HANOVER PARK REGIONAL <u>HIGH SCHOOL DISTRICT</u> <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FOR THE FISCAL YEAR ENDED JUNE 30, 2017</u>

Sec. Sec.

<u>HANOVER PARK REGIONAL HIGH SCHOOL DISTRICT</u> <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FOR THE FISCAL YEAR ENDED JUNE 30, 2017</u> <u>TABLE OF CONTENTS</u>

Page

	1
Cover Letter	2
General Comments:	2
Scope of Audit	2
Administrative Practices and Procedures:	2
Insurance	2
Officials in Office and Surety Bonds	2
Tuition Charges	2
Financial Planning, Accounting and Reporting:	2
Examination of Claims	2
Payroll Account and Position Control Roster	23
Reserve for Encumbrances and Accounts Payable	
Classification of General and Administrative Expenditures	3
Board Secretary's Records	3
Treasurer's Records	3
No Child Left Behind (N.C.L.B.)	3
Other Special Federal and/or State Projects	3
T.P.A.F. Reimbursement	4
School Purchasing Programs:	4
Contracts and Agreements Requiring Advertisement for Bids	4
School Food Service	5
Student Body Activities	5
Application for State School Aid	5
Pupil Transportation	6
Facilities and Capital Assets	6
Travel Expense and Reimbursement Policy	7
Management Suggestions	7
Status of Prior Year's Findings/Recommendations	7
Schedule of Meal Count Activity (Not Applicable)	
Schedule of Net Cash Resources (Not Applicable)	
Schedule of Audited Enrollments	8-12
Excess Surplus Calculation	13-14
Summary of Recommendations	15



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November 17, 2017

The Honorable President and Members of the Board of Education Hanover Park Regional High School District County of Morris, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Hanover Park Regional High School District in the County of Morris for the fiscal year ended June 30, 2017, and have issued our report thereon dated November 17, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 17, 2017, on the financial statements of the Board.

We will review the status of our suggestions and comments during our next audit engagement. We have already discussed the suggestions and any comments with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing our suggestions or recommendations, if any.

This report is intended for the information of the Hanover Park Regional High School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Misninoccia, LLP

NISIVOCCIA, LLP

Kathryn L. Mantell Licensed Public School Accountant #884 Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	<u>Coverage</u>
Susan Young	Treasurer	\$ 250,000
William F. Albert, Jr.	Business Administrator/Board Secretary	250,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

All payrolls tested were approved by the Chief School Administrator and certified by the President of the Board and the School Business Administrator and the Chief School Administrator.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendents, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by March 15th due date.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of General and Administrative Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Consolidated Grant.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State of Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2017. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A-18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3 are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The District does not participate in the Child Nutrition Program and therefore received no federal or state support.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with a few minor exceptions. The information that was included on the workpapers was verified on a test check basis with the following exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Application for State School Aid (Cont'd)

Finding:

We were unable to locate 7 out of 12 free and reduced lunch applications to verify students reported as resident low income and LEP low income on the A.S.S.A.

Recommendation:

It is recommended that the District maintain all free and reduced lunch applications on file to support all students reported as resident low income and LEP low income on the A.S.S.A.

Management's Response:

The District will establish policies and procedures to ensure that free and reduced lunch applications are maintained on file to support resident low income and LEP low income students reported on the A.S.S.A.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with the following exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes.

Finding:

We found that 3 out 5 students reported as special education students tested were not classified for special education.

Recommendation:

It is recommended that the District exercise greater care in reporting students by category on the DRTRS.

Management's Response:

The District will ensure that great care is exercised when reporting regular special education students on the DRTRS.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the General Fund or from the Capital Reserve Account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account that the maximum is not exceeded. The regulations also require that all travel be approved prior by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending.

Our review of the travel policies and records revealed that the District is in general compliance with the travel regulations.

Management Suggestions

Governmental Accounting Standards Board Statements

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB No. 45, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. It is similar to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Student Activities

We believe it is important that the District be aware that any pupil organization which is part of the activity program of the School District, places at least indirect responsibility for supervision and control of that organization with the Board of Education. We suggest that the Board formally approve each school club or activity. As directed by the New Jersey Department of Education, collections related to fund raising for outside organizations should not be maintained in the District's Student Activity Funds.

Additionally, the District should ensure that District-wide standard policies and procedures are implemented for all Student Activity Funds. These policies should indicate the student activities funds are to be utilized for the benefit of the student activity or club and not to be utilized for enhancement of instructional programs or school facilities. The District should at least at a minimum communicate to school personnel on an annual basis the District's policies and procedures regarding Student Activity Funds. We suggest that these policies include guidance regarding timely deposits of funds and the safeguarding of funds prior to deposit as well as the appropriate purchasing guidelines for student activities disbursements.

Status of Prior Year's Findings/Recommendations

The District had no prior year recommendations.

		2017-2018	Application	2017-2018 Application for State School Aid	shool Aid			• •	Sample for Verification	Verification		
	Reported on	ted on	Reported on	ted on			Sample	ıple	Verified per	ed per	Errors per	s per
	A.S.S.A.	S.A.	Work	Workpapers			Selected from	d from	Registers	sters	Registers	sters
	On Roll	Roll	On Roll	Roll	Errors	ors	Workpapers	apers	On Roll	Roll	On Roll	Roll
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Grade Nine	312		312				312		312			
Grade Ten	297		297				297		297			
Grade Eleven	326	14	326	14			326	14	326	14		
Grade Twelve	336	2	336	7			336	2	336	L		
Subtotal	1,271	21	1,271	21			1,271	21	1,271	21		
Special Ed - High School	224	14	224	14			20	4	20	4		
Subtotal	224	14	224	14			20	4	20	4		
Totals	1,495	35	1,495	35	- 0 -	- 0 -	1,291	25	1,291	25	- 0 -	- 0 -
Percentage Error					0.00%	0.00%					0.00%	0.00%

	Р	Private Schools for Disabled	for Disabled				Resident L	Resident Low Income		
	Reported on				Reported on	Reported on Reported on		Sample		
	A.S.S.A. as	Sample			A.S.S.A.	Workpapers		Selected	Verified to	
	Private	for	Sample	Sample	as Low	as Low		from	Application	Sample
I	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Grade Nine					20	20		Э	1	5
Grade Ten					16	16		2	1	1
Grade Eleven					16.5	16	1	2	1	1
Grade Twelve					L	<u>L</u>		1	0	-
Subtotal					59.5	59		8		5
Special Ed - High School	27.5	5	5		23	23		3	7	
Subtotal	27.5	5	5		23	23		3	2	1
Totals	27.5	5	5	- 0 -	82.5	82		11	S 1 2	9
Percentage Error				0.00%			0.61%			54.55%

		3,	n Sample	errors	0 1	0 1	0 1	100.00%
	Verified to	Test Scores,	Application	and Register				
Resident LEP Low Income	Sample	Selected	from	Workpapers	1	1	1	
Resident LEI	- 			Errors			- 0 -	0.00%
	Reported on Reported on	A.S.S.A. as Workpapers as	LEP Low	Income	1	1	1	
	Reported on	A.S.S.A. as	LEP Low	Income	1	1	1	
					Grade Nine	Subtotal	Totals	Percentage Error

		Res	ident LEP N	Resident LEP Not Low Income		
	Reported on	Reported on Reported on		Sample	2	
	A.S.S.A. as LEP Not Low	A.S.S.A. as Workpapers as LEP Not Low LEP Not Low		Selected from	Verified to Test Scores	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Grade Nine	2	5		1	1	
Grade Ten	1	1		1	1	
Grade Eleven	5	5		2	7	
Grade Twelve	1	1		1	1	
Subtotal	6	6		5	5	
Totals	6	6	- 0 -	5	5	- 0 -
Percentage Error		"	0.00%			0.00%

			Transpor	tation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	935	935		10	13	(3)
Regular - Special Education	224	224		5	2	3
Transported - Non Public	269	269		3	3	
AIL - Non Public	56	56		5	5	
Special Needs - Public	31	31		2	2	
Special Needs - Private	31	31		2	2	
Totals	1,545	1,545	- 0 -	27	27	- 0 -
Percentage Error			0.00%			0.00%

	Reported Re	ecalculated
Average Mileage - Regular Including Grade PK Students	5.0	5.0
Average Mileage - Regular Excluding Grade PK Students	5.0	5.0
Average Mileage - Special Education with Special Needs	12.0	12.0

HANOVER PARK REGIONAL HIGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2017

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Decreased by:	$ \begin{array}{c} 123,384 (B) \\ (B1a) \\ 964,000 (B1b) \\ 376,971 (B2a) \\ (B2b) \end{array} $
Adjusted 2016-2017 General Fund Expenditures [(B)+(B1's)-(B2's)] <u>\$ 32,7</u>	<u>710,413</u> (B3)
Enter Greater of (B4) or \$250,000 \$	654,208 (B4) 654,208 (B5) 211,146 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 865,354</u> (M)
SECTION 2	
(Per CAFR Budgetary Comparison Schedule C-1)Decreased by:Year - End Encumbrances\$ 7Legally Restricted - Designated for Subsequent Year's ExpendituresExcess Surplus - Designated for Subsequent Year's ExpendituresOther Restricted Fund Balances\$ 1,8\$ 5	858,358 (C) 767,648 (C1) (C2) 834,444 (C3) 530,962 (C4) 42,894 (C5) (C6)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	<u>\$ 2,682,410</u> (U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTI	ER -0- \$ 1,817,056 (E)
Recapitulation of Excess Surplus as of June 30, 2017	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 1,834,444 (C3) \$ 1,817,056 (E)
Total [(C3)+(E)]	<u>\$ 3,651,500</u> (D)

HANOVER PARK REGIONAL HIGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Detail of Allowable Adjustments

Statutory Restrictions:

Impact Aid	\$ -0- (H)
Sale and Lease-Back	\$ -0- (I)
Extraordinary Aid	\$ 199,286 (J1)
Additional Nonpublic School Transportation Aid	\$ 11,860 (J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$ <u>211,146</u> (K)
Detail of Other Restricted Fund Balances	

Approved Unspent Separate Proposal	\$ -0-	
Sale/Lease-Back Reserve	\$ -0-	
Capital Reserve	\$ 480,196	
Maintenance Reserve	\$ 50,766	
Tuition Reserve	\$ -0-	
Emergency Reserve	\$ -0-	
Other State/Governmental Mandated Reserve	\$ -0-	
Other Restricted Fund Balance not Noted Above	\$ -0-	
Total Other Restricted Fund Balances	\$ 530,962	(C4)

HANOVER PARK REGIONAL HIGH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. <u>Financial Planning, Accounting and Reporting</u>

None

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. <u>Application for State School Aid</u>

The District maintain all free and reduced lunch applications on file to support all students reported as resident low income and LEP low income on the A.S.S.A.

7. <u>Pupil Transportation</u>

The District use greater care in reporting students by category on the DRTRS.

8. Facilities and Capital Assets

None

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9. <u>Status of Prior Year's Findings/Recommendations</u>

The District had no prior year recommendations.