MORRIS PLAINS BOROUGH SCHOOL DISTRICT

COUNTY OF MORRIS

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2017

#### MORRIS PLAINS BOROUGH SCHOOL DISTRICT COUNTY OF MORRIS

#### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

#### FINDINGS - FINANCIAL,

#### COMPLIANCE AND PERFORMANCE

#### FISCAL YEAR ENDED JUNE 30, 2017

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Mount Arlington Corporate Center 200 Valley Road, Suite 300 Mt. Arlington, NJ 07856 973-328-1825 | 973-328-0507 Fax Lawrence Business Center 11 Lawrence Road Newton, NJ 07860 973-383-6699 | 973-383-6555 Fax

September 15, 2017

The Honorable President and Members of the Board of Education Morris Plains Borough School District County of Morris, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Morris Plains Borough School District in the County of Morris for the fiscal year ended June 30, 2017, and have issued our report thereon dated September 15, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 15, 2017, on the financial statements of the Board.

We will review the status of the comments, if any, during our next audit engagement. We have already discussed any comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations, if any.

This report is intended for the information of the Morris Plains Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Valerie A. Dolan

Licensed Public School Accountant #2526

Certified Public Accountant

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, the Insurance Schedule contained in the District's CAFR.

#### Officials in Office and Surety Bonds

Name	Position	Coverage
Ana Thomas	Treasurer  Business Administrator/Board Secretary	\$250,000.00 250,000.00
Amy Barkman	Business Administrator/Board Secretary	250,000.

There is a Public Employees' Faithful Performance Bond covering all other employees with multiple coverages in the amount of \$100,000.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C.6A:23A-17.1(f)3.

#### Financial Planning, Accounting and Reporting

#### Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Chief School Administrator and certified by the President of the Board and the School Business Administrator and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies including health benefits withholdings due to the general fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendents, assistant superintendent, and business administrator) to the NJ Department of Treasury was files in a timely manner.

CAL YEAR ENDED JUNE 30 (Continued)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### Classification of Expenditures – General and Administrative Classifications

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A-23A-8.3. As a result of the procedures performed, we found no errors and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Act.

#### Finding:

During our review of the N.C.L.B Grant it was noted that prior year grant reimbursements were requested in excess of actual expenditures. However, the current Board Secretary is aware of this and has already begun taking action to correct the error in fiscal year 2017-18. At this time no formal recommendation is deemed necessary.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

(Continued)

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teacher's Pension and Annity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2017. The Reimbursement form was reviewed and no exceptions were noted.

#### **School Purchasing Programs**

Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L. 1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . . "

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18 A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted. The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

#### **School Food Service**

The school food service program was not selected as a major federal and/or state program. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

#### **Student Body Activities**

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, bilingual, private schools for the handicapped, and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with a few exceptions. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent. The District has adequate written procedures for the recording of student enrollment data.

(Continued)

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report, on a test basis with one exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the General Fund or from the Capital Reserve Account, and awarding of contracts for eligible facilities construction. Based on these procedures, we have no comments.

#### Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Based on these procedures, we have no comments.

#### Management Suggestions:

#### Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, which will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB No. 45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

#### **Student Activities**

It has recently been determined that School District personnel may not be completely aware of the limitations and restrictions on the use of Student Activity Funds. We believe it is important that the District be aware that any pupil organization which is part of the activity program of the School District, places at least indirect responsibility for supervision and control of that organization with the Board of Education. We suggest that the Board formally approve each school club or activity. As directed by the New Jersey Department of Education, collections related to fund raising for outside organizations should not be maintained in the District's Student Activity Funds.

#### Student Activities (Cont'd)

Additionally, the District should ensure that District-wide standard policies and procedures are implemented for all Student Activity Funds. These policies should indicate the student activities funds are to be utilized for the benefit of the student activity or club and not to be utilized for enhancement of instructional programs or school facilities. The District should at least at a minimum communicate to school personnel on an annual basis the District's policies and procedures regarding Student Activity Funds. We suggest that these policies include guidance regarding timely deposits of funds and the safeguarding of funds prior to deposit as well as the appropriate purchasing guidelines for student activities disbursements.

Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.

# MORRIS PLAINS BOROUGH SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2017 (MEMORANDUM ONLY)

NOT APPLICABLE

# MORRIS PLAINS BOROUGH SCHOOL DISTRICT SCHEDULE OF NET CASH RESOURCES FOOD SERVICE FUND ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2017 (MEMORANDUM ONLY)

NOT APPLICABLE

MORRIS PLAINS BOROUGH SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLLMENT
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 14, 2016

Reng	2017-201 Reported on	2017-2018 Application for State School Aid	for State Sc	hool Aid		Sample	ola ola	Sample fo	Sample for Verification		400
-	ASSA	Workpapers	apers			Selected from	pie d from	Verilli Regi	enneu per Registers	Reg	Errors per Registers
	On Roll	On Roll	Roll	Errors	ors	Workpapers	oapers	On Roll	Roll	ou	on Roll
	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
		10				10		10			
		11				11		11			
		54		-5		54		54			
		58				58		58			
		54				54		54			
		55				55		55			
		43				43		43			
		53				53		53			
		52				52		52			
		46				46		46			
		57				57		57			
		493		-2	0-	493	-0-	493	0-	-0-	0-
		46				9		9			
		80				7 8		7 8			
- 11	<b>0</b>	573	0	-2	0	501	0-	501	0	-0-	-0-
				-0.35%	0.00%					0.00%	0.00%

# MORRIS PLAINS BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

	Pri Reported	Private Schools for Disabled	or Disabled		Reported	Reported on	Resident	Resident Low Income Sample	Verified to	
	on ASSA as Private	Sample for	Sample	Sample	on ASSA as Low	Workpapers as Low		Selected from	Application and	Sample
	Schools	Verficiation Verified	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten					_	_		1	-	
					2	1	-	1	1	
					2	7				
Grade Three					2	7		1	1	
Grade Four					2	2				
Grade Seven					Π					
Grade Eight					3	33		1	1	
					14	13	-1	4	4	
Special Education:										
Elementary School					4	8	<u> </u>	1	1	
Middle School					1	1				
Subtotal					S	4	-1		1	
	-0-	-0-	-0-	-0-	19	17	-2	5	5	-0-
Percentage Error				0.00%			-11.76%			0.00%

# MORRIS PLAINS BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

#### Resident LEP Low Income

		1	cesident LL1	Low meome		
	Reported on	Reported on		Sample	Verified to	
	ASSA as	Workpapers		Selected	Test Scores,	
	LEP Low	as LEP Low .		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Grade Four	1	1				
Subtotal	1	1				
Special Education:						
Middle School	1	1		1	1	
Subtotal	1	1		1	1	
Totals	2	2	-0-	1	1	-0-
Percentage Error			0.00%			0.00%

#### MORRIS PLAINS BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

		Res	sident LEP N	Not Low Income		
	Reported on	Reported on		Sample		
	ASSA as	Workpapers		Selected	Verified to	
	LEP Not	as LEP Not		from	Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Half Day Kindergarten						
Grade One						
Grade Two	2	2				
Grade Three	1	1		1	1	
Grade Four						
Grade Six						
Subtotal	3	3		1	1	
Special Education:						
Elementary School						
Middle School						
Subtotal					<b>W</b>	
Totals	3	3	-0-	1	1	-0-

0.00%

Percentage Error

0.00%

# MORRIS PLAINS BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

			Transpo	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	167	167		16	16	
Regular - Special Education	3.0	3.0		1	1	
Transported - Non Public	14	14		4	4	
AIL - Non Public	56	56		8	8	
Special Needs - Public	4.0	3.0	1	2	2	
Special Needs - Private	12	12		2	2	
Totals	256	255	1	33	33	-0-

0.004%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	4.4	4.4
Average Mileage - Regular Excluding Grade PK Students	4.4	4.4
Average Mileage - Special Education with Special Needs	10.6	10.6

Percentage Error

0.00%

## MORRIS PLAINS BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017

#### Section 1 - REGULAR DISTRICT

2016-17 Total General Fund Expenditures per the CAFR Increased by:  Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	\$     \$   \$	17,076,755 -0- 604,986	_ _(B1a)		
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ \$	1,161,531	(B2a) (B2b)		
Adjusted 16-17 General Fund Expenditures [(B)+(B1's)-(B2's)]		16,520,210	(B3)		
2% of Adjusted 2016-17 General Fund Expenditures [(B5) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ \$ \$	330,404 330,404 228,668	(B5)		
Maximum Unassigned Fund Balance [(B5)+(K)]				\$ 559,072	2 (M)
Section 2					
Total General Fund - Fund Balances @ 6/30/17 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:		3,440,740	(C)		
Reserved for Encumbrances	\$	153,325	(C1)		
Legally Restricted - Designated for Subsequent Year's			- ` ′		
Expenditures	_\$_	-0-	(C2)		
Excess Surplus - Designated for Subsequent Year's	Φ	717,002	(C2)		
Expenditures Other Restricted Fund Balances	<u>\$</u> \$	716,983 1,097,537	• ` ′		
Assigned Fund Balance - Designated for Subsequent	<u> </u>	1,097,337	·(C4)		
Year's Expenitures	\$	160,779	(C5)		
Additional Assigned Fund Balance - Unreserved -			_()		
Designated for Subsequent Year's Expenditures					
July 1, 2017-August 1, 2017	_\$_	-0-	(C6)		
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6	)]			\$ 1,312,116	<u>(</u> U1)
Section 3					
Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE,	, EN	TER -0-	;	\$ 753,044	(E)

## MORRIS PLAINS BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017

Recapitulation of Excess Surplus as of June 30, 2017		
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures	\$	716,983 (C3)
Restricted Excess Surplus [(E)]	\$	753,044 (E)
Total [(C3)+(E)+(F)]	\$	1,470,027 (D)
Detail of Allowable Adjustments		
Impact Aid	\$	-0- (H)
Sale and Lease Back	\$	-0- (I)
Extraordinary Aid	\$	218,502 (J1)
Additional Nonpublic School Transportation Aid	\$	10,166 (J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$	228,668 (K)
Detail of Other Restricted Fund Balance		
Statutory Restrictions	\$	-0-
Approved Unspent Separate Proposal	\$	-0-
Sale/Lease-Back Reserve	<u>\$</u>	-0-
Capital Reserve		772,537
Emergency Reserve	\$	-0-
Maintenance Reserve	_\$	25,000
Tuition Reserve	\$	300,000
Other State/Governmental Mandated Reserve	\$	-0-
Other Restricted Fund Balance not Noted Above	\$	-0-

Total Other Restricted Fund Balance

\$ 1,097,537

### MORRIS PLAINS BOROUGH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2017

#### It is recommended that:

1.	Administrative Practices and Procedures	
	None	

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Program

None

4. School Food Service

None

5. <u>Student Body Activities</u>

None

6. Application for State School Aid

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. <u>Miscellaneous</u>

None

10. Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.