BOARD OF EDUCATION CLINTON TOWNSHIP SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE

For the Fiscal Year Ended June 30, 2017

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Federal Identification Number 22-6001732



Independent Auditors' Report

Honorable President and Members of the Board of Education Clinton Township School District County of Hunterdon, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Clinton Township School District in the County of Hunterdon for the year ended June 30, 2017, and have issued our report thereon dated November 15, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Clinton Township Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Bedand, Kurowicki & Co., EPA'S, PC

William M. Colantano, Jr. Public School Accountant No. CS 0128

November 15, 2017 Flemington, New Jersey

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the School District or Charter School or Renaissance School project CAFR. Adequacy of insurance coverage is the responsibility of the Board of Education.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32,18A:13-13)

Surety bond coverage in force during the period was:

Name of Employee	Position	Amo	unt
Anthony Juskiewicz	Business Administrator/Board	\$	230,000
	Secretary		

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the General Fund.

Employee Position Control Roster

A review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records (e.g., pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered, and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received, and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

An examination of classification of expenditures during the period under review did not indicate any material discrepancies with respect to proper classification.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any material exceptions.

Treasurer or Reconciler of Accounts' Records

Our review of the records of the reconciler of accounts' records did not disclose any exceptions.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind (NCLB) Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Other Special Federal and/or State Projects (continued)

The District's IDEA Basic and Preschool programs were examined by the State of New Jersey Department of Education for the period July 1, 2015 to November 29, 2016. The consolidated monitoring report issued disclosed three administrative findings. The District submitted a corrective action plan for the three administrative findings. Our audit disclosed that the District implemented the corrective actions as submitted in the approved corrective action plan.

TPAF Reimbursement

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90-day grant liquidation period required by the Office of Grants Management. The reimbursement form was reviewed, and no exceptions were noted.

Nonpublic State Aid

Our review of the records of the Nonpublic State Aid did not disclose any exceptions.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

"A. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefor, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent possesses a qualified purchasing agent certificate pursuant to Subsection B. of Section 9 of P.L.1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section."

School Purchasing Programs (continued)

"B. Commencing in the fifth year after the year in which P.L.1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of the Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in Subsection A. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made."

N.J.S.A. 18A-4 States:

"Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800 for 2016-17.

In accordance with N.J.S.A. 18A:18A-3A and N.J.A.C. 5:34-5 et seq., the Board of Education has appointed a "Qualified Purchasing Agent" which allows the Board of Education to increase the bid threshold and to grant the authorization to negotiate contracts below the bid threshold.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Our examination of the minutes indicated that contracts awarded included the following:

Contracted Services Food Service Management Construction Services
Professional Development Lead Water Testing Special Education Services
Treatment Plant Operator

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear-cut violations existed.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

School Purchasing Programs (continued)

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

Our examination indicated the following purchases were made using state contracts:

Technology Equipment & Supplies Teaching Supplies

Purchases made through cooperative agreements included the following:

Natural Gas Technology Equipment & Supplies

Electricity Generation Transportation

Telecommunication Services Teaching Supplies and Equipment Paper Supplies Custodial Supplies and Equipment

Flooring Replacement and Removal New Stage Curtains

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

School Food Service

The School Food Service was not selected as a major federal and/or state program and state and federal program expenditures did not exceed \$100,000 in federal and/or state support.

Student Body Activities

Our review of the records of the student activity funds did not disclose any exceptions.

Application for State School Aid

Our audit procedures included a test of the information reported in the October 14, 2016 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the District procedures related to its completion. The information on the ASSA was compared to the District workpapers. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained work papers on the prescribed state forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

We performed a review of capital assets related to their existence. No exceptions were noted.

Follow-up on Prior Year Findings

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Corrective action has been taken on all prior year findings.

Suggestions to Management

Food Service Operation

The Food Service Fund generated an operating loss for fiscal year 2017 and required a Board contribution of \$25,000 to subsidize the operation. The District should consider performing on analysis of the operations to determine how it can become self-sufficient.

Real Estate Tax Receipts from the Municipality

Several tax levy payments were received late from the Township, including the Debt Service portion which is utilized to meet the District's debt service requirements due on July 15th and January 15th. In order to maintain proper cash flows and to meet debt service requirements the Township is to be advised that the annual tax payment schedule is to be adhered to.

Purchasing Compliance

It has come to our attention that a number of school districts in New Jersey are being cited by the State Department of Education for the purchasing of goods or services prior to the issuance of an approved purchase order. We are taking this opportunity to reiterate to our clients that a valid, approved purchase order must be prepared prior to obligating the District to a purchase of goods or services to be in compliance with requirements of the State.

Application for State School Aid Summary Enrollment as of October 14, 2016

	2016 - 2017 Application for State School Aid						Sample for Verification						Private Schools for Disabled			
	Reported on Rep			ted on			Saı	mple	Verifi	ied per	Erro	ors per	Reported	Sample		
	ASSA		Workpapers			Selected from Re		Reg	Registers		gisters	on ASSA	for			
	on F	Roll	on Roll		Er	Errors		Workpapers		on Roll		Roll	as Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half day preschool age 3	2	-	2	-	-	-	-	-	-	-	-	-	-	-	-	-
Full day preschool age 3	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Half day preschool age 4	5	-	5	-	-	-	1	-	1	-	-	-	-	-	-	-
Full day preschool age 4	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Half day kindergarten	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Full day kindergarten	100	-	100	-	-	-	20	-	20	-	-	-	-	-	-	-
One	112	-	112	-	-	-	23	-	23	-	-	-	-	-	-	-
Two	108	-	108	-	-	-	21	-	21	-	-	-	-	-	-	-
Three	104	-	104	-	-	-	21	-	21	-	-	-	-	-	-	-
Four	127	-	127	-	-	-	25	-	25	-	-	-	-	-	-	-
Five	131	-	131	-	-	-	27	-	27	-	-	-	-	-	-	-
Six	118	-	118	-	-	-	23	-	23	-	-	-	-	-	-	-
Seven	152	-	151	-	1	-	30	-	30	-	-	-	-	-	-	-
Eight	154	-	154	-	-	-	31	-	31	-	-	-	-	-	-	-
Nine	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Ten	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Eleven	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Twelve	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Post - graduate	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Adult HS (15+CR)	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

Application for State School Aid Summary Enrollment as of October 14, 2016

		2016-2017	Application	for State Sch	ool Aid		Sample for Verification					Private Schools for Disabled				
	Report	ted on	Report	ted on			Sar	nple	Verified per Errors per		Reported	Sample				
	AS	SA	Workp	papers			Selecte	ed from	Regi	sters	Reg	isters	on ASSA	for		
	On I	Roll	On I	Roll	Em	ors	Work	papers	On	Roll	On	Roll	as Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Adult HS (1-14CR)																
Subtotal	1,113		1,112		1		222		222							
Special education - elementary	81	-	82	-	(1)	-	16	-	16	-	-	-	6	6	6	-
Special education - middle	87	-	88	-	(1)	-	18	-	18	-	-	-	2	2	2	-
Special education - high school							-									
Subtotal	168		170		(2)		34		34				8	8	8	
County vocational - regular	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Cty vocational - full time post sec.	-	-	-		-		-		-	_	-		-			
Totals	1,281		1,282		(1)		256		256				8	8	8	-
Percentage error					-0.08%	0.00%					0.00%	0.00%				0.00%

Application for State School Aid Summary (continued) Enrollment as of October 14, 2016

	Resi	dent Low Incor	ne	Sample	e for Verification	on	Resider	nt LEP Low Inc	come	Sample for Verification			
	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application & Register	Sample Errors	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score & Register	Sample Errors	
Half day preschool age 3	-	-	-	-	-	-	-	-	-	-	-	-	
Full day preschool age 3	-	-	-	-	-	-	-	-	-	-	-	-	
Half day preschool age 4	-	-	-	-	-	-	-	-	-	-	-	-	
Full day preschool age 4	-	-	-	-	-	-	-	-	-	-	-	-	
Half day kindergarten	-	-	-	-	-	-	-	-	-	-	-	-	
Full day kindergarten	7	7	-	7	7	-	-	-	-	-	-	-	
One	9	9	-	9	9	-	-	-	-	-	-	-	
Two	4	4	-	4	4	-	-	-	-	-	-	-	
Three	4	5	(1)	5	5	-	-	-	-	-	-	-	
Four	6	7	(1)	7	7	-	-	-	-	-	-	-	
Five	9	9	-	9	9	-	-	-	-	-	-	-	
Six	3	3	-	3	3	-	-	-	-	-	-	-	
Seven	9	9	-	9	9	-	-	-	-	-	-	-	
Eight	7	7	-	7	7	-	-	-	-	-	-	-	
Nine	-	-	-	-	-	-	-	-	-	_	-	-	
Ten	-	-	-	-	-	-	-	-	-	_	-	-	
Eleven	-	-	-	-	-	-	-	-	-	-	-	-	
Twelve	-	-	-	-	-	-	-	-	-	-	-	-	
Post - graduate	-	-	-	-	-	-	-	-	-	-	-	-	
Adult HS (15+CR)	-	-	-	-	-	-	-	-	-	-	-	-	
Adult HS (1-14CR)													
Subtotal	58	60	(2)	60	60	_							
Special education - elementary	6	5	1	5	5	-	-	-	-	-	-	-	
Special education - middle	1	1	-	1	1	-	-	-	-	-	-	-	
Special education - high school													
Subtotal	7	6	1_	6	6								
County vocational - regular	-	-	-	-	-	-	-	-	-	-	-	-	
Cty vocational - f/t post sec.													
Totals	65	66	(1)	66	66	-	_				_	_	
Percentage			-1.54%			0.00%			0.00%	:		0.00%	

Application for State School Aid Summary (continued) Enrollment as of October 14, 2016

Schedule of Audited Enrollments									
	Resi	dent LEP Not Low Inco	ome	Sample for Verification					
	Reported	Reported on		Sample					
	on ASSA	Workpapers		Selected	Verified to				
	as Not Low	as Not Low		from	Application	Sample			
	Income	Income	Errors	Workpapers	& Register	Errors			
Kindergarten half day	-	-	-	-	-	-			
Kindergarten full day	1	-	1	-	-	-			
Grade 1	2	2	-	2	2	-			
Grade 4		1	(1)	1	1				
	3	3	<u> </u>	3	3				
Percentage		=	0.00%		-	0.00%			
			Transpo	ortation					
	Reported on	Reported							
	DRTRS by DOE	on Workpapers				Sample			
	County, & District	by District	Errors	Tested	Verified	Errors			
Regular - public schools	852	852	-	213	226	(13)			
Special education - public schools	171	171	-	43	28	15			
Aid in lieu - non-public	34	34	-	8	8	-			
Non-public	69	69	-	17	17	-			
Out of district, public - without									
special needs	1	1	-	1	-	1			
Out of district, private - without									
special needs	1	1	-	1	1	-			
Public school - with special needs	47	47	-	12	12	-			
Private school - with special needs	6	6	<u> </u>	1	1				
	1,181	1,181		296.0	293.0	3			
Percentage		_	0.00%		_	1.01%			

CLINTON TOWNSHIP SCHOOL DISTRICT Excess Surplus Calculation

Section 1

2% Calculation of Excess Surplus				
2016 - 2017 Total general fund expenditures per the CAFR, Exhibit C-1	\$ 31,369,382	(B)		
Increased by:				
Transfer from capital outlay to capital projects fund	-	(B1a)		
Transfer from capital reserve to capital projects fund	-	(B1b)		
Transfer from general fund to SRF for pre K - regular	-	(B1c)		
Transfer from general fund to SRF for pre K - inclusion	-	(B1d)		
Transfer to unemployment compensation fund	-	(B1e)		
Decreased by:				
On-behalf TPAF pension & Social Security	3,249,153	(B2a)		
Assets acquired under capital leases		(B2b)		
Adjusted 2016 - 2017 general fund expenditures [(B)+(B1s)-(B2s)]	\$ 28,120,229	(B3)		
2% of adjusted 2016 - 2017 general fund expenditures [(B3) times .02]	\$ 562,405	(B4)		
Enter greater of (B4) or \$250,000	562,405	(B5)		
Increased by: allowable adjustment	 13,254	(K)		
Maximum unassigned/undesignated fund balance $[(B5)+(K)]$			\$ 575,659	9 (M)
Section 2				
Total general fund - fund balances at June 30, 2017 (per CAFR				
budgetary comparison Schedule C-1)	\$ 2,801,810	(C)		
Decreased by				
Year-end encumbrances	336,121	(C1)		
Legally restricted - designated for subsequent year's expenditures	-	(C2)		
Restricted excess surplus - designated for subsequent year's				
Expenditures	-	(C3)		
Other restricted fund balances	1,649,007	(C4)		
Assigned fund balance - designated for subsequent year's				
Expenditures	241,023	(C5)		
Total unassigned fund balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]			\$ 575,659	9_(U)

Excess Surplus Calculation (continued)

Section 3

Restricted fund balance - excess surplus [(U)-(M)] if negative enter -0-			\$ 	(E)
Recapitulation of Excess Surplus as of June 30, 2017	_			
Reserve excess surplus - designated for subsequent year's expenditures			\$ -	(C3)
Reserve excess surplus (E)				(E)
Total excess surplus $[(C3) + (E)]$			\$ 	(D)
Detail of Allowable Adjustments				
Impact aid	\$ -	(H)		
Sale and lease back	-	(I)		
Extraordinary aid	-	(J1)		
Additional nonpublic transportation aid	13,254	(J2)		
Total adjustments	\$ 13,254	(K)		
Detail of Other Reserved Fund Balance				
Statutory restrictions				
Approved unspent separate proposal	\$ -			
Sale/lease - back reserve	-			
Capital reserve	1,258,301			
Maintenance reserve	390,706			
Emergency reserve	-			
Waiver offset reserve - designated for subsequent year	-			
Tuition reserve	_			
Other State/Government mandated reserve	_			
Other restricted fund balance not noted above	<u>-</u>			
2				
Total other restricted fund balance	\$ 1,649,007	(C4)		

Bedand, Kurowicki & Co.

BEDARD, KUROWICKI & CO., CPA'S, PC

William M. Colantano, Jr., CPA

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Acknowledgment

The foregoing conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our examination of the financial statements, and this report of such conditions does not modify our report dated November 15, 2017.

Should any questions arise as to our comments, please do not hesitate to call us.

We desire to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

Bedard, Kurowicki & Co.
BEDARD, KUROWICKI & CO., CPA'S, PC

William M. Colantano, Jr. Public School Accountant No. CS 0128

Recom	mendations:
1.	Administrative Practices and Procedures

None

2.	Financial Planning. Accounting and Reporting
	None
3.	School Purchasing Programs
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	<u>Pupil Transportation</u>
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year Audit Findings/Recommendations
	In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations. Corrective action has been taken on all prior year findings.