BOROUGH OF WENONAH BOARD OF EDUCATION Wenonah, New Jersey

Auditor's Management Report on Administrative Findings Financial, Compliance, and Performance For The Year Ended June 30, 2017

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE, AND PERFORMANCE

Table of Contents

| | Page |
|---|------|
| Report of Independent Auditors | 1 |
| Scope of Audit | 2 |
| Administrative Practices and Procedures | 2 |
| Insurance | 2 |
| Officials' Bonds | 2 |
| Tuition Charges | 2 |
| Financial Planning, Accounting, and Reporting | 2 |
| Examination of Claims | 2 |
| Payroll Account | 2 |
| Employee Position Control Roster | 3 |
| Reserve for Encumbrances and Accounts Payable | 3 |
| Travel | 3 |
| Classification of Expenditures | 3 |
| Board Secretary's Records | 3 |
| Treasurer's Records | 3 |
| Elementary and Secondary Education Act (ESEA)/Improving America's Schools | |
| Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001 | 3 |
| Other Special Federal and/or State Projects | 4 |
| TPAF Reimbursement | 4 |
| School Purchasing Programs | 4 |
| Contracts and Agreements Requiring Advertisement for Bids | 4-5 |
| Application for State School Aid | 5 |
| Pupil Transportation | 5 |
| Miscellaneous | 5 |
| Follow-up on Prior Year Findings | 6 |
| Acknowledgment | 6 |
| Schedule of Audited Enrollments | 7-8 |
| Excess Surplus Calculation | 9-10 |
| Audit Recommendations Summary | 11 |

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Report of Independent Auditors

Honorable President and Members of the Board of Education Borough of Wenonah School District 200 North Clinton Avenue Wenonah, New Jersey 08090

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Wenonah School District in the County of Gloucester for the year ended June 30, 2017, and have issued our report thereon dated October 25, 2017.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Borough of Wenonah Board of Education's Management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

PETRONI & ASSOCIATES LLC

Nick L. Petroni

Certified Public Accountant

Licensed Public School Accountant #542

October 25, 2017

Administrative Findings – Financial, Compliance, and Performance

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials' Bonds (NJSA 18A:17-26, 18A:17-32)

| <u>Name</u> | <u>Position</u> | <u>Amount</u> |
|-----------------|-------------------------------|---------------|
| Nancy L. McCabe | Board Secretary/ | |
| | School Business Administrator | \$140,000 |

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs on the items tested was not less than the estimated costs charged.

Financial Planning, Accounting, and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification, and supporting documentation.

Pavroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Chief School Administrator and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium withholding due to General Fund.

Payrolls were deposited in separate bank accounts for net payroll and withholdings.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators to the NJ Department of the Treasury was filed by the March 15th due date.

Reporting of employee compensation for income tax related purposes complied with federal and state regulations regarding the compensation which is required to be reported.

The Board of Education did not make merit bonus payments.

Employee Position Control Roster

An inquiry and review of the Position Control Roster found the payroll records and the general ledger accounts to where wages are posted were in agreement with the Position Control Roster. There are internal control procedures in place to ensure that employee benefits are offered only to current employees and their eligible relations.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. District personnel performed an analysis of outstanding purchase orders at June 30 and prepared separate listings of purchase orders comprising the balance sheet account balances for accounts payable and reserve for encumbrances.

Travel

The District has an approved board travel policy as required by NJAC 6A:23a-6.13 and NJSA 18A:11-12.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with NJAC 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with NJAC 6A:23A-8.3. As of result of the procedures performed, we found no errors in the classification of expenditures and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary disclosed that the records were maintained in good condition. The prescribed contractual order system was followed.

The monthly certification of positive line item account status by the Board Secretary and monthly certification that sufficient funds are available to meet the District's financial obligation by the Board were filed during the year.

Purchase orders were charged to the appropriate line item accounts in accordance with the State prescribed *Uniform Minimum Chart of Accounts for New Jersey Public Schools*.

Treasurer's Records

The Treasurer's records were examined and were found to be in agreement with the records maintained by the Board Secretary. The Treasurer's cash balance for the general operating account was in agreement with the reconciled cash balance as determined during the audit.

Elementary and Secondary Education Act (ESEA)/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The ESEA/NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for ESEA indicated no areas of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the Single Audit Section of the District's CAFR.

Our audit of the federal and state funds, on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for other special federal and/or state projects indicated no areas of noncompliance and/or questionable costs.

TPAF Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

There were no salaries identified as being paid from federal funds that required the School District to reimburse the State for on-behalf payments.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids NJSA 18A:18A-3 states:

- a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent possesses a qualified purchasing agent certificate pursuant to subsection b of section 9 of P.L. 1971, c.198 (C.40A:11-9) the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L. 1999, c.440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection "a" of this section or the threshold amount resulting from any adjustment under this subsection in direct proportion to the rise or fall of the index rate as that term is defined in NJSA 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective July 1 of the year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection "a" of NJSA 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

Contracts and Agreements Requiring Advertisement for Bids (Continued)

NJSA 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertisement for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law."

The bid thresholds in accordance with NJSA 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$28,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under NJSA 18A:39-3 is currently \$18,800 for 2016-2017.

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or good or service, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. Based on the results of our examination, I did not note any instances of noncompliance.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per NJSA 18A:18A-5.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2015, Application for State School Aid (ASSA) for on-roll and low-income. We also performed a review of the District's procedures related to its completion. The information on the ASSA was compared to the District's work papers without exception. The information that was included on the work papers was verified without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained work papers on the prescribed state forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2016-2017 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. No exceptions were noted in our review of transportation related purchases of goods and services.

Miscellaneous

The School District complied with continuing disclosure agreements made in relation to prior year's bond issuances. This obligation included filing audit reports on the Electronic Municipal Market Access (EMMA).

Follow-up on Prior Year Findings

Not applicable.

Acknowledgment

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

BOROUGH OF WENONAH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

| | 2016-2017 Application for State School Aid | | | | Sample for Verification | | | | Private School for Disabled | | | | | | | |
|--------------------------|--|--------|------|--------|-------------------------|-----------------|--------|---------|-----------------------------|-----------|-------------|---------|------------|--------------|----------|--------|
| - | Reported Reported on | | | | | Sample Verified | | | Errors Re | | Reported or | ı | | | | |
| | on As | | Work | papers | | | Select | ed from | Per I | Registers | Per Re | gisters | ASSA as | Sample | | |
| _ | On F | Roll | On | Roll | Erro | | Work | papers | 0 | n Roll | On I | Roll | Private | for | Sample | Sample |
| <u>.</u> | Full | Shared | Full | Shared | Full | Shared | Full | Shared | Full | Shared | Full | Shared | School | Verification | Verified | Errors |
| Full Day Kindergarten | 14 | | 14 | | | | 14 | | 14 | | | | | | | |
| One | 31 | | 31 | | | | 31 | | 31 | | | | | | | |
| Two | 17 | | 17 | | | | 17 | | 17 | | | | | | | |
| Three | 25 | | 25 | | | | 25 | | 25 | | | | | | | |
| Four | 26 | | 26 | | | | 26 | | 26 | | | | | Not Appli | cable | |
| Five | 16 | | 16 | | | | 16 | | 16 | | | | | | | |
| Six | 27 | | 27 | | | | 27 | | 27 | | | | | | | |
| Subtotal | 156 | 0 | 156 | 0 | 0 | 0 | 156 | (| 156 | 0 | 0 | 0 | _ | | | |
| Special Ed Elementary | 19 | | 19 | | | | 19 | | 19 | | | | | | | |
| Special Ed Middle School | 2 | | 2 | | | | 2 | | 2 | | | | | | | |
| Subtotal | 21 | 0 | 21 | 0 | 0 | 0 | 21 | | n 21 | 0 | 0 | 0 | 0 | 0 | 0 | Ω |
| Totals | 177 | 0 | 177 | 0 | 0 | 0 | 177 | | 0 177 | | 0 | 0 | | | | |
| Percentage Error | | | | | 0.00% | 0.00% | | | <u> </u> | | 0.00% | 0.00% | - <u> </u> | | | 0.00% |

| | | | | | | | (Limi | ted English Proficie | ent) | | | |
|--------------------------|---------------------|----------------|--------|-------------------------|--------------|--------|-------------------------|----------------------|--------|-------------------------|--------------|--------|
| | Resident Low Income | | | Sample for Verification | | | Resident LEP Low Income | | | Sample for Verification | | |
| | Reported on | Reported on | | | | | Reported on | Reported on | | | | |
| | ASSA as | Work papers as | | Sample | Verified to | | ASSA as | Work papers as | | Sample | Verified to | |
| | Low | Low | | Selected from | Application | Sample | LEP low | LEP low | | Selected from | Test Score | Sample |
| | Income | Income | Errors | Work papers | and Register | Errors | Income | Income | Errors | Work papers | and Register | Errors |
| Full Day Kindergarten | | | | | | | | | | | | |
| One | 2 | 2 | | 2 | 2 | | | | | | | |
| Two | 1 | 1 | | 1 | 1 | | | | Not Ap | plicable | | |
| Three | 1 | 1 | | 1 | 1 | | | | | | | |
| Four | | | | | | | | | | | | |
| Five | | | | | | | | | | | | |
| Six | 1 | 1 | | 1 | 1 | | | | | | | |
| Subtotal | 5 | 5 | 0 | 5 | 5 | 0 | _ | | | | | |
| | | | | | | | _ | | | | | |
| Special Ed Elementary | | | | | | | | | | | | |
| Special Ed Middle School | 2 | 2 | | 2 | 2 | | | | | | | |
| Subtotal | 2 | 2 | 0 | 2 | 2 | 0 | | | | | | |
| Totals | 7 | 7 | 0 | 7 | 7 | 0 | • | | | | | |
| Percentage Error | | | 0.00% | | | 0.00% | | | | | | |
| 9 | | - | | | | | • | | | | | |

BOROUGH OF WENONAH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS (CONTINUED) APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2016

| Resident | LEP NOT Low In- | come | Sam | ple for Verificati | on |
|--------------|-----------------|--------|---------------|--------------------|--------|
| | Reported | | | | |
| Reported | on | | | Verified to | |
| on ASSA | Work papers | | Sample | Application | |
| as Bilingual | as Bilingual | | Selected from | and | Sample |
| Education | Education | Errors | Work papers | Registers | Errors |
| | | | | | |

Not Applicable

Full Day Preschool Full Day Kindergarten

One Two

Three

Four Five Six

Special Ed. - Elementary Special Ed. - Middle School

Percentage Error

| | | | Transpo | ortation | | |
|--|---------------------|---------------------|---------|----------|----------|--------|
| | Reported on DTRS by | Reported on DTRS by | | | | |
| | DOE/County | District | Errors | Tested | Verified | Errors |
| Regular Public Schools Regular Special Education | | | | | | |
| All Nonpublic School Students | 17 | 17 | | 17 | 17 | |
| | 17 | 17 | 0 | 17 | 17 | 0 |
| Percentage Error | | | 0.00% | | | 0.00% |

| | Reported | Recalculated |
|---|----------|--------------|
| Reg. Avg. (Mileage) = Regular Including Grade PK (Part A) | 4.7 | 4.7 |
| Reg. Avg. (Mileage) = Regular Excluding Grade PK (Part B) | 4.7 | 4.7 |
| Spec Avg. = Special Education with Special Needs | | |

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT/CHARTER SCHOOL SECTION 1

A. 2% Calculation of Excess Surplus

| 2016-17 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases | \$3,506,928 (B) \$(B1a) \$(B1b) \$(B1c) \$(B1d) \$(B1d) \$(B2b) |
|--|--|
| Adjusted 2016-17 General Fund Expenditures [(B)+(B1s)-(B2s)] | \$ <u>3,111,350</u> (B3) |
| 2% of Adjusted 2016-17 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment * | \$ 62,227 (B4) \$ 250,000 (B5) \$ 2,958 (K) |
| Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)] | \$ <u>252,958</u> (M) |
| SECTION 2 Total General Fund - Fund Balances @ 6/30/2017 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: | \$333,264_(C) |
| Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for | \$ |
| Subsequent Year's Expenditures** Other Restricted Fund Balances**** | \$(C3) \$50,019 (C4) |
| Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures | \$ |
| Additional Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures July 1, 2017 - August 1, 2017 | \$(C6) |
| Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)] | \$ <u>196,262</u> (U1) |

SECTION 3

| Restricted Fund Balance - Excess Surplus*** [(U2)-(M)] IF NEGATIVE ENTER -0- | \$ <u> </u> |
|--|--------------------|
| Recapitulation of Excess Surplus as of June 30, 2017 | |
| Reserved Excess Surplus - Designated for Subsequent Year's Expenditures** | \$ 0 (C3) |
| Reserved Excess Surplus*** [(E)] | \$ <u>0</u> (E) |
| Total [(C3)+(E)] | \$ <u>0</u> (D) |

* This adjustment line (as detailed below) is to be utilized when applicable for: Impact Aid, Sale, and Lease-back (Refer to the Audit Program Section II, Chapter 10), Extraordinary Aid, Additional Nonpublic School Transportation Aid; recognized current year School Bus Advertising Revenue; and Family Crisis Transportation Aid. Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid; Family Crisis Transportation Aid and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

| Impact Aid | \$ (H) |
|--|------------------|
| Sale & Lease-back | \$ (I) |
| Extraordinary Aid | \$ (J1) |
| Additional Nonpublic School Transportation Aid | \$ 2,958 (J2) |
| Current Year School Bus Advertising Revenue Recognized | \$ (J3) |
| Family Crisis Transportation Aid | \$ (J4) |
| Total Adjustments [(H)+(I)+(J1)+(J2)+ (J3)] | \$ 2,958 (K) |

^{**} This amount represents the June 30, 2017, Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.

Detail of Other Restricted Fund Balance

| Statutory restrictions: Approved unspent separate proposal Sale/lease-back reserve Capital reserve Maintenance reserve Emergency reserve Waiver offset reserve - designated for subsequent year Tuition reserve School bus advertising 50% fuel offset reserve - current year School bus advertising 50% fuel offset reserve - prior year Impact Aid General Fund Reserve (Sections 8002 and 8003) | \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ | 50,019 |
|--|-------------------------------------|-------------|
| School bus advertising 50% fuel offset reserve - prior year Impact Aid General Fund Reserve (Sections 8002 and 8003) | \$ \$ | |
| Impact Aid Capital Fund Reserve (Sections 8007 and 8008) | \$ | |
| Other state/government mandated reserve [Other restricted fund balance not noted above]**** | \$ \$ | |
| Total other restricted fund balance | \$ | 50,019 (C4) |

^{***} Amount must agree to the June 30, 2017, CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 90030.

^{****} Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

BOROUGH OF WENONAH BOARD OF EDUCATION AUDIT RECOMMENDATIONS SUMMARY FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Recommendations:

1. Administrative Practices and Procedures

| | None |
|-----|---|
| 2. | Financial Planning, Accounting, and Reporting |
| | None |
| 3. | School Purchasing Programs |
| | None |
| 4. | School Food Service |
| | None |
| 5. | Student Body Activities |
| | None |
| 6. | Application for State School Aid |
| | None |
| 7. | Pupil Transportation |
| | None |
| 8. | Facilities and Capital Assets |
| | None |
| 9. | Miscellaneous |
| | None |
| 10. | Status of Prior Year Audit Findings/Recommendations |
| | Not Applicable |
| | |