Auditor's Management Report

for the

Matawan Aberdeen Regional School District

in the

County of Monmouth New Jersey

for the

Fiscal Year Ended June 30, 2017

AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS FINANCIAL AND COMPLIANCE

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Tax ID Number 21-6000241

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SUPLEE, CLOONEY & COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Education Matawan-Aberdeen Regional School District County of Monmouth Aberdeen, New Jersey 07747

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Matawan Aberdeen Regional School District in the County of Monmouth for the year ended June 30, 2017, and have issued our report dated November 17, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Matawan Aberdeen Regional School District, County of Monmouth, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

PUBLIC SCHOOL ACCOUNTANT NO. 948

November 17, 2017

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Matawan-Aberdeen Regional School District Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

<u>Insurance</u>

Insurance coverage was carried in the amounts as detailed in the District's CAFR. (See Exhibit J-20)

Official Bonds

NAME	POSITION	AMOUNT OF BOND
Kenneth Jannarone	Treasurer of School Monies	\$350,000.00
Alex Ferriera	Board Secretary/ School Business Administrator	\$150,000.00
All Employees	Blanket Position Bond	\$1,000,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

Financial Planning, Accounting and Reporting

Examination of Claims

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Accounts

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2017 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2 (g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to selecting a test sample our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23 A-2.4 As a result of the procedures performed, no exceptions were noted.

Board Secretary's Records

The records maintained by the Board Secretary were in satisfactory condition.

Finding 2017-002: Our examination of the Preschool and Wrap Around Proprietary Fund (PAWS) revealed the that FY2017 operations resulted in a deficit fund balance of \$5,962.64.

Recommendation 2017-002: That the deficit fund balance in the PAWS program be provided for.

Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition.

Finding 2017-001: The District's General Account Bank Reconciliation was not accurately maintained during FY2017. We noted a number of reconciling items between the Treasurer's and Board Secretaries report that were not resolved in a reasonable timeframe.

Recommendation 2017-001: That all District Bank Accounts be accurately reconciled on a monthly basis and that any discrepancies between the Treasurer's and Board Secretaries report be resolved within a reasonable timeframe

<u>Elementary and Secondary Education Act of 1965 (E.S.E.A.) / Improving America's</u> <u>Schools (IASA) as Reauthorized by the No Child Left Behind Act of 2001</u>

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I, Title II, and Title III of the Elementary and Secondary Education Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

Our audit procedures also included a test of the reimbursement of the employer share of pensions, group life insurance, FICA and other benefits of the Teacher's Pension and Annuity Fund for TPAF members carrying out and paid from federally funded programs in accordance with N.J.S.A. 18A:66-90. The District filled out the required form and submitted it for audit. Our test included verification of eligible employees to be included, and, if applicable, a recalculation to verify proper amounts were used. No exceptions were noted.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-1, et seq. states:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$26,000, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

SCHOOL PURCHASING PROGRAMS (CONTINUED)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

<u>N.J.S.A.18A:18A-4</u> states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2016, the bid threshold in accordance with N.J.S.A. 18A:18A-3(a) and (c) is \$29,000.00. In accordance with N.J.S.A. 40A:11-9 (b) the bid threshold for all purchases made by the District's qualified purchasing agent is \$40,000.00. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$18,800.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of <u>N.J.S.A.18A:18A-4</u>.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.18A:18A-5</u>.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service Funds

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted. In addition, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted. In addition, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The financial transactions and statistical records of the School Food Services were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement vouchers were properly computed and timely filed. Meals claimed agreed with the meal count records tested.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The District is depositing and expending program monies in accordance with <u>N.J.S.A.</u> 18A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Net cash resources did not exceed three months average expenditures.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Service employees. No exceptions were noted.

USDA Food Distribution Program (food and/or commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The school district maintains the detailed revenue and expenditure Information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

Student Body Activities

The records for the Student Body Activities were maintained in satisfactory condition.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2016 Application for State School Aid (A.S.S.A.) for onroll, private schools for the disabled, and low income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

FACILITIES AND CAPITAL ASSETS

Our procedures included a review of the SDA grant agreements for consistency with recording of SDA revenue, transfer of local funds from the general or capital reserve account, and awarding of contracts for eligible facilities construction.

TESTING FOR LEAD OF ALL DRINKING WATER IN EDUCATIONAL FACILITIES

The school district adhered to the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

In accordance with government auditing standards, our procedures included a review of the status of prior year audit recommendations. Corrective action was taken on all prior year findings.

RECOMMENDATIONS

Administrative Practices and Procedures

None

Financial Planning, Accounting and Reporting

<u>2017-001</u> That all District Bank Accounts be accurately reconciled on a monthly basis and that any discrepancies between the Treasurer's and Board Secretaries report be resolved within a reasonable timeframe

2017-002: That the deficit fund balance in the PAWS program be provided for.

School Purchasing Program

None

School Food Service

None

Student Body Activities

None

Application for State School Aid

None

Pupil Transportation

None

Capital Assets and Facilities

None

Prior Year Audit Findings

None

MATAWAN - ABERDEEN REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

	2017-18	Applicati	on for Sta	2017-18 Application for State School Aid (10/15/16 data)	10/15/1	5 data)		Sai	nple for V	Sample for Verification			Privat	te School f	Private School for Disabled	
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Full Day Kindergarten	254		254				20		20							
One	234		234				18		18							
Two	291		291				24		24							
Three	267		267				21		21							
Four	246		246				19		19							
Five	268		268				23		23							
Six	235		235				19		19							
Seven	228		228				18		18							
Eight	258		258				20		20							
Nine	229		229				18		18							
Ten	222	-	222	-			18	•	18							
Eleven	196	12	196	12			15	-	15	-						
Twelve	212	8	212	œ			17	-	17	-		-				
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MATAWAN - ABERDEEN REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

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MATAWAN - ABERDEEN REGIONAL SCHOOL DISTRICT	SCHEDULE OF AUDITED ENROLLMENTS	APPLICATION FOR STATE SCHOOL AID SUMMARY	ENROLLMENT AS OF OCTOBER 14, 2016	
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EXCESS SURPLUS CALCULATION

S	E	С	Т	10	N	1

General Fund Expenditures:		
Fiscal Year Ended June 30, 2017		\$72,553,018.71
Less: On-Behalf TPAF Pension & Social Security		7,624,666.31
Adjusted General Fund Expenditures		64,928,352.40
Excess Surplus Percentage		2.00%
Subtotal		1,298,567.05
Increased by:		
Extraordinary Aid (Unbudgeted)	\$333,649.00	
Non-Public Transportation Aid (Unbudgeted)	5,964.00	
		339,613.00
Maximum Unreserved/ Undesignated Fund Balance		\$1,638,180.05
SECTION 2		
Total General Fund Balance		\$8,951,578.29
Decreased by:		
Assigned:		
Year End Encumbrances	\$375,705.26	
Designated for Subsequent Year's Expenditures	\$129,646.93	
Restricted:		
Excess Surplus -Designated for Subsequent Year's Expenditures	7,353.07	
Emergency Reserve	502,422.31	
Maintenance Reserve	3,124,296.45	
Capital Reserve	3,166,712.66	
		7,306,136.68
Total Unassigned fund Balance		1,645,441.61
Reserved Fund Balance-Excess Surplus		\$7,261.56
SECTION 3		
Recapitulation of Excess Surplus as of June 30, 2017:		
Reserved Excess Surplus-Designated for Subsequent Years Expenditures		\$7,353.07
Reserved Excess Surplus		7,261.56
Total		\$14,614.63

MATAWAN-ABERDEEN REGIONAL SCHOOL DISTRICT NET CASH RESOURCE SCHEDULE - FOOD SERVICE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

A School Food Authority is required to maintain a nonprofit School Food Service. The nonprofit status of the School Food Service is determined by evaluating net cash resources. Net cash resources may not exceed three months average expenditures.

As Illustrated in the schedule below, the Districts Net Cash Resources (\$272,564.78) do not exceed three months average expenditures (\$492,264.19).

Net Cash Resources:		Food Service B - 4/5	
CAFR	Current Assets*		
B-4	Cash & Cash Equivelents	\$242,539.48	
B-4	Accounts Receivable	55,329.56	
CAFR	Current Liabilities		
B-4	Less Accounts Payable	(2,467.36)	
B-4	Less Due to Other Funds	(2,023.50)	
B-4	Less Unearned Revenue	(20,813.40)	
	Net Cash Resources	\$272,564.78	(A)
Net Adj. Total Operating	Expense:		
B-5	Tot. Operating Exp.	\$1,645,864.22	
B-5	Less Depreciation	(4,983.60)	
	Adj. Tot. Oper. Exp.	\$1,640,880.62	(B)
Average Monthly Operat	ing Expense:		
	B / 10	\$164,088.06	(C)
Three times monthly Ave	erage:		
	3 X C	\$492,264.19	(D)
TOTAL IN BOX A LESS TOTAL IN BOX D NET	\$272,564.78 (\$492,264.19) (\$219,699.41) << Excess		

A is greater than D, cash exceeds 3 X average monthly operating expenses. D is greater than A, cash does not exceed 3 X average monthly operating expenses.

* Inventories are not to be included in total current assets.

MATAWAN-ABERDEEN REGIONAL SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER) UNDERCLAIM -FEDERAL ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2017

<u>PROGRAM</u> National School Li	MEAL CATEGORY	MEALS CLAIMED	MEALS TESTED	MEALS <u>VERIFIED</u>	DIFFERENCE	RATE	(OVER) UNDER <u>CLAIM</u>
	Paid	190,260	190,260	190,260	0	0.30	0.00
	Reduced	24,916	24.916	24,916	0	2.76	0.00
	Free	117,637	117,637	117,637	0	3.16	0.00
	TOTAL	332,813	332,813	332,813	. •	5.10	0.00
	TOTAL_	002,010	002,010	002,010			
National School Lu	unch						
HHFKA - PB L	unch Only	332,813	332,813	332,813	. 0	0.06	0.00
School Breakfast	(Regular Rate)						
	Paid	3,811	3,811	3,811	0	0.29	0.00
	Reduced	988	988	988	0	1.41	0.00
	Free	10,519	10,519	10,519	0	1.71	0.00
	TOTAL	15,318	15,318	15,318	•		0.00
	-				-		
School Breakfast	Severe Need Ra	ite)					
	Paid	9,674	9,674	9,674	0	0.29	0.00
	Reduced	3,696	3,696	3,696	0	1.74	0.00
	Free	19,963	19,963	19,963	0	2.04	0.00
	TOTAL	33,333	33,333	33,333	-		0.00
	-				-		
Creatial Mills	Daid	7 0 4 7	7,247	7,247	0	0.23	0.00
Special Milk	Paid	7,247	'			0.23	0.00
	Free	2,591	2,591	2,591	-	0.10	0.00
	TOTAL_	9,838	9,838	9,838	-		0

Total Net Overclaim

0.00

MATAWAN-ABERDEEN REGIONAL SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER) UNDERCLAIM -STATE ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2017

PROGRAM	MEAL CATEGORY	MEALS CLAIMED	MEALS TESTED	MEALS VERIFIED	DIFFERENCE	<u>RATE (a)</u>	(OVER) UNDER <u>CLAIM (b)</u>
State Reimburse	ement -National Schoo	l Lunch (Regular	Rate)				
	Paid	190,260	190,260	190,260	0	0.040	0.00
	Reduced	24,916	24,916	24,916	0	0.055	0.00
	Free	117,637	117,637	117,637	0	0.055	0.00
	TOTAL	332,813	332,813	332,813			

Total Net Overclaim

0.00