RAHWAY SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2017

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LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS

REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA

ELIZABETH A. SHICK, CPA, RMA, PSA ROBERT W. HAAG, CPA, PSA DEBORAH K. LERCH, CPA, PSA RALPH M. PICONE, CPA, RMA, PSA DEBRA GOLLE, CPA CINDY JANACEK, CPA, RMA MARK SACO, CPA SHERYL M. NICOLOSI, CPA, PSA

Honorable President and Members of the Board of Trustees Rahway School District Rahway, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Rahway School District as of and for the fiscal year ended June 30, 2017, and have issued our report thereon dated December 4, 2017.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

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LERCH. VINCI & HIGGINS, LLP Certified Public Accountants Public School Accountants

Dieter P. Lerch

Public School Accountant PSA Number CS00756

Fair Lawn, New Jersey December 4, 2017

Scope of Audit

The audit covered the financial transactions of the School Business Administrator, Board Secretary, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule (Exhibit J-20) contained in the District's Comprehensive Annual Financial Report (the "CAFR").

Official Bonds

Name	Position	<u>Amount</u>
Albert DiGiorgio	School Business Administrator	\$ 50,000

There is a Public Employees' Faithful Performance Blanket Position Bond with Selective Insurance covering all other employees with coverage of \$250,000.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to supporting documentation.

Payroll Account

The net salaries and payroll deductions and employer's share of payroll taxes of all employees of the Board were deposited in the Payroll Account.

All payrolls tested were certified by the President of the Board, the Board Secretary and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrator) to the NJ Department of Treasury was filed.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Financial Planning, Accounting and Reporting (Continued)

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u> 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, no additional procedures were deemed necessary to test the propriety of expenditure classification

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in excellent condition.

Acknowledgment of the Board's receipt of the monthly financial reports was included in the minutes.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II and Title III of the Elementary and Secondary Education Act, as amended and reauthorized.

Our examination of the E.S.E.A./NCLB funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained herein represent a true statement of the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a qualified purchasing agent) and \$29,000 (without a qualified purchasing agent), respectively. The law regulating bidding for public school student transportation contracts under NJSA 18:39-3 is currently \$18,800. The Board has approved a resolution designating the Business Administrator as a Qualified Purchasing Agent.

The district board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u> 18A:18A-5.

Finding (CAFR Finding 2017-001) - Our audit indicated that payments to a vendor performing fire alarm services were made without the solicitation of bids or quotes.

Recommendation – The District solicit bids or quotes, as applicable, prior to the use of vendors for the performance of fire alarm services.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to N.J.S.A. 18A:18A-10, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

School Food Service

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

USDA Food Distribution Program commodities were received and a single inventory was maintained on a first-in, firstout basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursement records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds (Exhibits B4-B6).

School Food Service (Continued)

The Statement of Revenues, Expenses and Changes in Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Net cash resources do not exceed three months average expenditures.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced priced meals were reviewed for completeness and accuracy. The number of free and reduced priced meals claimed as serviced was compared to the number of valid applications or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced priced meal policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced priced and available for review.

The District contracted with Pomptonian, Inc. to manage the operations of the school food service operations and deposited funds in accordance with applicable State statutes. Provisions of the FSMC contract includes an operating results provision which guarantees that the food service program will generate a minimum profit of \$75,000. The operating results provision has been met.

Student Activity Funds/Athletic Association/Scholarships

The Board has a policy, which clearly established the regulation of student activity funds.

Finding – Our audit of the district's student activity and athletic accounts indicated the following:

- Pre –numbered receipts are not always utilized for collections.
- Disbursements from the middle school account were not always supported by vendor invoices.
- The receipt ledger for the middle school account was not reconciled with the bank account.
- A transaction ledger was not maintained for the Cleveland school bank account.
- The transaction ledger for the Madison school account only recorded activity reflected on the bank statement, not transactions as they occurred..
- A transaction ledger was not maintained for the athletic account.
- The athletic bank account was not reconciled at year end.

Recommendation – Internal controls over the student activity and athletic accounts be reviewed and enhanced.

Application for State School Aid

Our audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, related services, bilingual and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with immaterial exceptions noted. The information on the workpapers was verified without exceptions. The results are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed State forms or their equivalent.

The district written procedures appear to be adequate for the recording of student enrollment data, except as noted below.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts.

Facilities and Capital Assets

Our procedures included a review of the School Development Authority grant agreements for consistency with recording SDA revenue, transfer of local funds from the General Fund or from Capital Reserve and awarding of contracts for eligible facilities construction.

Finding – Our audit indicated that SDA grant receivables remain uncollected for capital improvement projects which appear to be substantially complete. As a result, the District's operating cash is in a deficit position.

Recommendation – Continued efforts be made to collect outstanding School Development Authority grants receivable for completed projects.

RAHWAY SCHOOL DISTRICT FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - FEDERAL ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

SCHEDULE OF MEAL COUNT ACTIVITY

Program	Meals <u>Category</u>	Meals <u>Claimed</u>	Meals <u>Tested</u>	Meals <u>Verified</u>	Difference]	<u>Rate</u>
National School Lunch (Regular Rate)	Paid	131,364	60,702	60,702		\$	0.30
	Reduced	46,776	21,112	21,112			2.76
	Free	246,396	112,159	112,159			3.16
	Total	424,536	193,973	193,973			
National School Lunch	HHFKA-PB Lunch Only	424,536	193,973	193,973			0.06
School Breakfast							
(Regular Rates)	Paid	18,729	7,794	7,794			0.29
	Reduced	8,420	3,737	3,737			1.41
	Free	67,245	30,116	30,116	-		1.71
	Total	94,394	41,647	41,647	-		
After School Snacks (Regular)							
(Free	-		-	-		0.86
	Total			-	<u> </u>		

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RAHWAY SCHOOL DISTRICT FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - STATE ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

SCHEDULE OF MEAL COUNT ACTIVITY

Program	Meals <u>Category</u>	Meals <u>Claimed</u>	Meals <u>Tested</u>	Meals Verified	Difference	Rate
State Reimbursement - National School Lunch (Rgular Rate)	Paid	131,364	60,702	60,702		\$ 0.34
	Reduced	46,776	21,112	21,112		0.055
	Free	246,396	112,159	112,159		0.055
	Total	424,536	193,973	193,973		

RAHWAY SCHOOL DISTRICT FOOD SERVICE FUND NET CASH RESOURCES SCHEDULE ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

NET CASH RESOURCES SCHEDULE

Net Cash Resou			
	Current Assets	.	
	Cash and Cash Equivalents	\$	322,837
	Accounts Receivable		7,908
	Intergovernmental Accounts Receivable		93,428
C	Current Liabilities		
	Accounts Payable		(46,603)
N	let Cash Resources	\$	<u> </u>
Operating Expe	enditures		
Т	otal Operating Expenditures		1,921,104
L	ess Depreciation		(20,831)
L	ess USDA Commodities		(147,171)
А	djusted Total Operating Expenditures	<u></u>	<u>1,753,102</u> (B)
Average Month	ily Operating Expense:		
В	3 / 10	\$	<u>175,310</u> (C)
<u>Three times mo</u>	nthly Average:		
C	2 x 3	\$	525,931 (D)
TOTAL IN BOX	X A	\$	377,570
LESS TOTAL I	N BOX D	\$	525,931
NET		\$	

RAHWAY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

	2017-2018 Application for State School Aid			Sample for Verification					Private Schools for Disabled							
		rted on	•	rted on				mple		ed per		's per	Reported on			
		.S.A.		papers				ted from		gister		sters	A.S.S.A. as	for		
		Roll		Roll		rors		papers		Roll		Roll	Private	Verifi-		Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool - 3 years											-	-				
Half Day Preschool - 4 years	126		126				34		34		-	-				
Full Day Preschool - 3 years											-	. <u>-</u>				
Full Day Preschool - 4 years	5		5				1		1		-					
Half Day Kindergarten											-					
Full Day Kindergarten	227		227				43		43		-	. -				
One	231		231				91		91		-	-				
Two	264		264				40		40		-	. <u> </u>				
Three	265		265				60		60		_	-				
Four	264		264				85		85		-	. <u>.</u>				
Five	239		239				47		47		-					
Six	251		251				74		74		-	. <u> </u>				
Seven	215		215			_ _	215		215		-	. <u> </u>				
Eight	253		253			.	277		277		-	. <u>-</u>				
Nine	254		254				254		254	-	-	-				
Ten	195	5	195	5	÷		200	5	200	5	-					
Eleven	208	5	208	5			246	5	246	5	-	. <u>.</u>				
Twelve	216	8	216	8			224	8	224	8	-	-				
Subtotal	3,213	18	3,213	18			1,891	18	1,891	18		-		-	-	_
Spec Ed - Elementary	237		237				64		64		_	_	10.0	8.0	8.0	
Spec Ed- Middle School	137		137				86		86			-	6.0	5.0	5.0	-
Spec Ed - High School	177	53	177	53			230	53	230	53			30.0	22.0	22.0	-
Subtotal	551	53	551	53			380	<u>53</u>	380	53		-	46.0	35.0	35.0	
Jubiolai	551	55	551	55			300	55	500	55	-	-	40.0	35.0	35.0	~
Totals	3,764	71	3,764	71			2,271	71	2,271	71	-	. <u>.</u>	46.0	35.0	35.0	-
Percentage Error					0.009	% 0.00%	<u></u>				0.00%	6 0.00%				0.00%

RAHWAY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

		Low Income		Sample for Verification				P Low Income		Sample for Verification		
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
				· · ·	¥						······	
Half Day Pre-School (3 Yrs)			-			-			-			-
Half Day Pre-School (4 Yrs)	-	-	-			-			-			-
Full Day Preschool - 3 years Full Day Preschool - 4 years	_	_	-			-			-	_	_	-
Half Day Kindergarten	-	-	-			-	-	-	-	-	-	-
Full Day Kindergarten	124.0	124.0	-	5.0	5.0	-	31.0	31.0	-	6.0	6.0	-
One	131.0	130.0	(1.0)	5.0	5.0	_	39.0	39.0	-	10.0	10.0	-
Two	154.0	154.0	-	5.0	5.0	-	31.0	31.0	-	6.0	6.0	-
Three	144.0	144.0	-	6.0	6.0	-	35.0	35.0	-	5.0	5.0	-
Four	136.0	136.0	-	4.0	4.0	-	10.0	10.0	-	4.0	4.0	-
Five	124.0	124.0	-	5.0	5.0	-	8.0	8.0	-	1.0	1.0	-
Six	142.0	142.0	-	4.0	4.0	-	4.0	4.0	-	2.0	2.0	-
Seven	108.0	108.0	-	4.0	4.0	-	13.0	13.0	-	1.0	1.0	-
Eight	150.0	150.0	-	4.0	4.0	-	13.0	13.0	-	1.0	1.0	-
Nine	144.0	144.0	-	5.0	5.0	-	18.0	18.0	-	4.0	4.0	-
Ten	92.0	92.0	-	5.0	5.0	-	10.0	10.0	-	3.0	3.0	-
Eleven	85.0	85.0	-	4.0	4.0	-	6.0	6.0	-	2.0	2.0	-
Twelve Subtotal	103.0	<u> </u>	- (1.0)	3.0	<u>3.0</u> 59.0		218.0	218.0	-	- 45.0	45.0	<u> </u>
Subiotal	1,037.0	1,030.0	(1.0)	59.0	59.0	-	210.0	210.0	-	45.0	45.0	-
Spec Ed - Elementary	139.0	132.0	(7.0)	5.0	5.0	-	13.0	13.0	-	1.0	1.0	_
Spec Ed- Middle School	88.0	88.0	-	4.0	4.0	-	1.0	1.0	-	1.0	1.0	-
Spec Ed - High School	98.0	98.0	-	2.0	2.0	-	1.0	1.0	-	-	-	-
Subtotal	325.0	318.0	(7.0)	11.0	11.0	-	15.0	15.0	-	2.0	2.0	-
Totals	1,962.0	1,954.0	(8.0)	70.0	70.0	<u></u>	233.0	233.0	-	47.0	47.0	
D			0.449/			0.00%			0.000/			0.00%
Percentage Error		:	-0.41%			0.00%		:	0.00%			0.00%
			Transpo	ortation								
	Reported on											
	DRTRS by DOE	DRTRS by District	Errors	Tested	Verified	Errors						
			LIIVIS			LITVIS						
Regular- Public Schools	131.0	131.0	-	22.0	22.0	-						
Regular - Sped.	113.0	113.0	-	18.0	18.0	-						
Transported- Non- Public	5.0	5.0	-	2.0	2.0	-						
Special Needs- Public	237.0	237.0	-	22.0	22.0							
Totals	486.0	486.0	-	64.0	64.0	-						
		-	0.00%		11	0.00%						

RAHWAY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SCHEDULE OF AUDITED ENROLLMENTS OCTOBER 14, 2016

	Resident	LEP Not Low Inc	ome	Sample for Verification			
	Reported on	Reported on		_			
	A.S.S.A as	Workpapers as		Sample		- ·	
	Not Low	Not Low	_	Selected from		Sample	
	Income	Income	Errors	Workpapers	Register	Errors	
Half Day Pre-School (3 Yrs)			-			-	
Half Day Pre-School (4 Yrs)			+			-	
Full Day Pre-School (3 Yrs)			-			-	
Full Day Pre-School (4 Yrs)	-	1.0	1.0			-	
Half Day Kindergarten			-			-	
Full Day Kindergarten	10.0	10.0	-	2.0	2.0	-	
One	13.0	13.0	-	2.0	2.0	-	
Тwo	9.0	9.0	+	1.0	1.0	-	
Three	2.0	2.0	-	1.0	1.0	-	
Four	6.0	6.0		1.0	1.0	-	
Five	1.0	1.0	-	-	-	-	
Six	2.0	1.0	(1.0)	1.0	1.0	-	
Seven	4.0	4.0	-	1.0	1.0	-	
Eight	2.0	2.0	-	-	-	-	
Nine	5.0	5.0	-	1.0	1.0	-	
Ten	6.0	6.0	-	1.0	1.0	-	
Eleven	5.0	5.0	-	1.0	1.0	-	
Twelve	2.0	2.0	-			-	
Subtotal	67.0	67.0		12.0	12.0	-	
Spec Ed - Elementary	2.0	2.0	-			-	
Spec Ed- Middle School	1.0	1.0	-			-	
Spec Ed - High School			-			-	
Subtotal	3.0	3.0	-	-	-	-	
Totals	70.0	70.0		12.0	12.0		
Percentage Error			0.00%		-	0.00%	

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RAHWAY SCHOOL DISTRICT CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

SECTION 1

Calculation A: 2% Excess Surplus:	
2016-17 Total General Fund Expenditures Reported on Exhibit C-1	\$ 70,437,918
Decreased by: On-Behalf TPAF Pension & Social Security	(7,730,137)
Adjusted 2016-17 General Fund Expenditures	\$ 62,707,781
2% of Adjusted 2016-17 General Fund Expenditures	\$ 1,254,156
Enter Greater of 2% of Adjusted 2016-17 General Fund Expenditures or \$250,000 \$ 1,254 Increased by: Allowable Adjustment* 289	
Maximum Unassigned Fund Balance	<u>\$ 1,543,247</u>
SECTION 2 - All Districts	
Total General Fund - Fund Balances at June 30, 20176,333(Per CAFR Budgetary Comparison Schedule/Statement)\$6,333	,003
Decreased by:(88Year End Encumbrances(88Capital Reserve / Maintenance Reserve(887Excess Surplus -Designated for Subsequent Year's Expenditures(975Assigned-Designated for Subsequent Year's Expenditures(1,544	,737)
Total Unassigned Fund Balance	\$ 2,836,381
SECTION 3	
Fund Balance - Excess Surplus	\$ 1,293,134
*Detail of Allowable Adjustments Extraordinary Aid Additional Nonpublic School Transportation Aid	\$ 254,100 34,991 \$ 289,091

RAHWAY SCHOOL DISTRICT RECOMMENDATIONS

I. Administrative Practices and Procedures

There are none.

II. Financial Planning, Accounting and Reporting

There are none.

III. School Purchasing Program

It is recommended the District solicit bids or quotes, as applicable, prior to the use of vendors for the performance of fire alarm services.

IV. School Food Service

There are none.

V. Student Body Activities/Athletics/Scholarships

* It is recommended that internal controls over the student activity and athletic accounts be reviewed and enhanced.

VI. Application for State School Aid

There are none.

VII. Pupil Transportation

There are none.

VIII. Facilities and Capital Assets

* It is recommended that continued efforts be made to collect outstanding School Development Authority grants receivable for completed projects.

IX. Miscellaneous

There are none.

RAHWAY SCHOOL DISTRICT RECOMMENDATIONS

Follow-Up on Prior Year Findings

A review was performed on prior year's recommendations and corrective action was taken on all other than those denoted with an asterisk (*) above.

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI-& HIGANS, LLP Dicter P. Lerch Certified Public Accountant

Public School Accountant