BOROUGH OF STANHOPE SCHOOL DISTRICT

COUNTY OF SUSSEX

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2017

# BOROUGH OF STANHOPE SCHOOL DISTRICT

# **COUNTY OF SUSSEX**

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# FINDINGS - FINANCIAL,

# COMPLIANCE AND PERFORMANCE

# FISCAL YEAR ENDED JUNE 30, 2017

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September 22, 2017

The Honorable President and Members of the Board of Education Borough of Stanhope School District County of Sussex, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Borough of Stanhope School District in the County of Sussex for the fiscal year ended June 30, 2017, and have issued our report thereon dated September 22, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 22, 2017, on the financial statement of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions.

This report is intended for the information of the Borough of Stanhope School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

William F. Schroeder

Licensed Public School Accountant #2112

Certified Public Accountant

# Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

# Administrative Practices and Procedures

### Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

# Officials in Office and Surety Bonds

Name	Position	Coverage
Sally Ann McCarty	Treasurer of School Monies	\$ 175,000
Gordon E. Gibbs	Business Administrator	175,000
Carissa A. Berkowicz	Board Secretary	75,000

The District has Employee Dishonesty and Faithful Performance coverage for the other District employees not separately bonded through School Alliance Insurance Fund as detailed on Exhibit J-20 of the CAFR.

## **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

# Financial Planning, Accounting and Reporting

# **Examination of Claims**

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

(Continued)

# Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, Superintendent and the Board Secretary/Business Administrator.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent and business administrator) to the NJ Department of Treasury was filed by the March 15<sup>th</sup> due date.

# Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

# <u>Classification of Expenditures – General and Administrative</u>

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2 (f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection included reviewing administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

# Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

# Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. No exceptions were noted.

# No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Act.

The study of compliance for the N.C.L.B. did not indicate any area of noncompliance.

(Continued)

# Other Special Federal and/or State Projects

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

# **TPAF Reimbursement**

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

# TPAF Reimbursement to State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2017. The reimbursement form was reviewed and no exceptions were noted.

# School Purchasing Programs

# Contracts and Agreements Requiring Advertisement for Bids

## N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

(Continued)

# Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 184:184-2 and 184:184-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 184:39-3 is currently \$18,800.

As per N.J.S.A. 184:184-3(a), the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted. Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. I 8A: 184-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

## **School Food Service**

The school food service program was not selected as a major federal and/or state program. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were not purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does not separate program and non-program revenue and program and non-program cost of goods sold.

# **Student Body Activities**

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

# BOROUGH OF STANHOPE SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

# FISCAL YEAR ENDED JUNE 30, 2017 (Continued)

# Application for State School Aid

Our audit procedures included a test of information reported in the October 14, 2016 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low income students and bilingual education. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception.

The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments. The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

# **Pupil Transportation**

Our audit procedures included a test of on-roll status reported on the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

# Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

# **Travel Expense and Reimbursement Policy**

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account separately that the maximum is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred.

Our review of the travel policies and records revealed that the District is in compliance with the travel regulations.

# **Management Suggestions**

# **Deferred Compensation Plans**

The District has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the District. The District should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the District's fiduciary responsibilities.

Management Suggestions (Cont'd)

# Independent Contractors vs. Employees

The District should consider reviewing the status of "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

# **Cyber Security**

Cyber-crime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the District consider options to test and protect the District from cyber-crime.

# Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

## **Student Activities**

It has recently been determined that School District personnel may not be completely aware of the limitations and restrictions on the use of Student Activity Funds. We believe it is important that the District be aware that any pupil organization which is part of the activity program of the School District, places at least indirect responsibility for supervision and control of that organization with the Board of Education. We suggest that the Board formally approve each school club or activity. As directed by the New Jersey Department of Education, collections related to fund raising for outside organizations should not be maintained in the District's Student Activity Funds.

Additionally, the District should ensure that District-wide standard policies and procedures are implemented for all Student Activity Funds. These policies should indicate the student activities funds are to be utilized for the benefit of the student activity or club and not to be utilized for enhancement of instructional programs or school facilities. The District should at least at a minimum communicate to school personnel on an annual basis the District's policies and procedures regarding Student Activity Funds. We suggest that these policies include guidance regarding timely deposits of funds and the safeguarding of funds prior to deposit as well as the appropriate purchasing guidelines for student activities disbursements.

# Follow-up on Prior Year Findings

There were no prior year recommendations.

# BOROUGH OF STANHOPE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

		2017-2018	Applicatio	2017-2018 Application for State School Aid	shool Aid				Sample for Verification	Verification		
	Repo	Reported on	Repor	Reported on			San	Sample	Verified per	ed per	Errors per	s per
	AS	ASSA	Work	Workpapers			Select	Selected from	Registers	sters	Registers	sters
	On	On Roll	On	On Roll	En	Errors	Work	Workpapers	On Roll	Roll	on Roll	Soll
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool - 3 yr	2		2				2		7			
Half Day Preschool - 4 yr	1		_				1		_			
Full Day Preschool - 3 yr	1		_				1		_			
Full Day Preschool - 4 yr	4		4				4		4			
Full Day Kindergarten	36		36				36		36			
Grade One	23		23				23		23			
Grade Two	24		24				24		24			
Grade Three	34		34				34		34			
Grade Four	29		29				29		29			
Grade Five	25		25				25		25			
Grade Six	21		21				21		21			
Grade Seven	28		28				28		28			
Grade Eight	25		25				25		25			
Subtotal	253		253				253		253			
Special Education:												
Elementary School	40		40				40		40			
Middle School	22		22				22		22			
Subtotal	62		62				62		62			
Totals	315	0-	315	0		0-	315	-0-	315	-0-		-0-
Percentage Error						0.00%						0.00%

# BOROUGH OF STANHOPE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

	Pri	Private Schools for Handicapped	Handicapped				Resident Low Income	ow Income		
	Reported on ASSA	Sample			Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to Application	
	as Private	for	Sample	Sample	as Low	as Low		from	and	Sample
	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten					8	ю		_	_	
Grade One					3	3				
Grade Two					3	3		1	-	
Grade Three					4	4				
Grade Four					3	3				
Grade Five					2	2		1	_	
Grade Six					7	7		_	-	
Grade Seven					4	4				
Grade Eight					3	3		_	-	
Subtotal					32	32		5	5	
Special Education:										
Elementary School					11	11		2	2	
Middle School					7	7		_	-	
Subtotal					18	18		3	3	
-T-7-				¢	Ç	Č	(	•	¢	
l Otals				-	30	20	-	×	$\infty$	-0-
Percentage Error				0.00%			0.00%			0.00%

# BOROUGH OF STANHOPE SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 14, 2016

# Resident LEP Low Income

	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers		Selected	Test Scores,	
	LEP Low	as LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Grade Five	1	1		1	1	
Grade Eight	1	1_				
Subtotal	2	2		1	1	
Special Ed - Elementary	2	2		1	1	
Special Ed - Middle School	11	1_				
Subtotal	3	3		1	1	
Totals	5	5	-0-	2	2	-0-
Percentage Error			0.00%			0.00%

# BOROUGH OF STANHOPE SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 14, 2016

# Resident LEP Not Low Income

	Reported on A.S.S.A. as	Reported on Workpapers as		Sample Selected	Verified to Test Scores	
	LEP Not Low	LEP Not Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors
Grade One	1	1				
Grade Two	2	2		1	1	
Grade Five	3	3		1	1	
Grade Seven	1	1		1	1	
Subtotal	7	7		3	3	
Special Ed - Elementary	1	1				
Subtotal	1	1	· · · · · · · · · · · · · · · · · · ·			
Totals	8	8	-0-	3	3	-0-
Percentage Error			0.00%			0.00%

# BOROUGH OF STANHOPE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

			Transp	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	18	18		10	10	
Transported - Non Public	3	3		1	1	
AIL Non- Public	6	6		2	2	
Special Needs - Public	4	4		1	1	
Special Needs - Private						

0.00%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	5.6	5.6
Average Mileage - Regular Excluding Grade PK Students	5.6	5.6
Average Mileage - Special Education with Special Needs	17.0	17.0

31

31

Totals

Percentage Error

0.00%

# BOROUGH OF STANHOPE SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017

# **EXCESS SURPLUS CALCULATION AT 6/30/2017**

Adjustment for Disallowed Transfers per S1701

# **REGULAR DISTRICT**

# **SECTION 1**

A. 2% Calculation of Excess Surplus				
2016-17 Total General Fund Expenditures per the CAFR, Ex. C-1	\$	6,362,059 (B	)	
Increased by:		•		
Transfer from Capital Outlay to Capital Projects Fund	\$	-0- (B	1a)	
Transfer from Capital Reserve to Capital Projects Fund	\$	-0- (B	1b)	
Decreased by:				
On-Behalf TPAF Pension and Social Security	\$	611,650 (B	2a)	
Assets Acquired Under Capital Leases	\$	-0- (B	2b)	
Adjustment for Disallowed Expenditures per S1701	\$	-0- (B	2c)	
Adjusted 16-17 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$	5,750,409 (B	3)	
2% of Adjusted 2016-17 General Fund Expenditures [(B3) times .02]	\$	115,008 (B	4)	
Enter Greater of (B4) or \$250,000	\$	250,000 (B	5)	
Increased by: Allowable Adjustment	\$	92,027 (K	.)	
Maximum Unassigned Fund Balance [(B5)+(K)]			\$	342,027
SECTION 2				
Total General Fund - Fund Balances @ 6/30/2017	\$	895,820 (C	)	
(Per CAFR Budgetary Comparison Schedule C-1)				
Decreased by:				
Year End Encumbrances	\$	38,538 (C	1)	
Legally Restricted - Designated for Subsequent Year's Expenditures	\$	-0- (C	2)	
Legally Restricted - Excess Surplus - Designated for Subsequent	<u> </u>			
Year's Expenditures	\$	199,738 (C	3)	
Other Restricted/Reserved Fund Balances	\$	160,352 (C	4)	
Assigned - Designated for Subsequent Year's Expenditures	\$	45,549 (C	5)	
Additional Assigned Fund Balance - Designated for Subsequent	Experimental control of the control			
Year's Expenditures July 1, 2017 - August 1, 2017		30,324 (C	6)	
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)]			\$	421,319 (U1)
Increased by:				

-0- (C6)

# BOROUGH OF STANHOPE SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2017 (Continued)

# **SECTION 3**

Reserved Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ 79,292 (E)
Recapitulation of Excess Surplus as of June 30, 2017	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures	\$ -0- (C3)
Restricted Excess Surplus [(E)]	\$ 79,292 (E)
Total $[(C3)+(E)+(F)]$	\$ 79,292 (D)
Detail of Allowable Adjustments	
T	Φ 0 (II)
Impact Aid	\$ -0- (H)
Sale and Lease Back	\$ -0- (I)
Extraordinary Aid	\$ 90,878 (J1)
Additional Nonpublic School Transportation Aid	\$ 1,149 (J2)
Total Adjustments ((H)+(I)+(J1)+(J2))	\$ 92,027 (K)
Detail of Other Restricted Fund Balance	
Statutory restrictions:	
Approved unspent separate proposal	\$ -0-
Sale/lease-back reserve	\$ -0-
Capital reserve	\$ 160,352
Maintenance reserve	\$ -0-
Emergency reserve	\$ -0-
Tuition reserve	\$ -0- \$ -0- \$ -0-
Other state/governmental mandated reserve	\$ -0-
Other Restricted Fund Balance not noted above	\$ -0-

# BOROUGH OF STANHOPE SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2017 (continued)

# It is recommended that:

1.

	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None

Administrative Practices and Procedures

None.

9. <u>Status of Prior Year's Findings/Recommendations</u>

There were no prior year recommendations.