PASSAIC VALLEY REGIONAL
HIGH SCHOOL DISTRICT NO. 1
BOARD OF EDUCATION
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE
JUNE 30, 2017

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LERCH, VINCI & HIGGINS, LLP

CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA
GARY J. VINCI, CPA, RMA, PSA
GARY W. HIGGINS, CPA, RMA, PSA
JEFFREY C. BLISS, CPA, RMA, PSA
PAUL J. LERCH, CPA, RMA, PSA
DONNA L. JAPHET, CPA, PSA
JULIUS B. CONSONI, CPA, PSA
ANDREW D. PARENTE, CPA, RMA, PSA

ELIZABETH A. SHICK, CPA, RMA, PSA
ROBERT W. HAAG, CPA, PSA
DEBORAH K. LERCH, CPA, PSA
RALPH M. PICONE, CPA, RMA, PSA
DEBRA GOLLE, CPA
CINDY JANACEK, CPA, RMA
MARK SACO, CPA
SHERYL M. NICOLOSI, CPA, PSA

Honorable President and Members of the Board of Trustees Passaic Valley Regional High School District No. 1 Board of Education Little Falls, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Passaic Valley Regional High School District No. 1 Board of Education as of and for the fiscal year ended June 30, 2017, and have issued our report thereon dated November 24, 2017.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Public School Accountants

Dieter P. Lerch

Public School Accountant

PSA Number CS00756

Fair Lawn, New Jersey November 24, 2017

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on the insurance schedule (Exhibit J-20) contained in the District's Comprehensive Annual Financial Report (the "CAFR").

Official Bonds

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Colin Monahan	Business Administrator /	
	Board Secretary	\$ 205,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the Insurance Corp of Hanover covering all other employees with multiple coverage of \$500,000.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any significant discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited in the Payroll Agency Account.

All payrolls tested were certified by the President of the Board, the Board Secretary/School Business Administrator and Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholdings due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrator) to the NJ Department of Treasury was filed.

Financial Planning, Accounting and Reporting (Continued)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2(f) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in satisfactory condition.

Acknowledgment of the Board's receipt of the Board Secretary's was included in the minutes.

Finding – Our audit indicated that numerous reconciling items were reported on the monthly reconciliations of the general operating bank account.

Recommendation – Reconciling items on the general operating bank account reconciliation be reviewed and cleared of record.

Elementary and Secondary Education Act (E.S.E.A.)/ Improving America's School Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I, II and III of the Elementary and Secondary Education Act, as amended and reauthorized.

Our examination of the E.S.E.A./NCLB funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

Financial Planning, Accounting and Reporting (Continued)

Elementary and Secondary Education Act (E.S.E.A.)/ Improving America's School Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001 (Continued)

During fiscal year 2016/17, the Department of Education, State of New Jersey completed a fiscal audit of federal funds disbursed by the Passaic Valley Regional High School District. The funding sources reviewed included titled programs under the No Child Left Behind (NCLB) program. The review covered the period July 1, 2014 through June 30, 2015. The findings as a result of the NCLB Title I audit include, but are not limited to, the following:

- Adequate documentation was not provided demonstrating that certain costs charged to the Title I, Part A program represent allowable costs.
- Certain expenditures incurred and charged to the Title I grant supplanted local funding sources and therefore, are deemed to be unallowable program costs.
- Certain records were not maintained in accordance with departmental and federal guidelines.
- Appointments of Title I, Part A instructional and non-instructional personnel recorded in the Board of Education meeting minutes did not contain all of the required information.

As a result of the findings, the District was required to remit \$63,679.96 to the State of New Jersey. This payment was made and charged to the Districts 2016-17 budget. The District has completed and filed the required corrective action plan with respect to the findings, therefore no additional recommendation is warranted for this audit report.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 (Schedule A) and Exhibit K-4 (Schedule B) located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained herein represent a true statement of the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a qualified purchasing agent) and \$29,000 (without a qualified purchasing agent), respectively. The law regulating bidding for public school transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800. The Board has designated the business administration as the qualified purchasing agent.

The district board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made" for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to N.J.S.A. 18A:18A-10,, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, program expenditures exceeded \$100,000 in federal and/or state support. Accordingly, we inquired of school management, or appropriate personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims and as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The Statement of Revenues, Expenditures and Changes in Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

School Food Service (Continued)

USDA Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursement records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds (Exhibits B4-B6).

Net cash resources do not exceed three months average expenditures.

The District contracted with Pomptonian, Inc. to manage the operations of the school food service program and deposited funds in accordance with applicable state statutes.

The Food Service Management Contract includes an operating results provision which guarantees that the food services program will return a profit of at least \$5,000. The operating results have been met.

Student Body Activities

The Board has a policy, which clearly established the regulation of student activity funds.

Cash receipts and disbursements records were maintained in good condition.

Finding – Our audit of the Student Activity Fund revealed the following:

- a) The cash receipt and disbursement ledgers for the Student Activity and Athletic accounts are not being reconciled with the respective bank accounts.
- b) Pre-numbered receipts are not being utilized for cash receipts.

Recommendation – It is recommended that the cash receipt and disbursement ledger for the student activity and athletic accounts be reconciled with the respective bank accounts. Furthermore, pre-numbered receipts be utilized for cash receipts.

Application for State School Aid

Our audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled related services and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with immaterial exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District had adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction.

Finding – The Capital Projects Fund has a deficit balance of \$48,291 as a result of the cancellation of an SDA grant receivable.

Recommendation – It is recommended that the deficit in the Capital Projects Fund be eliminated.

PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

SCHEDULE OF MEAL COUNT ACTIVITY

NOT APPLICABLE

PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION
FOOD SERVICE FUND
NET CASH RESOURCES SCHEDULE
ENTERPRISE FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

SCHEDULE OF NET CASH RESOURCES

NOT APPLICABLE

PASSAIC VALLEY REGIONAL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

	2017-18 Application for State School Aid						Sample for Verification				Private Schools for Disabled					
		Reported on Reported on			Sam	ple	Verified per	•	Errors per		Reported on	Sample				
		.S.A.		papers			Selecter	d from	Register		Registers		A.S.S.A. as	for		
	On	Roll		Roll		rors	Workpa		On Roll		On Roll		Private	Verifi-		Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool - 3 years Half Day Preschool - 4 years Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 7th Grade 8th Grade 9th Grade	257		257				257		257							
10th Grade	264		264				264		264							
11th Grade	289		289				289		289							
12th Grade	272	3	272	3	-	-	272		272	-		_				
Subtotal	1,082	3	1,082	3	-	-	1,082	-	1,082	-	-		-	-	•	-
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal	1 179 180	9	1 179 180	9	-	-	1 179 180	3	1 179 180	3	<u>-</u>	<u>-</u>	28	24 24	24 24	- <u>-</u>
Totals	1,262	12	1,262	12		_	1,262	3	1,262	3	_	-	28	24	24	-
Percentage Error				=	0.00%	<u> 0.00%</u>					0.00%)				0.00%

PASSAIC VALLEY REGIONAL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

	Res	sident Low Income	<u> </u>	Samp	mple for Verification Resident LEP Low Income Sa					Sampl	on	
		Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers		Sample Errors
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Half Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 7th Grade 9th Grade 10th Grade 11th Grade 12th Grade	82 89 86 87 344	82 89 86 87 344		12 13 13 12 50	12 13 13 10 48	2 2	2 2 6 3 13	2 2 6 3 13		2 2 5 3 12	2 2 2 5 3	
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal	91 91	91 91	<u>-</u>	12 12	. 12 12		1	<u>1</u> 1	<u>-</u>		<u>-</u>	<u>-</u> .
Totals		435	<u> </u>	62	60	2	14	14		12	12	
Percentage Error		=	0.00%		=	3.23%		=	0.00%			0.00%
	Reported on DRTRS by DOE	Reported on DRTRS by District	Transp Errors	ortation Tested	Verified	Errors						
Regular - Public Schools	581	581		55	55							
Transported - Non-Public	151	151		15	15							
Regular - Spec.	37.0	37.0		6	6							
Special Needs - Public	48.0	48.0		5	5							
Totals	817	817		81	81							
		=	0.00%		=	0.00%						

PASSAIC VALLEY REGIONAL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID (A.S.S.A.) SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

	Resider	nt LEP Not Low Inc	come	Sample for Verification					
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Register	Sample Errors			
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 7th Grade 9th Grade 10th Grade 11th Grade 12th Grade 12th Grade Subtotal	3 1 1 5	3 1 1 5		3 1 1 5	3 1 1 5	<u>-</u>			
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal		-	<u>-</u>						
Totals	5	5	_	5	5	-			
Percentage Erro	r	=	0.00%		. ,	0.00%			

PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

SECTION 1 - Two Percent (2%) - Calculation of Excess Surplus

2016-17 Total General Fund Expenditures (Budgetary Basis) Per Schedule C-1 of the CAFR	\$ 28,141,207
Decreased by: On-Behalf TPAF Pension & Social Security	(2,687,778)
Adjusted 2016-17 General Fund Expenditures	\$ 25,453,429
2% of Adjusted 2016-17 General Fund Expenditures	\$ 509,069
Enter Greater of 2% of Adjusted 2016-17 General Fund Expenditures or \$250,000	\$ 509,069
Increased by Allowable Adjustments*	193,189
Maximum Unassigned Fund Balance	\$ 702,258
SECTION 2	
Total General Fund - Fund Balance at June 30, 2017 (Per CAFR Budgetary Comparison Schedule/Statement)	\$ 5,075,349
Decreased by: Restricted: Capital Reserve Excess Surplus - Designated for Subsequent Year's Expenditures Assigned: Designated for Subsequent Year's Expenditures Year-End Encumbrances	1,000,000 1,297,478 161,530
Total Unassigned Fund Balance	\$ 2,616,341
SECTION 3 Restricted Fund Balance - Excess Surplus	\$ 1,914,083
Recapitulation of Excess Surplus Excess Surplus Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 1,914,083 1,297,478
* Patril of Allowalds Alicentered	\$ 3,211,561
* <u>Detail of Allowable Adjustment</u> Extraordinary Aid Nonpublic Transportation Aid Reimbursement	\$ 166,915 26,274
Total Adjustments	\$ 193,189

PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION RECOMMENDATIONS

I. Administrative Practices and Procedures

There are none.

II. Financial Planning, Accounting and Reporting

It is recommended that reconciling items on the general operating bank account reconciliation be reviewed and cleared of record.

III. School Purchasing Program

There are none.

IV. School Food Services

There are none.

V. Student Body Activities

It is recommended that the cash receipt and disbursement ledger for the student activity and athletic accounts be reconciled with the respective bank accounts. Furthermore, pre-numbered receipts be utilized for cash receipts.

VI. Scholarship Fund

There are none.

VII. Application for State School Aid

There are none.

VIII. Pupil Transportation

There are none.

IX. Facilities and Capital Assets

It is recommended that the deficit in the Capital Projects Fund be eliminated.

PASSAIC VALLEY REGIONAL HIGH SCHOOL DISTRICT NO. 1 BOARD OF EDUCATION RECOMMENDATIONS

Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations and corrective action was taken on all.

ACKNOWLEDGEMENT

We received the complete cooperation from all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Dieter P. Lerch Certified Public Accountant

Public School Accountant