## JERSEY CITY PUBLIC SCHOOLS

AUDITOR'S MANAGEMENT REPORT
ON ADMINISTRATIVE FINDINGS -
FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2017

## JERSEY CITY PUBLIC SCHOOLS

## AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE

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## REPORT OF INDEPENDENT AUDITOR'S

The Honorable President and Members of the Board of Education
Jersey City Public Schools
County of Hudson
Jersey City, New Jersey
We have audited, in accordance with generally accepted audit standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Jersey City Public Schools in the County of Hudson for the year ended June 30, 2017, and have issued our report thereon dated December 5, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Jersey City Public School's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.


Bayonne, New Jersey
December 5, 2017

## JERSEY CITY PUBLIC SCHOOLS

## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

## ADMINISTRATIVE PRACTICES AND PROCEDURES

## Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the District's CAFR.

Official Bonds at June 302017 (N.J.S.A. 18A:17-26, 18A:17:32)

| Name | $\underline{\text { Position }}$ | $\underline{\text { Amount }}$ |
| :--- | :--- | :--- |
|  | Superintendent | $\$ 2,000,000$ |
| Luiggi Campana | Business Administrator/Board Secretary | $\$ 2,000,000$ |
| Maureen Cosgrove | Treasurer of School Monies | $\$ 2,000,000$ |
| Sylvia Ullrich | Assistant Treasurer of School Monies | $\$ 2,000,000$ |

The District did have a Public Employee's Faithful Performance Blanket Position Bond with the New Jersey School Boards Association Insurance Group covering all other employees with multiple coverage of $\$ 250,000$.

## FINANCIAL PLANNING, ACCOUNTING AND REPORTING

## Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

## Payroll Account

The net salaries of all employees of the Board were deposited in the Salary Account (payroll account). Employees' payroll deductions and employer's share of payroll taxes were deposited in the Salary Escrow Account (payroll agency account).

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

## JERSEY CITY PUBLIC SCHOOLS ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

## Payroll Account (Continued)

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary $I$ Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefit withholding due to the general fund.

Payrolls were delivered to the Treasurer of School Monies with a warrant made to her order for the full amount of each payroll.

## Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. No discrepancies were noted.

## Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23$2.2(f)$ as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classification to determine overall reliability and compliance with N.J.A.C. 6A:23-8.2. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

## Board Secretary's Records/School Business Administrator

The financial records, books of account and minutes maintained by the Board Secretary/School Business Administrator were in good condition.

The prescribed contractual order system was followed. Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

# JERSEY CITY PUBLIC SCHOOLS ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017 

## FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

## Treasurer's Records

The Treasurer did perform cash reconciliations and made monthly reports to the Board in the manner and form prescribed in accordance with N.J.S.A. 18A:17-36.

The Treasurer's records were in agreement with the Board Secretary's records. Receipts and disbursements were properly identified and allocated to their appropriate accounts.

## Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under NCLB.

## Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the Federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

## T.P.A.F. Reimbursement

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

## TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

## SCHOOL PURCHASING PROGRAMS

## Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with NJS.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and $\$ 29,000$ (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school transportation contracts under $N J S . A .18 \mathrm{~A}: 39-3$ is currently $\$ 18,800$ for 2016-17.

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or service, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids, or requests for proposals, in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5. However, the following matter was noted:

## Finding 2017-001:

Although in-general contracts were properly procured and awarded, contracts for professional and extraordinary unspecifiable services that exceeded the bid threshold after award were not advertised in an official newspaper as required by N.J.S.A. 18A:18A-5.

## Recommendation:

Although in-general contracts were properly procured and awarded, contracts for professional and extraordinary unspecifiable services that exceed the bid threshold be advertised in an official newspaper as required by N.J.S.A. 18A:18A-5.

The Jersey City Public Schools utilizes the Community Eligibility Option at individual schools that meet eligibility requirements. The criteria to determine if a school qualified for this program is if equal to or greater than forty percent $(40 \%)$ of the students in a particular school within the district are eligible for free or reduced price meals, then the entire student population of the school receives free meals. The State Aid reimbursement for the participating schools is calculated by utilizing the actual number of meals served multiplied by the percentage of students in each category to determine the number of eligible meals served by category.

## JERSEY CITY PUBLIC SCHOOLS

## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## SCHOOL FOOD SERVICE

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions were noted.

Cash receipts and bank records were reviewed for timely deposit. However, the following matters were noted:

## Finding 2017-002:

Differences between individual school food service cash receipts deposited and sales reports (generated from point of sale system) were not reviewed timely nor monitored for irregularities.

## Recommendation:

Differences between individual school food service cash receipts deposited and sales reports (generated from point of sale system) be reviewed timely and monitored for irregularities.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supplies were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the nonprofit status of the school food service. Net cash resources did not exceed three months average expenditures.

Net cash resources did not exceed three months average expenditures.
Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the Board of Education. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. The District utilized the Community Eligibility Option for schools that met the eligibility criteria. Under this option all students were eligible for free breakfast and lunch. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner. No exceptions were noted.

## JERSEY CITY PUBLIC SCHOOLS

## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## SCHOOL FOOD SERVICE (Continued)

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meals and free milk policy is uniformly administered throughout the school system. Sites approved to participate in Provisions complied with all counting and claiming requirements. The required verification procedures for free and reduced price applications were completed and available for review. No exceptions were noted.
U.S.D.A. Food Distribution program commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR. No exceptions were noted.

## Casper Program Enterprise Fund

The financial transactions of the after school program were maintained in good condition.

## Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Fiduciary Trust Fund.

## STUDENT BODY ACTIVITIES

The Board has a policy, which clearly established the regulation of student activity funds.
Overall, cash receipts and disbursements records for the schools were maintained in satisfactory condition.

## APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a test of information reported in the October 14, 2016, Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low income and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers with some exceptions noted. The information that was included on the workpapers was verified with exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

## JERSEY CITY PUBLIC SCHOOLS

## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## APPLICATION FOR STATE SCHOOL AID (Continued)

## Finding 2017-003:

Errors were noted in the District's application for state school aid as follows:

- Of 27,532 enrollments reported, 4 were over-reported and 3 were under-reported for a net difference of 1 enrollment over-reported.
- Of 18,956 resident low income enrollments reported, 3 were over-reported and 3 were underreported for no net difference of enrollment reported.
- Of sample for verification of 297 of 15,964 resident low income enrollments reported, 13 exceptions were noted.
- Of 1,932 resident LEP low income enrollments reported, 5 were over-reported.
- Of sample for verification 271 of 1,932 resident LEP low income enrollments reported, 13 exceptions were noted.
- Of 611 resident LEP low income enrollments reported, 6 were over-reported.

Exceptions were noted in the District report of transported resident students as follows:

- Of sample for testing of 303 of 4,704 students reported, 7 exceptions were noted.


## Recommendation:

The District strengthen its internal controls to ensure that the enrollments reported on the application for state schools aid and students reported on the district report of transported resident students are accurately reported.

The District maintained workpapers on the prescribed state forms or their equivalent.
The District has adequate written procedures for the recording of student enrollment data.

## PUPIL TRANSPORTATION

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with certain immaterial differences as noted in the previous section. The results of our procedures are presented in the Schedule of Audited Enrollments with exceptions noted in the ASSA section.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

## JERSEY CITY PUBLIC SCHOOLS

## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## FACILITIES AND CAPITAL ASSETS

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the General Fund or from the Capital Reserve Account, and awarding of contracts for eligible facilities construction. The following exception was noted:

Finding 2017-004:
The District is not timely incorporating fixed assets disposals in its fixed assets ledger to assure such ledger is maintained timely.

## Recommendation:

The District timely incorporate fixed assets additions and disposals in its fixed assets ledger to assure such ledger is being maintained timely.

## MISCELLANEOUS

## Testing For Lead Of All Drinking Water In Educational Facilities

The District adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

## OTHER SUGGESTIONS TO MANAGEMENT

## Workers Compensation Settlement Records

The District has had several Orders Approving Settlements for lifetime medical coverage from workers' compensation claims over the years, however, due to record retention laws, the District has purged these files, as they are no longer considered active. We recommend that the District maintain copies of all lifetime settlements to support payments being made by the District's Third Party Administrator on its behalf.

## Escheat Property

The District has previously identified and voided old outstanding checks and currently has recorded these amounts as other liabilities in the District's general ledger. The District should further investigate these amounts to ensure that they are appropriately classified as unclaimed property, and if so, remitted to the State of New Jersey.

# JERSEY CITY PUBLIC SCHOOLS 

## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## FOLLOW-UP ON PRIOR YEAR FINDINGS

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations including findings. Corrective action had been taken on all prior year findings with the exception of the following, which are repeated in this year's recommendations noted as follows:

Finding 2017-002
$>$ Differences between individual school food service cash receipts deposited and sales reports (generated from point of sale system) be reviewed timely and monitored for irregularities.

## Finding 2017-003

$>$ The District strengthen its internal controls to ensure that the enrollments reported on the application for state schools aid and students reported on the district report of transported resident students are accurately reported.

We have also reviewed any findings contained in the audit reports issued by the Office of Fiscal Accountability and Compliance (OFAC). Corrective action had been taken on all findings in the reports dated March 31, 2017 and May 15, 2017.

## ACKNOWLEDGMENT

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.


Certified Public Accountant
Licensed Public School Accountant No. 2541


Bayonne, New Jersey
December 5, 2017

SCHEDULE OF AUDITED ENROLLMENTS

SCHEDULE OF AUDITED ENROLLMENTS

| Sample for Verification |  |  |
| :---: | :---: | :---: |
| Sample Selected from Workpapers | Verified to Application and Register | Sample Errors |
| 26 | 26 | - |
| 28 | 28 | - |
| 25 | 25 | - |
| 19 | 19 | - |
| 14 | 14 | - |
| 12 | 12 | - |
| 7 | 7 | - |
| 7 | 7 | - |
| 5 | 5 | - |
| 13 | 13 | - |
| 14 | 14 | - |
| 13 | 13 | - |
| 6 | 6 | - |
| 189 | 189 | - |
| 6 | 6 | - |
| 1 | 1 | - |
| 1 | 1 | - |
| 8 | 8 | - |
| 197 | 197 | - |
| 197 |  | 0.00\% |

## JERSEY CITY PUBLIC SCHOOLS

APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

| Resident LEP NOT Low Income |  |  |
| :---: | :---: | :---: |
| Reported on | Reported on |  |
| A.S.S.A. as | Workpapers |  |
| NOT Low | as NOT Low |  |
| Income | Income | Errors |


|  |  | *\|| |
| :---: | :---: | :---: |
|  | $\underset{\sim}{c}-+\mid \sim$ | $\overbrace{0}^{\sim}$ |
|  | $\underset{\sim}{i}-+\mid \sim$ | $\cdots$ |


Special Education-Elementary Special Education-Middle

## JERSEY CITY PUBLIC SCHOOLS <br> EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## SECTION 1

Calculation A: 2 Percent Excess Surplus
All districts required to use school-based budgeting are required to complete this calculation using 2 percent on line A10.


## SECTION 2

Total General Fund - Fund Balances at June 30, 2017
$\$ 69,416,579(C)$

Decreased by:
Year-end Encumbrances
Legally Restricted - Designated for Subsequent Year's Expenditures
$(12,379,787)(\mathrm{C} 1)$

Excess Surplus - Designated for Subsequent Year's Expenditures**
Other Restricted Fund Balances****
Assigned Fund Balance - Designated for Subsequent Year's Expenditures
Additional Assigned Fund Balance - Unreserved Designated for Subsequent
Year's Expenditures July 1, 2017 - August 1, 2017

| $-\quad(\mathrm{C} 2)$ |
| ---: |
| $(23,437,673)$ |
| $(\mathrm{C} 3)$ |
| $(15,627,116)$ |
| $(\mathrm{C} 4)$ |

# JERSEY CITY PUBLIC SCHOOLS <br> EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2017 

Total Unassigned Fund Balance [(C) - (C1) - (C2) - (C3) - (C4) - (C5) - (C6)]

$$
\$ \quad 12,471,395(\mathrm{U})
$$

## SECTION 3

Restricted Fund Balance - Excess Surplus***[(U) - (M)] IF NEGATIVE ENTER -0-
\$ 222,157 (E)

Summary:

Restricted Excess Surplus -- Designated for Subsequent Year's Expenditures**
Restricted Excess Surplus***[(E)]
Total [(C3) $+(\mathrm{E})]$

| $\$ 23,437,673$ | $(\mathrm{C} 3)$ |
| ---: | :--- |
| 222,157 | $(\mathrm{E})$ |

$\$ \quad 23,659,830(D)$

* This adjustment line (line ( K ) as detailed below) is to be utilized for Impact Aid, Sale and Lease-back, Extraordinary Aid, Additional Nonpublic School Transportation Aid, and recognized current year School Bus Advertising Revenue, if applicable. Extraordinary Aid and Additional Nonpublic School Transportation Aid for 2016-17 received after June 30 is limited to the amount of revenue recognized in the audit year that was not appropriated.


## Detail of Allowable Adjustments

Impact Aid
Sale \& Lease-back

| $\$$ | - |
| :--- | :--- |
|  | (H) |
|  | (I) |
| $1,090,325$ | (J1) |
| 154,860 | (J2) |
|  |  |
|  | (J3) |
|  |  |

Additional Nonpublic School Transportation Aid
Current Year School Bus Advertising Revenue Recognized
Family Crisis Transportation Aid
$\$ 1,245,185(\mathrm{~K})$
** This amount represents the June 30, 2017 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
*** Amount must agree with the June 30, 2017 CAFR and Audit Summary Worksheet Line 90030.
**** Amount for Other Restricted/Reserved Fund Balance must be detailed for each source and request for approval to use amounts other than state imposed legal restrictions in the excess surplus calculation must be submitted to that Assistant to the Commissioner for Finance - Field Services prior to September 30.
(N-1) Capital reserve at June 30, 2017
(N-2) Maintenance reserve minimum required under EFCFA
(N-3) Tuition reserve at June 30, 2017
(N-4) Emergency reserve at June 30, 2017
(N-5) School bus fuel offset reserve - current year - June 30, 2017
(N-6) School bus fuel offset reserve - prior year - June 30, 2017
(N-7) Impact Aid general fund reserve at June 30, 2017
(N-8) Impact Aid capital fund reserve at June 30, 2017

## Detail of Other Restricted Fund Balance

## Statutory restrictions:

Approved unspent separate proposal
Sale/lease-back reserve
Capital reserve ( $\mathrm{N}-1$ )
Maintenance reserve (N-2)
Tuition reserve ( $\mathrm{N}-3$ )
Emergency reserve (N-4)
School Bus Advertising 50\% Fuel Offset Reserve - current year (N-5)
School Bus Advertising 50\% Fuel Offset Reserve - prior year (N-6)
Impact Aid General Fund Reserve (Sections 8002 and 8003) (N-7)
Impact Aid Capital Fund Reserve (Sections 8007 and 8008) (N-8)


