# CLOSTER BOARD OF EDUCATION COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Closter, New Jersey

#### **COMPREHENSIVE ANNUAL**

#### FINANCIAL REPORT

of the

**Closter Board of Education** 

Closter, New Jersey

For The Fiscal Year Ended June 30, 2018

Prepared by

Closter Board of Education Business Office

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INTRODUCTORY SECTION



#### Closter Board of Education 340 Homans Avenue • Closter, NJ 07624

January 24, 2019

Honorable President and Members of the Board of Trustees Closter Board of Education Closter, New Jersey 07624

#### Dear Board Members:

The Comprehensive Annual Financial Report (CAFR) of the Closter School District (the "District") for the fiscal year ended June 30, 2018 is hereby submitted. This Comprehensive Annual Financial Report includes the District's Basic Financial Statements prepared in accordance with Governmental Accounting Standards Board (GASB) Statement No. 34. Responsibility for both the accuracy of the data and completeness and fairness of the presentation, including all disclosures, rests with the management of the District. To the best of our knowledge and belief, the data presented in this report is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the District. All disclosures necessary to enable the reader to gain an understanding of the District's financial activities have been included.

The Comprehensive Annual Financial Report is presented in four sections: introductory, financial, statistical and single audit. The introductory section includes this transmittal letter, the District's organizational chart and a list of principal officials. The financial section includes the basic financial statements and schedules, as well as the auditor's report thereon. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis. The District is required to undergo an annual single audit in conformity with the provisions of NJ OMB Circular 15-08, "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid". Information related to this single audit, including the auditor's report on the internal control structure and compliance with applicable laws and regulations and findings and recommendations, are included in the single audit section of this report.

A Concern For Each Child • A Commitment To Excellence

1. REPORTING ENTITY AND ITS SERVICES: The Closter School District is an independent reporting entity within the criteria adopted by the GASB as established by GASB No. 34. All funds of the District are included in this report. The Closter Board of Education, Hillside Elementary School and Tenakill Middle School constitute the District's reporting entity.

The District provides a full range of educational services appropriate to grade levels Pre-K through 8. It completed the 2017-2018 fiscal year with an enrollment of 1,167 students, which is fifty more students than the previous year. The following details the changes in the District's student enrollment over the last 10 years.

Fiscal Year	Student Enrollment	Percent Change
2008-2009	1,191	0.76
2009-2010	1,155	(3.02)
2010-2011	1,127	(2.42)
2011-2012	1,106	(1.86)
2012-2013	1,123	1.54
2013-2014	1,118	(0.44)
2014-2015	1,110	(0.72)
2015-2016	1,114	0.36
2016-2017	1,117	0.27
2017-2018	1,167	4.50

2. ECONOMIC CONDITION AND OUTLOOK: Known as, "The Historic Hub of the Northern Valley," the Borough of Closter is situated below the Palisades in the northeastern part of Bergen County, New Jersey. Closter is a stable, attractive community with an estimated population of 8,498. The median household income of its residents is \$119,485, and the average home is assessed at \$666,000. Approximately 90% of Closter's working residents are employed in the following job types: management, business and financial operations; professional and related; sales and office; service. Furthermore, 95% of Closter's adult population graduated from high school and 60% have a bachelor's degree or higher. As of the 2010 Untied States Census, nearly 32% of Closter's residents are of Asian origins. Although Closter is located just 15 miles from New York City, it maintains a local pride in its community, its schools, and in the many services that it offers its residents.

3. MAJOR INITIATIVES In the 2017-2018 school year, Closter Public Schools shifted from a five-day, Monday through Friday schedule to a rotating 6-day schedule (A-F). This change provided opportunities to fit more courses within the schedule. Tenakill also moved from a four quarter marking period to trimesters, to match with Hillside's grading schedule.

Tenakill Middle School converted a classroom to a health fitness room. In addition to having a classroom dedicated to health curriculum, the room also features fitness equipment for the students. The certified Physical Education teacher can offer an expanded curriculum related to health and fitness during the school year. Another health initiative was for Hillside Elementary School that provided a Mindfulness course in grades K-2.

Hillside Elementary School expanded its STEM program with the existing Science Lab and

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#### 3. MAJOR INITIATIVES (Continued):

STEM Learning Center. The technology integration specialist taught STEM in the updated facility. Two projects were integrated with the art department. Tenakill Middle School expanded its cycle courses with Digital Citizenship and STEM. Long planned, a new STEM teacher was hired to staff the lab built during the previous school year, offering Coding and Lego Robotics, and collaborative technology and engineering instruction, grades 5-8.

Closter hired a full-time Mandarin teacher, adding to its World Language program. In consequence, Hillside Elementary School dedicated a Spanish Language teacher for PreK-4 as part of the Specials 6-day schedule. Tenakill Middle School now offers both Spanish and Mandarin for its students.

Hillside Elementary School added an ELL teacher due to increased enrollment of ELL students, increasing the district staff from three to four. In addition to providing pull out and push in services, the ELL teachers also assist the general education staff with providing support for the mainstream curriculum.

4. INTERNAL ACCOUNTING CONTROLS: Management of the District is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the District are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of federal and state financial assistance, the District also is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is also subject to periodic evaluation by District management.

As part of the District's single audit described earlier, tests are made to determine the adequacy of the internal control structure, including that portion related to federal and state financial assistance programs, as well as to determine that the District has complied with applicable laws and regulations.

5. BUDGETARY CONTROLS: In addition to internal accounting controls, the District maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the voters of the municipality. Annual appropriated budgets are adopted for the general, special revenue and debt service funds. Project-length budgets are approved for capital improvements and accounted for in the capital projects fund. The final budget amount as amended for the fiscal year is reflected in the financial section.

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An encumbrance accounting system is used to record outstanding purchase commitments on a line item basis. Open encumbrances at year-end are either canceled or are included as a reappropriation of fund balance in the subsequent year. Those amounts to be reappropriated are reported as reservations of fund balance at June 30, 2018.

6. CASH MANAGEMENT: The investment policy of the District is guided in large part by State statute as detailed in "Notes to the Financial Statements". The District has adopted a cash management plan which requires it to deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act ("GUDPA"). GUDPA was enacted in 1970 to protect Governmental Units from a loss of funds on deposit with a failed banking institution in New Jersey. The law requires governmental units to deposit public funds only in public depositories located in New Jersey, where the funds are secured in accordance with the Act.

**7. RISK MANAGEMENT:** The Board carries various forms of insurance, including but not limited to general liability, pollution liability, commercial automobile, school board legal liability, crime, workers compensation, and surety bonds.

**8. OTHER INFORMATION: Independent Audit** - State statutes require an annual audit by independent certified public accountants or registered municipal accountants. The auditing firm selected by the Board is Lerch, Vinci, Higgins, LLP. In addition to meeting the requirements set forth in state statutes, the audit also was designed to meet the requirements of NJ OMB Circular 15-08. The auditor's report on the basic financial statements and combining and individual fund statements and schedules is included in the financial section of this report. The auditor's reports related specifically to Government Auditing Standards and the single audit are included in the single audit section of this report.

**9. ACKNOWLEDGMENTS:** We would like to express our sincere appreciation to the members of the Closter Board of Education for their prudent fiscal stewardship. Their concerns for fiscal accountability and transparency on behalf of the citizens and taxpayers of Closter should be commended. The preparation of this report could not have been accomplished without the efficient and dedicated services of our business office.

Respectfully submitted,

Joanne S. Newberry

Superintendent of Schools

Closter Public Schools

Floro M. Villanueva Jr.

Business Administrator/ Board Secretary

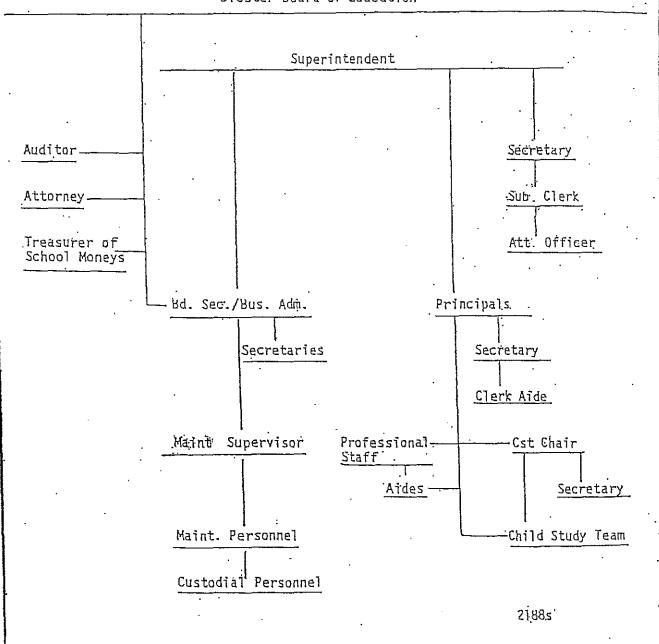
Closter Public Schools

CLOSTER BOARD OF EDUCATION Closter, New Jersey 07624 Exhibit

File Code: 2120

#### ORGANIZATION CHARTS

#### Closter Board of Education





#### CLOSTER BOARD OF EDUCATION CLOSTER, NEW JERSEY

#### ROSTER OF OFFICIALS JUNE 30, 2018

Member of the Board of Education	Term Expires <u>January</u>
Gregg Lambert, President	2021
Stephanie Lee, Vice President	2020
Anthony Linn	2019
Ruchi Kothari	2020
Janine Micera	2020
Melody Finkelstein	2021
Robert Kleinman	2019
Chris Kwon	2021
Sung Min Lee	2019

#### **Other Officials**

Joanne S. Newberry, Superintendent of Schools

Michael Donow, Interim Business Administrator/Board Secretary

Norma Ketler, Treasurer

#### **CLOSTER BOARD OF EDUCATION**

Consultants and Advisors

#### **Architect**

Di Cara/Rubino 30 Galesi Drive – West Wing Wayne, NJ 07470

#### **Audit Firm**

Lerch, Vinci, Higgins, LLP 17-17 Route 208 North Fair Lawn, NJ 07410

#### Attorney

Fogarty & Hara 16-00 Route 208 South Fair Lawn, NJ 07410

#### Official Depository

Capital One Bank 710 Route 46 East Fairfield, NJ 07004 FINANCIAL SECTION

## LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA

DEBORAH K. LERCH, CPA, PSA RALPH M. PICONE, CPA, RMA, PSA DEBRA GOLLE, CPA MARK SACO, CPA SHERYL M. LEIDIG, CPA, PSA

ELIZABETH A. SHICK, CPA, RMA, PSA

ROBERT W. HAAG, CPA, PSA

ROBERT LERCH, CPA CHRIS SOHN, CPA

#### INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Trustees Closter Board of Education Closter, New Jersey

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Closter Board of Education, as of and for the fiscal year ended June 30, 2018 and the related notes to the financial statements, which collectively comprise the Board of Education's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in the Government Auditing Standards, issued by the Comptroller General of the United States and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Closter Board of Education as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

Adoption of New Accounting Pronouncement

As discussed in Note 1 to the financial statements, in the fiscal year ended June 30, 2018 the Closter Board of Education adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinion is not modified with respect to this matter.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension information and other postemployment benefits information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Closter Board of Education's basic financial statements. The introductory section, combining and individual non-major fund financial statements, financial schedules, statistical section, schedule of expenditures of federal awards and schedule of expenditures of state financial assistance as required by New Jersey OMB Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid, are presented for purposes of additional analysis and are not a required part of the basic financial statements of the Closter Board of Education.

The combining and individual nonmajor fund financial statements, schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, schedules of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section, financial schedules and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 24, 2019 on our consideration of the Closter Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Closter Board of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Closter Board of Education's internal control over financial reporting and compliance.

LERCH, VINCI & HIGGINS, LLP

Lerch Vinci & Hoggun LLP

Certified Public Accountants

Public School Accountants

Gary W. Higgins

Public School Accountant PSA Number CS00814

Fair Lawn, New Jersey January 24, 2019 REQUIRED SUPPLEMENTARY INFORMATION – PART I

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

This discussion and analysis of the Closter School District's financial performance provides an overall review of its financial activities for the fiscal year ended June 30, 2018. The intent of this is to look at the District's financial performance as a whole; readers should also review the basic financial statements including the notes to enhance their understanding of the District's financial performance.

Management's Discussion and Analysis (MD&A) is an element of Required Supplementary Information specified in the Governmental Accounting Standards Board's (GASB) Statement No. 34 – Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. Certain comparative information between the current year (2017-2018) and the prior year (2016-2017) is required to be presented in the MD&A.

#### **Financial Highlights**

Key financial highlights for 2018 are as follows:

- General revenues accounted for \$18,886,075 or 69 percent of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$8,480,929 or 31 percent of total revenues of \$27,367,004.
- The School District had \$27,505,329 in total expenses; only \$8,480,929 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$18,886,075 were adequate to provide for these programs.
- Among governmental funds, the General Fund had \$22,550,075 in revenues and \$22,679,584 in expenditures. The General Fund's fund balance decreased \$129,509 from June 30, 2017.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

#### Using this Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so that the reader can understand the District as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the entire District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements show how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at significant funds with all other non-major funds presented in one total column. The General Fund is by far the most significant fund.

#### Reporting the School District as a Whole

#### Statement of Net Position and the Statement of Activities

While this document reports on all funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2017/18"? The Statement of Net Position and the Statement of Activities answer that question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector businesses. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in its position. This change is important because it tells the reader that, for the school district as a whole, its financial position improved or diminished. The causes of this change may be the result of many factors. Non-financial factors include the District's property tax base, current laws in New Jersey restricting revenue growth, facility condition, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the District is divided into two distinct kinds of activities:

- Governmental Activities All programs and services are reported here including instruction, support services, operation and maintenance of plant facilities, pupil transportation, capital outlay, and debt service activities.
- Business-Type Activities This service is provided on a charge for goods or services basis to recover all the expenses of the goods or services provided. The Food Service enterprise fund is reported as a business-type activity.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

#### Reporting the District's Most Significant Funds

#### **Fund Financial Statements**

Fund financial reports provide detailed information about the District's funds. The District's governmental funds include the General Fund, Special Revenue Fund and Debt Service Fund. The proprietary funds include the Food Service Fund which is a non-major fund.

#### **Governmental Funds**

The District's activities are reported in governmental funds. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

#### **Enterprise Fund**

The Enterprise Fund uses the same basis of accounting as business-type activities; therefore, these statements are essentially the same.

#### The District as a Whole

The Statement of Net Position provides one perspective of the District as a whole.

Table 1 provides a summary of the District's net position as of June 30, 2018 and 2017.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

Table 1 Net Position as of June 30, 2018 and 2017

		Governmental Activities		B	Business-Type Activities			<u>Totals</u>	
		<u>2018</u>	<u>2017</u>	<u>2018</u>		<u>2017</u>		<u>2018</u>	<u>2017</u>
Assets									
Current and Other Assets	\$	3,915,439	\$ 3,981,710	\$	21,345	\$	8,922	\$ 3,936,784	\$ 3,990,632
Capital Assets		14,470,859	14,592,754			_	-	14,470,859	14,592,754
Total Assets	_	18,386,298	18,574,464		21,345		8,922	18,407,643	18,583,386
Deferred Outflows of Resources									
Deferred Amounts on Refunding		21,473	25,767					21,473	25,767
Deferred Amount on Pension Liability		1,301,634	1,875,067		-		-	1,301,634	1,875,067
<b>Total Deferred Outflows of Resources</b>		1,323,107	1,900,834	_	-	_	_	1,323,107	1,900,834
Liabilities									
Long-Term Liabilities		6,916,703	8,517,380					6,916,703	8,517,380
Other Liabilities		101,775	40,210	_			-	101,775	40,210
Total Liabilities	_	7,018,478	8,557,590	_		_		7,018,478	8,557,590
Deferred Inflows of Resources									
Deferred Amount on Pension Liability		1,208,529	284,562		-		-	1,208,529	284,562
<b>Total Deferred Inflows of Resources</b>		1,208,529	284,562		-			1,208,529	284,562
Net Position									
Net Investment in Capital									
Assets		12,857,332	12,698,521					12,857,332	12,698,521
Restricted		2,465,334	2,096,757					2,465,334	2,096,757
Unrestricted		(3,840,268)	(3,162,132)	_	21,345		8,922	(3,818,923)	(3,153,210)
Total Net Position	\$	11,482,398	<u>\$ 11,633,146</u>	\$	21,345	\$	8,922	\$ 11,503,743	\$ 11,642,068

The District's combined net position was \$11,503,743 and \$11,642,068 on June 30, 2018 and 2017, respectively.

Table 2 shows changes in net position for fiscal years 2018 and 2017.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

Table 2
Changes in Net Position
For the Years Ended June 30, 2018 and 2017

	Governmen	Governmental Activities		pe Activities	Totals		
	2018	<u>2017</u>	2018	2017	<u>2018</u>	<u>2017</u>	
Revenues							
Program Revenues							
Charges for Services	\$ 355,064	\$ 382,786	\$ 14,743	\$ 15,470	\$ 369,807	\$ 398,256	
Grants and Contributions	8,103,908	7,838,106	7,214	7,493	8,111,122	7,845,599	
Capital Grants and Contributions					-	-	
General Revenues							
Property Taxes	18,773,857	18,353,338			18,773,857	18,353,338	
State Aid	32,300	31,286			32,300	31,286	
Other	79,821	91,774	97		79,918	91,844	
Total Revenues	27,344,950	26,697,290	22,054	23,033	27,367,004	26,720,323	
Expenses							
Instruction	19,073,497	18,285,169			19,073,497	18,285,169	
Support Services							
Student and Instructional Related Svcs.	2,691,068	2,833,221			2,691,068	2,833,221	
General and School Administration,							
Business / Central Services	2,820,953	2,633,775			2,820,953	2,633,775	
Plant Operations and Maintenance	2,569,570	2,658,791			2,569,570	2,658,791	
Pupil Transportation	292,870	229,586			292,870	229,586	
Interest on Debt	47,740	54,437			47,740	54,437	
Food Service			9,631	22,726	9,631	22,726	
Total Expenses	27,495,698	26,694,979	9,631	22,726	27,505,329	26,717,705	
Change in Net Position	(150,748)	2,311	12,423	307	(138,325)	2,618	
Beginning of Year, Net Position	11,633,146	11,630,835	8,922	8,615	11,642,068	11,639,450	
Ending of Year, Net Position	\$ 11,482,398	\$ 11,633,146	\$ 21,345	\$ 8,922	\$ 11,503,743	\$ 11,642,068	

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

#### **Governmental Activities**

Property taxes made up 69 and 69 percent of revenues for governmental activities for the Closter School District in the fiscal years 2018 and 2017, respectively. The District's total governmental revenues were \$27,344,950 and \$26,697,290 for the years ended June 30, 2018 and 2017, respectively. Federal, state, and local grants and aid accounted for another 30 and 29 percent of governmental revenue for the years ended June 30, 2018 and 2017, respectively. The total costs of all governmental programs and services was \$27,495,698 and \$26,694,979 for the years ended June 30, 2018 and 2017, respectively. Instruction comprises 69 and 68 percent of District expenses for the years ended June 30, 2018 and 2017, respectively.

#### **Business-Type Activities**

Revenues for the District's business-type activities (food service program) were comprised of charges for services and federal reimbursements.

- Food service revenues exceeded expenses by \$12,423.
- Charges for services of \$14,743 represent 67 percent of revenue. This represents amounts paid for daily milk service.
- Federal reimbursement for milk was \$7,214.

#### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services for the fiscal years ended June 30, 2018 and 2017. The net cost shows the financial burden that was placed on the District's taxpayers by each of these functions.

Table 3

Total and Net Cost of Services of Governmental Activities

	Total Cost of Services			Net Cost of Services 2018 2017			e <u>s</u>	
		<u>2018</u>		<u>2017</u>		<u> 2018</u>		<u> 2017</u>
Instruction	\$	19,073,497	\$	18,285,169	\$	11,695,566	\$	10,845,484
Support Services								
Student and Instruction Related Svcs.		2,691,068		2,833,221		2,484,262		2,773,221
General Administration, School Administration,								
Business / Central Services		2,820,953		2,633,775		2,079,883		1,955,230
Plant Operations and Maintenance		2,569,570		2,658,791		2,468,932		2,640,393
Pupil Transportation		292,870		229,586		260,343		205,322
Interest and Other Charges		47,740	-	54,437		47,740	*****	54,437
Total	\$	27,495,698	\$	26,694,979	\$	19,036,726	<u>\$</u>	18,474,087

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

#### **Governmental Activities (Cont.)**

Instruction expenses include activities directly dealing with the teaching of pupils and the interactions between teacher and student, including extracurricular activities.

Student and instruction related services include the activities involved with assisting staff with the content and process of teaching to students, including curriculum and staff development.

General administration, school administration, and business/central services include expenses associated with administrative and financial supervision of the District.

Operation and maintenance of facilities involve keeping the school grounds, buildings, and equipment in an effective working condition.

Pupil transportation includes activities involved with the conveyance of students to and from school, as well as to and from school activities, as provided by state law.

Interest on debt involves the transactions associated with the payment of interest and other related charges to debt of the District.

#### The District's Funds

All governmental funds (i.e., general fund, special revenue fund and debt service fund presented in the fund-based statements) are accounted for using the modified accrual basis of accounting. Total revenues amounted to \$23,152,683 and \$22,235,594 and expenditures were \$23,282,193 and \$22,532,958 for the years ended June 30, 2018 and 2017, respectively. During the fiscal year ended June 30, 2018, expenses exceeded revenues by \$129,510.

As demonstrated by the various statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound fiscal management. The following schedule presents a summary of the governmental fund revenues for the fiscal years ended June 30, 2018 and 2017.

	Fiscal Ye	ar Ended	Amount of Increase	Percent	
Revenue	June 30, 2018	June 30, 2017	(Decrease)	Change	
Local Sources	\$ 19,209,773	\$ 18,827,898	\$ 381,875	2.03%	
State Sources	3,671,452	3,148,088	523,364	16.62%	
Federal Sources	271,458	259,608	11,850	4.56%	
Total	\$ 23,152,683	\$ 22,235,594	\$ 917,089	4.12%	

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

#### The District's Funds (Cont.)

The following schedule represents a summary of the governmental fund expenditures for the fiscal years ended June 30, 2018 and 2017.

	Fiscal Ye	ear Ended	Amount of Increase	Percent
Expenditures	June 30, 2018	June 30, 2017	(Decrease)	Change
Current				
Instruction	\$ 15,451,793	\$ 14,140,035	\$ 1,311,758	9.28%
Support Services	6,827,958	6,881,212	(53,254)	-0.77%
Capital Outlay	672,322	1,174,894	(502,572)	-42.78%
Debt Service:				
Principal	285,000	285,000	-	0.00%
Interest	45,120	51,817	(6,697)	-12.92%
Total Expenditures	\$ 23,282,193	\$ 22,532,958	\$ 749,235	3.33%

#### **General Fund Budgeting Highlights**

The District's annual school budget is prepared according to New Jersey Statutes. The most significant budgetary fund is the General Fund. The school budget is approved only after an exhaustive review of each appropriation account. The budget – first and foremost – supports student achievement and outstanding academic programs.

Over the course of the year, the District revised the annual operating budget several times. Revisions in the budget were made to recognize revenues that were not anticipated and to prevent over expenditures in specific line item accounts.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

#### **Capital Assets**

At the end of fiscal years 2018 and 2017, the District's governmental activities had \$14,470,859 and \$14,592,754, respectively invested in land, construction in progress, buildings, furniture, equipment and vehicles, net of accumulated depreciation. Table 4 shows fiscal year 2018 balances compared to 2017.

Table 4
Capital Assets

	June 30				
	2018			<u> 2017</u>	
Land	\$	26,600	\$	26,600	
Construction in Progress		7,295		286,533	
Improvements Other Than Buildings		322,607		322,607	
Buildings and Improvements	2:	3,907,764	23	,060,585	
Machinery and Equipment		1,047,131		947,708	
	2.	5,311,397	24	,644,033	
Less: Accumulated Depreciation	_(1	0,840,538)	(10	,051,279)	
Total	<u>\$ 1</u> 4	4,470,859	<u>\$ 14</u>	,592,754	

Overall capital assets, net of accumulated depreciation, decreased \$121,895 from fiscal year 2017 to fiscal year 2018 as a result of depreciation exceeding capital asset additions.

Additional information on Closter School District's Capital Assets can be found in Note 4 of this report.

#### **Debt Administration**

At June 30, 2018 and 2017, the District had \$6,916,703 and \$8,517,380, respectively of long-term liabilities. Table 5 reflects the District's outstanding liabilities at June 30, 2018 and 2017.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2018

Table 5
Outstanding Liabilities

	June 30					
	2018	2017				
2013 Refunding Bonds Net Pension Liability Compensated Absences	\$ 1,635,000 4,906,944 374,759	\$ 1,920,000 6,245,235 352,145				
Total	\$ 6,916,703	\$ 8,517,380				

At June 30, 2018, the District's overall remaining legal debt margin was \$62,299,300.

Additional information on Closter School District's Long-Term Debt can be found in Note 4 of this report.

#### For the Future

The Closter Public Schools are thankful for the community's support and for the continued generosity of the Closter PTO. The district's most important goal is student achievement. To that end, the Closter Public Schools make every effort to meet the needs of all its children, despite significant cuts in state aid and unfunded mandates.

The Closter Public Schools are committed to educational excellence and fiscal integrity. Our system for financial planning, budgeting, and internal financial controls is audited annually. The Closter Public Schools shall continue to manage its financial resources prudently in order to meet the education challenges of the  $21^{\rm st}$  century.

#### Contacting the District's Financial Management

If you have questions about this report or need additional information, please contact the School Business Administrator, Closter Board of Education, 340 Homans Avenue, Closter, NJ 07624.



#### CLOSTER BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2018

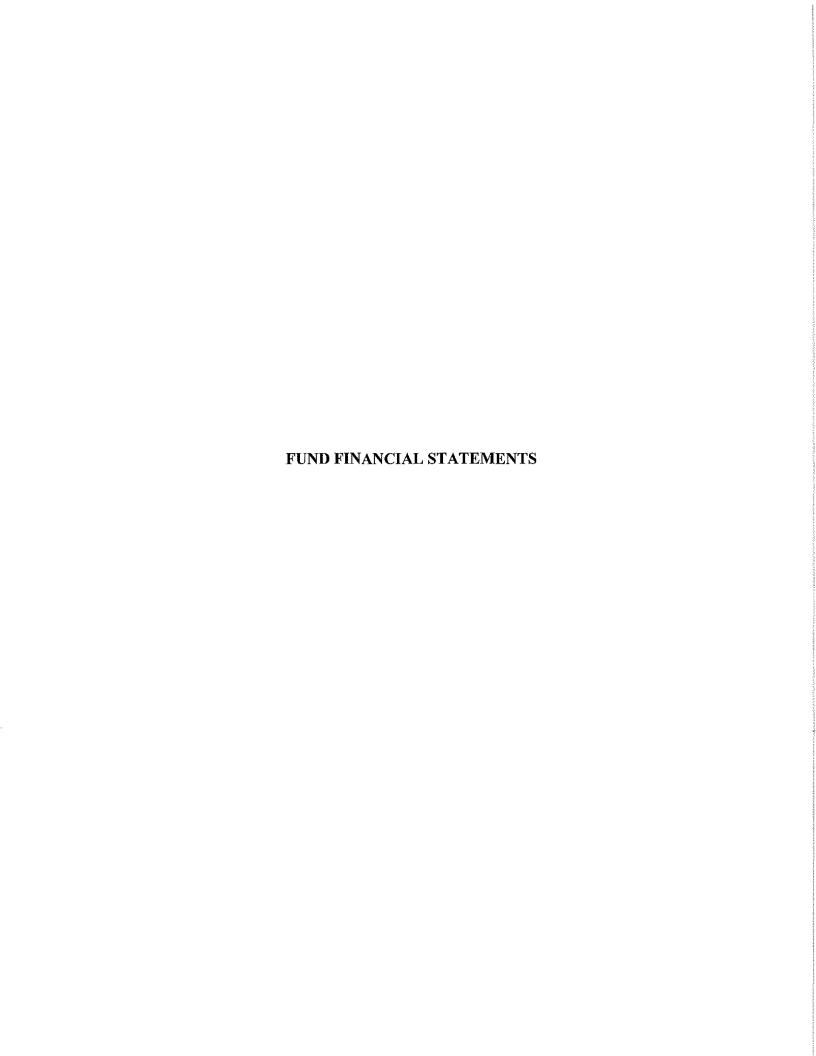
	Governmental Activities		Business-type Activities		Total	
ASSETS						
Cash and Cash Equivalents Receivables, net	\$	3,111,065	\$	20,802	\$	3,131,867
Other Accounts Receivable		6,970				6,970
Receivables from Other Governments		797,283		543		797,826
Due from Other Funds Capital Assets Not Being Depreciated		121 33,895				121 33,895
Capital Assets Being Depreciated		14,436,964				14,436,964
Total Assets		18,386,298		21,345		18,407,643
DEFERRED OUTFLOWS OF RESOURCES						
Deferred Amounts on Refunding		21,473				21,473
Deferred Amount on Net Pension Liability		1,301,634				1,301,634
Total Deferred Outflows of Resources		1,323,107	<u> </u>			1,323,107
LIABILITIES						
Accounts Payable		32,747				32,747
Unearned Revenue		59,422				59,422
Accrued Interest Payable Noncurrent Liabilities		9,606				9,606
Due Within One Year		317,476				317,476
Due Beyond One Year		6,599,227				6,599,227
Total Liabilities		7,018,478		-		7,018,478
DEFERRED INFLOWS OF RESOURCES						
Deferred Amount on Net Pension Liability		1,208,529				1,208,529
Total Deferred Inflows of Resources		1,208,529		-		1,208,529
NET POSITION						
Net Investment in Capital Assets		12,857,332				12,857,332
Restricted for: Capital Projects		2,465,333				2,465,333
Debt Service Unrestricted		(3,840,268)		21,345		1 (3,818,923)
Total Net Position	\$	11,482,398	\$	21,345	\$	11,503,743

The accompanying Notes to the Financial Statements are an integral part of this statement.

## CLOSTER BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Net (Expense) Revenue and Changes in Net Position

			Program Revenues				Changes in Net Position						
					Operating	Capita	1						
		C	Charges for	(	Frants and	Grants a	nd	Ge	vernmental	Busi	iness-type		
Functions/Programs	Expenses		Services	C	ontributions	Contribut	ions		Activities	A	ctivities		Total
Governmental Activities													
Instruction													
Regular	\$ 13,159,162	\$	295,218	\$	4,584,280			\$	(8,279,664)			\$	(8,279,664)
Special Education	4,231,585		59,846		1,825,393				(2,346,346)				(2,346,346)
Other Instruction	1,543,864				564,396				(979,468)				(979,468)
School Sponsored Activities					•						-		
and Athletics	138,886				48,798				(90,088)				(90,088)
Support Services													
Student and Instruction Related Svcs.	2,691,068				206,806				(2,484,262)				(2,484,262)
General Administration Services	896,526				153,204				(743,322)				(743,322)
School Administration Services	1,225,447				345,966				(879,481)				(879,481)
Business/Central Services	698,980				241,900				(457,080)				(457,080)
Plant Operations and Maintenance	2,569,570				100,638				(2,468,932)				(2,468,932)
Pupil Transportation	292,870				32,527				(260,343)				(260,343)
Interest on Long-Term debt	47,740					4			(47,740)				(47,740)
Total Governmental Activities	27,495,698	-	355,064		8,103,908				(19,036,726)				(19,036,726)
Business-Type Activities													
Food Service	9,631		14,743		7,214					\$	12,326		12,326
Total Business-Type Activities	9,631		14,743		7,214	- Name of the second			₹		12,326		12,326
Total Primary Government	\$ 27,505,329	\$	369,807	\$	8,111,122	\$	-		(19,036,726)		12,326		(19,024,400)
	General Revenues:												
	Property Taxes, Lev	ied for Ge	eneral Purposes						18,443,738				18,443,738
	Property Taxes Levi		-						330,119				330,119
	Federal and State Ai								32,300				32,300
	Interest Earnings								15,621		97		15,718
	Miscellaneous Incor	ne							64,200				64,200
	Total General Reve				4				18,885,978		97	·	18,886,075
	Total General Revi	enues							10,003,970		<u> </u>		10,860,073
	Change in Net l	Position							(150,748)		12,423		(138,325)
	Net Position, Beginni	ng of Yea	ī						11,633,146		8,922		11,642,068
	Net Position, End of	Year						<u>\$</u>	11,482,398	\$	21,345	\$	11,503,743



#### CLOSTER BOARD OF EDUCATION GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2018

		General <u>Fund</u>	Special Revenue <u>Fund</u>		Debt Service <u>Fund</u>			Total overnmental <u>Funds</u>
ASSETS								
Cash and Cash Equivalents	\$	3,110,323	\$	741	\$	1	\$	3,111,065
Receivables Tax Levy		768,490						768,490
Due From Other Funds		121						121
Receivables From Governments		28,760		33				28,793
Receivables From Others	-	6,970						6,970
Total Assets	\$	3,914,664	\$	774	\$	1	\$	3,915,439
LIABILITIES AND FUND BALANCES Liabilities								
Accounts Payable Unearned Revenue	\$	32,747	ø	774			\$	32,747
Uncarned Revenue	•••	58,648	\$	1/4				59,422
Total Liabilities		91,395		774	<u></u>			92,169
Restricted Fund Balance								
Emergency Reserve Capital Reserve		250,000 2,148,033						250,000 2,148,033
Capital Reserve - Designated for Subsequent		2,140,055						2,140,033
Year's Expenditures		317,300						317,300
Excess Surplus - Designated for Subsequent Year's Expenditures		325,000						325,000
Excess Surplus		325,000						325,000
Debt Service					\$	1		1
Committed Fund Balance Year-End Encumbrances		69,312						69,312
Assigned Fund Balance Year-End Encumbrances		22,068						22,068
Unassigned Fund Balance General Fund		366,556						366,556
Total Fund Balances		3,823,269				1	,	3,823,270
Total Liabilities and Fund Balances	\$	3,914,664	\$	774	\$	1		3,915,439
	Total Fu		ernmenta	l Funds (Exhibit B	-		\$	3,823,270
	Capital resour of the is \$10	ion (A-1) are diffi assets used in govers and therefore assets is \$25,311, 0,840,538.	vernment are not re 397 and	al activities are not eported in the fund the accumulated de	financial s. The co preciation	ost		14,470,859
The District has financed capital assets through the issuance of Serial Bonds. The interest accrual at year end is:								(9,606)
	Amount deferre and am		21,473					
	are repo	rted as either dete	rred inflo	measurement of the lows of resources or osition and deferre	deferred	outflows of		
		ferred Outflows o ferred Inflows of			\$	1,301,634 (1,208,529)		93,105
	and th	erefore are not rej	ported as	nd payable in the c liabilities in the fu I consist of the foll	nds.	riod		
	Bonds Payable (1,635,000)							
				sated Absences		(374,759)		
			_	sion Liability		(4,906,944)		
								(6,916,703)

## CLOSTER BOARD OF EDUCATION GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

· ·	General Fund	Special Revenue Fund	Debt Service Fund	Total Governmental Funds
REVENUES				
Local Sources				
Property Taxes	\$ 18,443,738		\$ 330,119	\$ 18,773,857
Tuition Charges	355,064			355,064
Interest	15,621			15,621
Miscellaneous	64,200	\$ 1,031		65,231
Total - Local Sources	18,878,623	1,031	330,119	19,209,773
State Sources	3,671,452			3,671,452
Federal Sources		271,458		271,458
Total Revenues	22,550,075	272,489	330,119	23,152,683
EXPENDITURES				
Current				
Instruction				
Regular Instruction	10,520,422	25,383		10,545,805
Special Education Instruction	3,436,941	177,511		3,614,452
Other Instruction	1,179,924			1,179,924
School Sponsored Activities and Athletics	111,612			111,612
Support Services				
Student and Instruction Related Services	2,411,434	60,000		2,471,434
General Administration Services	779,134			779,134
School Administration Services	1,003,476			1,003,476
Business/Central Services	561,466	•		561,466
Plant Operations and Maintenance	1,722,214			1,722,214
Pupil Transportation	290,234			290,234
Debt Service			205.000	205 000
Principal			285,000	285,000
Interest and Other Charges	££0.707	9,595	45,120	45,120
Capital Outlay	662,727	9,393	-	672,322
Total Expenditures	22,679,584	272,489	330,120	23,282,193
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(129,509)	-	(1)	(129,510)
Net Changes in Fund Balances	(129,509)	-	(1)	(129,510)
Fund Balance, Beginning of Year	3,952,778		2	3,952,780
Fund Balance, End of Year	\$ 3,823,269	<u> </u>	<u>\$ 1</u>	\$ 3,823,270

EXHIBIT B-3

# CLOSTER BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES WITH THE DISTRICT-WIDE STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Total net change in fund balances - governmental funds (Exhibit B-2)

\$ (129,510)

Amounts reported for governmental activities in the statement of activities are different because:

Capital Outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital asset additions in the period.

Depreciation Expense Capital Outlays \$ (794,217) 672,322

(121,895)

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal Repayments Bonds Payable

285,000

Certain expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. (Note 2)

(184,343)

Change in net position of governmental activities

(150,748)

# CLOSTER BOARD OF EDUCATION PROPRIETARY FUNDS STATEMENT OF NET POSITION JUNE 30, 2018

	Business- Type Activities Enterprise Funds Non - Major
ASSETS	
Current Assets	
Cash and Cash Equivalents	\$ 20,802
Intergovernmental Accounts Receivable	543
Total Current Assets	21,345
Noncurrent Assets	
Machinery and Equipment	15,173
Less Accumulated Depreciation	(15,173)
Total Noncurrent Assets	
Total Assets	21,345
NET POSITION	
Unrestricted	21,345
Total Net Position	\$ 21,345

# CLOSTER BOARD OF EDUCATION PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

		ness-Type Activities Enterprise Fund
		Non-Major
Operating Revenues		
Charges for services		
Daily Sales	\$	14,743
Total Operating Revenues		14,743
Operating Expenses	,	
Cost of Sales	i 	9,631
Total Operating Expenses		9,631
Operating Income		5,112
Nonoperating Revenues		
Federal Sources		
Special Milk Program		7,214
Interest Earnings		97
Total Nonoperating Revenues		7,311
Net Change in Net Position		12,423
Net Position, Beginning of Year		8,922
Net Position, End of Year	\$	21,345

# CLOSTER BOARD OF EDUCATION PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Business-Type Activi Enterprise Funds	
	No	n-Major
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from Customers	\$	14,743
Payments to Suppliers		(9,631)
Net Cash Provided By Operating Activities	May para	5,112
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Federal Sources		7,245
Net Cash Provided By Non-Capital Financing Activities	-	7,245
CASH FLOWS FROM INVESTING ACTIVITIES Interest		97
Net Cash Provided By Investing Activities		97
Net Increase in Cash and Cash Equivalents		12,454
Cash and Cash Equivalents—Beginning of Year		8,348
Cash and Cash Equivalents—End of Year	_\$	20,802
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:		
Operating Income	_\$	5,112
Net Cash Provided By Operating Activities	<u></u>	5,112

# **CLOSTER BOARD OF EDUCATION** FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION **JUNE 30, 2018**

	P	rivate urpose st Funds	Unemployment Compensation Trust Fund			igency Fund
ASSETS  Cook and Cook Engine Lasts	<b>A</b>	1 / 57	æ.	170 004	ė.	51.010
Cash and Cash Equivalents		1,657	\$	178,894	\$	51,218
Total Assets		1,657		178,894	\$	51,218
LIABILITIES						
Due To Other Funds					\$	121
Due To Student Groups						45,249
Payable to State Government			\$	3,313		<b>7.0.1</b> 0
Payroll Deductions and Withholdings	<u> </u>				<del> </del>	5,848
Total Liabilities	N			3,313	\$	51,218
NET POSITION						
Held In Trust For Unemployment						
Claims and Other Purposes	\$	1,657	\$	175,581	No.	•

# CLOSTER BOARD OF EDUCATION FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

•	F	Private Purpose ust Funds	Unemployment Compensation Trust Fund		
ADDITIONS	<u></u>				
Interest on Deposits	\$	5	\$	852	
Employee Contributions		-		31,046	
Total Additions		5		31,898	
DEDUCTIONS					
Unemployment Claims and Contributions				22,489	
Other		13		-	
Total Deductions		13		22,489	
Change in Net Position		(8)		9,409	
Net Position, Beginning of Year	\$	1,665		166,172	
Net Position, End of Year	\$	1,657	\$	175,581	

NOTES TO THE FINANCIAL STATEMENTS

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The Closter Board of Education (the "Board" or the "District") is an instrumentality of the State of New Jersey, established to function as an education institution. The Board consists of nine elected officials and is responsible for the fiscal control of the District. A superintendent is appointed by the Board and is responsible for the administrative control of the District. Under existing statutes, the Board's duties and powers include, but are not limited to, the development and adoption of a school program; the establishment, organization and operation of schools; and the acquisition, maintenance and disposition of school property.

The Board also has broad financial responsibilities, including the approval of the annual budget and the establishment of a system of accounting and budgetary controls.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the Closter Board of Education this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Based on the foregoing criteria, the District has no component units. Furthermore, the District is not includable in any other reporting entity as a component unit.

# B. New Accounting Standards

During fiscal year 2018, the District adopted the following GASB statements as required:

- GASB No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The
  primary objective of this Statement is to improve accounting and financial reporting by state and local governments
  for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves
  information provided by state and local governmental employers about financial support for OPEB that is provided
  by other entities.
- GASB No. 85, Omnibus 2017. The objective of this Statement is to address practice issues that have been identified
  during implementation and application of certain GASB Statements. This Statement addresses a variety of topics
  including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other post-employment benefits (OPEB)).
- GASB No. 86, Certain Debt Extinguishment Issues. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources resources other than the proceeds of refunding debt are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# B. New Accounting Standards (Continued)

Other accounting standards that the District is currently reviewing for applicability and potential impact on the financial statements include:

- GASB No. 84, *Fiduciary Activities*, will be effective with the fiscal year ending June 30, 2020. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement established criteria for identifying fiduciary activities of all state and local governments.
- GASB No. 87, *Leases*, will be effective with the fiscal year ending June 30, 2021. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract.
- GASB No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements, will be effective beginning with the year ending June 30, 2019. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement will improve financial reporting by providing users of financial statements with essential information that currently is not consistency provided. In addition, information about resources to liquidate debt and the risks associated with changes in terms association with debt will be disclosed.
- GASB No. 89, Accounting for Interest Costs Incurred Before the End of a Construction Period, will be effective beginning with the year ending June 30, 2020. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund.

# C. Basis of Presentation - Financial Statements

The financial statements include both district-wide financial statements (based on the District as a whole) and fund financial statements (based on specific District activities or objectives). Both the district-wide and fund financial statements categorize activities as either governmental activities or business-type activities. While separate district-wide and fund financial statements are presented, they are interrelated. In the district-wide financial statements, the governmental activities column incorporates data from governmental funds while business-type activities incorporate data from the District's enterprise funds. Fiduciary funds are excluded from the district-wide financial statements.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. Basis of Presentation - Financial Statements (Continued)

### **District-Wide Financial Statements**

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Board of Education. All fiduciary activities are reported only in the fund financial statements. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by property taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. In the statement of net position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) reflect on a full accrual economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or other governmental entities, including other school districts, who purchase, use, or directly benefit from goods or services provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Property taxes, unrestricted state aid and other items not properly included among program revenues are reported instead as general revenues.

As a general rule the effect of interfund activity has been eliminated from the district-wide financial statements. Exceptions to this general rule are charges between the Board's proprietary and fiduciary funds since elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

# **Fund Financial Statements**

Separate fund financial statements are provided for governmental, proprietary, and fiduciary activities, even though the latter are excluded from the district-wide financial statements. The emphasis of fund financial statements is on major individual governmental and enterprise funds, each reported as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. The District considers all of its governmental funds to be major funds.

The District reports the following major governmental funds:

The general fund is the School District's primary operating fund. It accounts for all financial resources of the District, except those to be accounted for in another fund.

The *special revenue fund* accounts for the proceeds of specific revenue sources legally restricted to expenditures for specified purposes. This fund accounts for federal, state and local financial programs, with the exception of grants for major capital projects and the child nutrition programs.

The *debt service fund* accounts for the accumulation of resources that are restricted, committed or assigned for the payment of principal and interest on long-term general obligation debt of governmental funds.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. Basis of Presentation - Financial Statements (Continued)

### **Fund Financial Statements (Continued)**

The District reports the following non-major proprietary fund which is organized to be self-supporting through user charges:

The food service fund accounts for the activities of the school cafeteria, which provides milk to students.

Additionally, the government reports the following fund types:

The *fiduciary trust funds are* used to account for resources legally held in trust for state unemployment insurance claims and for private donations for scholarship awards. All resources of the funds, including any earnings on invested resources, may be used to support the intended purpose. There is no requirement that any portion of these resources be preserved as capital.

The fiduciary agency funds account for assets held by the District as an agent for student activities and for payroll deductions and withholdings. The funds for the student activities fund are solely for noninstructional student activities that are supported and controlled by student organizations and clubs for which school administration does not have management involvement. The payroll funds are held to remit employee withholdings to respective state, federal and other agencies.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the district-wide financial statements as "internal balances".

### Reclassifications

Certain amounts presented in the prior year data may have been reclassified in order to be consistent with the current year's presentation.

# D. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The district-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements with the exception of the agency fund which does not have a measurement focus. All assets, all liabilities and all deferred outflows/inflows of resources associated with these operations (with the exception of the fiduciary funds) are included on the Statement of Net Position. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when susceptible to accrual (i.e. when they are both measurable and available). Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available if they are collected within 60 days after year-end. Expenditures are recorded when a liability is incurred, as under accrual basis of accounting, with the exception of debt service expenditures as well as expenditures related to compensated absences and claims and judgments which are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, tuition, unrestricted state aid and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements (formula-type grants and aid) are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source. Expenditure-driven grants and similar awards (reimbursement-type grants and awards) are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements imposed by the grantor or provider have been met, and the amount is received during the period or within the availability period for this revenue source. All other revenue items are considered to be measurable and available only when cash is received by the District.

When both restricted and unrestricted resources are available for use, it is the Board's policy to use restricted resources first, then unrestricted resources as they are needed.

# E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

# 1. Cash, Cash Equivalents and Investments

Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are reported at fair value and are limited by N.J.S.A. 18A:20-37.

### 2. Receivables

All receivables are reported at their gross value, and where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

# 3. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the applicable governmental or business-type activities columns in the district-wide financial statements. Capital assets are defined by the Board as assets with an initial, individual cost of \$2,000 and an estimated useful life in excess of two years. The District was able to estimate the historical cost for the initial reporting of these capital assets through back trending. As the District constructs or acquires additional capital assets each period, they are capitalized and reported at historical cost. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued)

# 3. Capital Assets (Continued)

Land and construction in progress are not depreciated. The other property, plant, and equipment of the District is depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Improvements Other Than Buildings Buildings	5-20 50
Building Improvements	10-20
Machinery and Equipment	5-20

# 4. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Board has two items which arise only under the accrual basis of accounting that qualify for reporting in this category. One item is the deferred amount on refunding of debt which results from the loss on a debt refunding reported in the district-wide statement of net position. Deferred amounts on debt refunding result from the loss on the transaction when the debt's reacquisition price is greater than the carrying value of the refunded debt. These amounts are deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item that qualifies for reporting in this category is the deferred amounts on net pension liability. Deferred amounts on net pension liability are reported in the district-wide statement of net position and result from: (1) differences between expected and actual experience; (2) changes in assumptions; (3) net differences between projected and actual investment earnings on pension plan investments; (4) changes in proportion and differences between employer contributions and proportionate share of contributions; and (5) contributions made subsequent to the measurement date. These amounts are deferred and amortized over future years.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Board has one type which arises only under the accrual basis of accounting that qualifies for reporting in this category. The item that qualifies for reporting in this category are the deferred amounts on net pension liability. Deferred amounts on net pension liability are reported in the district-wide statement of net position and result from: (1) differences between expected and actual experience; (2) changes in assumptions; (3) net difference between projected and actual investment earnings on pension plan investments; and (4) changes in proportion and differences between employer contributions and proportionate share of contributions. These amounts are deferred and amortized over future years.

# 5. Compensated Absences

It is the District's policy to permit employees to accumulate (with certain restrictions) earned but unused sick leave benefits. A long-term liability of accumulated sick leave and salary related payments has been recorded in the governmental activities in the district-wide financial statements, representing the Board's commitment to fund such costs from future operations. A liability is reported in the governmental funds only to the amount actually due at year end as a result of employee resignations and retirements.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued)

### 6. Pensions

In the district-wide financial statements, for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the retirement systems sponsored and administered by the State of New Jersey and additions to/deductions from these retirement systems' fiduciary net position have been determined on the same basis as they are reported by the retirement systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

In the governmental fund financial statements, net pension liabilities represent amounts normally expected to be liquidated with expendable available financial resources for required pension contributions that are due and payable at year end. Pension expenditures are recognized based on contractual pension contributions that are required to be made to the pension plan during the fiscal year.

# 7. Long-Term Obligations

In the district-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Losses resulting from debt refundings are reported as deferred outflows of resources. Losses resulting from debt refundings are deferred and amortized over the life of the refunded bonds or new bonds whichever is less using the effective interest method.

### 8. Net Position/Fund Balance

### **District-Wide Statements**

In the district-wide statements, there are three classes of net position:

- Net Investment in Capital Assets consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources attributable to the acquisition, construction or improvement of those assets or related debt also should be included.
- Restricted Net Position reports net position when constraints placed on the residual amount of noncapital assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.
- Unrestricted Net Position any portion of net position not already classified as either net investment in capital assets or net position restricted is classified as net position unrestricted.

### **Governmental Fund Statements**

Fund balance categories are designed to make the nature and extent of the constraints placed on the District's fund balance more transparent. These categories are comprised of a hierarchy based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued)
- 8. Net Position/Fund Balance (Continued)

# **Governmental Fund Statements (Continued)**

<u>Restricted Fund Balance</u> – Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

<u>Emergency Reserve</u> – This restriction was created in accordance with NJAC 6A:23A-14.4(A)1 to accumulate funds in accordance with State statute to finance unanticipated general fund expenditures required for a thorough and efficient education. (See Note 3).

<u>Capital Reserve</u> – This restriction was created by the District in accordance with NJAC 6A:23A-14.1 to fund future capital expenditures (See Note 3).

<u>Capital Reserve - Designated for Subsequent Year's Expenditures</u> – This designation was created to dedicate the portion of capital reserve fund balance appropriated in the adopted 2018/2019 District budget certified for taxes.

<u>Excess Surplus</u> – This restriction was created in accordance with NJSA 18A:7F-7 to represent the June 30, 2018 audited excess surplus that is required to be appropriated in the 2019/2020 original budget certified for taxes.

<u>Excess Surplus – Designated for Subsequent Year's Expenditures</u> - This restriction was created in accordance with NJSA 18A:7F-7 to represent the June 30, 2017 audited excess surplus that was appropriated in the 2018/2019 original budget certified for taxes.

<u>Debt Service</u> – Represents fund balance restricted specifically for the repayment of long-term debt principal and interest in the Debt Service Fund.

<u>Committed Fund Balance</u> – Amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.

<u>Year-End Encumbrances</u> – Represents outstanding purchase orders at year end for contracts awarded by formal action of the Board of Trustee's for specific purposes from available resources of the current year for which the goods and materials have not yet been received or the services have not yet been rendered at June 30.

<u>Assigned Fund Balance</u> – Amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.

<u>Year-End Encumbrances</u> – Represent outstanding purchase orders for goods or services approved by management for specific purposes from available resources of the current year for which the goods and materials have not yet been received or the services have not yet been rendered at June 30.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued)

# 8. Net Position/Fund Balance (Continued)

# **Governmental Fund Statements (Continued)**

<u>Unassigned Fund Balance</u> – Represents fund balance that has not been restricted, committed or assigned to specific purposes within the governmental funds.

In the general operating fund and other governmental funds (capital projects and debt service fund types), it is the District's policy to consider restricted resources to have been spent first when an expenditure is incurred for purposes for which both restricted and unrestricted (i.e., committed, assigned or unassigned) fund balances are available, followed by committed and then assigned fund balances. Unassigned amount are used only after the other resources have been used.

# 9. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The Board of Trustees is the highest level of decision-making authority for the government that can, by adoption of a resolution or formal Board action prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposed but do not meet the criteria to be classified as committed. The Board has authorized the School Business Administrator/Board Secretary to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

# F. Revenues and Expenditures/Expenses

# 1. Program Revenues

Amounts reported as program revenues in the district-wide statement of activities include 1) charges to customers or applicants for goods or services, provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all property taxes, unrestricted state aid, investment earnings and miscellaneous revenues.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# F. Revenues and Expenditures/Expenses (Continued)

### 2. Property Taxes

Property taxes are levied pursuant to law and are collected by the municipality and are transferred to the District as requested. Property tax revenues are recognized in the year they are levied and become available. Property taxes collected in advance of the year-end for which they are levied and transferred to the District are reported as deferred inflows of resources. The tax bills are mailed annually in June by the municipal tax collector and are levied and due in four quarterly installments on August 1, November 1, February 1 and May 1 of the fiscal year. When unpaid, taxes or any other municipal lien, or part thereof, on real property, remains in arrears on April 1<sup>st</sup> in the year following the calendar year levy when the same became in arrears, the tax collector of the municipality shall, subject to the provisions of New Jersey Statute, enforce the lien by placing the property on a tax sale. The municipality may institute annual "in rem" tax foreclosure proceedings to enforce the tax collection or acquisition of title to the property.

# 3. Tuition Revenues and Expenditures

<u>Tuition Revenues</u> - Tuition charges were established by the Board of Education based on estimated costs. The charges are subject to adjustment when the final costs are determined and certified by the State Department of Education.

<u>Tuition Expenditures</u> - Tuition charges for the fiscal years 2016-2017 and 2017-2018 were based on rates established by the receiving district. These rates are subject to change when the actual costs have been certified by the State Department of Education.

# 4. Proprietary Funds, Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the food service enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### NOTE 2 RECONCILIATION OF DISTRICT-WIDE AND FUND FINANCIAL STATEMENTS

# A. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the district-wide statement of activities

The governmental fund statement of revenues, expenditures and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the district-wide statement of activities. One element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds". The details of this \$(184,343) difference are as follows:

Compensated Absences Accrued Interest	\$ (22,614) 1,674
Amortization of Deferred Charge on Refunding	(4,294)
Net Pension Expense	 (159,109)
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net position of governmental activities	\$ (184,343)

# NOTE 3 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### A. Budgetary Information

In accordance with the requirements of the New Jersey Department of Education ("the Department"), the District annually prepares its operating budget for the forthcoming year. The budget, except for the general fund and special revenue fund, which is more fully explained below and in the notes to the required supplementary information, is prepared in accordance with accounting principles generally accepted in the United States of America and serves as a formal plan for expenditures and the proposed means for financing them. Capital lease transactions are accounted for on the GAAP basis.

The annual budget is adopted in the spring of the preceding year for the general, special revenue and debt service funds. The budget is submitted to the county superintendent for review and approval prior to adoption. Prior to the 2012/2013 budget year, the annual budget was required to be voted upon at the annual school election held on the third Tuesday in April. On January 17, 2012, Chapter 202 of the Laws of P.L. 2011 was approved which established procedures for moving the date of a school district's annual school election from April to the general election in November. Under the new law, districts that have their school board members elected in November no longer have to submit their budgets that meet levy cap requirements for voter approval beginning with the 2012/2013 budget year. Only a school board decision to exceed the tax levy cap would require voter approval for the additional amount on the November ballot. On February 13, 2013, the Borough of Closter adopted a resolution to move the District's annual election to the date of the general elections in accordance with the law; therefore voter approval of the annual budget is not required.

Budget adoptions and amendments are recorded in the District's board minutes. The budget is amended by the Board of Trustees as needed throughout the year. The budget for revenues, other resources, other uses, and fund balances is prepared by fund source and amount. The budget for expenditures is prepared by fund, program, function, object and amount. The legal level of budgetary control is established at the line item account within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the minimum chart of accounts referenced in N.J.A.C. 6:20-2A.2(m)1. The Board approved several budget transfers during 2017/2018. Also, during 2017/2018 the Board increased the original budget by \$849,912. The increase was funded by additional state aid, grant awards and the reappropriation of prior year general fund encumbrances.

# NOTE 3 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

# A. <u>Budgetary Information</u> (Continued)

Formal budgetary integration into the accounting system is employed as a management control device during the year. For governmental funds there are no substantial differences between the budgetary basis of accounting and accounting principles generally accepted in the United States of America, with the exception of the legally mandated revenue recognition of certain state aid payments for budgetary purposes only and the treatment of encumbrances in the special revenue fund as described in the Notes to Required Supplementary Information (RSI). Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year end.

Encumbrance accounting is employed in the governmental funds. Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances in governmental funds other than the special revenue fund are reported as committed and/or assigned fund balances at fiscal year end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services which are reappropriated and honored during the subsequent fiscal year.

# B. Capital Reserve

A capital reserve account was established by the District. The accumulation of funds will be used for capital outlay expenditures in subsequent fiscal years. The capital reserve is maintained in the general fund and its activity is included in the general fund annual budget.

Funds placed in the capital reserve are restricted to capital projects in the district's approved Long Range Facilities Plan (LRFP). Upon submission of the LRFP to the Department, a district may increase the balance in the capital reserve by appropriating funds in the annual general fund budget certified for taxes or by transfer by board resolution at year end of any unanticipated revenue or unexpended line-item appropriation amounts or both. A district may also appropriate additional amounts when the express approval of the voters has been obtained either by a separate proposal at budget time or by a special question at one of the four special elections authorized pursuant to N.J.S.A. 19:60-2. Pursuant to N.J.A.C. 6:23A-14.1(g), the balance in the reserve cannot at any time exceed the local support costs of uncompleted capital projects in its approved LRFP.

The activity of the capital reserve for the fiscal year ended June 30, 2018 is as follows:

Balance, July 1, 2017		\$ 2,096,755
Increased by: Interest earnings Deposits approved by Board Resolution	\$ 5,945 362,633	
Total Increases		368,578
Balance, June 30, 2018		\$ 2,465,333

Of the capital reserve balance at June 30, 2018 \$317,300 was designated and appropriated for use in the 2018/2019 original budget certified for taxes.

# NOTE 3 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

# C. Emergency Reserve

An emergency reserve account was established by the District. The accumulation of funds will be used to finance unanticipated General Fund current expenditures required for a thorough and efficient education in subsequent fiscal years.

Funds placed in the emergency reserve are restricted to finance reasonably unforeseeable costs and shall not include additional costs due to poor planning. A District may appropriate funds into the emergency reserve in the annual General Fund budget certified for taxes or by transfer by board resolution at year end of any unanticipated revenue or unexpended line item appropriation amounts or both. Withdrawals from the reserve require the approval of the Commissioner unless the withdrawal is necessary to meet an increase in total health care costs in excess of four percent or the withdrawal is included in the original budget certified for taxes to finance school security improvements to school facilities pursuant to 18A:7G-6(c)1. Pursuant to NJAC 6A:23A-14.4(A), the balance in the reserve cannot at any time exceed the greater of \$250,000 or one percent of the school district's General Fund budget as certified for taxes up to a maximum of \$1,000,000.

The activity of the emergency reserve for the fiscal year ended June 30, 2018 is as follows:

Balance, July 1, 2017

\$ 250,000

Balance, June 30, 2018

\$ 250,000

# D. Calculation of Excess Surplus

In accordance with N.J.S.A. 18A:7F-7, as amended, the restricted fund balance for Excess Surplus is a required calculation pursuant to the New Jersey Comprehensive Educational Improvement and Financing Act of 1996 (CEIFA). New Jersey school districts are required to restrict General Fund fund balance in excess of 2% of budget expenditures at the fiscal year end of June 30 if they did not appropriate a required minimum amount as budgeted fund balance in their subsequent year's budget. The excess fund balance at June 30, 2018 is \$650,000. Of this amount, \$325,000 was designated and appropriated in the 2018/2019 original budget certified for taxes and the remaining amount of \$325,000 will be appropriated in the 2019/2020 original budget certified for taxes.

### NOTE 4 DETAILED NOTES ON ALL FUNDS

# A. Cash Deposits and Investments

# **Cash Deposits**

The Board's deposits are insured through either the Federal Deposit Insurance Corporation (FDIC), National Credit Union Share Insurance Fund (NCUSIF), Securities Investor Protection Corporation (SIPC) or New Jersey's Governmental Unit Deposit Protection Act (GUDPA). The Board is required to deposit their funds in a depository which is protecting such funds pursuant to GUDPA. The New Jersey Governmental Unit Deposit Protection Act requires all banks doing business in the State of New Jersey to pledge collateral equal to at least 5% of the average amount of its public deposits and 100% of the average amount of its public funds in excess of the lesser of 75% of its capital funds or \$200 million for all deposits not covered by the FDIC and NCUSIF.

# NOTE 4 DETAILED NOTES ON ALL FUNDS (Continued)

# A. Cash Deposits and Investments (Continued)

# Cash Deposits (Continued)

Bank balances are insured up to \$250,000 in the aggregate by the FDIC for each bank. NCUSIF insures credit union accounts up to \$250,000 in the aggregate for each financial institution. SIPC replaces cash claims up to a maximum of \$250,000 for each failed brokerage firm. At June 30, 2018, the book value of the Board's deposits were \$3,363,636 and bank and brokerage firm balances of the Board's deposits amounted to \$3,555,558. The Board's deposits which are displayed on the various fund balance sheets as "cash and cash equivalents" are categorized as:

# **Depository Account**

Insured \$ 3,555,558

<u>Custodial Credit Risk – Deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Board does not have a policy for custodial credit risk. As of June 30, 2018 the Board had no bank balances exposed to custodial credit risk.

# **Investments**

The Board is permitted to invest public funds in accordance with the types of securities authorized by N.J.S.A. 18A:20-37. Examples of the allowable investments are bonds or other obligations of the United States or obligations guaranteed by the United States of America; Government Money Market Mutual Funds; any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligations bear a fixed rate of interest not dependent on any index or other external factor; bonds or other obligations of the school district or bonds or other obligations of the local unit or units within which the school district is located; Bonds or other obligations, having a maturity date of not more than 397 days from the date of purchase, issued by New Jersey school districts, municipalities, counties, and entities subject to the "Local Authorities Fiscal Control Law," (C.40A:5A-1 et seq.); Other bonds or obligations having a maturity date not more than 397 days from the date of purchase may be approved by the Division of Investment in the Department of the Treasury for investment by school districts; Local Government investment pools; deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C.52:18A-90.4); and agreements for the repurchase of fully collateralized securities, if transacted in accordance with the above statute.

As of June 30, 2018, the Board had no outstanding investments.

<u>Interest Rate Risk</u> – The Board does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit Risk</u> – State law limits investments as noted above (N.J.S.A. 18A:20-37). The District does not have an investment policy that would further limit its investment choices.

Concentration of Credit Risk - The Board places no limit in the amount the District may invest in any one issuer.

# NOTE 4 DETAILED NOTES ON ALL FUNDS (Continued)

# B. Receivables

Receivables as of June 30, 2018 for the district's individual major funds and nonmajor fund including the applicable allowances for uncollectible accounts, are as follows:

	<u>(</u>	General	special evenue	Food Service	Total
Receivables:					
Property Taxes	\$	768,490			\$ 768,490
Intergovernmental					
State		13,359			13,359
Federal			\$ 33	\$ 543	576
Local		15,401			15,401
Other	····	6,970	 _	 	 6,970
Gross Receivables		804,220	33	543	804,796
Less: Allowance for Uncollectibles	·	-	 -	 	 <u></u>
Net Total Receivables	\$	804,220	\$ 33	\$ 543	\$ 804,796

# C. Unearned Revenue

Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue reported in the governmental funds were as follows:

General Fund	
Pre-K Tuition	\$ 52,423
Before/After Care	6,225
Special Revenue Fund	
Unencumbered Grant Draw Downs	 774
Total Unearned Revenue for Governmental Funds	\$ 59,422

# NOTE 4 DETAILED NOTES ON ALL FUNDS (Continued)

# D. Capital Assets

Capital asset activity for the fiscal year ended June 30, 2018 was as follows:

	Balance July 1, 2017	Increases	<u>Decreases</u>	<u>Transfers</u>	Balance <u>June 30, 2018</u>
Governmental Activities:					
Capital Assets, Not Being Depreciated:					
Land	\$ 26,600				\$ 26,600
Construction In Progress	286,533	\$ 7,295		\$ (286,533)	7,295
Total Capital Assets, Not Being Depreciated	313,133	7,295	_	(286,533)	33,895
Capital Assets, Being Depreciated:					
Buildings and Improvements	23,060,585	560,646		286,533	23,907,764
Improvements Other Than Buildings	322,607	-			322,607
Machinery and Equipment	947,708	104,381	\$ (4,958)	_	1,047,131
Total Capital Assets Being Depreciated	24,330,900	665,027	(4,958)	286,533	25,277,502
Less Accumulated Depreciation for:					
Buildings and Improvements	(9,016,229)	(713,932)			(9,730,161)
Improvements Other Than Buildings	(209,259)	(10,760)			(220,019)
Machinery and Equipment	(825,791)	(69,525)	4,958	_	(890,358)
Total Accumulated Depreciation	(10,051,279)	(794,217)	4,958	_	(10,840,538)
Total Capital Assets, Being Depreciated, Net	14,279,621	(129,190)		286,533	14,436,964
Governmental Activities Capital Assets, Net	\$ 14,592,754	\$ (121,895)	\$ -	\$ -	\$ 14,470,859

# NOTE 4 DETAILED NOTES ON ALL FUNDS (Continued)

# D. Capital Assets (Continued)

	Balance <u>July 1, 2017</u>	Increases	<u>Decreases</u>	Balance <u>June 30, 2018</u>
Business-Type Activities: Capital Assets, Being Depreciated:				
Machinery and Equipment	\$ 15,173	-	_	\$ 15,173
Total Capital Assets Being Depreciated	15,173	Ma .		15,173
Less Accumulated Depreciation for:	(45.450)			(4.7.4.7.)
Machinery and Equipment	(15,173)			(15,173)
Total Accumulated Depreciation	(15,173)			(15,173)
Total Capital Assets, Being Depreciated, Net				
Business-Type Activities Capital Assets, Net	\$ -	\$ -	<u>\$</u>	\$ -
Depreciation expense was charged to functions/pr	ograms of the Dis	strict as follows	): ::	
Governmental Activities:				
Instruction				
Regular			\$	,
Other Instruction			_	27,714
Total Instruction			` <u> </u>	56,857
Support Services				
School Administration Services				9,054
Plant Operations and Maintenance	•		_	728,306
Total Support Services				737,360
Total Depreciation Expense - Governmental Activ	vities		<u>\$</u>	794,217

# NOTE 4 DETAILED NOTES ON ALL FUNDS (Continued)

### E. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of June 30, 2018, is as follows:

# **Due To/From Other Funds**

Receivable Fund	Payable Fund	<u>Am</u>	ount
General Fund	Payroll Agency Fund	\$	121

The above balance is the result of revenues earned in one fund which is due to another fund.

The District expects all interfund balances to be liquidated within one year.

# F. Long-Term Debt

# **General Obligation Bonds**

The Board issued general obligation bonds to provide funds for the acquisition and construction of major capital facilities and other capital assets. The full faith and credit of the Board are irrevocably pledged for the payment of the principal of the bonds and the interest thereon.

Bonds payable at June 30, 2018 is comprised of the following issue:

\$2,790,000, 2013 Refunding Bonds, due in annual installments of \$270,000 to \$280,000 through April 1, 2024, interest at 2.35%

\$1,635,000

The Board's schedule of principal and interest for long-term debt issued and outstanding is as follows:

### **Governmental Activities:**

Fiscal Year Ending	Serial	Bon	ıds	
June 30,	Principal		Interest	<u>Total</u>
2019	\$ 280,000	\$	38,422	\$ 318,422
2020	275,000		31,842	306,842
2021	270,000		25,380	295,380
2022	270,000		19,035	289,035
2023	270,000		12,690	282,690
2024	 270,000		6,345	 276,345
Total	\$ 1,635,000	\$	133,714	\$ 1,768,714

# NOTE 4 DETAILED NOTES ON ALL FUNDS (Continued)

# F. Long-Term Debt (Continued)

# **Statutory Borrowing Power**

The Board's remaining borrowing power under N.J.S. 18A:24-19, as amended, at June 30, 2018 was as follows:

3% of Equalized Valuation Basis (Municipal)	\$ 63,934,300
Less: Net Debt	1,635,000
Remaining Borrowing Power	\$ 62,299,300

# G. Other Long-Term Liabilities

# **Changes in Long-Term Liabilities**

Long-term liability activity for the fiscal year ended June 30, 2018, was as follows:

	<u>Jı</u>	Balance ply 1, 2017	<u>A</u>	dditions	<u>R</u>	<u>Leductions</u>	<u>Ju</u>	Balance ne 30, 2018	<u>C</u>	Due Within One Year
Governmental activities:										
Bonds Payable	\$	1,920,000			\$	285,000	\$	1,635,000	\$	280,000
Net Pension Liability		6,245,235				1,338,291		4,906,944		
Compensated Absences		352,145	\$	34,059		11,445		374,759		37,476
Governmental Activity Long-Term Liabilities	<u>\$</u>	8,517,380	\$	34,059	\$	1,634,736	\$	6,916,703	\$	317,476

For the governmental activities, the liabilities for compensated absences and net pension liability are generally liquidated by the general fund.

### NOTE 5 OTHER INFORMATION

### A. Risk Management

The District is exposed to various risks of loss related to property, general liability, automobile coverage, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; student accident; termination of employees and natural disasters. The Board has obtained commercial insurance coverage to guard against these events to minimize the exposure to the District should they occur. A complete schedule of insurance coverage can be found in the statistical section of this Comprehensive Annual Financial Report.

The District is a member of the Northeast Bergen County School Board Insurance Group (NESBIG). The Group is a risk sharing public entity pool, established for the purpose of insuring against worker's compensation claims.

# NOTE 5 OTHER INFORMATION (Continued)

# A. Risk Management (Continued)

The relationship between the Board and the insurance fund is governed by a contract and by-laws that have been adopted by resolution of each unit's governing body. The Board is contractually obligated to make all annual and supplementary contributions to the fund, to report claims on a timely basis, cooperate with the management of the fund, its claims administrator and attorneys in claims investigation and settlement, and to follow risk management procedures as outlined by the fund. Members have a contractual obligation to fund any deficit of the fund attributable to a membership year during which they were a member.

NESBIG provides its members with risk management services, including the defense of and settlement of claims and to establish reasonable and necessary loss reduction and prevention procedures to be followed by the members. Complete financial statements of the insurance fund are on file with the School's Business Administrator.

There has been no significant reduction in insurance coverage from the previous year nor have there been any settlements in excess of insurance coverage's in any of the prior three years.

The District has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan the District is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The District is billed quarterly for amounts due to the State. The following is a summary of District contributions, employee contributions, reimbursements to the State for benefits paid and the ending balance of the District's fiduciary trust fund for the current and previous two years:

Fiscal Year Ended June 30,	District Contributions	nployee tributions	Amount imbursed	Ending Balance
2018	None	\$ 31,046	\$ 22,489	\$ 175,581
2017	None	30,001	17,503	166,172
2016	None	28,254	24,024	153,053

# **B.** Contingent Liabilities

The District is a party defendant in some lawsuits, none of a kind unusual for a school district of its size and scope of operation. In the opinion of the Board's Attorney the potential claims against the District not covered by insurance policies would not materially affect the financial condition of the District.

<u>Federal and State Awards</u> – The Board participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Board may be required to reimburse the grantor government. As of June 30, 2018, significant amounts of grant expenditures have not been audited by the various grantor agencies but the Board believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on any of the individual governmental funds or the overall financial position of the District.

# NOTE 5 OTHER INFORMATION (Continued)

# C. Federal Arbitrage Regulations

The District is subject to Section 148 of the Internal Revenue Code as it pertains to the arbitrage rebate on all tax-exempt obligations, both long and short-term debt. Under the 1986 Tax Reform Act, the Internal Revenue Service (IRS) required that all excess earnings from investment proceeds be rebated to the IRS. Arbitrage, for purposes of these regulations, is defined as the difference between the yield on the investment and the yield on the obligations issued. If there are excess earnings, this amount may be required to be rebated to the IRS. At June 30, 2018, the District has not estimated its arbitrage earnings due to the IRS, if any.

# D. Employee Retirement Systems and Pension Plans

### Plan Descriptions and Benefits Provided

The State of New Jersey sponsors and administers the following contributory defined benefit public employee retirement systems (retirement systems) covering substantially all eligible Board employees:

**Public Employees' Retirement System (PERS)** – Established in January 1955, under the provisions of N.J.S.A. 43:15A to provide coverage, including post-retirement health care, to substantially all full time employees of the State or any county, municipality, school district, or public agency provided the employee is not a member of another State-administered retirement system. Membership is mandatory for such employees. PERS is a cost sharing multiple employer defined benefit pension plan.

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death, and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS.

The following represents the membership tiers for PERS:

<u>Tier</u>	Definition
1	Manakara wika wasan amaliad majarata Tahu 1 2007
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55<sup>th</sup> of final average salary for each year of service credit is available to tier 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60<sup>th</sup> of final average salary for each year of service credit is available to tier 4 members upon reached age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tier 1 and 2 members before reaching age 60, tier 3 and 4 members with 25 or more years of service credit before age 62, and tier 5 members with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least ten years of service credit and have not reached the service retirement age for the respective tier.

# NOTE 5 OTHER INFORMATION (Continued)

# D. <u>Employee Retirement Systems and Pension Plans</u> (Continued)

Teachers' Pension and Annuity Fund (TPAF) — Established in January 1955, under the provisions of N.J.S.A. 18A:66 to provide coverage including post-retirement health care to substantially all full time certified teachers or professional staff of the public school systems in the State. Membership is mandatory for such employees. TPAF is a cost sharing multiple employer defined benefit pension plan with a special funding situation, by which the State is responsible to fund 100% of local employer contributions, excluding any local employer early retirement incentive (ERI) contributions.

The vesting and benefit provisions are set by N.J.S.A. 18A:66. TPAF provides retirement, death, and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of TPAF. Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on the contributions. In the case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

The following represent the membership tiers for TPAF:

<u>Tier</u>	<b>Definition</b>
1	Members who were enrolled prior to July 1, 2007
1	<b>1</b>
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55<sup>th</sup> of final average salary for each year of service credit is available to tier 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60<sup>th</sup> of final average salary for each year of service credit is available to tier 4 members upon reached age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tier 1 and 2 members before reaching age 60, tier 3 and 4 members with 25 or more years of service credit before age 62, and tier 5 members with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the retirement for his/her respective tier. Deferred retirement is available to members who have at least ten years of service credit and have not reached the service retirement age for the respective tier.

The State of New Jersey sponsors and administers the following defined contribution public employee retirement program covering certain state and local government employees which include those Board employees who are eligible for pension coverage.

**Defined Contribution Retirement Program (DCRP)** – established under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2008 to provide coverage to elected, certain appointed officials, and certain Board employees not eligible for enrollment in PERS or TPAF. Effective July 1, 2007 membership is mandatory for such individuals with vesting occurring after one (1) year of membership. DCRP is a defined contribution pension plan.

# NOTE 5 OTHER INFORMATION (Continued)

# D. Employee Retirement Systems and Pension Plans (Continued)

# **Other Pension Funds**

The State established and administers a Supplemental Annuity Collective Trust Fund (SACT) which is available to active members of the State-administered retirement systems to purchase annuities to supplement the guaranteed benefits provided by their retirement system. The state or local government employers do not appropriate funds to SACT.

The cost of living increase for PERS and TPAF, are funded directly by each of the respective systems but are currently suspended as a result of reform legislation.

According to state law, all obligations of each retirement system will be assumed by the State of New Jersey should any retirement system be terminated.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits ("Division"), issues publicly available financial reports that include the financial statements and required supplementary information of each of the above systems. The financial reports may be accessed via the New Jersey, Division of Pensions and Benefits, website at <a href="https://www.state.nj.us/treasury/pensions">www.state.nj.us/treasury/pensions</a>.

### **Plan Amendments**

The authority to amend the provisions of the above plans rests with new legislation passed by the State of New Jersey. Pension reforms enacted pursuant to Chapter 78, P.L. 2011 included provisions creating special Pension Plan Design Committees for TPAF and PERS, once a Target Funded Ratio (TFR) is met. The Pension Plan Design Committees will have the discretionary authority to modify certain plan design features, including member contribution rate; formula for calculation of final compensation of final salary; fraction used to calculate a retirement allowance; age at which a member may be eligible and the benefits for service or early retirement; and benefits provided for disability retirement. The committees will also have the authority to reactivate the cost of living adjustment (COLA) on pensions. However, modifications can only be made to the extent that the resulting impact does not cause the funded ratio to drop below the TFR in any one year of a 30-year projection period.

# Measurement Focus and Basis of Accounting

The financial statements of the retirement systems are prepared in accordance with U.S. generally accepted accounting principles as applicable to governmental organizations. In doing so, the Division adheres to reporting requirements established by the Governmental Accounting Standards Board (GASB).

The accrual basis of accounting is used for measuring financial position and changes in net position of the pension trust funds. Under this method, contributions are recorded in the accounting period in which they are legally due from the employer or plan member, and deductions are recorded at the time the liabilities are due and payable in accordance with the terms of each plan. The accounts of the Division are organized and operated on the basis of funds. All funds are accounted for using an economic resources measurement focus.

# NOTE 5 OTHER INFORMATION (Continued)

# D. Employee Retirement Systems and Pension Plans (Continued)

### **Investment Valuation**

The Division of Investment, Department of the Treasury, State of New Jersey (Division of Investment) manages and invests certain assets of the retirement systems. Investments are reported at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

The Division of Investment issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund. The financial reports may be obtained in writing to the State of New Jersey, Department of the Treasury, Division of Investment, P.O. Box 290, Trenton, New Jersey 08625-0290 or at www.state.nj.us/treasury/doinvest.

# **Funding Status and Funding Progress**

As of July 1, 2016, the most recent actuarial valuation date, the aggregate funded ratio for the State administered TPAF and local PERS retirement systems, is 33 percent with an unfunded actuarial accrued liability of 90.90 billion. The aggregate funded ratio and unfunded accrued liability for the State-funded TPAF system is 25.41 percent and \$67.6 billion, and the aggregate funded ratio and unfunded accrued liability for local PERS is 48.10 percent and \$23.3 billion, respectively.

The funded status and funding progress of the retirement systems is based on actuarial valuations which involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the probability of future events.

Actuarial calculations reflect a long-term perspective and are based on the benefits provided under the terms of the retirement systems in effect at the time of each valuation and also consider the pattern of the sharing of costs between the employer and members at that point in time. The projection of benefits for financing reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and members in the future.

### **Actuarial Methods and Assumptions**

In the July 1, 2016 actuarial valuation, the projected unit credit was used as the actuarial cost method, and the five year average of market value was used as the asset valuation method for the retirement systems. The actuarial assumptions included (a) an investment rate of return for the retirement systems of 7.00 percent and (b) projected salary increases applied through the year 2026 of 1.65-5.15 percent based on age for the PERS and varying percentages based on experience for TPAF.

# **Employer and Employee Pension Contributions**

The contribution policy is set by laws of the State of New Jersey and contributions are required by active members and participating employers. Plan member and employer contributions may be amended by State of New Jersey legislation with the amount of contributions by the State of New Jersey contingent upon the Annual Appropriations Act. As defined, the retirement systems require employee contributions based on 7.34% for PERS, 7.34% for TPAF and 5.50% for DCRP of the employee's annual compensation for fiscal year 2018.

# NOTE 5 OTHER INFORMATION (Continued)

# D. Employee Retirement Systems and Pension Plans (Continued)

# **Annual Pension Costs (APC)**

For the fiscal year ended June 30, 2018 for TPAF, which is a cost sharing multiple employer defined benefit pension plan with a special funding situation, the annual pension cost differs from the annual required contribution. For PERS, which is a cost sharing multiple employer defined benefit pension plan, the annual pension cost equals contributions made. TPAF employer contributions are made annually by the State of New Jersey to the pension system on behalf of the Board. PERS employer contributions are made annually by the Board to the pension system in accordance with Chapter 114, P.L. 1997. In the DCRP, which is a defined contribution plan, member contributions are matched by a 3% employer contribution.

During the fiscal years ended June 30, 2018, 2017 and 2016 the Board was required to contribute for PERS and DCRP and the State of New Jersey, as a nonemployer contributing entity, was required to contribute for TPAF, respectively for normal cost pension and accrued liability contributions (including non-contributory group life insurance (NCGI)) the following amounts:

Fiscal					
Year Ended		(	On-behalf		
June 30,	<u>PERS</u>		TPAF	:	<u>DCRP</u>
2018	\$ 195,278	\$	1,405,138	\$	22,044
2017	187,330		1,044,582		12,951
2016	196,300		745,860		18,937

In addition for fiscal years 2017/2018 and 2016/2017 the District contributed \$1,487 and \$176, respectively for PERS and the State contributed \$1,585 and \$1,587, respectively for TPAF for Long Term Disability Insurance Premium (LTDI).

The PERS contributions are recognized in the governmental fund financial statements (modified accrual basis) as an expenditure. The on-behalf TPAF contributions are recognized in the governmental fund financial statements (modified accrual basis) as both a revenue and expenditure in accordance with GASB Statement No. 85, *Omnibus 2017* (GASB No. 85). The DCRP contributions are recognized in the governmental fund financial statements (modified accrual basis) as an expenditure, as well as, the district-wide financial statements (accrual basis) as an expense.

Also, in accordance with N.J.S.A. 18A:66-66 the State of New Jersey reimbursed the Board \$720,024 during the fiscal year ended June 30, 2018 for the employer's share of social security contributions for TPAF members as calculated on their base salaries. This amount has been recognized in the district-wide financial statements (accrual basis) and the governmental fund financial statements (modified accrual basis) as a revenue and expense/expenditure in accordance with GASB No. 85.

# NOTE 5 OTHER INFORMATION (Continued)

### D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

# **Public Employees Retirement System (PERS)**

GASB Statement No. 68, Accounting and Financial Reporting for Pensions, (GASB No. 68) requires participating employers in PERS to recognize their proportionate share of the collective net pension liability, collective deferred outflows of resources, collective deferred inflows of resources and collective pension expense excluding that attributable to employer-paid member contributions. The employer allocation percentages presented are based on the ratio of the contributions as an individual employer to total contributions to the PERS during the fiscal year ended June 30, 2017. Employer allocation percentages have been rounded for presentation purposes.

Although the NJ Division of Pensions and Benefits ("Division") administers one cost-sharing multiple employer defined benefit pension plan, separate actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective pension expense excluding that attributable to employer-paid member contributions are determined separately for each individual employer of the State and local groups of the plan.

To facilitate the separate actuarial valuations, the Division maintains separate accounts to identify additions, deductions, and fiduciary net position applicable to each group. The allocation percentages are presented for each group. The allocation percentages for each group as of June 30, 2017 are based on the ratio of each employer's contribution to total employer contributions of the group for the fiscal year ended June 30, 2017.

At June 30, 2018, the District reported in the statement of net position (accrual basis) a liability of \$4,906,944 for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, actuarially determined. At June 30, 2017, the District's proportionate share was .02108 percent, which was a decrease of .00001 percent from its proportionate share measured as of June 30, 2016 of .02109 percent.

# NOTE 5 OTHER INFORMATION (Continued)

# D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

# Public Employees Retirement System (PERS) (Continued)

For the fiscal year ended June 30, 2018, the District recognized in the district-wide statement of activities (accrual basis) pension expense of \$354,387 for PERS. The pension contribution made by the District during the current 2017/2018 fiscal year is the contribution that is applied to the net pension liability reported at the end of the current fiscal year of June 30, 2018 with a measurement date of the prior fiscal year end of June 30, 2017. Since the State of New Jersey applies the current year pension contribution towards the calculation of the net pension liability reported at the end of the current fiscal year, which has a measurement date of the preceding fiscal year end, there is no deferred outflows of resources reported as of June 30, 2018 for contributions made subsequent to the current fiscal year end. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to PERS pension from the following sources:

·	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference Between Expected and				
Actual Experience	\$	115,542		
Changes of Assumptions		988,580	\$	984,956
Net Difference Between Projected and Actual				
Earnings on Pension Plan Investments		33,413		
Changes in Proportion and Differences Between				
Borough Contributions and Proportionate Share				
of Contributions		164,099		223,573
Total	\$	1,301,634	\$	1,208,529

At June 30, 2018, the amounts reported as deferred outflows of resources and deferred inflows of resources related to PERS pension will be recognized in pension expense as follows:

Year		
Ending		
June 30,		Total
2019	\$	136,644
2020		136,644
2021		100,126
2022		(177,573)
2023		(102,736)
Thereafter		
	<u>\$</u>	93,105

# NOTE 5 OTHER INFORMATION (Continued)

# D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Public Employees Retirement System (PERS) (Continued)

# Actuarial Assumptions

The District's total pension liability for the June 30, 2017 measurement date was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

	<u>PERS</u>
Inflation Rate	2.25
Salary Increases:	
Through 2026	1.65-4.15% Based on Age
Thereafter	2.65-5.15% Based on Age
Investment Rate of Return	7.00%
Mortality Rate Table	RP-2000

Assumptions for mortality improvements are based on Society of Actuaries Scale AA.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014.

# NOTE 5 OTHER INFORMATION (Continued)

# D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Public Employees Retirement System (PERS) (Continued)

# Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of pension plans investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2017 are summarized in the following table:

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	<b>Allocation</b>	Rate of Return
Absolute Return/Risk Mitigation	5.00%	5.51%
Cash Equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment Grade Credit	10.00%	3.78%
US Equities	30.00%	8.19%
Non-US Developed Markets Equity	11.50%	9.00%
Emerging Market Equities	6.50%	11.64%
Public High Yield	2.50%	6.82%
Global Diversified Credit	5.00%	7.10%
Credit Oriented Hedge Funds	1.00%	6.60%
Debt Related Private Equity	2.00%	10.63%
Debt Related Real Estate	1.00%	6.61%
Private Real Estate	2.50%	11.83%
Equity Related Real Estate	6.25%	9.23%
Buyouts/Venture Capital	8.25%	13.08%

### Discount Rate

The discount rate used to measure the total pension liabilities of the PERS plan was as follows:

Fiscal <u>Year</u>	Measurement Date	Discount Rate
2018	June 30, 2017	5.00%
2017	June 30, 2016	3.98%

#### NOTE 5 OTHER INFORMATION (Continued)

#### D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

#### Public Employees Retirement System (PERS) (Continued)

#### Discount Rate (Continued)

The following table represents the crossover period, if applicable, for the PERS defined benefit plan:

Period of Projected Benefit

Payments for which the Following

Rates were Applied:

Long-Term Expected Rate of Return

Through June 30, 2040

Municipal Bond Rate \*

From July 1, 2040 and Thereafter

#### Sensitivity of Net Pension Liability

The following presents the District's proportionate share of the PERS net pension liability calculated using the discount rate of 5.00%, as well as what the District's proportionate share of the PERS net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.00 percent) or 1-percentage-point higher (6.00 percent) than the current rate:

	1%	Current	1%
	<b>Decrease</b> (4.00%)	Discount Rate (5.00%)	Increase (6.00%)
District's Proportionate Share of the PERS Net Pension Liability	\$ 6,087,397	\$ 4,906,944	\$ 3,923,480

The sensitivity analysis was based on the proportionate share of the District's net pension liability at June 30, 2017. A sensitivity analysis specific to the District's net pension liability was not provided by the pension system.

#### Pension Plan Fiduciary Net Position

Detailed information about the PERS pension plan's fiduciary net position is available in the separately issued financial report from the State of New Jersey, Department of the Treasury, Division of Pension and Benefits. The financial report may be accessed via the New Jersey, Division of Pensions and Benefits, website at <a href="www.state.nj.us/treasury/pensions">www.state.nj.us/treasury/pensions</a>.

<sup>\*</sup> The municipal bond return rate used is 3.58% as of the measurement date of June 30, 2017. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

#### NOTE 5 OTHER INFORMATION (Continued)

#### D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

#### Teachers Pension and Annuity Fund (TPAF)

GASB No. 68, requires participating employers in TPAF to recognize their proportionate share of the collective net pension liability, collective deferred outflows of resources, collective deferred inflows of resources and collective pension expense excluding that attributable to employer-paid member contributions. The non-employer allocation percentages presented are based on the ratio of the State's contributions made as a non-employer toward the actuarially determined contribution amount adjusted by locations who participated in the State early retirement incentives to total contributions to TPAF during the fiscal year ended June 30, 2017. Non-employer allocation percentages have been rounded for presentation purposes.

The contribution policy for TPAF is set by N.J.S.A. 18A:66 and requires contributions by active members and non-employer contributions by the State. State legislation has modified the amount that is contributed by the State. The State's pension contribution is based on an actuarially determined amount which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. For the fiscal year ended June 30, 2017, the State's pension contribution was less than the actuarial determined amount.

In accordance with GASB No. 68, the District is not required to recognize a net pension liability for TPAF. The State of New Jersey, as a nonemployer contributing entity is the only entity that has a legal obligation to make employer contributions to TPAF on behalf of the District. Accordingly, the District's proportionate share percentage determined under Statement No. 68 is zero percent and the State's proportionate share is 100% of the net pension liability attributable to the District for TPAF. Therefore, in addition, the District does not recognize any portion of the TPAF collective deferred outflows of resources and deferred inflows of resources.

For the fiscal year ended June 30, 2018, the District recognized in the district-wide statement of activities (accrual basis) pension expense of \$4,337,648 for TPAF. This amount has been included in the district-wide statement of activities (accrual basis) as a revenue and expense in accordance with GASB No. 85.

At June 30, 2018 the State's proportionate share of the net pension liability attributable to the District is \$62,614,967. The nonemployer allocation percentages are based on the ratio of the State's contributions made as an employer and nonemployer towards the actuarially determined contribution amount adjusted by locations who participated in the State early retirement incentives to total contributions to TPAF during the year ended June 30, 2017. At June 30, 2017, the state's share of the net pension liability attributable to the District was .09287 percent, which was a decrease of .00029 percent from its proportionate share measured as of June 30, 2016 of .09316 percent.

#### NOTE 5 OTHER INFORMATION (Continued)

#### D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Teachers Pension and Annuity Fund (TPAF) (Continued)

#### **Actuarial Assumptions**

The total pension liability for the June 30, 2017 measurement date was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement.

**TPAF** 

Inflation Rate

2.25%

Salary Increases:

2012-2021

Varies based

on experience

Thereafter

Varies based

on experience

Investment Rate of Return

7.00%

Assumptions for mortality rates were based on the experience of TPAF members reflecting mortality improvement on a generational bases based on a 60-year average of Social Security data from 1953 to 2013.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2012 to June 30, 2015.

#### NOTE 5 OTHER INFORMATION (Continued)

#### D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Teachers Pension and Annuity Fund (TPAF) (Continued)

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of pension plans investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2017 are summarized in the following table:

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	<b>Allocation</b>	Rate of Return
Absolute Return/Risk Mitigation	5.00%	5.51%
Cash Equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment Grade Credit	10.00%	3.78%
Public High Yield	2.50%	6.82%
Global Diversified Credit	5.00%	7.10%
Credit Oriented Hedge Funds	1.00%	6.60%
Debt Related Private Equity	2.00%	10.63%
Debt Related Real Estate	1.00%	6.61%
Private Real Estate	2.50%	11.83%
Equity Related Real Estate	6.25%	9.23%
U.S.Equity	30.00%	8.19%
Non-U.S. Developed Markets Equity	11.50%	9.00%
Emerging Markets Equity	6.50%	11.64%
Buyouts/Venture Capital	8.25%	13.08%

#### NOTE 5 OTHER INFORMATION (Continued)

#### D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Teachers Pension and Annuity Fund (TPAF) (Continued)

#### Discount Rate

The discount rate used to measure the total pension liabilities of the TPAF plan was as follows:

Fiscal <u>Year</u>	Measurement Date	Discount Rate
2018	June 30, 2017	4.25%
2017	June 30, 2016	3.22%

The following table represents the crossover period, if applicable, for the TPAF defined benefit plan:

Period of Projected Benefit

Payments for which the Following

Rates were Applied:

Long-Term Expected Rate of Return

Through June 30, 2036

Municipal Bond Rate \*

From July 1, 2036

and Thereafter

#### Sensitivity of Net Pension Liability

The following presents the State's proportionate share of the TPAF net pension liability attributable to the District calculated using the discount rate of 4.25%, as well as what the State's proportionate share of the TPAF net pension liability attributable to the District that would be if it were calculated using a discount rate that is 1-percentage-point lower (3.25 percent) or 1-percentage-point higher (5.25 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(3.25%)	<u>(4.25%)</u>	<u>(5.25%)</u>
State's Proportionate Share of			
the TPAF Net Pension Liability			
Attributable to the District	\$ 74,388,545	\$ 62,614,967	\$ 52,915,842

The sensitivity analysis was based on the State's proportionate share of the net pension liability attributable to the District at June 30, 2017. A sensitivity analysis specific to the State's proportionate share of the net pension liability attributable to the District at June 30, 2017 was not provided by the pension system.

<sup>\*</sup> The municipal bond return rate used is 3.58% as of the measurement date of June 30, 2017. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

#### NOTE 5 OTHER INFORMATION (Continued)

#### D. Employee Retirement Systems and Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Teachers Pension and Annuity Fund (TPAF) (Continued)

#### Pension Plan Fiduciary Net Position

Detailed information about the TPAF pension plan's fiduciary net position is available in the separately issued financial report from the State of New Jersey, Department of the Treasury, Division of Pension and Benefits. The financial report may be accessed via the New Jersey, Division of Pensions and Benefits, website at <a href="https://www.state.nj.us/treasury/pensions">www.state.nj.us/treasury/pensions</a>.

#### E. Post-Retirement Medical Benefits

The State of New Jersey sponsors and administers the post-retirement health benefit program plan for school districts.

As a result of implementing GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other than Pension Plans, the post-retirement health benefit program plan is reported in an Agency Fund in the New Jersey Comprehensive Annual Financial Report effective for the fiscal year ended June 30, 2017. Therefore, the plan has no assets accumulated in a trust. In accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Oher than Pension (GASB No. 75), the plan is classified as a single employer defined benefit OPEB plan with a special funding situation that is not administered through a trust that meets the criteria in paragraph 4 of GASB No. 75.

#### Plan Description and Benefits Provided

The State of New Jersey sponsors and administers the following post-retirement health benefit program plan covering certain local school district employees, including those Board employees and retirees eligible for coverage.

State Health Benefit Program Fund – Local Education Retired (including Prescription Drug Program Fund) – N.J.S.A. 52:14-17.32f provides medical coverage and prescription drug benefits to qualified retired education participants. The State of New Jersey provides employer-paid coverage to members of the TPAF who retire from a board of education or county college with 25 years of service or on a disability retirement. Under the provisions of Chapter 126, P.L. 1992, the State also provides employer-paid coverage to members of the PERS and Alternate Benefits Program (ABP) who retire from a board of education or county college with 25 years of service or on a disability retirement if the member's employer does not provide this coverage. Certain local participating employers also provide post-retirement medical coverage to their employees. Retirees who are not eligible for employer paid health coverage at retirement can continue in the program if their employer participates in this program or if they are participating in the health benefits plan of their former employer and are enrolled in Medicare Parts A and B by paying the cost of the insurance for themselves and their covered dependents.

Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of the above Fund. The financial reports may be accessed via the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, website at <a href="https://www.state.nj.us/treasury/pensions">www.state.nj.us/treasury/pensions</a>.

#### NOTE 5 OTHER INFORMATION (Continued)

#### E. Post-Retirement Medical Benefits (Continued)

#### Plan Membership

Membership of the defined benefit OPEB plan consisted of the following at June 30, 2016:

Active Plan Members	223,747
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	142,331
Inactive Plan Members Entitled to but not yet Receiving Benefits	
Total	366 078

#### Measurement Focus and Basis of Accounting

The financial statements of the post-employment health benefit plans are prepared in accordance with U.S. generally accepted accounting principles as applicable to governmental organizations. In doing so, the Division adheres to reporting requirements established by the Governmental Accounting Standards Board (GASB).

The accrual basis of accounting is used for measuring financial position and changes in net position of the post-employment health benefit plans. Under this method, contributions are recorded in the accounting period in which they are legally due from the employer or plan member, and deductions are recorded at the time the liabilities are due and payable in accordance with the terms of each plan. The accounts of the Division are organized and operated on the basis of funds. All funds are accounted for using an economic resources measurement focus.

#### Investment Valuation

Investments are reported at fair value. Investments that do not have an established market are reported at estimated fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

#### **Funded Status and Funding Progress**

As of July 1, 2016, the most recent actuarial valuation date, the State had a \$69.3 billion unfunded actuarial accrued liability for other post-employment benefits (OPEB) which is made up to \$25.5 billion for state active and retired members and \$43.8 billion for education employees and retirees that become the obligation of the State of New Jersey upon retirement.

The funded status and funding progress of the OPEB includes actuarial valuations which involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the probability of future events.

#### NOTE 5 OTHER INFORMATION (Continued)

#### E. Post-Retirement Medical Benefits (Continued)

#### Funded Status and Funding Progress (Continued)

Actuarial calculations reflect a long-term perspective and are based on the benefits provided under the terms of the OPEB in effect at the time of each valuation and also consider the pattern of the sharing of costs between the employer and members at the point in time. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and members in the future.

#### **Actuarial Methods and Assumptions**

In the July 1, 2016, OPEB actuarial valuation, the projected unit credit was used as the actuarial cost method, and the market value was used as asset valuation method for the OPEB. The actuarial assumptions included an assumed investment rate of return of 4.50 percent.

#### **Post-Retirement Medical Benefits Contributions**

P.L. 1987, c. 384 and P.L. 1990, c.6 required the Teachers' Pension and Annuity Fund (TPAF) and Public Employees' Retirement System (PERS), respectively to fund post-retirement medical benefits for those State employees and education employees who retire after accumulating 25 years of credited service or on a disability retirement. As of June 30, 2017, there were 112,966, retirees receiving post-retirement medical benefits and the State contributed \$1.39 billion on their behalf. The cost of these benefits is funded through contributions by the State and in accordance with P.L. 1994, c.62. Funding of post-retirement medical benefits changed from a pre-funding basis to a pay-as-you-go basis beginning in Fiscal Year 1994.

The State is also responsible for the cost attributable to P.L. 1992, c.126, which provides employer paid health benefits to members of PERS and the Alternate Benefit Program (ABP) who retired from a board of education or county college with 25 years of service. The State paid \$238.9 million toward Chapter 126 benefits for 20,913 eligible retired members in Fiscal Year 2017.

The State sets the contribution rate based on a pay as you go basis and not on the annual required contribution of the employers (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years. The State's contributions, as a nonemployer contributing entity, to the State Health Benefits Program Fund – Local Education Retired for retirees' post-retirement benefits on behalf of the School District for the fiscal years ended June 30, 2018, 2017 and 2016 were \$907,549, \$870,374 and \$888,112, respectively, which equaled the required contributions for each year. The State's contributions to the State Health Benefits Program Fund – Local Education Retired for PERS retirees' post-retirement benefits on behalf of the School District was not determined or made available by the State of New Jersey. The on-behalf OPEB contributions are recognized in the governmental fund financial statements (modified accrual basis) as both a revenue and expenditure in accordance with GASB No. 85.

#### NOTE 5 OTHER INFORMATION (Continued)

#### E. Post-Retirement Medical Benefits (Continued)

## OPEB Liabilities, OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

GASB Statement No. 75 requires participating employers in the State Health Benefit Program Fund – Local Education Retired to recognize their proportionate share of the collective OPEB liability, collective deferred outflows of resources, collective deferred inflows of resources and collective OPEB expense excluding that attributable to retiree-paid member contributions. The nonemployer allocation percentages presented are based on the ratio of the State's contributions made as a nonemployer toward the actuarially determined contribution amount to total contributions to the plan during the fiscal year ended June 30, 2017. Nonemployer allocation percentages have been rounded for presentation purposes.

In accordance with GASB No. 75, the District is not required to recognize an OPEB liability for the post-employment health benefit plan. The State of New Jersey, as a nonemployer contributing entity, is the only entity that has a legal obligation to make employer contributions to the plan on behalf of the District. Accordingly, the District's proportionate share percentage determined under Statement No. 75 is zero percent and the State's proportionate share is 100% of the OPEB liability attributable to the District. Therefore, in addition, the District does not recognize any portion of the collective deferred outflows of resources and deferred inflows of resources related to the plan.

For the fiscal year ended June 30, 2018, the District recognized in the district-wide statement of activities (accrual basis) OPEB expense of \$2,167,306. This amount has been included in the district-wide statement of activities (accrual basis) as a revenue and expense in accordance with GASB No. 85.

At June 30, 2018 the State's proportionate share of the OPEB liability attributable to the District is \$33,879,696. The nonemployer allocation percentages are based on the ratio of the State's proportionate share of the OPEB liability attributable to the District at June 30, 2017 to the total OPEB liability of the State Health Benefit Program Fund – Local Education Retired Employees Plan at June 30, 2017. At June 30, 2017, the state's share of the OPEB liability attributable to the District was .06316 percent, which was an increase of .00029 percent from its proportionate share measured as of June 30, 2016 of .06287 percent.

#### **Actuarial Assumptions**

The OPEB liability for the June 30, 2017 measurement date was determined by an actuarial valuation as of June 30, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement.

Inflation Rate

2.50%

Salary Increases \*

Initial Fiscal Year Applied Through

2026

Rate

1.55% to 4.55%

Rate Thereafter

2.00% to 5.45%

Mortality

RP-2014 Headcount-Weighted Healthy Employee, Healthy Annuitant and Disabled Male/Female Mortality Table with Fully Generational Mortality Improvement Projections from the Central Year Using Scale MP-2017

Long-Term Rate of Return

1.00%

<sup>\*</sup>Salary increases are based on the defined benefit plan that the individual is enrolled in and his or her year of service for TPAF or his or her age for PERS.

#### NOTE 5 OTHER INFORMATION (Continued)

#### E. Post-Retirement Medical Benefits (Continued)

OPEB Liabilities, OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

#### **Actuarial Assumptions (Continued)**

Healthcare cost trend rates for pre-Medicare Preferred Provider Organization (PPO) medical benefits, this amount initially is 5.9 percent and decreases to a 5.0 percent long-term trend rate after nine years. For self-insured post-65 PPO medical benefits, the trend rate is 4.5 percent. For health maintenance organization (HMO) medical benefits, the trend rate is initially 5.9 percent and decreases to a 5.0 percent long-term trend rate after nine years. For prescription drug benefits, the initial trend rate is 10.5 percent and decreases to a 5.0 percent long-term trend rate after eight years. For the Medicare Part B reimbursement, the trend rate is 5.0 percent. This reflects the known underlying cost of the Part B premium. The Medicare Advantage trend rate is 4.5 percent and will continue in all future years.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of the TPAF and PERS actuarial experience studies for the period July 1, 2012 to June 30, 2015 and July 1, 2011 to June 30, 2014, respectively.

#### Long-Term Expected Rate of Return

As the OPEB plan only invests in the State of New Jersey Cash Management Fund, the long-term expected rate of return on OPEB investments was based off the best-estimate ranges of future real rates of return (expected returns, net of OPEB plan investment expense and inflation) for cash equivalents, which is 1.00% as of June 30, 2017.

#### **Discount Rate**

The discount rate used to measure the total OPEB liabilities of the plan was as follows:

Fiscal <u>Year</u>	Measurement Date	Discount Rate		
2018	June 30, 2017	3.58%		
2017	June 30, 2016	2.85%		

The discount rate represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

#### NOTE 5 OTHER INFORMATION (Continued)

#### E. Post-Retirement Medical Benefits (Continued)

OPEB Liabilities, OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

#### Changes in the Total OPEB Liability

The change in the State's proportionate share of the OPEB liability attributable to the District for the fiscal year ended June 30, 2018 (measurement date June 30, 2017) is as follows:

	otal OPEB Liability e Share 100%)
Balance, June 30, 2016 Measurement Date	\$ 36,356,627
Changes Recognized for the Fiscal Year:	
Service Cost	1,568,114
Interest on the Total OPEB Liability	1,068,374
Changes of Assumptions	(4,475,998)
Gross Benefit Payments	(661,790)
Contributions from the Member	 24,369
Net Changes	 (2,476,931)
Balance, June 30, 2017 Measurement Date	\$ 33,879,696

Changes of assumptions and other inputs reflect a change in the discount rate from 2.85 percent in 2016 to 3.58 percent in 2017.

The change in the total OPEB liability was based on the State's proportionate share of the OPEB liability attributable to the District at June 30, 2017. A change in the total OPEB liability specific to the State's proportionate share of the OPEB liability attributable to the District for the fiscal year ended June 30, 2017 was not provided by the pension system.

#### Sensitivity of OPEB Liability

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the State's proportionate share of the OPEB liability attributable to the District calculated using the discount rate of 3.58%, as well as what the State's proportionate share of the OPEB liability attributable to the District that would be if it were calculated using a discount rate that is 1-percentage-point lower (2.58 percent) or 1-percentage-point higher (4.58 percent) than the current rate:

	1%	Current	1%
	Decrease (2.58%)	Discount Rate (3.58%)	Increase (4.58%)
State's Proportionate Share of	(2000 70)	(0.100,707)	<u>,</u>
the OPEB Liability Attributable to the District	\$ 40,217,643	\$ 33,879,696	\$ 28,852,376

#### NOTE 5 OTHER INFORMATION (Continued)

#### E. Post-Retirement Medical Benefits (Continued)

OPEB Liabilities, OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

#### Sensitivity of OPEB Liability (Continued)

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the State's proportionate share of the OPEB liability attributable to the District calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

		J	Healthcare		
	1% <u>Decrease</u>	(	Cost Trend <u>Rates</u>		1% <u>Increase</u>
Total OPEB Liability (School Retirees)	\$ 27,862,775	\$	33,879,696	\$	41,870,097

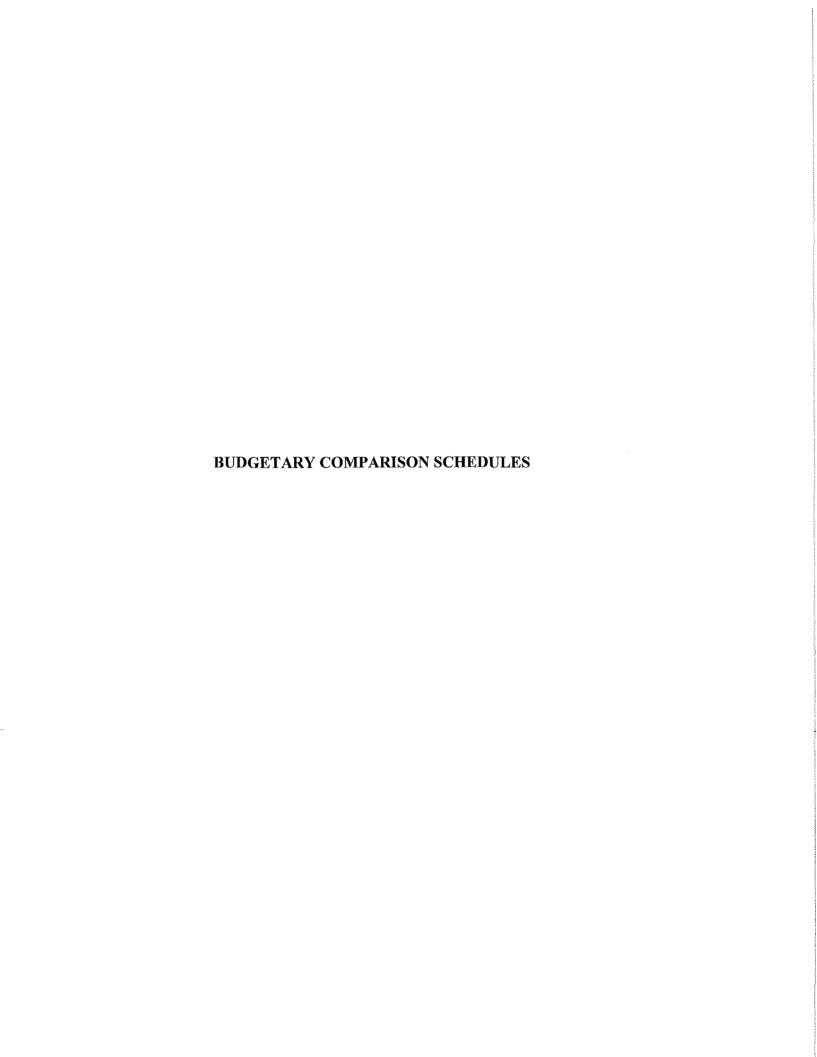
The sensitivity analyses were based on the State's proportionate share of the OPEB liability attributable to the District at June 30, 2017. Sensitivity analyses specific to the State's proportionate share of the OPEB liability attributable to the District at June 30, 2017 were not provided by the pension system.

#### F. Tax Abatements

As defined by the Governmental Accounting Standards Board (GASB), a tax abatement is an agreement between a government and an individual or entity in which the government promises to forgo tax revenues and the individual or entity promises to subsequently take a specific action that contributes to economic development or otherwise benefits the government or its citizens. School districts are not authorized by New Jersey statute to enter into tax abatement agreements. However, the county or municipality in which the school district is situated may have entered into tax abatement agreements, and that potential school tax revenue must be disclosed in these financial statements. If the county or municipality entered into tax abatement agreements, those agreements will not directly affect the school district's local tax revenue because N.J.S.A. 54:4-75 and N.J.S.A. 54:4-76 require that amounts so forgiven must effectively be recouped from other taxpayers and remitted to the school district.

The New Jersey Housing and Mortgage Financing Act (NJSA 55:14K et. seq.) allows for property tax abatements for residential rental housing projects financed by the New Jersey Housing and Mortgage Finance Agency. These property tax abatements last for the term of the original mortgage financing so long as the residential rental housing project remains subject to the NJHMFA Law and regulations. The process begins when the municipality passes by ordinance or resolution, as appropriate, that such residential rental housing project shall be exempt from property tax provided that an agreement is entered into with the housing sponsor for payments in lieu of taxes (PILOTs) to the municipality. The agreement can require the housing sponsor to a PILOT payment to the municipality in an amount up to 20% of the annual gross revenue from each housing project. For the year ended December 31, 2017 the Borough abated property taxes totaling \$116,583 under the NJHMFA program of which \$84,643 represents the District's share.

REQUIRED SUPPLEMENTARY INFORMATION - PART II



	Original Budget	Adjustments	Final Budget	Actual	Variance Final Budget To Actual
REVENUES					
Local Sources					
Property Taxes	\$ 18,443,738		\$ 18,443,738		
Tuition from Individuals	180,000		180,000		\$ 115,2
Tuition from LEAs Within the State				59,846	59,8
Interest - Capital Reserve	1,000		1,000	5,945	4,9
Interest Miscellaneous	_	_		9,676 64,200	9,6° 64,2°
	10 50 1 500				
Total Local Sources	18,624,738		18,624,738	18,878,623	253,81
State Sources Extraordinary Aid				177,880	177,81
Categorical Special Education Aid	379,564	\$ 45,224	424,788	424,788	317,4
Security Aid	18,669	•	18,669	18,669	
Transportation Aid	17,362		17,362	17,362	
PARCC Readiness Aid	10,720		10,720	10,720	
Per Pupil Growth Aid	10,720		10,720	10,720	
Professional Learning Community Aid	10,830		10,830	10,830	
Non Public Transportation Reimbursement	10,830		10,030	13,340	13,3
TPAF Social Security Contributions (Non-Budgeted)				720,024	720,0
TPAF Post Retirement Medical Contribution (Non-Budgeted)				907,549	907,5
TPAF Pension - Normal Costs (Non-Budgeted)				1,371,847	1,371,8
TPAF Pension - LTDI Premium (Non-Budgeted) TPAF Pension - NCGI Premium (Non-Budgeted)	_	_	_	1,585 33,291	1,5 33,2
Total State Sources	447,865	45,224	493,089	3,718,605	3,225,5
Total Revenues	19,072,603	45,224	19,117,827	22,597,228	3,479,4
XPENDITURES					
CURRENT EXPENDITURES					
Instruction - Regular Programs					
Salaries of Teachers					
Preschool	103,100	17,500	120,600	120,498	1
Kindergarten	618,681	121,000	739,681	738,856	8
Grades 1-5	3,426,780	(211,495)	3,215,285	3,215,213	
Grades 6-8	2,076,908	(72,635)	2,004,273	2,004,273	
Regular Programs - Home Instruction			, ,		
Salaries of Teachers		6,800	6,800	5,471	1,3
Purchased Professional/Educational Services	7,500	(4,500)	3,000	2,194	
Regular Programs - Undistributed Instruction	-		•		
Other Salaries for Instruction	276,330	202,665	478,995	478,951	
Purchased Professional/Educational Services	22,000	9,066	31,066	30,496	5
Purchased Technical Services	32,000	42,605	74,605	62,858	11,7
Other Purchased Services	129,500	(3,900)	125,600	116,047	9,5
General Supplies	451,625	(74,618)	377,007	351,255	25,7
Textbooks	17,850	11,390	29,240	28,963	23,7
Other Objects	5,000	(1,800)	3,200	1,748	1,4
Total Regular Programs	7,167,274	42,078	7,209,352	7,156,823	52,5
			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,
Learning and/or Language Disabilities					
Salaries of Teachers	127,675	4,285	131,960	130,959	1,0
Other Salaries for Instruction	64,053	(52,170)	11,883	11,655	2
General Supplies	1,500	2,359	3,859	3,771	•
Total Learning and/or Language Disabilities	193,228	(45,526)	147,702	146,385	1,3
Resource Room/Resource Center					
Salaries of Teachers	1,034,845	167,741	1,202,586	1,198,501	4,0
General Supplies	7,750	992	8,742	7,006	1,7
Textbooks	3,500	(2,300)	1,200	*	1,2
Total Resource Room/Resource Center	1,046,095	166,433	1,212,528	1,205,507	7,0
Preschool Disabilities - Full - Time					
Salaries of Teachers	103,078	16,699	119,777	119,621	ī
Other Salaries for Instruction	147,630	48,719	196,349	193,487	2,8
General Supplies	3,300	(129)	3,171	2,970	2
Total Preschool Disabilities - Full-Time	254,008	65,289	319,297	316,078	3,2

		Original Budget		Adjustments	Final Budget	Actual	Variance Final Budget To Actual
EXPENDITURES CURRENT EXPENDITURES (Continued)				700 000			
Basic Skills/Remedial							
Salaries of Teachers General Supplies	\$	422,034 3,750	\$ 	9,040	\$ 431,074 3,750	\$ 431,069 3,171	\$ 5 579
Total Basic Skills/Remedial	_	425,784	_	9,040	434,824	434,240	584
Bilingual Education							
Salaries of Teachers General Supplies		264,979 2,400		47,940	312,919 2,400	312,918 	1,605
Total Bilingual Education		267,379	_	47,940	315,319	313,713	1,606
School Sponsored Co/Extra Curricular Activities-Instruction							
Salaries		43,118		914	44,032	44,032	H (00
Supplies and Materials Other Objects		4,750 2,725		(1,055)	3,695 2,725	3,095 1,5 <u>40</u>	600 1,185
Total School Sponsored Co/Extra Curricular Activities-Instruction		50,593		(141)	50,452	48,667	1,785
School Sponsored Athletics-Instruction Salaries		22,800		-	22,800	21,914	886
Purchased Services		3,175		1,540	4,715	4,013	702
Supplies and Materials		175		1,685	1,860	1,846	14
Other Objects		26 160	_	3,485	29,635	28,033	1,602
Total School Sponsored Athletics-Instruction		26,150		3,465	29,033	20,033	1,002
Summer School-Instruction Salaries of Teachers		20,000		(1,967)	18,033	18,033	
Salaries of Leachers Other Salaries for Instruction		3,500		1,727	5,227	5,226	i
Supplies and Materials		2,800	_	(2,218)	582	581	<u>l</u>
Total Summer School-Instruction		26,300		(2,458)	23,842	23,840	2
Summer School-Support Services							
Salaries Other Objects		2,650	_	305 80	2,955 80	2,955 74	6
Total Summer School-Support Services		2,650		385	3,035	3,029	6
Total Instruction		9,459,461	_	286,525	9,745,986	9,676,315	69,671
Undistributed Expenditures							
Instruction Tuition to Other LEAs win State - Special		303,782		133,775	437,557	437,166	391
Tuition to CSSD and Regional Day Schools		145,360		(41,350)	104,010	88,591	15,419
Tuition to Priv. Sch. for the Disabled - W/I State		299,427	_	110,910	410,337	410,031	306
Total Undistributed Expenditures - Instruction		748,569		203,335	951,904	935,788	16,116
Attendance and Social Work							
Salaries Purchased Professional and Technical Services		70,150 7,500	_	700	70,850 7,500	68,759 6,958	2,091 542
Total Attendance and Social Work		77,650		700	78,350	75,717	2,633
Health Services						1== 65.6	4.000
Salaries		164,587 5,750		17,400 (2,000)	181,987 3,750	177,605 2,605	4,382 1,145
Purchased Professional and Technical Services Supplies and Materials		7,500	_	2,000	9,500	8,840	660
Total Health Services		177,837	_	17,400	195,237	189,050	6,187
Speech, OT, PT & Related Services				(= < 440)		255 551	C 400
Salaries	•	289,389		(26,328) 3,800	263,061 3,800	256,661 3,800	6,400
Purchased Professional-Educational Services Supplies and Materials	_	1,050	_	100	I,150	902	248
Total Speech, OT, PT & Related Services		290,439		(22,428)	268,011	261,363	6,648
Other Support Services - Students - Extra Services		190 910		(50,000)	120,810	120,494	316
Salaries Purchased Professional-Educational Services		170,810 235,500		(50,000) 17,915	253,415	232,310	21,105
Supplies and Materials		5,000		(2,500)	2,500	2,120	380
Other Objects		500	_		500	150	350
Total Other Supp.Serv. Student - Extra Services		411,810		(34,585)	377,225	355,074	22,I51

					Variance
	Original Budget	Adjustments	Final Budget	Actual	Final Budget To Actual
EXPENDITURES					
CURRENT EXPENDITURES (Continued)					
Other Supp, Serv, - Students - Regular (Guidance) Salaries of Other Professional Staff	\$ 165,410	\$ -	\$ 165,410	\$ 165,408	\$ 2
Supplies and Materials	1,200	<u> </u>	1,200	484	716
Total Guidance	166,610		166,610	165,892	718
Total Guidance	100,010		100,010	105,052	716
Child Study Tearns					
Salaries of Other Professional Staff	373,209	(7,304)	365,905	365,670	235
Salaries of Secretarial and Clerical Assistants Purchased Professional-Educational Services	80,500 32,000	(335) 4,444	80,165 36,444	80,163 36,444	2
Other Purchased Professional and Technical Services	17,000	721	17,721	16,766	955
Other Purchased Services	500	-	500		500
Supplies and Materials Other Objects	10,000 1,400	(2,200)	7,800 1,400	<b>4,43</b> 5 1,369	3,365 31
Total Child Study Teams	514,609	(4,674)	509,935	504,847	5,088
Improvement of Instructional Services					
Salaries of Supervisor of Instruction	110,596	2,150	112,746	110,089	2,657
Purchased Professional-Educational Services	46,500	(102)	46,398	45,969	429
Other Purchased Professional and Technical Services	30,000	(22,150)	7,850	6,380	1,470
Other Purchased Services Supplies and Materials	300 450	-	300 450		300 450
Other Objects .	450	102	552	552	
Total Variance and of Instructional Commission	199 706	(20,000)	169 206	162,990	6 200
Total Improvement of Instructional Services	188,296	(20,000)	168,296	102,990	5,306
Educational Media/School Library					
Salaries	224,826	(76,500)	148,326	147,970	356
Purchased Professional and Technical Services Other Purchased Services	. 3,500 10,000	. (1,520)	3,500 8,480	3,190 6,712	310 . 1,768
Supplies and Materials	16,000	(834)	15,166	12,740	2,426
Total Educational Media/School Library	254,326	(78,854)	175,472	170,612	4,860
Instructional Staff Training Services					
Salaries of Supervisor of Instruction					-
Purchased Professional-Educational Services	34,000	-	34,000	32,815	1,185
Other Purchased Professional and Technical Services Other Purchased Services	5,750 5,500	(2,607) 2,933	3,143 8,433	1,680 8,423	1,463 10
Supplies and Materials	5,500	(2,776)	2,724	1,544	I,180
male and life film disease.	50.550	(0.450)	48,300	44.400	2 220
Total Instructional Staff Training Services	50,750	(2,450)	40,300	44,462	3,838
Support Services General Administration					
Salaries	425,858	3,535	429,393	429,085	308
Legal Services Audit Foes	30,000 20,000	33,200 665	63,200 20,665	55,223 20,665	7,977
Architectural/Engineering Services	13,500	(2,250)	11,250	10,739	511
Other Purchased Professional Services	7,750	(418)	7,332	6,983	349
Purchased Technical Services	2,500		2,500	2,070	430 18
Communications/Telephone BOE Other Purchased Services	24,750 2,800	2,230 (1,500)	26,980 1,300	26,962	1,300
Miscellaneous Purchased Services	3,000	22,684	25,684	24,577	1,107
General Supplies	5,000	(310)	4,690	2,699	1,991
BOE In-House Training/Meeting Supplies Miscellaneous Expenditures	1,000 5,500	310 (200)	1,310 5,300	1,306 1,560	4 3,740
BOE Membership Dues and Fees	8,350		8,350	8,296	54
	550 000	50.046	<07.054	500.165	15 500
Total Support Services General Administration	550,008	57,946	607,954	590,165	17,789
Support Services School Administration					
Salaries of Principals/Asst. Principals	438,724	(3,613)	435,111	435,106	5
Salaries of Other Professional Staff	118,250 122,940	3,201 91	121,451 123,031	121,450 123,021	1 10
Salaries of Secretarial and Clerical Assistants Other Purchased Services	1,100	(278)	822	123,021	822
Supplies and Materials	17,000	(2,885)	14,115	6,402	7,713
Other Objects	3,500	5,968	9,468	8,463	1,005
Total Support Services School Administration	701,514	2,484	703,998	694,442	9,556
Central Services					
Salaries	174,560	52,443	227,003	226,898	105
Purchased Technical Services	21,750	605	22,355 8,505	21,982 7,884	373 621
Miscellaneous Purchased Services Supplies and Materials	8,000 5,000	505 (1,000)	8,303 4,000	7,884 3,790	210
Miscellaneous Expenditures	750	400	1,150	984	166
Total Central Services	210,060	52,953	263,013	261,538	1,475
I OTAL CONTROL DELAICOS	210,000	34,733	200,013	201,000	

#### CLOSTER BOARD OF EDUCATION GENERAL FUND BUDGETARY COMPARISON SCHEDULE

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BUDGETARY COMPARISON SCHEDULE	
FOR THE FISCAL YEAR ENDED JUNE 30, 2018	3

	Original Budget	Adjustments	Final Budget	Actual	Variance Final Budget To Actual
EXPENDITURES	· · · · · · · · · · · · · · · · · · ·	·			
CURRENT EXPENDITURES (Continued) Admin, Info, Tech.					
Salaries	\$ 95,250	\$ 4,750	\$ 100,000	\$ 100,000	
Purchased Technical Services	19,000		29,150	26,738	\$ 2,412
Other Purchased Services	250		250	127	123
Supplies and Materials	5,000	(2,000)	3,000	н	3,000
Total Admin, Info. Tech.	119,500	12,900	132,400	126,865	5,535
Required Maintenance for School Facilities					
Salaries	205,900		200,900	199,117	1,783
Cleaning, Repair and Maintenance Services	125,000			69,713	29,695
Lead Testing of Drinking Water	50 and	6,660	6,660	6,660	10 ann
General Supplies Other Objects	30,000 1,500		47,435 1,565	36,856 1,562	10,579
Total Required Maintenance for School Facilities	362,400	(6,432)	355,968	313,908	42,060
Custodial Services					
Salaries	482,570	16,360	498,930	498,342	588
Salaries of Non-Instructional Aides	132,079		137,534	137,533	1
Purchased Professional and Technical Services	3,450	885	4,335	4,335	-
Cleaning, Repair and Maintenance Services	12,000	(700)	11,300	9,867	1,433
Rental of Land & Building Other than Lease Purchase Agreement	9,000	(45)	8,955	8,229	726
Other Purchased Property Services	14,450	668	15,118	14,133	985
Insurance	141,500	(15,834)	125,666	125,665	1
Miscellaneous Purchased Services	200		200		200
General Supplies	42,500		43,092	42,856	236
Energy (Natural Gas)	105,000		97,350	77,672	19,678
Energy (Electricity)	200,000		200,000	156,202	43,798
Energy (Gasoline)	2,000		2,000	1,710	290
Other Objects	2,500		2,500	1,570	930
Total Custodial Services	1,147,249	(269)	1,146,980	1,078,114	68,866
Care and Upkeep of Grounds					
Cleaning, Repair and Maintenance Service	80,000	5,000 (2,100)	85,000 5,400	43,355 536	41,645
General Supplies	7,500	(2,100)	3,400		4,864
Total Care and Upkeep of Grounds	87,500	2,900	90,400	43,891	46,509
Security					
Purchased Professional and Technical Services	500	. 2,770	3,270	1,702	1,568
Cleaning, Repair and Maintenance Service	12,875	1,915	14,790	14,787	3
General Supplies	2,000	(935)	1,065	1,063	2
Total Security	15,375	3,750	19,125	17,552	1,573
Student Transportation Services					
Salaries of Non-Instructional Aides	8,750	9,670	18,420	18,417	3
Contracted Services - Aid In Lieu of Payments-Non-Public Schools	41,400	6,134	47,534	41,746	5,788
Contracted Services (Between Home and	n.e		20.0		-,-
School) - Vendors	32,300	•	32,300	31,553	747
Contracted Services (Other Than Between Home and School) - Vendors	18,000	**	18,000	14,451	3,549
Contracted Services (Special Education Students) - Joint Agreements	181,500	(3,315)	178,185	178,139	46
	<u>,</u>				
Total Student Transportation Services	281,950	12,489	294,439	284,306	10,133

	Original Budget		Adjustme	nts		Final Budget	. ,	Actual	Fi	Variance nal Budget To Actual
EXPENDITURES CURRENT EXPENDITURES (Continued)										
Unallocated Benefits- Employee Benefits										
Social Security Contributions		6,000		5,736	\$	211,736	\$	201,771	\$	9,965
Other Retirement Contributions - PERS		5,000	(	17,550)		197,450		196,765		685
Other Retirement Contribution - Regular Worker's Compensation		1,005	ſ	2,050 12,851)		22,050 68,154		22,044 68,154		6
Health Benefits		4,624	-	65,895)		2,628,729		2,518,242		110,487
Tuition Reimbursement		5,000	<b>,</b> -	-		15,000		4,000		11,000
Other Employee Benefits		2,500		1,540		4,040		3,951		89
Unused Sick Payment to Terminated/Retired Staff		5,200		(4,180)		21,020		11,445	—	9,575
Total Unallocated Benefits	3,45	9,329	(2	91,150)		3,168,179		3,026,372		141,807
TPAF Post-Retirement Medical Contribution								007 - 10		
(Non-Budgeted) TPAF Pension Contribution-Normal Costs (Non-Budgeted)								907,549 1,371,847		(907,549)
TPAF Pension Contribution-Provided Costs (Non-Budgeted)								1,571,847		(1,371,847) (1,585)
TPAF Pension Contribution-NCGI Premium (Non-Budgeted)								33,291		(33,291)
TPAF Social Security Contributions								,,-		(02,251)
(Non-Budgeted)		<del></del>				<del></del>		720,024		(720,024)
Total Undistributed Expenditures	9,81	5,781		93,985)		9,721,796		12,337,244		(2,615,448)
Total Current Expenditures	19,27	5,242		92,540		19,467,782		22,013,559		(2,545,777)
CAPITAL OUTLAY EQUIPMENT										
Instruction Grades 1-5		4,960		352		5,312		5,312		
Grades 6-8		4,960		352		5,312		5,312		-
Resource Room/Resource Center		.,		5,312		5,312		5,312		
Undistributed Expenditures - Instruction				9,595		9,595				9,595
Undistributed Expenditures - Admin Info Technology Undistributed Expenditures - Care and Upkeep of Grounds	6	8,500		(2,718) 2,100		65,782 2,100		60,536 2,100		5,246
Total Equipment	7	8,420	]	14,993		93,413		78,572		14,841
Facilities Acquisition and Construction Services			_			an 100		an 140		4.000
Architectural/Engineering Services Construction Services	2	8,000		27,192 50,215		27,192 578,215		23,170 549,342		4,022 28,873
Assessment for Debt Service on SDA Funding		4,941				14,941		14,941		20,013
Total Facilities Acquisition and Construction Services	4	2,941	57	77,407		620,348		587,453		32,895
Interest Deposit to Capital Reserve		1,000				1,000		<u> </u>		1,000
Total Capital Outlay	12	2,361	59	2,400		714,761		666,025		48,736
Total General Fund Expenditures	19,39	7,603	78	34,940		20,182,543		22,679,584		(2,497,041)
Excess (Deficiency) of Revenues Over/(Under) Expenditures	(32	5,000)	(73	9,716)		(1,064,716)		(82,356)		982,360
Fund Balance, Beginning of Year	4,12	3,195				4,123,195		4,123,195		
Fund Balance, End of Year	\$3,79	8,195	<u>\$</u> (73	9,716)	<u>s</u>	3,058,479	<u>s</u>	4,040,839	<u>\$</u>	982,360
Recapitulation										
Restricted:								250.000		
Emergency Reserve Capital Reserve							\$	250,000 2,148,033		
Capital Reserve - Designated for Subsequent Year's Expenditures								317,300		
Excess Surplus - Designated for Subsequent Year's Expenditures								325,000		
Excess Surplus								325,000		
Committed;										
Year-End Encumbrances								69,312		
Assigned:								21.049		
Year End Encumbrances Unassigned Fund Balance								22,068 584,126		
								4,040,839		
Reconciliation to Governmental Fund Statements (GAAP)										
Receivables Not Recognized by GAAP										
Final State Aid Payments								(39,690)		
Extraordinary Aid								(177,880)		
Fund Balance, Governmental Statements (GAAP Basis)							\$	3,823,269		

## CLOSTER BOARD OF EDUCATION SPECIAL REVENUE FUND

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGETARY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Original Budget	Adjustments	Final Budget	Actual	Variance Final Budget to Actual			
REVENUES		<u> </u>						
Local Sources		\$ 1,805	\$ 1,805	\$ 1,031	\$ 774			
Federal Sources	\$ 208,750	63,167	271,917	271,458	459			
Total Revenues	208,750	64,972	273,722	272,489	1,233			
EXPENDITURES								
Instruction								
Tuition - Other Purchased Services	192,000	(14,489)	177,511	177,511	-			
Supplies and Materials	16,750	9,866	26,616	25,383	1,233			
Total Instruction	208,750	(4,623)	204,127	202,894	1,233			
Support Services								
Other Purchased Services		60,000	60,000	60,000				
Total Support Services		60,000	60,000	60,000				
CAPITAL OUTLAY								
Equipment								
Instructional Equipment	_	9,595	9,595	9,595				
Total Facilities Acquisition								
and Construction Services		9,595	9,595	9,595				
Total Expenditures	208,750	64,972	273,722	272,489	1,233			
Excess (Deficiency) of Revenues								
Over (Under) Expenditures			m					
Fund Balances, Beginning of Year	_							
Fund Balances, End of Year	\$	\$	\$	\$ -	\$ -			



# CLOSTER BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Formal budgetary integration into the accounting system is employed as a management control device during the year. For governmental funds there are no substantial differences between the budgetary basis of accounting and accounting principles generally accepted in the United States of America, with the exception of the legally mandated revenue recognition of certain state aid payments for budgetary purposes only and the treatment of encumbrances in the special revenue fund as described below. Encumbrance accounting is also employed as an extension of formal budgetary integration of the governmental fund types. Unencumbered appropriations lapse at fiscal year end.

The accounting records of the Special Revenue Fund are maintained on the grant accounting budgetary basis. The grant accounting budgetary basis differs from GAAP in that the grant accounting budgetary basis recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. Sufficient supplemental records are maintained to allow for the presentation of GAAP basis financial reports.

The following presents a reconciliation of the General and Special Revenue Funds from the budgetary basis of accounting as presented in the Budgetary Comparison Schedule - General Fund and Special Revenue Fund to the GAAP basis of accounting as presented in the Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds.

Note A: Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

ind STEEL POPULATION	General <u>Fund</u>	Special Revenue <u>Fund</u>
Sources/Inflows of Resources		
Actual amounts (budgetary basis) revenue from the budgetary comparison schedule (Exhibits C-1 and C-2)	\$ 22,597,228	\$ 272,489
Difference - Budget to GAAP:		
State Aid payments recognized for GAAP statements, not recognized for budgetary purposes - Prior Year	170,417	
State Aid payments recognized for budgetary purposes, not recognized for GAAP statements - Current Year	 (217,570)	 
Total revenues as reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds (Exhibit B-2)	\$ 22,550,075	\$ 272,489
Uses/Outflows of Resources  Actual amounts (budgetary basis) total outflows from the budgetary comparison schedule	\$ 22,679,584	\$ 272,489
Total expenditures as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds (Exhibit B-2)	\$ 22,679,584	\$ 272,489

### REQUIRED SUPPLEMENTARY INFORMATION - PART III

# PENSION INFORMATION AND OTHER POST-EMPLOYMENT BENEFITS INFORMATION

# CLOSTER BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

## PUBLIC EMPLOYEES RETIREMENT SYSTEM Last Five Fiscal Years \*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
District's Proportion of the Net Position Liability (Asset)	0.02108%	0.02109%	0.02283%	0.02173%	0.02086%
District's Proportionate Share of the Net Pension Liability (Asset)	\$ 4,906,944	\$ 6,245,235	\$ 5,125,484	\$ 4,069,200	\$ 3,986,130
District's Covered-Employee Payroll	\$ 1,401,879	\$ 1,450,556	\$ 1,444,539	\$ 1,438,877	\$ 1,444,074
District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll	350%	431%	355%	283%	276%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	48.10%	40.14%	47.93%	52.08%	48.72%

This schedule is presented to illustrate the requirement to show information for 10 years in accordance with GASB Statement No. 68. However, until a full 10-year trend is compiled, the District will only present information for those years for which information is available.

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the previous fiscal year end.

#### CLOSTER BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS

## PUBLIC EMPLOYEES RETIREMENT SYSTEM Last Five Fiscal Years

	<u>2018</u>			<u>2017</u>	<u>2016</u>	<u>2015</u>		<u>2014</u>
Contractually Required Contribution	\$	195,278	\$	187,330	\$ 196,300	\$ 180,567	\$	158,190
Contributions in Relation to the Contractually Required Contributions		195,278		187,330	 196,300	 180,567	_	158,190
Contribution Deficiency (Excess)	\$	M	\$		\$ -	\$ -	\$	-
District's Covered- Employee Payroll	\$	1,401,879	\$	1,450,556	\$ 1,444,539	\$ 1,438,877	\$	1,444,074
Contributions as a Percentage of Covered-Employee Payroll		13.93%		12.91%	13,59%	12.55%		10.95%

This schedule is presented to illustrate the requirement to show information for 10 years in accordance with GASB Statement No. 68. However, until a full 10-year trend is compiled, the District will only present information for those years for which information is available.

# CLOSTER BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

## TEACHERS PENSION AND ANNUITY FUND Last Five Fiscal Years \*

	2018			<u>2017</u>	<u>2016</u>		<u>2015</u>	<u>2014</u>
District's Proportion of the Net Position Liability (Asset)		0%		0%	0%		0%	0%
District's Proportionate Share of the Net Pension Liability (Asset)	\$	-	\$	-	\$ -	\$	-	\$ -
State's Proportionate Share of the Net Pension Liability (Asset) Associated with the District		62,614,967		73,284,063	 57,612,766	_	49,936,169	46,868,652
Total	\$	62,614,967	\$	73,284,063	\$ 57,612,766	\$	49,936,169	\$ 46,868,652
District's Covered-Employee Payroll	\$	9,698,834	\$	9,481,470	\$ 9,317,249	\$	9,350,572	\$ 9,307,551
District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll		0%		0%	0%		0%	0%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		25.41%		22.33%	28.71%		33.64%	33.76%

This schedule is presented to illustrate the requirement to show information for 10 years in accordance with GASB Statement No. 68. However, until a full 10-year trend is compiled, the District will only present information for those years for which information is available.

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the previous fiscal year end.

# CLOSTER BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY AND SCHEDULE OF DISTRICT CONTRIBUTIONS NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**Change of Benefit Terms:** 

None.

Change of Assumptions:

Assumptions used in calculating the net pension liability and statutorily

required employer contribution are presented in Note 5.

# CLOSTER BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORAMTION SCHEDULE OF CHANGES IN THE DISTRICT'S PROPORTIONATE SHARE OF TOTAL OPEB LIABILITY

#### POSTEMPLOYMENT HEALTH BENEFIT PLAN

#### Last Fiscal Year\*

	2018
Total OPEB Liability	
Service Cost	\$ 1,568,114
Interest on the Total OPEB Liability	1,068,374
Changes of Assumptions	(4,475,998)
Gross Benefit Payments	(661,790)
Contribution from the Member	24,369
Net Change in Total OPEB Liability	(2,476,931)
Total OPEB Liability - Beginning	36,356,627
Total OPEB Liability - Ending	\$ 33,879,696
District's Proportionate Share	\$0
State's Proportionate Share	\$ 33,879,696
Total OPEB Liability - Ending	\$ 33,879,696
Covered-Employee Payroll	\$ 11,100,713
Total OPEB Liability as a Percentage of	
Covered-Employee Payroll:	305.20%

Note: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

This schedule is presented to illustrate the requirement to show information for 10 years in accordance with GASB Statement No. 75. However, until a full 10-year trend is compiled, the District will only present information for those years for which information is available.

<sup>\*</sup>The amounts presented for each fiscal year were determined as of the previous fiscal year end.

# CLOSTER BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE DISTRICT'S PROPORTIONATE SHARE OF THE OPEB LIABILITY AND SCHEDULE OF DISTRICT PROPORTIONATE SHARE OF THE OPEB LIABILITY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Changes in Benefit Terms:

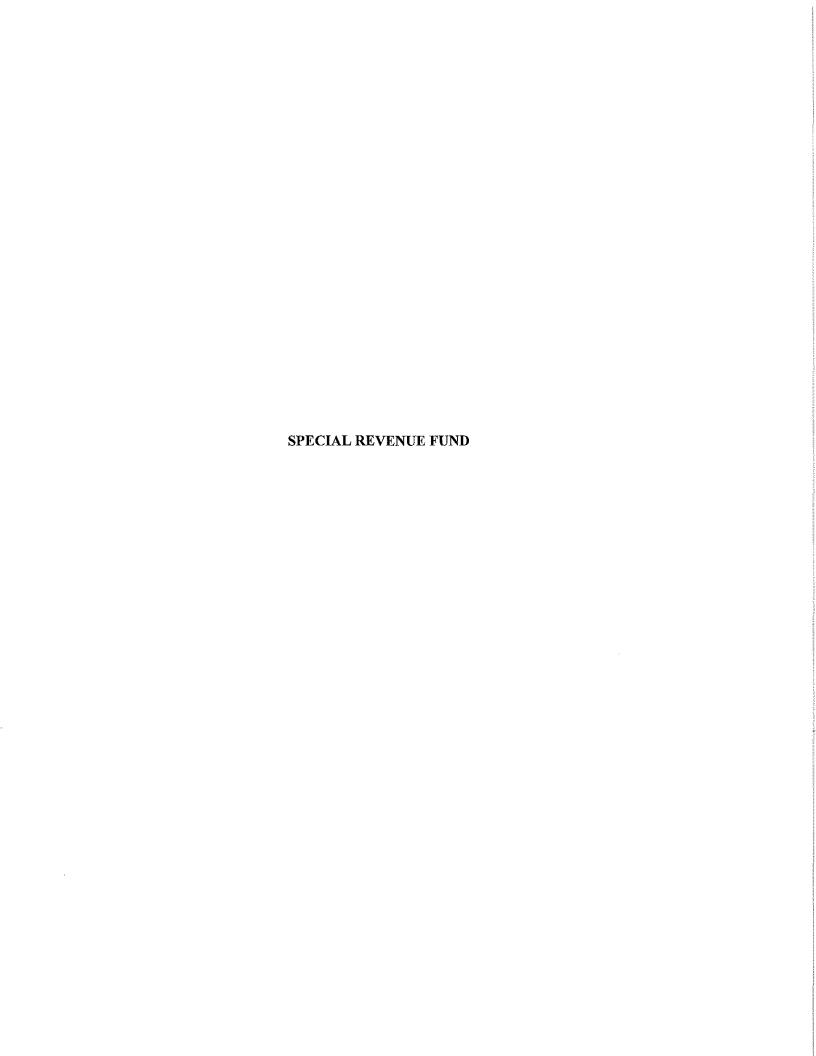
None.

**Changes of Assumptions** 

Assumptions used in calculating the OPEB liability

are presented in Note 5E.

# SCHOOL LEVEL SCHEDULES EXHIBITS D-1, D-2 AND D-3 NOT APPLICABLE



### CLOSTER BOARD OF EDUCATION

#### SPECIAL REVENUE FUND

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGETARY BASIS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2018

		IDEA	IDEA				NCLB						
		Part B-	Pre-		NCLB		Title III		NCLB				
REVENUES		<u>Basic</u>	School .		Title III	<u>I</u> 1	mmigrant		Title IV		Local		<u>Total</u>
Local										\$	1,031	\$	1,031
Federal	<u>\$</u>	226,815	\$ 10,696	\$	18,902	\$	5,245	\$	9,800		-	_	271,458
Total Revenues	\$	226,815	\$ 10,696	<u>\$</u>	18,902	\$	5,245	\$	9,800	\$	1,031	\$	272,489
EXPENDITURES													
Instruction													
Tuition - Other Purchased Services	\$	166,815	\$ 10,696									\$	177,511
Supplies and Materials			 	\$	18,902	\$	5,245	\$	205	\$	1,031		25,383
Total Instruction		166,815	 10,696	_	18,902		5,245		205		1,031	_	202,894
Support Services													
Other Purchased Services		60,000	-										60,000
Supplies and Materials			 	_	-		-	_	-		-		
Total Support Services	<u></u>	60,000	 <u> </u>	_				_		_			60,000
CAPITAL OUTLAY Equipment													
Instructional Equipment		<del>-</del>	 	_	-		-	_	9,595		-		9,595
Total Capital Outlay		-	 **	_	*		N		9,595	_	*		9,595
Total Expenditures	\$	226,815	\$ 10,696	\$	18,902	\$	5,245	<u>\$</u>	9,800	\$	1,031	\$	272,489

# CLOSTER BOARD OF EDUCATION SPECIAL REVENUE FUND PRESCHOOL EDUCATION AID SCHEDULE OF EXPENDITURES - BUDGETARY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

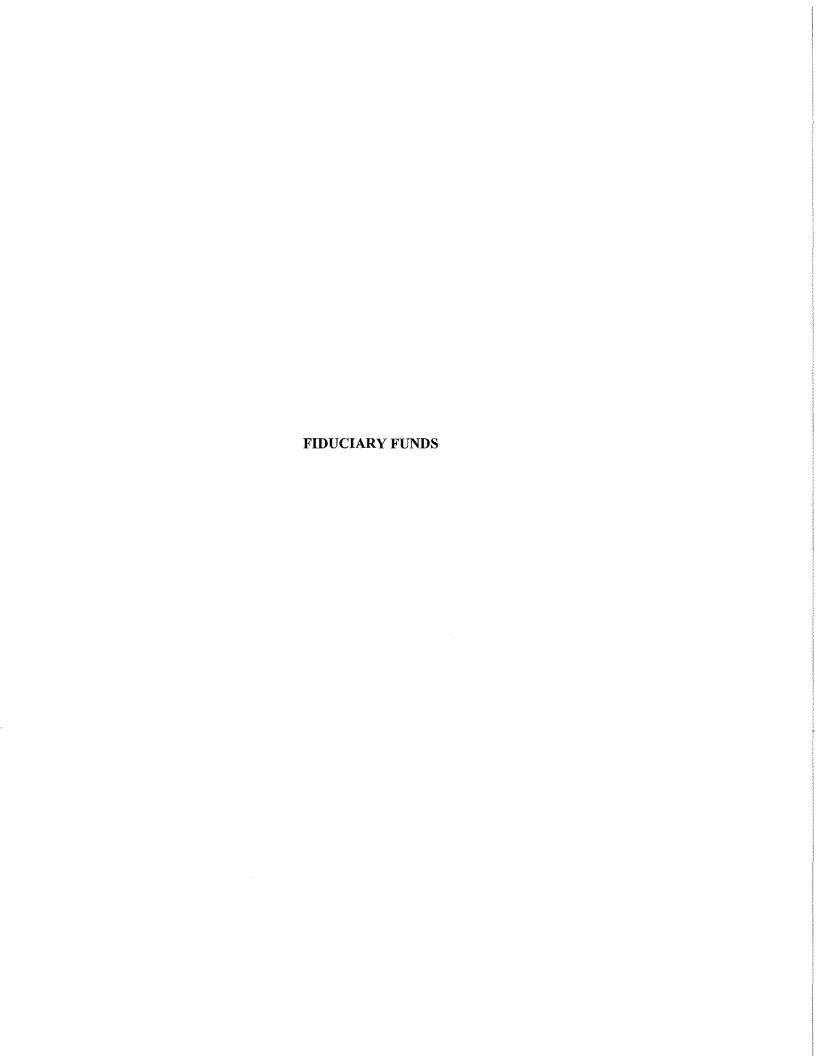
NOT APPLICABLE

## CAPITAL PROJECTS FUND NOT APPLICABLE

ENTERPRISE FUND

NOT APPLICABLE

INTERNAL SERVICE FUND
EXHIBITS G-4, G-5 AND G-6
NOT APPLICABLE



## CLOSTER BOARD OF EDUCATION FIDUCIARY FUNDS COMBINING STATEMENT OF AGENCY ASSETS AND LIABILITIES JUNE 30, 2018

		Student <u>Activity</u>	Payroll	<b>Total</b>
ASSETS				
Cash and Cash Equivalents	\$	45,249	\$ 5,969	\$ 51,218
Total Assets	\$	45,249	\$ 5,969	\$ 51,218
LIABILITIES Payroll Deductions and Withholdings			\$ 5,848	\$ 5,848
Due to Student Groups	\$	45,249	•	45,249
Due to Other Funds		-	121	121
Total Liabilities	<u>\$</u>	45,249	\$ 5,969	\$ 51,218

#### **EXHIBIT H-2**

## CLOSTER BOARD OF EDUCATION STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

THIS STATEMENT IS NOT APPLICABLE

FINANCIAL STATEMENT IS PRESENTED ON EXHIBIT B-8

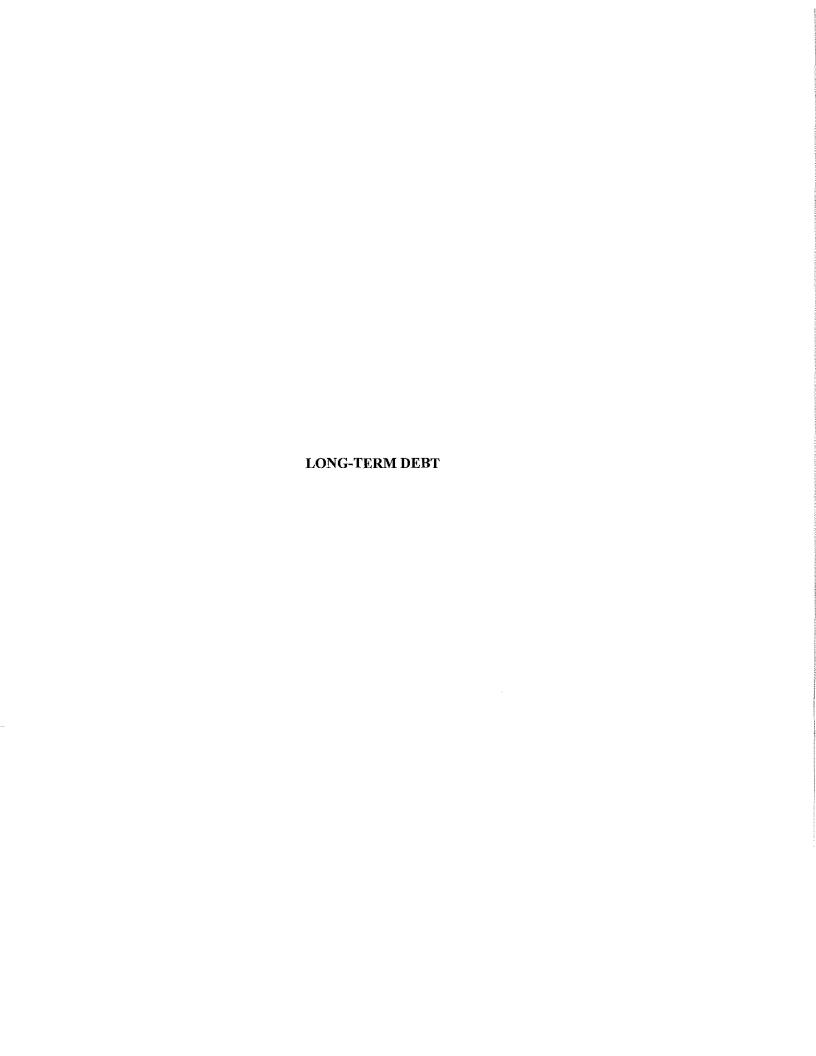
#### CLOSTER BOARD OF EDUCATION STUDENT ACTIVITY AGENCY FUND SCHEDULE OF RECEIPTS AND DISBURSEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

<u>School</u>		lance 1, 2017		Cash <u>Receipts</u>	<u>Dist</u>	Cash oursements		Balance, ne 30, 2018
ELEMENTARY SCHOOL Hillside	\$	21,223	\$	37,508	\$	30,346	\$	28,385
MIDDLE SCHOOL Tenakill		15,861	<del></del>	173,182		172,179	F	16,864
Total	<u>\$</u>	37,084	\$	210,690	\$	202,525	<u>\$</u>	45,249

#### **EXHIBIT H-4**

#### PAYROLL AGENCY FUND SCHEDULE OF RECEIPTS AND DISBURSEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	յ	alance, uly 1, <u>2017</u>	Cash <u>Receipts</u>	<u>Di</u>	Cash sbursements	Balance, June 30, 2018
Due to Other Funds Payroll Deductions and Withholdings Accrued Salaries and Wages	\$	72 6,809	\$ 762 6,599,774 7,471,264	\$	713 6,600,735 7,471,264	\$ 121 5,848
	<u>\$</u>	6,881	\$ 14,071,800	\$	14,072,712	\$ 5,969



#### EXHIBIT I-1

#### CLOSTER BOARD OF EDUCATION LONG-TERM DEBT STATEMENT OF SERIAL BONDS PAYABLE FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Date of	Amount of	Annual	Maturities	Interest	Balance,		Balance,
<u>Issue</u>	<u>Issue</u>	<u>Issue</u>	<u>Date</u>	Amount	Rate	July 1, 2017	Retirements	June 30, 2018
School Refunding Bonds	8/1/2013	\$ 2,790,000	4-1-2019	\$ 280,000	2,350 %			
			4-1-2020	275,000	2.350			
			4-1-2021	270,000	2.350			
			4-1-2022	270,000	2.350			
			4-1-2023	270,000	2.350			
			4-1-2024	270,000	2.350	\$ 1,920,000	\$ 285,000	\$ 1,635,000
						\$ 1,920,000	\$ 285,000	\$ 1,635,000

#### **EXHIBIT I-2**

#### CLOSTER BOARD OF EDUCATION SCHEDULE OF OBLIGATIONS UNDER LEASE PURCHASE AGREEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

NOT APPLICABLE

## CLOSTER BOARD OF EDUCATION DEBT SERVICE FUND BUDGETARY COMPARISON SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2018

REVENUES:	Original <u>Budget</u>	<u>Adjustments</u>	Final <u>Budget</u>	<u>Actual</u>	Variance Final Budget to <u>Actual</u>
Local Sources:					
Local Tax Levy	\$ 330,119	-	\$ 330,119	\$ 330,119	
Total Revenues	330,119	_	330,119	330,119	
EXPENDITURES:					
Regular Debt Service:					
Interest on Bonds	45,120		45,120	45,120	
Redemption of Principal	285,000	-	285,000	285,000	
Total Regular Debt Service	330,120	<u></u>	330,120	330,120	
Total Expenditures	330,120		330,120	330,120	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1)		(1)	(1)	
Fund Balance, Beginning of Year	2	_	2	2	_
Fund Balance, End of Year	\$ 1	\$ -	\$ 1	<u>\$1</u>	<u> </u>
Recapitulation of Fund Balance:  Designated for Subsequent Year's Expenditures				<u>\$ 1</u>	

#### STATISTICAL SECTION

This part of the Closter's Board of Education's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

<u>Contents</u> <u>Exhibits</u>

#### Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

J-1 to J-5

#### **Revenue Capacity**

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

J-6 to J-9

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

J-10 to J-13

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

J-14 and J-15

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs. J-16 to J-20

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### CLOSTER BOARD OF EDUCATION NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(Unaudited)

(accrual basis of accounting)

	2009	2010	2011 (1)	2012	2013	2014 (2)	2015	2016	2017	2018
Governmental activities Net Investment in Capital Assets Restricted Unrestricted Total governmental activities net position	\$ 5,867,349	\$ 6,392,442	\$ 6,916,987	\$ 8,356,593	\$ 8,869,125	\$ 9,814,001	\$ 11,006,875	\$ 11,988,061	\$ 12,698,521	\$ 12,857,332
	532,393	984,293	1,767,587	1,922,610	2,125,103	2,590,536	2,826,876	2,929,437	2,096,757	2,465,334
	1,089,287	768,282	1,183,408	1,270,228	1,554,013	(2,721,410)	(2,949,655)	(3,286,663)	(3,162,132)	(3,840,268)
	\$ 7,489,029	\$ 8,145,017	\$ 9,867,982	\$ 11,549,431	\$ 12,548,241	\$ 9,683,127	\$ 10,884,096	\$ 11,630,835	\$ 11,633,146	\$ 11,482,398
Business-type activities  Net Investment in Capital Assets Restricted Unrestricted Total business-type activities net position	\$ 4,162	\$ 10,332	\$ 16,897	\$ 6,198	\$ 4,609	\$ 7,490	\$ 6,837	\$ 8,615	\$ 8,922	\$ 21,345
	\$ 4,162	\$ 10,332	\$ 16,897	\$ 6,198	\$ 4,609	\$ 7,490	\$ 6,837	\$ 8,615	\$ 8,922	\$ 21,345
District-wide  Net Investment in Capital Assets  Restricted  Unrestricted  Total district net position	\$ 5,867,349	\$ 6,392,442	\$ 6,916,987	\$ 8,356,593	\$ 8,869,125	\$ 9,814,001	\$ 11,006,875	\$ 11,988,061	\$ 12,698,521	\$ 12,857,332
	532,393	984,293	1,767,587	1,922,610	2,125,103	2,590,536	2,826,876	2,929,437	2,096,757	2,465,334
	1,093,449	778,614	1,200,305	1,276,426	1,558,622	(2,713,920)	(2,942,818)	(3,278,048)	(3,153,210)	(3,818,923)
	\$ 7,493,191	\$ 8,155,349	\$ 9,884,879	\$ 11,555,629	\$ 12,552,850	\$ 9,690,617	\$ 10,890,933	\$ 11,639,450	\$ 11,642,068	\$ 11,503,743

Note 1 - Not Position at June 30, 2011 is restated to reflect the implementation of GASB Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Not Position" and GASB Statement No. 65, "Items Previously Reported in Assets and Liabilities".

Note 2 - Not Position at June 30, 2014 is restated to reflect the implementation of GASB Statement No. 68, "Accounting and Financial Reporting for Pensions".

#### CLOSTER BOARD OF EDUCATION CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(accrual basis of accounting)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Expenses										
Governmental activities										
Instruction										
Regular	\$ 7,877,844	\$ 8,240,288	\$ 7,958,452	\$ 8,416,751	\$ 9,082,284	\$ 8,910,684	\$ 10,553,914	\$ 11,595,317	\$ 13,109,487	\$ 13,159,162
Special education	2,258,068	2,378,069	1,991,587	2,417,396	2,563,227	2,478,622	3,021,629	3,231,625	3,622,128	4,231,585
Other instruction	800,088	864,669	868,239	933,409	1,045,101	929,029	1,095,323	1,219,704	1,425,230	1,543,864
	71,845	78,481	85,403	90,028		94,457	104,000	130,874	1,425,230	138,886
School Sponsored Activities and Athletics	/1,843	/4,401	83,403	90,020	91,524	94,437	104,000	130,674	120,324	130,060
0 0										
Support Services:	0.000.00	0.000.001	0.000.000		A 404 000	0.000.000	0.505.040			0.607.044
Student & instruction related services	2,259,022	2,295,601	2,228,355	2,283,250	2,420,970	2,278,238	2,535,342	2,636,133	2,833,221	2,691,068
General administration Services	683,875	645,485	684,289	774,342	782,212	752,564	843,106	781,338	820,760	896,526
School Administration services	952,592	950,387	928,914	974,602	1,013,002	1,046,264	912,043	1,128,951	1,218,962	1,225,447
Business / Central Services	212,980	212,795	318,124	345,204	370,848	347,464	461,551	518,820	594,053	698,980
Plant operations and maintenance	1,581,380	1,577,500	1,491,173	1,460,709	1,524,964	2,163,304	2,344,995	2,389,613	2,658,791	2,569,570
Pupil transportation	396,712	319,614	184,254	161,518	184,151	157,509	198,893	231,204	229,586	292,870
Interest on long-term debt	298,897	268,907	237,825	205,337	168,940	128,803	72,732	61,222	54,437	47,740
Total governmental activities expenses	17,393,303	17,831,796	16,976,615	18,062,546	19,247,223	19,286,938	22,143,528	23,924,801	26,694,979	27,495,698
Business-type activities:										
Food service	45,139	33,311	34,962	51,270	35,506	31,722	34,217	28,978	22,726	9,631
Total business-type activities expense	45,139	33,311	34,962	51,270	35,506	31,722	34,217	28,978	22,726	9,631
Total district expenses	\$ 17,438,442	\$ 17,865,107	\$ 17,011,577	\$ 18,113,816	\$ 19,282,729	\$ 19,318,660	\$ 22,177,745	\$ 23,953,779	\$ 26,717,705	\$ 27,505,329
									7-17-1	
Program Revenues										
Governmental activities:										
Charges for services:	\$ 67,500			\$ 265 204	S 346 617					
Instruction (tuition)	4 01,000	\$ 101,625	\$ 129,234	,		\$ 407,960	\$ 394,577	\$ 423,143	\$ 382,786	\$ 355,064
Operating grants and contributions	1,971,803	2,139,415	1,758,474	2,376,140	2,809,385	2,533,652	4,982,587	5,886,012	7,838,106	8,103,908
Capital grants and contributions				213,168	35,360	22,314	326,736	255,455		
Total governmental activities program revenues	2,039,303	2,241,040	1,887,708	2,854,512	3,191,362	2,963,926	5,703,900	6,564,610	8,220,892	8,458,972
Business-type activities:	,									
Charges for services										
Food service	\$ 24,172	\$ 24,322	\$ 25,378	\$ 23,571	\$ 21,536	\$ 20,998	\$ 20,802	\$ 20,505	\$ 15,470	\$ 14,743
Operating grants and contributions	17,188	14,983	15,947	16.873	12,282	13,507	12,691	10,181	7,493	7,214
Total business type activities program revenues	41,360	39,305	41,325	40,444	33,818	34,505	33,493	30,686	22,963	21,957
Total district program revenues	\$ 2,080,663	\$ 2,280,345	\$ 1,929,033	\$ 2,894,956	\$ 3,225,180	\$ 2,998,431	\$ 5,737,393	\$ 6,595,296	\$ 8,243,855	\$ 8,480,929
. •										
Net (Expense)/Revenue										
Governmental activities	\$ (15,354,000)	\$ (15,590,756)	\$ (15,088,907)	\$ (15,208,034)	\$ (16,055,861)	S (16,323,012)	\$ (16,439,628)	\$ (17,360,191)	5 (18,474,087)	\$ (19,036,726)
Business-type activities	(3,779)	5,994	6,363	(10,826)	(1,688)	2,783	(724)	1,708	237	12,326
Total district-wide net expense	\$ (15,357,779)	\$ (15,584,762)	\$ (15,082,544)	\$ (15,218,860)	\$ (16,057,549)	\$ (16,320,229)	\$ (16,440,352)	\$ (17,358,483)	\$ (18,473,850)	\$ (19,024,400)
total manici-wide net expense	B (17,331,139)	Ø (15,504,702)	\$ (15,002,544)	3 (13,210,000)	\$ (XU,UJ7,J43)	3 (10,320,225)	\$ (10,440,332)	3 (11,330,403)	3 (10,473,630)	\$ (15,024,400)
0 10 101 0 1011										
General Revenues and Other Changes in Net Asset	S									
Governmental activities:										
Property taxes levied for general purposes	\$ 14,924,026	\$ 15,225,195	\$ 15,643,888	\$ 15,722,107	\$ 15,879,328	\$ 16,292,191	\$ 16,892,382	\$ 17,663,255	S 18,016,520	\$ 18,443,738
Taxes levied for debt service	1,063,336	1,068,333	1,070,279	1,070,710	1,064,358	1,031,901	663,568	339,646	336,818	330,119
Unrestricted Grants and Contributions	128,468	55,154	7,835				19984	21,252	31,286	32,300
Investment earnings	32,361	18,378	24,224	12,379	16,709	16,667	10,436	13,449	14,683	15,621
Miscellaneous income	34,629	44,634	60,398	76,307	49,471	71,006	54,227	69,328	77,091	64,200
Donation of Capital Assets	- ',****	71,104	26,676	7,980	44,805	32,263		-	,	,
Total governmental activities	16,182,820	16,482,798	16,833,300	16,889,483	17,054,671	17,444,028	17,640,597	18,106,930	18,476,398	18,885,978
FANT PAINTINGS	10,102,020	10,402,170	10,033,390	14,007,403	1,0J4,0/1	11,444,020	1,040,071	10,100,750	10,470,378	10,003,778
Business-type activities:										
	277	100	204	1.55	45	^^				
Investment earnings	279	176	202	127	99	98	71	70	70	97
Total business-type activities	279	176	202	127	99	98	71	70	70	97
Total district-wide	\$ 16,183,099	\$ 16,482,974	\$ 16,833,502	\$ 16,889,610	\$ 17,054,770	\$ 17,444,126	\$ 17,640,668	\$ 18,107,000	\$ 18,476,468	\$ 18,886,075
Change in Net Position										
Governmental activities	\$ 828,820	\$ 892,042	\$ 1,744,393	\$ 1,681,449	\$ 998,810	\$ 1,121,016	\$ 1,200,969	\$ 746,739	\$ 2,311	\$ (150,748)
Business-type activities	(3,500)	6,170	6,565	(10,699)	(1,589)	2,881	(653)	1,778	307	12,423
Total district	\$ 825,320	\$ 898,212	\$ 1,750,958	\$ 1,670,750	\$ 997,221	\$ 1,123,897	\$ 1,200,316	\$ 748,517	\$ 2,618	\$ (138,325)

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### CLOSTER BOARD OF EDUCATION FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Unaudited)

(modified accrual basis of accounting)

		2009	2	010		2011		2012	2	013	2014		2015	2	016	20	017	2	018
General Fund																			
Reserved	\$	1,486,071		58,597															
Unreserved Nonspendable		362,446	2	58,780															
Restricted					\$	2,595,294	s	2,957,191	\$ 3.0	001,539	\$ 2,428,59	)1	\$ 3,291,997	\$ 3,	829,436	\$ 2.9	96,755	\$ 3.	365,333
Committed						285,092				766,171	393,06	52	213,708	,	•		84,518	ĺ	69,312
Assigned						155,747		299,091		25,014	159,91		28,717		79,159		14,113		22,068
Unassigned	_					309,340		300,853	2	292,645	332,77	7	323,309		341,548	3	57,392		366,556
Total general fund	\$	1,848,517	\$ 2,1	17,377	\$	3,345,473	\$	3,557,135	\$ 4,1	85,369	\$ 3,314,34	9	\$ 3,857,731	\$ 4,	250,143	\$ 3,9	52,778	\$ 3,	823,269
All Other Governmental Funds																			
Reserved Unreserved	\$	324	\$	3															
Nonspendable	ъ	324	ā	٥															
Restricted							\$	15,419	\$	1	\$ 1,063,38	32	\$ 434,879	\$	_	\$	2	\$	1
Committed																			
Assigned Unassigned					\$	1		_		_	_		_		_		_		_
_																-			
Total all other governmental fun	ds_\$_	324	\$	3_	\$_	1	\$	15,419	\$	1	\$ 1,063,38	<u> </u>	\$ 434,879	\$	-	\$	2	\$	1

Beginning with Fiscal Year 2011, the District implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions". The Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. This Statement established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Reclassification of prior year fund balance amounts to comply with Statement No. 54 is not required.

### CLOSTER BOARD OF EDUCATION CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Unaudited)

(modified accrual basis of accounting)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Revenues										
Tax levv	\$ 15,987,362	\$ 16,293,528	\$ 16,714,167	\$ 16,792,817	\$ 16,943,686	\$ 17,324,092	\$ 17,555,950	\$ 18,002,901	\$ 18,353,338	\$ 18,773,857
Tuition charges	67,500	101,625	129,234	265,204	346,617	407,960	394,577	423,143	382,786	355,064
Interest earnings	32,361	18,378	24,224	12,379	16,709	16,667	10,436	13,449	14,683	15,621
Miscellaneous	34,629	49,091	61,907	76,307	49,471	71,006	54,227	69,328	77,091	65,231
		,	•			,	•		•	
State sources	1,863,890	1,860,296	1,480,092	2,175,039	2,590,113	2,308,787	2,841,908	3,124,703	3,148,088	3,671,452
Federal sources	236,381	329,816	284,708	414,269	254,632	247,179	263,007	266,098	259,608	271,458
Total revenue	18,222,123	18,652,734	18,694,332	19,736,015	20,201,228	20,375,691	21,120,105	21,899,622	22,235,594	23,152,683
Expenditures										
Instruction										
Regular Instruction	7,803,806	8,042,627	7,662,148	8,120,662	9,152,243	8,878,053	9,002,581	9,711,083	10,017,920	10,545,805
Special education instruction	2,026,672	2,336,912	1,941,754	2,354,035	2,246,804	2,464,945	2,682,844	2,820,378	2,974,372	3,614,452
Other instruction	781,082	837,620	838,462	900,388	993,876	934,454	915,663	978,538	1,050,230	1,179,924
School sponsored activities and athletics	69,525	76,247	82,883	87,242	88,832	94,457	88,850	109,370	97,513	111,612
Support Services:	0,,525	,		,	00,002	,,,	,	103,070		,
Student & inst, related services	2,190,659	2,247,660	2,162,775	2,210,750	2,259,045	2,277,704	2,532,003	2,526,546	2,644,338	2,471,434
General administration Services	664,922	638,311	665,529	754,057	756,423	729,155	787,190	710,881	713,935	779,134
School Administration services	918,309	933,556	892,506	937,171	991.719	1,015,415	814,011	981.746	965,092	1,003,476
Business / Central Services		,				353,392	396,875		•	
	207,166	207,277	308,716	334,565	345,562	•		434,009	458,863	561,466
Plant operations and maintenance	1,549,630	1,546,264	1,459,041	1,440,162	1,485,173	1,673,632	1,802,229	1,653,580	1,870,635	1,722,214
Pupil transportation	395,836	319,321	184,030	161,231	183,809	157,509	198,723	230,697	228,349	290,234
Capital outlay	504,562	250,840	137,566	1,077,415	139,774	621,380	1,160,368	1,436,628	1,174,894	672,322
Debt service:										
Principal	759,537	852,302	884,691	917,204	944,682	946,942	648,466	290,000	285,000	285,000
Interest and other charges	306,405	276,899	246,137	214,053	179,996	145,279	75,423	58,632	51,817	45,120
Bond Issuance Costs						23,070				
Advance to Refunding Escrow						42,943				
Total expenditures	18,178,111	18,565,836	17,466,238	19,508,935	19,767,938	20,358,330	21,105,226	21,942,088	22,532,958	23,282,193
Excess (Deficiency) of revenues										
over (under) expenditures	44,012	86,898	1,228,094	227,080	433,290	17,361	14,879	(42,466)	(297,364)	(129,510)
Other Financing sources (uses)										
Payment to Refunding Bond Escrow Agent						(2,715,000)				_
Refunding Bonds Issued						2,790,000		-		_
		101.611				2,790,000		-		-
Capital Lease Proceeds	_	181,641			179,526					
Transfers in	2			443,861	51,058	1,087,865		55,107		•
Transfers out	(2)			(443,861)	(51,058)	(1,087,865)		(55,107)		
Total other financing sources (uses)		181,641			179,526	75,000		-		
Net change in fund balances	\$ 44,012	\$ 268,539	\$ 1,228,094	\$ 227,080	\$ 612,816	\$ 92,361	\$ 14,879	\$ (42,466)	\$ (297,364)	\$ (129,510)
Debt service as a percentage of										
noncapital expenditures	6.03%	6.17%	6.53%	6,14%	5.73%	5.87%	3.63%	1.70%	1.58%	1.46%

<sup>\*</sup> Noncapital expenditures are total expenditures less capital outlay.

#### **EXHIBIT J-5**

# CLOSTER BOARD OF EDUCATION GENERAL FUND OTHER LOCAL REVENUE BY SOURCE LAST TEN YEARS (Unaudited)

Fiscal Year						
Ended June 30	<u> </u>	<u> Fuition</u>		erest on estments	Misc.	Total
2009	\$	67,500	\$	32,359	\$ 34,629	\$ 134,488
2010		101,625		18,378	44,634	164,637
2011		129,234	•	24,224	60,398	213,856
2012		265,204		11,918	76,307	353,429
2013		346,617		16,709	49,471	412,797
2014		407,960		16,667	71,006	495,633
2015		394,577		10,436	54,227	459,240
2016		423,143		13,449	69,328	505,920
2017		382,786		14,683	77,091	474,560
2018		355,064		15,621	64,200	434,885

### CLOSTER BOARD OF EDUCATION ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS (Unaudited)

Calendar Year Total Direct Ended Estimated Actual School Tax (County Equalized) December 31, Vacant Land Residential Farm Reg. Ofarm Commercial Industrial Apartment Total Assessed Value Public Utilities Net Valuation Taxable Value Rate a \$ 31,500 \$ 0.780 2009 \$ 25,624,300 1,780,304,800 \$ 5,471,800 \$ \$ 228,504,900 21,689,700 5 959,600 \$ 2,062,586,600 6,411,588 \$ 2,068,998,188 \$ 2,074,488,644 \$ \$ 2010 23,558,800 1,786,602,200 5,471,800 31,500 224,680,900 15,782,200 959,600 2,057,087,000 6,112,619 2,063,199,619 2,063,199,619 0.800 23,262,400 5,471,800 223,086,500 15,045,700 959,600 2,059,693,500 5,669,360 2,065,362,860 2,161,138,793 0.811 2011 1,791,836,000 31,500 2012 24,005,400 1,784,300,900 5,471,800 31,500 220,571,000 15,045,700 959,600 2,050,386,900 5,642,577 2,056,029,477 2,094,167,079 0.821 2013 20,163,200 1,796,514,400 5,471,800 31,500 218,075,800 15,045,700 959,600 2,056,262,000 100,000 2,056,362,000 2,035,360,558 0.834 2014 21,831,400 1,799,979,800 4,541,600 30,500 219,295,200 19,545,700 959,600 2,066,183,800 100,000 2,066,283,800 2,030,585,074 0.844 18,964,000 2015 20,358,100 1,805,323,200 4,541,600 30,500 216,624,800 959,600 2,066,801,800 100,000 2,066,901,800 2,099,516,054 0.860 2016 19,884,100 1,816,990,700 4,612,200 30,500 216,412,100 18,964,000 959,600 2,077,853,200 100,000 2,077,953,200 2,129,915,670 0.875 215,541,300 19,914,000 2,086,603,900 2017 19,611,500 1,825,939,100 4,612,200 26,200 959,600 100,000 2,086,703,900 2,140,987,596 0.890 2018 18,196,800 1,884,747,100 5,037,000 25,100 237,104,000 21,569,100 2,166,679,100 100,000 2,166,779,100 2,168,261,971 0.881

Source: County Abstract of Ratables

a Tax rates are per \$100

N/A = Not Available

### CLOSTER BOARD OF EDUCATION DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN YEARS

#### (Unaudited)

(rate per \$100 of assessed value)

		Total		Overlapping Rates								
Calendar <u>Year</u>		Direct Tax <u>Rate</u>	Regional High School <u>District</u>	Municipality	County	<u>Total</u>						
2009	(1)	\$.780	\$.491	\$.478	\$.222	\$1.971						
2010		.800	.506	.495	.212	2.013						
2011		.811	.514	.503	.218	2,046						
2012		.821	.522	.517	.224	2.084						
2013		.834	.520	.521	.227	2.102						
2014		.844	.520	.535	.230	2.129						
2015		.860	.539	.547	.244	2.190						
2016		.875	.553	.549	.262	2.239						
2017		.890	.565	.569	.258	2.282						
2018		.881	.544	.556	.245	2.226						

<sup>(1)</sup> The Borough underwent a reassessment of real property which became effective in 2009.

Source: Borough of Closter

#### CLOSTER BOARD OF EDUCATION PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO (Unaudited)

2018 2009 Taxable % of Total Taxable % of Total District Net Assessed Assessed District Net Value Assessed Value Taxpayer Value Assessed Value Taxpayer Closter Mktplace (EBA) LLC 2.02% Irani-Aspi-Closter Plaza Met. \$ 31,500,000 1.52% \$ 43,775,900 0.46% United Water New Jersey 9,337,500 0.45% Closter Grocery 10,050,500 0.36% Closter Grocery 8,141,300 0.39% Capital Young Property LLC 7,728,300 Closter Golf 0.33% Closter Golf 7,535,000 0.36% 7,116,400 Heidenberg Closter Assoc. 6,855,200 0.32% Heidenberg Closter Assoc. 7,343,600 0.35% 0.27% Suez C/O Altus Group 5,891,200 0.27% Verizon 5,610,344 DWL Monmouth c/o Daniel Cho 4,772,000 0.22% Weyerhaeuser 5,424,000 0.26% Closter SHP/Stop & Shop Fred Reuten, Inc. 4,676,300 0.22% 4,553,500 0.22% 0.20% 50 Railroad LLC 4,243,600 Fred Reuten, Inc. 4,200,000 0.20% 4,095,900 0.19% 4,009,000 0.19%Reuten Associates Reuten Associates 99,205,300 4.58% \$ 87,654,244 4.24%

Source: Municipal Tax Assessor

#### **EXHIBIT J-9**

# CLOSTER BOARD OF EDUCATION PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS (Unaudited)

		Collected within	the Fiscal Year		
		Col	lections in		
Tax	kes Levied for		Percentage	St	ıbsequent
the Fiscal Year		Amount	of Levy		Years
Φ	15.005.260	15 097 070	100.000/		DT/A
\$	, ,	, ,			N/A
	16,293,528	16,293,528	100.00%		N/A
	16,714,167	16,714,167	100.00%		N/A
	16,792,817	16,792,817	100.00%		N/A
	16,943,686	16,943,686	100.00%		N/A
	17,324,092	17,324,092	100.00%		N/A
	17,555,950	17,555,950	100.00%		N/A
	18,002,901	18,002,901	100.00%		N/A
	18,353,338	18,353,338	100.00%		N/A
	18,773,857	18,005,367	95.91%	\$	768,490
		\$ 15,987,362 16,293,528 16,714,167 16,792,817 16,943,686 17,324,092 17,555,950 18,002,901 18,353,338	Taxes Levied for the Fiscal Year Amount  \$ 15,987,362	the Fiscal Year         Amount         of Levy           \$ 15,987,362         15,987,362         100.00%           16,293,528         16,293,528         100.00%           16,714,167         16,714,167         100.00%           16,792,817         16,792,817         100.00%           16,943,686         16,943,686         100.00%           17,324,092         17,324,092         100.00%           17,555,950         17,555,950         100.00%           18,002,901         18,002,901         100.00%           18,353,338         18,353,338         100.00%	Of the Levy         Col           Taxes Levied for the Fiscal Year         Amount         Percentage of Levy         Street           \$ 15,987,362         15,987,362         100.00%         16,293,528         100.00%           16,714,167         16,714,167         100.00%         16,792,817         100.00%           16,943,686         16,943,686         100.00%         17,324,092         100.00%           17,555,950         17,555,950         100.00%         18,002,901         100.00%           18,353,338         18,353,338         100.00%         100.00%

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## CLOSTER BOARD OF EDUCATION RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (Unaudited)

#### Governmental Activities

Fiscal Year Ended June 30,	General Obligation Bonds		Lease Purchase Agreements		E Intergovernmental Loans Payable			otal District	Population	A	Per C	Capita
2009	\$ 5,694	,000			\$	1,559,120	\$	7,253,120	8,621		\$	841
2010	5,209	,000				1,252,365		6,461,365	8,675			745
2011	4,694	1,000				943,221		5,637,221	8,430			669
2012	4,149	,000				631,564		4,780,564	8,497			563
2013	3,579	,000	\$	119,206		317,202		4,015,408	8,592			467
2014	3,084	,000		59,466				3,143,466	8,649			363
2015	2,495	,000						2,495,000	8,683			287
2016	2,205	,000						2,205,000	8,702			253
2017	1,920	,000						1,920,000	8,735			220
2018	1,635	,000						1,635,000	8,766			187

Source: District records

A = Estimated

# CLOSTER BOARD OF EDUCATION RATIOS OF NET GENERAL OBLIGATION DEBT OUTSTANDING LAST TEN FISCAL YEARS (Unaudited)

General Obligation Debt Outstanding

Fiscal Year Ended June 30,	General Obligation Debt	De	eductions	В	et General onded Debt outstanding	Percentage of Actual Taxable Value of Property	Per	Capita
2009	\$ 7,253,120			\$	7,253,120	0.35%	\$	841
2010	6,461,365				6,461,365	0.31%		745
2011	5,637,221				5,637,221	0.27%		669
2012	4,780,564				4,780,564	0.23%		563
2013	3,896,202				3,896,202	0.19%		453
2014	3,084,000	\$	8,988		3,075,012	0.15%		356
2015	2,495,000		8,987		2,486,013	0.12%		286
2016	2,205,000		1		2,204,999	0.11%		253
2017	1,920,000		2		1,919,998	0.09%		220
2018	1,635,000		1		1,634,999	0.08%		187

Source: District records

## CLOSTER BOARD OF EDUCATION DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2017 (Unaudited)

	Gross Debt	<b>Deductions</b>	Net Debt
Municipal Debt: (1) Regional School District Borough of Closter Board of Education Borough of Closter	\$ 4,636,688 1,920,000 13,758,787	\$ 4,636,688 1,920,000 337,991	<u>\$ 13,420,796</u>
	\$ 20,315,475	\$ 6,894,679	13,420,796
Overlapping Debt Apportioned to the Municipality: Bergen County:			
County of Bergen (A) Bergen County Utilities Authority - Waste Water(B)			15,731,402 2,288,390
			18,019,792
Total Direct and Overlapping Debt			\$ 31,440,588

#### Source:

- (1) Borough of Closter's 2017 Annual Debt Statement
- (A) The debt for this entity was apportioned to the Borough of Closter by dividing the municipality's 2017 equalized value by the total 2017 equalized value for the County of Bergen,
- (B) The debt was computed based upon the real property ration of equalized valuations of all municipalities serviced by the authority.

#### CLOSTER BOARD OF EDUCATION LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (Unaudited)

#### Legal Debt Margin Calculation for Fiscal Year 2017

Equalized valuation basis 2017 2016 2015			[A]							:	2,154,024,879 2,125,246,190 2,114,158,961 6,393,430,030			
Average equalized valuation of taxable property	у		[A/3]							\$ :	2,131,143,343			
Debt limit (3% of average equalization value) Total Net Debt Applicable to Limit Legal debt margin			[B] [C] [B-C]					-	_	\$	63,934,300 1,635,000 62,299,300	-		
	2009	2010	 2011		2012	2013		2014	 2015		2016		2017	 2018
Debt limit	\$ 68,388,261	\$ 68,679,745	\$ 67,195,515	\$	64,608,887	\$ 62,657,788	\$	61,343,964	\$ 61,356,710	\$	62,249,565	\$	63,338,641	\$ 63,934,300
Total net debt applicable to limit	7,253,120	6,461,365	 5,637,221		4,780,564	3,896,202	,	3,084,000	 2,495,000		2,205,000		1,920,000	 1,635,000
Degal debt margin	\$ 61,135,141	\$ 62,218,380	 61,558,294	_\$_	59,828,323	\$ 58,761,586		58,259,964	 58,861,710	\$	60,044,565	\$	61,418,641	 62,299,300
Total net debt applicable to the limit as a percentage of debt limit	10.61%	9.41%	8,39%		7.40%	6,22%		5.03%	4.07%		3.54%		3,03%	2.56%

Source: Annual Debt Statements

# CLOSTER BOARD OF EDUCATION DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS (Unaudited)

Year	Population (A)	County Per Capita Personal Income	Unemployment Rate
2009	8,621	\$ 65,097	4.40%
2010	8,675	66,080	4.50%
2011	8,430	69,044	4.50%
2012	8,497	71,953	4.50%
2013	8,592	71,449	7.70%
2014	8,649	73,293	4.50%
2015	8,683	76,388	3.70%
2016	8,702	77,187	3,20%
2017	8,735	N/A	3.00%
2018	8,766	N/A	N/A

A - Estimated

Source: New Jersey State Department of Education

N/A = Not Available

#### CLOSTER BOARD OF EDUCATION PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO (Unaudited)

		2018		2009
Employer	Employees	Percentage of Total Municipal Employment	Employees	Percentage of Total Municipal Employment

NOT AVAILABLE

### CLOSTER BOARD OF EDUCATION FULL-TIME EQUIVALENT DISTRICT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (Unaudited)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function/Program										
Instruction										
Regular	74.5	69.0	67.0	68.5	68.0	67.0	64.0	65.0	85.0	72.6
Special education	11.6	12.8	13.0	11.5	14.0	13.0	13.5	13.0	22.5	18.2
Other instruction (ESL, Basic)	7.5	6.5	7.0	4.5	4.0	4.0	4.0	4.0	7.0	8.0
Co-curricular activities	0.2								0.2	0.2
Support Services:										
Student and instruction related services	13.9	46.9	48.4	54.0	60.0	60.0	64.0	72.0	26.0	45.8
General administration	4.8	4.8	4.8	5.6	5.6	5.6	5.0	5.0	5.0	5.8
School administrative services	7.0	7.0	6.6	5.5	5.5	5.5	6.0	6.0	6.0	8.2
Central services	1.0	1.0	2.0	4.0	4.0	4.0	4.0	4.0	2.0	1.0
Plant operations and maintenance	11.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0	12.0	12.0
→ Pupil transportation	<u> </u>				-				1.0	0.7
→ Pupil transportation  ∞ Total	131.5	159.0	159.8	164.6	172.1	170.1	171.5	180.0	166.7	172.5

Source: District Personnel Records

#### CLOSTER BOARD OF EDUCATION OPERATING STATISTICS LAST TEN FISCAL YEARS (Unaudited)

Teacher/Pupil Ratio

Fiscal Year	Enrollment <sup>a</sup>	Operating Expenditures <sup>b</sup>	Cost Per Pupil <sup>c</sup>	Percentage Change	Teaching Staff <sup>b</sup>	Elementary	Middle School	Average Daily Enrollment (ADE)	Average Daily Attendance (ADA)	% Change in Average Daily Enrollment	Student Attendance Percentage
2009	1.191	16,607,607	13,944	0.20%	98.2	11.8	12.8	1,175.0	1,135.0	1,03%	96.60%
2010	1,155	17,185,795	14,879	6.71%	98.2	11.8	12.8	1,147.0	1,112.0	-2.38%	96.95%
2011	1,138	16,197,844	14,234	-4.34%	99.4	11.8	12,8	1,132.0	1,093.0	-1,31%	96.55%
2012	1,127	17,302,450	15,353	7.86%	100.5	11.9	11.5	1,121.5	1,077.8	-0.93%	96.10%
2013	1,123	18,503,486	16,477	7.32%	104.5	11.3	11.8	1,123.3	1,081.0	0.16%	96.23%
2014	1,118	18,578,716	16,618	0.86%	104.5	12.06	11.1	1,123.9	1,084.7	0.05%	96.51%
2015	1,120	19,220,969	17,162	3.27%	101.0	11.08	12.6	1,120.5	1,082.6	-0.30%	96.62%
2016	1,114	20,156,828	18,094	5,43%	103.0	11.42	12.4	1,117.8	1,078.5	-0.24%	96.48%
2017	1,155	21,021,247	18,200	0.59%	105.0	12.1	12.1	1,131.5	1,087.7	1.23%	96.13%
2018	1,167	22,279,751	19,091	4.90%	98.7	11.70	11.9	1,165.7	1,120.2	3.02%	96.10%

Sources: District records

Note:

- a Enrollment based on annual October district count.
- b Operating expenditures equal total expenditures less debt service and capital outlay.
  c Cost per pupil represents operating expenditures divided by enrollment.

N/A - Not Available

#### CLOSTER BOARD OF EDUCATION SCHOOL BUILDING INFORMATION LAST TEN FISCAL YEARS (Unaudited)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<u>District Building</u> Hillside Elementary School					_ '					-
Hinside Elementary School										
Square Feet	61,650	61,650	61,650	61,650	61,650	61,650	61,650	61,650	61,650	61,650
Capacity (students)	666	666	666	666	666	666	666	666	666	666
Enrollment	600	592	586	561	565	562	577	617	652	684
Tenakill Middle School										
Square Feet	80,655	80,655	80,655	80,655	80,655	80,655	80,655	80,655	80,655	80,655
Capacity (students)	635	635	635	635	635	635	635	635	635	635
Enrollment	570	546	546	560	558	556	544	497	503	483

Number of Schools at June 30, 2018

Elementary = 1 Middle School = 1

Source: District Records

1

## CLOSTER BOARD OF EDUCATION GENERAL FUND SCHEDULE OF REQUIRED MAINTENANCE EXPENDITURES BY SCHOOL FACILITY LAST TEN YEARS (Unaudited)

UNDISTRIBUTED EXPENDITURES - REQUIRED MAINTENANCE FOR SCHOOL FACILITIES 11-000-261-XXX

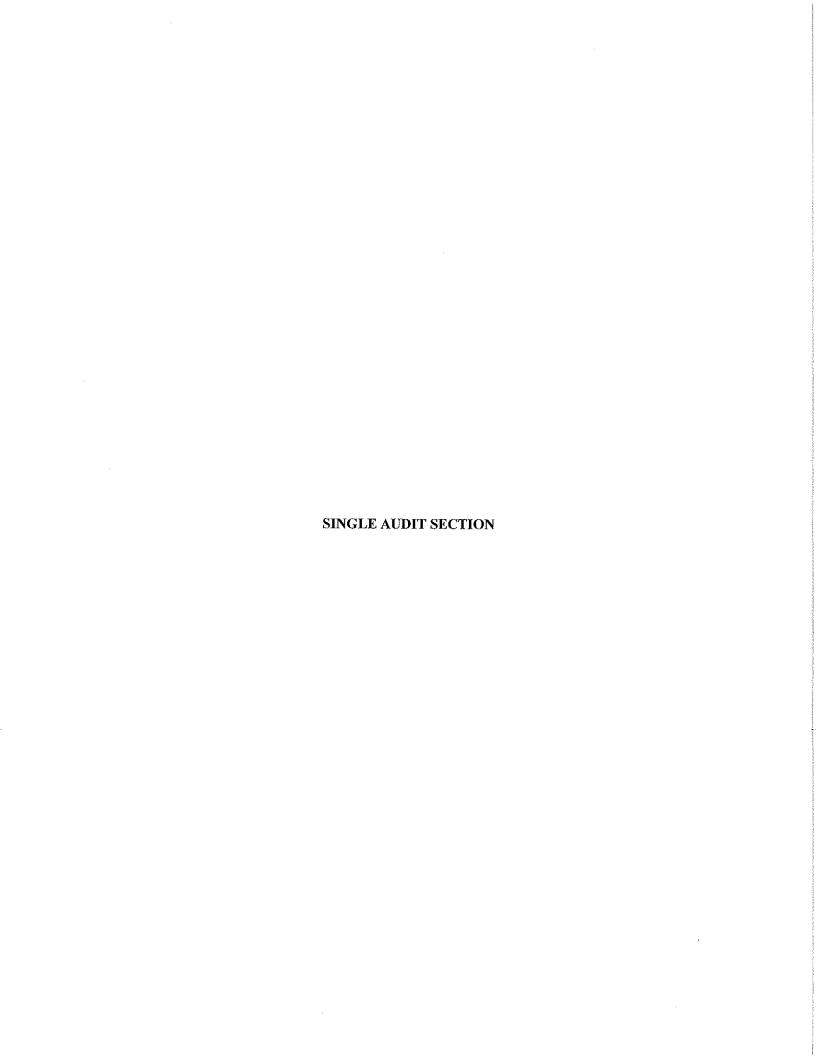
	Project # (s)	2009		_	2010	 2011	_	2012	 2013	_	2014		2015		2016	_	2017		2018
*School Facilities																			
Hillside School	N/A	\$	203,620	\$	168,375	\$ 164,742	\$	159,031	\$ 173,758	\$	202,406	\$	184,374	\$	211,589	\$	214,809	\$	176,262
Tenakill School	N/A		186,654		212,627	 154,953	_	200,564	 153,847		158,063	_	143,982	_	165,235		167,748	_	137,646
Grand Total		\$	390,274	<u>\$</u>	381,002	\$ 319,695	\$	359,595	\$ 327,605	\$_	360,469	\$	328,356	\$	376,824	<u>\$</u>	382,557	\$	313,908

Source: District Records

#### CLOSTER BOARD OF EDUCATION INSURANCE SCHEDULE JUNE 30, 2018 (Unaudited)

		Coverage	<u>De</u>	<u>ductible</u>
School Package Policy - Great American Insu				
Property-Blanket Building/Conte		\$ 48,004,943	\$	5,000
General Liability - General Aggr	-	\$ 2,000,000		
General Liability - Each Occurre	ence	\$ 1,000,000	Φ	1.000
Commercial Auto Liability		\$ 1,000,000	\$	1,000
Excess Liability - Firemen's Fund Ins. Co. (pe	er Occurrence & Shared Aggregate)	\$ 50,000,000		
Umbrella Liability - Great American insurance				
	(Per Occurrence and Aggregate)	\$ 9,000,000	\$	10,000
Educator's Legal Liability - XL Catlin		\$ 1,000,000	\$	10,000
Employment Practices Liability - XL Catlin		\$ 1,000,000	\$	20,000
	(Policy Aggregate)	\$ 1,000,000		
Public Employee Dishonesty - Selective Ins. (	Co. of America			
	(per employee)	100,000	\$	5,000
	(per loss)	\$ 500,000	\$	1,000
Pollution Liability - Chubb/Ace American				
	(per occurrence)	\$ 2,000,000	\$	15,000
	(aggregate)	\$ 4,000,000		
	(Group Aggregate)	\$ 20,000,000		
Cyber Liability - Indian Harbor (6	Group Aggregate subject to sub-limits)	\$ 6,000,000		
	(1st party - per occurrence)	\$ 1,000,000		
	(3rd party per occurrence)	\$ 2,000,000		

Source: School Insurance Records





### LERCH, VINCI & HIGGINS, LLP

CERTIFIED PUBLIC ACCOUNTANTS
REGISTERED MUNICIPAL ACCOUNTANTS

**EXHIBIT K-1** 

DIETER P. LERCH, CPA, RMA, PSA
GARY J. VINCI, CPA, RMA, PSA
GARY W. HIGGINS, CPA, RMA, PSA
JEFFREY C. BLISS, CPA, RMA, PSA
PAUL J. LERCH, CPA, RMA, PSA
DONNA L. JAPHET, CPA, PSA
JULIUS B. CONSONI, CPA, PSA
ANDREW D. PARENTE, CPA, RMA, PSA

ELIZABETH A. SHICK, CPA, RMA, PSA
ROBERT W. HAAG, CPA, PSA
DEBORAH K. LERCH, CPA, PSA
RALPH M. PICONE, CPA, RMA, PSA
DEBRA GOLLE, CPA
MARK SACO, CPA
SHERYL M. LEIDIG, CPA, PSA
ROBERT LERCH, CPA
CHRIS SOHN, CPA

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Trustees Closter Board of Education Closter, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States and audit requirements prescribed by the Office of School Finance, Department of Education, State of New Jersey, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Closter Board of Education as of and for the fiscal year ended June 30, 2018 and the related notes to the financial statements, which collectively comprise the Closter Board of Education's basic financial statements and have issued our report thereon dated January 24, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Closter Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Closter Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Closter Board of Education's internal control.

A <u>deficiency in internal control</u> exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A <u>material weakness</u> is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A <u>significant deficiency</u> is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Closter Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey.

However, we noted a certain matter that is not required to be reported under <u>Government Auditing Standards</u> that we reported to management of the Closter Board of Education in a separate report entitled, "Auditor's Management Report on Administrative Findings – Financial, Compliance and Performance" dated January 24, 2019.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Closter Board of Education's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Closter Board of Education's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Public School Accountants

Gary W. Higgins

Public School Accountant PSA Number CS00814

Fair Lawn, New Jersey January 24, 2019



# LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

EXHIBIT K-2

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA

ELIZABETH A. SHICK, CPA, RMA, PSA ROBERT W. HAAG, CPA, PSA DEBORAH K. LERCH, CPA, PSA RALPH M. PICONE. CPA, RMA, PSA DEBRA GOLLE, CPA MARK SACO, CPA SHERYL M. LEIDIG, CPA, PSA ROBERT LERCH, CPA CHRIS SOHN, CPA

REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE AS REQUIRED BY NEW JERSEY OMB CIRCULAR 15-08

#### INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Trustees Closter Board of Education Closter, New Jersey

#### Report on Compliance for Each Major State Program

We have audited the Closter Board of Education's compliance with the types of compliance requirements described in the New Jersey OMB Circular 15-08 State Aid/Grant Compliance Supplement that could have a direct and material effect on each of the Closter Board of Education's major state programs for the fiscal year ended June 30, 2018. The Closter Board of Education's major state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of state statutes, regulations, and the terms and conditions of its state financial assistance applicable to its state programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Closter Board of Education's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey; and New Jersey OMB Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid. Those standards and New Jersey Circular require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about the Closter Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of the Closter Board of Education's compliance.

#### Opinion on Each Major State Program

In our opinion, the Closter Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the fiscal year ended June 30, 2018.

#### Report on Internal Control Over Compliance

Management of the Closter Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Closter Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the New Jersey OMB Circular 15-08, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Closter Board of Education's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the New Jersey OMB Circular 15-08. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of State Financial Assistance Required by New Jersey OMB Circular 15-08

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Closter Board of Education, as of and for the fiscal year ended June 30, 2018 and the related notes to the financial statements, which collectively comprise the Board of Education's basic financial statements. We issued our report thereon dated January 24, 2019, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of state financial assistance as required by New Jersey OMB Circular 15-08 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of state financial assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

LERCH, VINCI & HIGGINS, LLP

Certified Public Accountants
Public School Accountants

Gary W. Higgins

Public School Accountant PSA Number CS00814

Fair Lawn, New Jersey January 24, 2019

#### CLOSTER BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL OF AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Federal/Grantor/Pass-Through Grantor/ Program Title	Federal CFDA <u>Number</u>	FAIN <u>Number</u>	Grant or State Project <u>Number</u>	Grant Period	Award <u>Amount</u>	(Accounts Receivable)	ance, July 1, 2 Unearned <u>Revenue</u>	2017 Due to Grantor	Cash <u>Received</u>	Budgetary Expenditures	Balanc (Accounts Receivable)	e, June 30, 2 Unearned <u>Revenue</u>	Due to		AAP eivable
U.S. Department of Education Passed-Through State Department of Education Special Revenue Fund: Passed-Through Northern Valley Regional High School															
NCLB - Title III  NCLB - Title III - Immigrant  NCLB - Title IV  1.D.E.A. Part B, Basic	84,365 84,365 84,365 84,027	8365A170030 8365A170030 8424A180031 H027A170100	NCLB0930-18 NCLB0930-18 NCLB0930-18 IDEA0930-18	7/1/17-6/30/18 7/1/17-6/30/18 7/1/17-6/30/18 7/1/17-6/30/18	5,245 9,800 226,815			÷	\$ 18,880 5,234 9,800 226,815	5,245 9,800 226,815	\$ (22) (11)			s	(22) (11)
I.D.E.A. Part B, Preschool  Total U.S. Department of Education	84.173	H173A170114	IDEA0930-18	7/1/17-6/30/18	10,696				10,696 271,425	10,696 271,458	(33)				(33)
U.S. Department of Agriculture Passed-Through State Department of Education Enterprise Fund: Special Milk Program	10.556	181NJ304N1099	N/A	7/1/17-6/30/18	7,214				6,671	7,214	(543)			\$	(543)
Special Milk Program	10,556	171NJ304N1099	N/A	7/1/16-6/30/17	7,493	\$ (574)		*	574						
Total U.S. Department of Agriculture						(574)			7,245	7,214	(543)		н		(543)
Total Federal Awards						<u>\$</u> (574)	<u>s - </u>	\$ -	\$ 278,670	\$ 278,672	\$ (576)	<u>s - </u>	\$ -	\$	(576)

Note: This Schedule was not subject to a Single Audit in accordance with U.S. Uniform Guidance.

### CLOSTER BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2018

				Bal	ance, July 1, 20	)17				Balar	ce, June 30, 20	18		EMO
	Grant or State	Grant	Award	(Accounts	Uncarned	Due to	Cash	Budgetary		Accounts	Uncarned	Due to	GAAP	Cumulative
ate Grantor/Program Title	Project Number	Period	Received	Receivable)	Revenue	Granter	Received	Expenditures	Adjustments	Receivable	Revenue	Grantor	Receivable	Expenditure
ate Department of Education														
eneral Fund														
pecial Education Categorical Aid	18-495-034-5120-089	7/1/17-6/30/18	\$ 424,788				\$ 390,596	\$ 424,788		\$ (34,192)		1	*	\$ 424,7
Special Education Categorical Aid	17-495-034-5120-089	7/1/16-6/30/17	379,564	\$ (30,905)			30,905						*	
Security Aid	18-495-034-5120-084	7/1/17-6/30/18	18,669				17,166	18,669		(1,503)		,	*	18,6
Security Aid	17-495-034-5120-084	7/1/16-6/30/17	18,669	(1,520)			1,520					,	*	
er Pupil Growth Aid	18-495-034-5120-097	7/1/17-6/30/18	10,720				9,857	10,720		(863)		,	*	10,7
er Pupil Growth Aid	17-495-034-5120-097	7/1/16-6/30/17	10,720	(873)			873					,	*	
Professional Learning Community Aid	18-495-034-5120-101	7/1/17-6/30/18	10,830				9,958	10,830		(872)				10,8
rofessional Learning Community Aid	17-495-034-5120-101	7/1/16-6/30/17	10,830	(882)			882						•	
ARCC Readiness Aid	18-495-034-5120-098	7/1/17-6/30/18	10,720				9,857	10,720		(863)			*	10,7
ARCC Readiness Aid	17-495-034-5120-098	7/1/16-6/30/17	10,720	(873)			873						•	
Total State Aid Public Cluster								475,727					*	
Extraordinary Aid	18-495-034-5120-044	7/1/17-6/30/18	177,880					177,880		(177,880)		,	*	177,8
Extraordinary Aid	17-495-034-5120-044	7/1/16-6/30/17	133,950	(133,950)			133,950			. , ,			•	
Transportation Aid	18-495-034-5120-014	7/1/17-6/30/18	17,362				15,965	17.362		(1,397)		,	:	17,3
Transportation Aid	17-495-034-5120-014	7/1/16-6/30/17	17,362	(1,414)			1,414	****		<b>\-,</b>			*	
Non Public Transportation Reimb.	18-495-034-5120-014	7/1/17-6/30/18	13,340	(1,111)			•,	13,340		(13,340)			* \$ (13,340)	13.3
Non Public Transportation Reimb.	17-495-034-5120-014	7/1/16-6/30/17	7,134	(7,134)			7,134			(,			•	
Total Transportation Aid Cluster	11 495 057 5120 017	***************************************	,,,,,	(1,120.1)				30,702					*	
TPAF Soc. Sec. Cont.	18-495-034-5094-003	7/1/17-6/30/18	720,024				720,005	720,024		(19)			* * (19)	720,0
IPAF Soc. Sec. Cont.	17-495-034-5094-003	7/1/16-6/30/17	683,757	(33,457)			33,457			·,				·
On-Behalf Pension LTDI	18-495-034-5094-004	7/1/17-6/30/18	1,585	(55,151)			1,585	1,585					•	1.5
On-Behalf Pension Normal Cost	18-495-034-5094-002	7/1/17-6/30/18	1,371,847				1,371,847	1,371,847					*	1,371,8
On-Behalf Pension NCGI Premium	18-495-034-5094-004	7/1/17-6/30/18	33,291				33,291	33,291					•	33,2
On-Behalf Pension PRM Contr.	18-495-034-5094-001	7/1/17-6/30/18	907,549				907,549	907,549		<del></del>	<del></del>		<u>*</u>	907,5
Total General Fund				(211,008)	-	<del>-</del>	3,698,684	3,718,605		(230,929)			* (13,359)	3,718,6
Total State Financial Assistance Subject to Single Audit Deter	mination			(211,008)		. <del></del>	3,698,684	3,718,605		(230,929)	<del></del>		* (13,359)	3,718,6
State Financial Assistance													*	
Not Subject to Single Audit Determination													*	
General Fund													•	
On-Behalf Pension Normal Cost	18-495-034-5094-002	7/1/17-6/30/18	1,371,847				(1,371,847)	(1,371,847)					*	(1,371,8
On-Behalf Pension LTDI	18-495-034-5094-004	7/1/17-6/30/18	1,585				(1,585)						•	(1,5
On-Behalf Pension NCGI Premium	18-495-034-5094-004	7/1/17-6/30/18	33,291				(33,291)						*	(33,2
On-Behalf Pension PRM Contr.	18-495-034-5094-001	7/1/17-6/30/18	907,549	<del></del>			(907,549)						•	(907.5
	18-495-034-5094-001			<u> </u>	<u> </u>	<u> </u>		(907,549)	<u> </u>	<u> </u>	<u> </u>	<u>Σ</u>		- *

CLOSTER BOARD OF EDUCATION NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### **NOTE 1 GENERAL**

The accompanying schedules present the activity of all federal and state financial assistance programs of the Closter Board of Education. The Board of Education is defined in Note 1(A) to the Board's financial statements. All federal financial assistance received directly from federal agencies, as well as federal awards and state financial assistance passed through other government agencies is included on the schedule of expenditures of federal awards and state financial assistance.

#### NOTE 2 BASIS OF ACCOUNTING

The accompanying schedules are prepared and presented using the budgetary basis of accounting with the exception of programs recorded in the food service fund, which are presented using the accrual basis of accounting. These basis of accounting are described in Notes 1(C) to the Board's financial statements. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (U.S. Uniform Guidance) and New Jersey OMB Circular 15-08, "Single Audit Policy for Recipients of Federal Grants, State Grants, and State Aid". Therefore, some amounts presented in these schedules may differ from the amounts presented in, or used in the preparation of, the financial statements.

#### NOTE 3 RELATIONSHIP TO FINANCIAL STATEMENTS

The financial statements present the general fund and special revenue fund on a GAAP basis. Budgetary comparison statements or schedules (RSI) are presented for the general fund and special revenue fund to demonstrate finance-related legal compliance in which certain revenue is permitted by law or grant agreement to be recognized in the audit year, whereas for GAAP reporting, revenue is not recognized until the subsequent year or when expenditures have been made.

The general fund is presented in the accompanying schedules on a modified accrual basis with the exception of the revenue recognition of the delayed state aid payments in the current budget year, which is mandated pursuant to N.J.S.A. 18A:22-44.2. For GAAP purposes, those payments are not recognized until the subsequent year due to the state deferral and recording of certain state aid payments in the subsequent year. The special revenue fund is presented in the accompanying schedules on the grant accounting budgetary basis which recognizes encumbrances as expenditures and also recognizes the related revenues, which may include the delayed state aid payments, whereas the GAAP basis does not. The special revenue fund also recognizes the delayed state aid payments in the current budget year, consistent with N.J.S.A. 18A:22-44.2.

The net adjustment to reconcile from the budgetary basis to the GAAP basis is a decrease of \$47,153 for the general fund. See the Notes to Required Supplementary Information for a reconciliation of the budgetary basis to the modified accrual basis of accounting for the general and special revenue funds. Awards and financial assistance revenues are reported in the Board's financial statements on a GAAP basis as presented as follows:

	Federal			State	<u>Total</u>		
General Fund			\$	3,671,452	\$	3,671,452	
Special Revenue Fund	\$	271,458				271,458	
Food Service Fund		7,214				7,214	
Total Awards Financial Assistance	\$	278,672	\$	3,671,452	\$	3,950,124	

CLOSTER BOARD OF EDUCATION NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### NOTE 4 RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS

Amounts reported in the accompanying schedules may not necessarily agree with the amounts reported in the related federal and state financial reports due to timing differences between the District's fiscal year and grant program years.

#### NOTE 5 OTHER INFORMATION

TPAF Social Security contributions in the amount of \$720,024 represents the amount reimbursed by the State for the employer's share of social security contributions for TPAF members for the fiscal year ended June 30, 2018. The amount reported as TPAF Pension System Contributions in the amount of \$1,405,138, TPAF Post-Retirement Medical Benefits Contributions in the amount of \$907,549 and TPAF Long-Term Disability Insurance in the amount of \$1,585 represents the amount paid by the State on behalf of the District for the fiscal year ended June 30, 2018.

#### NOTE 6 ON-BEHALF PROGRAMS NOT SUBJECT TO STATE SINGLE AUDIT

On-behalf State Programs for TPAF Pension, Post-Retirement Medical Benefits and Long-Term Disability Insurance Contributions are not subject to a State single audit and, therefore, are excluded from major program determination. The Schedule of State Financial Assistance provides a reconciliation of State financial assistance reported in the District's financial statements and the amount subject to State single audit and major program determination.

#### CLOSTER BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### Part I – Summary of Auditor's Results

Fina	incial Statement Section
A)	Type of auditors' report

A)	Type of auditors' report issued:	Unmodified
В)	Internal control over financial reporting:	
	1) Material weakness(es) identified?	yesX_no
	2) Were significant deficiency(ies) identified that were not considered to be material weaknesses?	yesX none reported
C)	Noncompliance material to the basic financial statements noted?	yesX_no
Fed	eral Awards Section	
	Not Applicable	
Stat	e Awards Section	
J)	Dollar threshold used to determine Type A programs:	\$ 750,000
K)	Auditee qualified as low-risk auditee?	X yesno
L)	Type of auditors' report on compliance for major programs:	Unmodified
M)	Internal Control over compliance:	
	1) Material weakness(es) identified?	yes Xno
	Were significant deficiency(ies) identified that were not considered to be material weaknesses?	yesXnone reported
N)	Any audit findings disclosed that are required to be reported in accordance with N.J. OMB Circular 15-08?	yes Xno
O)	Identification of major State programs:	
	GMIS Number(s)	Name of State Program
	18-495-034-5094-003	TPAF Social Security Contributions

#### CLOSTER BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### Part 2 - Schedule of Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the basic financial statements that are required to be reported in accordance with Chapter 5.18 of Government Auditing Standards.

THERE ARE NONE.

#### CLOSTER BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### Part 3 - Schedule of Federal and State Award Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance including questioned costs, related to the audit of major federal state programs, as required by U.S. Uniform Guidance and New Jersey OMB's Circular 15-08.

#### **CURRENT YEAR FEDERAL AWARDS**

Not applicable.

#### **CURRENT YEAR STATE AWARDS**

There are none.

#### CLOSTER BOARD OF EDUCATION SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

This section identifies the status of prior-year findings related to the basic financial statements of federal and state awards that are required to be reported in accordance with Chapter 6.12 of *Government Auditing Standards*, U.S. Uniform Guidance and New Jersey OMB's Circular 15-08.

#### STATUS OF PRIOR YEAR FINDINGS

No prior year findings were reported.