CITY OF NORTH WILDWOOD BOARD OF EDUCATION

AUDITOR'S MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS
-FINANCIAL, COMPLIANCE AND PERFORMANCE

June 30, 2017

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE

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Report of Independent Auditors

Honorable President and Members of the Board of Education City of North Wildwood School District County of Cape May, New Jersey

We have audited, in accordance with generally accepted audit standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the City of North Wildwood School District in the County of Cape May for the year ended June 30, 2017, and have issued our report thereon dated November 20, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of the City of North Wildwood Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Very truly yours,

Ford, Scott & Associates, L.L.C.
FORD, SCOTT & ASSOCIATES, L.L.C.
CERTIFIED PUBLIC ACCOUNTANTS

Leon P. Costello

Leon P. Costello Certified Public Accountant Licensed Public School Accountant No. 767

November 20, 2017



Administrative Findings - Financial, Compliance and Performance

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Todd N. Burkey	Treasurer	\$225,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges were made. The actual costs were more than the estimated costs. The Board made a proper adjustment to the billings to sending districts for the increase in per pupil costs in accordance with NJAC 6A:23A-17.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

Payrolls were delivered to the treasurer of school moneys with a warrant for the full amount of each payroll.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with NJAC 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding

classifications to determine overall reliability and compliance with NJAC 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0.00% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

A. General Classification Findings

None

B. Administrative Classification Findings

None

Board Secretary's Records

Our review of the financial and accounting records maintained by the board secretary disclosed the following items.

Finding 2017-01

The cash balance reported on the bank reconciliation and Treasurer's Report of Receipts and Disbursements did not agree with the Board Secretary's Report.

Recommendation

Each month, the Treasurer and Board Secretary should ensure that the reconciled cash balances are in agreement with the general ledger (Board Secretary's Report).

Finding 2017-02

Prior year encumbrances were not properly carried forward into the 2016/2017 adopted budget of the district. As a result, prior year purchase orders were charged against accounts payable which resulted in a debit balance as of June 30, 2017.

Recommendation

During the year end close out process, the board secretary should ensure that all outstanding purchase orders at year end are properly reflected in the accounts of the subsequent period. In addition, the board secretary should analyze all account balances to ensure they are reasonable.

Treasurer's Records

The records of the Treasurer of School Moneys were maintained in satisfactory condition.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

<u>Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001</u>

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for Special Federal and/or State Projects indicated no areas of noncompliance and/or questionable costs.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was not made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and it was determined the amount was properly set up as an accounts payable and charged to the 2017 fiscal year grant.

School Purchasing Program

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to the section.
- b. Commencing in the fifth year after the year in which P.L. 1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in NJS 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of NJSA 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

NJSA 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other.

The board of education may, by resolution approved by a majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had prior negative experience with the bidder.

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S. A. 18A:18A-3 (as amended) and 18A:39-3 are \$40,000 and \$18,800 respectively.

The business administrator of the school district is a qualified purchasing agent and the board of education adopted a resolution to establish a bid threshold of \$40,000.

The district board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of my examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

School Food Service

Cash receipts and bank records were reviewed for timely deposit. No exceptions noted

The District utilizes a food service management company (FSMC), through an interlocal agreement with the Wildwood Board of Education, and is depositing and expending program monies in accordance with NJSA 18A:17-34, and 19-1 through 19-4.1.

Expenditures should be separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy is uniformly administered throughout the school system. The

required verification procedures for free and reduced price applications were completed and available for review.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The school district did provide the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section B of the CAFR.

Student Body Activities

No exceptions were noted during our review of the student activity fund.

Application for State School Aid

Our audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district written procedures appear to be adequate for the recording of student enrollment data.

Follow-up on Prior Years' Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. No recommendations were reported in the prior year report.

<u>Acknowledgment</u>

We received the complete cooperation of all the officials of the school district and I greatly appreciate the courtesies extended to the members of the audit team.

NORTH WILDWOOD BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

		2016-2017	2016-2017 Application for State School Aid	state School	Ai d			Sam	Sample for Verification			ā	rivate School	Private Schools for Disabled	_
	Reported on	u	Reported on				Sample		Verified per	Шú	Errors per	Reported on	Sample		
	A.S.S.A. On Roll		workpapers On Roll		Errors	စ	Selected from Workpapers		Registers On Roll	ž	Registers On Roll	A.S.S.A. as Private	ror Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full Shared		Full Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool															
Full Day Preschool	25		25				13		13	•	•				
Half Day Kindergarten															
Full Day Kindergarten	21		21			•	1		1	•	•				
One	21		21				1		11	•					
Two	27		27				41		14	•					
Three	24		24				13		13	•	•				
Four	19		19				10		10	•					
Five	23		23				12		12	•					
Six	20		20				10		10	•					
Seven	17		17				6		6	•					
Eight	19		19				10		10	•					
Nine										•					
Ten						•				•	•				
Eleven										•					
Twelve										•					
Post-Graduate															
Adult H.S. (15+CR.)															
Addit 11.3. (1-14+Ch.)	0.50		0.50		Ì		077		0.77						
Subtotal	216		216				113		- 113	•					
Special Ed - Elementary	22		22				11		1	•					
Special Ed - Middle School Special Ed - High School	15		15				∞ ,		ω		٠		,		
Subtotal	37	 -	37	 -	 -		19	 -	- 61	• 	 - 	•			
Co. Voc Regular Co. Voc FT Post Sec.															
Totals	253		253				132		132		.				
Percentage Error					0.00%	0.00%				0.00%	%00.0				0.00%

NORTH WILDWOOD BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

	Resi	Resident Low Income	me	Samp	Sample for Verification		Reside	Resident LEP Low Income	come	San	Sample for Verification		
	Reported on Reported on A.S.S.A as Workpapers Low as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as LEP Low Income	Reported on Reported on A.S.S.A as Workpapers LEP Low LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Application, Score, Register	Sample Errors	
Half Day Preschool Full Day Preschool Half Day Kindergarten	,	,			,	•							
Full Day Kindergarten	o (σ (9 (9 (•	•		. `	•		
One T.::0	13	13		ລ ເ	ກ ເ								
W.C	ō π	<u>ο</u> τ		7 5	7 5		-	-			_		
Four	<u>Σ</u> &	5 E		2 0	20								
Fixe	9 2	5 6		S ~	o /								
Six	10	10		7	7				•				
Seven	2	2		3	3				•				
Eight	7	7		2	2	•	-	-		_	-		
Nine						•							
Ten													
Eleven													
Twelve													
Adult H.S. (15+CR.)													
Adult H.S. (1-14+CK.) Subtotal	100	100		89	89		8	9		3			
	7	5		6	5								
Special Ed - Elementary Special Ed - Middle School	7	7		5 2	S 70								
Special Ed - High School													
Subtotal	21	21		15	15					•	•		
Co. Voc Regular													
Co. voc FI Post sec.													
Totals	121	121		83	83	٠	3	3		3	3		
Percentage Error			0.00%			0.00%	1 - 1		0.00%			0:00%	
			Trai	Transportation									
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Errors							
Reg Public Schools, col. 1	43	43	٠	37	37	•		Reg Avg. (Mile	age) = Regul	ar Including Grade	Reg Avg. (Mileage) = Regular Including Grade PK Students (Part A)		Recal
Reg - Sp Ed, col. 4	•					٠		Reg Avg. (Mile	age) = Regul	ar Excluding Grade	Reg Avg. (Mileage) = Regular Excluding Grade PK Students (Part A)	. ~	7
Transported - Non-Public, col. 3	-	-		_	τ-			Spec Avg. = S	pecial Ed with	Special Needs (Pa	ırt B)		9.5
Special Ed Spec, col. 6	7	7		9	9								
Totals	51	51		44	44								
Percentage Error					· •	00:00%							

NORTH WILDWOOD BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten

ation	Sample Errors		 •	•			ı			.	%00 0
Sample for Verification	Verified to Test Score and Register										
	Sample Selected from Workpapers		 1	1	•	1	1				
ome	Errors		 •	•	•	•					%UU U
Resident LEP NOT Low Income	Reported on Workpapers LEP Not Low Income										
Resi	Reported on A.S.S.A as LEP Not Low Income								1		
	- '							•	•		Frror

Percentage Er

Totals

Co. Voc. - Regular Co. Voc. - FT Post Sec.

Special Ed - Middle School Special Ed - High School Subtotal

Special Ed - Elementary

Adult H.S. (15+CR.) Adult H.S. (1-14+CR.) Post-Graduate

Twelve Eleven

Ten

Five Six Seven Eight Nine

Three Four

One Two Subtotal

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT

SECTION 1

Surplus
S

2016-17 Total General Fund Expenditures per the CAFR, Ex. C-1	\$	8,993,750.21	(B)		
Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	- - -		(B1a) (B1b) (B1c) (B1d)		
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases		(976,477.73)	(B2a) (B2b)		
Adjusted 2016-17 General Fund Expenditures [(B)+(B1s)-(B2s)]	_	8,017,272.48	(B3)		
2% of Adjusted 2016-17 General Fund Expenditures [(B3) times .02] Enter greater of (B4) or \$250,000 Increased by: Allowable Adjustment *	_	160,345.00 250,000.00 -	(B4) (B5) (K)		
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]				250,000.00	(M)
SECTION 2					
Total General Fund - Fund Balances @ 6-30-17 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Reserved for Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for		2,335,524.02 (42,558.86)	(C2)		
for Subsequent Year's Expenditures ** Other Reserved Fund Balances ****		(702,211.09) (869,242.95)	. ,		
Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures	_	-	(C5)		
Total Unreserved/Undesignated Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]				721,511.12	(U1)
SECTION 3					
Reserved Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-				471,511.12	(E)
Recapitulation of Excess Surplus as of June 30, 2017					
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures ** Reserved Excess Surplus ***[(E)] Total Excess Surplus [(C3) + (E)]	\$			702,211.09 471,511.12 1,173,722.21	(C3) (E) (D)

- Allowable adjustment to expendirues on line K must be detailed as followes This adjustment line (as detailed below) is to be utilized when applicable for: (H) Federal Impact Aid. The passage of P.L.2015, c.46 a,emded N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2015 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revene on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve- General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4):
 - (I) Sale of Lease-back (Refer to the Audit Program Section II, Chapter 10);
 - (JI) Extraordinary Aid;
 - (J2) Additional Nonpublic School Transportation Aid;
 - (J3) Recognized current year school bus Advertising Recenue; and
 - (J4) Family Crisis Transportation Aid.

Notes to auditor: Refer to the Audit Program Section II, Chapter 10 for Restictions on the inclusion of Extraordinary Aid, Family Crisis Transportion Aid, and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

Impact Aid	- (H	H)
Sale & Lease-back	- (I))
Extraordinary Aid	- (J	J1)
Additional Nonpublic School Transportation Aid	- (J	J2)
Current Year School Bus Advertising Revenue Recognized	(J	J3)
Family Crisis Transportation Aid	(J	J4)
Total Adjustments [(H)+(I)=(J1)+(J2)]	Φ (Ι	^
10tal Aujustinents (11)+(1)=(31)+(32)	\$ - (F	\)

- * This amount represents the June 30, 2016 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
- *** Amount must agree to the June 30, 2017 CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 90030.
- Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

Detail of Other Reserved Fund Balance

Statutory restrictions:		
Approved unspent separate proposal		-
Sale/lease-back reserve		-
Capital reserve		441,083.09
Maintenance reserve		327,702.90
Emergency reserve		-
Tuition reserve		100,456.96
School Bus Advertising 50% Fuel Offset Reserve- current year		
School Bus Advertising 50% Fuel Offset Reserve- prior year		
Impact Aid General Fund Reserve (Sections 8002 and 8003)		
Impact Aid General Fund Reserve (Sections 8007 and 8008)		
Other state/government mandated reserves		-
Other Reserved Fund Balance not noted above****		-
	_	
Total Other Reserved Fund Balance	\$	869,242.95