TOWNSHIP OF UPPER BOARD OF EDUCATION

AUDITORS' MANAGEMENT REPORT
ON ADMINISTRATIVE FINDINGS
FINANCIAL, COMPLIANCE AND PERFORMANCE
JUNE 30, 2017

AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

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CERTIFIED PUBLIC ACCOUNTANTS

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REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Education Township of Upper School District County of Cape May, New Jersey

We have audited, in accordance with audit standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Upper Township School District in the County of Cape May for the year ended June 30, 2017, and have issued our report there on dated October 27, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Upper Township Board of Education's management and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

FORD, SCOTT & Associates, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Michael S. Garcia

Michael S. Garcia Certified Public Accountant Licensed Public School Accountant No. 2080

October 27, 2017



ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

<u>Insurance</u>

Insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Official Bonds

Name	Position	 Amount
Laurie Ryan	Board Secretary / School	
	Business Administrator	\$ 10,000.00
Carroll A. Bailey	Treasurer	275,000.00

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made proper adjustments to the billings to sending districts for the actual per pupil costs in accordance with N.J.A.C. 6A:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

Payrolls were delivered to the treasurer of school moneys with a warrant made to her order for the full amount of each payroll.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. No discrepancies were noted.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0.00% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

- A. General Classification Findings
- B. Administrative Classification Findings

Business Administrator / Board Secretary's Records

The Board Secretary's Records were in satisfactory condition.

Bids received were summarized in the minutes.

Acknowledgement of the Board's receipt of the Board Secretary's and the Treasurer's monthly financial reports were included in the minutes.

Budget appropriations were not greater than realized revenues and Board authorized use of surplus in all funds except for the Debt Service Fund as noted below.

No budgetary line accounts were over-expended during the fiscal year and at June 30.

Purchase orders were charged to the appropriate line accounts in accordance with State prescribed Uniform Minimum Chart of Accounts (2R2), for New Jersey Public Schools.

Treasurer's Records

The Board Treasurer's Records were in satisfactory condition.

All required reconciliations were performed.

All cash receipts were promptly deposited.

The Treasurer's Records were in agreement with the Board Secretary.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2015-16 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with one exception noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also include a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001.

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. revealed no areas of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on the Schedule A and Schedule B in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for Special Federal and/or State Projects revealed no areas of noncompliance and/or questionable costs.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditures charged to the current year's final reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid Thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800 for 2016-2017.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

The results of my examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

Student Body Activities

During our review of the student activity funds, the records were found to be in satisfactory condition.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2016 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low income, and bilingual. We also performed a review of the districts procedures related to its completion. The information on the ASSA was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Follow-Up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings.

Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

FORD, Scott & Associates, L.L.C. FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Michael S. Garcia

Michael S. Garcia Certified Public Accountant Licensed Public School Accountant No. 2080

October 27, 2017

SCHEDULE OF AUDITED ENROLLMENTS

UPPER TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2016

	2016-	-2017 Appl	2016-2017 Application for State School Aid	ate Scho	ol Aid				Sample for	Sample for Verification			Private School for Disabled	ol for Disabled	
	Reported on A.S.S.A. On Roll		Reported on Workpapers On Roll	<i>- - -</i>	Errors		Sample Selected from Workpapers	E "	Verifik Regi: On I	Verified per Registers On Roll	Errors per Register On Roll	Reported on A.S.S.A as Private	Sample for Verifi-	Sample	Sample
	Full Sha	Shared F	Full Sha	Shared	Full St	Shared	Full	Shared	Full	Shared	Full Shared		cation	Verified	Errors
Half Day Preschool															
Full Day Preschool Half Day Kindergarten	33		33				9		9						
Full Day Kindergarten	130		130				24		54						
One	128		128				24		24						
Two	146		146				27		27						
Three	142		142				27		27						
Four	119		119				22		22						
Five	148		148				28		28						
Six	128		128				24		24						
Seven	146		146				27		27						
Eight	140		140				26		56						
Nine															
Ten															
Elevan															
Twelve															
Post-Graduate															
Adult H.S. (15+CR.)															
Adult H.S. (1-14 CR.)															
Subtotal	1,260	ا ا	1,260	-	 -	 -	235		235		 - 	· ·		· 	ľ
Special Ed-Elementary	88		88				17		17			•			
Special Ed-Middle School	99		99				12		12			-	-	-	
Special Ed-High School												2	•	•	•
Subtotal	154	- -	154	 -	 -	 -	59		29		 -	3	-	-	
Co. VocRegular															
Totals	1,414	- -	1,414		 -		264		264			3	-	-	
				I						•		ļ			
Percentage Error				ı	%0	%0				•	0 %0	%0			%0

SCHEDULE OF AUDITED ENROLLMENTS

UPPER TOWNSHIP SCHOOL DISTRICT
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2016

	Sample Errors							,				%0			Recalculated 6.9	6.9	9.0	
erification	Verified to Test Score, Application and Register	ო	က			-	-	Ι ω			8	1			Reported R	6.9	0.6	
Sample for Verification	Sample Selected from Workpapers	ო	က			-	-	ω			ω				•	dents (Part B)		
v Income	Errors		•			٠	•								ade PK stude	rade PK stuc	ş	
Resident LEP Low Income	Reported on Workpapers as LEP low income	ო	4			-	-	თ			0				Reg Avg. (Mileage)= Regular Including Grade PK students (Part A)	Reg. Avg. (Mileage)= Regular Excluding Grade PK students (Part B)	Special Avg.= Special Ed with Special Needs	
ď	Reported on A.S.S.A as LEP low income	ю	4			-	-	တ			6				ileage)= Regu	iileage)= Reg	= Special Ed	
	Sample Errors							j.		-		%0			Reg Avg. (Mi	Reg. Avg. (N	Special Avg.	
Sample for Verification	Verified to Application and Register	თ	4 ¹ o	13	ဖြ	. 2	9 12	92	1 16	27	119			Verified Errors	261 -	· ·	9 - 9 278	%0
Sam	Sample Selected from Workpapers	თ	41	. 61	ဖြ	. L	9 21	92	16	27	119			Tested	261	ια	9 9 278	
	Errors											%0	Transportation	Errors				
Resident Low Income	Reported on Workpapers as Low Income	5	22	27	5 £	5 1	4 C	148	25 18	43	191		Reported on	DRTRS by District	1,630 3	' ፔ	55 1,739	
Reside	Reported on A.S.S.A. as Low Income	51	22	21	5 £	2 4 3	4t 01	148	25 18	43	191		Reported on	DRTRS by DOE/county	1,630 3	٦, ٢	55 1,739	
		Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten	One	Three	Four	S.X.	Seven Eight Mice	Nine Ten Elevan Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14 CR.) Subtotal	Special Ed-Elementary Special Ed-Middle School	Special Ed-High School Subtotal	Co. VocRegular Co. Voc.Ft. Post Sec. Totals	Percentage Error			RegPublic Schools, col. 1 Reg-SpEd, col. 4 Transported-Non-Public, col.3	Public AIL	Special Ed Spec, col. 6 Totals	Percentage Error

UPPER TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY $\frac{0}{}$

			Half Day Preschool Full Day Preschool	Half Day Kindergarten Full Day Kindergarten	One	Three	Four	Five	Six	Seven	Eight	Nine	Ten	Elevan	Twelve	Post-Graduate	Adult H.S. (15+CR.)	Adult H.S. (1-14 CR.)	Subtotal	Special Ed-Elementary Special Ed-Middle School	Special Ed-High School	Subtotal	Co. VocRegular	Totals	Percentage Error
Resident L	Reported on A.S.S.A. as	Income																				•			
Resident LEP NOT Low Income	Reported on Workpapers as	Income																				•			
		Errors																							#DIV/0i
San	Sample	Workpapers																							
Sample for Verification	Verified to	Application and Register																							
	alume	Errors			•	•													•						#DIV/0i

UPPER TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE YEAR ENDED JUNE 30, 2017

REGULAR DISTRICT

SECTION 1

A. 2% Calculation of Excess Surplu

2016-17 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:	\$ 39,148,068.15 (B)
Transfer from Capital Outlay to Capital Projects Fund	\$ - (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ - (B1b)
Transfer from General Fund to SRF for PreK-Regular	\$ - (B1c)
Transfer from General Fund to SRF for PreK-Inclusion	\$ (B1d)
Decreased By:	
On-Behalf TPAF Pension & Social Security	\$ 2,825,053.28 (B2a)
Assets Acquired Under Capital Leases	\$ (B2b)
Adjusted 2015-16 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ <u>36,323,014.87</u> (B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02]	\$ 726,460.30 (B4)
Enter Greater of (B4) or \$250,000	\$ 726,460.30 (B5)
Increased by: Allowable Adjustment*	\$ 98,337.00 (K)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]	\$ <u>824,797.30</u> (M)
SECTION 2	
Total General Fund - Fund Balances @ 06/30/16	
(Per CAFR Budgetary Comparison Schedule C-1)	\$6,709,434.26 (C)
Decreased by:	
Year-end Encumbrances	\$ 1,251,984.62 (C1)
Legally Restricted - Designated for Subsequent Year's Expenditures	\$ (C2)
Legally Restricted - Excess Surplus - Designated for	
Subsequent Year's Expenditures **	\$ 1,487,010.00 (C3)
Other Restricted Fund Balances ****	\$ 2,214,968.00 (C4)
Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures	\$ (C5)
ioi Subsequent real's Experialities	Ψ (03)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ <u>1,755,471.64</u> (U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER - 0 -	\$ 930,674.34 (E)
Recapitulation of Excess Surplus as of June 30, 2016:	
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures **	\$ 1,487,010.00 (C3)
Reserved Excess Surplus ***	\$ <u>930,674.34</u> (E)
Total Excess Surplus [(C3) + (E)]	\$ <u>2,417,684.34</u> (D)

UPPER TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE YEAR ENDED JUNE 30, 2017

* This adjustment line (as detailed below) is to be utilized for Impact Aid (when applicable), Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), and Extraordinary Aid, and Additional Nonpublic School Transportation Aid if applicable (Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid).

Detail of Allowable Adjustments

Impact Aid	\$ -	(H)
Sale & Lease-back	\$ -	(l)
Extraordinary Aid	\$ 89,463.00	(J1)
Additional Nonpublic School Transportation Aid	\$ 8,874.00	(J2)
Current Year School Bus Advertising Revenue	\$	(J3)
Family Crisis Transportation Aid	\$	(J4)
		=
Total Adjustments [(H)+(I)+(J1) + (J2)]	\$ 98,337.00	(K)

- ** This amount represents the June 30, 2016 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
- *** Amounts must agree to the June 30, 2016 CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 90030.
- **** Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

Detail of Other Restricted Fund Balance

Statutory restrictions:			
Approved unspent separate proposal	\$		
Sale/lease-back reserve	\$		•
Capital reserve	\$	1,084,968.00	•
Maintenance reserve	\$	1,130,000.00	
Emergency Reserve	\$		•
Tuition reserve	\$_		•
School Bus Advertising 50% Fuel Offset Reserve - CY	\$		•
School Bus Advertising 50% Fuel Offset Reserve - PY	\$		•
Impact Aid General Fund Reserve (Sec. 8002 and 8003)	\$		•
Impact Aid General Fund Reserve (Sec. 8007 and 8008)	\$		•
Other state/government mandated reserve	\$		•
[Other Restricted Fund Balance not noted above] ****	\$		•
Total Other Restricted Fund Balance	\$_	2,214,968.00	(C4)