# BOARD OF EDUCATION MILFORD BOROUGH SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE

For the Fiscal Year Ended June 30, 2017

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Federal Identification Number 22-6002082



#### **Independent Auditors' Report**

Honorable President and Members of the Board of Education Milford Borough School District County of Hunterdon, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Milford Borough School District in the County of Hunterdon for the year ended June 30, 2017, and have issued our report thereon dated November 14, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying Table of Contents.

This report is intended for the information of the Milford Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Sincerely,

Bedand, Kurowicki & Co., CPA'S, PC

William M. Colantano, Jr. Public School Accountant

No. CS 0128

November 14, 2017 Flemington, New Jersey

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Monies, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### <u>Insurance</u>

Property insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the School District or Charter School or Renaissance School Project CAFR. Adequacy of insurance coverage is the responsibility of the Board of Education.

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32,18A:13-13)

Surety bond coverage in force during the period was:

Name of Employee	Position	Amount
Judy Holladay	Secretary/Business Administrator	\$ 130,000
Ray Krov	Treasurer of School Monies	130,000

The Treasurer of School Monies was bonded in a surety bond in accordance with provisions of Title 18A:17-32 within minimum limits of the schedule promulgated by the New Jersey State Board of Education.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any material discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the General Fund.

#### **Employee Position Control Roster**

A review of the Position Control Roster found no material inconsistencies between the payroll records, employee benefit records (e.g., pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered, and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received, and services were rendered, as of June 30.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

An examination of classification of expenditures during the period under review did not indicate any material discrepancies with respect to proper classification.

#### **Board Secretary's Records**

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any material exceptions.

#### Treasurer or Reconciler of Accounts' Records

Our review of the records of the Treasurer of School Monies did not disclose any exceptions.

# Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

#### Other Special Federal and/or State Projects (continued)

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### **TPAF** Reimbursement

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

No reimbursement is due to the State to reimburse for the TPAF/FICA payments made by the State onbehalf of the District. The District had no employees with applicable salaries identified as being paid from federal funds.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 States:

- "A. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefor, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent possesses a qualified purchasing agent certificate pursuant to Subsection B of Section 9 of P.L.1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section."
- "B. Commencing in the fifth year after the year in which P.L.1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of the Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in Subsection A of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made."

**School Purchasing Programs (continued)** 

Contracts and Agreements Requiring Advertisement for Bids (continued) N.J.S.A. 18A-4 States:

"Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800 for 2016-17.

In accordance with N.J.S.A. 18A:18A-3A and N.J.A.C. 5:34-5 et seq. the Board of Education has appointed a "Qualified Purchasing Agent" which allows the Board of Education to increase the bid threshold and to grant the authorization to negotiate contracts below the bid threshold.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Our examination of the minutes indicated that contracts were awarded for the following:

Speech Services Occupational Therapy Food Services Management

Physical Therapist Paraprofessional Staffing

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear-cut violations existed.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

Our examination indicated the following purchases were made using state contracts:

Technology Equipment & Supplies

Office Supplies

**Teaching Supplies** 

#### **School Purchasing Programs (continued)**

Purchases were also made through cooperative agreements for the following:

Fuel Oil Paper Supplies
Electric Generation Transportation
Internet Access Telephone Service Maintenance Supplies

Technology Equipment & Supplies Business Administrator/ Board Secretary Services

Teaching Supplies Superintendent Services
Insurance Custodial Services

#### <u>Unemployment Compensation Insurance Trust Fund</u>

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

#### School Food Service

The financial transactions and statistical records of the School Food Service Fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a Food Service Management Company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the Food Service Program will break even. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed, and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the School Food Service.

Net cash resources did not exceed three months average expenditures.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

#### School Food Service (continued)

Applications for free and reduced-price meals were reviewed for completeness and accuracy. The number of free and reduced-price meals claimed as served was compared to the number of valid applications/or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced-price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced-price applications were completed and available for review.

USDA Food Distribution Program (food and commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The School District did provide the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

#### **Student Body Activities**

Our review of the records of the student activity funds did not disclose any exceptions.

#### Application for State School Aid

Our audit procedures included a test of the information reported in the October 14, 2016 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained work papers on the prescribed state forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

#### Pupil Transportation (continued)

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

Our procedures included a review of the Schools Development Authority (SDA) grant agreements for consistency with recording revenue, transfer of local funds from the General Fund or from the Capital Reserve Account and awarding of contracts for eligible facilities construction. We also performed a review of capital assets related to their existence. No exceptions were noted.

Our review of facilities and capital assets did not disclose any exceptions.

#### Follow-up on Prior Year Findings

Not Applicable

# **Application for State School Aid Summary**

# Schedule of Audited Enrollments - Enrollment as of October 14, 2016

	20	17 - 2018	Applica	tion for Sta	ate School	Aid	Sample for Verification						Private Schools for Disabled			
	_	rted on		orted on				mple		ied per	Error		Reported	Sample		<u></u>
	ASSA		Workpapers				Selected from		Registers		Registers		on ASSA	for		
		Roll		Roll		Errors		papers	On Roll		On Roll		as Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool Age 3	2	_	2	_	_	-	2	_	2	-	-	_	-	_	_	-
Full Day Preschool Age 3	1	_	1	-	_	-	1	-	1	-	_	_	-	_	_	_
Half Day Preschool Age 4	5	-	5	-	-	-	5	-	5	-	-	-	-	-	-	-
Full Day Preschool Age 4	6	-	6	-	-		6		6	-	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Kindergarten	6	-	6	-	-	-	6	-	6	-	-	-	-	-	-	-
One	6	-	6	-	-	-	6	-	6	-	-	-	-	-	-	-
Two	5	-	5	-	-	-	5	-	5	-	-	-	-	-	-	-
Three	7	_	7	-	_	-	7	-	7	-	_	_	-	_	_	_
Four	8	_	8	-	_	-	8	-	8	-	_	_	-	_	_	_
Five	8	_	8	-	_	-	8	-	8	-	_	_	-	_	_	_
Six	1	_	1	-	_	-	1	-	1	-	_	_	-	_	_	_
Seven	5	-	5	-	-	-	5	-	5	-	-	-	-	-	-	-
Eight	10	-	10	-	-	-	10	-	10	-	-	-	-	-	-	-
Nine	-	_	-	-	_	-	_	-	_	-	_	_	-	_	_	_
Ten	-	_	-	-	_	-	-	_	_	_	-	_	-	-	-	-
Eleven	-	_	-	-	_	-	_	-	_	-	_	_	-	_	_	_
Twelve	-	_	-	-	_	-	_	-	_	-	_	_	-	_	_	_
Post-Graduate	-	_	-	-	_	-	_	-	_	-	_	_	-	_	_	_
Adult HS (15+CR)	-	_	-	-	_	-	_	-	_	-	_	_	-	_	_	_
Adult HS (1-14CR)	-	_	-	-	_	-	_	-	_	-	_	_	-	_	_	_
Subtotal	70		70		-		70		70		-			_		
Special Education - Elementary	3	_	3	_	_	_	3	_	3	_	_	_	_	_	_	_
Special Education - Middle	2	_	2	_	_	_	2	_	2	_	_	_	_	_	_	_
Special Education - High School	_	_	_	_	_	_	_	_		_	_	_	_	_	_	_
Subtotal	5	<u> </u>	5		-		5		5		-					
County Vocational - Regular	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_	_
County Vocational - Full-Time Post Sec.	_	_	_	_		_	_	_	_	_	_	_	_	_	_	_
Totals	75		75		-		75		75		-					
Percentage error					0.00%	0.00%					0.00%	0.00%				0.00%

# **Application for State School Aid Summary**

# Schedule of Audited Enrollments - Enrollment as of October 14, 2016 (continued)

		ent Low Incor	ne	Sample	for Verification	on	Resident	LEP Low Inco	me	Sample	for Verificati	on
	Reported on ASSA as Low	Reported on Workpapers as Low		Sample Selected from	Verified to Application	Sample	Reported on ASSA as LEP Low	Reported on Workpapers as LEP Low		Sample Selected from	Verified to Test Score	Sample
	Income	Income	Errors	Workpapers	& Register	Errors	Income	Income	Errors	Workpapers	& Register	Errors
Half Day Preschool Age 3	-	-		-	-			-		-	-	
Full Day Preschool Age 3	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Preschool Age 4	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Preschool Age 4	-	-	-	-	-	-	-	-	-	-	-	-
Half Day Kindergarten	-	-	-	-	-	-	-	-	-	-	-	-
Full Day Kindergarten	1	1	-	1	1	-	-	-	-	-	-	-
One	2	2	-	2	2	-	-	-	-	-	-	-
Two	2	2	-	2	2	-	-	-	-	-	-	-
Three	-	-	-	-	-	-	-	-	-	-	-	-
Four	2	2	-	2	2	-	-	-	-	-	-	-
Five	-	-	-	-	-	-	-	-	-	-	-	-
Six	1	1	-	1	1	-	-	-	-	-	-	-
Seven	1	1	-	1	1	-	-	-	-	-	-	-
Eight	2	2	-	2	2	-	-	-	-	-	-	-
Nine	-	-	-	-	-	-	-	-	-	-	-	-
Ten	-	-	-	-	-	-	-	-	-	-	-	-
Eleven	-	-	-	-	-	-	-	-	-	-	-	-
Twelve	-	-	-	-	-	-	-	-	-	-	-	-
Post-Graduate	-	-	-	-	-	-	-	_	-	-	-	-
Adult HS (15+CR)	-	-	-	-	-	-	-	-	-	-	-	-
Adult HS (1-14CR)	-										-	
Subtotal	11	11		11	11	_	-		_		-	
	1	1		1	1							
Special Education - Elementary	1	1	-	1	1	-	-	-	-	-	-	-
Special Education - Middle	-	-	-	-	-	-	-	-	-	-	-	-
Special Education - High School Subtotal		- <del>-</del> 1		1			. <u> </u>					
Subtotal	1	1		1	1						-	· — -
County Vocational-Regular	-	-	_	-	_	_	_	-	_	-	-	-
Cty Vocational - F/T Post Sec.	-	-	-	-	-	-	-	-	-	-	-	-
Totals	12	12		12	12		_	_			-	
Percentage			0.00%			0.00%			0.00%			0.00%
1 electriage			0.0070		10	0.00%			0.0070			0.0070

# **Application for State School Aid Summary**

# Schedule of Audited Enrollments - Enrollment as of October 14, 2016 (continued)

	Resident I	LEP Not Low In	Sample for Verification			
Four	Reported on ASSA as Not Low Income	Reported on Workpapers as Not Low Income  1	Errors -	Sample Selected from Workpapers  1	Verified to Application & Register  1	Sample Errors
Percentage			0.00%			0.00%
			Transpo	ortation		
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Sample Errors
Regular & special education without						
special needs in-district	10	10		10	10	
Public Vocational	19	19	-	19	19	-
Aid-in-lieu charter school	- -	_	- -	_	-	- -
Non-public	-	-	-	-	-	_
Aid-in-lieu non-public	3	3	-	3	3	_
Special education public	-	-	-	-	-	-
Private school disabled	-	-	-	-	-	-
Special education with special needs & out of district						
special education without special needs	2	2		2	2	
Public with special needs Private school disabled with special needs	3	3	-	3	3	-
Out of district public without special needs	- 1	- 1	_	1	- 1	_
Out of district private school disabled without	1	1		1	1	
special needs	-	-	-	-	-	_
•	26	26		26	26	
Percentage			0.00%			0.00%

# **Excess Surplus Calculation**

#### **SECTION 1**

2% Calculation of Excess Surplus				
2016 - 2017 Total General Fund Expenditures Per the CAFR, Exhibit C-1	\$ 2,484,139	(B)		
Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	11,962	(B1b) (B1c)		
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	224,530	(B2a) (B2b)		
Adjusted 2016 - 2017 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 2,271,571	(B3)		
2% of Adjusted 2016 - 2017 General Fund Expenditures [(B3) Times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 45,431 250,000 22,030	(B5)		
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]			\$ 272,030	(M)
SECTION 2				
Total General Fund - Fund Balances @ 06/30/2017 (Per CAFR				
Budgetary Comparison Schedule C-1) Decreased by:	\$ 519,371	(C)		
Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's		(C1) (C2)		
Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances		(C1) (C2) (C3)		
Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures	917 273,102	(C1) (C2) (C3)		

# **Excess Surplus Calculation (continued)**

#### **SECTION 3**

Restricted Fund Balance - Excess Surplus [(U)-(M)] if Negative Enter -0-		\$	- (E)
Recapitulation of Excess Surplus as of June 30, 2017	_		
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus			(C3) - (E)
Total [(C3) + (E)]		\$	(D)
Detail of Allowable Adjustments Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic Transportation Aid  Total Adjustments		(J2)	
Total Adjustificitis	Ψ 22,030	(IX)	
Detail of Other Restricted Fund Balance Approved Unspent Separate Proposal Unspent Capital Outlay SGLA Sale/Lease-Back Reserve Capital Reserve	\$ - - 179,036		
Maintenance Reserve Emergency Reserve Other Reserves Other State/Government Mandated Reserve	75,000 19,066 - -		
Total Other Restricted Fund Balance	\$ 273,102	(C4)	

Bedard, Kurowicki & Co.

BEDARD, KUROWICKI & CO., CPA'S, PC

William M. Colantano, Jr., CPA, RMA

\* \* \* \* \* \* \* \* \* \*

#### Acknowledgment

The foregoing conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our examination of the financial statements, and this report of such conditions does not modify our report dated November 14, 2017.

Should any questions arise as to our comments, please do not hesitate to call us.

We desire to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

William M. Colantano, Jr. Public School Accountant

No. CS 0128

#### Recommendations:

None

1. Administrative Practices and Procedures

2.	Financial Planning. Accounting and Reporting
	None
3.	School Purchasing Programs
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year Audit Findings/Recommendations
	Not Applicable