULE OF AUDITED ENROLLMENTS

		2017-18 Application for State School Aid					Sample for Verification						Private Schools for Disabled				
	Reported on Reported A.S.S.A. Workpape On Roll On Roll		Reported on A.S.S.A.		rted on papers		rors	Sample Selected f Workpap	from	Verified Regist On R	ters	Reg On	rs per isters Roll	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors	
Half Day Preschool																	
Full Day Preschool																	
Half Day Kindegarten																	
Full Day Kindergarten	266		266				59		59								
One	309		309				80		80								
Two	314		314				70		70								
Three	336		336				73		73								
Four	384		384				89		89								
Five	395		395				97		97								
Six	358		358				358		358								
Seven	403		403				403		403								
Eight	406		406				406		406								
Nine	390	1	390	1			390	1	390	1			,				
Ten	406	2	406	2			406	2	406	2							
Eleven	394	5	394	5			394	5	394	5							
Twelve	421	4	421	4			421	4	421	4							
Post-Graduate		•		•				•		•							
Adult H.S. (15+CR.)																	
Adult H.S. (1-14 CR.)																	
Subtotal	4,782	12	4,782	12			3,246	12	3,246	12							
545757W	1,702		.,2	••			3,210		3,210	12							
Special Ed - Elementary	257		257				36		36				2	2	2		
Special Ed - Middle School	192		192				192		192				5	4	4		
Special Ed - High School	273	5	273	5			273	5	273	5			9	8	8		
Subtotal	722	- 5	722			· — -	501		501	5			16	14	14		
																	
Co. Voc Regular																	
Co. Voc. Ft. Post Sec.																	
Totals	5,504	17	5,504	17		· -	3,747	17	3,747	17			16	14	14		
- 3 *****							 ;		2,7.77								
Percentage Error					0.00%	0.00%					0.00%	0.00%				0.00%	
1 diddiiiigo Difoi					0.0070	0.0070					0.0070	0.0070					

BERNARDS TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

SCHEDULE OF AUDITED ENROLLMENTS

Age			Resident Low Income		Samp	le for Verification			ent LEP Low Incon	ne	Sample for V	/erification	
ny Prenchool sy Pr		Low	Low	Errors	Selected from	Application		LEP low	LEP low	Errors	Selected from	Test Score	
Note					отправоть								
Mary Kindergarten	Half Day Preschool												
1													
6 6 6 5.0 5.0 2 2 1 1		1	1		1.0	1.0							
6 6 6 6 6 6 6 6 6 6	One	-	6					2	2		1	1	
Section Sect	Two		•					-	-		•	•	
1	Three												
1	our		6										
Second Content	ive	1	1										
1	ix	8	8					1	1		1	1	
1	even	1	1										
S	ight	1	i										
1	ine	5	5					1	1		1	1	
Second Company Compa	n	8	8										
First Firs	even	•	7		6.0	6.0		1	1		1	1	
H.S. (15+CR) H.S. (1-14 CR.)	velve	5	5		3.0	3.0							
H.S. (1-14 CR.) al 60 60 60 - 49 49 - 5 5 5 - 4 4 Led - Elementary 7 7 7 5 5 5 Led - Middle 5 5 5 4 4 4 Led - High 11 11 11 6 6 6 Led - High 11 11 11 6 6 6 Led - High 11 11 11 6 6 6 Led - High 11 11 11 6 6 6 Led - High 11 11 11 6 6 6 Led - High 11 11 11 6 6 6 Led - High 11 11 11 6 6 6 Led - High 11 11 11 6 6 6 Led - High 11 11 11 6 6 6 6 Led - High 11 11 11 6 6 6 6 Led - High 11 11 11 6 6 6 6 Led - High 11 11 11 6 6 6 6 Led - High 11 11 11 6 6 6 6 Led - High 11 11 11 6 6 6 6 Led - High 11 11 11 6 6 6 6 Led - High 11 11 11 11 6 6 6 6 Led - High 11 11 11 11 6 6 6 6 Led - High 11 11 11 11 6 6 6 6 Led - High 11 11 11 11 6 6 6 6 Led - High 11 11 11 11 11 11 11 11 11 11 11 11 11	st-Graduate												
al Ed - Elementary 7 7 7 5 5 5 4 4 4 1 1 1 1 1 1 1 1 1 1 1 1 1 1	lult H.S. (15+CR.)												
Ed - Elementary	ult H.S. (1-14 CR.)												
Ed - Middle 5 5 4 4 4 4 4 4 4 4	ototal	60	60	-	49	49	•	5	5	•	4	4	•
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ported - Non-Public 369 369 - 35 34 1 al Ed Spec 179 179 - 17 17 - ls 3,033 3,033 - 295 294 1			2,241	•			-				Students		
al Ed Spec 179 179 - 17 17 - ls 3,033 3,033 - 295 294 1				•			-	Spec Avg Spe	colai Eu with Special	146602			3
ls 3,033 3,033 - 295 294 1				-									
	Fotals		3.033										
entage Error <u>0.00%</u> <u>0.34%</u>													
	ercentage Error			0.00%			0.34%						

BERNARDS TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

SCHEDULE OF AUDITED ENROLLMENTS

	Resident	LEP NOT Low Income	Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	
Half Day Preschool Full Day Preschool Half Day Kindegarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten	10 10 7 5 6 6 2 1 2 2 2 5	10 10 7 5 6 6 2 1 2 2 5		10 9 7 5 4 1 2 1 2	10 9 7 5 4 1 2 1 2		
Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14 CR.) Subtotal	62	3 3		47	47		
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal			-	-	-		
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals	62	62		47	47		
Percentage Error			0.00%			0.00%	

EXCESS SURPLUS CALCULATION

JUNE 30, 2017

SECTION 1

A. 2% Calculation of Excess Surplus

2016-17 Total General Fund Expenditures per the CAFR, Ex. C-1	\$98,565,826	(B)
Increased by:		
Transfer from Capital Outlay to Capital Projects Fund	<u>\$</u>	(B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ 883,673	(B1b)
Transfer from General Fund to SRF for PreK-Regular	<u> </u>	(B1c)
Transfer from General Fund to SRF for PreK-Inclusion		(B1d)
Decreased by:		
On-Behalf TPAF Pension & Social Security	\$10,862,386	(B2a)
Assets Acquired Under Capital Leases	\$ 1,143,000	(B2b)
Adjusted 2016-17 General Fund Expenditures [(B) + (B1s) - (B2s)]	\$87,444,113	(B3)
2% of Adjusted 2016-17 General Fund Expenditures		
[(B3) times .02]	\$ 1,748,882	(B4)
Enter Greater of (B4) or \$250,000	\$ 1,748,882	(B5)
Increased by: Allowable Adjustment*	\$ 890,761	(K)
Maximum UnassignedUndesignated - Unreserved Fund Balance [(B5) + (K)]	\$ 2,639,643	(M)
SECTION 2		
Total General Fund - Fund Balances at 6-30-17		
(Per CAFR Budgetary Comparison Schedule C-1)	\$21,238,692	(C)
Decreased by:		
Assigned Year End Encumbrances	\$ 40,462	(C1)
Legally Restricted - Designated for Subsequent Year's		
Expenditures	\$ -	(C2)
Legally Restricted - Excess Surplus - Designated for Subsequent		
Year's Expenditures**	\$ 2,705,295	(C3)
Other Restricted Fund Balances****	<u>\$13,419,049</u>	(C4)
Assigned Fund Balance-Unreserved- Designated for Subsequent		
Year's Expenditures	\$	(C5)
Additional Assigned Fund Balance - Unreserved -		
Designated for Subsequent Year's Expenditures July 1, 2017 - August 1, 2017	<u>\$</u>	(C6)
Total Unassigned Fund Balance		
[(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 5,073,886	(U1)

EXCESS SURPLUS CALCULATION

JUNE 30, 2017

SECTION 3

Restricted Fund Balance - Excess Surplus ***	
[(U1)-(M)] IF NEGATIVE ENTER -0-	\$ 2,434,243 (E)
Recapitulation of Excess Surplus as of June 30, 2017	
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures ** Reserved Excess Surplus *** [(E)]	\$ 2,705,295 (C3) \$ 2,434,243 (E)
Total Excess Surplus [(C3)+(E)]	\$ 5,139,538 (D)
Detail of Allowable Adjustments	
Impact Aid	\$ - (H)
Sales & Lease-back	\$ - (I)
Extraordinary Aid	\$ 826,555 (J1)
Additional Nonpublic School Transportation Aid	\$ 64,206 (J2)
	+, ()
Current Year School Bus Advertising Revenue Recognized	\$ - (J3)
•	` '
Current Year School Bus Advertising Revenue Recognized	\$ - (J3)

- ** This amount represents the June 30, 2016 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
- *** Amount must agree to the June 30, 2017 CAFR and must agree to Audit Summary Line 90030.
- **** Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to

EXCESS SURPLUS CALCULATION

JUNE 30, 2017

Detail of Other Restricted Fund Balance

Statutory restrictions: Approved unspent separate proposal \$ Sale/lease-back reserve \$ \$ 7,922,988 Capital reserve Emergency reserve 910,000 Maintenance reserve \$ 4,586,061 Tuition reserve \$ School Bus Advertising 50% Fuel Offset-current year \$ School Bus Advertising 50% Fuel Offset-prior year \$ Impact Aid General Fund Reserve (Sections 8002 and 8003) \$ Impact Aid General Fund Reserve (Sections 8007 and 8008) \$ Other State / government mandated reserve [Other Restricted Fund Balance not noted above]**** \$ Total Other Restricted Fund Balance \$13,419,049 (C4)