BOARD OF EDUCATION FRANKLIN TOWNSHIP SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE

For The Fiscal Year Ended June 30, 2017

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Federal Identification Number 22-6001822



Independent Auditors' Report

Honorable President and Members of the Board of Education Franklin Township School District County of Hunterdon, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Franklin Township School District in the County of Hunterdon for the year ended June 30, 2017, and have issued our report thereon dated November 15, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying Table of Contents.

This report is intended for the information of the Franklin Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Sincerely,

Bedard, Kurowicki & Co., CPA'S, PC

William M. Colantano, Jr. Public School Accountant

No. CS 0128

November 15, 2017 Flemington, New Jersey

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Monies, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Property insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the School district or charter school or renaissance school project CAFR. Adequacy of insurance coverage is the responsibility of the Board of Education.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32,18A:13-13)

Surety bond coverage in force during the period was:

Name of Employee	Position	An	nount
Patricia Martucci	Secretary/Business Administrator	\$	200,000
Abigail Kutz	Treasurer of School Monies (from 7/1/16 to 11/30/16)		175,000
Raymond Krov	Treasurer of School Monies (from 1/1/17 to 6/30/17)		175,000

The Treasurer of School Monies was bonded in a surety bond in accordance with provisions of Title 18A:17-32 within minimum limits of the schedule promulgated by the New Jersey State Board of Education.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review indicated discrepancies with respect to receiving signatures.

Finding 2017-001

Receiving signatures certifying goods or services were received to the District were at times not evident on payment forms.

Recommendation

Receiving signatures certifying goods or services were received are to be evident on all applicable payments forms.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the General Fund.

Employee Position Control Roster

A review of the Position Control Roster found no material inconsistencies between the payroll records, employee benefit records (e.g., pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered, and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received, and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

An examination of classification of expenditures during the period under review did not indicate any material discrepancies with respect to proper classification.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any material exceptions.

Treasurer or Reconciler of Accounts' Records

Our review of the records of the Treasurer of School Monies did not disclose any exceptions.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Finding 2017-002

As part of our audit procedures, it was noted Grant Funds were requested and received prior to expenditures.

Recommendation

Procedures should be implemented to ensure that Federal Grant Funds are not reimbursed prior to expenditures.

TPAF Reimbursement

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

No reimbursement is due to the State to reimburse for the TPAF/FICA payments made by the State onbehalf of the District. The District had no employees with applicable salaries identified as being paid from federal funds.

Nonpublic State Aid

Our review of the records of the Nonpublic State Aid did not disclose any exceptions.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

- "A. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefor, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent possesses a qualified purchasing agent certificate pursuant to Subsection B. of Section 9 of P.L.1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section."
- "B. Commencing in the fifth year after the year in which P.L.1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of the Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in Subsection A. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made."

N.J.S.A. 18A-4 States:

"Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800 for 2016-17.

In accordance with N.J.S.A. 18A:18A-3A and N.J.A.C. 5:34-5 et seq. the Board of Education has appointed a "Qualified Purchasing Agent" which allows the Board of Education to increase the bid threshold and to grant the authorization to negotiate contracts below the bid threshold.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

School Purchasing Programs (continued)

Contracts and Agreements Requiring Advertisement for Bids (continued)

Our examination of the minutes indicated that contracts were awarded for the following:

Custodial Services Assistive Technology Services Maintenance Services

Food Service Management Child Study Team Services

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear-cut violations existed.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

Our examination indicated the following purchases were made using state contracts:

Copier Lease Teaching Supplies

Office Supplies Technology Equipment & Supplies

Playground Installation

Purchases were also made through cooperative agreements for the following:

Fuel Oil Paper Supplies
Electric Generation Transportation
Internet Access Technology Services
Telephone Service Maintenance Supplies

Technology Equipment & Supplies Child Study Team Related Services
Teaching Supplies Non-public Educational Services
Insurance Vehicle Maintenance Services

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

School Food Service

The financial transactions and statistical records of the School Food Service Fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

School Food Service (continued)

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a Food Service Management Company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the Food Service Program will break even. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed, and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the School Food Service.

Net cash resources did not exceed three months average expenditures.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced-price meals were reviewed for completeness and accuracy. The number of free and reduced-price meals claimed as served was compared to the number of valid applications /or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced-price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced-price applications were completed and available for review.

USDA Food Distribution Program (food and commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The School District did provide the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

Student Body Activities

Our review of the records of the student activity funds did not disclose any exceptions.

Application for State School Aid

Our audit procedures included a test of the information reported in the October 14, 2016 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the District procedures related to its completion. The information on the ASSA was compared to the district workpapers. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained work papers on the prescribed state forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the Schools Development Authority (SDA) grant agreements for consistency with recording revenue, transfer of local funds from the General Fund or from the Capital Reserve Account and awarding of contracts for eligible facilities construction. We also performed a review of capital assets related to their existence. No exceptions were noted.

Our review of facilities and capital assets did not disclose any exceptions.

Follow-up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations including findings. Corrective action had been taken on all prior year findings with the exception of the following, which is repeated in this year's recommendations noted as current year finding "2017-002."

Application for State School Aid Summary Enrollment as of October 14, 2016

Schedule of Audited Enrollments

		2017 - 2018	Application	for State Sch	nool Aid		Sample for Verification				Private Schools for Disabled					
	Repor	ted on	Repor	ted on			Saı	nple	Verifi	ed per	Erro	ors per	Reported	Sample		
	AS	SA	Work	papers			Select	ed from	Regi	sters	Reg	gisters	on ASSA	for		
	on l	on Roll on Roll		Roll	Errors		Workpapers		on Roll		on Roll		as Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half day preschool age 3	6	-	6	-	-	-	3	-	3	-	-	-	-	-	-	-
Full day preschool age 3	1	-	1	-	-	-	1	-	1	-	-	-	-	-	-	-
Half day preschool age 4	3	-	3	-	-	-	2	-	2	-	-	-	-	-	-	-
Full day preschool age 4	1	-	1	-	-	-	-	-	-	-	-	-	-	-	-	-
Half day kindergarten	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Full day kindergarten	22	-	21	-	1	-	10	-	10	-	-	-	-	-	-	-
One	21	-	21	-	-	-	16	-	16	-	-	-	-	-	-	-
Two	30	-	29	-	1	-	19	-	19	-	-	-	-	-	-	-
Three	26	-	27	-	(1)	-	14	-	14	-	-	-	-	-	-	-
Four	33	-	33	-	-	-	16	-	16	-	-	-	-	-	-	-
Five	25	-	25	-	-	-	13	-	13	-	-	-	-	-	-	-
Six	34	-	36	-	(2)	-	18	-	18	-	-	-	-	-	-	-
Seven	34	-	35	-	(1)	-	17	-	17	-	-	-	-	-	-	-
Eight	23	-	24	-	(1)	-	12	-	12	-	-	-	-	-	-	-
Nine	-	-	-	-	-	-	-	-	-	-	-	-	_	-	_	-
Ten	_	-	_	_	_	_	_	-	_	_	_	_	-	-	_	-
Eleven	_	-	-	_	_	-	_	-	_	_	_	_	-	_	_	-
Twelve	_	_	_	_	_	_	_	_	_	_	_	_	_	-	_	-
Post-graduate	_	_	_	_	_	_	_	_	_	_	_	_	_	-	_	-
Adult HS (15+CR)	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Adult HS (1-14CR)	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Subtotal	259		262		(3)		141		141							
, and the same of	207		202		(5)											
Special education - elementary	14	-	15	-	(1)	-	8	-	8	-	-	-	_	-	_	-
Special education - middle	12	-	12	_	_	_	6	-	6	_	_	_	-	-	_	-
Special education - high School	-	-	-	-	_	_	_	-	-	_	_	-	-	-	_	-
Subtotal	26		27		(1)		14		14		_	-	_			
•																
County vocational - regular	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Cty vocational - full time post sec.	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
·																
Totals	285		289		(4)		155		155				-			
Percentage error					-1.40%	0.00%					0.00%	0.00%				0.00%

Application for State School Aid Summary (continued) Enrollment as of October 14, 2016

Schedule of Audited Enrollments

	Resid	lent Low Incon	ne	Sample	e for Verification	on	Resident LEP Low Income			Sample for Verification		
	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application & Register	Sample Errors	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score & Register	Sample Errors
Half day preschool age 3	-	-	-	-	-	-	-	-	-	-	-	-
Full day preschool age 3	-	-	-	-	-	-	-	-	-	-	-	-
Half day preschool age 4	-	-	-	-	-	-	-	-	-	-	-	-
Full day preschool age 4	-	-	-	-	-	-	-	-	-	-	-	-
Half day kindergarten	-	-	-	-	-	-	-	-	-	-	-	-
Full day kindergarten	2	2	-	2	2	-	-	-	-	-	-	-
One	1	1	-	1	1	-	-	-	-	-	-	-
Two	-	-	-	-	-	-	-	-	-	-	-	-
Three	1	1	-	1	1	-	-	-	-	-	-	-
Four	1	1	-	1	1	-	-	-	-	-	-	-
Five	1	1	-	1	1	-	-	-	-	-	-	-
Six	-	-	-	-	-	-	-	-	-	-	-	-
Seven	-	-	-	-	-	-	-	-	-	-	-	-
Eight	-	-	-	-	-	-	-	-	-	-	-	-
Nine	-	-	-	-	-	-	-	-	-	-	-	-
Ten	-	-	-	-	-	-	-	-	-	-	-	-
Eleven	-	-	-	-	-	-	-	-	-	-	-	-
Twelve	-	-	-	-	-	-	-	-	-	-	-	-
Post-graduate	-	-	-	-	-	-	-	-	-	-	-	-
Adult HS (15+CR) Adult HS (1-14CR)	-	-	-	-	-	-	-	-	-	-	-	-
Subtotal	6	6		6	6							
Special education - elementary		-						_				
Special education - middle	_	-	_	_	_	_	-	-	_	-	-	_
Special education - high school	_	_	_	_	_	_	_	_	_	_	_	_
Subtotal	-			_	-			_			-	
County vocational - Regular	-	-	-	-	-	-	-	-	-	-	-	-
Cty vocational - F/T post sec.		·										
Totals	6	6		6	6							
Percentage			0.00%			0.00%			0.00%			0.00%

Application for State School Aid Summary (continued) Enrollment as of October 14, 2016

Schedule of Audited Enrollments

Schedule of Audited Enrollments							
	Resid	ent LEP Not Low Incom	Sample for Verification				
	Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to		
	as Not Low	as Not Low		from	Application	Sample	
	Income	Income	Errors	Workpapers	& Register	Errors	
		_	_			_	
	_	_	_	_	_	_	
	_	_	_	_	_	_	
			_			_	
Percentage			0.00%			0.00%	
		=			=		
			Transporta	tion			
	Reported on DRTRS by	Reported on DRTRS				Sample	
	DOE/County	by District	Errors	Tested	Verified	Errors	
Dogular muhlig sahagla	170	170	EHOIS	100	100	EHOIS	
Regular - public schools	170	170	-	7		- (1)	
Regular - special education			-	,	8	(1)	
Non-public school students	12	12	-	6	6	-	
AIL - non-public	7	7	-	4	4	-	
Public school - with special needs	7	7	-	3	2	1	
Out of district - without special needs		2		1	1		
	212	212		121	121		
Percentage		<u>=</u>	0.00%		<u>-</u>	0.00%	

FRANKLIN TOWNSHIP SCHOOL DISTRICT Excess Surplus Calculation

SECTION 1

2% Calculation of Excess Surplus			
2016 - 2017 Total General Fund Expenditures Per the CAFR, Exhibit C-1	\$ 6,706,475	(B)	
Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund		(B1b) (B1c)	
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	654,951	(B2a) (B2b)	
Adjusted 2016 - 2017 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 6,051,524	(B3)	
2% of Adjusted 2016 - 2017 General Fund Expenditures [(B3) Times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 121,030 250,000 123,786	(B5)	
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]			\$ 373,786 (M)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)] SECTION 2			\$ 373,786 (M)
	64,634 574,340	(C1) (C2) (C3)	\$ 373,786 (M)

Excess Surplus Calculation (continued)

SECTION 3

Restricted Fund Balance - Excess Surplus [(U)-(M)] if Negative Enter -0-		\$ 65,049 (E)
Recapitulation of Excess Surplus as of June 30, 2017	<u> </u>	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus		\$ 64,634 (C3) 65,049 (E)
Total $[(C3) + (E)]$		\$ 129,683 (D)
Detail of Allowable Adjustments Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic Transportation Aid	\$ - (H) - (I) 121,562 (J1) 2,224 (J2)	
Total Adjustments	\$ 123,786 (K)	
Detail of Other Restricted Fund Balance Approved Unspent Separate Proposal Unspent Capital Outlay SGLA Sale/Lease-Back Reserve	\$ - - -	
Capital Reserve Maintenance Reserve Emergency Reserve	313,683 260,657	
Other Reserves Other State/Government Mandated Reserve	- -	
Total Other Restricted Fund Balance	\$ 574,340 (C4)	

Bedard, Kurowicki & Co.

BEDARD, KUROWICKI & CO., CPA'S, PC

William M. Colantano, Jr., CPA, RMA

* * * * * * * * * *

Acknowledgment

The foregoing conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our examination of the financial statements, and this report of such conditions does not modify our report dated November 15, 2017.

Should any questions arise as to our comments, please do not hesitate to call us.

We desire to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

William M. Colantano, Jr. Public School Accountant

No. CS 0128

Recon	nmendations:
1.	Administrative Practices and Procedures
	None
2.	Financial Planning. Accounting and Reporting
	2017-001 Receiving signatures certifying goods or services were received are to be evident on all applicable payments forms.
	2017-002 Procedures should be implemented to ensure that Federal Grant Funds are not reimbursed prior to expenditures.
3.	School Purchasing Programs
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None

10. Status of Prior Year Audit Findings/Recommendations

A review was performed on the prior year recommendations and corrective action was taken on all prior year findings with the exception of the following:

2016-004: Procedures should be implemented to ensure that the IDEA Basic Federal Grant is not reimbursed for more than the amount expended.