BOARD OF EDUCATION

HOLLAND TOWNSHIP SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

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Federal Identification Number 22-6001998



Independent Auditors' Report

Honorable President and Members of the Board of Education Holland Township County of Hunterdon, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Holland Township School District in the County of Hunterdon for the year ended June 30, 2017, and have issued our report thereon dated November 1, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying Table of Contents.

This report is intended for the information of the Holland Township Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Bedand, Kurowicki & Co., EPA'S, PC

William M. Colantano, Jr. Public School Accountant No. CS 0128

November 1, 2017 Flemington, New Jersey

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Monies, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the School District or Charter School or Renaissance School Project CAFR. Adequacy of insurance coverage is the responsibility of the Board of Education.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32,18A:13-13)

Surety bond coverage in force during the period was:

Name of Employee	Position	_	Amount
Julie Mumaw	Secretary/Business Administrator	\$	100,000
	(from 7/1/16 to 8/29/16)		
Alexandria Township School District	Secretary/Business Administrator		100,000
David Pawlowski	(from 8/30/16 to 6/30/17		
Patti Fischer	Treasurer of School Monies		200,000
Employees Blanket Bond			500,000

The Treasurer of School Monies was bonded in a surety bond in accordance with provisions of Title 18A:17-32 within minimum limits of the schedule promulgated by the New Jersey State Board of Education.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payroll Account (continued)

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the General Fund.

Payrolls were delivered to the Treasurer of School Monies with a warrant made to his order for the full amount of each payroll.

Finding 2017-001

The records for the Payroll Agency Fund were not maintained in a complete and accurate manner.

Recommendation

The records for the Payroll Agency Fund should be maintained in a complete and accurate manner.

Employee Position Control Roster

A review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records (e.g., pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered, and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received, and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

An examination of classification of expenditures during the period under review did not indicate any material discrepancies with respect to proper classification.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any material exceptions.

Treasurer or Reconciler of Accounts' Records

Our review of the records of the Treasurer did not disclose any exceptions.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind (NCLB) Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

TPAF Reimbursement

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

No reimbursement is due to the State to reimburse for the TPAF/FICA payments made by the State onbehalf of the District. The District had no employees with applicable salaries identified as being paid from federal funds.

Nonpublic State Aid

The District did not receive any Non-public State Aid during the fiscal year 2017.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

- "A. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefor, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent possesses a qualified purchasing agent certificate pursuant to Subsection B of Section 9 of P.L.1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section."
- "B. Commencing in the fifth year after the year in which P.L.1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of the Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in Subsection A of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made."

N.J.S.A. 18A-4 States:

"Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800 for 2016-17.

In accordance with N.J.S.A. 18A:18A-3A and N.J.A.C. 5:34-5 et seq., the Board of Education has appointed a "Qualified Purchasing Agent" which allows the Board of Education to increase the bid threshold and to grant the authorization to negotiate contracts below the bid threshold.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

School Purchasing Programs (continued)

Our examination of the minutes indicated that contracts awarded included the following:

Contracted Services Food Service Management School Business Sdministrator
Audit of Solar Energy Provider Landscaping services Special Education Services

Professional Development

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear-cut violations existed.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

Our examination indicated the following purchases were made using state contracts:

Technology Equipment & Supplies Teaching Supplies Furniture

Purchases were also made through cooperative agreements for the following:

Natural GasInstructional AidesElectricity GenerationTransportationInternet ProviderTeaching Supplies

Telephone Service Custodial Supplies and Equipment
Technology Equipment & Supplies School Business Administrator Services

New Stage Platform

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

School Food Service

The School Food Service was not selected as a major federal and/or state program and state and federal program expenditures did not exceed \$100,000 in federal and/or state support.

Student Body Activities

Our review of the records of the Student Activity Funds did not disclose any exceptions.

Application for State School Aid

Our audit procedures included a test of the information reported in the October 14, 2016 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the District workpapers. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained work papers on the prescribed state forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the Schools Development Authority (SDA) grant agreements for consistency with recording revenue, transfer of local funds from the General Fund or from the Capital Reserve Account and awarding of contracts for eligible facilities construction. We also performed a review of capital assets related to their existence. No exceptions were noted.

Follow-up on Prior Year Findings

Not Applicable

Application for State School Aid Summary

Schedule of Audited Enrollments - Enrollment as of October 14, 2016

	2017 - 2018 Application for State School Aid				Sample for Verification					Private Schools for Disabled						
	Repo	rted on SSA Roll	Reported on Workpapers On Roll		Errors Full Shared		Sample Selected from Workpapers ed Full Shared		Verified per Registers On Roll Full Shared		Errors per Registers On Roll Full Shared		Reported on ASSA as Private	Sample for Verifi-	Sample	Sample
	Full	Shared											Schools	cation	Verified	Errors
Half Day Preschool Age 3	9	_	9	_	_	_	5	_	5	_	_	_	-	_	_	_
Full Day Preschool Age 3	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Preschool Age 4	16	-	16	-	-	-	8	-	8	-	-	-	-	-	-	-
Full Day Preschool Age 4	-		-		-		-			-	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	_	-	_	_	_	_	_	-	_	-	_	_	_
Full Day Kindergarten	45	-	44	_	1	_	25	_	25	_	-	_	-	_	_	_
One	42	-	42	_	-	_	14	_	14	_	-	_	-	_	_	_
Two	43	-	43	_	-	_	15	_	15	_	-	_	-	_	_	_
Three	47	-	47	-	-	-	16	-	16	_	-	-	_	_	-	-
Four	54	-	54	-	-	-	18	-	18	_	-	-	_	_	-	-
Five	37	-	38	-	(1)	-	12	-	12	_	-	-	_	_	-	-
Six	49	_	49	_	-	_	17	_	17	_	_	_	_	_	_	_
Seven	53	_	53	_	_	_	18	_	18	_	_	_	_	_	_	_
Eight	42	-	42	-	-	-	14	-	14	_	-	-	_	_	-	-
Nine	-	-	-	-	-	-	-	-	-	_	-	-	_	_	-	-
Ten	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Eleven	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
Twelve	_	_	_	_	-	_	_	_	_	_	_	_	_	_	_	_
Post-Graduate	_	_	_	_	-	_	_	_	_	_	_	_	_	_	_	_
Adult HS (15+CR)	-	-	-	-	-	-	-	-	-	_	-	-	_	_	-	-
Adult HS (1-14CR)	-	-	-	-	-	-	-	-	-	_	-	-	_	_	-	-
Subtotal	437		437		-		162		162					_		
Special Education - Elementary	64	_	65	-	(1)	_	22	_	22	_	_	_				_
Special Education - Middle	40	-	39	_	1	_	13	_	13	_	_	_	1	1	1	_
Special Education - High School	-	-	-	_	-	_	_	_		_	_	_	-	_	_	_
Subtotal	104	-	104		-	-	35		35				1	1	1	
County Vocational - Regular	-	-	-	-	-	-	-	-	_	-	-	-	-	-	-	-
County Vocational - Full-Time Post Sec.	-	-	-	-		-	-	-	-	-	-	-	-	-	-	-
Totals	541	_	541		-	-	197		197				1	1	1	
Percentage error					0.00%	0.00%					0.00%	0.00%				0.00%

Application for State School Aid Summary

Schedule of Audited Enrollments - Enrollment as of October 14, 2016 (continued)

	Resi	Resident Low Income			Sample for Verification			nt LEP Low Inco	ome	Sample for Verification		
	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application & Register	Sample Errors	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score & Register	Sample Errors
Half Day Preschool Age 3	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Preschool Age 3	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Preschool Age 4	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Preschool Age 4	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Kindergarten	8	5	3	5	5	-	-	-	-	-	-	-
One	4	3	1	3	3	-	-	-	-	-	-	-
Two	7	5	2	5	5	_	-	-	_	_	-	-
Three	4	3	1	3	3	_	-	-	_	-	-	-
Four	4	1	3	1	1	_	_	-	_	_	_	_
Five	1	1	-	1	1	_	_	_	_	-	-	-
Six	7	6	1	6	6	_	_	_	_	-	-	-
Seven	2	2	_	2	2	_	-	_	_	-	-	_
Eight	4	3	1	3	3	_	-	_	_	-	-	_
Nine	_	_	_	_	_	_	_	_	_	_	_	_
Ten	_	_	_	_	_	_	_	_	_	-	_	_
Eleven	_	_	_	_	_	_	_	_	_	_	_	_
Twelve	-	-	_	-	-	_	-	-	_	-	-	-
Post-Graduate	-	-	-	-	-	-	-	-	-	-	-	-
Adult HS (15+CR)	-	-	-	-	-	-	-	-	-	-	-	-
Adult HS (1-14CR)												
Subtotal	41	29	12	29	29		· <u> </u>					
Special Education - Elementary	8	8	-	8	8	-	-	_	-	-	-	-
Special Education - Middle	3	2	1	2	2	-	-	-	-	-	-	-
Special Education - High School	_	_	_	-	-	_	_	-	_	_	_	_
Subtotal	11	10	1	10	10	_		-	-		_	
County Vocational-Regular Cty Vocational - F/T Post Sec.	-	-	-	-	-	-	-	-	-	-	-	-
Totals	52	39	13	39	39	_			-		_	
Percentage			25.00%			0.00%	!		0.00%			0.00%

Application for State School Aid Summary

Schedule of Audited Enrollments - Enrollment as of October 14, 2016 (continued)

	Resident I	LEP Not Low In	Sample for Verification			
	Reported on ASSA as Not Low Income	Reported on Workpapers as Not Low Income	Errors	Sample Selected from Workpapers	Verified to Application & Register	Sample Errors
Full Day K	2	-	2	-	-	-
Two	1	1	-	1	1	-
Three	2	1	1	1	1	-
	5	2	3	2	2	
Percentage			60.00%			0.00%
			Transpo	ortation		
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Sample Errors
	DOE/County	by District	EHOIS	Testeu	vermed	EHOIS
Regular - public schools	263	263	-	137	137	-
Regular - special education	73	73	-	32	32	-
Transported - non public	3	3	-	1	1	-
Transported - aid in lieu	-	-		2	2	
non public	5	5	-	3	3	-
Public School - with special needs Public School - without	27	27	-	14	14	-
special needs	1	1	_	_	-	_
r	372	372		187	187	
Percentage			0.00%			0.00%

HOLLAND TOWNSHIP SCHOOL DISTRICT Excess Surplus Calculation

SECTION 1

2% Calculation of Excess Surplus			
2016 - 2017 Total General Fund Expenditures Per the CAFR, Exhibit C-1	\$11,335,320	(B)	
Increased by:			
Transfer from Capital Outlay to Capital Projects Fund	-	(B1a)	
Transfer from Capital Reserve to Capital Projects Fund	-	(B1b)	
Transfer from General Fund to SRF for Pre-K Regular	-	(B1c)	
Transfer from General Fund to SRF for Pre-K Inclusion	-	(B1d)	
Transfer to Unemployment Compensation Fund	-	(B1e)	
Decreased by:			
On-Behalf TPAF Pension & Social Security	1,241,537	(B2a)	
Assets Acquired Under Capital Leases		(B2b)	
Adjusted 2016 - 2017 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$10,093,783	(B3)	
2% of Adjusted 2016 - 2017 General Fund Expenditures [(B3) Times .02]	\$ 201,876	(B4)	
Enter Greater of (B4) or \$250,000	250,000		
Increased by: Allowable Adjustment	202,376	(K)	
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]			\$ 452,376 (M)
SECTION 2			
Total General Fund-Fund Balances @ 06/30/2017 (Per CAFR			
Budgetary Comparison Schedule C-1)	\$ 2,850,234	(C)	
Decreased by:			
Year-end Encumbrances	312,602		
Legally Restricted-Designated for Subsequent Year's Expenditures	-	(C2)	
Legally Restricted-Excess Surplus-Designated for Subsequent Year's			
Expenditures	139,721		
Other Restricted Fund Balances	1,840,251	(C4)	
Assigned Fund Balance-Unreserved-Designated for Subsequent Year's Expenditures		(C5)	
Track Manager 1/Hardening 1			
Total Unreserved/Undesignated			¢ 557.660 (II)
Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]			\$ 557,660 (U)

Excess Surplus Calculation (continued)

SECTION 3

Restricted Fund Balance-Excess Surplus [(U)-(M)] if Negative Enter -0-		\$ 105,284 (E)
Recapitulation of Excess Surplus as of June 30, 2017	_	
Restricted Excess Surplus-Designated for Subsequent Year's Expenditures Restricted Excess Surplus		\$ 139,721 (C3) 105,284 (E)
Total $[(C3) + (E)]$		\$ 245,005 (D)
Detail of Allowable Adjustments		
Impact Aid	\$ - (H)	
Sale and Lease Back	- (I)	
Extraordinary Aid	201,070 (J1)	
Additional Nonpublic Transportation Aid	1,306 (J2)	
Other	(J3)	
Total Adjustments	\$ 202,376 (K)	
Detail of Other Restricted Fund Balance		
Approved Unspent Separate Proposal	\$ -	
Sale/Lease-Back Reserve	-	
Capital Reserve	1,308,251	
Maintenance Reserve	432,000	
Tuition Reserve	0	
Emergency Reserve	100,000	
Other Restricted Fund Balance not Noted Above		
Total Other Restricted Fund Balance	\$ 1,840,251 (C4)	

Bedard, Kurowicki & Co.

BEDARD, KUROWICKI & CO., CPA'S, PC

William M. Colantano, CPA Public School Accountant

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Acknowledgment

The foregoing conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our examination of the financial statements, and this report of such conditions does not modify our report dated November 1, 2017.

Should any questions arise as to our comments, please do not hesitate to call us.

We desire to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

> Bedand, Kurowicki & Co. BEDARD, KUROWICKI & CO., CPA'S, PC

William M. Colantano, Jr. **Public School Accountant**

No. CS 0128

Recom	nmendations:
1.	Administrative Practices and Procedures
	None
2.	Financial Planning. Accounting and Reporting
	2017-001 The records for the payroll agency fund should be maintained in a complete and accurate manner
3.	School Purchasing Programs
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year Audit Findings/Recommendations
	None