# BOARD OF EDUCATION GREAT MEADOWS REGIONAL SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE

For the Fiscal Year Ended June 30, 2017

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Federal Identification Number 22-3266624



#### **Independent Auditors' Report**

Honorable President and Members of the Board of Education Great Meadows Regional School District County of Warren, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Great Meadows Regional School District in the County of Warren for the year ended June 30, 2017, and have issued our report thereon dated December 6, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Great Meadows Regional School District Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Bedand, Kurowicki & Co., EPA'S, PC

William M. Colantano, Jr. Public School Accountant No. CS 0128

December 6, 2017 Flemington, New Jersey

## Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### <u>Insurance</u>

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-21, Insurance Schedule contained in the School District or charter school or renaissance school project CAFR. Adequacy of insurance coverage is the responsibility of the Board of Education.

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32,18A:13-13)

Surety bond coverage in force during the period was:

Name of Employee	Position	Amoi	unt
Timothy Havlusch	Business Administrator/Board	\$	30,000
	Secretary		
Paula Hatch	Treasurer of School Monies		210,000

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the General Fund.

#### **Employee Position Control Roster**

A review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records (e.g., pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

An examination of classification of expenditures during the period under review did not indicate any material discrepancies with respect to proper classification.

#### **Board Secretary's Records**

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any exceptions.

#### Treasurer or Reconciler of Accounts' Records

Our review of the records of the Treasurer did not disclose any exceptions.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind (NCLB) Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### **TPAF Reimbursement**

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90-day grant liquidation period required by the Office of Grants Management. The reimbursement form was reviewed, and no exceptions were noted.

#### Nonpublic State Aid

The District did not receive any Nonpublic State Aid during fiscal year 2017.

#### **School Purchasing Programs**

Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 States:

- "A. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefor, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent possesses a qualified purchasing agent certificate pursuant to Subsection B. of Section 9 of P.L.1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section."
- "B. Commencing in the fifth year after the year in which P.L.1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of the Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in Subsection A. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made."

#### N.J.S.A. 18A-4 States:

"Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800 for 2016-17.

In accordance with N.J.S.A. 18A:18A-3A and N.J.A.C. 5:34-5 et seq. the Board of Education has appointed a "Qualified Purchasing Agent" which allows the Board of Education to increase the bid threshold and to grant the authorization to negotiate contracts below the bid threshold.

#### **School Purchasing Programs (continued)**

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Our examination of the minutes indicated that contracts awarded included the following:

Contracted Services Food Service Management Speech Therapy Services
Substitute Teaching Services Lead Water Testing Child Study Team Consultants
Substitute Nursing Services Architectural Services SDA Processing Consultants

Vestibule Installation Services Transportation Routing Services

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear-cut violations existed.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

Our examination indicated the following purchases were made using state contracts:

**Technology Equipment & Supplies** 

Purchases made through cooperative agreements included the following:

Child Study Team Services Technology Equipment & Supplies

Roof Restoration Services

Insurance
Superintendent and Administrative Services

Transportation
Window Film
Custodial Supplies

Building and Grounds Director Services Cooperative Purchasing Services

#### **Unemployment Compensation Insurance Trust Fund**

The Board has adopted the contributory method and is required to remit the entire employee withholding for unemployment compensation to the State of New Jersey. Any claims for unemployment are paid for by the State with those funds.

#### School Food Service

The School Food Service was not selected as a major federal and/or state program and state and federal program expenditures did not exceed \$100,000 in federal and/or state support.

#### Student Body Activities

Our review of the records of the student activity funds did not disclose any exceptions.

#### Application for State School Aid

Our audit procedures included a test of the information reported in the October 14, 2016 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained work papers on the prescribed state forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

We performed a review of capital assets related to their existence. No exceptions were noted.

#### Follow-up on Prior Year Findings

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Corrective action was taken on all prior year findings.

#### Suggestions to Management

#### Payroll approvals

Our observation of the District's payroll records revealed that approvals were not made timely by all required signors. The District should verify that all payrolls are approved by all required signors in a timely manner.

#### Accounts receivable for School Development Authority for capital grants

Our observation of the District's Capital Project Fund records noted that accounts receivable amounts were not collected in a timely manner. The District has taken steps to collect amounts owed, but a continuing effort should be made to ensure that all amounts due to the District are collected in a timely manner.

## <u>Timeliness of budget transfers</u>

Our observation of the District's Board Secretary reports revealed instances where the approved reports included overexpended appropriation balances as a result of Board approved transfers not being included in the reports as approved. The District should make a continuing effort ensure that all approved transfers are applied to the Board Secretary's report.

# Application for State School Aid Summary Schedule of Audited Enrollments - Enrollment as of October 14, 2016

		2017 - 2018 Application for State School Aid				Sample for Verification					Private Schools for Disabled					
	AS	rted on SSA Roll	Worl	orted on expapers Roll	En	rors	Select	imple ted from kpapers	Reg	fied per gisters r Roll	Reg	rs per isters Roll	Reported on ASSA as Private	Sample for Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool Age 3	3	_	3	_	_	_	1	_	1	_	_	_	-	_	_	_
Full Day Preschool Age 3	6	-	6	-	-	-	3	-	3	-	-	-	-	-	-	-
Half Day Preschool Age 4	1	-	1	-	-	-	1	-	1	-	-	-	-	-	-	-
Full Day Preschool Age 4	4	-	4	-	-	-	2	-	2	-	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Kindergarten	60	-	60	-	-	-	20	-	20	-	-	-	-	-	-	-
One	58	-	58	-	-	-	20	-	20	-	-	-	-	-	-	-
Two	62	-	62	-	-	-	21	-	21	-	-	-	-	-	-	-
Three	63	-	63	_	_	_	22	_	22	_	_	_	-	_	_	_
Four	52	-	52	_	_	_	18	_	18	_	_	_	-	_	_	_
Five	67	-	67	_	_	_	22	_	22	_	_	_	-	_	_	_
Six	74	-	74	-	-	-	24	-	24	-	-	_	_	_	-	-
Seven	74	-	74	-	-	-	22	-	22	-	-	_	_	_	-	-
Eight	79	-	79	_	_	_	25	_	25	_	_	_	-	_	_	_
Nine	-	-	-	_	_	_	_	_	_	_	_	_	-	_	_	_
Ten	_	_	_	_	_	_	_	_	_	_	_	_	-	_	_	_
Eleven	_	_	_	_	_	_	_	_	_	_	_	_	-	_	_	_
Twelve	_	_	_	_	_	_	_	_	_	_	_	_	-	_	_	_
Post-Graduate	_	_	_	_	_	_	_	_	_	_	_	_	-	_	_	_
Adult HS (15+CR)	-	-	-	-	-	-	-	-	-	-	-	_	_	_	-	-
Adult HS (1-14CR)	-	-	-	-	-	-	-	-	-	-	-	_	_	_	-	-
Subtotal	603		603		-		201		201							
Special Education - Elementary	60	_	60	_	_	_	18	_	18	_	_	_	1	1	1	_
Special Education - Middle	40	_	40	_	_	_	13	_	13	_	_	_	2	2	2	_
Special Education - High School	_	_	_	_	_	_	_	_		_	_	_	6	6	6	_
Subtotal	100		100		-		31		31		_		9	9	9	
County Vocational - Regular	_	_	_	_	_	_	_	_	_	-	_	_	-	_	-	_
County Vocational - Full-Time Post Sec.	_	_	_	_	_	_	_	-	_	_	_	_	-	_	_	-
Totals	703	_	703		_		232		232				9	9	9	
Percentage error					0.00%	0.00%					0.00%	0.00%				0.00%

# **Application for State School Aid Summary**

# Schedule of Audited Enrollments - Enrollment as of October 14, 2016 (continued)

	Resident Low Income			Sample for Verification			Resident LEP Low Income			Sample for Verification		
	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application & Register	Sample Errors	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score & Register	Sample Errors
Half Day Preschool Age 3	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Preschool Age 3	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Preschool Age 4	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Preschool Age 4	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Kindergarten	5	6	(1)	-	-	-	-	-	-	-	-	-
One	9	9	-	8	8	-	1	1	-	1	1	-
Two	5	5	-	6	6	-	1	1	-	1	1	-
Three	9	9	-	9	9	-	1	1	-	1	1	-
Four	7	7	-	6	6	-	2	2	-	2	2	-
Five	8	8	-	9	9	-	-	-	-	-	-	-
Six	9	9	-	4	4	-	-	-	-	-	-	-
Seven	4	4	-	1	1	-	-	-	-	-	-	-
Eight	4	4	-	2	2	-	-	-	-	-	-	-
Nine	6	6	-	6	6	-	-	-	-	-	-	-
Ten	9	9	-	9	9	-	-	-	-	-	-	-
Eleven	4	4	-	3	3	-	-	-	-	-	-	-
Twelve	9	9	-	7	7	-	-	-	-	-	-	-
Post-Graduate	-	-	-	-	-	-	-	-	-	-	-	-
Adult HS (15+CR)	-	-	-	-	-	-	-	-	-	-	-	-
Adult HS (1-14CR)											-	
Subtotal	88	89	(1)	70	70		5	5		5	5	
Special Education - Elementary	9	9	-	-	-	-	-	-	-	-	-	-
Special Education - Middle	9	7	2	-	-	-	1	1	-	1	1	-
Special Education - High School	9	9		8	8						-	
Subtotal	27	25	2	8	8		1	1		1	1	
County Vocational - Regular Cty Vocational - F/T Post Sec.	-	-	- -	- -		<u>-</u>	<u>-</u>	- -	-	- 	-	-
Totals	115	114	1	78	78		6	6		6	6	
Percentage			0.87%		10	0.00%			0.00%	=		0.00%

# **Application for State School Aid Summary**

# Schedule of Audited Enrollments - Enrollment as of October 14, 2016 (continued)

	Reside	ent LEP Not Low In	come	Sa	mple for Verification	1
	Reported	Reported on	_	Sample		_
	on ASSA	Workpapers		Selected	Verified to	
	as Not Low	as Not Low	_	from	Application	Sample
	Income	Income	Errors	Workpapers	& Register	Errors
One	3	3	-	3	3	-
Four	1	1	-	1	1	-
Five	2	2	-	2	2	-
Nine	1	1	-	1	1	-
Special education - Middle	1	1		1	1	_
	8	8		8	8	
Percentage			0.00%		:	0.00%
			Transpo	ortation		
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Sample Errors
Regular & special education without	DOE/County	by District	EHOIS	Testeu	vermed	EHOIS
special needs in-district						
Public	766	766		202	202	
Vocational	700	700	-	202	202	-
Aid-in-lieu charter school	2	2	-	2	2	-
Non-public	1	1	-	1	1	-
Aid-in-lieu non-public	52	52	-	15	15	-
Special education public	74	74	-	16	16	-
Special education with special needs & out of district	/4	/4	-	10	10	-
special education with special needs						
Public with special needs	28	28	_	11	11	_
Private school disabled with special needs	6	6	_	1	1	_
Out of district public without special needs	45.0	45.0	_	7	7	_
Out of district public without special needs  Out of district private school disabled without	45.0	45.0	_	,	,	_
special needs	2.0	2.0	_	1	1	_
special fields	976	976		256	256	-
Percentage			0.00%			0.00%
<i>-</i>					:	

# GREAT MEADOWS REGIONAL SCHOOL DISTRICT Excess Surplus Calculation

#### **SECTION 1**

2% Calculation of Excess Surplus		
2016 - 2017 Total general fund expenditures per the CAFR, exhibit C-1	\$20,735,126 (B)	
Increased by Transfer from capital outlay to capital projects fund Transfer from capital reserve to capital projects fund Transfer from general fund to SRF for Pre K - regular Transfer from general fund to SRF for Pre K - inclusion Transfer to unemployment compensation fund Decreased by On-behalf TPAF Pension & Social Security Assets acquired under capital leases	- (B1a) - (B1b) - (B1c) - (B1d) - (B1e)  1,507,813 (B2a) - (B2b)	
Adjusted 2016 - 2017 General fund expenditures [(B)+(B1s)-(B2s)]	\$19,227,313 (B3)	
2% of adjusted 2016 - 2017 General fund expenditures [(B3) times .02] Enter greater of (B4) or \$250,000 Increased by: Allowable adjustment	\$ 384,546 (B4) 250,000 (B5) 49,883 (K)	
Maximum unassigned/undesignated fund balance [(B5)+(K)]		\$ 434,429 (M)
Maximum unassigned/undesignated fund balance [(B5)+(K)]  SECTION 2		\$ 434,429 (M)
SECTION 2  Total general fund - Fund balances at June 30, 2017 (Per CAFR budgetary comparison schedule C-1)	\$ 1,431,384 (C)	\$ 434,429 (M)
SECTION 2  Total general fund - Fund balances at June 30, 2017 (Per CAFR budgetary comparison schedule C-1)  Decreased by  Year-end encumbrances  Legally restricted - designated for subsequent year's expenditures	\$ 1,431,384 (C) 129,429 (C1) - (C2)	\$ 434,429 (M)
SECTION 2  Total general fund - Fund balances at June 30, 2017 (Per CAFR budgetary comparison schedule C-1)  Decreased by  Year-end encumbrances  Legally restricted - designated for subsequent year's expenditures  Restricted excess surplus - designated for subsequent year's  Expenditures  Other restricted fund balances  Assigned fund balance - designated for subsequent year's	129,429 (C1)	\$ 434,429 (M)
SECTION 2  Total general fund - Fund balances at June 30, 2017 (Per CAFR budgetary comparison schedule C-1)  Decreased by Year-end encumbrances Legally restricted - designated for subsequent year's expenditures Restricted excess surplus - designated for subsequent year's Expenditures Other restricted fund balances	129,429 (C1) - (C2) - (C3)	\$ 434,429 (M)

# **Excess Surplus Calculation (continued)**

#### **SECTION 3**

Restricted fund balance - Excess surplus [(U)-(M)] if negative enter -0-		\$ 46,372 (E)
Recapitulation of Excess Surplus as of June 30, 2017		
Reserve excess surplus - designated for subsequent year's expenditures		\$ - (C3)
Reserve excess surplus (E)		46,372 (E)
Total excess surplus $[(C3) + (E)]$		\$ 46,372 (D)
David CAlle alle All' accorde		
Detail of Allowable Adjustments	Φ (II)	
Impact aid	\$ - (H)	
Sale and lease back	- (I)	
Extraordinary aid	40,661 (J1)	
Additional nonpublic transportation aid	9,222 (J2)	
Total adjustments	\$ 49,883 (K)	
Detail of Other Reserved Fund Balance		
Statutory restrictions		
Approved unspent separate proposal	\$ -	
Sale/lease - back reserve	· _	
Capital reserve	627,170	
Maintenance reserve	161,615	
Emergency reserve	-	
Waiver offset reserve - designated for subsequent year	_	
Tuition reserve	_	
Other State/Government mandated reserve	_	
Other restricted fund balance not noted above	_	
Calci resulting fund outdines not noted above		
Total other restricted fund balance	\$ 788,785 (C4)	

Bedard, Kurowicki & Co.

BEDARD, KUROWICKI & CO., CPA'S, PC

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#### **Acknowledgment**

The foregoing conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our examination of the financial statements, and this report of such conditions does not modify our report dated December 6, 2017.

Should any questions arise as to our comments, please do not hesitate to call us.

We desire to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

Bedard, Kurowicki & Co.
BEDARD, KUROWICKI & CO., CPA'S, PC

William M. Colantano, Jr. Public School Accountant No. CS 0128

Recommendations:
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Recon	intendations.
1.	Administrative Practices and Procedures
	None
2.	Financial Planning. Accounting and Reporting
	None
3.	School Purchasing Programs
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10	Status of Prior Year Audit Findings/Recommendations
	In accordance with <i>Government Auditing Standards</i> , our procedures included a review of all prior year recommendations. Corrective action was taken on all prior year findings.