KINNELON BOROUGH SCHOOL DISTRICT COUNTY OF MORRIS AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2017

KINNELON BOROUGH SCHOOL DISTRICT COUNTY OF MORRIS AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2017 TABLE OF CONTENTS

Cover Letter	
Scope of Audit	
Administrative Practices and Procedures	
Insurance	
Officials in Office and Surety Bonds	
Tuition Charges2	
Financial Planning, Accounting and Reporting	
Examination of Claims	
Payroll Account and Position Control Roster	
Reserve for Encumbrances and Accounts Pavable	
Classification of Expenditures - General Classifications and Administrative Classifications	
Board Secretary's Records	
Treasurer's Records	
No Child Left Behind (NCLB)	
Other Special Federal and/or State Projects	
T.P.A.F. Reimbursement	
School Purchasing Programs4	
Contracts and Agreements Requiring Advertisement for Bids4	•
School Food Service	
Student Body Activities	
Application for State School Aid	
Pupil Transportation)
Facilities and Capital Assets)
Travel Expense and Reimbursement Policy)
Management Suggestions)
Status of Prior Year's Findings/Recommendations	ĺ
Schedule of Meal Count Activity (Not Applicable)	
Schedule of Net Cash Resources (Not Applicable)	
Schedule of Audited Enrollments	,
Excess Surplus Calculation)
Summary of Recommendations	1



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October 15, 2017

The Honorable President and Members of the Board of Education Kinnelon Borough School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Kinnelon Borough School District in the County of Morris for the fiscal year ended June 30, 2017, and have issued our report thereon dated October 15, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated October 15, 2017 on the financial statements of the District.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations, if any.

This report is intended for the information of the Kinnelon Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP NISIVOCCIA LLP

John J. Mooney

Licensed Public School Accountant #2602 Certified Public Accountant

KINNELON BOROUGH SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2017

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	 loverage
Jennifer L. Stillman	Treasurer of School Monies	\$ 250,000
Kerry A. Keane	Board Secretary/School Business Administrator	250,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls were approved by the Superintendent and were certified by the Superintendent, President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Act.

The study of compliance for the N.C.L.B. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund.

T.P.A.F. Reimbursement (Cont'd)

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2017. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school Districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A 18A:39-3 is currently \$18,800.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service was not selected as a major federal and/or state program and state and federal program expenditures did not exceed \$100,000 in federal and/or state support. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records.

Application for State School Aid

Our audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual education and low income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

The District does not have any active Schools Development Authority ("SDA") grant agreements.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish maximum travel for the year and to account separately that the maximum is not exceeded. The regulations also require that all travel be approved prior by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending. During the course of our testing, we have noted that the travel expenses and reimbursements for employees and board members were in accordance with the guidelines set forth by the State of New Jersey.

Management Suggestions

Cyber Security

Cyber-crime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the District consider options to test and protect the District from cyber-crime.

Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Student Activities

It has recently been determined that School District personnel may not be completely aware of the limitations and restrictions on the use of Student Activity Funds. We believe it is important that the District be aware that any pupil organization which is part of the activity program of the School District, places at least indirect responsibility for supervision and control of that organization with the Board of Education. We suggest that the Board formally approve each school club or activity. As directed by the New Jersey Department of Education, collections related to fund raising for outside organizations should not be maintained in the District's Student Activity Funds.

Student Activities (Cont'd)

Additionally, the District should ensure that District-wide standard policies and procedures are implemented for all Student Activity Funds. These policies should indicate the student activities funds are to be utilized for the benefit of the student activity or club and not to be utilized for enhancement of instructional programs or school facilities. The District should at least at a minimum communicate to school personnel on an annual basis the District's policies and procedures regarding Student Activity Funds. We suggest that these policies include guidance regarding timely deposits of funds and the safeguarding of funds prior to deposit as well as the appropriate purchasing guidelines for student activities disbursements.

Status of Prior Year's Findings/Recommendations

The recommendation in the prior year's audit regarding monitoring of budget appropriation lines and making transfers accordingly was cleared and is not included in the current year's audit. The recommendation concerning a formal voucher process for the student activities athletic account was not cleared and is included in the current year's audit.

	7	017-2018	Applicatio	2017-2018 Application for State School Aid	School Ai	q		S	ample for	Sample for Verification	Ц	
	Reported on Revised ASSA	ted on ASSA	Reported on Workpapers	Reported on Workpapers			San Selecte	Sample Selected from	Verifi Regi	Verified per Registers		
	On Roll	Roll	On Roll	Soll	Err	Errors	Work	Workpapers	On	On Roll	En	Errors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	0		7				7		7			
Half Day Preschool 4 Years Old	4		4				4		4			
Full Day Kindergarten	100		100				100		100			
Grade One	90		06				60		90			
Grade Two	106		106				106		106			
Grade Three	112		112				112		112			
Grade Four	116		116				116		116			
Grade Five	107		107				107		107			
Grade Six	136		136				136		136			
Grade Seven	145		145				145		145			
Grade Eight	148		148				148		148			
Grade Nine	150		150				150		150			
Grade Ten	147		147				147		147			
Grade Eleven	151		151	_			151	1	151	1		
Grade Twelve	138	1	138	1			138	1	138	1		
Subtotal	1,652	7	1,652	2			1,652	2	1,652	7		
Special Education:												
Elementary	141		141				14		14			
Middle	56		56				5		5			
High	80	11	80	11			8		8			
Subtotal	277	11	277	11			27		27			
Totals	1,929	13	1,929	13	-0-	0	1,679	2	1,679	2	-0-	-0-
Percentage Error					0.00%	0.00%					0.00%	0.00%

Private Schools for Disabled Reported on
Workpapers
Schools Errors
4
1
12
17
17
0.00%

		F	Resident LEP	Low Income		
	Reported on	Reported on		Sample	Verified to	
	ASSA as	Workpapers		Selected	Test Scores,	
	LEP Low	as LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Grade Two	1	1		1	1	
Grade Six	1	1				
Grade Seven	1	1				
Grade Eight	1	1				
Totals	4	4		1	1	
Percentage Error			0.00%			0.00%

		Res	sident LEP N	ot Low Income		
	Reported on	Reported on		Sample		
	ASSA as	Workpapers		Selected	Verified to	
	LEP Not	as LEP Not		from	Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	5	5		1	1	
Grade One	1	1		1	1	
Grade Eight	1	1		1	1	
Totals	7	7		3	3	
Percentage Error			0.00%			0.00%

			Transpo	ortation		
	Reported on DRTRS	Reported on DRTRS	F	T (1	xy ·(* 1	
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	1,141	1,141		25	25	
Regular - Special Education	231	231.0		23	23	
AIL - Non Public	87	87		8	8	
Special Needs - Public	68.0	68.0		7	7	
Special Needs - Private	14	14		4	4	
Totals	1,541	1,541	-0-	67	67	
Percentage Error			0.00%			0.00%

	Reported	Recalculated
		<u> </u>
Average Mileage - Regular Including Grade PK Students	4.2	4.2
Average Mileage - Regular Excluding Grade PK Students	4.2	4.2
Average Mileage - Special Education with Special Needs	5.7	5.7

KINNELON BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017

Section 1

2% Calculation of Excess Surplus

2016 - 2017 Total General Fund Expenditures per the CAFR, Ex. C-1	\$ 40,400,561 (B)
Increased by:	
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 4,588,478 (B2a)
Assets Acquired Under Capital Leases	\$ -0- (B2b)
Adjusted 2016 - 2017 General Fund Expenditures	
[(B)+(B1's)-(B2's)]	<u>\$ 35,812,083</u> (B3)
2% of Adjusted 2016 - 2017 General Fund Expenditures	
[(B5) times .02]	\$ 716,242 (B4)
Enter Greater of (B4) or \$250,000	\$ 716,242 (B5)
Increased by: Allowable Adjustment	\$ 303,223 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 1,019,465</u> (M)
Section 2	
Total General Fund - Fund Balances @ 6/30/2017	\$ 3,589,747 (C)
(Per CAFR Budgetary Comparison Schedule/Statement)	
Decreased by:	
Year-end Encumbrances	\$ 1,151,283 (C1)
Legally Restricted - Designated for Subsequent	
Year's Expenditures	\$ -0- (C2)

i cui chia Elicuinoranees	Ψ	1,151,205		
Legally Restricted - Designated for Subsequent			_	
Year's Expenditures	\$	-0-	(C2)	
Legally Restricted Excess Surplus - Designated for Subsequent				
Year's Expenditures	\$	-0-	(C3)	
Other Restricted Fund Balances	\$	1,295,937	(C4)	
Assigned - Designated for Subsequent				
Year's Expenditures	\$	123,062	(C5)	
Additional Assigned Fund Balance - Designated for Subsequent				
Year's Expenditures July 1, 2017 - August 1, 2017	_\$	-0-	(C6)	
T + 1U = 1 $T = 1$				ф 1.010 <i>465</i> и

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]

<u>\$ 1,019,465</u>(U)

KINNELON BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017 (Continued)

Section 3		
Restricted Fund Balance-Excess Surplus [(U)-(M)] IF NEGATIVE, ENTER -0-		<u> </u>
<u>Recapitulation of Excess Surplus as of June 30, 2017</u>		
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ \$	-0- (C3) (E)
Total [(C3)+(E)]		<u>0</u> (D)
Detail of Allowable Adjustments		
Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpublic School Transportation Aid	\$ \$ \$ \$	-0- (H) -0- (I) 288,085 (J1) 15,138 (J2)
Total Adjustments (H)+(I)+(J1)+(J2)+(J3)	\$	<u>303,223</u> (K)
Detail of Other Restricted Fund Balances		
Statutory Restrictions:		
Approved Unspent Separate Proposal Sale/Lease-back Reserve Capital Reserve Maintenance Reserve Tuition Reserve Emergency Reserve	\$ \$ \$ \$ \$	-0- -0- 1,295,937 -0- -0- -0-
Other Restricted Fund Balance not Noted Above	\$	-0-
Total Other Restricted Fund Balance	\$	<u>1,295,937</u> (C-4)

KINNELON BOROUGH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2017

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. <u>Financial Planning, Accounting and Reporting</u>

None

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. <u>Application for State School Aid</u>

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. <u>Miscellaneous</u>

None

10. <u>Status of Prior Year's Findings/Recommendations</u>

The recommendations in the prior year's audit regarding segregation of duties for online ordering and use of a voucher system for student activities were cleared and are not included in the current year's audit.