ROCKAWAY TOWNSHIP SCHOOL DISTRICT AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2017

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# LERCH, VINCI & HIGGINS, LLP

# CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA ELIZABETH A. SHICK, CPA, RMA, PSA
ROBERT W. HAAG, CPA, PSA
DEBORAH K. LERCH, CPA, PSA
RALPH M. PICONE, CPA, RMA, PSA
DEBRA GOLLE, CPA
CINDY JANACEK, CPA, RMA
MARK SACO, CPA
SHERYL M. NICOLOSI, CPA, PSA

Honorable President and Members of the Board of Trustees Rockaway Township School District Hibernia, New Jersey

We have audited in accordance with generally accepted audit standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Rockaway Township School District in the County of Morris for the fiscal year ended June 30, 2017, and have issued our report thereon dated October 23, 2017.

As part of our audit, we performed procedures required by the New Jersey, Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of management, the Board of Trustees, others within the District and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

LERCH, VINCI & HIGGINS, LLP

Certified Public Accountants Public School Accountants

Paul J. Lerch

Public School Accountant

PSA Number CS01118

Fair Lawn, New Jersey October 23, 2017

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### **Insurance**

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule (Exhibit J-20) contained in the district's Comprehensive Annual Financial Report (CAFR).

#### Official Bonds

Name	<u>Position</u>	<u>Amount</u>
Donna Marie Palmiere	Board Secretary/School Business Administrator	\$300,000
Lisa Palmieri	Treasurer of School Monies	\$300,000

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certification or supporting documentation.

#### **Payroll Account**

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of payroll taxes were deposited in the Payroll Agency Account.

All payrolls tested were certified by the President of the Board and the Board Secretary/School Business Administrator and approved by the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including employee health benefit premium contribution amounts withheld due to the General Fund.

The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

# Financial Planning, Accounting and Reporting (Continued)

## Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### **Travel**

The District had an approved Board travel policy as required by NJAC 6A:23A-6.13 and NJSA 18A:11-12.

## Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we also selected administrative coding classifications to determine overall reliability and compliance with NJAC 6A:23A-8.3. The following was noted as a result of the procedures performed.

Finding (CAFR Finding 2017-001) — Our audit revealed that certain vendors were not charged to the proper budget (object code) account lines in accordance with the Uniform Minimum Chart of Accounts.

**Recommendation** – All expenditures be charged to the proper budget account lines in accordance with the Uniform Minimum Chart of Accounts for New Jersey Public Schools.

## **Board Secretary's Records**

The financial records, books of account and minutes maintained by the Board Secretary were in very good condition.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports were included in the minutes.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes.

#### **Treasurer's Records**

The Treasurer did perform cash reconciliations for all District's required accounts per (NJSA 18A:17-9).

All cash receipts were promptly deposited.

The Treasurer's records were in agreement with the records of the Board Secretary.

## **Unemployment Compensation Insurance Trust Fund**

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Fiduciary Trust Funds.

#### Financial Planning, Accounting and Reporting (Continued)

# Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (I.A.S.A.) as Reauthorized by the No Child Left Behind Act (NCLB) of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II and Title III of the Elementary and Secondary Education Act as amended.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

# T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursements to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final reports for all federal awards for the school district to reimburse the State for the TPAF FICA payments made by the state on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period, required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### **School Purchasing Programs**

#### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-4 state, "Every contract or agreement for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of school funds, not included within the terms of N.J.S.A. 18A:18A-3, shall be made and awarded only by the board of education after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate the amount set forth in, or calculated by the Governor pursuant to N.J.S.A. 18A:18A-3 except by contract or agreement".

The bid thresholds in accordance with N.J.S.A 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. If the District's purchasing agent is qualified pursuant to subsection b. of Section 9 of P.L. 1971, c. 198 (C.40A:11-9), the Board of Education may establish the bid threshold up to the \$40,000. The District's Business Administrator is qualified and the District, by Board resolution, has increased the bid threshold to \$40,000. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

#### **School Purchasing Programs (Continued)**

# Contracts and Agreements Requiring Advertisement for Bids (Continued)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination did not indicate any individual payments, contracts, or agreements which were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts for the purchase of computer equipment, buses and communication equipment.

#### **Enterprise Funds**

#### **School Food Service**

The school food service program was not selected as a major federal or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR Schedule B5) does separate program and non-program revenue and program and non-program cost of goods sold.

The financial transactions and statistical records of the school food services were maintained in good condition.

Cash receipts and bank records were reviewed for timely deposits.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes on operating results provision which guarantees that the Food Service will have a minimum profit of \$35,000. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

# **Enterprise Funds** (Continued)

# **School Food Service (Continued)**

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures.

USDA Food Distribution Program (food and/or commodities) were received and a single inventory was maintained on a first in, first-out basis. No exceptions were noted.

The school district project maintains the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds.

#### Summer Enrichment/After School Program

Cash receipts and bank records were reviewed for timely deposits.

Cash disbursements had proper supporting documentation.

## **Student Body Activities**

The Board has a policy, which clearly established the regulation of student activity funds.

Cash receipts were deposited timely.

Cash disbursements had proper supporting documentation.

**Finding** – We noted two instances were the purchase of goods from the Student Activities account did not appear to be student related.

Recommendation - All purchases from the student activities accounts are student related purchases.

#### **Application for State School Aid**

Audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. A review was performed of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with an immaterial exception noted. The results of these procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no exceptions noted. The information that was included on the District report was verified with an immaterial exception noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

## **Facilities and Capital Assets**

Our procedures included a review of SDA grant agreement for consistency with recording SDA revenue, transfer of Local Funds from the General Fund or from the Capital Reserve Account, and awarding contracts for eligible facilities construction.

## Follow-up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations.

# ROCKAWAY TOWNSHIP SCHOOL DISTRICT FOOD SERVICE FUND NUMBER OF MILKS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

## SCHEDULE OF MEAL COUNT ACTIVITY

NOT APPLICABLE

FOOD SERVICE FUND
NET CASH RESOURCES SCHEDULE
ENTERPRISE FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

**NOT APPLICABLE** 

#### ROCKAWAY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2016 SCHEDULE OF AUDITED ENROLLMENTS

	2017-2018 Applicat	tion for State Sc	hool Aid	Sample for Verification (			On Roll - Special Education			Private Schools for Disabled			
	Reported on A.S.S.A. On Roll Full Shared	Reported on Workpapers On Roll Full Shar	Errors ed Full Shared	Sample Selected from Workpapers Full Shared	Verified per Register On Roll Full Shared	Errors per Registers On Roll Full Shared	Sample for Verifi- cation	Sample Verified	Sample Errors	Reported on A.S.S.A. as Private Schools	Sample for Verifi- cation	Sample Verified	Sample Errors
Hek Dev Breecheel 2 Vees Old				•	6								
Half Day Preschool 3 Years Old Full Day Preschool 3 Years Old	6 1	6 1		6 1	1	•							
Haif Day Preschool 4 Years Old	15	15		15	15	-							
	15	15		15	15								•
Full Day Preschool 4 Years Old						-							
Half Day Kindergarten	045	245		42	40	-							
Full Day Kindergarten	215	215		4∠ 51	42	-							
Grade 1	250	250			51	-							
Grade 2	223	223		41	41	-							
Grade 3	206	206		41	41	-							
Grade 4	188	188		36	36	-							
Grade 5	205	205		44	44	-							
Grade 6	193	193		193	193	-							
Grade 7	212	212		212	212	-							
Grade 8	223	223		223	223	-							
Grade 9						-							
Grade 10						-							
Grade 11						-							
Grade 12						-							
Post- Graduate						-							
Adult High School (15+ Credits)						•							
Adult High School (1-14 Credits)	4.007	4 007		005	005	-							
Subtotal	1,937 -	1,937		905 -	905 -		-	-	-		•	-	-
Sp Ed - Elementary	264	264		56	56	_	37	37	_	6	6	6	_
Sp Ed - Middle School	188	188		188	188	_	26		_	3	3	3	_
Sp Ed - High School	,					-			-	_	•	_	_
Subtotal	452 -	452		244 -	244 -	-	63	63	-		9 9	9	
County Vocational - Regular County Vocational - F.T. Post-Seco	nd		-			<u>-</u>							
Subtotal	•	-				-	-	-	-		=	-	-
Totals	2,389 -	2,389		1,149 -	1,149 -	. L	63	63			9 9	9	
Percentage Erro	or		0.00%	:		0.00%			0.00%	0.0	00%	=	0.00%

#### ROCKAWAY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2016 SCHEDULE OF AUDITED ENROLLMENTS

	Low In	ncome		Sam	ple for Verificat	tion	Resdie	ent LEP Low Inco	ome	Sam	ple for Verification	on
	Reported on	Reported on	Errors	Sample Selected from Workp	Verified to Application	Sample Errors	Reported on ASSA as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected	Verified to Test Score and Register	Errors
Haif Day Preschool 3 Years Old Full Day Preschool 3 Years Old Haif Day Preschool 4 Years Old Full Day Preschool 4 Years Old Haif Day Kindergarten Full Day Kindergarten Grade 1 Grade 2 Grade 3 Grade 4 Grade 5 Grade 6 Grade 7 Grade 8	32 36 26 25 25 11 14 18	32 36 26 25 25 11 14 18 21	-	14 10 10 9 8 5 6 7 8	14 10 10 9 8 5 6 7	-	2 2 3 1 1 - 1 -	2 2 3 1 1 -	-	2 2 2 3 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	2 3 1 1 1 - 1	-
Grade 9 Grade 10 Grade 11 Grade 12 Post- Graduate Adult High School (15+ Credits) Adult High School (1-14 Credits)			-			- - - - - - -			- - - - -			·- - - - -
Subtotal  Sp Ed - Elementary Sp Ed - Middle School Sp Ed - High School	208 54 36	208 54 36	- - -	77 15 13	77 14 13	1 -	13	13	• •	13	13	-
Subtotal	90	90	-	28	27	1	-	-		-	w	
County Vocational - Regular County Vocational - F.T. Post-Second			_									
Subtotal Totals	298.0	298.0	-	105.0	104.0	1.0	13	13	-	13	13	
Percentage Erro	r		0.00%			0.95%			0.00%			0.00%

		Transportation				
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Reg Public Schools	593	593	-	35	35	-
Regular - Special Ed	328	328	-	19	18	1
AIL Non-Public	69	69	-	4	4	-
Transported - Non Public	60	60	-	3	3	-
Special Needs	143	143		8	8	
	1,193	1,193	-	69	68	1

Percentage Error

0.0%

1.4%

#### ROCKAWAY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 14, 2016 SCHEDULE OF AUDITED ENROLLMENTS

		LEP Not Low Ir	ncome	Sample for Verification					
	Reported on ASSA as NOT Low Income	Reported on Workpapers as NOT low Income	Errors	Sample Selected From Workpa	Verified to Application opers	Errors			
Half Day Preschool 3 Years Old Full Day Preschool 3 Years Old Half Day Preschool 4 Years Old Full Day Preschool 4 Years Old Half Day Kindergarten Full Day Kindergarten Grade 1 Grade 2 Grade 3 Grade 4 Grade 5 Grade 6 Grade 7 Grade 8 Grade 9 Grade 10 Grade 11 Grade 12 Post- Graduate	1 2 1 1 1 1 1 1	1 2 1 - 1 1 1 -		1 2 1 - 1 1 1	1 2 1 - 1 1 1				
Adult High School (15+ Credits) Adult High School (1-14 Credits)			-		····	-			
Subtotal	7	7	-	7	7	0			
Sp Ed - Elementary Sp Ed - Middle School Sp Ed - High School						<u>.</u>			
Subtotal	0	*	_	,	-	-			
County Vocational - Regular County Vocational - F.T. Post-Second									
Subtotal									
Totals	7	7	я	7	. 7				
Percentage Error		=	0.00%	<u>-</u>	=	0.00%			

# ROCKAWAY TOWNSHIP SCHOOL DISTRICT CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

SECTION 1 2016-2017 Total General Fund Expenditures per the C-1	\$ 52,767,759	
Increase by: Transfer from Capital Reserve to Capital Projects Fund	1,112,896	
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	 5,426,520 406,633	
Adjusted 2016-2017 General Fund Expenditures	\$ 48,047,502	
2% of Adjusted 2016-2017 General Fund Expenditures	\$ 960,950	
Enter Greater of 2% of Adjusted 2016-2017 General Fund Expenditures or \$250,000	\$ 960,950	
Increased by: Allowable Adjustment*	 975,894	
Maximum Unassigned Fund Balance		\$ 1,936,844
SECTION 2 Total General Fund - Fund Balance at June 30, 2017 (Per CAFR Budgetary Comparison Schedule/Statement)		\$ 10,401,737
Decreased by: Year End Encumbrances Restricted- Capital Reserve Excess Surplus Designated for Subsequent Year's Expenditures	\$ 895,319 6,167,500 764,322	
Total Unassigned Fund Balance		\$ 2,574,596
SECTION 3 Restricted Fund Balance - Excess Surplus		\$ 637,752
Recapitulation of Excess Surplus as of June 30, 2017		
Reserved Excess Surplus Excess Surplus-Designated for Subsequent Year's Expenditures		\$ 637,752 764,322
		\$ 1,402,074
*Detail of Allowable Adjustments  Extraordinary aid-Excess over the amount budgeted in the 2016/2017 certified budget  Additional Nonpublic School Transportation Aid  Impact Aid		\$ 594,674 16,182 365,038
Total Adjustments		\$ 975,894

# ROCKAWAY TOWNSHIP SCHOOL DISTRICT RECOMMENDATIONS

#### I. Administrative Practices and Procedures

There are none.

# II. Financial Planning, Accounting and Reporting

It is recommended that all expenditures be charged to the proper budget account lines in accordance with the Uniform Minimum Chart of Accounts for New Jersey Public Schools.

# III. School Purchasing Program

There are none.

## IV. Enterprise Funds

There are none.

#### V. Student Body Activities

It is recommended that all purchases from the student activities accounts are student related purchases.

## VI. Application for State School Aid

There are none.

# VII. <u>Transportation</u>

There are none.

## VIII. Facilities and Capital Assets

There are none.

## IX. Miscellaneous

There are none.

## X. Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations. Corrective action was taken on all prior year recommendations, except for the recommendation denoted with an asterisk (\*)

## ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Paul J. Lerch

Certified Public Accountant Public School Accountant