ROSELAND BOARD OF EDUCATION
COUNTY OF ESSEX
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2017

$\frac{\text{ROSELAND BOARD OF EDUCATION}}{\text{COUNTY OF ESSEX}}$

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2017 TABLE OF CONTENTS



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September 29, 2017

The Honorable President and Members of the Board of Education Roseland Board of Education County of Essex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Roseland Borough School District in the County of Essex for the fiscal year ended June 30, 2017, and have issued our report thereon dated September 29, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 29, 2017, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments, recommendations and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Roseland Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

John J. Mooney

Licensed Public School Accountant #2602

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Officials in Office and Surety Bonds

Name	<u>Position</u>	Coverage
Jason Bohm	Business Administrator/ Board Secretary	\$ 190,000
Michael Falkowski	Treasurer of School Monies	\$ 190,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C.6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Payroll Account (Cont'd)

All payrolls were approved by the Superintendent and certified by the President of the Board and the School Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and testing procedures. In addition to randomly selecting as a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Finding:

During the course of our audit, we noted that there were accounts payable which were not posted as a charge to the 2016-17 budget. Upon posting the invoices to the correct year, an overexpenditure in the student transportation services was created.

Recommendation:

It is recommended that the District make every effort to ensure that all purchase orders are recorded in the year which the work is performed and make any necessary budget transfers to avoid overexpenditures of line items.

Management's Response:

The District will post all orders to the proper year and make all appropriate budget transfers as needed.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have one finding noted below.

Finding:

During the course of our audit, we noted that the original adopted budget appropriations was entered into the accounting system incorrectly.

Recommendation:

It is recommended that the District take greater care when entering the original adopted budget appropriations into the accounting system.

Management's Response:

The District will take greater care when entering the original adopted budget.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted below.

Finding:

During the course of our audit, we noted several months had reconciling items which could not be identified. These items were cleared up as of the June 30, 2017 reconciliation report prepared by the new Treasurer of School Monies.

Recommendation:

It is recommended that all reconciling items on the bank reconciliations report be identified on a monthly basis and resolved in a timely manner.

Management's Response:

The Treasurer of School Monies will take greater care in the preparation of the monthly Treasurer of School Monies report to the Board.

(Continued)

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I of the No Child Left Behind Act.

The study of compliance for the N.C.L.B. did not indicate any area of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2017. The reimbursement form was reviewed and no exceptions were noted.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school Districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A 18A:39-3 is currently \$18,800.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A-18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service was not selected as a major federal and/or state program. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

(Continued)

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with no exceptions. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel for the year and to ensure that the maximum is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending.

Our review of the travel policies and records revealed that the District is in compliance with the travel regulations.

Facilities and Capital Assets

There were no SDA Grant funds received or expended in the current year.

(Continued)

Management Suggestions

Independent Contractors vs. Employees

The District should consider reviewing the status of "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

Governmental Accounting Standards Board Statements

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, which will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB No. 45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Student Activities

It has recently been determined that School District personnel may not be completely aware of the limitations and restrictions on the use of Student Activity Funds. We believe it is important that the District be aware that any pupil organization which is part of the activity program of the School District, places at least indirect responsibility for supervision and control of that organization with the Board of Education. We suggest that the Board formally approve each school club or activity. As directed by the New Jersey Department of Education, collections related to fund raising for outside organizations should not be maintained in the District's Student Activity Funds.

Additionally, the District should ensure that District-wide standard policies and procedures are implemented for all Student Activity Funds. These policies should indicate the student activities funds are to be utilized for the benefit of the student activity or club and not to be utilized for enhancement of instructional programs or school facilities. The District should at least at a minimum communicate to school personnel on an annual basis the District's policies and procedures regarding Student Activity Funds. We suggest that these policies include guidance regarding timely deposits of funds and the safeguarding of funds prior to deposit as well as the appropriate purchasing guidelines for student activities disbursements.

Status of Prior Year's Findings/Recommendations

The prior year recommendation #1, regarding the District take greater care when entering the original adopted budget into the accounting system, was not corrected during the current fiscal year and is included as a recommendation in the current year audit.

ROSELAND BOROUGH BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

		2017-2018 Application for State School Aid	pplication	n for State	School Aid			Ss	umple for \	Sample for Verification		
	Repor	Reported on	Reported on	ted on			Sample	ple	Verified per	ed per		
	ASSA	SA	Work	Workpapers			Selected from	d from	Registers	sters		
	On Roll	Roll	On Roll	Roll	Err	Errors	Workpapers	apers	On Roll	llos	Errors	ors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	∞		∞				∞		∞			
Half Day Preschool 4 Years Old	7		7				7		7			
Full Day Kindergarten	89		89				89		89			
Grade One	09		09				09		09			
Grade Two	55		55				55		55			
Grade Three	52		52				52		52			
Grade Four	47		47				47		47			
Grade Five	47		47				47		47			
Grade Six	51		51				51		51			
Subtotal	395		395				395		395			
Special Education:												
Elementary	59		65				9		9			
Middle	9		9				2		2			
Subtotal	65		99				∞		8			
Totals	460	0-	460	-0-	-0-	-0-	403	-0-	403	-0-	-0-	-0-
Percentage Error					0.00%	0.00%					0.00%	0.00%

ROSELAND BOROUGH BOARD OF EDUCATION
SCHEDULE OF AUDITED ENROLLMENT
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 14, 2016

		Ь	rivate Scho	Private Schools for Disabled	1				Resident L	Resident Low Income		
	Reported on ASSA	Reported on Workpapers		Sample			Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to Application	
	as Private	as Private		for	Sample	Sample	as Low	as Low		from	and	Sample
	Schools	Schools	Errors	Errors Verficiation	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Dav Kindergarten							-	-				
Grade One							2	7		_	_	
Grade Two							2	2		1	-	
Grade Three							_	_				
Grade Four							3	3				
Grade Six							1	_				
Subtotal							10	10		2	2	
,												
Special Education: Elementary School							Ç	Ç		_	_	
Subtotal							2	2				
Totals							12	12		3	3	
Percentage Error			0.00%			0.00%			0.00%			0.00%

ROSELAND BOROUGH BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY - LEP LOW INCOME ENROLLMENT AS OF OCTOBER 14, 2016

NOT APPLICABLE

ROSELAND BOROUGH BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

Resident LEP Not Low Income

		100	naciit EE1 1	ot Bow meame		
	Reported on	Reported on		Sample		
	ASSA as	Workpapers		Selected	Verified to	
	LEP Not	as LEP Not		from	Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	1	1				
Grade Two	1	1		1	1	
Subtotal	2	2		1	1	<u> </u>
Totals	2	2		1	1	
Percentage Error			0.00%			0.00%

ROSELAND BOROUGH BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

			Transpo	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	157	157		16	16	
Regular - Special Education	12	12		3	3	
Special Needs - Public	12	12		3	3	
Totals	181	181		22	22	
Percentage Error			0.00%			0.00%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	2.8	2.8
Average Mileage - Regular Excluding Grade PK Students	2.8	2.8
Average Mileage - Special Education with Special Needs	2.2	2.1

ROSELAND BOARD OF EDUCATION EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017

Regular District

Section 1

2%	Calculation	of Excess	Surplus

2016-17 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Decreased by:	\$ \$ \$	-0-	_ _(B1a) _(B1b))		
On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	<u>\$</u> <u>\$</u>	987,062	_(B2a) _(B2b)			
Adjusted 2016-17 General Fund Expenditures [(B)+(B1's)-(B2's)]		7,395,031	(B3)			
2% of Adjusted 2016-17 General Fund Expenditures [(B5) times .02]	\$	147,901	(B4)			
	\$	250,000	_ ` ′			
Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$	67,506				
·		07,500	_(IX)			
Maximum Unassigned Fund Balance [(B5)+(K)]					317,50	06 (M)
Section 2						
Total General Fund - Fund Balances @ 6/30/17	\$	1,655,032	_(C)			
(Per CAFR Budgetary Comparison Schedule/Statement)						
Decreased by:			_			
Year-end Encumbrances	\$	77,320	(C1)			
Legally Restricted - Designated for Subsequent						
Year's Expenditures	\$	-0-	(C2)			
Legally Restricted Excess Surplus - Designated for Subsequent						
Year's Expenditures	\$	254,998	_(C3)			
Other Restricted Fund Balances	\$	749,036	_ (C4)			
Assigned - Designated for Subsequent			_			
Year's Expenditures	\$	6,172	(C5)			
Additional Assigned Fund Balance - Designated for Subsequent						
Year's Expenditures July 1, 2017 - August 1, 2017		-0-	_(C6)			
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]					567,50	<u>06</u> (U)
Section 3						
Restricted Fund Balance-Excess Surplus [(U)-(M)] IF NEGATIVE	FNT	ΓER -0-		\$	250,00	00 (E)

ROSELAND BOARD OF EDUCATION EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017

Recapitulation of Excess Surplus as of June 30, 2017

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures	\$	254,998	(C3)
Restricted Excess Surplus [(E)]	\$	250,000	(E)
	Φ	504.000	(D)
Total $[(C3)+(E)]$	\$	504,998	• (D)
Detail of Allowable Adjustments			
Impact Aid	\$	-0-	(H)
Sale & Lease-back	\$	-0-	(I)
Extraordinary Aid	\$	67,506	(J1)
Additional Nonpublic School Transportation Aid	_\$_	-0-	(J2)
Total Adjustments (H)+(I)+(J1)+(J2)+(J3)	\$	67,506	(K)
Detail of Other Restricted Fund Balances			
Statutory Restrictions:			
Approved Unspent Separate Proposal	\$	-0-	
Sale/Lease-back Reserve	\$	-0-	
Capital Reserve (N-1)	\$	749,036	
Maintenance Reserve (N-2)	\$	-0-	
Tuition Reserve (N-3)	\$	-0-	
Emergency Reserve (N-4)	\$	-0-	
Other Restricted Fund Balance not Noted Above		-0-	-
Total Other Restricted Fund Balance	\$	749,036	(C-4)

ROSELAND BOARD OF EDUCATION SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2017

It is recommended that:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

- a. The District make every effort to ensure that all purchase orders are recorded in the year which the work is performed and make any necessary budget transfers to avoid overexpenditures of line items.
- b. The District take greater care when entering the original adopted budget into the accounting system.
- c. All reconciling items on the bank reconciliations report be identified on a monthly basis and resolved in a timely manner.
- 3. School Purchasing Program

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Status of Prior Year's Findings/Recommendations

The prior year recommendation #1, regarding the District take greater care when entering the original adopted budget into the accounting system, was not corrected during the current fiscal year and is included as a recommendation in the current year audit.