LAFAYETTE TOWNSHIP SCHOOL DISTRICT
COUNTY OF SUSSEX
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2017

# $\frac{\text{LAFAYETTE TOWNSHIP SCHOOL DISTRICT}}{\text{COUNTY OF SUSSEX}}$

# AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

# FINDINGS - FINANCIAL,

# COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2017

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October 27, 2017

The Honorable President and Members of the Board of Education
Lafayette Township School District
County of Sussex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Township of Lafayette School District in the County of Sussex for the fiscal year ended June 30, 2017 and have issued our report thereon dated October 27, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated October 27, 2017, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions and recommendation.

This report is intended for the information of the Lafayette Township School District management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Heidi A. Wonileb

Licensed Public School Accountant #2140

Certified Public Accountant

# Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

### Administrative Practices and Procedures

# **Insurance**

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

# Officials in Office and Surety Bonds

Name	<u>Position</u>	Co	verage
Erin Siipola	Board Secretary/Business Administrator	\$	180,000
Gail Magura	Treasurer of School Moneys		180,000

# **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts in accordance with N.J.A.C. 6A:23-3.1(f)3.

# Financial Planning, Accounting and Reporting

# Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

# Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls tested were not approved by the Chief School Administrator and certified by the President of the Board, the School Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies including health benefits withholdings due to the general fund. Payrolls were delivered to the Treasurer of School Monies with a warrant to her order for the full amount of the payroll.

The required certification (E-Cert-01) of compliance requirements for income tax on compensation of administrators (superintendent and business administrator) to the NJ Department of Treasury was filed by the required due date.

# Finding:

During our review of the payroll registers, it was noted that certain payrolls did not contain one of the three required signatures.

# Recommendation:

It is recommended that the District ensure that all the required approval signatures are obtained on the payroll registers.

# Management's Response:

The District will ensure that all the required approval signatures are obtained on the payroll registers.

# Financial Planning, Accounting and Reporting (Cont'd)

### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

# Classification of Expenditures – General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A23-2.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23-8.3. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classifications.

# Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

# Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

### No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Consolidated Grant.

# Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

# T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2017. The reimbursement form was reviewed and no exceptions were noted.

# **School Purchasing Programs**

# Contracts and Agreements Requiring Advertisement for Bids

# N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

Effective July 1, 2015, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

# FISCAL YEAR ENDED JUNE 30, 2017

(Continued)

# School Purchasing Programs (Cont'd)

# Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

# **School Food Service**

The school food service program was not selected as a major federal and/or state program. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

# **Student Body Activities**

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. No exceptions were noted.

# Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, bilingual education, private schools for the disabled and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District did maintain workpapers on the prescribed State forms or their equivalent.

(Continued)

# Application for State School Aid (Cont'd)

The District has adequate written procedures for the recording of student enrollment data.

# **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

# Facilities and Capital Assets

The Lafayette Township School District did not have any active SDA Grants as of June 30, 2017.

# Travel Expenses

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and travel expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be pre-approved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event be submitted after the travel event has occurred.

A review of the District's travel expenses was made on a test basis for the fiscal year ended June 30, 2017 and overall compliance was noted.

# **Management Suggestions**

# Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions, in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Management Suggestions (Cont'd)

### **Student Activities**

It has recently been determined that personnel in certain school districts may not be completely aware of the limitations and restrictions on the use of Student Activity Funds. We believe it is important that the District be aware that any pupil organization which is part of the activity program of the School District, places at least indirect responsibility for supervision and control of that organization with the Board of Education. We suggest that the Board formally approve each school club or activity. As directed by the New Jersey Department of Education, collections related to fund raising for outside organizations should not be maintained in the District's Student Activity Funds.

Additionally, the District should ensure that District-wide standard policies and procedures are implemented for all Student Activity Funds. These policies should indicate the student activities funds are to be utilized for the benefit of the student activity or club and not to be utilized for enhancement of instructional programs or school facilities. The District should at least at a minimum communicate to school personnel on an annual basis the District's policies and procedures regarding Student Activity Funds. We suggest that these policies include guidance regarding timely deposits of funds and the safeguarding of funds prior to deposit as well as the appropriate purchasing guidelines for student activities disbursements.

# Status of Prior Year's Findings/Recommendations

There were no prior year audit findings or recommendations.

# APPLICATION FOR STATE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 14, 2016

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# APPLICATION FOR STATE SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 14, 2016

		Private Schools for Disabled	for Disabled				Resident L	Resident Low Income		
	Reported on				Reported on	Reported on		Sample		
	A.S.S.A. as	Sample			A.S.S.A.	Workpapers		Selected	Verified to	
	Private	for	Sample	Sample	as Low	as Low		from	Application	Sample
	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindegarten					_	_				
Grade One					2	2		Ţ		
Grade Two					2	2				
Grade Three					4	4		2	2	
Grade Four					3	3		1	1	
Grade Five					2	2				
Grade Seven					_	_		1	1	
Grade Eight					1					
Subtotal					16	16		5	5	
Special Ed - Elementary					9	9		2	2	
Special Ed - Middle School	2	1	1		9	9		2	2	
Subtotal	2	1	1		12	12		4	4	
Totals	2	1	-	-0-	28	28	0-	6	6	-0-
Percentage Error	٤			%00.0			0.00%			0.00%

# LAFAYETTE TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS RESIDENT LEP NOT LOW INCOME ENROLLMENT AS OF OCTOBER 14, 2016

NOT APPLICABLE

# LAFAYETTE TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS RESIDENT LEP LOW INCOME ENROLLMENT AS OF OCTOBER 14, 2016

NOT APPLICABLE

# APPLICATION FOR STATE SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

			Transp	Transportation		
	Reported on DRTRS	Reported on DRTRS				
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	118	118		12	12	
Regular - Special Education	36	36		ς,	5	
AIL - Non Public	4	4		1	_	
Transported - Non Public	11	11		ю	æ	
Special Needs	5	5		2	2	
Totals	174	174	-0-	23	23	-0-
P <sub>c</sub>	Percentage Error		0.00%			0.00%
				Reported	Recalculated	
Average Mileage - Regular Including Grade PK Students Average Mileage - Regular Excluding Grade PK Students Average Mileage - Special Education with Special Needs	iding Grade PK Studing Grade PK Stration with Special N	dents ıdents Needs		4.1 4.1 14.3	4.1 4.1 14.3	

# LAFAYETTE TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017

# **EXCESS SURPLUS CALCULATION**

# **REGULAR DISTRICT**

# **SECTION 1**

A. 2% Calculation of Excess Surplus		
2016-2017 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer to Food Service Fund Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	\$ 5,145,800 (B) \$ -0- (B1a) \$ -0- (B1b) \$ -0- (B1c)	
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases Adjustment for Disallowed Expenditures per S1701	\$ 549,507 (B2a) \$ -0- (B2b) \$ -0- (B2c)	
Adjusted 2016-2017 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 4,596,293 (B3)	
2% of Adjusted 2016-2017 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 91,926 (B4) \$ 250,000 (B5) \$ 42,831 (K)	
Maximum Unassigned Fund Balance [(B5)+(K)]		\$ 292,831 (M)
SECTION 2		
Total General Fund - Fund Balances @ 6/30/2017 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	\$ 1,631,145 (C)	
Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures Expenditures - July 1, 2015 - August 31, 2017	\$ 156,400 (C1) \$ -0- (C2) \$ -0- (C3) \$ 1,135,753 (C4) \$ 46,162 (C5)	
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]		\$ 292,830 (U1)

# LAFAYETTE TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017

# **SECTION 3**

Restricted Fund Balance - Excess Surplus [(U2)-(M)] IF NEGATIVE, ENTER -0-	_\$_	-0-	(E)
Recapitulation of Excess Surplus as of June 30, 2017			
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	<u>\$</u> \$	-0- -0-	(C3) (E)
Total [(C3)+(E)]		-0-	(D)
Detail of Allowable Adjustments			
Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic School Transportation Aid	\$ \$ \$	-0- -0- 40,747 2,084	(I) (J1)
Total Adjustments ((H)+(J)+(J1)+(J2))		42,831	(K)
Detail of Other Restricted Fund Balance			
Statutory restrictions: Approved unspent separate proposal Sale/lease-back reserve	<u>\$</u> \$	-0- -0-	
Capital reserve	\$	797,792	
Maintenance reserve	\$	151,802	
Tuition reserve	\$	-0-	
Emergency reserve	\$	186,159	
Other state/governmental mandated reserve	\$	-0-	
Total Other Restricted Fund Balance	_\$_	1,135,753	(C4)

# LAFAYETTE TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2017

# It is recommended that:

1	. A	∖dmiı	nistrativ	e Pract	ices a	ind Pi	rocedures

None

# 2. Financial Planning, Accounting and Reporting

The District ensure that all the required approval signatures are obtained on the payroll registers.

# 3. School Purchasing Program

None

# 4. <u>School Food Service</u>

None

# 5. Student Body Activities

None

# 6. Application for State School Aid

None

# 7. Pupil Transportation

None

# 8. Facilities and Capital Assets

None

# 9. Miscellaneous

None

# 10. <u>Status of Prior Year's Findings/Recommendations</u>

There were no prior year findings or recommendations.