PASSAIC PUBLIC SCHOOLS AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2017

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Honorable President and Members of the Board of Trustees Passaic Public Schools Passaic, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government</u> <u>Auditing Standards</u> issued by the Comptroller General of the United States, the financial statements of the Passaic Public Schools as of and for the fiscal year ended June 30, 2017, and have issued our report thereon dated November 20, 2017.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Board of Education's management, the Board of Trustees and others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants Public School Accountants

Gary J. Vinci Public School Accountant PSA Number CS00829

Fair Lawn, New Jersey November 20, 2017

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Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule contained in the District's Comprehensive Annual Financial Report (the "CAFR").

Officials Bonds

Name	Position	Amount
Erlinda Arellano, CPA	Board Secretary/School Business Administrator/ Purchasing Agent	\$ 60,000
Kevin Lomski, CPA	Comptroller	50,000
Paul Gabarini	Treasurer of School Monies	1,000,000

There is Public Employee Dishonesty with Faithful Performance coverage with the New Jersey School Boards Association Insurance Group covering all other employees with multiple coverage of \$500,000.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certification and proper itemization.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited into the payroll agency account.

All payrolls tested were certified by the President of the Board, the Board Secretary/School Business Administrator, and the Chief School Administrator.

Financial Planning, Accounting and Reporting (Continued)

Payroll Account (Continued)

Salary withholdings tested were promptly remitted to the proper agencies, including employee health benefit contribution withholdings due to the General Fund.

The District filed the required Certification (ECERTI) of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

The District has implemented and maintains a personnel tracking and accounting (position control) system.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u> 6A:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4.

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in very good condition.

Acknowledgement of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21) and agendas made available for audit.

Treasurer's Records

The Treasurer performed cash reconciliations for the general operating account, payroll account and the payroll agency account on a monthly basis.

The Treasurer's reports were in agreement with the Board Secretary's records.

Financial Planning, Accounting and Reporting (Continued)

Elementary and Secondary Education Act of (E.S.E.A.)/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind (NCLB) of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I, II and III of the Elementary and Secondary Education Act, as amended.

Our examination of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained in the CAFR represent a true statement of the financial position pertaining to the aforementioned special projects.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The District filed its nonpublic state aid project completion reports by the due date.

The School District's accounting records for Preschool Education Aid were maintained in accordance with N.J.A.C. 6:23-5.5(c) which states that the District must maintain separate program school accounts in the Special Revenue Fund section of the District's budget.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund ("TPAF").

T.P.A.F Reimbursement to the State for Federal Salary Expenditures

The reimbursement to the State for the amount of the expenditure charged to the current year's Final Reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidation period, but prior to the 90 days required by *N.J.S.A* 18A:66-90. Accordingly, the expenditure was made in accordance with state law (90 days) and properly reported in the current year's Final Reports for all federal awards.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800. The Board has appointed the School Business Administrator as the Qualified Purchasing Agent.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u> 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

Finding- Our audit revealed that purchases made in excess of \$40,000 utilizing a cooperative purchasing agreement were not awarded by Board resolution.

Recommendation – Contracts exceeding the bid threshold be awarded by a Board resolution in accordance with N.J.A.C. 5:34-7.11

Food Service Fund

The financial transactions and statistical records of the School Food Services were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Food Service Fund (Continued)

U.S.D.A. Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis.

Net cash resources did not exceed three months average expenses.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education.

The number of meals claimed for reimbursement was verified against meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

The District operated its Child Nutrition Program under the Community Eligibility Provision (CEP). To be eligible for the CEP, schools must have a minimum of forty percent of identified students directly certified for free meals in the prior school year; agree to serve free lunches and breakfasts to all students; and agree to cover with non-federal funds any costs of providing free meals to all students that exceed the Federal reimbursement. There are no household applications collected and reimbursement is based on meals claimed. The District is required to collect Household Surveys. Our audit procedures included a test to verify that the number of meals claimed agreed with supporting documentation.

The school district maintains the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section, of the District's CAFR entitled Enterprise Funds (Exhibits B-4, B-5 and B-6). Program and non-program revenue and cost of goods sold are shown separately on CAFR Exhibit B-5.

Student Body Activities

The Board has a policy which clearly established the regulation of student activity and athletic funds.

Cash receipts and disbursements records for certain schools were maintained in good condition.

Application for State School Aid

Our audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, limited English proficient and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with immaterial exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintains workpapers in the prescribed state forms or their equivalents.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

The District is designated a School Based Budget District and as a result all construction related expenditures are funded by the State of New Jersey. This grant activity is reported in the District's financial statements as on behalf State Aid revenue and Capital Outlay expenditures.

Follow-Up on Prior Year Findings

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations. Corrective action was taken on all prior year findings.

PASSAIC PUBLIC SCHOOLS SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Program	Meals <u>Category</u>	Meals <u>Claimed</u>	Meals <u>Tested</u>	Meals <u>Verified</u>	Difference
National School Lunch (High Rate)	Free	2,012,598	833,384	833,384	-
	Paid	10,111	4,187	4,187	-
National School Breakfast					I
(Severe Rate)	Free	1,266,092	521,507	521,507	-
	Paid	6,357	2,618	2,618	-
After School Snack	Free	314,671	124,690	124,690	-

PASSAIC PUBLIC SCHOOLS FOOD SERVICE ENTERPRISE FUND CALCULATION OF NET CASH RESOURCES FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Current Assets		
Cash and Cash Equivalents	\$	1,821,036
Due from Other Governments		2,870,041
Current Liabilities		
Less:		
Accounts Payable		(1,102,116)
Accrued Salaries and Wages		(15,966)
Due to Other Funds		(483,230)
Net Cash Resources	\$	3,089,765
Adjusted Total Operating Expenses:		
Total Operating Expenses	\$	10,694,669
Less Depreciation	5	(48,235)
Adjusted Total Operating Expenses	\$	10,646,434
Average Monthly Operating Expenses:	\$	1,064,643
Three Times Monthly Average:	<u>\$</u>	3,193,930
Total Net Cash Resources	\$	3,089,765
Three Times Monthly Average	···	3,193,930
Amount Below Allowable Net Cash Resources	<u>\$</u>	(104,165)

PASAIC PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2016 SCHEDULE OF AUDITED ENROLLMENTS

	2017-2018 Application for State School Aid			San	ple for Verificati	on	Private Schools for Disabled			
	Reported on A.S.S.A. On Roll Full	Reported on Workpapers On Roll Full	Errors Full	Sample Selected from Workpapers Full	Verified per Register On Roll Full	Errors per Registers On Roll Full	Reported on A.S.S.A. as Private Schools	Sample from Work- papers	Sample Verfiied	Sample Errors
Full Day Preschool 3 yrs	623.0	623.0		53.0	53.0					
Full Day Preschool 4 yrs	774.0	774.0		21.0	21.0					
Full Day Kindergarten	963.0	963.0		95.0	95.0					
Grade 1	1,001.0	1,001.0		57.0	57.0					
Grade 2	1,014.0	1,014.0		163.0	163.0					
Grade 3	1,008.0	1,008.0		83.0	83.0					
Grade 4	1,010.0	1,010.0		44.0	44.0					
Grade 5	974.0	974.0		110.0	110.0					
Grade 6	846.0	846.0		123.0	123.0					
Grade 7	888.0	888.0		123.0	123.0					
Grade 8	793.0	793.0		669.0	669.0					
Grade 9	653.0	653.0		653.0	653.0					
Grade 10	685.0	685.0		685.0	685.0					
Grade 11	677.0	677.0		677.0	677.0					
Grade 12	629.0	629.0		629.0	629.0					
Subtotal	12,538.0	12,538.0		4,185.0	4,185.0		- ·· ·			
Special Ed - Elementary	679.0	679.0		109.0	109.0		35.0	7.0	7.0	
Special Ed - Middle	442.0	442.0		283.0	283.0		47.0	14.0	14.0	
Special Ed - High	471.0	471.0		471.0	471.0		131.0	32.0	32.0	
Subtotal	1,592.0	1,592.0		863.0	863.0		213.0	53.0	53.0	
Totals	14,130.0	14,130.0		5,048.0	5,048.0		213.0	53.0	53.0	
Percentage Error			0.00%		-	0.00%			-	0.00%

PASSAIC PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2016 SCHEDULE OF AUDITED ENROLLMENTS

	Re	sident Low Incon	ne	Sai	nple for Verification	n	Resid	dent LEP Low Inc	ome	Sa	mple for Verificatio	on
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Worpapers	Verified to Application and Register	Errors
Full Day Kindergarten	975.0	975.0		6	6		485.0	485.0		12.0	12.0	-
Grade 1	997.0	997.0		6	6		460.0	460.0		11.0	11.0	-
Grade 2	1,034.0	1,034.0		6	6		407.0	407.0		10.0	10.0	
Grade 3	1,024.0	1,024.0		6	5	(1.0)	389.0	389.0		10.0	10.0	
Grade 4	1,005.0	1,005.0		7	7	()	204.0	204.0		5.0	5.0	
Grade 5	976.0	976.0		6	6		136.0	136.0		4.0	4.0	•
Grade 6	853.0	853.0		6	5	(1.0)	76.0	76.0		2.0	2.0	
Grade 7	913.0	913.0		5	4	`1.0 [´]	90.0	90.0		2.0	2.0	
Grade 8	826.0	826.0		5	5		84.0	84.0		2.0	2.0	
Grade 9	562.0	562.0		3	3		67.0	67.0		2.0	1.0	(1.0)
Grade 10	547.0	547.0		3	3		65.0	65.0		2.0	1.0	(1.0)
Grade 11	544.0	544.0		3	2	(1.0)	85.0	85.0		2.0	1.0	(1.0)
Grade 12	521.0	521.0		3	3		53.0	53.0		1.0	1.0	
Subtotal	10,777.0	10,777.0		65.0	61.0	(2.0)	2,601.0	2,601.0		65.0	62.0	(3.0)
Special Ed - Elementary	713.0	713.0		4	4		232.0	232.0		6.0	6.0	
Special Ed - Middle	478.0	478.0		3	2	(1.0)	20.0	20.0			e	
Special Ed - High	489.0	489.0		3	3		16.0	16.0				
Subtotal	1,680.0	1,680.0	-	10.0	9.0	(1.0)	268.0	268.0		6.0	6.0	-
Train Sch/Secure Care	5.0	5.0										
Juvenile Community Ctr	1.0	1.0										
Juvenile Detention Ctr	5.0	5.0										
	11.0	11.0							······	·····		
Totals	12,468.0	12,468.0		75.0	70.0	(3.0)	2,869.0	2,869.0	-	71.0	68.0	(3.0)
Percentage Error			0.00%		_	-4.00%			0.00%		-	-4.23%

	Transportation									
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Errors				
Reg Public Schools	618.0	618.0		125.0	125.0					
Special Ed Without Special Nec	212.0	212.0		43.0	43.0					
Special Ed With Special Need	477.0 1,307.0	477.0 1,307.0		96.0 	96.0 264.0					
Percentage Error		_	0.00%			0.00%				

PASSAIC PUBLIC SCHOOLS APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2016 SCHEDULE OF AUDITED ENROLLMENTS

	Resider	nt LEP NOT Low I	ncome	Sample for Verification			
	Reported on A.S.S.A as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Worpapers	Sample Verified to Register	Errors	
Full Day Kindergarten	24.0	24.0		4.0	4.0		
Grade 1	35.0	35.0		6.0	6.0		
Grade 2	16.0	16.0		3.0	3.0		
Grade 3	17.0	17.0		3.0	3.0		
Grade 4	28.0	28.0		5.0	5.0		
Grade 5	15.0	15.0		3.0	3.0		
Grade 6	21.0	21.0		4.0	4.0		
Grade 7	2.0	· 2.0		0.0	0.0		
Grade 8	4.0	4.0		1.0	1.0		
Grade 9	52.0	52,0		9.0	9.0		
Grade 10	51.0	51.0		9.0	9.0		
Grade 11	40.0	40.0		7.0	7.0		
Grade 12	24.0	24.0		4.0	4.0		
Subtotal	329.0	329.0		58.0	58.0		
Special Ed - Elementary	9.0	9.0		2.0	2.0		
Special Ed - Middle	2.0	2.0		0.0	0.0		
Special Ed - High	1.0	1.0		0.0	0.0		
Subtotal	12.0	12.0		2.0	2.0		
Total	341.0	341.0		60.0	60.0		
Percentage Error			0.00%			0.00%	

Percentage Error

0.00%

0.00%

PASSAIC PUBLIC SCHOOLS EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2017

2016-17 Total General Fund Expenditures reported on Exhibit C-1	\$ 282,080,280		
Transfer to Special Revenue Fund - Preschool Education	5,064,188		
Transfer to Capital Projects from Capital Reserve	3,152,745		
Expenditures allocated to restricted federal sources	0,102,710		
as reported on Exhibit D-2	(7,726,810)		
2016-17 Adjusted General Fund Expenditures	 , <i>,</i>	\$	282,570,403
Decreased by:			
On-Behalf TPAF Pension and Social Security			(29,920,934)
Adjusted 2016-17 General Fund Expenditures		<u>\$</u>	252,649,469
2% of Adjusted 2016-17 General Fund Expenditures		\$	5,052,989
Allowable Adjustments			
Extraordinary Aid			2,335,200
Maximum Unreserved/Undesignated Fund Balance		\$	7,388,189
Total General Fund - Fund Balances at June 30, 2017			
(Per CAFR Budgetary Comparison Schedule - Exhibit C-1)	\$ 56,043,311		
Decreased by:			
Encumbrances	1,323,380		
Other Restricted Fund Balances - Capital, Maintenance and Emergency Reserves	26,403,729		
Nonspendable - Prepaids	316,250		
Assigned - Designated for Subsequent Year's Budget	 20,616,250		
Total Unassigned Fund Balance			7,383,702
Amount Below Maximum Unreserved/Undesignated Fund Balance		<u>\$</u>	4,487
Excess Surplus		\$	

PASSAIC PUBLIC SCHOOLS SCHEDULE OF ENCUMBRANCES BOARD SECRETARY REPORT (FUNDS 10 AND 15) FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Decsription	 Total by Category	Amount ncumbered	Encumbrances Cancelled Through Audit Adjustments	
Purchased Professional Services	\$ 100,923	\$	100,923	<u>-</u>
Other Purchased Services	84,814		84,814	
Cleaning Repairs and Maintenance	107,303		107,303	
Communications/Telephone	117,680		117,680	
Supplies and Materials	548,057		548,057	
Capital Outlay	12,795		12,795	
Unaudited	 351,808		351,808	<u> </u>
	\$ 1,323,380	<u>\$</u>	1,323,380	

Fund Balance, Year End Encumbrances, June 30, 2017 Assigned

\$ 1,323,380

RECOMMENDATIONS

I. Administration Practices and Procedures

There are none.

II. Financial Planning, Accounting and Reporting

There are none.

III. School Purchasing System

It is recommended that cooperative purchasing contracts exceeding the bid threshold be awarded by a Board resolution in accordance with N.J.A.C. 5:34-7.11.

IV. Food Services Fund

There are none.

V. <u>Student Body Activities</u>

There are none.

VI. Application for State School Aid

There are none.

VII. <u>Transportation</u>

There are none.

VIII. Miscellaneous

There are none.

IX. Facilities and Capital Assets

There are none.

X. Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations. Corrective action was taken on all prior year recommendations.

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Pau Vinci Gary J. Vinci

Public School Accountant Certified Public Accountant