# School District of Marlboro Township



Marlboro Township Board of Education Marlboro, New Jersey Comprehensive Annual Fiscal Report For the Fiscal Year Ended June 30, 2018

# **Marlboro Township School District**

Marlboro, New Jersey

**Comprehensive Annual Financial Report** 

For the Fiscal Year Ended June 30, 2018

Prepared by Marlboro Township School District Business Office Mrs. Cindy S. Barr-Rague School Business Administrator/Board Secretary

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE MARLBORO TOWNSHIP SCHOOL DISTRICT FOR THE YEAR ENDED JUNE 30, 2018

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February 15, 2019

Honorable President and Members of the Board of Education Marlboro Township School District Marlboro, New Jersey

Dear Board Members/Citizens:

It is with pleasure we submit the Comprehensive Annual Financial Report (CAFR) of the Marlboro Township School District for the fiscal year ended June 30, 2018. This CAFR includes the district's basic financial statements prepared in accordance with generally accepted accounting principles for local governments. Responsibility for both the accuracy of the data and completeness and fairness of the presentation, including all disclosures, rests with the district. To the best of our knowledge and belief, data presented in this report is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the district. All disclosures necessary to enable the reader to gain an understanding of the district's financial activities, including the Management's Discussion and Analysis, have been included.

The Comprehensive Annual Financial Report is presented in four sections as follows:

- The Introductory Section contains a Letter of Transmittal, Certificate of Excellence in Financial Reporting (ASBO), Roster of Officials, List of Consultants, Independent Auditors and Advisors, and an Organizational Chart of the School District;
- The Financial Section begins with the Independent Auditors' Report and includes the Management's Discussion and Analysis, the Basic Financial Statements and Notes providing an overview of the district's financial position and operating results, and other schedules providing detailed budgetary information;
- The Statistical Section includes selected economic and demographic information, financial trends, and the fiscal capacity of the school district, generally presented on a multi-year basis;
- The Single Audit Section The district is required to undergo an annual Single Audit in conformity
  with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, "Uniform Administrative
  Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)"
  and the New Jersey State Treasury Circular Letter 15-08 OMB, "Single Audit Policy for Recipients
  of Federal Grants, State Grants, and State Aid." Information related to this Single Audit,
  including the independent auditors' report on the internal control and compliance with applicable
  laws, regulations, contracts and grants, along with findings and questioned costs, if any, is
  included in the Single Audit Section of this report.

#### SCHOOL DISTRICT ORGANIZATION

The Marlboro Township School District is an independent reporting entity within the criteria adopted by the GASB as established by Statement No. 14 as amended by GASB Statement No. 39. The Marlboro Township Board of Education and its eight schools constitute the district's reporting entity.

The district continues to maintain a high quality of education and is one of the largest K-8 districts in New Jersey. The district provides a full range of programs and services appropriate to grades Pre-K through 8. These include regular education, programs for the very able students (gifted and talented), as well as those for students with disabilities both in and out of district. An early learning center, five elementary schools and two middle schools comprise the district's instructional facilities.

Supervising district-wide goals is a district superintendent, a school business administrator/board secretary, a director of human resources, a director of curriculum and instruction, four district-wide curriculum supervisors, a director of special services, and a supervisor of special services. The David C. Abbott Early Learning Center has its own principal. Each of the five elementary schools has a principal and vice principal. The Marlboro Middle School and the Marlboro Memorial Middle School each have one principal and two vice principals.

The Board of Education, comprised of nine members, each elected to three-year terms, meets on the fourth Tuesday of each month for the regular monthly meeting and at one or two other times per month for workshop meetings. During its meetings and workshops the board determines district goals and priorities and conducts other business. Board meetings are open to the public and begin at 7:00 PM. Effective January 17, 2012, all public portions of the regular and workshop meetings of the Marlboro Township Board of Education are taped and posted on the district's website. This has enabled Board meetings to be more accessible to those who cannot be physically present due to family, business or personal reasons, but who nevertheless wish to watch the Board deliberations and find out what is happening in the Marlboro Township Public School District (K-8).

PTAs/PTOs are highly active in the district and provide community support for a variety of programs and activities for the children.

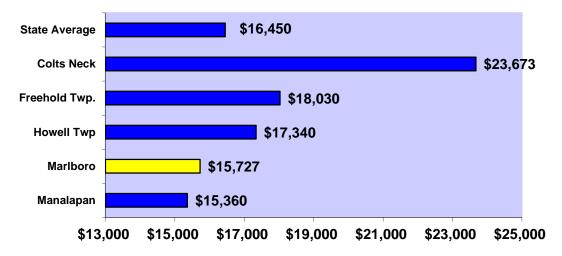
To maintain effective communications, the district uses several options to insure a consistent flow of information to our stakeholders. During the budget review process, information about the budget is emailed as a special newsletter to all parents as well as to residents who have signed up to receive it and is posted on the district website. Additional communication tools utilized by the district include a district website that is updated regularly with important information for parents, such as school closures, delayed openings, medical/health alerts, new curriculum initiatives, new board projects, and more. The district also communicates with parents via School Messenger, a system that provides both phone and e-mail contact options. The ability to contact the entire parent population within 20 minutes about changes in the school day, i.e., early closure, or to be able to update them in an emergency situation, is a vital component in insuring that our communication efforts are timely, accurate, and effective.

#### EDUCATIONAL PROGRAM

Each district school follows district-wide goals and educational approaches to the teaching of children, while maintaining a unique personality. All curricula in our district have been aligned to the New Jersey Core Curriculum Content Standards and Common Core State Standards.

In 2018, the New Jersey Department of Education released its Taxpayers' Guide to Education Spending (formerly the Comparative Spending Guide) for all school districts in the state. The guide compares districts with those similar in enrollment/configurations. The information on expenditures was taken from certified budgets on file with the State Department of Education. This report shows that the district spends \$15,727 per pupil while the average cost for similar districts is \$16,450. According to the report, per pupil costs range from a low of \$9,858 to a high of \$24,370 for districts of this type. Of the 76 other K-8 schools districts in the state with enrollments exceeding 751 children, Marlboro ranks 30th lowest in total cost per pupil.

#### PER PUPIL TAXPAYERS' GUIDE TO EDUCATION SPENDING, MAY 2018



#### Pre-K and Kindergarten

<u>David C. Abbott Early Learning Center</u> - an early learning center for pre-school handicapped and kindergarten of 248 students. There is one administrator and a staff of 69 teachers and instructional assistants. The school is located on Tennent Road in the Morganville section of Marlboro.

The Abbott Center provides a strong educational foundation for the district's youngest students, with a curriculum based on Howard Gardner's seven intelligences - one that has and will continue to positively affect their education.

#### Elementary Schools: Grades K through 5

Currently, there are five elementary schools (Asher Holmes, Defino Central, Dugan, Marlboro Elementary, and Robertsville) in the district. Three of these schools house students in grades K-5 and two house students in grades 1-5; all providing a comprehensive educational program.

<u>Asher Holmes Elementary</u> - a grade 1-5 school of 574 students. There are two administrators and staff of 73 teachers, instructional assistants and school aides. The school is located on Menzel Lane in the Morganville section of Marlboro.

<u>Frank Defino Central Elementary</u> - a grade K-5 school of 502 students. There are two administrators and a staff of 78 teachers, instructional assistants and school aides. The school is located on Rt. 79 in Marlboro.

<u>Frank Dugan Elementary</u> - a grade K-5 school of 598 students. There are two administrators and a staff of 87 teachers, instructional assistants and school aides. The school is located on Topanemus Road in Marlboro.

<u>Marlboro Elementary</u> - a grade K-5 school of 512 students. There are two administrators and a staff of 69 teachers, instructional assistants and school aides. The school is located on School Road West in Marlboro.

<u>Robertsville Elementary</u> - a grade 1-5 school of 534 students. There are two administrators and a staff of 84 teachers, instructional assistants and school aides. The school is located on Menzel Lane in the Morganville section of Marlboro.

#### Marlboro Middle Schools: Grades 6, 7 & 8

Currently, there are two middle schools (Marlboro Middle School and Marlboro Memorial Middle School) that offer students in grades 6, 7 and 8 a comprehensive educational program.

<u>Marlboro Middle School</u> - a grade 6-8 school of 1,059 students. There are three administrators and a staff of 152 teachers, instructional assistants and school aides. The school is located on Rt. 520 in Marlboro.

<u>Marlboro Memorial Middle School</u> - a grade 6-8 school of 901 students. There are three administrators and a staff of 122 teachers, instructional assistants and school aides. This school is located on Nolan Road in the Morganville section of Marlboro.

Marlboro Middle School boasts a state-of-the-art auditorium that benefits not only the educational community, but the Township of Marlboro as well. The facility is available for rental by both non-profit and for-profit organizations.

Each of the two middle schools is organized around learning teams (or schools within a school). Each team represents the five disciplines (math, English language arts, social studies, science, and world language). Teachers on these teams are assigned approximately 150 students. The result is that a family type atmosphere is created, enabling teachers to work more closely with students academically and socially. Discipline problems also may be addressed immediately in this type of school setting.

#### DISTRICT-WIDE CURRICULUM

The goal of the Marlboro Township K-8 Public School System is to encourage lifelong learning for all students. The district provides curricular offerings aligned with the New Jersey Student Learning Standards that enable students to develop intellectually, socially, physically and emotionally. The core subjects of English language arts literacy, mathematics, science, and social studies establish the foundation for a curriculum of exploration and breadth.

#### English Language Arts

The English language arts curriculum is aligned to the New Jersey Student Learning Standards and promotes the language experiences students need in order to grow intellectually, socially, and emotionally. A balanced literacy approach is utilized, which integrates reading, writing, speaking, listening, and viewing to foster instruction that encourages students to think critically and creatively. The curriculum provides the skills students need to be successful throughout their lifetime and moreover, promotes the inner joy that comes with reading great literature and communicating well in speech and writing.

#### **Mathematics**

The overriding goal of mathematics education in the Marlboro Township Public Schools is to provide students with the higher order thinking skills, mathematical understandings and problem-solving attitudes to be successful in their careers and daily lives. The curriculum, aligned to the New Jersey Student Learning Standards, takes a developmental and sequential approach; a concept is introduced, subsequently developed, and mastered. The eight mathematical practices are embedded into the curriculum and instruction. With a strong focus on technology, the mathematics curriculum strives to integrate its objectives into all other subjects.

#### Science

Science education in Marlboro provides the experiences to make students aware of the impact of science on society. This comprehensive curriculum, aligned to the New Jersey Student Learning Standards, assures that students develop an understanding of the concepts and processes of science through inquiry, activity, and experimentation. In grades kindergarten through five, the emphasis is placed on broad concept development while incorporating disciplinary core ideas, science and engineering practices, and crosscutting concepts. In grades 6-8, while the incorporation of disciplinary core ideas, science and engineering practices, and crosscutting concepts is still prevalent, the specific areas of earth science, life science and physical science are emphasized.

#### Social Studies

The social studies program is aligned to the New Jersey Student Learning Standards and reflects our changing society. Through a variety of learning experiences, by linking the past to the present, students develop an appreciation of the continuity of the human experience and realize that each individual has a contribution to make to society. With subject matter drawn from the humanities, this social studies program includes history, geography, government and civics, economics, anthropology, sociology, and psychology. These key study areas are integrated to explain the past, the current human condition, and future possibilities.

#### World Languages

The focus of the world language program is for students to gain a rich background in the culture of various countries and acquire the ability to communicate in the target language. Students in kindergarten through grade five are introduced to different languages. (Sign Language in kindergarten, Mandarin in first grade, Spanish in second grade and French in third grade, Latin/Greek in fourth/fifth), and then students can choose French or Spanish beginning in grade six and continue the study of one of these languages through the eighth grade.

#### Arts

The arts curriculum is intended to promote creative and original thought. The foundation of the arts curriculum is the belief that students are unique and have diverse talents. The goal of the arts programs is to provide rich, educational opportunities for all students to explore vocal music, general music, instrumental music, visual art, drama, and dance.

#### Library Media Center

The library media program embodies the district's philosophy of developing and enhancing critical thinking skills through the use of print, multimedia, and technological resources. Students are encouraged to become life-long learners by fostering recreational reading and providing instruction in research skills that will be useful to them throughout their lifetime.

The library media program is an integral part of the total educational program. Students learn the basic processing skills necessary to connect concepts and information in all disciplines and interest areas. As a result of the library media program, students will be able to locate, select and retrieve print and non-print materials, evaluate information effectively, and access technological resources independently.

#### Health, Family Life, Drug and Alcohol, Physical Education

The comprehensive health and physical education programs encourage students to take responsibility for their own lives by acting conscientiously in the present and establishing positive health practices that will support and enhance life-long wellness. Students who are health-literate have the knowledge and skills to better achieve and maintain physical, social and emotional health.

#### Educational Technology

It is the vision of the district to provide a technologically enriched environment in which our students can perform at optimum levels.

The district provides for the acquisition and dissemination of knowledge via technological resources in concert with the New Jersey Student Learning Standards and the National Educational Technology Plan. The district modifies its program as students' needs and current technologies change. As a result, on-going technology training is a major component of the district's staff development plan via turn-key training sessions as well as out-of-district professional development opportunities.

#### Basic Skills

The K-8 Basic Skills Improvement program (BSI) is designed to meet the needs of those students who need additional assistance in English language arts and/or mathematics. The goal of the program is to help students succeed in the classroom. Utilizing small group instruction, students receive instruction either through in-class support or a pull-out model.

#### Elementary Gifted and Talented

The elementary gifted and talented programs are needs-based programs designed for those students who exhibit exceptional intellectual and/or academic needs. The programs provide additional and appropriate educational challenges and opportunities to meet those needs.

• Enrichment (Kindergarten) - (once-a-week, pull-out model for 1 period for the second half of the academic year)

Presents activities supporting creative problem solving and higher level thinking skills.

- **PEP (Grade 2)** Primary Enrichment Program (2 hours 10 minutes per week during school hours) Presents an introduction to the elements of critical and creative thought.
- **PEP** (Grade 3) Primary Enrichment Program (2 hours 10 minutes per week during school hours) Presents academic units of study, logic problems and philosophical issues.
- **REACH (Grades 4-5)** Realizing Excellence through Academic Challenge (3 hours per week during school hours)

Integrates philosophical inquiry into academic units of study and solving logic problems.

- **SOAR (Grades K-5)** Special Opportunities through Academic Resources Individualized program focusing on specific academic discipline(s).
- Gifted Mathematics (Grades 1-3) Grade 1 is half year, one period per week; Grades 2-3 are full year, two periods per week.
   Develops advanced mathematical problem solving skills and strategies.
- Gifted Reading (Grades 1-3) grade 1 is half year, one period a week; Grades 2-3 are full year, two periods per week.
   Develops advanced comprehension skills.

#### Middle Schools' Honors

The middle schools honors programs are subject specific.

- English Language Arts; Science; Social Studies one period daily, full year.
- Promotes subject specific deeper development.
- Creative Arts (Grades 6-8) One period daily, full year
- Encourages development of artistic skills and creative thought.
- Jazz Band/Show Choir (Grades 7-8) Two periods every six days, full year
- Promotes performance quality musicianship skills.

#### English as a Second Language (ESL)

The ESL program addresses the needs of students who have acquired another language prior to their exposure to English. The program is designed to help students develop both communicative skills and academic language proficiency in English so that they can succeed in school. The ESL program focuses on the development of skills in listening, comprehension, speaking, reading, writing, and American culture. Support is provided in the content areas of science, social studies, reading, and mathematics.

#### Applied Technology

Applied Technology offers students in grades six, seven and eight a hands-on authentic view of current and emergent technologies. In grade six, students build and test a jet car and build a pneumatic-powered rocket. In grade seven, students calculate airplane wing loads using the standard barometric pressure at sea level. In grade eight, students create and test model trusses using the stress analyzer and produce and edit a video production.

#### Special Education

The special education program continues to be an integral part of the district and of each school. There are inclusive classrooms at each of the district's schools as well as pull-out resource rooms and self

contained classrooms at most schools.

The inclusive programs support the District's goal of educating the maximum number of students in general education settings as appropriate. The district has proved successful at doing this and is generally well above the state average in this area.

#### New Jersey Student Learning Standards

The Marlboro Township School district is following the Department of Education's guidelines for the adoption of the 2016 New Jersey Student Learning Standards. All approved curricula are aligned to the New Jersey Student Learning Standards.

#### Staff Development

The Marlboro Township School district provides its teaching staff with many opportunities for professional development.

In the beginning of the school year, all newly hired teachers receive seven days of intensive in-service that includes instructional strategies, classroom management, curriculum, mentoring, district policy, technology, and security. Mentors are assigned to new staff members to provide support throughout the school year.

Two full day professional days are built into the school calendar, enabling teachers to attend sessions related to instructional strategies, curricular updates, textbook orientation, and district-wide grade level and department meetings. Four additional one-session days are provided to in-service the staff through building-based professional learning communities. Teachers also are afforded the opportunity to take two additional professional days related to their PDPs and/or areas of interest.

Many teachers are involved in writing curriculum. They receive in-service in using the New Jersey Student Learning Standards when writing curricula. These documents provide the support needed for teachers to develop curriculum guides that foster higher order thinking skills for all Marlboro students.

#### Technology

District-wide technology is used to increase productivity, enhance communication, and enrich curriculum and instruction. Every classroom, computer lab, media center, and office in all eight schools, transportation, buildings & grounds, and the administration building are linked together in local and wide area networks. All administrators, teachers, and support staff have access to computers, printers, email accounts, and the Internet within their work areas.

To assist teachers in presenting lessons and resources to an entire class by way of one computer in a classroom, Activboards have been installed in every classroom throughout the district. The interactivity available with Activboards has provided district students with opportunities for active learning. The district continues to add to its inventory of large screen monitors with scan converters and LCD projectors. As an effective and efficient alternative to cyclical computer lab replacements, the district has created a 1:1 computing environment where every student has access to a district-owned device. Teachers have access to a variety of Internet resources including *Achieve 3000, Study Island, ST Math, BrainPop* and streaming video, to name a few.

All schools use e-mail communications with parents, which has reduced the amount of paper sent home with the students. In addition, the district converted its student information system from *PowerSchool* to *Genesis*. All teachers use *Genesis* for inputting term grades, and all report cards are printed electronically. Parents can access their child's schedules, class attendance, and teachers' grade books live through the Parent Portal.

Staff and students of all elementary and middle schools have the use of Chromebooks with wireless network cards. These wireless carts support teachers in implementing a real-time assessment, curriculum-based instructional platform. The Abbott Early Learning Center has 3 iPad carts outfitted with

class sets of iPads. Additionally, at the middle school level, the district has also permitted students with 24 hour access to a district-owned Chromebook by providing the ability for the devices to go home with students. This enables them to work virtually and collaborate even when outside the confines of the classroom and school day.

#### ECONOMIC CONDITION AND OUTLOOK

The district completed the 2017-2018 fiscal year with an enrollment of 4,961 students. The following details the changes in the student enrollment of the district over the last five (5) years and the current school year. The table presents the annual pupil enrollment, as of October 15, for the school years 2012-13 through 2017-18.

	Enrollment	
<u>School Year</u>	as of October 15	<u>% Change</u>
2013-14	5,290	-3.28%
2014-15	5,126	-3.10%
2015-16	5,079	-0.92%
2016-17	4,914	-3.25%
2017-18	4,862	-1.06%
2018-19	4,812	-1.03%

A demographic study was completed in August 2014 that was revised in August 2015 to include proposed new housing in the district that used the five-year cohort survival method. Although this report does show a declining enrollment, we believe that the decline is beginning to lessen as the years' progress. It is important to note that there are several new housing developments/apartment complexes underway throughout the township.

Marlboro Township completed a reassessment of all of its properties in 2010 as required by state law, however over the next few years (2011 - 2014) the ratables decreased due to the volume of tax appeals filed by property owners. The ratable base has increased significantly in the 2015 due to the addition of major retail businesses including Whole Foods, Lowe's, Ethan Allen and development of the Route 9 corridor. The district's bonded indebtedness is \$7,395,000 as compared to our school borrowing margin of \$224,610,595.

The eight (8) schools in the district vary in age, with original construction dates ranging from 1956 through 2003. The district had proposed a bond referendum on September 26, 2017 for voter approval for facility upgrades in six (6) of the eight (8) schools, which was unfortunately defeated. This included replacement of single paned exterior windows; replacement of HVAC systems; replacement of hot water heater; replacement of boiler, pump and expansion tank; main distribution panel, panel boards, and feeder replacement; fire alarm replacement; and ATC head end. We have begun to explore doing an Energy Saving Improvement Program, having completed the first step of having an energy audit completed, free of charge by the State Board of Public Utilities. Next we will be soliciting proposals for a energy services company to work with the district we do some of the work that was in the failed referendum.

During the 2016-17 school year the district renovated existing computer labs to create more classrooms in order to effectuate full day Kindergarten in the 2017-2018 school year. We projected an enrollment of 325 and had 276 in our first year for full day Kindergarten. Kindergarten classes were held in Defino, Dugan and Marlboro Elementary Schools, which are the home schools for those students. Students attending Asher Holmes or Robertsville attended the Abbott Early Learning Center. For the 2018-19 school year, we opened with an enrollment of 352 students, which is an increase of 76 students or 27.54% increase from the previous year.

We recognize that the state is in a financial crisis and want to assure our residents that the Marlboro Township School District is doing its part to maintain a responsible budget. The district's administration closely monitors the cost of operations and continues to look for new funding sources in order to maintain the quality education services that the district has been accustomed to providing.

#### **MAJOR INITIATIVES**

#### Asher Holmes Elementary School

The priorities of maintaining student safety and security, as well as rigor in the instructional program were the cornerstones of the 17-18 budget at Asher Holmes Elementary School. In a continuing commitment to fiscal responsibility, purchases were made very selectively with both school and district goals at the forefront of that decision making.

For the 17-18 school year, class sections changed slightly within the building with a net loss of 1 homeroom section (loss at grades 2 and 4, gain in grade 1). All initiated purchase requests were for materials that were deemed essential. These included core instructional materials/supplies, classroom furniture, and materials for the nurse's office. Two large annual monetary allocations were for copier paper and basic classroom supplies.

As was reflected in the budget and purchases made during the 17-18 school year, allocations reflected a continued commitment to supporting ELA and Math instruction and the new programs purchased through curriculum. Additionally, purchases of educational resources were also made to enhance small group and differentiated instruction within the mathematics and literacy sections at each grade level. Purchases of district-approved classroom furniture such as bookcases, file cabinets, and easels were made, as well as new rugs and small group instruction tables within classrooms which were lacking. Monies were also allocated and spent within the media center for continued development of the Elementary Engineering and Design Lab (STEAM MakerSpace) and in the special areas of art, music, PE, and health. Doing so provided monetary support for these programs within the school budget so that these programs could operate properly during the school year. Input from stakeholders across the staff proved useful in determining amounts needed in various supply accounts. Supplies that were ordered were confirmed to be valid needs prior to initiating the purchase process. Whenever possible, members of the staff continued to utilize existing resources to keep costs down.

The 17-18 Asher Holmes budget reflected a commitment to fully support the instructional program while being financially conservative and responsible. The books, services, and materials that were purchased were for mandated and supplemental instructional resources that allowed for an academically rigorous program.

#### Frank Defino Central Elementary School

In preparing students for academic challenges and rigor of 21st-century learning, the Defino faculty has worked collaboratively to provide a positive school culture based on reflective practices, inquiry, and professional learning. During the 17-18 school year, aligned to the district goals, we are continuing in our commitment and practice to utilize data to drive instruction and expanded our small group instruction across all curriculum.

The school budget effectively afforded the faculty with resources to accomplish these challenging goals. Instructional materials were purchased to support the existing Language Arts program, Making Meaning and Being a Writer. Making Meaning Student Response Books and Practice workbooks were integrated into daily classroom instruction in grades 1-5, as well as Being a Writer Student Skill Practice Books. Additional, guided reading books for small group instruction were purchased, and professional development workshops were provided to the staff.

The budget supported both Glencoe and enVision math, the district math curriculums. All students received consumable materials for both class work and homework, whereas, practice workbooks and additional re-teaching resources where provided in appropriate grade-levels. Also, professional development was delivered to the third grade as they piloted the new updated series.

Daily building operational cost required the most significant expenditure in the 17-18 school budget. An allocation for copier paper, laminating film, printer ink, maintenance contracts, health office supplies, and classroom/related art supplies were required for the efficient and safe operation of the building.

#### Frank Dugan Elementary School

Goals and objectives for the 2017-18 school year centered largely on continued instructional focus of implementing Google learning and turnkey training. This initiative has included continued efforts in the ever-evolving technology focus, specifically the continued application of technology in both instructional practice and data management. Data conferences were an area of prime focus this year at Dugan. Throughout the year, data conferences were held with staff to provide them with various data points (Achieve 3000, Raz Kids, Common assessments, Link-It, PARCC, etc) to be used to support instruction. The reading specialists, math facilitators and data coaches were used primarily to coach teachers and support them with data usage in classrooms. The collective personalized learning initiative of the district witnessed a successful continuation this year within its four distinctive components: data analysis, small group instruction, digital tools, and student centered learning goals.

Overall, Dugan made huge leaps of progress this year. The continuation of Achieve 3000 proved useful in determining the reading levels of students in grades 3-5. This data helped inform instruction, enabled teaching staff to align reading material with students; ability level, and served as the foundation for the identified need of small group instruction. Additionally, the use of digital tools, a variety of online programs and applications, enabled teaching staff to assign targeted learning experiences to students (based on needs identified through data) while concurrently meeting face-to-face with other students in small group instructions.

As in years past, professional development opportunities have also included the ongoing use of Chromebooks and tablets in the classroom. Further, the use of these two pieces of technology, in conjunction with the Google apps, enables the teacher to acquire immediate evidence of learning and modify instruction and/or lesson plans respective of the needs of students. Basic professional development was employed to staff, including the Google platform, and students engaged in teacher-designed, internet based problem solving activities in addition to completing tasks with interactive components of the Google classroom. Class-wide collaborations in a digital atmosphere now became possible and were consistent with the types of thinking embedded within the CCSS as well as 21st century learning competencies. Throughout this school year, informal visits and formal observations demonstrated and confirmed the proficiency with which these tools are used.

In addition, Dugan also celebrated success with the PARCC standardized tests and the district common assessments. In some subjects and grade levels Dugan clearly outperformed all other schools in the district and in the rest we were above district average. Dugan continues to make waves and improve upon itself year after year.

#### David C. Abbott Early Learning Center

For the 17-18 school year, the district was proud to offer full-day Kindergarten to all students. Due to space constraints at the Early Learning Center, full-day Kindergarten students were housed in the Early Learning Center, Defino Central, Marlboro Elementary, and Dugan Elementary Schools. Funds were used to insure that all classrooms were properly furnished and equipped for our new program. Everything from age-appropriate furniture to classroom supplies was purchased.

During the 17-18 school year, the David C. Abbott Early Learning Center's budget continued to evolve to meet the demands of a rigorous curriculum and to personalize learning for each of our students. Tools such as Raz Kids and ESGI allowed us to monitor students' reading progress. Empowered with this data, teachers were able to utilize strategies such as small-group instruction and goal setting to meet the needs of each student. Raz Kids, ST Math, Reading Eggs, and a host of other online resources were used to personalize learning for students and provide parents with accessible tools to support learning at home.

Additional literacy resources were purchased to broaden the genres and types of texts used with students. Teachers were able to select appropriate texts for students or allow students to select high-interest literature.

Finally, a portion of the budget was dedicated to operational costs. An allocation for copier paper, laminating film, printer ink, maintenance contracts, health office supplies, office and classroom/related arts supplies were required for the efficient and safe operation of the building.

#### Marlboro Elementary School

The goals for the 2017-2018 school year focus on two main objectives. The first objective was focused on personalized learning which is driven by the following core four tenants: use of digital tools, data analysis, small group instruction (SGI) and students setting their own learning goals. The second main objective for the 2017-2018 school year focused on expansion of authentic learning opportunities via student creativity and innovation, as well as problem solving skills related to the engineering and design process. Supplemental objectives included continued facilities maintenance which included updated pupil and classroom furniture, bolstering our budding leveled guided reading library as well as development of a school-wide character education curriculum in support of a greater district vision. These goals guided our budgetary decision making process during the 17-18 school year.

The district successfully implemented the core concepts of personalized learning into many aspects of curriculum and instruction by providing professional development opportunities and ongoing support for all staff which focused on the use of digital tools. The use of digital tools were parlayed into increased teacher efficiency and effectiveness in developing and analyzing data to drive further instruction. Numerous digital platforms were used to achieve this goal which included but was not limited to RAZ Kids, Reading Eggs, Smarty Ants, ST Math, Study Island, Achieve 3000, IXL Math, as well as Google Apps for Education. Use of digital tools were effective to the extent that we were nominated for and received a Google certification as a Google Reference District as well as being named and certified as a New Jersey Future Ready School. It should also be noted that as a school, our accomplishments were showcased to numerous other school districts by invitation to observe the best instructional practices.

Supporting the district vision of facilitating creativity and innovation among staff and students was facilitated through numerous school initiatives. These initiatives were supported through strategic budget appropriations and included the following: implementation of new Engineering and Design curriculum, creation of morning news show "MarEl Morning News", development and implementation of Engineering and Design Bowl, implementation of Marlboro Marketplace and a service learning project for hurricane Harvey relief in Puerto Rico.

In summation, monies provided to support the goals were carefully considered prior to appropriations and purchases. A balance was struck maintaining and improving our strong instructional programming while maintaining a high degree of fiscal responsibility and accountability.

#### Marlboro Middle School

Throughout the 2017-18 school year, teachers, parents, students, and support personnel worked together to support a school environment centered on academic achievement and personal growth for students in grades six through eight. Adhering to district initiatives, the staff infused data driven and small group instruction into unit planning and delivery of the curriculum. Teachers have embraced 1:1 technology, digital tools, and other curriculum appropriate resources as vehicles to provide differentiated instruction and promote students' organizational skills and practices.

Promoting a positive school culture and climate continued to be a school-wide focus. Grade level programs addressed the expectations of tolerance for others and exercising appropriate behavior. Assembly programs, presented by student leadership organizations, focused on adolescent issues of bullying, fitting in with peers, cyber bullying and taking responsibility for one's actions. School wide events focused on school as a learning community; particularly during the Week of Respect and NJ School Violence Awareness Week.

Our athletic teams and extracurricular clubs continued to be widely supported by students and parents. New extracurricular programs including lacrosse, field hockey, craft club and ultimate frisbee proved to be popular after school programs. Students participated in numerous clubs including the school newspaper, ping pong, ultimate frisbee and health & fitness. Several students entered the Middle School Technology

Association Competition last spring. The Chorale, Wind Ensemble and Jazz Band returned from competition after having received the highest awards and recognition. Students in the Math Club and National History Day Club were recognized for their accomplishments at the regional, state and national levels.

In closing, we greatly value the support of staff, parents, and the PTO as we strive to provide an exceptional program for our middle school students.

#### Marlboro Memorial Middle School

The Marlboro Memorial Middle School community worked collaboratively to support a school culture centered on academic and personal growth for all students in grades six through eight during the 17-18 school year. MMMS students excelled in National History Day competitions, Exploravision science competitions, essay writing competitions, athletic events, performing arts, and community service.

PARCC results show MMMS well above the state average in student achievement pushing towards the upper echelon. Increases in Special Education and Literacy were noted. Students from MMMS continue to be one of the leading sending schools to the FRHSD learning academies, vocational schools, and private schools.

The 17-18 building goals centered on improving data driven instruction, small group instruction, 21<sup>st</sup> Century Skills, and Personalized Learning. To that end, teachers regularly met with administration to review student data and target "at risk" students. Small group instruction was embraced by the staff and was modeled at faculty meetings by administration and teachers. The use of Chromebooks allowed teachers and students to integrate new methods of instruction and learning into the classroom environment. The Chromebooks also provided teachers the ability to further implement a variety of different digital tools aimed at 21st Century Learning.

MMMS teachers attended monthly Professional Learning Community sessions focusing on improving instruction and meeting the needs of their students. Teachers researched various elements in instruction and turn keyed the findings to their colleagues which will inform future practices.

Our school PTA continued its strong support for student centered initiatives such as assemblies focusing on anti-bullying, walk-a-thons, clothing drives, and community service.

#### Robertsville Elementary School

The 2017-18 budget reflects a commitment to supporting our rigorous instructional program, while concurrently being selective and conservative with the purchasing of materials and furniture. We continue to remain true to the district goals of academic excellence within a safe and secure instructional environment.

Robertsville School is lucky to have cutting edge technology and instructional resources to support our student's growth. We have Activboards in all classrooms, Chromebooks for students in second through 5<sup>th</sup> grade (tablets for 1<sup>st</sup> graders) and common core aligned instructional resources to help our students reach their full potential.

There is a need, however, to continue to update outdated and obsolete furniture, materials and supplies. There are a still a number of desks in the building that are more than 20 years old and need to be replaced. We have budgeted the last two years to replace desks in 3<sup>rd</sup>, 4<sup>th</sup> and 5<sup>th</sup> grade, and this year we replaced desks in second grade.

Robertsville has a newly established guided reading library, through a generous donation from our PTO. The guided reading library provides leveled book sets to teachers (many of which include instructional guides) to support working with students in small group instruction. Guided reading is a core component of a strong balanced literacy program and is a researched based best practice. We need to continue to add to our library and update it with additional resources. Along with this effort, we are continuing to move towards a workshop model of reading and writing instruction. There are needed teacher resources and

classroom libraries that will help support this effort, including: small group instruction tables and teacher easels. We added horseshoe small group tables with marker board tops in many classrooms which allow students to write on the table and get immediate feedback from their teacher.

We have yearly costs for consumable materials to support our math and reading programs, ink for printers, student weekly news subscriptions and Activboard projector bulbs. All purchases were for materials that were deemed essential. These included core instructional materials and supplies, materials for the nurse's office and those materials to support our art, music, library media and physical education programs. Two large annual monetary allocations were for copier paper and basic classroom supplies.

#### DISTRICT-WIDE

#### Curriculum:

- Mentoring New teachers to the district have a well-defined mentoring program that will enable them to become acculturated into the Marlboro schools. This program supports new teachers by providing a mentor who acts as a guide the first year. During the second year of mentoring, the concept of coaching has been added to train mentors to further assist new teacher in the instructional process.
- Curriculum Writing Many guides were revised or developed in order to align the newly adopted New Jersey Student Learning Standards. In addition, many curriculum committees worked to modify units of study and resources aligned to the New Jersey Student Learning Standards. Revisions to district assessments in mathematics and English Language Arts took place in July 2016.

#### Technology:

- District-wide technology was used to increase productivity, enhance communication, and enrich curriculum and instruction.
- Throughout the year, all district administrators, teachers, and appropriate support staff had the
  use of a networked computer for e-mail and Internet access. All students had access to
  networked computers for Internet use in classrooms, media centers, and computer labs.
  Throughout the district, approximately 1,600 networked computers were in operation and a
  complete Local Area Network was present in each school and in the administration building.
  These LANs are connected to a Wide Area Network. The internet service provider is Cablevision
   Lightpath.
- The district maintains a website that includes district information and separate sections for each school. These school sections include individual teacher pages and an online lesson plan program. The district maintains a district-wide student information system, *Genesis*.

#### **Special Services:**

- The special services department continued its use of the research based prescriptive programs, which include but are not limited to Project Read, Wilson, Edmark, and Moving with Math. A significant number of students that have been identified needing intensive instruction in the area of basic reading skills receive instruction using the Wilson Reading instructional program. The district has continued training teachers in the Wilson methodology and expanding the number of students receiving instruction using Wilson. Teacher training in all the programs is on-going and meant to increase the district's capacity to meet student needs.
- The department has continued increasing its capacity to deliver social skills instruction. This
  takes the form of school counselors, speech specialists, and child study team members utilizing
  social skill programs such as "Circle of Friends." The programs continue to grow organically,
  embraced by the various stakeholders in the schools. The programs are highly beneficial to
  students who have difficulty building healthy relationships with peers.
- The district continues the use of an inclusion specialist consultant to facilitate the successful integration of special education students into inclusive settings. The district will continue to employ this specialist to increase teachers' knowledge and ability to accommodate special education students in inclusive settings.

- The district continues to strive to educate the maximum number of special education students, as appropriate, in general education settings. The district exceeds state standards in this area. This past year, the district continued to have team teaching classrooms in each of their elementary schools, at the Abbott Center, and both middle schools.
- The district continues its relationship with the Search School for students with autism. In addition to Search running a classroom in the district, Search also offers the district expert guidance and consultation about the district's in-house program for students with

#### Business:

Due to constant changes in the state fiscal environment, the business office continued to evolve during the 2017-18 school year. Increased workload in all areas, while maintaining current staff levels, proves to be an on-going challenge. Accomplishments/initiatives in this school year were as follows:

- The district completed its twelfth year using a contractor for custodial services. Through ongoing hard work and adaptation, the outsourcing out of this service continues to be successful.
- For the 16th consecutive year, the Association of School Business Officials (ASBO) International has awarded a Certificate of Excellence in Financial Reporting to the Marlboro Township Board of Education for its Comprehensive Annual Financial Report (CAFR) for the Fiscal Year Ended June 30, 2017. This award was designed by ASBO International to enable school business officials to achieve a high standard of financial reporting. This award is conferred only to those school systems that meet or exceed the standards of the program.
- Continued to find ways to save taxpayer monies by exploring shared services with Marlboro Township. During the 2017-18 school year, the district continued to participate in an electricity cooperative, the collective purchasing of gasoline and diesel, and continued to provide the township's summer recreation program with transportation services.
- In the 17-18 school year, the district continued the on-line lunch application process for parents/guardians, which simplifies the process for them. It also enhances the district's managerial responsibilities in terms of up-to-the minute, current applications; direct certification and a variety of reporting formats for various inquiries.
- The district received a \$25,000 grant from the Department of Defense to purchase a variety of fresh produce and vegetables weekly.
- During 17-18, Chartwells' performed a remodeling of the kitchen and serving line at Marlboro Elementary School at a cost of \$63,132.
- As changes to meal patterns continued, the participation for Type A lunch remained at 50% with participation for A La Carte catering at 80%. This is due to the large variety of items available for students to purchase. This past year, even with less lunch serving days due to the inclement weather, the district was still able to increase the Type A lunch participation.
- Chartwells' continues to provide catering for district-wide functions throughout the district.

#### Personnel:

The district employed 884 individuals during the 17-18 school year. The certificated staff numbered 532; 28 administrators and supervisors and 504 classroom teachers and educational support personnel (nurses, guidance counselors, child study team members, etc.). In addition, 352 others, including instructional assistants, school aides, bus drivers and attendants, secretaries and clerk-typists, and custodial and maintenance employees, were employed.

In a district the size of Marlboro, there is the need each year to search for qualified candidates. The district was able to accomplish this through a highly competitive recruitment and selection process. Additionally, an impressive array of in-service opportunities helped staff members stay current, allowing them to improve their instructional skills, a hallmark of a progressive and innovative school district. For example, the district continued its new teacher mentoring program. All newly certified teachers and most teachers new to the district were assigned mentors as well as supervisory advocates to assist them in their first year of employment. District administrators further provided these teachers with an extensive in-service program designed to help them acclimate to their new working environment.

Beginning in September of 2012, the Personnel department began to utilize a substitute calling system called AESOP. This system automates and controls all substitute staff in the district with the exception of the transportation department. AESOP is web based and allows the staff to input their absences while allowing substitutes to log onto the system to search for jobs. This system has extension reporting features and allows the district to track substitute history which in turn reduces the districts exposure to unemployment claims.

#### INTERNAL CONTROLS

Management of the district is responsible for establishing and maintaining an internal control system designed to ensure that the assets of the district are protected from loss, theft or misuse, and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles (GAAP). The internal control system is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of federal and state awards, the district also is responsible for ensuring that an adequate internal control system is in place to ensure compliance with applicable laws, regulations, contracts and grants related to those programs. This internal control system is also subject to periodic evaluation by the district management.

As part of the district's Single Audit, described earlier, tests are made to determine adequacy of the internal control system, including that portion related to federal and state financial assistance programs, as well as to determine that the district has complied with applicable laws, regulations, contracts and grants.

#### BUDGETARY CONTROLS

In addition to internal controls, the district maintains budgetary controls. The objective of these controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the voters of the municipality. Annual appropriated budgets are adopted for the general fund, the special revenue funds, and the debt service fund. The final budget amount, as amended for the fiscal year, is reflected in the financial section. P.L. 2011, c 202 allowed school districts to elect to eliminate the budget vote and adopt a budget approved by the Board of Education and the New Jersey Department of Education (NJDOE) providing that the tax levy increase does not exceed 2% plus any allowable waivers. The Marlboro Township Board of Education elected to eliminate the budget vote on August 21, 2012, effective with the November 2013 election.

#### ACCOUNTING SYSTEM AND REPORTS

The District's financial statements are presented in conformity with accounting principles generally accepted in the United States, as promulgated by the Governmental Accounting Standards Board (GASB). The accounting system of the district is an encumbrance accounting system that is used to record outstanding purchase commitments on a line item basis. Open encumbrances at year-end are either canceled or are included as re-appropriations of fund balance at fiscal year end. These funds are explained in "Notes to the Basic Financial Statements," Note 1.

#### AWARDS

The district received the Association of School Business Officials International (ASBO) Certificate of Excellence in Financial Reporting for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2017. This was the 16th consecutive year that the district received this award. In order to be awarded a Certificate of Excellence, the district published an easily readable and efficiently organized CAFR.

This report satisfied both Generally Accepted Accounting Principles in the United States of America and applicable legal requirements. A Certificate of Excellence is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Excellence Program's requirements and we will be submitting it to ASBO to determine its eligibility for another certificate.

#### INDEPENDENT AUDIT

State statutes require an annual audit by independent certified public accountants or registered municipal accountants. The accounting firm of Holman Frenia Allison, P.C., was selected by the board to perform the audit. In addition to meeting the requirements set forth in State Statutes, the audit also was designed to meet requirements of Title 2 U.S. Code of Federal Requirements Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the New Jersey OMB's Circular 15-08 OMB, "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid". The auditors' report on the basic financial statements, required supplementary information, individual fund statements and schedules is included in the financial section of this report.

Accounting principles generally accepted in the United States require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

#### ACKNOWLEDGMENTS

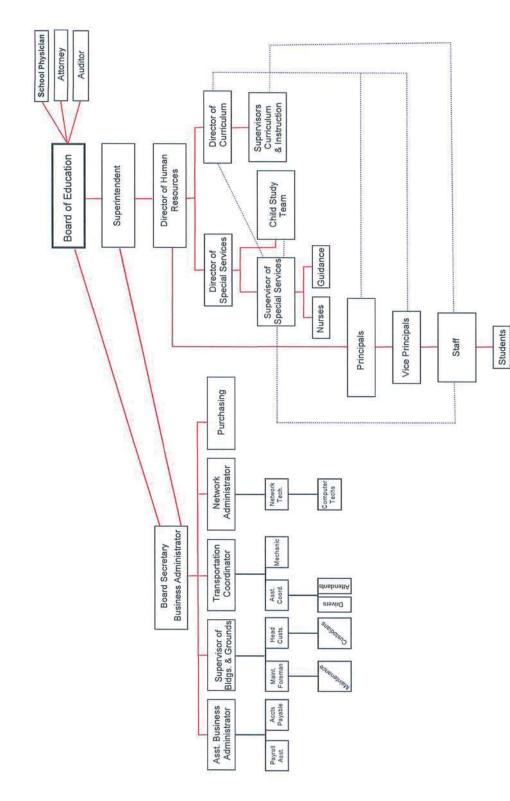
We would like to express our appreciation to the members of the Marlboro Township Board of Education for their concern in providing fiscal accountability to the citizens and taxpayers of the school district and thereby contributing their full support to the development and maintenance of our financial operation. The preparation of this report could not have been accomplished without the efficient and dedicated services of our business office staff.

Respectfully submitte

Dr. Eric M. Hibbs Superintendent of Schools

Cindy S. Barr-Rague School Business Administrator/ Board Secretary

# Marlboro Township Board of Education Organizational Chart



Solid Line indicates immediate supervisor
 Dotted Line indicates a coordinating function or support services

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#### MARLBORO TOWNSHIP BOARD OF EDUCATION MARLBORO, NEW JERSEY

#### ROSTER OF OFFICIALS JUNE 30, 2018

Board of Education Members	Term <u>Expires</u>
Robyn Wolfe, President	2018
Randy Heller, Vice-President	2019
Robert Daniel	2019
Dara Enny	2019
Anisha Gizersky	2020
Vlad Goldfarb	2020
Stephen Shifrinson	2018
Susie Shrem	2020
Ellen Wei Xu	2018

#### **Other Officials**

Dr. Eric Hibbs, Superintendent

Cindy S. Barr-Rague, School Business Administrator/Board Secretary

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#### MARLBORO TOWNSHIP BOARD OF EDUCATION MARLBORO, NEW JERSEY

#### CONSULTANTS, INDEPENDENT AUDITORS, AND ADVISORS JUNE 30, 2018

#### Audit Firm

Holman Frenia Allison, P.C. 618 Stokes Road Medford, New Jersey 08055

#### Attorney

Schenck, Price, Smith & King, LLP 220 Park Avenue P. O. Box 991 Florham Park, New Jersey 07932

#### **Official Depository**

Bank of America 6 South Main Street Marlboro, New Jersey 07746

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## The Certificate of Excellence in Financial Reporting is presented to

# Marlboro Township Board of Education

### for its Comprehensive Annual Financial Report (CAFR) for the Fiscal Year Ended June 30, 2017.

The CAFR has been reviewed and met or exceeded ASBO International's Certificate of Excellence standards.



Charless Decorson, Ja.

Charles E. Peterson, Jr., SFO, RSBA, MBA President

John D. Musso

John D. Musso, CAE Executive Director

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**FINANCIAL SECTION** 

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#### **INDEPENDENT AUDITORS REPORT**

Honorable President and Members of the Board of Education Marlboro Township School District County of Monmouth Marlboro, New Jersey

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Marlboro Township School District, County of Monmouth, State of New Jersey, as of and for the fiscal year ended, June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States; and audit requirements as prescribed by the, Office of School Finance, Department of Education, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Marlboro Township School District, County of Monmouth, State of New Jersey, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

#### Change in Accounting Principle

As discussed in Note 1 to the financial statements, during the fiscal year ended June 30, 2018 the District adopted Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Post-employment Benefits Other than Pensions - an Amendment of GASB Statement No. 45, 57, &74. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedules related to accounting and reporting for pensions and other post employment benefits, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The introductory section, combining statements and related major fund supporting statements and schedules, and statistical section are presented for purposes of additional analysis, as required by the Division of Administration and Finance, Department of Education, State of New Jersey, and are not a required part of the basic financial statements. The accompanying schedules of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and New Jersey OMB's Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid* are also presented for purposes of additional analysis and are not a required part of the basic financial analysis and are not a required part of the basic financial statements.

The accompanying combining statements and related major fund supporting statements and schedules, and the schedules of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying combining statements and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 15, 2019 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the School District's internal control over financial reporting and compliance.

Respectfully Submitted, HOLMAN FRENIA ALLISON, P.C.

Kevin P. Frenia Certified Public Accountant Public School Accountant, No. 1011

Medford, New Jersey February 15, 2019

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED

The Discussion and Analysis (MD&A) of Marlboro Township School District's (the District) financial performance provide an overall review of the District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance. Certain comparative information between the current year (2017-2018) and the prior year (2016-2017) is required to be presented in the MD&A.

#### **Financial Highlights**

Key financial highlights for 2018 are as follows:

- In total, net position of governmental activities increased \$2,711,554 which represents a 7.90% increase from 2017. Net position of business-type activities decreased \$29,026, which represents a 4.13% decrease from 2017.
- General revenues accounted for \$88,081,793 in revenue or 73.42% of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions accounted for \$31,884,975 or 26.58% of total revenues of \$119,966,768.
- Total assets of governmental activities decreased by \$1,755,271 as cash and cash equivalents decreased by \$2,338,338, restricted assets – reserve accounts increased \$501,340, receivables increased by \$74,401, and net capital assets increased by \$7,326.
- The District had \$117,255,214 in governmental activity expenses; only \$31,884,975 of these expenses was offset by program specific charges for services, grants or contributions. General revenues (primarily property taxes) of \$88,081,793 were adequate to provide for these programs.
- In the governmental funds, the general fund had \$96,606,878 in revenues, \$96,883,251 in expenditures and \$605,500 in other financing sources. The general fund's fund balance increased \$329,127 over 2017.

#### Using this Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Marlboro Township Public School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The focus of governmental accounting differs from that of business enterprises. In government, the financial statement user is concerned with determining accountability for funds, evaluating operating results, and assessing of service that can be provided by the governmental along with its ability to meet obligations as they become due. In comparison, the primary emphasis in the private sector from both an operational and reporting perspective is on the maximization of profits.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements inform us how services were financed in the short-term as well as what remains for future spending. In the case of Marlboro Township School District, the general fund is by far the most significant fund.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

#### **Reporting the School District as a Whole**

#### Statement of Net Position and the Statement of Activities

This document contains the large number of funds used by the District to provide programs and activities. The view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2018?" The Statement of Net Position and the Statement of Activities help answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses, regardless of when cash is received or paid.

These two statements report the school district's net position and changes in those assets. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not. Non-financial factors include the District's property tax base, current laws in New Jersey restricting revenue growth, facility condition, required educational programs and others.

In the Statement of Net Position and the Statement of Activities, the school district is divided into two distinct kinds of activities:

- Governmental Activities All of the District's programs and services are reported here including, but not limited to, instruction, support services, operation and maintenance of plant facilities, pupil transportation, and extracurricular activities.
- Business-Type Activities This service is provided on a charge for goods or services basis in order to recover all the expenses of the goods or services provided. The Food Service enterprise fund is reported as a business activity.

#### **Reporting the School District's Most Significant Funds**

#### **Fund Financial Statements**

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. The District's major governmental funds are the General Fund, Special Revenue Fund, Capital Projects Fund, and Debt Service Fund.

#### **Governmental Funds**

The District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future years. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental funds information help the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

#### **Proprietary Fund**

The enterprise fund uses the same basis of accounting as business-type activities; therefore, these statements are essentially the same.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

#### Notes to the Government-wide Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the district-wide and fund financial statements. The notes to the basic financial statements can be found on pages 69 to 106 of this report.

#### The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the school district as a whole. Net position may serve over time as a useful indicator of a government's financial position.

The district's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

Table 1 provides a summary of the school district's net position for 2018 and 2017.

		Table 1		
		Net Positio	n	
	Governmental	Activities	Business-type	Activities
Assets	2018	2017	2018	2017
Current and Other Assets	\$ 13,337,169	\$ 15,099,766	\$ 463,196	\$ 650,656
Capital Assets, Net	61,576,520	61,569,194	359,653	283,050
Total Assets	74,913,689	76,668,960	822,849	933,706
Deferred Outflow of Resources Deferred Loss on Refunding Deferred Outflows Related to	273,903	525,674	-	-
Pension	7,750,764	10,560,198		
Total Deferred Outflow of Resources	8,024,667	11,085,872		<u>-</u>
Liabilities				
Long-term Liabilities	33,016,610	44,023,859	-	-
Other Liabilities	7,085,189	8,891,479	149,642	231,473
Total Liabilities	40,101,799	52,915,338	149,642	231,473
Deferred Inflow of Resources				
Deferred Inflows Related to Pensions	5,819,150	533,641		
Net Position				
Invested in Capital Assets,				
Net of Related Debt	53,404,182	50,326,279	359,653	283,050
Restricted	7,557,935	8,452,497	-	-
Unrestricted	(23,944,710)	24,472,923)	313,554	419,183
Total Net Position	\$ 37,017,407	\$ 34,305,853	\$ 673,207	\$ 702,233

The district's combined net position were \$37,690,614 on June 30, 2018. This was an increase of \$2,682,528 or 7.66% from the prior year.

Table 2 shows the changes in net position from fiscal year 2018 and fiscal year 2017.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

# Table 2Changes in Net Position

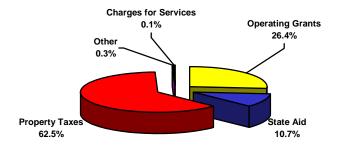
	Governmental	Activities	Business-typ	be Activities
Revenues	2018	2017	2018	2017
Program Revenues:				
Charges for Services	\$ 207,364	\$ 730,708	\$ 1,104,299	\$ 1,151,499
Operating grants and contributions	31,677,611	19,511,076	295,151	252,551
General Revenues:				
Property taxes	74,946,312	75,124,406	-	-
Federal and State Aid Not Restricted	12,804,932	22,994,948	-	-
Other	330,549	464,839		
Total Revenues	119,966,768	118,825,977	1,399,450	1,404,050
Program Expenses				
Instruction	68,874,457	70,538,409	-	-
Support services				
Student and related services	15,861,888	14,567,546	-	-
Tuition	2,721,703	2,187,105	-	-
General administration, School				
administration, and Central services Operations and Maintenance	12,298,721	11,554,166	-	-
of facilities	10,341,640	9,133,883	-	-
Pupil transportation	6,840,307	6,561,180	-	-
Interest on debt	316,498	452,578	-	-
Food service			1,428,476	1,378,373
Total Expenses	117,255,214	114,994,867	1,428,476	1,378,373
Change in Net Position Before Special and Extraordinary Items	\$ 2,711,554	\$ 3,831,110	\$ (29,026)	\$ 25,677
Transfers:		224		(00.1)
Transfers from/(to) Other Funds		364		(364)
Total Transfers		364		(364)
Change in Net Position	2,711,554	3,831,474	(29,026)	25,313
Net Position, beginning,	34,305,853	30,474,379	702,233	676,920
Net Position, ending	\$ 37,017,407	\$ 34,305,853	\$ 673,207	\$ 702,233

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

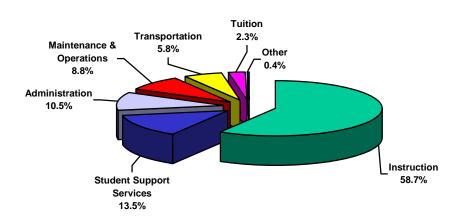
#### **Governmental Activities**

The unique nature of property taxes in New Jersey creates the legal requirement to annually seek voter approval for District operations if exceeding the maximum limit of a 2% tax increase. For this District the property taxes are limited to a maximum increase of 2% each year. Property taxes made up 62.47% of revenues for governmental activities for the Marlboro Township Public School District for fiscal year 2018 and 63.22% of revenues for fiscal year 2017. Property tax revenues decreased (\$178,094), which is a -.24% decrease over the prior year. The decrease was due to the reduction in debt service requirements. The Distric56mdat's total revenues for governmental activities were \$119,966,768 for the year ended June 30, 2018. Federal, state and local grants accounted for another 37.08% of revenue.

#### Sources of Revenues for Fiscal Year 2018



## Expenses for Fiscal Year 2018



The total cost of all programs and services was \$117,255,214. Instruction comprised 58.74% of district expenses.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

#### **Business-Type Activities**

Revenues for the District's business-type activities (food service program) were comprised of charges for services and federal and state reimbursements.

- Food service expenses exceeded revenues by \$29,026.
- Charges for services, which are the amounts paid by patrons for daily food services, represent \$1,104,299 of total revenue.
- Federal and state reimbursements for meals, including payments for free and reduced lunches and donated commodities, were \$295,151.

#### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. The net cost shows the financial burden that was placed on the District's taxpayers by each of these functions.

#### Table 3

	Total Cost of Services 2018	Net Cost of Services 2018	Total Cost of Services 2017	Net Cost of Services 2017
Instruction	\$ 68,874,457	\$ 49,724,048	\$ 70,538,409	\$ 56,393,906
Support services	0 704 700	0 004 400	0 4 0 7 4 0 5	0 407 405
Tuition	2,721,703	2,004,109	2,187,105	2,187,105
Pupils and instructional staff	15,861,888	11,706,033	14,567,546	12,046,451
General administration, school				
administration, business	12,298,721	9,072,528	11,554,166	9,600,093
Operation and maintenance of				
Facilities	10,341,640	7,615,003	9,133,883	8,321,032
Pupil transportation	6,840,307	4,932,020	6,561,180	5,751,918
Interest and fiscal charges	316,498	316,498	452,578	452,578
Total expenses	\$117,255,214	\$ 85,370,239	\$114,994,867	\$ 94,753,083

- Instruction expenses include activities directly dealing with the teaching of pupils and the interaction between teacher and student, including extracurricular activities.
- Pupils and instructional staff include the activities involved with assisting staff with the content and process of teaching to students, including curriculum and staff development.
- General administration, school administration and business include expenses associated with administrative and financial supervision of the District.
- Operation and maintenance of facilities activities involve keeping the school grounds, buildings, and equipment in effective working condition.
- Pupil transportation includes activities involved with the conveyance of students to and from school, as well as to and from school activities, as provided by state law.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

Interest and fiscal charges involve the transactions associated with the payment of interest and other related charges to District debt.

#### **The School District's Funds**

All governmental funds (i.e., general fund, special revenue fund, capital projects fund and debt service fund presented in the fund-based statements) are accounted for using the modified accrual basis of accounting. Total revenues amounted to \$101,785,174 and expenditures were \$102,061,549. The net change in fund balances for the year was accounted for mostly in the general fund, which showed an increase of \$329,127. The change in the general fund reflects the increase in the property tax levy. As demonstrated by the various statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound financial management.

Table 4

		iscal Year ended June 30,	
	2018	2017	Percentage
	Amount	Amount	Change
Property taxes	\$ 74,946,312	\$ 75,124,406	(0.24)%
Tuition	88,000	606,909	(85.50)%
Interest earnings	12,021	4,409	172.65%
Miscellaneous	472,232	612,823	(22.94)%
State sources	25,037,696	23,196,629	7.94%
Federal sources	1,228,913	1,337,067	(8.09)%
Total	\$ 101,785,174	\$ 100,882,243	0.90%

Revenues were up \$902,931 or 0.90% over the prior year, due to an increase in aid from state sources.

## Table 5Expenditures by Object for the Fiscal Year ended June 30,

	2018 Amount	2017 Amount	Percentage Change
Salaries and wages	\$ 52,598,550	\$ 50,880,628	3.38%
Benefits	28,272,781	25,601,425	10.43%
Purchased services	10,772,219	10,595,981	1.66%
Supplies and other	4,013,932	4,564,211	(12.06)%
Capital Outlay	2,682,832	2,447,888	9.60%
Debt service	3,721,235	4,676,250	(20.42)%
Total	\$ 102,061,549	\$ 98,766,383	3.34%

Expenditures have increased \$3,295,166 or an increase of 3.34% over the prior year. This increase is attributed to the contractual salary increases for staff, the annual increases in providing health benefits to employees, updating new curriculum in math, science, social studies and ELA that required new classrooms supplies and the transition to full day kindergarten for the 2017-2018 school year.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

Fund balance is an integral part of the district financial position. The unassigned balances in the general fund for the past ten years are as follows:

# Table 6Unassigned Fund Balance

School Year	Amount	GAAP	Budgetary Basis
08-09	594,965	594,965	1,785,257
09-10	575,590	575,590	1,887,025
10-11	1,032,120	1,032,120	1,952,805
11-12	784,573	784,573	1,848,908
12-13	693,632	693,632	1,799,510
13-14	795,403	795,403	1,938,653
14-15	876,841	876,841	2,035,720
15-16	862,017	862,017	2,019,349
16-17	903,675	903,675	2,065,980
17-18	992,719	992,719	2,129,820

In 2003, P.L. 2003, c.97 provided that in the event a state school aid payment is not made until the following school budget year, districts must record the last state aid payment as revenue, for budget purposes only, in the current school budget year. The bill provides the legal authority for school districts to recognize this revenue in the current budget year. For intergovernmental transactions, GASB Statement No. 33 requires that recognizes an asset, the other government recognizes the liability. Since the state is recording the last state aid payment in the subsequent fiscal year, the District cannot recognize the last state aid payment on the GAAP financial statements until the year the state records the payable.

In 2018, due to severe budget issues at the state level, the Governor withheld the second state aid payment, in the same manner as was done in 2003 and every year thereafter, which is explained above, which totals \$1,137,101.

## General Fund Budgeting Highlights

The District's budget is prepared according to New Jersey law, and is based on accounting for certain transactions on a basis of modified accrual and encumbrance accounting. The most significant budgeted fund is the general fund. During the course of the fiscal year 2018, the District revised the annual operating budget several times. Revisions in the budget were made to recognize revenues that were not anticipated and to prevent over-expenditures in specific line item accounts.

Significant Budget Transfers

- ✓ The district received \$398,414 in extraordinary aid for special education costs that was not budgeted. The district is eligible to receive additional funding for each special education student whose program costs exceed \$40,000 for public school programs or \$55,000 for private school placements. However, the state does not have adequate funding for these students and prorates the amount given to districts based on the applications received for this aid and the total amount allocated.
- ✓ TPAF, which is the state's contribution to the pension fund, is on "on-behalf" revenue and expenditure item to the District and is required to be reflected in the financial statements.
- Out of District Tuition transfers were made from this line due to lower than projected out of district student needs.
- Classroom Support Services transfers were made out of this line and reallocated to self contained classroom needs.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

- ✓ Curriculum and Instruction salaries increased due to a reallocation of salaries to reflect the reclassification of curriculum facilitators' district wide.
- ✓ General administration monies were reallocated into legal fees due to increased legal costs for the school year. Additionally, architect and engineering fees increased due to additional projects requiring professional services such as the partial roof replacement at Marlboro Elementary School and Asher Holmes and the comprehensive facilities assessment.
- ✓ Facilities monies for wiring projects are Asher Holmes and Dugan were transferred from savings from unallocated benefits.
- Security transfers for armed security were made from savings from the PERS contribution projection and teacher salary savings.
- ✓ Transportation Monies were transferred to outside contractors to accommodate student transportation routes that could not be filled in house. Monies were transferred from driver's salaries to accomplish this.
- ✓ Unallocated benefits Health benefits, unemployment and PERS costs were lower than budgeted. Excess monies were transferred for curriculum materials, facilities and security.
- ✓ Instruction Monies for curriculum materials were transferred from unallocated benefits and teacher salaries.
- Basic Skills teachers' salaries were reallocated due to the reclassification of staff to curriculum facilitators' district wide.

## Significant Budget to Actual Differences

- Regular program instruction Kindergarten salaries were higher than budgeted due to a greater number of kindergarten students, salaries in 1-5 and 6-8 were lower than budgeted due to savings realized for staff retirements and staff out on an leaves of absence.
- ✓ Regular program Textbook expenses were higher due to curriculum needs.
- ✓ Special education instruction salaries lower than budgeted due to changing student needs for instructional aides.
- ✓ Basic skill instruction salaries were lower than budgeted due to a reclassification of positions to curriculum facilitators.
- ✓ Out of district tuition private schools expenditures less than budgeted due to lower number of students than anticipated.
- ✓ General administration salaries lower than budgeted due to vacancies in the department; legal services higher due to the procedure for legal professional attendance at board meetings and additional legal needs for special education cases.
- School administration other purchased services were lower for administrators professional development cost than anticipated.
- ✓ Required maintenance school facilities cleaning/repair/maintenance costs were lower due to projects not being completed at end of the school year; and, general supplies were lower than anticipated.
- ✓ Other operation & maintenance of plant cleaning/maintenance/repair costs were lower than anticipated for small projects district wide; insurance costs were lower than anticipated.
- ✓ Transportation driver salaries were lower due to vacant positions, contracted services athletic trip were lower due to in-house drivers being utilized as opposed to contractors; contracted services joint agreements and in-lieu-of transportation were lower than anticipated; and, transportation supplies were lower due the decreased pricing for gasoline and diesel fuel.
- ✓ Unallocated benefits unemployment compensation was lower than anticipated and health benefits were lower than anticipated costs due a district-wide health benefits change to Direct15.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

✓ Capital Outlay – Replacement security servers were purchased for use districtwide.

#### Capital Assets

At the end of the fiscal year 2018, the school district had \$62,407,350 invested in land, buildings and improvements and machinery and equipment. Table 7 shows fiscal 2018 balances compared to 2017.

## Table 7Capital Assets (Net of Depreciation) at June 30

	2018	2017
Land Building and improvements Machinery and equipment	\$    6,849,273 52,175,859 2,551,388	\$   6,849,273 52,615,102 2,104,819
Totals	\$ 61,576,520	\$ 61,569,194

Overall, the capital assets increased \$7,326 from fiscal year 2017 to fiscal year 2018. This increase in net capital assets is because the depreciation of assets exceeded the cost of placing new assets into service. For more detailed information, please refer to Note 7 in the Notes to the Basic Financial Statements.

#### **Debt Administration**

As of June 30, 2018, the District had \$11,070,913 of outstanding debt including unamortized bond premium. Of this amount, \$2,624,672 is for compensated absences, \$1,051,241 for bus & equipment leases, and the balance of \$7,395,000 for bonds for school construction. In the May 2018, Standard & Poor's Rating Services re-affirmed the "AA+" rating on the District's bonds. This rating was based on the following characteristics:

- Access to a diversified and expanding economic base
- Above-average income levels
- Manageable debt levels
- History of strong financial and management operations

At June 30, 2018, the District's overall legal debt limit was \$224,610,595 and the non-electoral debt margin was \$217,215,595. For more detailed information, please refer to Note 8 in the Notes to the Basic Financial Statements. Following is a listing of all bond issues for which the District is currently paying debt service.

	Date of Issue	Original Amount of Issue	Balance Remaining
Partial refunding of 08-05-04 issue	03-26-13	18,700,000	7,395,000

#### For the Future

- It is the opinion of the Superintendent and Business Administrator that the Marlboro Township School District has historically maintained and continues to maintain a strong financial position. This was confirmed by the rating by Standard & Poor's of the District's bonds in May 2016, is discussed earlier. The District is proud of the community's support of its public schools.
- The Marlboro Township School District, along with many other public school districts in the state faces a difficult economic future since the primary sources of funding are property tax revenue and state aid. As a result, the financial well being of the District is tied in large measure to the

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (CONTINUED)

actions of the state legislature. Significant cuts in state funding and/or restrictions on the growth rate of the local property tax levy could have a substantial impact on the District's programs and services. The growth rate on local property taxes was restricted to 4% during the current fiscal year; however, recent legislation reduced the cap to 2% beginning with the 2011-2012 school year budget and continuing to the present.

- As a result of the strict financial constraints, it is increasingly more difficult to budget adequate funds for the maintenance of the district's aging facilities. The replacement of roofs and key mechanical systems in the future will require resources outside of the 2% allowable cap.
- With the continued concern of property taxes, it is important to highlight the areas of either shared services or buying cooperatives in an effort to reduce expenses. These areas include utilizing Educational Data Services for the purchase of classroom supplies, art supplies, maintenance supplies and copy paper. Gasoline and diesel fuel for all busses and maintenance vehicles is purchased through the Township. In June 2017, the district continued its cooperative pricing agreement with the Marlboro Township, for the provision and performance of electric generation service for the benefit of the Marlboro Township taxpayers. The District continues with its participation in insurance pool for workers compensation insurance purchased from New Jersey Schools Insurance Group and the District's legal liability insurance is purchased from Zurich Insurance at significant savings from the previous year. The District is constantly looking for other costs savings measures, including exploring further opportunities for future purchases jointly with other districts within the Freehold Regional area.
- In conclusion, the Marlboro Township Public School District has committed itself to financial excellence for many years. In addition, the District's system for financial planning, budgeting and internal financial controls are well regarded. We are pleased to report for a 16<sup>th</sup> consecutive year, the district was awarded a Certificate of Excellence in Financial Reporting for the fiscal year ended June 30, 2017 by the Association of School Business Officials International. The District plans to continue its sound fiscal management practices to meet the challenges of the future.

#### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the school district's finances and to show the school district's accountability for the money it receives. If you have questions about this report or need additional information, contact Cindy S. Barr-Rague, School Business Administrator/Board Secretary, Marlboro Township Board of Education, 1980 Township Drive, Marlboro, NJ 07746 or e-mail <u>cbarr-rague@marlboro.k12.nj.us</u>.

**Basic Financial Statements** 

## **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The statement of net position and the statement of activities display information about the District. These statements include the financial activities of the overall District; except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the District.

#### MARLBORO TOWNSHIP BOARD OF EDUCATION STATEMENT OF NET POSITION June 30, 2018

	Governmental Activities	Business-type Activities	Total
ASSETS	¢ 5 154 410	¢ 402.106	
Cash and cash equivalents	\$ 5,154,412	\$ 402,106	\$ 5,556,518
Receivables, net (Note 5) Inventory	983,771	13,122 47,968	996,893 47,968
Restricted assets (Note 4):	-	47,900	47,900
Reserve accounts - cash	7,198,986	_	7,198,986
Capital assets (Note 7):	7,190,900		7,190,900
Land	6,849,273	-	6,849,273
Building and building improvements, net	52,175,859	234,645	52,410,504
Machinery and equipment, net	2,551,388	125,008	2,676,396
Total assets	74,913,689	822,849	75,736,538
DEFERRED OUTFLOW OF RESOURCES			
Deferred loss on refunding	273,903	-	273,903
Deferred outflows related to pensions (Note 10)	7,750,764		7,750,764
Total deferred outflow of resources	8,024,667		8,024,667
Total assets and deferred outflow of resources	82,938,356	822,849	83,761,205
LIABILITIES			
Accounts payable	1,430,757	88,192	1,518,949
Due to Other Governments	1,233,350	-	1,233,350
Contracts payable - retainage	20,001	-	20,001
Payable to federal government	7,890	-	7,890
Payable to state government	78,873	-	78,873
Unearned revenue	106,793	61,450	168,243
Accrued interest	69,938	-	69,938
Noncurrent liabilities (Note 9):			
Due within one year	4,137,587	-	4,137,587
Due beyond one year	33,016,610		33,016,610
Total liabilities	40,101,799	149,642	40,251,441
DEFERRED INFLOW OF RESOURCES			
Deferred inflows related to pensions (Note 10)	5,819,150		5,819,150
Total deferred inflow of resources	5,819,150		5,819,150
Total liabilities and deferred inflow of resources	45,920,949	149,642	46,070,591
NET POSITION			
Net investment in capital assets	53,404,182	359,653	53,763,835
Restricted for:			
Excess surplus - current year	43,327	-	43,327
Excess surplus - prior years- designated for			
subsequent year's expenditures	315,622	-	315,622
Capital reserve account	2,587,412	-	2,587,412
Maintenance reserve account	4,611,574	-	4,611,574
Unrestricted	(23,944,710)	313,554	(23,631,156)
Total net position	\$ 37,017,407	\$ 673,207	\$ 37,690,614

#### MARLBORO TOWNSHIP BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Progran		n Revenues	
		Charges for	Operating Grants and	
Functions/Programs	Expenses	Services	Contributions	
Governmental activities:				
Instruction:				
Regular	51,708,987	88,000	13,274,655	
Special education	12,742,003	-	4,305,760	
Other instruction	4,188,185	119,364	1,104,241	
Nonpublic school programs	235,282	-	258,389	
Support services:				
Tuition	2,721,703	-	717,594	
Student & instruction related services	15,861,888	-	4,155,85	
General administrative services	2,425,769	-	639,569	
School administrative service	7,588,044	-	1,984,194	
Plant operations and maintenance	10,341,640	-	2,726,63	
Pupil transportation	6,840,307	-	1,908,28	
Business and other support services	2,284,908	-	602,43	
Interest & Other Charges	316,498	-	-	
Total governmental activities	117,255,214	207,364	31,677,61	
Business-type activities:				
Food Service	1,428,476	1,104,299	295,157	
Total business-type activities:	1,428,476	1,104,299	295,15	
Total primary government	118,683,690	1,311,663	31,972,76	

General revenues:

Taxes:

Property taxes, levied for general purposes, net

Taxes levied for debt service

Federal and State aid not restricted

Investment earnings

Miscellaneous income

Total general revenues

Change in Net Position Before Special and Extraordinary Items

Change in Net Position

Net Position—beginning Net Position—ending

C	Changes in Net Position	-
Governmental Activities	Business-type Activities	Total
(38,346,332)	-	(38,346,332)
(8,436,243)	-	(8,436,243)
(2,964,580)	-	(2,964,580)
23,107	-	23,107
(2,004,109)	-	(2,004,109)
(11,706,033)	-	(11,706,033)
(1,786,200)	-	(1,786,200)
(5,603,850)	-	(5,603,850)
(7,615,003)	-	(7,615,003)
(4,932,020)	-	(4,932,020)
(1,682,478)	-	(1,682,478)
(316,498)	-	(316,498)
(85,370,239)	-	(85,370,239)
<u> </u>	(29,026)	(29,026)
	(29,026)	(29,026)
(85,370,239)	(29,026)	(85,399,265)
71,901,926	-	71,901,926
3,044,386	-	3,044,386
12,804,932	-	12,804,932
12,021	-	12,021
318,528	-	318,528
88,081,793	-	88,081,793
	(20,022)	0.000 500
2,711,554	(29,026)	2,682,528
2,711,554	(29,026)	2,682,528
34,305,853	702,233	35,008,086
37,017,407	673,207	37,690,614

Net (Expense) Revenue and	
Changes in Net Position	

## FUND FINANCIAL STATEMENTS

The individual fund statements and schedules present more detailed information for the individual funds in a format that segregates information by fund type.

#### MARLBORO TOWNSHIP BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2018

		General Fund		Special Revenue Fund	Debt Service Fund		Total Governmental Funds		
ASSETS	•		•		•			•	
Cash and cash equivalents Receivables, net	\$	5,223,660 673,830	\$	- 309,941	\$		-	\$	5,223,660 983,771
Restricted cash and cash equivalents		7,198,986					-		7,198,986
Total assets	\$	13,096,476	\$	309,941	\$		-	\$	13,406,417
LIABILITIES AND FUND BALANCES Liabilities:									
Cash Overdraft	\$	-	\$	69,248	\$		-	\$	69,248
Accounts payable		1,367,618		63,139			-		1,430,757
Contracts payable - retainage		20,001		-			-		20,001
Payable to federal government		-		7,890			-		7,890
Payable to state government		-		78,873			-		78,873
Unearned revenue		16,002		90,791			-		106,793
Total liabilities		1,403,621		309,941			-		1,713,562
Fund Balances: Restricted for:									
Excess surplus - current year Excess surplus - prior years- designated for subsequent		43,327		-			-		43,327
year's expenditures		315,622		-			-		315,622
Capital reserve account		2,587,412		-			-		2,587,412
Maintenance reserve account		4,611,574		-			-		4,611,574
Committed for:									
Other purposes		1,896,829		-			-		1,896,829
Assigned for:									
Designated for subsequent year's expenditures		1,245,372		-			-		1,245,372
Unassigned, reported in: General Fund		992,719		_			_		992,719
Total fund balances		11,692,855					-		11,692,855
Total liabilities and fund balances	\$	13,096,476	\$	309,941	\$		-		,002,000
	-		<u> </u>	· · · ·	<u> </u>				
		ounts reported fo position (A-1) a	•		ties in	the staten	nent (	DI	

Accrued interest on long-term liabilities is not due and payable in the current period and therefore is not reported as a liability in the funds.		(69,938)
Deferred outflows and inflows of resources related to pensions and deferred charges		
or credits on debt refunding are applicable to future reporting periods and therefore		
are not reported in the funds.		
Deferred Outflows related to pensions		7,750,764
Deferred Inflows related to pensions		(5,819,150)
Deferred Outflows related to the loss on bond refunding of debt		273,903
Capital assets used in governmental activities are not financial resources and therefore are not reported in		
the funds. The cost of the assets is \$113,402,088 and the accumulated depreciation is \$51,825,568.		61,576,520
Accrued pension contributions for the June 30, 2018 plan year are not paid with current economic resources and are therefore not reported as a liability in the funds, but are		
included in accounts payable in the government-wide statement of net position.		(1,233,350)
Long-term liabilities, including net pension liability, bonds payable, bond premiums, compensated absences and capital leases are not due and payable in the current period and therefore are not reported as	;	
liabilities in the funds.		(37,154,197)
Net position of governmental activities	\$	37,017,407

#### MARLBORO TOWNSHIP BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	General Fund	Special Revenue Fund			
REVENUES					
Local sources:					
Local tax levy	\$ 71,901,926	\$-			
Tuition charges	88,000	-			
Interest Earnings	11,378	-			
Interest Earned on Capital Reserve Funds	643	-			
Miscellaneous	437,892	34,340			
Total - Local Sources	72,439,839	34,340			
State sources	24,164,494	196,355			
Federal sources	2,545	1,226,368			
Total revenues	96,606,878	1,457,063			
EXPENDITURES					
Current:					
Regular instruction	40,850,473	280,402			
Special education instruction	9,589,318	969,857			
Other instruction	3,495,268	-			
Nonpublic school programs	-	196,355			
Support services and undistributed costs:					
Tuition	2,271,409	-			
Student & instruction related services	13,154,581	-			
General administrative services	2,024,436	-			
School administrative services	6,280,594	-			
Plant operations and maintenance	8,630,659	-			
Pupil transportation	5,996,801	10,449			
Business and other support services	1,906,880	-			
Capital outlay	2,682,832	-			
Debt service:					
Interest	-	-			
Principal					
Total expenditures	96,883,251	1,457,063			
Excess (deficiency) of revenues					
over (under) expenditures	(276,373)				
OTHER FINANCING SOURCES (USES)					
Capital leases (non-budgeted)	605,500	-			
Total other financing sources and (uses)	605,500				
Net change in fund balances	329,127	-			
Fund balance—July 1	11,363,728	-			
Fund balance—June 30	\$ 11,692,855	\$ -			
	<u> </u>				

	Debt	Total					
	Service	Governmental					
	Fund	Funds					
\$	3,044,386	\$ 74,946,312					
+	-	88,000					
	-	11,378					
	-	643					
	-	472,232					
	3,044,386	75,518,565					
	0,011,000	10,010,000					
	676,847	25,037,696					
	-	1,228,913					
	3,721,233	101,785,174					
	-	41,130,875					
	-	10,559,175					
	-	3,495,268					
	-	196,355					
		,					
	-	2,271,409					
	-	13,154,581					
	-	2,024,436					
	-	6,280,594					
	-	8,630,659					
	-	6,007,250					
	-	1,906,880					
	-	2,682,832					
	151,235	151,235					
	3,570,000	3,570,000					
	3,721,235	102,061,549					
	(2)	(276,375)					
	-	605,500					
	-	605,500					
	(2)	329,125					
	2	11,363,730					
\$		\$ 11,692,855					
-		,,,					

#### MARLBORO TOWNSHIP BOARD OF EDUCATION RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Total net change in fund balances - governmental funds (from B-2)		\$ 329,125
Amounts reported for governmental activities in the statement of activities (A-2) are different because:		
Capital outlays are reported in governmental funds as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current fiscal year. Depreciation expense Capital outlay (net)	\$ (2,675,506) 2,682,832	7,326
Governmental funds report School District pension contributions as expenditures. However in the		
statement of activities, the cost of pension benefits earned is reported as pension expense. This is the amount by which pension benefits earned exceeded the School District's pension contributions in		
the current period.		(781,982)
Repayment of long-term debt principal and obligation of lease purchase agreements are an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position and is not reported in the statement of activities.		3,927,848
Proceeds from debt issues are a financing source in the governmental funds. They are not revenue in the statement of activities; issuing debt increases long-term liabilities in the statement of net assets. Capital Lease Proceeds		(605,500)
Governmental funds report the effect of premiums, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The net effect of these transactions is as follows:		
Amoritization of Loss on Bond Refunding		(251,771)
In the statement of activities, interest on long term debt is accrued, regardless of when due. In the governemental funds, interest is reported when due. The accruec interest adjustment is an additon to the reconciliation.		35,233
In the statement of activities, certain operating expenses, e.g., compensated absences (vacations) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are reported in the amount of financial resources used (paid). When the earned amount exceeds the paid amount, the difference is reduction in the reconciliation (-); when the paid amount		
exceeds the earned amount the difference is an addition to the reconciliation (+).		51,275
Change in net position of governmental activities		\$ 2,711,554

## PROPRIETARY FUND DETAIL STATEMENTS

Proprietary Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the District's board is that the costs of providing goods or services be financed through user charges.

**Food Services Fund** - This fund provides for the operation of the food services in all schools within the School District

#### MARLBORO TOWNSHIP BOARD OF EDUCATION STATEMENT OF NET POSITION PROPRIETARY FUND June 30, 2018

	Business-type Activity - Enterprise Fund Food Service		TOTALS		
ASSETS					
Current assets:					
Cash and cash equivalents	\$	402,106	\$	402,106	
Intergovernmental receivables		12,463		12,463	
Other accounts receivable		659		659	
Inventories		47,968		47,968	
Total current assets		463,196		463,196	
Noncurrent assets:					
Building improvements		364,554		364,554	
Less accumulated depreciation		(129,909)		(129,909)	
Furniture, machinery & equipment		384,444		384,444	
Less accumulated depreciation		(259,436)	_	(259,436)	
Total noncurrent assets		359,653		359,653	
Total assets		822,849		822,849	
LIABILITIES					
Current liabilities:					
Accounts payable		88,192		88,192	
Unearned revenue		61,450		61,450	
Total Liabilities		149,642		149,642	
NET POSITION					
Net Investment in capital assets		359,653		359,653	
Unrestricted		313,554		313,554	
Total net position	\$	673,207	\$	673,207	

## MARLBORO TOWNSHIP BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Operating revenues:	Business-type Activity - Enterprise Fund Food Service TOTALS					
Charges for services:						
Daily sales - reimbursable programs	\$	608,711	\$	608,711		
Daily sales - non-reimbursable programs		447,020		447,020		
Special functions		48,568		48,568		
Total operating revenues		1,104,299		1,104,299		
Operating expenses:						
Cost of sales - reimbursable		278,324		278,324		
Cost of sales - non-reimbursable		210,049		210,049		
Salaries		710,085		710,085		
Other purchased professional services	83,613			83,613		
General supplies	108,365			108,365		
Depreciation		38,040		38,040		
Total operating expenses		1,428,476		1,428,476		
Operating loss		(324,177)		(324,177)		
Nonoperating revenues:						
State sources:		40.000		40.000		
State school lunch program Federal sources:		12,833		12,833		
National school lunch program		170,469		170,469		
Food donation program		111,849		111,849		
Total nonoperating revenues		295,151		295,151		
Change in net position		(29,026)		(29,026)		
Total net position—beginning		702,233		702,233		
Total net position—ending	\$	673,207	\$	673,207		

#### MARLBORO TOWNSHIP BOARD OF EDUCATION STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	ess-type Activity terprise Fund Food Service	- TOTALS		
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from customers Payments to employees Payments to suppliers Net cash used in operating activities	\$ 1,142,896 (710,085) (682,935) (250,124)	\$	1,142,896 (710,085) (682,935) (250,124)	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: State Sources Federal Sources Net cash provided by non-capital financing activities	 12,833 170,469 183,302		12,833 170,469 183,302	
CASH FLOWS FROMFINANCING ACTIVITIES: Cost of equipment Net cash used in capital activities	 (114,643) (114,643)		(114,643) (114,643)	
Net increase in cash and cash equivalents Balances—beginning of year	 (181,465) 583,571		(181,465) 583,571	
Balances—end of year	\$ 402,106	\$	402,106	
Reconciliation of operating loss to net cash used in operating activities:				
Operating loss Adjustments to reconcile operating loss to net cash used in operating activities:	\$ (324,177)	\$	(324,177)	
Depreciation Food Distribution Program (Increase)/Decrease in receivables (Increase)/Decrease in inventories Increase/(Decrease) in Unearned Revenue Increase/(Decrease) in accounts payable Total adjustments	 38,040 111,849 3,998 1,997 34,599 (116,430) 74,053		38,040 111,849 3,998 1,997 34,599 (116,430) 74,053	
Net cash used in operating activities	\$ (250,124)	\$	(250,124)	

Noncash Noncapital Financing Activities:

During the year, the district received \$123,809 of food commodities from the U.S. Department of Agriculture.

## FIDUCIARY FUNDS DETAIL STATEMENTS

The Fiduciary Funds are used to account for funds received by the School District for a specific purpose.

**Private Purpose Scholarship Trust Fund** - This fiduciary fund is used to account for Scholarship Funds of the School District.

**Technology Trust Fund** - This fiduciary fund is used to account for repairs to students assigned Chromebooks.

**Private Purpose Unemployment Compensation/Insurance Trust Fund** - This fiduciary fund is used to account for unemployment remittance transactions of the School District.

Agency Funds are used to account for assets held by the School District as an agent for individuals, private organization, other governments and/or other funds.

**Student Activities Fund** - This agency fund is used to account for student funds held at the schools.

**Payroll Agency Fund** - This agency fund is used to account for the payroll transactions of the School District.

**Flexible Spending** - This agency fund is used to account for the flexible spending accounts held by the School District.

#### MARLBORO TOWNSHIP BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS June 30, 2018

Con	npensation		0,				Agency Funds
\$	525,953	\$	5,996	\$	2,477	\$	597,412
	525,953		5,996		2,477		597,412
	-		-		-		85,863 511,549
	-				-	\$	597,412
\$	525,953	\$	5,996	\$	2.477		
	Con Insu	525,953	Unemployment Compensation Tec Insurance Trust Tru \$ 525,953 \$ 525,953 - - -	Compensation Insurance Trust         Technology Trust Fund           \$ 525,953         \$ 5,996           525,953         5,996           -         -           -         -           -         -           -         -           -         -           -         -           -         -           -         -           -         -	Unemployment       Technology       Private         Insurance Trust       Trust Fund       Schola         \$ 525,953       \$ 5,996       \$         525,953       5,996       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         -       -       -         \$ 525,953       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -	Unemployment Compensation Insurance TrustTechnology Trust FundPrivate Purpose Scholarship Fund\$ 525,953\$ 5,996\$ 2,477525,9535,9962,477 <td< td=""><td>Unemployment Compensation Insurance Trust         Technology Trust Fund         Private Purpose Scholarship Fund         ////////////////////////////////////</td></td<>	Unemployment Compensation Insurance Trust         Technology Trust Fund         Private Purpose Scholarship Fund         ////////////////////////////////////

The accompanying Notes to the Basic Financial Statements are an integral part of this statement.

# MARLBORO TOWNSHIP BOARD OF EDUCATION STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIDARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Cor	mployment mpensation rance Trust	echnology rust Fund	Private Purpose Scholarship Fund		
ADDITIONS			 			
Contributions:						
Local contributions	\$	125,000	\$ -	\$	100	
Chromebook Usage Fee		-	30,801		-	
Total Contributions		125,000	 30,801		100	
Total additions		125,000	 30,801		100	
DEDUCTIONS						
Scholarships awarded		-	-		350	
Chromebook repairs		-	49,856		-	
Total deductions		-	49,856		350	
Change in net position		125,000	(19,055)		(250)	
Net position—beginning of the year		400,953	 25,051		2,727	
Net position—end of the year	\$	525,953	\$ 5,996	\$	2,477	

The accompanying Notes to the Basic Financial Statements are an integral part of this statement.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

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The financial statements of Marlboro Township School District (the "School District") have been prepared to conform with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant of these policies.

## **Description of the Reporting Entity**

The School District is a Type II district located in Monmouth County, State of New Jersey. As a Type II district, the School District functions independently through a Board of Education (the "Board"). The Board is comprised of nine members elected to three-year terms. These terms are staggered so that three member's terms expire each year. The Superintendent is appointed by the Board to act as executive officer of the School District. The purpose of the School District is to educate students in grades K through 8 at its eight instructional buildings and operates a transportation depot, buildings and grounds office, and an administrative building. The School District has an approximate enrollment at June 30, 2018 of 4,833 and is one of the largest K through 8 districts in Monmouth County.

The primary criterion for including activities within the School District's reporting entity, as set forth in Section 2100 of the GASB *Codification of Governmental Accounting and Financial Reporting Standards*, is whether:

- the organization is legally separate (can sue or be sued in their own name);
- the School District holds the corporate powers of the organization;
- the School District appoints a voting majority of the organization's board
- the School District is able to impose its will on the organization;
- the organization has the potential to impose a financial benefit/burden on the School District
- there is a fiscal dependency by the organization on the School District

There were no additional entities required to be included in the reporting entity under the criteria as described above, in the current fiscal year. Furthermore, the School District is not includable in any other reporting entity on the basis of such criteria.

### Component Units

GASB Statement No.14. The Financial Reporting Entity, provides guidance that all entities associated with a primary government are potential component units and should be evaluated for inclusion in the financial reporting entity. A primary government is financially accountable not only for the organizations that make up its legal entity but also for legally separate organizations that meet the criteria established by GASB Statement No. 14, as amended by GASB Statement No. 39, Determining Whether Certain Organizations are Component Units, and GASB 61, The Financial Reporting Entity: Omnis – an Amendment of GASB Statements No. 14 and No. 34. The School District had no component units as of for the year ended June 30, 2018.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

**Government-wide Financial Statements -** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation (Cont'd)

The government-wide financial statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. It is the policy of the School District to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements -** The School District segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Fund financial statements report detailed information about the School District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a single column. Internal service funds are aggregated and presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The governmental funds are accounted for on the "flow of current financial resources" measurement focus. This measurement focus is based on the concept of accountability, which includes measuring inter period equity whether current year revenues were sufficient to pay for current year services. The proprietary fund is accounted for on an "economic resources" measurement focus. Accordingly, statement of revenues, expenses and changes in fund net position for the proprietary fund reports increases and decreases in total economic worth. The private-purpose trust fund is reported using the economic resources measurement focus.

**Governmental Funds** - Governmental funds are those through which most School District functions are financed. The acquisition, use, and balances of the School District's expendable financial resources and the related liabilities, except those accounted for in the proprietary fund and fiduciary funds, are accounted for through the governmental funds. The measurement focus is upon determination of changes in financial resources rather than upon determination of net income. The following are the School District's major governmental funds:

**General Fund** - The general fund is the primary operating fund of the School District. It is used to account for all financial resources except those required to be accounted for in another fund. Included are certain expenditures for vehicles and movable instructional or non-instructional equipment classified in the capital outlay sub-fund.

As required by the New Jersey State Department of Education, the School District includes budgeted capital outlay in this fund. Accounting principles generally accepted in the United States of America, as they pertain to governmental entities, state that general fund resources may be used to directly finance capital outlays for long-lived improvements as long as the resources in such cases are derived exclusively from unrestricted revenues.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation (Cont'd)

### Fund Financial Statements (Cont'd)

### **Governmental Funds (Cont'd)**

**General Fund (Cont'd)** - Resources for budgeted capital outlay purposes are normally derived from State of New Jersey aid, ad valorem tax revenues, and appropriated fund balance. Expenditures are those which result in the acquisition of or additions to capital assets for land, existing buildings, improvements of grounds, construction of buildings, additions to, or remodeling of buildings, and the purchase of built-in equipment.

**Special Revenue Fund** - The special revenue fund is used to account for and report the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted or committed to expenditures for specified purposes other than debt service or capital projects.

**Capital Projects Fund** - The capital projects fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets, other than those financed by proprietary funds. The financial resources are derived from New Jersey Economic Development Authority grants, temporary notes, or serial bonds which are specifically authorized by the voters as a separate question on the ballot either during the annual election or at a special election.

**Debt Service Fund** - The debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

### Proprietary Funds

Proprietary funds are used to account for the School District's ongoing organizations and activities, which are operated and financed in a manner similar to those found in the private sector. The measurement focus is upon the determination of net income. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

The School District maintains the following enterprise funds:

**Food Service Fund** - This fund accounts for the financial transactions related to the food service operations of the School District. The Food Service Fund is utilized to account for operations that are financed and operated in a manner similar to private business enterprises. The stated intent is that the cost (i.e. expenses including depreciation and indirect costs) of providing goods or services to the students on a continuing basis are financed or recovered primarily through user charges.

### **Fiduciary Funds**

Fiduciary funds are used to account for assets held by the School District on behalf of outside related organizations or on behalf of other funds within the School District. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. The School District maintains the following fiduciary funds:

## Measurement Focus, Basis of Accounting and Financial Statement Presentation (Cont'd)

## Fund Financial Statements (Cont'd)

## Fiduciary Funds (Cont'd)

**Agency Funds -** Agency funds are used to account for assets held by the School District in a trustee capacity or as an agent for individuals, private organizations, other governments, and / or other funds (i.e., payroll and student activities). The School District retains no equity interest in these funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District maintains the following agency funds: student activity fund, payroll agency fund and flexible spending fund.

**Private-Purpose Trust Funds -** Private-purpose trust funds are used to account for the principal and income for all other trust arrangements that benefit individuals, private organizations, or other governments. The School District maintains the following private-purpose trust funds:

<u>Scholarship Fund</u> - Revenues consist of donations and interest income. Expenditures represent scholarships for future teachers, which are awarded in accordance with the trust requirements.

<u>New Jersey Unemployment Compensation Insurance Trust Fund</u> - Revenues consist of contributions that have been included in the annual budget of the School District, employee payroll withholdings, and interest income. Expenditures represent claims incurred for unemployment.

<u>Technology Trust Fund</u> – Revenues consist of usage fees in relation to the District's Chromebooks. Expenditures consist of necessary repairs to those Chromebooks.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included in business-type activities column.

### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation (Cont'd)

## Basis of Accounting (Cont'd)

#### Modified Accrual

Under the modified accrual basis, revenues are recognized in the accounting period in which they become susceptible to accrual, i.e. both available and measurable. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Significant revenues susceptible to accrual include ad valorem taxes, reimbursable-type grants, and interest on investments. The School District considers all revenues, with the exception of the expenditure-driven grants, as available if they are collected within sixty (60) days after fiscal year-end. The expenditure driven grants are considered available if received within one fiscal year from the balance sheet date. Property tax revenue is recognized when taxes are received, except at fiscal year end when revenue is recognized for taxes received by the School District within sixty (60) days subsequent to fiscal year end. Expenditures are recognized in the accounting period in which the liability is incurred. However, exceptions include the amount of unmatured principal and interest on general long-term debt, compensated absences, claims and judgments and certain prepaids which are recognized when due / paid.

In applying the susceptible to accrual concept to revenues from federal and state sources, the legal contractual requirements of the numerous individual programs are used as guidance. Revenue from grants and entitlements is recognized when all eligibility requirements have been satisfied. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before the School District will receive any amounts; therefore, revenues are recognized based on the occurrence of expenditures. In the other type, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed legal and contractual requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met. In cases where monies are received and all eligibility requirements, including timing, have been satisfied, but the occurrence of expenditure has yet to happen, amounts are reported as unearned revenue. Conversely, where monies are received but eligibility requirements, including timing, have yet to be satisfied, such amounts are reported as deferred inflows of resources.

### **Accrual**

Under the accrual basis of accounting, revenues are recognized in the period earned and expenses are recognized in the period incurred.

### **Revenue Recognition**

**Property Taxes -** Ad valorem (property) taxes are susceptible to accrual. As under New Jersey State Statute, a municipality is required to remit to its school district the entire balance of taxes in the amount voted upon or certified, prior to the end of the school year. The School District records the entire approved tax levy as revenue (accrued) at the start of the fiscal year since the revenue is both measurable and available. The School District is entitled to receive moneys under the established payment schedule and the unpaid amount is considered to be an "accounts receivable". The Township of Marlboro annually levies taxes based on assessed value and collects taxes on a quarterly basis, commencing February 1 and subsequently on May 1, August 1 and

### Measurement Focus, Basis of Accounting and Financial Statement Presentation (Cont'd)

## Basis of Accounting (Cont'd)

## Revenue Recognition (Cont'd)

**Property Taxes (Cont'd)** - November 1 of the calendar year. Property taxes not collected as of November 1 are deemed delinquent and subject to lien. Tax liens are issued subsequent to April 1 of the succeeding year if property taxes remain delinquent.

When both restricted and unrestricted resources are available for use, it is the School District's policy to use restricted resources first, and then unrestricted resources as they are needed.

With the exception of the restricted formula aids recorded in the special revenue fund, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School district must provide local resources are provided to the School District on a reimbursement basis. The School District did not receive any restricted formula aid during the fiscal year.

## Budgets / Budgetary Control

Annual appropriated budgets are prepared in the spring of each fiscal year for the general, special revenue, and debt service funds, and are submitted to the county office. In accordance with P.L. 2011, c. 202, the School District passed a resolution to move the school board election to the first Tuesday after the first Monday in November, starting in November of 2013, to be held simultaneously with the general election. As a result, a vote is not required on the School District's general fund tax levy for the budget year, other than the general fund tax levy required to support a proposal for additional funds, if any. Budgets are prepared using the modified accrual basis of accounting. The legal level of budgetary control is established at line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the minimum chart of accounts referenced in N.J.A.C. 6A:23A-16.2(f)1. Transfers of appropriations may be made by school board resolution at any time during the fiscal year in accordance with N.J.A.C. 6A:23A-13.3. The overexpenditures in the general fund are due to the inclusion of the non-budgeted on-behalf payments made by the State of New Jersey as District expenditures. These amounts are offset by related revenues and as such do not represent budgetary overexpenditures.

Formal budgetary integration into the accounting system is employed as a management control device during the year. For governmental funds there are no substantial differences between the budgetary basis of accounting and generally accepted accounting principles, with the exception of the legally mandated revenue recognition of the one or more June state aid payments for budgetary purposes only, and the special revenue fund. N.J.S.A. 18A:22-44.2 provides that in the event a state school aid payment is not made until the following school budget year, school districts must record the delayed one or more June state aid payments as revenue, for budget purposes only, in the current school budget year. The bill provides legal authority for school districts to recognize this revenue in the current budget year. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year-end.

The accounting records of the special revenue fund are maintained on the budgetary basis. The budgetary basis differs from GAAP in that the budgetary basis recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. Sufficient supplemental records are maintained to allow for the presentation of GAAP basis financial reports.

## Budgets / Budgetary Control (Cont'd)

The budget, as detailed on Exhibit C-1, Exhibit C-2, and Exhibit I-3, includes all amendments to the adopted budget, if any.

Exhibit C-3 presents a reconciliation of the general fund revenues and special revenue fund revenues and expenditures from the budgetary basis of accounting, as presented in the general fund budgetary comparison schedule and the special revenue fund budgetary comparison schedule, to the GAAP basis of accounting as presented in the statement of revenues, expenditures and changes in fund balances - governmental funds. Note that the School District does not report encumbrances outstanding at fiscal year-end as expenditures in the general fund since the general fund budget follows the modified accrual basis of accounting, with the exception of the aforementioned revenue recognition policy for the one or more June state aid payments.

### Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded to reserve a portion of the applicable appropriation, is utilized for budgetary control purposes. Encumbrances are a component of fund balance at fiscal year-end as they do not constitute expenditures or liabilities, but rather commitments related to unperformed contracts for goods and services. Open encumbrances in the governmental funds, other than the special revenue fund, which have not been previously restricted, committed, or assigned, should be included within committed or assigned fund balance, as appropriate.

Open encumbrances in the special revenue fund, however, for which the School District has received advances of grant awards, are reflected on the balance sheet as unearned revenues at fiscal year-end.

The encumbered appropriation authority carries over into the next fiscal year. An entry will be made at the beginning of the next fiscal year to increase the appropriation reflected in the certified budget by the outstanding encumbrance amount as of the current fiscal year end.

### Cash, Cash Equivalents and Investments

Cash and cash equivalents, for all funds, include petty cash, change funds, cash in banks and all highly liquid investments with a maturity of three months or less at the time of purchase and are stated at cost plus accrued interest. Such is the definition of cash and cash equivalents used in the statement of cash flows for the proprietary funds. U.S. treasury and agency obligations and certificates of deposit with maturities of one year or less when purchased are stated at cost. All other investments are stated at fair value.

New Jersey school districts are limited as to the types of investments and types of financial institutions they may invest in. N.J.S.A. 18A:20-37 provides a list of permissible investments that may be purchased by New Jersey school districts.

N.J.S.A. 17:9-41 et seq. establishes the requirements for the security of deposits of governmental units. The statute requires that no governmental unit shall deposit public funds in a public depository unless such funds are secured in accordance with the Governmental Unit Deposit Protection Act ("GUDPA"), a multiple financial institutional collateral pool, which was enacted in 1970 to protect governmental units from a loss of funds on deposit with a failed banking institution in New Jersey. Public depositories include State or federally chartered banks, savings banks or associations located in or having a branch office in the State of New Jersey, the deposits of which are federally insured. All public depositories must pledge collateral, having a market value at least equal to five percent of the average daily balance of collected public funds, to secure the deposits of governmental units. If a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the amount of their deposits to the governmental units.

#### Inventories

Inventories are valued at cost, which approximates market. The costs are determined on a first-in, firstout method.

Inventories recorded on the district-wide financial statements and in the proprietary fund types are recorded as expenses when consumed rather than when purchased. Inventory consists of donated and purchased food.

The value of federal donated commodities as reflected on Schedule A (required by the Single Audit Act, Amendments of 1996) is the difference between market value and cost of the commodities at the date of purchase and has been included as an item of non-operating revenue in the financial statements.

#### Prepaid Expenses

Prepaid expenses recorded on the government-wide financial statements represent deposits made to the School District for services that will take place in the period beyond June 30, 2018.

In the governmental fund financial statements, an asset for these deposits was created, and the expenditure allocation to future accounting periods is required. This is consistent with the basic governmental concept that only expendable financial resources are reported by a specific fund.

#### Short-Term Interfund Receivables/Payables

Short-term interfund receivables/payables (internal balances) represent amounts that are owed, other than charges for goods or services rendered to/from a particular fund within the School District, and that are due within one year. Such balances are eliminated in the statement of net position to minimize the grossing up of internal balances, this leaving a new amount due between the governmental and business-type activities that are eliminated in the total government column. Balances with fiduciary activities are not considered to be internal balances; therefore, such balances appear on the statement of net position.

### Capital Assets

Capital assets represent the cumulative amount of capital assets owned by the School District. Purchased capital assets are recorded as expenditures in the governmental fund financial statements and are capitalized at cost on the government-wide statement of net position and proprietary fund statement of net position. In the case of gifts or contributions, such capital assets are recorded at acquisition value at the date received.

The School District's capitalization threshold is \$2,000. Other costs incurred for repairs and maintenance are expensed as incurred. All reported capital assets, except land and construction in progress, are depreciated.

Depreciation is computed using the straight-line method over the following estimated useful lives:

Description	Estimated Lives
Building and Improvements	50 years
Instructional Equipment Office and Computer Equipment	10 years 10 years
Vehicles	10 years

The School District does not possess any infrastructure assets.

## Deferred Outflows and Deferred Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future periods and so will not be recognized as an inflow of resources (revenue) until that time.

### Deferred Loss on Refunding of Debt

Deferred loss on refunding arising from the issuance of the refunding bonds is recorded as a deferred outflow of resources. It is amortized in a systematic and rational manner over the duration of the related debt as a component of interest expense.

## Unearned Revenue

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied and is recorded as a liability until the revenue is both measurable and the School District is eligible to realize the revenue.

### **Compensated Absences**

Compensated absences are payments to employees for accumulated time such as paid vacation and sick pay. A liability for compensated absences that is attributable to services already rendered, and that are not contingent on a specific event that is outside the control of the School District and its employees, is accrued as the employees earn the rights to the benefits. Compensated absences that relate to future services, or that are contingent on a specific event that is outside the control of the School District and its employees, are accounted for in the period in which such services are rendered or in which such events take place.

The School District uses the vesting method to calculate the compensated absences amount. The entire compensated absence liability, including the employer's share of applicable taxes, is reported on the government-wide financial statements. The portion related to employees in the proprietary funds is recorded at the fund level. The current portion is the amount estimated to be used in the following fiscal year. An expenditure is recognized in the governmental funds as payments come due each period, for example, as a result of employee resignations and retirements. Compensated absences not recorded at the fund level represent a reconciling item between the fund level and government-wide presentations.

### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner, and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits, and contractually required pension contributions that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are normally expected to be paid with expendable available financial resources. Bonds are recognized as a liability on the governmental fund financial statements when due.

#### **Bond Discounts / Premiums**

Bond discounts / premiums arising from the issuance of long-term debt (bonds) are amortized over the life of the bonds, in systematic and rational method, as a component of interest expense. Bond discounts / premiums are presented as an adjustment of the face amount of the bonds on the government-wide statement of net position and on the proprietary fund statement of net position.

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position of the Public Employees' Retirement System (PERS) and Teacher's Pension and Annuity Fund (TPAF) and additions to/deductions from the PERS's and TPAF's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Net Position

Net position represents the difference between the summation of assets and deferred outflows of resources, and the summation of liabilities and deferred inflows of resources. Net position is classified into the following three components:

*Net Investment in Capital Assets* - This component represents capital assets, net of accumulated depreciation, net of outstanding balances of borrowings used for the acquisition, construction, or improvement of those assets.

**Restricted** - Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**Unrestricted** - Net position is reported as unrestricted when it does not meet the criteria of the other two components of net position.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### Fund Balance

The School District reports fund balance in classifications that comprise a hierarchy based primarily on the extent to which the School District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The School District's classifications, and policies for determining such classifications, are as follows:

**Non-spendable -** The non-spendable fund balance classification includes amounts that cannot be spent either because it is not in spendable form or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, such as inventories and prepaid amounts.

**Restricted** - The restricted fund balance classification includes amounts that are restricted to specific purposes. Such restrictions, or constraints, are placed on the use of resources either by being (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed -** The committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the School District's highest

## Fund Balance (Cont'd)

level of decision-making authority, which, for the School District, is the Board of Education. Such formal action consists of an affirmative vote by the Board of Education, memorialized by the adoption of a resolution. Once committed, amounts cannot be used for any other purpose unless the Board of Education removes, or changes, the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

**Assigned -** The assigned fund balance classification includes amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. *Intent* is expressed by either the Board of Education or by the business administrator, to which the Board of Education has delegated the authority to assign amounts to be used for specific purposes. Such authority of the business administrator is established by way of a formal job description for the position, approved by the Board of Education.

**Unassigned -** The unassigned fund balance classification is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, it is the policy of the School District to spend restricted fund balances first. Moreover, when an expenditure is incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used, it is the policy of the School District to spend fund balances, if appropriate, in the following order: committed, assigned, then unassigned.

## Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures / expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources / uses in governmental funds and after non-operating revenues / expenses in proprietary funds. Reimbursements from funds responsible for particular expenditures / expenses to the funds that initially paid for them are not presented on the financial statements.

### Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### Impact of Recently Issued Accounting Principles

### **Adopted Accounting Pronouncements**

The following GASB Statements became effective for the fiscal year ended June 30, 2018:

### Impact of Recently Issued Accounting Principles (Cont'd)

### Adopted Accounting Pronouncements (Cont'd)

Statement No. 75, Accounting and Financial Reporting for Post-Employment Benefits Other than Pensions. This Statement replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Post- Employment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agency Employers and Agent Multi-Employer Plans, for OPEB Statement No. 74, Financial Reporting for Post-Employment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB Plans.

Statement No. 82, Pension Issues – an amendment of GASB Statements No. 67, 68 and No. 73. The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. This Statement will be effective for the year ended June 30, 2018.

#### **Recently Issued Accounting Pronouncements**

The GASB has issued the following Statements which will become effective in future fiscal years as shown below:

Statement No. 83, Certain Asset Retirement Obligations. An asset retirement obligation is a legally enforceable liability associated with the retirement of a tangible capital asset. Statement No. 83 establishes guidance for determining the timing and pattern of recognition for liabilities and corresponding deferred outflow of resources related to such obligations. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Management does not expect this Statement to have a material impact on the School District's financial statements.

Statement No. 84, Fiduciary Activities. The Statement intends to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. To that end, Statement No. 84 establishes criteria for identifying fiduciary activities of all state and local governments and clarifies whether and how business-type activities should report their fiduciary activities. Statement No. 84 is effective for reporting periods beginning after December 15, 2018. Management has not yet determined the potential impact on the School District's financial statements.

Statement No. 87, Leases. Statement No. 87 establishes a single approach to accounting for and reporting leases by state and local governments. The GASB based the new standard on the principle that leases are financing of the right to use an underlying asset. Statement No. 87 is effective for reporting periods beginning after December 15, 2019. Management has not yet determined the potential impact on the School District's financial statements.

Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements. The Governmental Accounting Standards Board (GASB) has issued a new standard with guidance the GASB believes will enhance debt-related disclosures in notes to financial statements, including those addressing direct borrowings and direct placements. The new standard clarifies which liabilities governments should include in their note disclosures related to debt. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Management has not yet determined the potential impact on the School District's financial statements.

### Subsequent Events

The District has evaluated subsequent events occurring after June 30, 2018 through February 15, 2019, which is the date the financial statements were available to be issued. See Note 23 for additional information.

# Note 2: CASH AND CASH EQUIVALENTS

<u>Custodial Credit Risk Related to Deposits</u> - Custodial credit risk is the risk that, in the event of a bank failure, the School District's deposits might not be recovered. Although the School District does not have a formal policy regarding custodial credit risk, N.J.S.A. 17:9-41 et seq. requires that governmental units shall deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act (GUDPA). Under the Act, the first \$250,000 of governmental deposits in each insured depository is protected by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the School District in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled agency funds such as salary withholdings, and student activity funds, or funds that may pass to the School District relative to the happening of a future condition. Such funds are shown as uninsured and uncollateralized in the schedule below.

As of June 30, 2018, the School District's bank balances of \$14,237,247 were exposed to custodial credit risk as follows:

Insured under FDIC and GUDPA Uninsured and Uncollateralized	\$ 12,783,016 1,454,231
	\$ 14,237,247

# Note 3: INVESTMENTS

New Jersey school districts are limited as to the types of investments and types of financial institutions they may invest in. N.J.S.A. 18A:20-37 provides a list of permissible investments that may be purchased by New Jersey school districts. These permissible investments generally include bonds or other obligations of the United States of America or obligations guaranteed by the United States of America, government money market mutual funds, any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, bonds or other obligations of the School District or other obligations approved by the Division of Investment in the Department of Treasury for investment by school districts, local government investment pools, deposits with the State of New Jersey Cash Management Fund, and agreements for the purchase of fully collateralized securities with certain provisions. The School District has no investment policy that would further limit its investment choices, nor does it have any investments at June 30, 2018.

# Note 4: RESERVE ACCOUNTS

**<u>Capital Reserve</u>**- A capital reserve account was established by the School District in inclusion of \$925,000 on June 30, 1997 for the accumulation of funds for use as capital outlay expenditures in subsequent fiscal years. The capital reserve account is maintained in the general fund and its activity is included in the general fund annual budget.

Funds placed in the capital reserve account are restricted to capital projects in the School District's approved Long Range Facilities Plan ("LRFP"). Upon submission of the LRFP to the Department, a school district may increase the balance in the capital reserve by appropriating funds in the annual general fund budget certified for taxes or by transfer by board resolution at fiscal year-end (June 1 to June 30) of any unanticipated revenue or unexpended line-item appropriation amounts, or both. A school district may also appropriate additional amounts when the express approval of the voters has been obtained by either a separate proposal at budget time or by a special question at one of the four special elections authorized pursuant to N.J.S.A. 19:60-2. Pursuant to N.J.A.C. 6A:23A-14.1(g), the balance in the account cannot at any time exceed the local support costs of uncompleted capital projects in its approved LRFP.

# Note 4: <u>RESERVE ACCOUNTS (CONT'D)</u>

The activity of the capital reserve for the July 1, 2017 to June 30, 2018 fiscal year is as follows:

Beginning Balance, July 1, 2017	\$ 2,337,412
Increased by: Resolution dated June 19, 2018	250,000
Ending Balance, June 30, 2018	\$ 2,587,412

The June 30, 2017 LRFP balance of local support costs of uncompleted projects at June 30, 2018 is \$19,266,426. The withdrawals from the capital reserve were for use in a Department of Education approved facilities projects, consistent with the School District's LRFP.

<u>Maintenance Reserve</u> - A maintenance reserve account was established by the Marlboro Township School District on June 30, 1997, for the accumulation of funds for use as maintenance expenditures in subsequent fiscal years. The maintenance reserve account is maintained in the general fund and its activity is included in the general fund annual budget.

The maintenance reserve account is used to accumulate funds for the required maintenance of a facility in accordance with the EFCFA (N.J.S.A.18A:7G-9) as amended by P.L. 2004, c. 73 (S1701). Districts may only increase the balance in the maintenance reserve account by appropriating funds in the annual general fund budget certified for taxes (N.J.A.C. 6A:23A-14.2) or by deposit of any unanticipated revenue or unexpended line-item appropriation by board resolution at year end. The board resolution for deposit at year end into a maintenance reserve account must be made between June 1 and June 30 of the budget year. EFCFA requires that upon District completion of a school facilities project, the district must submit a plan for the maintenance of that facility.

The activity of the maintenance reserve for the July 1, 2017 to June 30, 2018 fiscal year is as follows:

Beginning Balance, July 1, 2017	\$ 4,360,234
Increased by: Resolution dated June 19, 2018	 750,000
Decreased by:	5,110,234
Decreased by: Withdrawal for Improvements (Middle School Chiller)	 (498,660)
Ending Balance, June 30, 2018	\$ 4,611,574

# Note 5: ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2018 consisted of accounts (fees) and intergovernmental grants. All receivables are considered collectible in full due to the stable condition of state programs and the current fiscal year guarantee of federal funds.

Accounts receivable as of fiscal year end for the School District's individual major and fiduciary funds, in the aggregate, are as follows:

# Note 5: ACCOUNTS RECEIVABLE (CONT'D)

	Governme	ental Funds	_		
		Special	Total	Proprietary Fund	Total
	General	Revenue	Governmental	Food Service	Business-Type
Description	<u>Fund</u>	<u>Fund</u>	Activities	Fund	<u>Activities</u>
Intergovernmental Other	\$ 620,185 53,645	\$ 309,941 -	\$        930,126 53,645	\$ 12,463 659	\$     12,463 <u>659</u>
Total	\$ 673,830	\$ 309,941	\$ 983,771	\$ 13,122	\$ 13,122

# Note 6: INVENTORY

Inventory recorded at June 30, 2018 in business-type activities on the government-wide statement of net position, and on the proprietary fund statement of net position, consisted of the following:

	Food					
	 Service					
Food	\$ 38,715					
Supplies	 9,253					
Total	\$ 47,968					

# Note 7: CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2018 is as follows:

	Balance July 1, 2017			Additions	Retirements			Balance June 30, <u>2018</u>
Governmental Activities:								
Capital assets not being depreciated:							•	
Land	\$	6,849,273	\$	-	\$	-	\$	6,849,273
Total Capital Assets not being depreciated		6,849,273		-		-		6,849,273
Capital Assets being depreciated:								
Buildings and Improvements		95,452,469		1,775,129		-		97,227,598
Equipment		8,786,127		907,703		(368,613)		9,325,217
Total Capital Assets being depreciated		104,238,596		2,682,832		(368,613)		106,552,815
Less: Accumulated Depreciation:								
Buildings and Improvements		(42,910,669)		(2,141,070)		-		(45,051,739)
Equipment		(6,608,006)		(534,436)		368,613		(6,773,829)
Total Accumulated Depreciation		(49,518,675)		(2,675,506)		368,613		(51,825,568)
Total Capital Assets being depreciated, net		54,719,921		7,326		-		54,727,247
Total Governmental Activities Capital Assets, net	\$	61,569,194	\$	7,326	\$	_	\$	61,576,520

# Note 7: CAPITAL ASSETS (CONT'D)

	Balance July 1,				Balance June 30,	
	<u>2017</u>		Additions	Re	<u>tirements</u>	<u>2018</u>
Business-Type Activities:						
Buildings and Improvements	\$ 301,423	\$	63,132	\$	-	\$ 364,555
Equipment	332,934		51,509		-	384,443
	 634,357		114,641		-	748,998
Less: Accumulated Depreciation:						
Buildings and Improvements	(116,590)		(13,318)		-	(129,908)
Equipment	(234,717)		(24,720)		-	(259,437)
	 (351,307)		(38,038)		-	(389,345)
Total Business-Type Activities Capital						
Assets, net	\$ 283,050	\$	76,603	\$	-	\$ 359,653

Depreciation expense was charged to functions / programs of the School District as follows:

Governmental Activities:	
Regular Instruction	\$2,424,137
Special Instruction	89,529
Student & Instruction Related Services	99,484
School Administrative Services	62,356
Total Depreciation Expense – Governmental Activities	<u>\$2,675,506</u>
Business Type Activities:	
Food Service – Total Depreciation Expense	<u>\$ 38,040</u>

# Note 8: INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

There were no individual receivables/payables balances at June 30, 2018. Interfund receivables and payables predominantly result from payments made by certain funds on behalf of other funds.

There were no interfund transfers for the year ended June 30, 2018.

## Note 9: LONG-TERM LIABILITIES

During the fiscal year ended June 30, 2018, the following changes occurred in long-term obligations:

	Balance July 1, 2017		Additions		Reductions		Balance <u>June 30, 2018</u>		Due Within <u>One Year</u>	
Governmental Activities:										
Bonds Payable:										
General Obligation Bonds	\$	10,965,000	\$	-	\$	(3,570,000)	\$	7,395,000	\$	3,650,000
Total Bonds Payable		10,965,000		-		(3,570,000)		7,395,000		3,650,000
Other Liabilities:										
Capital Lease Obligations		803,589		605,500		(357,848)		1,051,241		353,790
Net Pension Liability		33,516,037		-		(7,432,753)		26,083,284		-
Compensated Absences		2,675,947		186,519		(237,794)		2,624,672		133,797
Total Other Liabilities		36,995,573		792,019		(8,028,395)		29,759,197		487,587
Governmental Activities Long-										
Term Liabilities	\$	47,960,573	\$	792,019	\$	(11,598,395)	\$	37,154,197	\$	4,137,587

The bonds payable are generally liquidated by the debt service fund, while obligations under capital lease and compensated absences are liquidated by the general fund.

**Bonds Payable** - Bonds and loans are authorized in accordance with State law by the voters of the municipality through referendums. All bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the School District are general obligation bonds.

On March 26, 2013, the School District issued \$18,700,000 general obligation bonds at interest rates varying from 0.438% to 1.919% to refund prior years bonds. The final maturity of these bonds will be July 15, 2019. The bonds will be paid from property taxes.

Principal and interest due on bonds outstanding is as follows:

Fiscal Year Ending			
<u>June 30,</u>	Principal	<u>Interest</u>	<u>Total</u>
	-		
2019	\$ 3,650,000	\$ 99,716	\$ 3,749,716
2020	3,745,000	35,933	3,780,933
	\$ 7,395,000	\$ 135,649	\$ 7,530,649
-			

**Bonds Authorized but not Issued** - As of June 30, 2018, the School District had no authorizations to issue additional bonded debt.

**Obligations under Capital Lease** - The School District is leasing 54-passenger school busses and 16-passenger vans totaling \$1,770,514 under capital leases. All capital leases are for terms of four to five years. The following is a schedule of the future minimum lease payments under these capital leases, and the present value of the net minimum lease payments at June 30, 2018.

## Note 9: LONG-TERM LIABILITIES (CONT'D)

Fiscal Year Ending	
<u>June 30,</u>	
2019	\$ 372,724
2020	344,743
2021	248,224
2022	 125,953
Total Minimum Lease Payments	1,091,644
Less: Amount Representing Interest	 (40,403)
Present Value of Minimum Lease Payments	\$ 1,051,241

<u>Compensated Absences</u> - Compensated absences will be paid from the fund from which the employees' salaries are paid.

## Note 10: PENSION OBLIGATIONS

## Public Employees' Retirement System (PERS)

Plan Description - The State of New Jersey, Public Employees' Retirement System (PERS) is a costsharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about PERS, please refer to Division's Comprehensive Annual Financial Report (CAFR) which can be found at www.state.nj.us/treasury/pensions/annrprts.shtml.

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS.

The following represents the membership tiers for PERS:

Tier

Definition

- 1 Members who were enrolled prior to July 1, 2007
- 2 Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
- 3 Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
- 4 Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
- 5 Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60, tiers 3 and 4 before age 62 with 25 or more years of service credit and tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

### Public Employees' Retirement System (PERS) (cont'd)

Contributions - The contribution policy for PERS is set by N.J.S.A. 15A and requires contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's pension contribution is based on an actuarially determined amount which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. Funding for noncontributory group insurance benefits is based on actual claims paid. For fiscal year 2017, the State's pension contribution was less than the actuarial determined amount.

The local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and will be adjusted by the rate of return on the actuarial value of assets.

Pension Liability, Pension Expense and Deferred Outflows/Inflows of Resources - At June 30, 2017, the School District reported a liability of \$26,083,284 for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was determined using update procedures to roll forward the total pension liability from an actuarial valuation as of July 1, 2016, to the measurement date of June 30, 2017. The School District's proportion of the net pension liability was based on the School District's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended June 30, 2017. The School District's proportion measured as of June 30, 2017, was .1120492895%, which was a decrease of .0011150643% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the School District recognized full accrual pension expense of \$1,834,309 in the government-wide financial statements. This pension expense was based on the pension plans June 30, 2017 measurement date. At June 30, 2018 the School District reported deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

## Public Employees' Retirement System (PERS) (cont'd)

	Deferred Outflows of Resources		 erred Inflows Resources
Differences between Expected and Actual Experience	\$	614,171	\$ -
Changes of Assumptions		5,254,883	5,235,617
Net Difference between Projected and Actual Earnings on Pension Plan Investments		177,610	-
Changes in Proportion and Differences between District Contributions and Proportionate Share of Contributions		470,750	583,533
School District contributions subsequent to measurement date	t	1,233,350	 
	\$	7,750,764	\$ 5,819,150

\$1,233,350 reported as deferred outflows of resources resulting from school district contributions subsequent to the measurement date is estimated based on unadjusted 2017-2018 total salaries for PERS employees multiplied by an employer pension contribution rate of 13.37%. The payable is due on April 1, 2019 and will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. The other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Client Year Ending				
<u>June 30,</u>	<u>Amount</u>			
2019	\$	549,528		
2020		861,271		
2021		564,951		
2022		(718,767)		
2023		(558,719)		
	\$	698,264		

### Public Employees' Retirement System (PERS) (cont'd)

The amortization of the above other deferred outflows of resources and deferred inflows of resources related to pensions will be over the following number of years:

	Deferred Outflow of <u>Resources</u>	Deferred Inflow of <u>Resources</u>
Differences between Expected		
and Actual Experience		
Year of Pension Plan Deferral:		
June 30, 2014	-	-
June 30, 2015	5.72	-
June 30, 2016	5.57	-
June 30, 2017	5.48	-
Changes of Assumptions		
Year of Pension Plan Deferral:		
June 30, 2014	6.44	-
June 30, 2015	5.72	-
June 30, 2016	5.57	-
June 30, 2017	-	5.48
Net Difference between Projected		
and Actual Earnings on Pension		
Plan Investments		
Year of Pension Plan Deferral:		
June 30, 2014	-	5.00
June 30, 2015	-	5.00
June 30, 2016	5.00	-
June 30, 2017	5.00	-
Changes in Proportion and Differences between District Contributions and		
Proportionate Share of Contributions		
Year of Pension Plan Deferral:	<b>_</b> · · ·	<b>_</b>
June 30, 2014	6.44	6.44
June 30, 2015	5.72	5.72
June 30, 2016	5.57	5.57
June 30, 2017	5.48	5.48

### Public Employees' Retirement System (PERS) (cont'd)

Actuarial Assumptions – The collective total pension liability for the June 30, 2017 measurement date was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following assumptions:

Inflation	2.25%
Salary Increases: Through 2026 Thereafter	1.65% - 4.15% Based on Age 2.65% - 5.15% Based on Age
Investment Rate of Return	7.00%
Mortality Rate Table	RP-2000
Period of Actuarial Experience Study upon which Actuarial Assumptions were Based	July 1, 2011 - June 30, 2014

Pre-retirement mortality rates were based on the RP-2000 Employee Preretirement Mortality Table for male and female active participants. For State employees, mortality tables are set back 4 years for males and 7 years for females. For local employees, mortality tables are set back 2 years for males and 7 years for females. In addition, the tables provide for future improvements in mortality from the base year of 2013 using a generational approach based on the plan actuary's modified MP-2014 projection scale. Post-retirement mortality rate were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (setback 1 year for males and females) for service retirements and beneficiaries of former members and a one-year static projection based on the mortality improvement Scale AA. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from the base year of 2013 using a generational approach based on the mortality improvement Scale AA. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from the base year of 2013 using a generational approach based on the plan actuary's modified MP-2014 projection scales. Disability retirement rates used to value disabled retirees were based on the RP-2000 Disabled Mortality Table (set back 3 years for males and set forward 1 year for females).

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2017) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2017 are summarized in the following table:

## Public Employees' Retirement System (PERS) (cont'd)

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real <u>Rate of Return</u>
Absolute Return/Risk Mitigation	5.00%	5.51%
Cash	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment grade credit	10.00%	3.78%
Public High Yield	2.50%	6.82%
Global Diversified Credit	5.00%	7.10%
Credit Oriented Hedge Funds	1.00%	6.60%
Debt Related Private Equity	2.00%	10.63%
Debt Related Real Estate	1.00%	6.61%
Private Real Asset	2.50%	11.83%
Equity Related Real Estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. Developed Markets Equity	11.50%	9.00%
Emerging Markets Equity	6.50%	11.64%
Buyouts/Venture Capital	8.25%	13.08%
	100.00%	

Discount Rate - The discount rate used to measure the total pension liability was 5.00% as of June 30, 2017. The single blended discount rate was based on long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.58% as of June 30, 2017 based on the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipals bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State employer contributed 40% of the actuarially determined contributions and the local employers contributed 100% of their actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2040. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2040 and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Sensitivity of the School District's proportionate share of the Net Pension Liability to Changes in the Discount Rate - The following presents the School District's proportionate share of the net pension liability as of June 30, 2017, calculated using the discount rate of 5.00% as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

## Public Employees' Retirement System (PERS) (cont'd)

	1%		Current		1%	
		Decrease ( <u>4.00%)</u>	Di	scount Rate (5.00%)	Increase <u>(6.00%)</u>	
District's Proportionate Share of the Net Pension Liability	\$	32,358,084	\$	26,083,284	\$ 20,855,598	

Additional Information - The following is a summary of the collective balances of the local group at June 30, 2018 and 2017:

#### Collective Balances at June 30, 2018 and June 30, 2017

	<u>6/30/2018</u>	<u>6/30/2017</u>
Collective Deferred Outflows of Resources Collective Deferred Inflows of Resources	\$ 5,396,431,901 4,672,602,040	\$ 7,815,204,785 -
Collective Net Pension Liability	23,278,401,588	29,617,131,759
School District's portion	0.11205%	0.11316%

### Teachers' Pension and Annuity Fund (TPAF)

Plan Description - The State of New Jersey, Teachers' Pension and Annuity Fund (TPAF) is a cost sharing multiple-employer defined benefit pension plan with a special-funding situation, by which the State of New Jersey (the State) is responsible to fund 100% of the employer contributions, excluding any local employer early retirement incentive (ERI) contributions. TPAF is administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about TPAF, please refer to Division's Comprehensive Annual Financial Report (CAFR) which can be found at www.state.nj.us/treasury/pensions/annrprts.shtml.

The vesting and benefit provisions are set by N.J.S.A. 18A:66. TPAF provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of TPAF. Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on the contributions. In the case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

The following represents the membership tiers for TPAF:

# Tier Definition

- 1 Members who were enrolled prior to July 1, 2007
- 2 Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
- 3 Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
- 4 Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
- 5 Members who were eligible to enroll on or after June 28, 2011

## Teachers' Pension and Annuity Fund (TPAF) (cont'd)

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60, tiers 3 and 4 before age 62 with 25 or more years of service credit, and tier 5 before age 65 with 30 or more years of service credit. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the retirement age for his/her respective tier. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

Contributions - The contribution policy for TPAF is set by N.J.S.A 18A:66 and requires contributions by active members and contributing employers. Pursuant to the provisions of Chapter 78, P.L. 2011, the active member contribution rate increased from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years beginning in July 2012. The member contribution rate was 7.2% in State fiscal year 2017. The State's pension contribution is based on an actuarially determined amount which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. Funding for noncontributory group insurance benefits is based on actual claims paid. For fiscal year 2017, the State's pension contribution amount.

As mentioned previously, the employer contributions for local participating employers are legally required to be funded by the State in accordance with N.J.S.A 18:66-33. Therefore, the School District is considered to be in a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the School District does not contribute directly to the plan (except for employer specific financed amounts), there is no net pension liability or deferred outflows or inflows to report in the financial statements of the local participating employers.

Pension Liability and Pension Expense - The State's proportionate share of the TPAF net pension liability, attributable to the School District as of June 30, 2018 was \$245,811,661. The School District's proportionate share was \$0.

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. The State's proportionate share of the net pension liability associated with the District was based on projection of the State's long-term contributions to the pension plan associated with the District relative to the projected contributions by the State associated with all participating school districts, actuarially determined. At June 30, 2017, the State proportionate share of the TPAF net pension liability attributable to the School District was .3645780405%, which was a decrease of .0083825762% from its proportion measured as of June 30, 2016.

For the fiscal year ended June 30, 2018, the School District recognized \$17,028,587 in on-behalf pension expense and revenue in the government-wide financial statements, for the State of New Jersey on-behalf TPAF pension contributions. This pension expense and revenue was based on the pension plans June 30, 2017 measurement date.

Actuarial Assumptions – The total pension liability for the June 30, 2017 measurement date was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

#### Teachers' Pension and Annuity Fund (TPAF) (cont'd)

Inflation Rate

2.25%

Salary Increases: 2012-2021

Thereafter

Varies based on experience Varies based on experience

Investment Rate of Return 7.00%

Pre-retirement, post-retirement and disabled mortality rates were based on the experience of TPAF members reflecting mortality improvement on generational basis based on a 60-year average of Social Security data from 1953 to 2013.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2012 to June 30, 2015.

Long-Term Expected Rate of Return - In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2017) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in TPAF's target asset allocation as of June 30, 2016 are summarized in the following table:

## Teachers' Pension and Annuity Fund (TPAF) (cont'd)

		Long-Term
	Target	Expected Real
Asset Class	<b>Allocation</b>	Rate of Return
Absolute Return/Risk Mitigation	5.00%	5.51%
Cash	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment grade credit	10.00%	3.78%
Public High Yield	2.50%	6.82%
Global Diversified Credit	5.00%	7.10%
Credit Oriented Hedge Funds	1.00%	6.60%
Debt Related Private Equity	2.00%	10.63%
Debt Related Real Estate	1.00%	6.61%
Private Real Asset	2.50%	11.83%
Equity Related Real Estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. Developed Markets Equity	11.50%	9.00%
Emerging Markets Equity	6.50%	11.64%
Buyouts/Venture Capital	8.25%	13.08%
	100.00%	
	100.00%	

Discount Rate - The discount rate used to measure the total pension liability was 4.25% as of June 30, 2017. The single blended discount rate was based on long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.58% as of June 30, 2017, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipals bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2036. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2036, and the municipal bond rate was applied to projected benefit payments through 2036.

Sensitivity of the School District's proportionate share of the Net Pension Liability to Changes in the Discount Rate – As previously mentioned, TPAF has a special funding situation where the State pays 100% of the School District's annual required contribution. The following represents the State's proportionate share of the net pension liability, attributable to the School District calculated using the discount rate of 4.25% as well as what the State's proportionate share of the net pension liability, attributable to the School District rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

## Teachers' Pension and Annuity Fund (TPAF) (cont'd)

	1%	Current	1%
	Decrease (3.25%)	Discount Rate (4.25%)	Increase ( <u>5.25%)</u>
State of New Jersey's Proportionate			
Share of Net Pension Liability associated with the District	\$ 292,031,964	\$ 245,811,661	\$ 207,735,175

Pension Plan Fiduciary Net Position - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teachers Pension and Annuity Fund (TPAF) and additions to/deductions from the TPAF's fiduciary net position have been determined on the same basis as they are reported by the TPAF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Defined Contribution Plan (DCRP)

Plan Description - The Defined Contribution Retirement Program (DCRP) was established July 1, 2007, under the provisions of N.J.S.A. 43:15C-1 et seq. The DCRP provides eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage

Individuals eligible for membership in the DCRP include:

- State or local officials who are elected or appointed on or after July 1, 2007;
- Employees enrolled in the Public Employees' Retirement System (PERS) or Teachers' Pension and Annuity Fund (TPAF) on or after July 1, 2007, who earn salary in excess of established "maximum compensation" limits;
- Employees enrolled in the Police and Firemen's Retirement System (PFRS) or State Police Retirement System (SPRS) after May 21, 2010, who earn salary in excess of established "maximum compensation" limits;
- Employees otherwise eligible to enroll in the PERS or TPAF on or after November 2, 2008, who do not earn the minimum annual salary for PERS or TPAF Tier 3 enrollment but who earn salary of at least \$5,000 annually. The minimum salary in 2017 is \$8,300 and is subject to adjustment in future years.
- Employees otherwise eligible to enroll in the PERS or TPAF after May 21, 2010, who do not work the minimum number of hours per week required for PERS or TPAF Tier 4 or Tier 5 enrollment but who earn salary of at least \$5,000 annually. The minimum number is 35 hours per week for State employees, or 32 hours per week for local government or local educations employees

## Defined Contribution Plan (DCRP) (cont'd)

Contributions - The contribution policy is set by N.J.S.A. 43:15C-3 and requires active members and contribution employers. When enrolled in the DCRP, members are required to contribute 5.5% of their base salary to a tax-deferred investment account established with Prudential Financial, which jointly administers the DCRP investments with the Division of Pension and Benefits. Member contributions are matched by a 3% contribution from the School District.

For the year ended June 30, 2018, employee contributions totaled \$51,715, and the School District recognized an expense for payments made to the Defined Contribution Retirement program in the amount of 47,044.

## Note 11. OTHER POST-RETIREMENT BENEFITS

## **General Information about the OPEB Plan**

The State of New Jersey reports a liability as a result of its statutory requirements to pay other postemployment (health) benefits for State Health Benefit Local Education Retired Employees Plan. The State Health Benefit Local Education Retired Employees Plan is a multiple-employer defined benefit OPEB plan that is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions. The State Health Benefit Local Education Retired Employees Plan provides medical, prescription drug, and Medicare Part B reimbursement to retirees and their covered dependents of local education employers.

The employer contributions for the participating local education employers are legally required to be funded by the State of New Jersey in accordance with N.J.S.A 52:14-17.32f. According to N.J.S.A 52:14-17.32f, the State provides employer-paid coverage to employees who retire from a board of education or county college with 25 years or more of service credit in, or retires on a disability pension from, one or more of the following plans: the Teachers' Pension and Annuity Fund (TPAF), the Public Employees' Retirement System (PERS), the Police and Firemen Retirement System (PFRS), or the Alternate Benefit Program (ABP). Pursuant to Chapter 78, P.L, 2011, future retirees eligible for post-retirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

The total nonemployer OPEB liability does not include certain other postemployment benefit obligations that are provided by the local education employers. The reporting of these benefits are the responsibility of the individual local education employers.

# **Basis of Presentation**

The Schedule presents the State of New Jersey's obligation under NJSA 52:14-17.32f. The Schedule does not purport to be a complete presentation of the financial position or changes in financial position of the State Health Benefit Local Education Retired Employees Plan or the State of New Jersey. The accompanying Schedule was prepared in accordance with United States generally accepted accounting principles. Such preparation requires management of the State of New Jersey to make a number of estimates and assumptions relating to the reported amounts. Due to the inherent nature of these estimates, actual results could differ from those estimates.

## Note 11. OTHER POST-RETIREMENT BENEFITS (CONT'D)

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### Total Nonemployer OPEB Liability

Inflation Data

The total nonemployer OPEB liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2016, which was rolled forward to June 30, 2017. The total nonemployer OPEB liability as of June 30, 2016 was determined by an actuarial valuation as of June 30, 2016. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

	2.50%		
Salary Increases:	TPAF/ABP	PERS	PFRS
Through 2026	1.55 - 4.55% based on years of service	2.15 - 4.15% based on age	2.10 - 8.98% based on age
Thereafter	2.00 - 5.45% based on years of service	3.15 - 5.15% based on age	3.10 - 9.98% based on age

Pre-retirement mortality rates were based on the RP-2014 Headcount-Weighted Healthy Employee Male/Female mortality table with fully generational mortality improvement projections from the central year using the MP-2017 scale. Post-retirement mortality rates were based on the RP-2014 Headcount- Weighted Healthy Annuitant Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale. Disability mortality was based on the RP-2014 Headcount- Weighted Disabled Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale. Disability mortality was based on the RP-2014 Headcount- Weighted Disabled Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of actuarial experience studies for the periods July 1, 2012 – June 30, 2015, July 1, 2010 – June 30, 2013, and July 1, 2011 – June 30, 2014 for TPAF, PFRS and PERS, respectively.

**OPEB Obligation and OPEB Expense -** The State's proportionate share of the total Other Post Employment Benefits Obligations, attributable to the School District as of June 30, 2017 was \$182,304,139. The School District's proportionate share was \$0.

The OPEB Obligation was measured as of June 30, 2017, and the total OPEB Obligation used to calculate the OPEB Obligation was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. The State's proportionate share of the OPEB Obligation associated with the District was based on projection of the State's long-term contributions to the OPEB plan associated with the District relative to the projected contributions by the State associated with all participating school districts, actuarially determined. At June 30, 2017, the State proportionate share of the OPEB Obligation attributable to the School District was 0.3398670329%, which was a decrease of 0.0001626925% from its proportion measured as of June 30, 2016.

For the fiscal year ended June 30, 2018, the State of New Jersey recognized an OPEB expense in the amount of \$11,340,140 for the State's proportionate share of the OPEB expense attributable to the School District. This OPEB expense was based on the OPEB plans June 30, 2017 measurement date.

### Note 11. OTHER POST-RETIREMENT BENEFITS (CONT'D)

### Health Care Trend Assumptions

For pre-Medicare preferred provider organization (PPO) medical benefits, this amount initially is 5.9% and decreases to a 5.0% long-term trend rate after nine years. For self-insured post-65 PPO medical benefits, the trend rate is 4.5%. For health maintenance organization (HMO) medical benefits, the trend rate is initially 5.9% and decreases to a 5.0% long-term trend rate after nine years. For prescription drug benefits, the initial trend rate is 10.5% decreasing to a 5.0% long-term trend rate after eight years. For the Medicare Part B reimbursement, the trend rate is 5.0%. The Medicare Advantage trend rate is 4.5% and will continue in all future years.

## Discount Rate

The discount rate for June 30, 2017 and 2016 was 3.58% and 2.85%, respectively. This represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

## Sensitivity of Total Nonemployer OPEB Liability to changes in discount rate:

The following presents the total nonemployer OPEB liability as of June 30, 2017 and 2016, respectively, calculated using the discount rate as disclosed above as well as what the total nonemployer OPEB liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	June 30, 2017						
	At 1% Decrease (2.58%)		At Discount Rate (3.58%)		At 1% Increase (4.58%)		
State of New Jersey's Proportionate Share of Total OPEB Obligations Associated with the School District	\$	216,408,165.56	\$	182,304,139.00	\$	155,252,501.00	
State of New Jersey's Total Nonemployer OPEB Liability	\$	63,674,362,200.00	\$	53,639,841,858.00 June 30, 2016	\$	45,680,364,953.00	
		At 1%		At Discount		At 1%	
		Decrease (1.85%)		Rate (2.85%)		Increase (3.85%)	
State of New Jersey's Proportionate Share of Total OPEB Obligations Associated with the School District	\$	235,585,192.20	\$	196,645,257.00	\$	165,994,536.81	
State of New Jersey's Total Nonemployer OPEB Liability	\$	69,283,705,084.00	\$	57,831,784,184.00	\$	48,817,654,566.00	

### Note 11. OTHER POST-RETIREMENT BENEFITS (CONT'D)

### Sensitivity of Total Nonemployer OPEB Liability to changes in the healthcare trend rate:

The following presents the total nonemployer OPEB liability as of June 30, 2017 and 2016, respectively, calculated using the healthcare trend rate as disclosed above as well as what the total nonemployer OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	June 30, 2017						
	1% Decrease			Healthcare Cost Trend Rate*		1% Increase	
State of New Jersey's Proportionate Share of Total OPEB Obligations Associated with the School District	\$	149,927,530.97	\$	182,304,139.00	\$	225,299,893.50	
State of New Jersey's Total Nonemployer OPEB Liability	\$	44,113,584,560.00	\$	53,639,841,858.00 June 30, 2016	\$	66,290,599,457.00	
	Healthcare Cost						
	1% Decrease		Trend Rate*		1% Increase		
State of New Jersey's Proportionate Share of Total OPEB Obligations Associated with the School District	\$	161,352,908.67	\$	196,645,257.00	\$	243,827,763.98	
State of New Jersey's Total Nonemployer OPEB Liability	\$	47,452,589,164.00	\$	57,831,784,184.00	\$	71,707,778,970.00	

\* See Healthcare Cost Trend Assumptions for details of rates.

### **Additional Information**

Collective balances of the Local Group at June 30, 2017 are as follows:

	Deferred Outflows of Resources			Deferred Inflows of Resources			
Change in Proportion Change in Assumptions Contributions Made in Fiscal Year Year Ending 2018 After June 30,	\$	99,843,255.00 -	\$	(99,843,255.00) (6,343,769,032.00)			
2017 Measurement Date **		1,190,373,242.00					
	\$	1,290,216,497.00	\$	(6,443,612,287.00)			

#### Note 11. OTHER POST-RETIREMENT BENEFITS (CONT'D)

#### Additional Information (continued):

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,	
2018	\$ (742,830,097.00)
2019	(742,830,097.00)
2020	(742,830,097.00)
2021	(742,830,097.00)
2022	(742,830,097.00)
Thereafter	 (2,629,618,547.00)
	\$ (6,343,769,032.00)

\*\* Employer Contributions made after June 30, 2017 are reported as a deferred outflow of resources, but are not amortized in expense.

#### Plan Membership

At June 30, 2016, the Program membership consisted of the following:

	June 30, 2016
Active Plan Members Inactive Plan Members or Beneficiaries	223,747.00
Currently Receiving Benefits	142,331.00
	366,078.00

#### **Changes in the Total OPEB Liability**

The change in the State's Total OPEB liability for the fiscal year ended June 30, 2018 (measurement date June 30, 2017) is as follows:

Total OPEB Liability	
Service Cost	\$ 2,391,878,884.00
Interest Cost	1,699,441,736.00
Changes of Assumptions	(7,086,599,129.00)
Contributions: Member	45,748,749.00
Gross Benefit Payments	 (1,242,412,566.00)
Net Change in Total OPEB Liability	(4,191,942,326.00)
Total OPEB Liability (Beginning)	 57,831,784,184.00
Total OPEB Liability (Ending)	\$ 53,639,841,858.00
Total Covered Employee Payroll	13,493,400,208.00
Net OPEB Liability as a Percentage of Payroll	398%

#### Note 12. ON-BEHALF PAYMENTS FOR FRINGE BENEFITS

As previously mentioned, the School District receives on-behalf payments from the State of New Jersey for normal costs and postretirement medical costs related to the Teachers' Pension and Annuity Fund (TPAF) pension plan. The School District is not legally responsible for these contributions. The on-behalf payments are recorded as revenues and expenditures in the government-wide and general fund financial statements. For the fiscal year ended June 30, 2018, the on-behalf payments for pension, social security, postretirement medical costs, and long-term disability were \$5,539,712, \$2,913,150, \$3,577,962 and \$8,110, respectively.

# Note 13: STATE POST-RETIREMENT MEDICAL BENEFITS

P.L. 1987, c.384 of P.L. 1990, c.6 required Teachers' Pensions and Annuity Fund ("TPAF") and the Public Employees' Retirement System ("PERS"), respectively, to fund post-retirement medical benefits for those State employees who retire after accumulating 25 years of credited service or on a disability retirement. P.L. 2007, c.103 amended the law to eliminate the funding of postemployment medical benefits through the TPAF and PERS. It created separate funds outside of the pension plans for the funding and payment of postemployment medical benefits for retired State employees and retired educational employees. As of June 30, 2015, there were 107,314 retirees receiving postemployment medical benefits is funded through contributions by the State in accordance with P.L. 1994, c.62. Funding of post-retirement medical premiums changed from a pre-funding basis to a pay-as-you-go basis beginning in fiscal year 1994.

The State is also responsible for the cost attributable to P.L. 1992 c.126, which provides free health benefits to members of PERS and the Alternate Benefit Program who retire from a board of education or county college with 25 years of service.

The School Employees Health Benefits Program (SEHBP) Act is found in New Jersey Statutes Annotated, Title 52, Article 17.25 et. seq. Rules governing the operation and administration of the program are found in Title 17, Chapter 9 of the New Jersey Administrative Code.

http://www.nj.gov/treasury/pensions/pdf/financial/2015divisioncombined.pdf.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASBS No. 75.

Employees covered by benefit terms. At June 30, 2017, the following employees were covered by the benefit terms:

#### TPAF Participant Retirees

As of June 30, 2017, there were 112,966 retirees receiving post retirement medical benefits, and the State contributed \$1.39 billion on their behalf.

#### PERS Participant Retirees

The State paid \$238.9 million toward Chapter 126 benefits for 209,913 eligible retired members in Fiscal Year 2017.

## Note 14: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. There were no significant changes/reductions in insurance coverage over the past three (3) years and over the past three (3) years no settlements exceeded insurance coverage.

<u>Property and Liability Insurance</u> - The School District maintains commercial insurance coverage for property, liability, student accident, and surety bonds. A complete schedule of insurance coverage can be found in the Statistical Section of this Comprehensive Annual Financial Report.

**New Jersey Unemployment Compensation Insurance** - The School District has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the School District is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The School District is billed quarterly for amounts due to the State.

The following is a summary of the activity of the School District's private-purpose trust fund for the unemployment claims for the current and previous two fiscal years:

#### Note 14: RISK MANAGEMENT (CONT'D)

Fiscal Year	hool District	•	oloyee ibutions	Interest <u>Earnings</u>	mount mbursed	Ending <u>Balance</u>
2017-2018 2016-2017 2015-2016	\$ 125,000.00 100,000.00 -	\$	- -	\$ - -	\$ -	\$ 525,953.00 400,953.00 300,953.00

**Joint Insurance Pool** - The School District is a member of the Monmouth and Ocean County Shared Services Insurance Fund. The Fund provides its members with the following coverage:

#### Workers' Compensation

Contributions to the Fund, including a reserve for contingencies, are payable in two installments and are based on actuarial assumptions determined by the Fund's actuary. The Commissioner of Insurance may order additional assessments to supplement the Fund's claim, loss retention, or administrative accounts to assure the payment of the Fund's obligations.

#### Note 15: DEFERRED COMPENSATION

The School District offers its employees a choice of three (3) deferred compensation plans created in accordance with Internal Revenue Code Sections 403(b). The plans, which are administered by the entities listed below, permit participants to defer a portion of their salary until future years. Amounts deferred under the plans are not available to employees until termination, retirement, death, or unforeseeable emergency. The plan administrators are as follows:

#### AXA Equitable MetLife Securities, Inc. Variable Annuity Life Insurance Co. (VALIC)

#### Note 16: CONTINGENCIES

**State and Federal Grantor Agencies** - The District participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2018 may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provisions have been recorded in the accompanying combined financial statements for such contingencies.

<u>Pending Litigation</u> - The School District is a defendant in several legal proceedings that are in various stages of litigation. It is believed that the outcome, or exposure to the School District, from such litigation is either unknown or potential losses, if any, would not be material to the financial statements.

#### Note 17: COMPENSATED ABSENCES

The School District accounts for compensated absences (e.g., unused vacation, sick leave) as directed by Governmental Accounting Standards Board Statement No. 16 (GASB 16), *Accounting for Compensated Absences*. A liability for compensated absences attributable to services already rendered and not contingent on a specific event that is outside the control of the employer and employee is accrued as employees earn the rights to the benefits.

School District employees who are employed for ten months are entitled to fourteen paid sick leave days per fiscal school year. School District employees who are employed for twelve months are entitled to fourteen paid sick leave days per fiscal school year. Unused sick leave may be accumulated and carried

## Note 18: COMPENSATED ABSENCES (CONT'D)

forward to the subsequent years. School District employees are entitled to four – two personal days, depending upon job classification, which may be carried forward to subsequent years. Vacation days not used during the year may be accumulated and carried forward as per individual contract.

Benefits paid in any future year will be calculated according to formulas outlined in the School Districts' agreements with the various employee unions and included in the current years' budget.

The liability for vested compensated absences is recorded within those funds as the benefits accrue to employees. At June 30, 2018, the liability for compensated absences reported on the government-wide statement of net position was \$2,624,672.

# Note 19: TAX ABATEMENTS

As defined by the Governmental Accounting Standards Board (GASB) Statement No. 77, a tax abatement is an agreement between a government and an individual or entity in which the government promises to forgo tax revenues and the individual or entity promises to subsequently take a specific action that contributes to economic development or otherwise benefits the government or its citizens. School districts are not authorized by New Jersey statute to enter into tax abatement agreements. However, the county or municipality in which the school district is situated may have entered into tax abatement agreements, and that potential must be disclosed in these financial statements. If the county or municipality entered into tax abatement agreements, those agreements will not directly affect the school district's local tax revenue because N.J.S.A. 54:4-75 and N.J.S.A. 54:4-76 require that amounts so forgiven must effectively be recouped from other taxpayers and remitted to the school district.

For a local school district board of education or board of school estimate that has elected to raise their minimum tax levy using the required local share provisions at N.J.S.A. 18A:7F-5(b), the loss of revenue resulting from the municipality or county having entered into a tax abatement agreement is indeterminate due to the complex nature of the calculation of required local share performed by the New Jersey Department of Education based upon district property value and wealth.

# Note 20: CAPITAL DEBT REFUNDING

On March 26, 2013, the School District issued \$18,700,000 in general obligation bonds with interest rates ranging from .438% to 1.919% to advance refund \$17,370,000 of outstanding 2004 series bonds with interest rates ranging from 4.00% to 4.75%. The net proceeds of \$18,522,343 (after payment of issuance costs) were used to purchase U.S. Treasury Bills. These securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 2004 series bonds. As a result of the current refunding, the School District reduced its total debt service payments over the subsequent four years by almost \$1,224,000, which results in an economic gain (difference between the present values of the debt service payments of the old and new debt) of \$1,159,625, or 5.51% of the principal amount being refunded. The current refunding meets the requirements of an insubstance defeasance and the liability for the refunded bonds was removed from the School District's financial statements.

#### Note 21: DEFICIT UNRESTRICTED NET POSITION

As reflected on Exhibit A-1, Statement of Net Position, a deficit in unrestricted net position of \$(23,944,710) existed as of June 30, 2018 for governmental activities. The primary causes of this deficit is the District not recognizing the receivable for the last two state aid payments and the recording of the long-term liability for compensated absences and net pension. In accordance with full accrual accounting, which is the basis of accounting for Exhibit A-1, Statement of Net Position, such liabilities are required to be recorded in the period in which they are incurred. However, in accordance with the rules and regulations that govern the District in the formulation of their annual budget (see Note 1),

# Note 21: DEFICIT UNRESTRICTED NET POSITION (CONT'D)

compensated absences and pension liabilities that relate to future services, or that are contingent on a specific event outside the control of the District and its employees, are funded in the period in which such services are rendered or in which such events take place. Therefore, this deficit in unrestricted net position for governmental activities does not indicate that the District is facing financial difficulties.

## Note 22: FUND BALANCES

#### NONSPENDABLE

As stated in note 1, the nonspenable fund balance classification includes amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. The District does not have any nonspendable fund balances as of June 30, 2018.

#### RESTRICTED

As stated in note 1, the restricted fund balance classification includes amounts that are restricted to specific purposes. Such restrictions, or constraints, are placed on the use of resources by either of the following: (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (2) imposed by law through constitutional provisions or enabling legislation. Specific restrictions of the School District's fund balance are summarized as follows:

#### General Fund –

**For Excess Surplus** - In accordance with N.J.S.A. 18A:7F-7, as amended, the designation of restricted fund balance - excess surplus is the result of a required calculation pursuant to the New Jersey Comprehensive Educational Improvement and Financing Act of 1996 (CEIFA). New Jersey school districts are required to reserve general fund balance at the fiscal year end of June 30 if they did not appropriate a required minimum amount as budgeted fund balance in their subsequent years' budget. The District had excess fund balance of \$43,327 at June 30, 2018. Additionally, \$315,622 of excess fund balance generated during 2016-2017 has been restricted and designated for utilization in the 2018-2019 budget.

**For Capital Reserve Account** - As of June 30, 2018, the balance in the capital reserve account is \$4,611,574. These funds are restricted for future capital outlay expenditures for capital projects in the School District's approved Long Range Facilities Plan (LRFP).

**For Maintenance Reserve Account** - As of June 30, 2018, the balance in the maintenance reserve account is \$1,896,829. These funds are restricted for the required maintenance of school facilities in accordance with the Educational Facilities Construction and Financing Act (EFCFA) (N.J.S.A. 18A:7G-9) as amended by P.L. 2004, c. 73 (S1701).

**Debt Service Fund** – The fund balance in the debt service fund is restricted to payment of debt. The School District has appropriated and included as anticipated revenue for the fiscal year ending June 30, 2018, \$0 of debt service fund balance at June 30, 2018.

#### COMMITTED

As stated in note 1, the committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the School District's highest level of decision-making authority, which is the Board of Education. Specific commitments of the School District's fund balance are summarized as follows:

**General Fund -** As of June 30, 2018, \$1,896,829 has been committed for encumbrances which are orders placed for goods and/or services that have not been received at June 30, 2018.

## Note 22: FUND BALANCES (CONT'D)

## ASSIGNED

As stated in note 1, the assigned fund balance classification includes amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. Specific assignments of the School District's fund balance are summarized as follows:

# **General Fund -**

**For Subsequent Year's Expenditures -** The School District has appropriated and included as an anticipated revenue for the fiscal year ending June 30, 2018, \$1,245,372 of general fund balance at June 30, 2018.

# UNASSIGNED

As stated in note 1, the unassigned fund balance classification represents fund balance that has not been restricted, committed, or assigned to specific purposes. The School District's unassigned fund balance is summarized as follows:

General Fund - As of June 30, 2018, \$992,719 of general fund balance was unassigned.

# Note 23: SUBSEQUENT EVENT

On July 13, 2018 the School District received a revised state aid notice from that State of New Jersey for its budget for the year ended June 30, 2019. This revised notice included a decrease in the School District's state aid of \$527,132. The New Jersey Department of Education authorized school districts that received a decrease in state aid to transfer additional unassigned general fund surplus into the budget for the year ended June 30, 2019. The School District approved a resolution dated July 31, 2018 reducing budget appropriations in the amount of \$313,566 and transfering additional unassigned general fund surplus in the amount of \$213,566 into the budget to compensate for the decrease in state aid.

# **BUDGETARY COMPARISON SCHEDULES**

	Original Budget	Budget Transfers	Final Budget
REVENUES:			
Local Sources:			
Local Tax Levy	\$ 71,901,926	\$-	\$ 71,901,926
Tuition from Individuals	113,000	-	113,000
Interest Earnings	7,000	-	7,000
Interest Earned on Capital Reserve Funds	450	-	450
Contributions and Donations	-	88,115	88,115
Play Proceeds	15,160	-	15,160
Bus Advertising	-	-	
Student Dues and Fees	115,000	-	115,000
Miscellaneous	250,000	<u> </u>	250,000
Total - Local Sources	72,402,536	88,115	72,490,651
State Sources:			
Categorical Special Education Aid	3,375,643	-	3,375,643
Equalization Aid	6,247,588	-	6,247,588
Extraordinary Aid - Special Education	-	-	-
Categorical Security Aid	349,448	-	349,448
Categorical Transportation Aid	437,531	-	437,531
Adjustment Aid	299,706	-	299,706
Additional Adjustment Aid	560,660	-	560,660
Per Pupil Growth Aid	50,140	-	50,140
PARCC Readiness Aid	50,140	-	50,140
Professional Learning Community Aid Other state aid - Nonpublic Transportation	47,655	-	47,655
Other State Aid - Lead Water Testing	-	-	-
Emergency Aid	_	233,031	233,031
On-Behalf TPAF (Non-budgeted):	-	- 200,001	-
Normal Pension Contributions	-	-	-
Post-Retirement Medical	-	-	-
Long-Term Disability Insurance	-	-	-
TPAF Social Security (Reimbursed)	-	-	-
Total State Sources	11,418,511	233,031	11,651,542
Federal Sources:	10.000		10.000
Medicaid Reimbursement	10,000		10,000
Total Federal Sources	10,000		10,000
Total Revenues	83,831,047	321,146	84,152,193
EXPENDITURES:			
Current Expense:			
Regular Programs - Instruction			
Preschool/Kindergarten - Salaries of Teachers	1,346,806	270,000	1,616,806
Grades 1-5 - Salaries of Teachers	10,979,036	1,131,258	12,110,294
Grades 6-8 - Salaries of Teachers	9,976,363	1,505,000	11,481,363
Regular Programs - Home Instruction:	10.000	11.000	00.000
Salaries of Teachers	12,000	14,600	26,600
Purchased Professional-Educational Services	6,000	(6,000)	-
Regular Programs - Undistributed Instruction	E20 000	22 740	560 740
Other Salaries for Instruction	529,000	33,742	562,742
Purchased Professisonal Services Other Purchased Services	16,525 212 521	-	16,525 308 872
General Supplies	212,521	96,351 385 608	308,872
General Supplies Textbooks	660,570 10,964	385,608	1,046,178 376,392
Other Objects	3,190	365,428	376,392 3,190
TOTAL REGULAR PROGRAMS - INSTRUCTION	23,752,975	3,795,987	27,548,962
	20,102,010	0,100,001	21,040,002

See Management's Discussion and Analysis section of this report for explanation of significant budget variances, original and final.

(Continued)

Actual	Variance Final to Actual
\$ 71,901,926 88,000 11,378 643 88,115 17,880 3,048 119,364 209,485	\$ - (25,000) 4,378 193 - 2,720 3,048 4,364 (40,515)
72,439,839	(50,812)
$\begin{array}{r} 3,375,643\\ 6,247,588\\ 398,414\\ 349,448\\ 437,531\\ 299,706\\ 560,660\\ 50,140\\ 47,655\\ 46,630\\ 3,750\\ 233,031\\ 5,539,712\\ 3,577,982\\ 8,110\\ 2,913,150\\ 24,139,290\\ \end{array}$	- - - - - - - - - - - - - - - - - - -
2,545	(7,455)
2,545	(7,455)
96,581,674	12,429,481
1,590,259 12,055,953 11,387,542 18,206	26,547 54,341 93,821 8,394
_	_

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-

523,998

10,875

147,296 923,991 356,540 1,745

27,016,405

-

38,744 5,650 161,576

122,187 19,852 1,445 532,557

	Original Budget		Budget ransfers	Final Budget
SPECIAL EDUCATION - INSTRUCTION Learning and/or Language Disabilities: Salaries of Teachers Other Salaries for Instruction Other Purchase Services	\$ 708,412 397,266 600	\$	327,573 154,417 -	\$ 1,035,985 551,683 600
General Supplies Textbooks	22,500 3,000		(7,382) 951	15,118 3,951
Total Learning and/or Language Disabilities	1,131,778		475,559	 1,607,337
Multiply Handicapped:				
Salaries of Teachers	638,444		(496)	637,948
Other Salaries for Instruction	500,404		(28,390)	472,014
Other Purchased Services General Supplies	1,000 16,500		10,520 (5,800)	11,520 10,700
Textbooks	10,500		(3,800) 2,647	2,647
Total Multiply Handicapped	 1,156,348		(21,519)	 1,134,829
Resource Room/Resource Center:				
Salaries of Teachers	6,465,439	(	3,631,294)	2,834,145
Other Purchased Services	5,500		10,075	15,575
General Supplies	34,050		(7,947)	26,103
Textbooks Total Resource Room/Resource Center	 12,000 6,516,989		10,775 3,618,391)	 22,775 2,898,598
	 0,010,000	(	5,010,001)	 2,000,000
Preschool Disabilities - Part-Time:				
Salaries of Teachers	663,121		(372,420)	290,701
Other Salaries for Instruction	431,492		(299,904)	131,588
General Supplies	 9,000		(50)	 8,950
Total Preschool Disabilities - Part-Time	 1,103,613		(672,374)	 431,239
Preschool Disabilities - Full-Time:				
Salaries of Teachers	-		336,800	336,800
Other Salaries for Instruction	-		101,904	101,904
Other Purchased Services	-		26,821	26,821
General Supplies	 -		6,800	 6,800
Total Preschool Disabilities - Part-Time	 -		472,325	 472,325
Special Education Home Instruction				
Salaries of Teachers	22,000		(8,600)	13,400
Purchased ProfEd Services	 6,000		-	 6,000
	 28,000		(8,600)	 19,400
TOTAL SPECIAL EDUCATION - INSTR	 9,936,728	(	3,373,000)	 6,563,728
Basic Skills/Remedial - Instruction				
Salaries of Teachers	1,263,449		(662,500)	600,949
Other Salaries for Instruction	-		373,570	373,570
Other Purchased Services	500		-	500 16,520
General Supplies Total Basic Skills/Remedial - Instruction	16,520 1,280,469		(288,930)	 991,539
	 1,200,700		(200,000)	 001,000
Bilingual Education - Instruction	000 -01			045 004
Salaries of Teachers	308,581		7,400	315,981
Other Purchased Services General Supplies	12,850 1,550		-	12,850 1,550
Total Bilingual Education - Instruction	 322,981		7,400	 330,381
. eta. Billigua Euroatori Inotidotori	 012,001		1,400	 000,001

anagement's Discussion and Analysis section of this report for explanation of significant budget varia original and final (continued)

Actual	Variance Final to Actual
\$ 1,035,984	\$ 1
550,299	1,384
500	100
12,528	2,590
3,687	264
1,602,998	4,339
631,714	6,234
469,455	2,559
9,101	2,419
8,664	2,036
1,649	998
1,120,583	14,246
2,613,218	220,927
15,575	-
26,095	8
16,377	<u>6,398</u>
2,671,265	227,333
286,021	4,680
123,394	8,194
3,719	5,231
413,134	18,105
335,694	1,106
82,999	18,905
22,045	4,776
5,996	804
446,734	25,591
12,681	719
	6,000
12,681	6,719
6,267,395	296,333
591,335	9,614
359,537	14,033
294	206
16,437	83
967,603	23,936
315,459	522
10,701	2,149
<u>1,197</u>	<u>353</u>
327,357	<u>3,024</u>

	Original Budget	Budget Transfers	Final Budget
School-Spon. Cocurricular Actvts Inst.	• • • • • • •	•	<b>•</b>
Salaries	\$ 190,174	\$ -	\$ 190,174
Purchased Professional Services	6,550	-	6,550
Other Purchased Services	5,900	-	5,900
Supplies and Materials	10,456	(658)	9,798
Other Objects	2,550		2,550
Total School-Spon. Cocurricular Actvts Inst.	215,630	(658)	214,972
School-Spon. Athletics - Inst.			
Salaries	204,494	-	204,494
Supplies and Materials	26,797	1,120	27,917
Other Objects	24,782		24,782
Total School-Spon. Athletics - Inst.	256,073	1,120	257,193
Other Instructional Programs - Instruction			
Salaries	563,054	-	563,054
Other Purchased Services	1,800	(1,325)	475
Supplies and Materials	9,103	8,557	17,660
Total Other Instructional Programs - Instruction	573,957	7,232	581,189
Total Instruction	36,338,813	149,151	36,487,964
Undistributed Expenditures - Instruction:			
Tuition to Private Schools for the Handicapped - w/in state	2,437,382	(258,479)	2,178,903
Tution to Charter School	91,727	8,915	100,642
Total Undistributed Expenditures - Instruction:	2,529,109	(249,564)	2,279,545
Undistributed Expend Attend. & Social Work			
Salaries	547,416	74,335	621,751
Purchased Professional and Technical Services	10,097		10,097
Other Purchased Services (400-500 series)	5,100	-	5,100
Total Undistributed Expend Attend. & Social Work	562,613	74,335	636,948
	502,013	74,000	000,040
Undist. Expend Health Services		10	
Salaries	836,322	13,580	849,902
Purchased Professional and Technical Services	156,500	26,920	183,420
Other Purchased Services	300	-	300
Supplies and Materials	17,866	4,426	22,292
Total Undistributed Expenditures - Health Services	1,010,988	44,926	1,055,914
Undist. ExpendOther Sup. Ser. Students-Related Serv.			
Salaries of Other Professional Staff	1,090,347	37,133	1,127,480
Purchased Professional - Educational Services	72,200	(4,690)	67,510
Other Purchased Services	100	-	100
Supplies and Materials	10,320	1,226	11,546
Total Undist. ExpendOther Sup. Ser. Students-Related Serv.	1,172,967	33,669	1,206,636

See Management's Discussion and Analysis section of this report for explanation of significant budget variances, original and final

(Continued)

 Actual	Variance Final to Actual	
\$ 180,624 4,188	\$	2
4,045	1,855	
8,326 709	1,472	
 197,892	1,841	
 101,002		<u>_</u>
193,849	10,645	
27,109 19,833	808 4,949	
 240,791	16,402	
 		_
560,251	2,803	
300	175	
 10,521	7,139	
 571,072	10,117	·
 35,588,515	899,449	)
2,170,767	8,136	6
 100,642 2,271,409	8,136	-
 2,271,400	0,100	<u>_</u>
620,739	1,012	2
5,872	4,225	
 -	5,100	)
626,611	10,337	7
845,274	4,628	
153,870	29,550	
-	300	
 16,194	6,098	
 1,015,338	40,576	<u>ر</u>
1,107,037	20,443	
36,265	31,245	
-	100 1,064	
 10,482	52,852	
 1,133,704	52,052	-

	Original Budget	Budget Transfers	Final Budget
Undist. Expend Extraordinary Services Other Salaries for Instruction Purchased Professional/Technical Services	\$    1,608,305	\$ (312,770) 2,909	\$    1,295,535 2,909
Total Undist. Expend Extraordinary Services	1,608,305	(309,861)	1,298,444
Undist. Expend Other Supp. Serv. Students-Reg.			
Salaries of Other Professional Staff	926,545	5,940	932,485
Salaries of Secretarial and Clerical Assistants	103,295	1,479	104,774
Purchased Professional/Technical Services Supplies and Materials	267,962 33,893	- 4,502	267,962 38,395
Total Undist. Expend Other Supp. Serv. Students-Reg.	1,331,695	11,921	1,343,616
Undist. ExpendOther Sup. Ser. Students-Spc. Services			
Salaries of Other Professional Staff	1,342,964	(117,534)	1,225,430
Salaries of Secretarial and Clerical Assistants	156,448	(4,682)	151,766
Unused Vacation Payout Purchased Professional - Educational Services	- 215,000	9,114 (21,624)	9,114 193,376
Other Purchased Services	26,244	7,800	34,044
Supplies and Materials	31,500	(2,077)	29,423
Total Undist. ExpendOther Sup. Ser. Students-Spc. Services	1,772,156	(129,003)	1,643,153
Undist. Expend Improvement of Inst. Serv.	04 044	4.070	00 500
Salaries of Secr and Clerical Assist. Other Salaries	81,244 197,325	1,276	82,520 197,325
Salaries of Facilitators, Literacy Coaches	131,779	701,708	833,487
Other Purch Prof. and Tech. Services	5,000	-	5,000
Other Purchased Services Supplies and Materials	69,773 12,390	(4,393) 12,264	65,380 24,654
Total Undist. Expend Improvement of Inst. Serv.	497,511	710,855	1,208,366
	,		.,,
Undist. Expend Edu. Media Serv./Sch. Library Salaries	604,151	-	604,151
Other Purchased Services	21,091	907	21,998
Supplies and Materials	73,412	15,043	88,455
Total Undist. Expend Edu. Media Serv./Sch. Library	698,654	15,950	714,604
Undist. Expend Instructional Staff Training Serv.			
Salaries of Secretarial and Clerical Assist	20,186	319	20,505
Other Salaries Other Purchased Prof. and Tech. Services	44,644 57,000	- 10,800	44,644 67,800
Other Purchased Services (400-500 series)	78,127	-	78,127
Supplies and Materials	2,500	-	2,500
Total Undist. Expend Instructional Staff Training Serv.	202,457	11,119	213,576
Undist. Expend Supp. Serv General Admin.	C1 4 000	20.052	C 42 204
Salaries Unused Vacation Payout	614,338 -	29,053 8,840	643,391 8,840
Legal Services	195,000	99,584	294,584
Audit Fees	32,000	(1,800)	30,200
Architect/Engineering Fees Other Purchased Professional Services	75,000 119,500	102,106	177,106
Purchased Technical Services	56,000	(18,039) 19,013	101,461 75,013
Communications/Telephone	281,212	(19,819)	261,393
Board of Education Other Purchased Services	1,000	(1,000)	-
Other Purchased Services	110,038	(21,778)	88,260 14 515
Supplies and Materials Board of Education Supplies	15,900 3,000	(1,385) 632	14,515 3,632
Judgements against School	50,000	(9,200)	40,800
Miscellaneous Expenditures	8,000	(4,555)	3,445
Board of Education Membership Dues & Fees	40,000	(3,636)	36,364
Total Undist. Expend Supp. Serv General Admin.	1,600,988	178,016	1,779,004

See Management's Discussion and Analysis section of this report for explanation of significant budget variances,

original and final

(Continued)

	Variance
Actual	Final to Actual
¢ 1.040.055	¢ 46.090
\$ 1,249,255 2 148	\$ 46,280 761
2,148	47,041
1,231,403	47,041
928,541	3,944
104,774	-
261,041	6,921
20,226	18,169
1,314,582	29,034
1 019 640	6 700
1,218,642 146,623	6,788 5,143
	5,145
9,113 157,597	35,779
20,108	13,936
22,814	6,609
1,574,897	68,256
.,	00,200
82,273	247
162,163	35,162
833,487	-
620	4,380
58,834	6,546
11,405	13,249
1,148,782	59,584
586,345	17,806
16,585	5,413
60,958	27,497
663,888	50,716
20,505	-
8,325	36,319
46,599	21,201
47,150	30,977
2,171	329
124,750	88,826
620 070	4 510
638,879 8,839	4,512 1
294,584	-
30,200	-
96,499	- 80,607
90,225	11,236
75,012	1
261,017	376
,	-
86,191	2,069
13,779	736
3,632	-
40,200	600
3,445	-
36,363	1
1,678,865	100,139

		Original Budget		Budget ransfers		Final Budget
Undist. Expend Support Serv School Admin. Salaries of Principals/Assistant Principals	\$	3,032,153	\$	(27,196)	\$	3,004,957
Salaries of Secretarial and Clerical Assistants	Ψ	909,392	Ψ	3,326	Ψ	912,718
Unused Vacation Payout		15,000		20,397		35,397
Other Purchased Services		131,046		(1,184)		129,862
Supplies and Materials		59,344		40,188		99,532
Other Objects Total Undist. Expend Support Serv School Admin.		21,020		35,531		21,020 4,203,486
Undist. Expend Support Services - Central Services		, - ,				,,
Salaries		619,776		(11,599)		608,177
Unused Vacation Payout		-		3,599		3,599
Purchased Professional Services		7,250		-		7,250
Other Purchased Services Supplies & Materials		8,400 7,500		-		8,400 7,500
Miscellaneous Expenditures		3,000				3,000
Total Undist. Expend Support Serv Central Services		645,926		(8,000)		637,926
Undist. Expend Support Services - Admin. Info. Tech. Svcs.						
Salaries		412,667		29,572		442,239
Purchased Technical Services Other Purchased Services		20,000 143,808		10,000 700		30,000 144,508
Supplies & Materials		74,000		82,621		156,621
Total Undist. Expend Support Svcs Admin. Info. Tech. Svcs.		650,475		122,893		773,368
Undist. Expend Required Maint. School Facilities						
Cleaning, Repair and Maintenance Services		764,549		69,522		834,071
General Supplies Total Undist. Expend Required Maint. School Facilities		155,000		76,037		231,037
		919,549		145,559		1,065,108
Undist. Expend Oth. Oper. & Maint. of Plant Salaries		1,647,829		28,069		1,675,898
Other Salaries		513,028		- 20,005		513,028
Unused Vacation Payout		-		1,931		1,931
Purchased Professional/Technical Services		40,000		5,412		45,412
Cleaning, Repair and Maintenance Services		2,172,727		16,490		2,189,217
Other Purchased Property Services		205,002 209,418		-		205,002 209,418
Miscellaneous Purchased Services		6,784		1,281		8,065
General Supplies		160,300		56,288		216,588
Energy (Energy and Electricity)		1,230,028		(10,000)		1,220,028
Other Objects Total Undist. Expend Other Oper. & Maint. Of Plant		21,691 6,206,807		99,471		21,691 6,306,278
Undist. Expend Care and Upkeep of Grounds		- , ,		,		
Salaries		62,524		-		62,524
Other Purchased Property Services		81,089		1,770		82,859
General Supplies		35,000		115		35,115
Total Undist. Expend Care and Upkeep of Grounds		178,613		1,885		180,498
Undist. Expend Security Salaries		276,387		3,708		280,095
Purchased Professional/Technical Services		1,050		177,480		178,530
Other Purchased Services		137,260		(11,395)		125,865
General Supplies		8,265		22,932		31,197
Total Undist. Expend Security		422,962		192,725		615,687
Total Undist. Expend Oper. & Maint. Plant Services		7,727,931		439,640		8,167,571
Undist. Expend Student Transportation Serv.		050.007				070 007
Salaries - Non-Instructional Aides Salaries - (between home and school) - Regular		250,607 1,782,623		28,000 (55,293)		278,607 1,727,330
Salaries - (between nome and school) - Regular Salaries - (between home and school) - Special Education		416,744		(55,295)		416,744
Salaries - (other than between home & school)		8,124		20,991		29,115
Unused Vacation Payout		-		959		959
Purchased Professional Services		14,021		(800)		13,221
Cleaning, Maintenance and Repair Services Lease Purchase Payments - Busses		70,400 395,171		13,565 (20,000)		83,965 375,171
Contracted Services - Aid in Lieu Pymts (Non Public)		157,500		(20,000) (22,000)		135,500
Contracted Services - Athletic Trips		51,834		(51,834)		-
Contracted Services - Joint Agreements (Non-Public)		135,000		(31,000)		104,000
Contracted Services - Joint Agreements (Special Education)		1,005,754		32,450		1,038,204
Contracted Services - Home to School Miscellaneous purchased services		5,000 46,957		222,510		227,510 46,957
Supplies and materials		46,957 9,400		800		46,957 10,200
Transportation supplies		589,528		(28,751)		560,777
Other Objects		16,117		-		16,117
Total Undist. Expend Student Transportation Serv.		4,954,780		109,597		5,064,377

See Management's Discussion and Analysis section of this report for explanation of significant budget variances, original and final (Continued)

	Variance
Actual	Final to Actual
\$ 2,994,240	\$ 10,717
912,716	2
35,396	1
107,972	21,890
96,595	2,937
20,398	<u>622</u>
4,167,317	<u>36,169</u>
604,903	3,274
3,598	1
1,988	5,262
5,535	2,865
5,126	2,374
2,300	700
623,450	14,476
442,239 23,431 132,567 118,793 717,030	6,569 11,941 37,828 56,338
338,867	495,204
222,050	8,987
560,917	504,191
1,645,610	30,288
478,528	34,500
1,930	1
25,502	19,910
2,106,956	82,261
198,440	6,562
199,157	10,261
7,973	92
148,902	67,686
1,195,932	24,096
15,154	6,537
6,024,084	282,194
60,420	2,104
79,901	2,958
26,165	8,950
166,486	14,012
273,737	6,358
160,158	18,372
89,247	36,618
26,335	4,862
549,477	66,210
7,300,964	866,607
267,459 1,696,379 374,991 3,202 959 12,190 56,144 372,574 129,265 - - 81,700 1,027,720 206,536	11,148 30,951 41,753 25,913 - 1,031 27,821 2,597 6,235 - 22,300 10,484 20,974
44,790 4,218 441,668 10,198 4,729,993	20,974 2,167 5,982 119,109 5,919 334,384

	Original Budget	Budget Transfers	Final Budget
UNALLOCATED BENEFITS Social Security Contributions PERS Contribution Unemployment Compensation Workmen's Compensation Health Benefits Tuition Reimbursement Other Employee Benefits Unused Sick Payment to Retired/Terminated Staff TOTAL UNALLOCATED BENEFITS	\$ 975,000 1,113,558 200,000 468,699 14,315,693 75,647 162,300 175,000 17,485,897	\$ 25,000 (27,424) (55,000) - (868,674) 898 51,620 - - (873,580)	\$ 1,000,000 1,086,134 145,000 468,699 13,447,019 76,545 213,920 175,000 16,612,317
On-Behalf TPAF (Nonbudgeted): Normal Pension Contributions Post-Retirement Medical Long-Term Disability Insurance TPAF Social Security(non-budgeted) TOTAL ON-BEHALF CONTRIBUTIONS	- - - - -	- - - -	- - - - -
TOTAL PERSONAL SERVICES - EMPLOYEE BENEFITS	17,485,897	(873,580)	16,612,317
TOTAL UNDISTRIBUTED EXPENDITURES	48,620,407	218,444	48,838,851
TOTAL GENERAL CURRENT EXPENSE	84,959,220	367,595	85,326,815
CAPITAL OUTLAY Equipment Grades 6-8 Undistributed Expenditures - Support Services - Child Study Undistributed Expenditures - School Administration Undistributed Expenditures - Business/Other Support Services Undistributed Expenditures - Required Maintenance Undistributed Expenditures - Custodial and Maintenance Undistributed Expenditures - Security Undistributed Expenditures - Transportation Total Equipment	8,135 - 50,000 97,000 40,000 - 4,060 199,195	12,998 4,020 10,490 (25,231) 14,435 (3,318) 121,374 (4,060) 130,708	21,133 4,020 10,490 24,769 111,435 36,682 121,374 - - -
Facilities Acquisition and Construction Services Construction Services Equipment Total Facilities Acquisition and Construction Services	1,000,000	1,727,055 108,226 1,835,281	2,727,055 108,226 2,835,281
	.,,	.,000,201	2,000,201

See Management's Discussion and Analysis section of this report for explanation of significant budget variances, original and final

(Continued)

Actual	Variance Final to Actual
\$ 984,422	\$ 15,578
1,086,133	1
101,257	43,743
454,524	14,175
13,153,880	293,139
50,429	26,116
210,084	3,836
169,158	5,842
16,209,887	402,430
5,539,712	(5,539,712)
3,577,982	(3,577,982)
8,110	(8,110)
2,913,150	(2,913,150)
12,038,954	(12,038,954)
28,248,841	(11,636,524)
58,611,904	(9,773,053)
94,200,419	(8,873,604)
8,130	13,003
4,019	1
10,490	-
24,768	1
111,176	259
36,682	-
121,372	2

-

316,637

1,652,509 108,186

1,760,695

-

40 1,074,586

13,266

1,074,546

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	Original Budget	Budget Transfers	Final Budget
Undistributed Expenditures: Student Transportation	\$-	\$ -	\$ -
Assets Acquired Under Capital Leases (non-budgeted)			
TOTAL CAPITAL OUTLAY	1,199,195	1,965,989	3,165,184
TOTAL EXPENDITURES	86,158,415	2,333,584	88,491,999
Excess (Deficiency) of Revenues Over (Under) Expenditures	(2,327,368)	(2,012,438)	(4,339,806)
Other Financing Sources: Capital Leases (non-budgeted) Total Other Financing Sources:	<u> </u>	<u> </u>	<u> </u>
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Sources (Uses)	(2,327,368)	(2,012,438)	(4,339,806)
Fund Balance, July 1	12,526,033	-	12,526,033
Fund Balance, June 30	\$ 10,198,665	\$ (2,012,438)	\$ 8,186,227
Recapitulation of Budget Transfers: Prior Year Encumbrances Increase Approved via Resolution Dated August 8, 2017 Increase Approved via Resolution Dated April 24, 2018 Increase Approved via Resolution Dated May 22, 2018		\$ 1,118,967 219,268 175,543 498,660	
Total		\$ 2,012,438	
Recapitulation of Fund Balance: Restricted for Excess Surplus - Current Year Restricted for Excess Surplus - Prior Years - Designated for Sul Restricted for Capital Reserve account Restricted for Maintenance Reserve account Committed for Encumbrances Assigned for Subsequent Year's Expenditures Additional Assigned Fund Balance - Unreserved - Designated for Year's Expenditures (July 1, 2018 - August 1, 2018) Unassigned Fund Balance		penditures	
Reconciliation to Governmental Funds Statements (GAAP): Last two State Aid Payments not recognized on GAAP basis Fund Balance per Governmental Funds (GAAP)			

See Management's Discussion and Analysis section of this report for explanation of significant budget variances, original and final

 Actual	Variance Final to Actual
\$ 605,500	\$ (605,500)
 605,500	(605,500)
 2,682,832	482,352
 96,883,251	(8,391,252)
 (301,577)	4,038,229
 605,500 605,500	<u>    605,500                             </u>
303,923	(4,643,729)
12,526,033	-
\$ 12,829,956	\$ (4,643,729)

¢	40.007
\$	43,327
	315,622
	2,587,412
	4,611,574
	1,896,829
	1,031,806
	213,566
	2,129,820
	12,829,956
	(1,137,101)
\$	11,692,855

#### MARLBORO TOWNSHIP BOARD OF EDUCATION BUDGETARY COMPARISON SCHEDULE SPECIAL REVENUE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Original Budget	Budget Transfers
REVENUES: Federal Sources State Sources Local Sources	\$ 1,309,560 275,227 	\$
Total Revenues	1,620,127	
EXPENDITURES: Instruction		
Other Salaries for Instruction	243,256	-
Purchased Professional and Technical Services	12,937	-
Tuition	750,000	-
General Supplies	19,138	-
Textbooks	19,667	-
Total Instruction	1,044,998	-
Support Services		
Salaries of Other Professional Staff	20,377	-
Other Salaries	55,368	-
Personal Services - Employee Benefits	24,404	-
Purchased Professional - Educational Services	335,766	-
Other Purchased Professional Services	77,034	-
Other Purchased Services	35,360	-
Supplies & Materials	26,820	-
Total Support Services	575,129	<u> </u>
Total Expenditures	1,620,127	
Total Outflows	1,620,127	
Excess (Deficiency) of Revenues Over (Under) Expenditures and Other Financing Sources (Uses)	\$-	\$

E	Final Budget	 Actual	/ariance al to Actual
\$	1,309,560 275,227 35,340	\$ 1,226,368 196,355 34,340	\$ (83,192) (78,872) (1,000)
	1,620,127	 1,457,063	 (163,064)
	243,256	238,531	4,725
	12,937	12,937	-
	750,000 19,138	678,743 18,605	71,257 533
	19,138	14,250	5,417
	1,044,998	 963,066	 81,932
		 <u> </u>	 
	20,377	19,148	1,229
	55,368	55,278	90
	24,404	23,940	464
	335,766	276,903	58,863
	77,034	60,206	16,828
	35,360	35,360	-
	26,820	 23,162	 3,658
	575,129	 493,997	 81,132
	1,620,127	 1,457,063	 163,064
	1,620,127	 1,457,063	 163,064
\$	-	\$ -	\$ -

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

# MARLBORO TOWNSHIP BOARD OF EDUCATION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION BUDGET TO GAAP RECONCILIATION

Explanation of differences between budgetary inflows and outflows and GAAP revenues and expenditures:

expenditures:	G	eneral Fund	Re	Special venue Fund
Sources/inflows of resources Actual amounts (budgetary) "revenues" from the budgetary comparison schedules	\$	96,581,674	\$	1,457,063
Differences - Budget to GAAP: Grant accounting budgetary basis differs from GAAP in that encumbrances are recognized as expenditures, and the related revenue is recognized.				
State aid payment recognized for GAAP statements in the current year, previously recognized for budgetary purposes.		1,162,305		-
State aid payments are recognized as revenue for budgetary purposes, and differs from GAAP which does not recognize this revenue until the subsequent year when the State recognizes the related expense (GASB 33).		(1,137,101)		
Total revenues reported on the statement of revenues, expenditures and changes in fund balances - governmental funds.	\$	96,606,878	\$	1,457,063
Uses/outflows of resources Actual amounts (budgetary basis) "total outflows" from the budgetary comparison schedules	\$	96,883,251	\$	1,457,063
Differences - Budget to GAAP: Encumbrances for supplies and equipment ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year the supplies are received for financial reporting purposes.		<u> </u>		
Total expenditures reported on the statement of revenues, expenditures and changes in fund balances - governmental funds.	\$	96,883,251	\$	1,457,063

# **REQUIRED SUPPLEMENTARY INFORMATION - PART III**

SCHEDULES RELATED TO ACCOUNTING AND REPORTING FOR PENSIONS (GASB 68)

SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC EMPLOYEES' RETIREMENT SYSTEM (PERS) LAST FIVE FISCAL YEARS*	RICT'S IPLOYE LAST	IOOL DISTRICT'S PROPORTIONATE SHARE OF THE I PUBLIC EMPLOYEES' RETIREMENT SYSTEM (PERS) LAST FIVE FISCAL YEARS*	E SHARE OF TH T SYSTEM (PEF ARS*	HE NET F (S)	ENSION LIF	(BILITY	
		2017	2016	2015	5	2014	2013
School District's proportion of the net pension liability		0.11205%	0.11316%	0	0.10947%	0.11176%	0.11418%
School District's proportionate share of the net pension liability	÷	26,083,284 \$	33,516,037	\$ 24,	24,753,054 \$	20,927,067 \$	21,821,179
School District's covered payroll	Ф	7,451,664 \$	7,563,569	\$	7,556,838 \$	7,514,106 \$	7,660,561
School District's proportionate share of the net pension liability as a percentage of its covered payroll	С	350.03%	443.12%	327.56%	%9	278.50%	284.85%
Plan fiduciary net position as a percentage of the total pension liability		48.10%	40.14%	47.93%	3%	52.08%	48.72%
*The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date).	f the pr	evious fiscal year	end (the measure	ement da	.(e).		

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

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MARLBORO TOWNSHIP BOARD OF EDUCATION

MARLBORO TOWNSHIP BOARD OF EDUCATION	SCHEDULE OF SCHOOL DISTRICT CONTRIBUTIONS	PUBLIC EMPLOYEES' RETIREMENT SYSTEM (PERS)	LAST FIVE FISCAL YEARS
MARLBORO TOWNSH	SCHEDULE OF SCHOO	PUBLIC EMPLOYEES' R	LAST FIVE

		2018	2017	2016	2015	2014
School District's contractually required contribution	ស	1,038,017 \$	1,005,336 \$	941,119 \$	921,313 \$	860,288
Contributions in relation to the contractually required contribution		(1,038,017)	(1,005,336)	(941,119)	(921,313)	(860,288)
Contribution deficiency (excess)	φ	<del>ہ</del> ۲	<del>ഗ</del> '	<del>د</del> ۲	<del>دی</del> ۱	
School District's covered payroll	\$	8,066,661 \$	7,451,664 \$	7,563,569 \$	7,556,838 \$	7,514,106
Contributions as a percentage of covered payroll		12.87%	13.49%	12.44%	12.19%	11.45%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

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MARLBORO TOWNSHIP BOARD OF EDUCATION SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS' PENSION AND ANN IITY FLIND (TPAF)	LAST FIVE FISCAL YEARS*
--	-------------------------

		2017	2016	2015	2014	2013
School District's proportion of the net pension liability		0.00%	0.00%	0.00%	%00.0	00.0
School District's proportionate share of the net pension liability	⇔	\$ '	<del>ہ</del> ۲	↔ '	↔ '	
states proportionate snare of the net pension llability associated with the School District	φ	245,811,661 \$	293,394,568 \$	238,571,199 \$	198,195,083 \$	187,008,674
	φ	245,811,661 \$	293,394,568 \$	238,571,199 \$	198,195,083 \$ 187,008,674	187,008,674
School District's covered payroll	θ	37,474,004 \$	37,842,545 \$	37,025,512 \$	36,267,687 \$	37,209,497
School District's proportionate share of the net pension liability as a percentage of its covered payroll		0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total pension liability		25.41%	22.33%	28.71%	33.64%	33.76%

\*The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date).

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

SCHEDULES RELATED TO ACCOUNTING AND REPORTING FOR OTHER POST EMPLOYMENT BENEFITS (GASB 75)

# MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS STATE HEALTH BENEFIT LOCAL EDUCATION RETIRED EMPLOYEES PLAN (OPEB) LAST FISCAL YEAR\*

	 2018
District's Total OPEB Liability	
Service Cost Interest Cost Changes of Assumptions Contributions: Member Gross Benefit Payments	\$ 8,097,639 5,777,624 (24,149,315) 155,485 (4,222,551)
Net Change in District's Total OPEB Liability	(14,341,118)
District's Total OPEB Liability (Beginning)	 196,645,257
District's Total OPEB Liability (Ending)	\$ 182,304,139
District's Covered Employee Payroll	\$ 48,836,607
District's Net OPEB Liability as a Percentage of Payroll	373%

Note - The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date).

\*\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PART III

#### MARLBORO TOWNSHIP SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PART III YEAR ENDED JUNE 30, 2018

#### Teachers Pension and Annuity Fund (TPAF)

Changes in Benefit Terms - None.

Changes in Assumptions - The discount rate changed from 3.22% as of June 30, 2016, to 4.25% as of June 30, 2017.

#### Public Employees' Retirement System (PERS)

Changes in Benefit Terms - None.

Changes in Assumptions - The discount rate changed from 3.98% as of June 30, 2016, to 5.00% as of June 30, 2017.

#### State Health Benefit Local Education Retired Employees Plan (OPEB)

Changes in Benefit Terms - None.

Changes in Assumptions - The discount rate changed from 2.85% as of June 30, 2016, to 3.58% as of June 30, 2017.

# OTHER SUPPLEMENTARY INFORMATION

## SPECIAL REVENUE FUND DETAIL STATEMENTS

The Special Revenue Fund is used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to specific purposes.

		Title II A	Title III	Title III Immigrant	Title IV
REVENUES:					
Federal sources	\$ 150,264	\$ 72,724	\$ 19,513	\$ 4,366	\$ 9,644
State sources	-	-	-	-	-
Local sources		-	-	-	-
Total Revenues	150,264	72,724	19,513	4,366	9,644
EXPENDITURES:					
Instruction:					
Salaries of teachers	-	-	-	-	-
Other salaries for instruction	83,955	-	-	-	-
Purchased professional and					
technical services	11,520	-	-	-	1,417
Tuition	-	-	-	-	-
General supplies	1,597	-	6,415	4,366	6,227
Textbooks	-	-	-	-	-
Total instruction	97,072	-	6,415	4,366	7,644
Support Services:					
Salaries of other professional staff	6,981	-	12,167	-	-
Salaries of other staff	28,600	26,678	-	-	-
Personnel services - employee					
benefits	9,143	2,041	931	-	-
Supplies and materials	5,693	-	-	-	2,000
Purchased prof educ. services	2,775	44,005	-	-	-
Purchased technical services	-	-	-	-	-
Other purchased services		-	-	-	-
Total support services	53,192	72,724	13,098	-	2,000
Total Expenditures	150,264	72,724	19,513	4,366	9,644
Excess (Deficiency) of Revenues Over (Under) Expenditures and Other Financing Sources (Uses)	<u>\$ -</u>	\$-	\$ -	\$ -	\$ -

(Continued)

				Non-Public				
		Basic	С	arryover	P	reschool	Nursing	Textbook
REVENUES:								
Federal sources	\$	889,698	\$	14,489	\$	65,670	\$-	\$-
State sources		-		-		-	27,704	14,250
Local sources		-		-		-	-	-
Total Revenues		889,698		14,489		65,670	27,704	14,250
EXPENDITURES:								
Instruction:								
Salaries of teachers		-		-		-	-	-
Other salaries for instruction		154,576		-		-	-	-
Purchased professional and								
technical services		-		-		-	-	-
Tuition		678,743		-		-	-	-
General supplies		-		-		-	-	-
Textbooks		-		-		-	-	14,250
Total instruction		833,319		-		-	-	14,250
Support Services:								
Salaries of other professional staff		-		-		-	-	-
Salaries of other staff		-		-		-	-	-
Personnel services - employee								
benefits		11,825		-		-	-	-
Supplies and materials		-		-		-	-	-
Purchased prof educ. services		30,049		14,489		65,670	-	-
Purchased technical services		-		-		-	27,704	-
Other purchased services		14,505		-		-	-	-
Total support services		56,379		14,489		65,670	27,704	-
Total Expenditures		889,698		14,489		65,670	27,704	14,250
Excess (Deficiency) of Revenues Over (Under) Expenditures and Other Financing Sources (Uses)	\$	-	\$	-	\$	_	\$-	\$-
	<b>—</b>		Ψ		¥		<b>τ</b>	<del>.</del>

(Continued)

	Nor	-Public	Non-Public	>	Chapter 192 Nonpublic			Ch	apter 193 N	lonpublic	
	Te	ech Aid	Security A	id	Comp. Ed.	Tra	ansportation	Cla	ssification	Speech	Instruction
REVENUES: Federal sources State sources Local sources	\$	- 10,625 -	\$ 20,4{	- 34 -	\$ - 41,635	\$	- 11,368 -	\$	- 32,215 -	\$- 14,285 -	\$- 23,789 -
Total Revenues		10,625	20,48	34	41,635		11,368		32,215	14,285	23,789
EXPENDITURES: Instruction: Salaries of teachers Other salaries for instruction Purchased professional and		-		-	-		-		-	-	-
technical services Tuition General supplies Textbooks		-		-	-		- - -		-	-	- - -
Total instruction		-		-	-		-		-	-	
Support Services: Salaries of other professional staff Salaries other staff Personnel services - employee		-		-	-		-		-	-	-
benefits Supplies and materials Purchased prof educ. services		- 6,910		-	- - 41,635		-		- - 32,215	- - 14,285	- - 23,789
Purchased technical services Other purchased services		- 650 3,065	20,48	- 34 -	-		- 11,368 -			-	-
Total support services		10,625	20,48	34	41,635		11,368		32,215	14,285	23,789
Total Expenditures		10,625	20,48	34	41,635		11,368		32,215	14,285	23,789
Excess (Deficiency) of Revenues Over (Under) Expenditures and Other Financing Sources (Uses)	\$	-	\$	-	\$ -	\$	_	\$	-	\$ -	\$ -

(Continued)

	Other Loca	l Grants	
			Total
	Transportation	Foundation	2018
REVENUES:			
Federal sources			\$ 1,226,368
State sources			196,355
Local sources	10,449	23,891	34,340
Total Revenues	10,449	23,891	1,457,063
EXPENDITURES:			
Instruction:			
Salaries of teachers	-	-	-
Other salaries for instruction	-	-	238,531
Purchased professional and			
technical services	-	-	12,937
Tuition	-	-	678,743
General supplies	-	-	18,605
Textbooks	-	-	14,250
Total instruction		-	963,066
Support Services:			
Salaries of other professional staff	-	-	19,148
Salaries other staff	-	-	55,278
Personnel services - employee			
benefits	-	-	23,940
Supplies and materials	-	8,559	23,162
Purchased prof educ. services	-	7,991	276,903
Purchased technical services	-	-	60,206
Other purchased services	10,449	7,341	35,360
Total support services	10,449	23,891	493,997
Total Expenditures	10,449	23,891	1,457,063
Excess (Deficiency) of Revenues Over (Under) Expenditures and Other	\$-	\$-	\$-

# FIDUCIARY FUNDS DETAIL STATEMENTS

The Fiduciary Funds are used to account for funds received by the School District for a specific purpose.

**Private Purpose Scholarship Trust Fund** - This fiduciary fund is used to account for Scholarship Funds of the School District.

**Technology Trust Fund** - This fiduciary fund is used to account for repairs to students assigned Chromebooks.

**Private Purpose Unemployment Compensation/Insurance Trust Fund** - This fiduciary fund is used to account for unemployment remittance transactions of the School District.

Agency Funds are used to account for assets held by the School District as an agent for individuals, private organization, other governments and/or other funds.

**Student Activities Fund** - This agency fund is used to account for student funds held at the schools.

**Payroll Agency Fund** - This agency fund is used to account for the payroll transactions of the School District.

**Flexible Spending** - This agency fund is used to account for the flexible spending accounts held by the School District.

#### MARLBORO TOWNSHIP BOARD OF EDUCATION FIDUCIARY FUNDS COMBINING STATEMENT OF FIDUCIARY NET POSITION June 30, 2018

		e Purpose st Fund	 Ager	ncy Fu	unds		chnology ust Fund	Co	employment mpensation urance Trust	Totals
		olarship Fund	Student Activity		ayroll and roll Agency	-lexible pending				
ASSETS: Cash and cash equivalents	\$	2,477	\$ 85,863	\$	478,344	\$ 33,205	\$ 5,996	\$	525,953	\$ 1,131,838
LIABILITIES: Payroll deductions and withholdings Due to student groups	\$	-	\$ 85,863	\$	478,344	\$ 33,205	\$ -	\$	-	\$    511,549 85,863
Total liabilities		-	 85,863		478,344	 33,205	 -		-	597,412
NET POSITION: Reserved for unemployment claims Reserved for scholarships Reserved for Chromebook repairs		- 2,477 -	 - - -		- - -	 - - -	 - - 5,996		525,953 - -	525,953 2,477 5,996
Total net position	. <u> </u>	2,477	 -		-	 -	 5,996		525,953	534,426
TOTAL LIABILITIES AND NET POSITION	\$	2,477	\$ 85,863	\$	478,344	\$ 33,205	\$ 5,996	\$	525,953	\$ 1,131,838

### MARLBORO TOWNSHIP BOARD OF EDUCATION FIDUCIARY FUNDS COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

		-	Scho	larship l	Func	ls				
	oss rshay	lan nberg		Bill winick		Cheryl Castell	 Totals	chnology ust Fund	Cor	mployment npensation rance Trust
ADDITIONS: Local sources: Local contributions Chromebook usage fee	\$ -	\$ -	\$	100 -	\$	-	\$ 100 -	\$ - 30,801	\$	125,000
Total additions	 -	 -		100		-	 100	 30,801		125,000
DEDUCTIONS: Scholarships Chromebook repairs	 -	 -		100 -		250 -	 350 -	 - 49,856		-
Total deductions	 -	 -		100		250	 350	49,856		-
CHANGE IN NET POSITION	 -	 -		-		(250)	 (250)	 (19,055)		125,000
NET POSITION, July 1	 359	 3		115		2,250	 2,727	25,051		400,953
NET POSITION, June 30	\$ 359	\$ 3	\$	115	\$	2,000	\$ 2,477	\$ 5,996	\$	525,953

## MARLBORO TOWNSHIP BOARD OF EDUCATION FIDUCIARY FUNDS COMBINING STATEMENT OF CHANGES IN AGENCY FUND LIABILITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Student Activity	Flexible Spending	Payroll and Payroll Agency	Totals
ADDITIONS: Local sources:				
Student fees and collections	\$ 361,530	\$-	\$ -	\$ 361,530
Net Payroll Employee withholdings		- 51,538	31,679,803 26,846,414	31,679,803 26,897,952
Total additions	361,530	51,538	58,526,217	58,939,285
DEDUCTIONS: Student activity payments	358,853	-	-	358,853
Net Payroll	-	-	31,679,803	31,679,803
Payroll related payments		43,162	26,860,905	26,904,067
Total deductions	358,853	43,162	58,540,708	58,942,723
CHANGE IN LIABILITIES	2,677	8,376	(14,491)	(3,438)
LIABILITIES, July 1	83,186	24,829	492,835	600,850
LIABILITIES, June 30	\$ 85,863	\$ 33,205	\$ 478,344	\$ 597,412

## MARLBORO TOWNSHIP BOARD OF EDUCATION STUDENT ACTIVITY AGENCY FUND SCHEDULE OF RECEIPTS AND DISBURSEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Balance June 30, 2017		 Cash Receipts	Dist	Cash oursements	_	alance e 30, 2018
Asher Holmes	\$	6,064	\$ 16,658	\$	16,791	\$	5,931
Frank J. Dugan Elementary		8,122	21,873		17,729		12,266
Frank Defino Central Elementary		3,789	13,043		14,725		2,107
Marlboro Early Learning Center		6,734	2,917		1,070		8,581
Marlboro Elementary		4,220	21,774		19,418		6,576
Marlboro Memorial Middle School		15,331	109,408		108,140		16,599
Marlboro Middle School		29,543	155,080		152,854		31,769
Robertsville Elementary		9,383	20,777		28,126		2,034
Total all schools	\$	83,186	\$ 361,530	\$	358,853	\$	85,863

## MARLBORO TOWNSHIP BOARD OF EDUCATION PAYROLL AGENCY FUND SCHEDULE OF CASH RECEIPTS AND DISBURSEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	-	Balance e 30, 2017	Additions	Deletions	Balance e 30, 2018
ASSETS: Cash - Payroll Cash - Payroll Agency Cash - Flexible Spending	\$	- 492,835 24,829	\$ 31,679,803 26,846,414 51,538	\$ 31,679,803 26,860,905 43,162	\$ - 478,344 33,205
TOTAL ASSETS	\$	517,664	\$ 58,577,755	\$ 58,583,870	\$ 511,549
LIABILITIES: Net Payroll Payroll deductions and withholdings	\$	- 517,664	\$ 31,679,803 26,897,952	\$ 31,679,803 26,904,067	\$ - 511,549
TOTAL LIABILITIES	\$	517,664	\$ 58,577,755	\$ 58,583,870	\$ 511,549

## LONG-TERM DEBT SCHEDULES

The Long-Term Debt Schedules are used to reflect the outstanding principal balances of the general long-term liabilities of the School District. This includes serial bonds outstanding and obligations under capital leases.

## MARLBORO TOWNSHIP BOARD OF EDUCATION SCHEDULE OF SERIAL BONDS PAYABLE AS OF JUNE 30, 2018

	Date	Amount			
Issue	of Issue	of Issue	Date	Amount	Rate
Refunding Bonds - 2013 Issue	3/26/2013	18,700,000	7/15/2018	3,650,000	1.526%
			7/15/2019	3,745,000	1.919%

## MARLBORO TOWNSHIP BOARD OF EDUCATION SCHEDULE OF SERIAL BONDS PAYABLE (CONTINUED) AS OF JUNE 30, 2018

J	uly 1, 2017	C	Decreased	Ju	ne 30, 2018	
\$	10,965,000	\$	3,570,000	\$	7,395,000	
\$	10,965,000	\$	3,570,000	\$	7,395,000	

## MARLBORO TOWNSHIP BOARD OF EDUCATION SCHEDULE OF OBLIGATIONS UNDER CAPITAL LEASES AS OF JUNE 30, 2018

	Interest Rate Payables	Amount of Original Issue	Balance ly 1, 2017	Additions rrent Year	Retired Current Year	Ju	Balance ne 30, 2018
2016 Buses - 5	1.82%	465,676	\$ 279,344	\$ -	\$ 91,443	\$	187,901
2016 Vans - 2	2.41%	108,038	54,004	-	26,681		27,323
2017 Buses - 5 2017 Vans - 2	2.04%	591,300	470,241	-	114,793		355,448
2019 Buses - 5 2018 Vans - 2	1.90%	605,500	 -	 605,500	 124,931		480,569
			\$ 803,589	\$ 605,500	\$ 357,848	\$	1,051,241

## MARLBORO TOWNSHIP BOARD OF EDUCATION DEBT SERVICE FUND BUDGETARY COMPARISON SCHEDULE AS OF JUNE 30, 2018

	Original Budget	Budget Transfers	Final Budget	Actual	Variance Final to Actual
REVENUES:					
Local sources:					
Local tax levy	\$ 3,044,386	\$ -	\$ 3,044,386	\$ 3,044,386	\$ -
Total revenues - local sources	3,044,386		3,044,386	3,044,386	
State sources:					
Debt service aid type II	676,847		676,847	676,847	
Total state sources	676,847		676,847	676,847	-
TOTAL REVENUES	3,721,233		3,721,233	3,721,233	
EXPENDITURES					
Regular debt service:					
Interest	151,235	-	151,235	151,235	-
Redemption of principal	3,570,000		3,570,000	3,570,000	
Total regular debt service	3,721,235		3,721,235	3,721,235	
TOTAL EXPENDITURES	3,721,235		3,721,235	3,721,235	
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	(2)		(2)	(2)	
FUND BALANCES, July 1	2		2	2	
FUND BALANCES, June 30	<u>\$-</u>	<u>\$-</u>	\$-	\$-	\$-

# STATISTICAL SECTION (UNAUDITED)

#### **CONTENTS**

### **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well being have changed over time.

## **Revenue Capacity**

These schedules ontain information to help the reader assess the District's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

## **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the Distrcit's financial report relates to the services the District provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports (CAFR) for the relevant year.

# FINANCIAL TRENDS INFORMATION

Financial trends information is intended to assist users in understanding and assessing how the School District's financial position has changed over time. Please refer to the following exhibits for a historical view of the School District's financial position and the respective changes.

Exhibit J-1

# MARLBORO TOWNSHIP BOARD OF EDUCATION Net Position by Component, Last Ten Fiscal Years (accrual basis of accounting) Unaudited

		Fiscal Year E	Fiscal Year Ended June 30,							
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities Net investment in capital assets	\$ 27,432,967	\$ 27,432,967 \$ 29,148,937 \$ 33,	\$ 33,110,689	\$ 33,753,591	\$ 35,261,244	\$ 33,963,210	\$ 42,859,895	\$ 46,102,941	\$ 50,326,279	\$ 53,404,182
Restricted Unrestricted	4,331,584 5 111 885	2,834,929 5 721 472	5,168,518 1 811 362	8,358,487 3 992 694	10,326,308 (555,386)	4,519,095 7 517 414	4,746,088 (21.372.114)	7,011,165 (22.639.727)	8,452,497 (24 472 923)	7,557,935 (23,944,710)
Total governmental activities net position	\$ 36,876,436		\$ 40,090,569	\$ 46,104,772	\$ 45,032,166	\$ 45,999,719	\$ 26,233,869	\$ 30,474,379	\$ 34,305,853	\$ 37,017,407
Business-type activities Net investment in capital assets	\$ 187,073	\$ 217,395	\$ 314,975	\$ 346,104	\$ 327,170	\$ 356,607	\$ 345,397	\$ 310,817	\$ 283,050	\$ 359,653
Restricted Unrestricted	- 370,219	- 367,741	- 293,031	- 275,783	- 332,455	- 316,850	- 326,063	- 366,103	- 419,183	- 313,554
Total business-type activities net position	\$ 557,292	\$ 585,136	\$ 608,006	\$ 621,887	\$ 659,625	\$ 673,457	\$ 671,460	\$ 676,920	\$ 702,233	\$ 673,207
District-wide	\$ 27,620,040	\$ 27,620,040 \$ 29,366,332 \$ 33,	\$ 33,425,664	\$ 34,099,695	\$ 35,588,414	\$ 34,319,817	\$ 43,205,292	\$ 46,413,758	\$ 50,609,329	\$ 53,763,835
LL Restricted	4,331,584 5 482 104	2,834,929 6 089 213	5,168,518 2 104 393	8,358,487 4 268 477	10,326,308 (222.931)	4,519,095 7 834 264	4,746,088 (21,046,051)	7,011,165	8,452,497 (24.053.740)	7,557,935 123 631 156)
Total district net position	\$ 37,433,728	\$ 38,290,474	\$ 40,698,575	\$ 46,726,659	\$ 45,691,791	\$ 46,673,176	\$ 26,905,329	\$ 31,151,299	\$ 35,008,086	\$ 37,690,614

Source: CAFR Scendule A-1

Expenses											
Governmental activities Instruction											
Regular	\$ 35,308,166	\$ 34,028,149	\$ 32,511,657	\$ 33,531,658	\$ 35,852,547	\$ 35,881,684	\$ 38,812,737	\$ 41,644,306	\$ 47,360,063	\$ 51,708,987	
Special education	11,414,671	12,445,136	12,415,997	12,042,092	12,785,736	13,183,818	15,383,599	16,686,291	18,829,601	12,742,003	
Other instruction	3,305,976	3,626,480	3,262,333	3,301,696	3,582,539	2,933,164	3,899,995	4,301,453	4,137,725	4,188,185	
Nonpublic school programs	306,156	255,014	195,449	203,155	172,750	157,033	169,623	200,447	211,020	235,282	
Support Services:											
Tuition	2,262,184	2,749,383	2,357,797	2,368,247	1,912,991	2,002,297	2,146,011	2,167,769	2,187,105	2,721,703	
Student & instruction related services	7,485,130	10,702,326	9,982,798	10,087,917	9,653,363	10,450,249	12,185,012	12,977,350	14,567,546	15,861,888	
General administrative services	1,885,771	1,831,079	1,759,871	1,790,584	2,332,646	1,915,430	2,067,140	2,044,009	2,100,175	2,425,769	
School administrative services	4,616,520	4,863,100	4,630,066	4,797,935	5,327,474	5,423,443	6,087,140	6,607,572	7,369,904	7,588,044	
Business administrative services	1,086,758	1,194,106	1,157,915	1,162,287	1,500,784	1,366,947	1,651,141	1,945,728	2,084,087	2,284,908	
Plant operations and maintenance	7,361,475	7,428,730	8,127,879	7,232,758	7,482,966	8,762,802	8,867,078	9,152,971	9,133,883	10,341,640	
Pupil transportation	5,638,865	5,857,276	5,409,724	4,579,899	5,096,709	5,242,739	5,813,977	6,026,469	6,561,180	6,840,307	
Interest on long-term debt	1,938,285	1,802,323	2,084,198	1,955,197	900,164	489,239	319,931	468,930	452,578	316,498	
Total governmental activities expenses	82,609,957	86,783,102	83,895,684	83,053,425	86,600,669	87,808,845	97,403,384	104,223,295	114,994,867	117,255,214	
Business-type activities:											
Food service	1,418,879	1,429,310	1,345,952	1,334,350	1,325,245	1,327,727	1,334,342	1,466,306	1,378,373	1,428,476	
Child Care		-									
Total business-type activities expense	1,418,879	1,429,310	1,345,952		1,325,245			1,466,306	1,378,373		
Total district expenses	\$ 84,028,836	\$ 88,212,412	\$ 85,241,636	\$ 84,387,775	\$ 87,925,914	\$ 89,136,572	\$ 98,737,726	\$ 105,689,601	\$ 116,373,240	\$ 118,683,690	

Program Revenues Governmental activities: Charges for services: Instruction (tuition) Pupil transportation	Business and other support services Operating grants and contributions Capital grants and contributions Total governmental activities program revenues
--	---

(Continued)

Exhibit J-2

2018

2017

2016

2015

2014

Fiscal Year Ended June 30,

2013

2012

2011

2010

2009

1 Interest on long-term debt 2 Total governmental activities expense

6,729,314

6,729,314

31,677,611 31,884,975

19,511,076

13,224,474 14,037,929

15,722,047

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\$ 105,689,601 \$ 116,373,240 \$ 98,737,726 \$ 84,387,775 \$ 87,925,914 \$ 89,136,572 \$ 85,241,636 \$ 84,028,836 \$ 88,212,412

	2009	2010	2011	Fiscal Yee 2012	Fiscal Year Ended June 30 012 2013	2014	2015	2016	2017	2018
Business-type activities: Charges for services Food service	1,219,451	1,213,277	1,151,206	1,100,313	1,077,688	1,072,939	1,107,644	1,175,748	1,151,499	1,104,299
Child care Operating grants and contributions	- 236,305	- 243,878	- 217,616	- 247,918	- 285,295	- 268,620	- 224,701	- 296,018	- 252,551	- 295,151
Capital grants and contributions Total business type activities program revenues Total district program revenues	- 1,455,756 \$ 8,185,070	- 1,457,155 \$ 9,379,068	- 1,368,822 \$ 8,819,657	- 1,348,231 \$ 10,527,679	- 1,362,983 \$ 12,369,632	- 1,341,559 \$ 11,019,286	- 1,332,345 \$ 17,755,838	- 1,471,766 \$ 15,509,695	- 1,404,050 \$21,645,834	- 1,399,450 \$33,284,425
<b>Net (Expense)/Revenue</b> Governmental activities Business-type activities Total district-wide net expense	\$ (75,880,643) 36,877 \$ (75,843,766)	\$ (78,861,189) 27,845 \$ (78,833,344)	\$ (76,444,849) 22,870 \$ (76,421,979)	\$ (73,873,977) 13,881 \$ (73,860,096)	\$ (75,594,020) 37,738 \$ (75,556,282)	\$ (78,131,118) 13,832 \$ (78,117,286)	\$ (80,979,891) (1,997) \$ (80,981,888)	\$ (90,185,366) 5,460 \$ (90,179,906)	\$ (94,753,083) 25,677 \$ (94,727,406)	\$ (85,370,239) (29,026) \$ (85,399,265)
General Revenues and Other Changes in Net Position Governmental activities: Property taxes levied for general purposes, net Taxes levied for debt service Unrestricted grants and contributions Investment earnings	n \$ 61,465,408 3,983,644 12,345,344 271,429	\$ 62,027,882 3,978,195 13,113,360 58,672	\$ 63,824,547 4,106,153 10,306,086 8,873	\$ 63,521,724 4,108,601 11,791,157 7,990	\$ 62,003,011 3,988,230 11,741,062 4,722	\$ 62,607,136 3,881,857 12,230,385 2,299	\$ 63,742,279 3,849,426 15,176,417 1,238	\$ 68,007,538 3,941,633 22,025,896 6,466	<ul> <li>\$ 71,178,461</li> <li>\$,945,945</li> <li>\$22,994,948</li> <li>4,409</li> </ul>	<ul> <li>\$ 71,901,926</li> <li>3,044,386</li> <li>12,804,932</li> <li>12,021</li> </ul>
Miscellaneous income Loss on disposal of equipment Transfers	429,241 - -	500,437 - -	584,421 - -	458,708 - -	287,533 - -	376,994 - -	265,860 - -	444,343 - -	460,430 - 364	318,528 - -
Total governmental activities	78,495,066	79,678,546	78,830,080	79,888,180	78,024,558	79,098,671	83,035,220	94,425,876	98,584,557	88,081,793
Business-type activities: Investment earnings Transfers									- (364)	
Total business-type activities Total district-wide	- \$ 78,495,066	- \$ 79,678,546	-	- \$ 79,888,180	- \$ 78,024,558	- \$ 79,098,671	- \$ 83,035,220	- \$ 94,425,876	(364) \$ 98,584,193	- \$ 88,081,793
<b>Change in Net Position</b> Governmental activities Business-type activities Total district	\$ 2,614,423 36,877 \$ 2,651,300	\$ 817,358 27,845 \$ 845,203	\$ 2,385,231 22,870 \$ 2,408,101	\$ 6,014,203 13,881 \$ 6,028,084	\$ 2,430,538 37,738 \$ 2,468,276	\$ 967,553 13,832 \$ 981,385	\$ 2,055,329 (1,997) \$ 2,053,332	\$ 4,240,510 5,460 \$ 4,245,970	\$ 3,831,474 25,313 \$ 3,856,787	\$ 2,711,554 (29,026) \$ 2,682,528

Source: CAFR Schedule A-2

Exhibit J-2

Exhibit J-3

### MARLBORO TOWNSHIP BOARD OF EDUCATION Fund Balances, Governmental Funds, Last Ten Fiscal Years Unaudited (modified accrual basis of accounting)

	2018		7,557,935	1,896,829	1,245,372	992,719		1,692,855				ı				.
		÷	÷					÷		ŝ						ω
	2017	ť	ь 8.452.495	1,118,967	888,591	903,675		11,363,728			7			•		\$ 2
	2016	ť	¢ 6.953,497	242,378	540,646	919,683		8,656,204		' ډ	5					\$
	2015	÷	4.746.086	517,490	750,000	876,841		6,890,417		ج	-					\$ -
e 30,	2014	ť	4.795.192	4,503,346	992,624	795,403		11,086,565		ج	115,467	'		'	•	\$ 115,467
Fiscal Year Ended June 30,	2013	ť	, 10,183,855	789,215	500,000	660,052		12,133,122		' \$	118,713	23,740		'		\$ 142,453
Fiscal >	2012	÷	10,300,412	403,012	630,660	784,573		12,118,657		ج	72,663	159,861		•		\$ 232,524
	2011	ť	4.740.655	235,044	943,127	1,032,120		6,950,946		' \$	192,819	111,066		•		\$ 303,885
	2010	¢ 3 023 031	- 00,0000				2,612,112	5,636,043		\$ 64.125	•			2,856,232	-	\$ 2,920,358
	2009	¢ / 617 877 ¢ 3 033 031					2,792,425	7,410,302		م	•			2,033,165	2	1: \$ 2,033,167
		General Fund Deserved	Restricted	Committed	Assigned	Unassigned	Unreserved	Total general fund	All Other Governmental Funds	Reserved	Restricted	Assigned	Unreserved, reported in:	Capital projects fund	Debt service fund	Total all other governmental fund: \$ 2,033,167

Source: CAFR Schedule B-1

			MARLBORO TO Changes in Fun Lá	MARLBORO TOWNSHIP BOARD OF EDUCATION Changes in Fund Balances, Governmental Funds, Unaudited Last Ten Fiscal Years	OF EDUCATION rnmental Funds, rs					Exhibit J-4
					Fiscal Yea	Fiscal Year Ended June 30,				
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Revenues Tax levy Tuition charges Interest earnings Miscellaneous State sources	\$ 65,449,052 59,593 271,429 369,648 17,600,515	<pre>\$ 66,006,077 158,157 58,672 342,280 17,535,677</pre>	\$ 67,930,700 161,226 8,873 413,139 15,977,505	\$ 67,630,325 457,329 7,990 568,957 18,587,145	<ul> <li>\$ 65,991,241</li> <li>681,099</li> <li>4,722</li> <li>439,017</li> <li>20,540,165</li> </ul>	\$ 66,488,993 596,323 2,299 490,108 19,816,041	\$ 67,591,705 585,678 1,238 416,609 20,849,007	<ul> <li>\$ 71,949,171</li> <li>\$ 689,506</li> <li>\$ 689,506</li> <li>\$ 6466</li> <li>\$ 601,292</li> <li>\$ 22,224,133</li> </ul>	<ul> <li>75,124,406</li> <li>606,909</li> <li>4,409</li> <li>612,823</li> <li>23,196,629</li> </ul>	<pre>\$ 74,946,312 88,000 12,021 472,232 25,037,696</pre>
Federal sources Total revenue	1,474,143 85,224,380	3,499,596 87,600,459	1,779,415 86,270,858	1,815,326 89,067,072	1,374,962 89,031,206	1,382,634 88,776,398	1,391,022 90,835,259	1,412,385 96,882,953	1,337,067 100,882,243	1,228,913 101,785,174
Expenditures Instruction Regular Instruction Special education instruction Other instruction Other instruction Nonpublic school programs	33,440,521 11,344,419 3,305,976 306,156	32,033,387 12,373,718 3,626,480 255,014	30,484,135 12,342,341 3,262,333 195,449	31,277,541 11,966,246 3,301,696 203,155	34,507,618 12,734,860 3,582,539 172,750	33,143,569 13,100,162 2,933,164 157,033	33,169,906 13,762,862 3,482,093 169,623	33,944,530 14,445,520 3,708,410 200,447	35,630,723 15,039,938 3,399,493 211,020	41,130,875 10,559,175 3,495,268 196,355
Support Services:										
Turtion Student & instruction related services	2,262,184 7,407,067	2,749,383 10,622,967	2,357,797 9,900,953	2,322,438 10,003,638 4 700 504	1,837,754 9,596,830 0,407,575	2,002,297 10,357,292	2,146,011 10,877,061	2,167,769 11,211,083	2,187,105 11,643,131	2,271,409 13,154,581
General administrative services School Administrative services	1,885,771 4,567,591	1,831,079 4,813,358	1,759,871 4,578,766	1,790,584 4,745,110	2,12/,5/5 5,671,913	1,915,430 5,534,629	1,961,794 5,635,859	1,907,246 5,942,388	1,872,872 6,094,720	2,024,436 6,280,594
Business administrative services Plant operations and maintenance Pupil transportation	1,086,758 7,361,475 6,086,745	1,194,106 7,428,730 6,256,927	1,157,915 8,127,879 5,789,421	1,162,287 7,232,758 4,947,471	1,500,784 7,482,966 5,119,521	1,366,947 8,762,802 5,264,514	1,487,463 8,490,966 5,432,651	1, 715, 773 8, 615, 602 5, 471, 156	1,685,804 8,223,459 5,653,980	1,906,880 8,630,659 6,007,250
Unallocated employee benefits Special Schools										
Charter Schools Capital outlay	- 682,674	- 914,666	- 3,287,789	45,809 556,890	75,237 558,174	- 862,739	- 3,895,259	- 1,705,224	- 2,447,888	- 2,682,832
Leus service: Principal Interest and other charges Total expenditures	2,855,000 1,938,285 84,530,622	2,995,000 1,802,323 88,897,138	3,155,000 1,656,841 88,056,490	3,385,000 1,379,785 84,320,408	3,510,000 1,264,963 89,743,484	4,105,000 510,673 90,016,251	- 4,235,000 400,325 95,146,873	4,375,000 280,731 95,690,879	4,465,000 211,250 98,766,383	3,570,000 151,235 102,061,549
Excess (Deficiency) of revenues over (under) expenditures	693,758	(1,296,679)	(1,785,632)	4,746,664	(712,278)	(1,239,853)	(4,311,614)	1,192,074	2,115,860	(276,375)
Other Financing sources (uses) Capital leases (non-budgeted) Par amount of bonds Original issue premium Accrued interest	391,608 - -	398,067 - -	349,062 4,990,000 289,424	349,686 - -	459,396 18,700,000 -	166,310 - -		573,714 - -	591,300 - -	605,500 - -
Cospon source Cospon issuance Accrued interest Transfers in	32352	- - 4 725 242	(91,190) (91,190) - 2 169 620	- - 6.405	136 121	23 740			- ' ' ' 798	
Transfers out Total other financing sources (uses)	(32,352) (32,352) 391,608	Ŭ	2,034,620) (2,034,620) 484,062	349,686	(136,121) (36,672	23,740) (23,740) 166,310		- 573,714	- - 591,664	- 605,500
Net change in fund balances	\$ 1,085,366	\$ 1,134,553	\$ (1,301,570)	\$ 5,096,350	\$ (75,606)	\$ (1,073,543)	\$ (4,311,614)	\$ 1,765,788	\$ 2,707,524	\$ 329,125
Debt service as a percentage of noncapital expenditures	5.7%	5.5%	5.7%	5.7%	5.4%	5.2%	5.1%	5.0%	4.9%	3.7%

Source: CAFR Schedule B-2

Exhibit J-5

## MARLBORO TOWNSHIP SCHOOL DISTRICT GENERAL FUND OTHER LOCAL REVENUE BY SOURCE LAST TEN FISCAL YEARS UNAUDITED

	Total	\$ 668,318	562,013	538,944	998,581	1,084,773	1,065,036	968,544	1,264,264	1,201,041	537,914
	Misc.	229,681	217,799	155,128	308,080	244,212	214,691	144,551	265,852	281,679	128,681
	Student Fees	ም •	ı	141,597	110,249	111,419	113,114	115,768	123,949	123,799	119,364
	Contributions	\$ 22,467	41,199	49,575	94,933	23,321	61,856	38,498	91,995	94,626	88,115
	Rentals	\$ 117,500	79,791	24,000	20,000	20,000	76,753	82,811	86,496	89,619	101,733
Tuition	Revenue	\$ 59,593	169,363	161,226	457,329	681,099	596,323	585,678	689,506	606,909	88,000
Interst on	Capital Reserve	ه			20	128	116	46	146	353	643
Interest on	Investments	\$ 239,077	53,861	7,418	7,970	4,594	2,183	1,192	6,320	4,056	11,378
Fiscal Year	Ended June 30,	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

Source: District Records

#### **REVENUE CAPACITY INFORMATION**

Revenue capacity information is intended to assist users in understanding and assessing the factors affecting the School District's ability to generate revenue. Please refer to the following exhibits for a historical view of these factors and how they relate to the School District's ability to generate revenue.

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Exhibit J-6

### MARLEORO TOWNSHIP BOARD OF EDUCATION Assessed Value and Actual Varue of Taxable Property, Last fan Fiscal Years UNAUDITED

Estimated Actual (County Equalized Value)	7,769,052,818	7,663,341,277	7,449,439,687	7,266,197,377	7,013,277,224	7,014,335,162	7,224,893,419	7,354,851,699	7,458,811,044	7,647,396,766
Total Direct School Tax Rate <sup>b</sup>	2.070	0.980	0.981	0.956	0.985	1.002	1.014	1.048	1.045	1.063
Net Valuation Taxable	3,188,708,404	6,933,408,244	6,897,539,085	6,902,176,604	6,749,578,000	6,746,022,874	7,096,747,024	7,164,469,700	7,172,392,700	7,189,317,700
Public Utilities <sup>a</sup>	4,173,654	10,332,044	9,144,385	9,347,304	•	•	•	•	•	•
Less: Tax- Exempt Property	0	0	0	0	0	0	0	0	0	0
Total Assessed Value	3,184,534,750	6,923,076,200	6,888,394,700	6,892,829,300	6,749,578,000	6,746,022,874	7,096,747,024	7,164,469,700	7,172,392,700	7,189,317,700
Apartment	3,343,100	23,225,300	19,584,200	18,619,900	18,619,900	18,619,900	21,756,900	22,287,000	22,287,000	22,287,000
Industrial	40,955,700	94,454,200	88,491,100	88,021,900	86,543,000	84,673,900	82,478,300	79,788,500	79,030,300	80,779,900
Commercial	179,521,700	425,388,900	415,286,900	420,120,900	424,031,300	428,732,400	444,223,200	454,550,000	457,480,800	457,853,700
Qfarm	765,050	1,051,500	1,046,500	1,045,400	1,036,500	1,036,800	1,094,700	1,084,200	1,079,700	993,300
Farm Reg.	16,268,600	38,815,400	37,886,600	38,633,800	36,036,300	35,205,200	37,757,200	38,438,000	38,867,800	37,119,700
Residential	2,899,810,000	6,236,324,400	6,231,140,500	6,234,133,500	6,098,106,500	6,099,931,774	6,439,597,624	6,503,789,000	6,511,414,300	6,514,545,800
Vacant Land	43,870,600	103,816,500	94,958,900	92,253,900	85,204,500	77,822,900	69,839,100	64,533,000	62,232,800	75,738,300
Fiscal Year June 30,	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

Source: District recrods tax list summary & municipal tax assessor.

Note: Real property is required to be assess at some percentage of true value (fiar or makrket value) established by each county board of taxation.

In 2009-10 the township was reassessed, which occurs when ordered by the County Board of Taxation

Taxable Value of Machinery, Implements and Equipment of Telephone, Telegraph and Messenger System Companies

a Taxable Value of Machi b Tax rates are per \$100

(rate per \$100 of assessed value)

Total Direct and	Overlapping Tax Rate	4.144	1.979	2.004	2.018	2.105	2.163	2.142	2.174	2.183	2.227
(0	Monmouth County	0.606	0.289	0.292	0.295	0.299	0.303	0.296	0.290	0.287	0.317
<b>Overlapping Rates</b>	Library/Other	0.033	0.015	0.016	0.016	0.028	0.024	0.021	0.019	0.019	0.010
	Marlboro Township	0.608	0.307	0.320	0.348	0.360	0.387	0.366	0.377	0.376	0.379
	Freehold Regional School District	0.827	0.388	0.395	0.403	0.433	0.447	0.445	0.440	0.456	0.458
lucation	Total Direct	2.070	0.980	0.981	0.956	0.985	1.002	1.014	1.048	1.045	1.063
Marlboro Township Board of Education	General Obligation Debt Service <sup>b</sup>	0.127	0.058	0.059	0.058	0.057	0.057	0.056	0.057	0.042	0.042
Marlboro Tov	Basic Rate <sup>a</sup>	1.943	0.922	0.922	0.898	0.928	0.945	0.958	0.991	1.003	1.021
	Fiscal Year Ended June 30,	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

Source: District Records and Municipal Tax Collector

### Note:

NJSA 18A:7F-5d limits the amount that the district can submit for a general fund tax levy . The levy when added to other components of the district's net budget may not exceed the prebudget year net budget by more than the spending growth limitation calculation.

- a The district's basic tax rate is calculated from the A4F form which is submitted with the budget and the Net valuation taxable.
- b Rates for debt service are based on each year's requirements.
- c The decrease in 2009-10 is attributed to a reassessment the township was ordered to have done by the County Board of Taxation.

			2018			2009	
		Taxable		% of Total	Taxable		% of Total
		Assessed	Rank	District Net	Assessed	Rank	District Net
Taxpayer		Value	[Optional]	Assessed Value	Value	[Optional]	Assessed Value
Marlboro Plaza Assoicates	\$	45.843.100	<b>.</b>	0.64%	\$ 20.381.600	<b>.</b>	0.640%
Union Hill Nine		30,549,100	0	0.42%		7	0.410%
T M C Marlboro			С	0.31%	11,762,200	С	0.369%
American Plaza (Costco)		20,927,500	4	0.29%	•		
<b>CRP Royal Pines, LLC</b>		15,041,100	£	0.21%			
Marlboro Commons LLC		12,713,100	9	0.18%			
Marlboro Lowe's Retail Center		12,501,900	7	0.17%	6,381,000	5	0.200%
Brooks Edge Plaza, LLC		11,697,300	8	0.16%	6,384,400	4	0.200%
Triangle Business Park LLC		11,043,800	6	0.15%	4,061,200	10	0.128%
Manzo Business Ventures LLC		9,047,600	10	0.13%	•		
Rosemount Estates					5,404,600	7	0.170%
Lucas Development L.L.C.					5,911,300	9	0.186%
Sunrise Assisted Living					4,400,000	8	0.138%
Verizon		I			4,173,654	6	0.131%
Total	မ	191,864,500		2.67%	\$ 81,909,154		2.57%

Source: District CAFR & Municipal Tax Assessor

MARLBORO TOWNSHIP BOARD OF EDUCATION Property Tax Levies and Collections, Last Ten Fiscal Years Unaudited

	Collections in	Subsequent	Years		•									
e Fiscal Year of	vy	Percentage	of Levy	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	
Collected within the Fiscal Year of	the Levy		Amount	65,449,052	66,006,077	67,930,700	67,630,325	65,991,241	66,488,993	67,591,705	71,949,171	75,124,406	74,946,312	
		Taxes Levied for	the Fiscal Year	65,449,052	66,006,077	67,930,700	67,630,325	65,991,241	66,488,993	67,591,705	71,949,171	75,124,406	74,946,312	
Fiscal	Year	Ended	June 30,	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	

Source: District records including the Certificate and Report of School Taxes (A4F form)

School taxes are collected by the Municipal Tax Collector. Under New Jersey State Statute, a municipality is required to remit to the school district the entire property tax balance, in is the amount voted upon or certified prior to the end of the school Note:

#### DEBT CAPACITY INFORMATION

Debt capacity information is intended to assist users in understanding and assessing the School District's debt burden and its ability to issue additional debt. Please refer to the following exhibits for a historical view of the School District's outstanding debt and its debt capacity.

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MARLBORO TOWNSHIP BOARD OF EDUCATION Ratios of Outstanding Debt by Type Last Ten Fiscal Years Unaudited

	Per Capita <sup>a</sup>	56,965	57,387	59,875	61,997	62,901	63,748	64,606	65,475	66,357	67,250
	Percentage of Personal Income <sup>a</sup>	0.14%	0.15%	0.17%	0.20%	0.22%	0.26%	0.32%	0.41%	0.56%	0.80%
	Total District	40,668,804	37,672,220	34,411,585	31,008,699	28,908,222	24,633,771	20,125,463	15,993,592	11,768,589	8,446,241
Business-Type Activities	Capital Leases	ı									I
	Bond Anticipation Notes (BANs)	ı								·	•
Activities	Capital Leases	733,804	732,220	701,585	683,699	763,222	593,771	320,463	563,592	803,589	1,051,241
Governmental Activities	Certificates of Participation	ı									
	General Obligation Bonds	39,935,000	36,940,000	33,710,000	30,325,000	28,145,000	24,040,000	19,805,000	15,430,000	10,965,000	7,395,000
	Fiscal Year Ended June 30,	2009	2010		2012	2013	2014	2015	2016	2017	2018

Source: District CAFR Schedules I-1, I-2

Note: Details regarding the district's outstanding debt can be found in the notes to the financial statements.

See Exhibit NJ J-14 for personal income and population data. These ratios are calculated using personal income and population for the prior calendar year. g

Exhibit J-10

Exhibit J-11

# MARLBORO TOWNSHIP BOARD OF EDUCATION Ratios of Net General Bonded Debt Outstanding Last Ten Fiscal Years Unaudited

General Bonded Debt Outstanding

Per Capita <sup>b</sup>	56,965	57,387	59,875	61,997	62,901	63,748	64,606	65,475	66,357	67,250
Percentage of Actual Taxable Value <sup>a</sup> of Property	1.25%	0.53%	0.49%	0.44%	0.42%	0.36%	0.28%	0.22%	0.15%	0.10%
Net General Bonded Debt Outstanding	39,935,000	36,940,000	33,710,000	30,325,000	28,145,000	24,040,000	19,805,000	15,430,000	10,965,000	7,395,000
Deductions	·									ı
General Obligation Bonds	39,935,000	36,940,000	33,710,000	30,325,000	28,145,000	24,040,000	19,805,000	15,430,000	10,965,000	7,395,000
Fiscal Year Ended June 30,	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

### Note:

Details regarding the district's outstanding debt can be found in the notes to the financial statements. a See Exhibit NJ J-6 for property tax data. b Population data can be found in Exhibit NJ J-14.

## MARLBORO TOWNSHIP BOARD OF EDUCATION Ratios of Direct and Overlapping Governmental Activities Debt As of June 30, 2018 Unaudited

Estimated Estimated Share Debt Percentage of Overlapping Outstanding Applicable <sup>a</sup> Debt	\$ 45,491,627 100.0000% \$ 45,491,627	31,111,122     100.0000%     31,111,122       1,104,000     1,104,000     1,104,000       7,749,213     49,7038%     3,851,656       10,145,000     23,8081%     2,415,337       502,512,598     6.2385%     31,349,238       ebt     115,322,980     7,395,000
<u>Governmental Unit</u>	<b>Debt repaid with property taxes</b> Marlboro Township	Other debt Marlboro Township Water Utility Marlboro Township Swim Utility Western Monmouth Uitility Authority Vestern Monmouth Uitility Authority Freehold Regional High School Monmouth County Subtotal, overlapping debt Marlboro Township School District Direct Debt Total direct and overlapping debt

Sources: Marlboro Township Finance Officer, Monmouth County Finance Office and Utility Authorities

- businesses of Marlboro. This process recognizes that, when considering the District's ability to issue and repay long-term debt, the This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and entire debt burden borne by the residents and businesses should be taken into account. However this does not imply that Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping payment. Note:
- a For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the district's boundaries and dividing it by each unit's total taxable value.

Equalized valuation basis 2018 \$ 7,647,396,766 2017 7,458,811,044 2016 7,354,851,699 [A] \$ 22,461,059,509	Average equalized valuation of taxable property [A/3] \$ 7,487,019,836	Debt limit (3 % of average equalization value)     [B]     224,610,595     a       Net bonded school debt     [C]     7,395,000       Legal debt margin     [B-C]     \$217,215,595	2011         2012         2013         2014         2015         2016         2017         2018	\$ 228,818,338 \$ 218,239,335 \$ 217,289,143 \$ 212,938,098 \$ 212,525,058 \$ 215,940,803 \$ 209,420,562 \$ 217,215,595	33,710,000 30,325,000 28,145,000 24,040,000 19,805,000 15,430,000 10,965,000 7,395,000	\$ 195,108,338 \$ 187,914,335 \$ 189,144,143 \$ 188,898,098 \$ 192,720,058 \$ 200,510,803 \$ 198,455,562 \$ 209,820,595	14.73% 13.90% 12.95% 11.29% 9.32% 7.15% 5.24% 3.40%	
			2010	\$ 230,949,545 \$ 22	36,940,000	\$ 194,009,545 \$ 19	15.99%	
			2009	\$ 226,415,376	39,935,000	\$ 186,480,376	17.64%	
				Debt limit	Total net debt applicable to limit	Legal debt margin	Total net debt applicable to the limit as a percentage of debt limit	

Source: Abstract of Ratables and District Records CAFR Schedule J-6

a Limit set by NJSA 18A:24-19 for a K through 8 district; other % limits would be applicable for other districts

Exhibit J-13

Legal Debt Margin Calculation for Fiscal Year 2018

MARLBORO TOWNSHIP BOARD OF EDUCATION Legal Debt Margin Information, Last Ten Fiscal Years Unaudited

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#### DEMOGRAPHIC AND ECONOMIC INFORMATION

Demographic and economic information is intended to (1) assist users in understanding the socioeconomic environment within which the School District operates and (2) provide information that facilitates comparisons of financial information over time and among school districts. Please refer to the following exhibits for a historical view of the demographic and economic statistics and factors prevalent in the location in which the School District operates.

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#### Marlboro Township Board of Education Demographic and Economic Statistics Last Ten Fiscal Years Unaudited

Year	Population <sup>a</sup>	Personal Income (thousands of dollars) <sup>b</sup>	Per Capita Personal Income <sup>c</sup>	Unemployment Rate <sup>d</sup>
2009	40,546	2,241,009,711	56,965	3.6%
2010	40,210	2,285,829,905	57,387	6.6%
2011	40,452	2,290,401,565	59,875	6.1%
2012	40,506	2,294,982,368	61,997	6.2%
2013	40,673	2,299,572,333	62,901	6.8%
2014	40,709	2,304,171,477	63,748	4.7%
2015	40,671	2,308,779,820	64,606	4.9%
2016	40,684	2,313,397,380	65,475	4.0%
2017	40,330	2,318,024,175	66,357	3.8%
2018	40,306	2,322,660,223	67,250	3.4%

#### Source:

<sup>a</sup> Population information provided by the NJ Dept of Labor and Workforce Development

<sup>c</sup> Per Capita data provided by the NJ Dept of Labor and Workforce Development

<sup>d</sup> Unemployment data provided by the NJ Dept of Labor and Workforce Development

Exhibit J-15

## MARLBORO TOWNSHIP BOARD OF EDUCATION Principal Employers, Current Year and Nine Years Ago

Unaudited

		2018			2009	
Employer	Employees	Rank (Optional)	Percentage of Total Employment	Employees	Rank (Optional)	Percentage of Total Employment
Marlboro Township Board of Education	856	-	n/a	886	-	n/a
Marlboro Township	273	7		225	4	n/a
Shop Rite	257	e	n/a	268	2	n/a
Kohls	218	4				
Costco	210	5				
Freehold Regional Board of Education	180	9	n/a	232	e	n/a
First Student	180	7	n/a			
Whole Foods	150	8	n/a			
Hobby Lobby	100	6	n/a	117	7	n/a
TGI Fridays	87	10	n/a			n/a
Lowe's				161	5	n/a
Pathmark				137	9	n/a
Acme				102	8	n/a
Arrow Woven-Label, Inc				62	6	n/a
Century 21- Mack Morris Iris				55	10	n/a
	2,511		n/a	2,245		n/a

Source: Township Administration Office

Note: Percentage of total employment not available

#### **OPERATING INFORMATION**

Operating information is intended to provide contextual information about the School District's operations and resources to assist readers in using financial information to understand and assess the School District's economic condition. Please refer to the following exhibits for a historical view of the factors and statistics pertinent to the School District's operations.

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	Fullti	MARLBORO 1 ime Equivaler La Fisc	MARLBORO TOWNSHIP BOARD OF EDUCATION ime Equivalent District Employees by Function/Program, Last Ten Fiscal Years Fiscal Year Ended June 30, Unaudited	ARD OF EDU loyees by Fun Years June 30,	CATION Iction/Program	-				Exhibit J-16
Function/Program	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Instruction Regular	373	349	342	341	340	350	319	325	330	369
Special education	197	192	141	142	141	129	101	109	108	99
Other special education	0	0	0	0	0	0	0	0	0	0
Vocational	0	0	0	0	0	0	0	0	0	0
Other instruction	0	0	0	0	0	0	0	0	0	0
Nonpublic school programs	0	0	0	0	0	0	0	0	0	0
Adult/continuing education programs	0	0	0	0	0	0	0	0	0	0
Support Services:										
Tuition	0	0	0	0	0	0	0	0	0	0
Student & instruction related services	20	71	120	120	120	128	167	169	182	178
General adminsitrative services	6	6	80	8	8	8	8	0	8	8
School administrative services	37	37	37	37	37	37	37	37	37	42
Business administrative services	12	12	12	12	12	12	14	14	14	14
Plant operations and maintenance	80	52	79	29	83	81	88	88	06	88
Pupil transportation	102	98	91	06	06	06	91	91	66	91
Special Schools Food Service Child Care	0	0	0	0	0	0	0	0	0	0
Total	880	847	830	829	831	835	825	842	868	856

Source: District Personnel Records

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# MARLBORO TOWNSHIP BOARD OF EDUCATION Operating Statistics Last Ten Fiscal Years Unaudited

	Student Attendance	Percentage	96.10%	96.20%	96.10%	96.40%	93.60%	96.40%	96.30%	96.27%	96.25%	95.54%	
	% Change in Average Daily	Enrollment	-1.05%	-1.64%	-3.16%	-2.62%	-2.62%	-3.50%	-2.18%	-2.29%	-4.51%	-3.38%	
	Average Daily Attendance	(ADA)	5,806	5,714	5,530	5,402	5,106	5,074	4,958	4,844	4,732	4,644	
	Average Daily Enrollment	(ADE)	6,040	5,941	5,753	5,602	5,455	5,264	5,149	5,031	4,917	4,861	
Pupil/Teacher Ratio	-	Middle School	1:24	1:24	1:24	1:24	1:24	1:24	1:24	1:24	1:24	1:24	
Pupil/Tead		Elementary	1:23	1:23	1:23	1:23	1:23	1:23	1:23	1:23	1:23	1:23	
		Teaching Staft <sup>2</sup> El	540	511	502	523	532	516	486	507	508	504	
	Percentage	Change	1.32%	6.85%	-0.75%	2.27%	8.98%	5.05%	0.52%	6.73%	10.97%	10.33%	
	Cost Per	Pupil	12,920	13,804	13,701	14,012	15,270	16,041	16,125	17,210	17,893	18,988	
	Operating	Expenditures "	79,054,663	83,185,149	79,956,860	78,998,733	84,410,347	85,400,578	85,042,500	87,686,302	90,074,903	94,200,419	
	:	Enrollment	6,119	6,026	5,836	5,638	5,528	5,324	5,274	5,095	5,034	4,961	
	Fiscal Year Ended	June 30,	2009	2010	2011	2012	2013	2014	2015	2016	2017	1 2018	04

Sources: District records and Schedules J-4, J-16

Note: Enrollment based on number of students at June 30.

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Operating expenditures equal total expenditures less debt service and capital outlay; Schedule J-4 Teaching staff includes only full-time equivalents of certificated staff. Average daily enrollment and average daily attendance are obtained from the School Register Summary (SRS).

# MARLBORO TOWNSHIP BOARD OF EDUCATION School Building Information Last Ten Fiscal Years Unaudited

Fiscal Year Ended June 30.

District Building	2009	2010	2011	Fiscal Year Ended June 30, 2012 2013	ad June 30, 2013	2014	2015	2016	2017	2018
Early Learning Center David C. Abbott Early Learning Center (Jan. 2002) Square Feet Capacity (students) Enrollment	39,538 550 475	39,538 550 445	39,538 550 438	39,538 550 424	39,538 550 400	39,538 550 366	39,538 550 379	39,538 550 394	39,538 550 398	39,538 550 248
Elementary Defino Central (1956) Square Feet Capacity (students) Enclument	75,236 800 775	75,236 800 733	75,236 800 677	75,236 800 653	79,452 800 578	79,452 800 566	79,452 800 546	79,452 800 507	79,452 800 457	79,452 800 502
Kobertsville (1967) Square Feet Earollments) Marthono Flementav (1970)	70,880 700 654	70,880 700 595	70,880 700 556	70,880 700 539	70,880 700 499	70,880 700 490	70,880 700 535	70,880 700 556	70,880 700 577	70,880 700 534
Capacity (students) Square Forthorized (students) Enrollments (1973) Asher Holmes (1973)	72,050 700 650	72,050 700 633	72,050 700 585	72,050 700 536	74,129 700 551	74,129 700 520	74,129 700 517	74,129 700 473	74,129 700 471	74,129 700 512
Square Feet Capacity (students) Enrollment	70,825 650 625	70,825 650 631	70,825 650 625	70,825 650 616	70,825 650 633	70,825 650 634	70,825 650 620	70,825 650 587	70,825 650 592	70,825 650 572
Frank J. Dugan (1966) Square Feet Capacity (students) Enrollment	83,000 750 715	83,000 750 736	83,000 750 717	83,000 750 690	83,000 750 669	83,000 750 642	83,000 750 620	83,000 750 572	83,000 750 546	83,000 750 598
Middle School Martboro Middle (1976) Square Feet Capacity (students) Enrollment Memorial Middle School (March 2003) Square Feet Capacity (students)	198,820 1,200 1,146 153,275 990	198,820 1,200 1,136 153,275 153,275	198,820 1,200 1,115 153,275 990	198,820 1,200 1,124 153,275 990	198,820 1,200 1,132 153,275 990	198,820 1,200 1,142 153,275 153,275	198,820 1,200 1,105 153,275 990	198,820 1,200 1,077 153,275 990	198,820 1,200 1,031 153,275 990	198,820 1,200 1,059 153,275 990
Cuther Administration Building Square Feet Square Feet Maintenance Offices Square Feet	8,000 9,060 900	8,000 9,060 900	0000's 0000'6	8,000 9,060 900	8,000 9,060 900	8,000 9,060 900	8,000 9,060 900	000'8 000'8	8,000 9,060 900	8,000 9,060 900

Number of Schools at June 30, 2018 Early Learning Center = 1 Elementary = 5 Middle School = 2 Other = 3

Source: District records, ASSA Note: Year of original construction is shown in parentheses. Increases in square footage and capacity are the result of and additions. Enrollment is based on the annual October district count.

Exhibit J-18

MARLBORO TOWNSHIP SCHOOL DISTRICT GENERAL FUND SCHEDULE OF REQUIRED MAINTENANCE FOR SCHOOL FACILITIES LAST TEN FISCAL YEARS UNAUDITED

# UNDISTRIBUTED EXPENDITURES - REQUIRED MAINTENANCE FOR SCHOOL FACILITIES 11-000-261-XXX

School Facilities	Project # (s)	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Defino Central Elementary	N/A	\$ 53,151	\$ 28,070	\$ 158,167	\$ 36,931	\$ 78,466	\$ 132,945	\$ 27,381	\$ 51,987	\$ 366,280	\$ 80,383
Frank Dugan Elementary	N/A	43,051	64,625	527,859	397,007	79,559	32,424	29,230	314,288	68,935	120,192
David C. Abbott Early Learning Center	N/A	71,417	24,967	33,120	38,664	79,978	31,595	20,385	33,736	182,383	40,736
Marlboro Elementary	N/A	35,738	120,542	32,632	29,061	83,644	116,040	32,506	78,836	84,070	266,191
Marlboro Memorial Middle School	N/A	86,669	153,591	91,475	24,334	107,463	22,484	185,685	189,520	54,355	27,836
Marlboro Middle School	N/A	142,134	139,900	94,582	159,413	284,385	174,036	270,866	731,692	150,490	371,363
Robertville Elementary	N/A	44,612	90,448	65,240	188,114	275,712	109,340	83,240	80,779	73,377	59,988
Asher Holmes Elementary	N/A	52,944	33,001	31,800	181,916	86,182	233,122	52,770	318,888	98,568	63,709
Total School Facilities		529,716	655,144	1,034,875	1,055,440	1,075,389	851,986	702,063	1,799,726	1,078,458	1,030,398
Other Facilities		31,201	42,380	328,703	53,948	84,605	27,852	25,579	51,386	67,422	78,778
Grand Total		\$ 560,917	560,917 \$ 697,524	\$ 1,363,578	\$ 1,109,388	\$ 1,159,994	\$ 879,838	\$ 727,642	\$ 1,851,112	\$ 1,145,880	\$1,109,176

Exhibit J-19

#### MARLBORO TOWNSHIP SCHOOL DISTRICT INSURANCE SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED

Company	Type of Coverage	Coverage	Deductible
Utica	Property Blanket Building & Contents-		
	Replacement Cost Values	\$ 186,065,40	6 \$ 5,000
Utica	Flood/Earthquake	5,000,000 oc	
		5,000,000 ag	g. 5% each occur.
Utica	General Liability		
	-Each Occurrence	1,000,00	- 0
	-General Aggregate	3,000,00	- 0
	-Prod/Completed Oper	3,000,00	- 0
	-Personal Injury	1,000,00	
	-Fire Damage	1,000,00	
	-Medical Expense Limit	1,000,00	•
	(Excluding students)	10,00	
	-Employee Benefit Liability	1,000,00	
	-Aggregate	3,000,00	
	-Aygregate	3,000,00	-
Utica	Automotive Coverage		
	-Combined Single Limit	1,000,00	- 0
	-Hired/Non-Owned	1,000,00	
	-Uninsured & Underinsured	1,000,00	
Utica	Inland Marine		
	-Electronic Data Processing Equipment	5,750,00	0 1,000
Utica	Crime Coverage		
	-Employee Dishonesty with Faithful		
	Performance	100,00	0 500
	-Theft, Disappearance & Destruction	100,00	
	Inside and Out	25,00	0 500
	Computer Fraud	100,00	
		100,00	0 500
Utica	Boiler & Machinery Coverage	186,065,40	6 5,000
Utica	Catastrophe Liability Coverage		
	-Occurrence Limit	10,000,00	0 10,000
	-Aggregate Limit	10,000,00	
	-Retained Limit	-,,	-

#### Source: District Records

(Continued)

#### MARLBORO TOWNSHIP SCHOOL DISTRICT INSURANCE SCHEDULE (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED

Company	Type of Coverage	Coverage	Deductible
Utica	Board of Education -School Leaders Errors and Omissions Each Loss (Coverage A & B) Aggregate (Shared)	\$ 1,000,000 3,000,000	\$
National Union Fire	Accident-Volunteer Workers	250,000	N/A
Markel Insurance	Student Accident - Voluntary Program -Benefit Period 2 years	500,000	
Travelers	Fidelity Bond -School Business Administrator/ Board Secretary	10,000	
New Jersey School Boards Association Insurance Group	Worker's Compensation -Covered Payrolls-Professional -Covered Payrolls-Non-Professional Each Employee Aggregate	48,371,501 4,957,568 2,000,000 2,000,000	N/A N/A

#### SINGLE AUDIT SECTION

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#### **EXHIBIT K-1**

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable President and Members of the Board of Education Marlboro Township School District County of Monmouth Marlboro, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Marlboro Township School District as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated February 15, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Marlboro Township School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Marlboro Township School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards, and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey, and federal and state awarding agencies and pass-through entities, in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully Submitted, HOLMAN FRENIA ALLISON, P.C.

Kevin P. Frenia Certified Public Accountant Public School Accountant, No. 1011

Medford, New Jersey February 15, 2019



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#### **EXHIBIT K-2**

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND NEW JERSEY OMB CIRCULAR 15-08

Honorable President and Members of the Board of Education Marlboro Township School District County of Monmouth Marlboro, New Jersey

#### Report on Compliance for Each Major Federal and State Program

We have audited the Marlboro Towbship School District's compliance with the types of compliance requirements described in the OMB Compliance Supplement and the New Jersey State Aid/Grant Compliance Supplement that could have a direct and material effect on each of the School District's major federal and state programs for the fiscal year ended June 30, 2018. The Marlboro Township School District's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### **Management's Responsibility**

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Marlboro Township School District's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); New Jersey OMB's Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid; and the audit requirements prescribed by the Office of School Finance, Department of Education, State of New Jersey. Those standards, the Uniform Guidance and New Jersey OMB's Circular 15-08 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination of the School District's compliance.

#### **Opinion on Each Major Federal and State Program**

In our opinion, the Marlboro Township School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2018.

#### **Report on Internal Control Over Compliance**

Management of the Marlboro Township School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal or state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal or state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and New Jersey OMB's Circular 15-08, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance control over compliance with a type of compliance control over compliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and New Jersey OMB's Circular 15-08. Accordingly, this report is not suitable for any other purpose.

Respectfully Submitted,

HOLMAN FRENIA ALLISON, P.C.

Kevin P. Frenia Certified Public Accountant Public School Accountant, No. 1011

Medford, New Jersey February 15, 2019

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#### MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Federal	Federal Award	Pass Through Entity	Grant or State	Program or	0	Devied
Federal Grantor/Pass-Through Grantor/ Program Title	CFDA Number	Identification Number	ldentifying Number	Project Number	Award Amount	Grant From	Period To
U.S. Department of Education							
General Fund:							
Medical Assistance Program (SEMI)	93.778	1705NJ5MAP	100-054-7540-211	Not Available	\$ 2,545	7/1/2017	6/30/2018
Total General Fund							
U.S. Department of Education Passed-Through State Department							
of Education:							
Special Revenue Fund:							
Special Education Cluster:							
I.D.E.A. Part B Basic Regular,	84.027	H027A170100	100-034-5065-016	FT FY 18	979,489	7/1/2017	6/30/2018
I.D.E.A. Part B Basic Regular, carryover	84.027	H027A160100	100-034-5065-016	FT FY 17	1,003,228	7/1/2016	6/30/201
I.D.E.A. Part B Basic Regular, carryover	84.027	H027A150100	100-034-5065-016	FT FY 16	1,059,516	7/1/2015	6/30/201
Subtotal for CFDA #84.027							
I.D.E.A. Part B Preschool	84.173	H173A170114	100-034-5065-020	FT FY 18	65,670	7/1/2017	6/30/2018
I.D.E.A. Part B Preschool, carryover	84.173	H173A160114	100-034-5065-020	FT FY 17	66,059	7/1/2016	6/30/201
Subtotal for CFDA #84.173							
Total Special Education Cluster							
Title I,	84.010A	S010A170030	100-034-5064-194	ESSA FY 18	155,765	7/1/2017	6/30/201
Title I, carryover	84.010A	S010A160030	100-034-5064-194	NCLB FY 17	152,931	7/1/2016	6/30/201
Title I, carryover	84.010A	S010A150030	100-034-5064-194	NCLB FY 16	161,878	7/1/2015	6/30/201
Subtotal for CFDA #84.010A							
Title II A, Teacher Training & Recruiting	84.367A	S367A170029	100-034-5063-290	ESSA FY 18	73,530	7/1/2017	6/30/201
Title II A, Teacher Training & Recruiting c/o	84.367A	S367A160029	100-034-5063-290	NCLB FY 17	76,504	7/1/2016	6/30/201
Title II A, Teacher Training & Recruiting c/o	84.367A	S367A150029	100-034-5063-290	NCLB FY 16	82,550	7/1/2015	6/30/201
Subtotal for CFDA #84.367A					,		
Title III, English Language Enhancement	84.365A	S365A170030	100-034-5064-187	ESSA FY 18	20,563	7/1/2017	6/30/201
Title III, English Language Enhancement c/o	84.365A	S365A160030	100-034-5064-187	NCLB FY 17	20,260	7/1/2016	6/30/201
Title III, Immigrant	84.365A	S365A170030	100-034-5064-187	NCLB FY 18	4,543	7/1/2017	6/30/201
Title III, Immigrant, carryover	84.365A	S365A160030	100-034-5064-187	NCLB FY 17	6,341	7/1/2016	6/30/201
Subtotal for CFDA #84.365A							
Title IV, Student Sup. & Academic Enrich. Subtotal for CFDA #84.424	84.424	S424A170031	100-034-5064	ESSA FY 18	10,000	7/1/2017	6/30/2018
Total Special Revenue Fund							
U.S. Department of Agriculture							
Passed-Through State Department							
of Education:							
Enterprise Fund:							
Noncash Assistance:							
Food Donation Program (1)	10.550	17171NJ304N1099	Unavailable	Not Available	123,809	7/1/2017	6/30/201
Food Donation Program (1)	10.550	16161NJ304N1099	Unavailable	Not Available	107,430	7/1/2016	6/30/201
Cash Assistance:			100 010 0000000000000000000000000000000	<b>N 1 1 1 1 1 1</b>			0/
National School Lunch Program	10.555	17171NJ304N1099	100-010-3350-026	Not Available	170,469	7/1/2017	6/30/201
National School Lunch Program Subbtotal for CFDA #10.555	10.555	16161NJ304N1099	100-010-3350-026	Not Available	152,735	7/1/2016	6/30/201
Special Milk Program	10 559	16161N 1304N14000	100-010-3350 037	Not Available	2 100	7/1/2016	6/20/204
Special Milk Program Subbtotal for CFDA #10.556	10.556	16161NJ304N1099	100-010-3350-027	INUL AVAIIADIE	2,109	7/1/2016	6/30/2017
Total Enterprise Fund							
Total Federal Awards							

(1) Amount represents the value received

See Notes to Schedules of Expenditures of Awards

#### MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	alance at ne 30,2017	Carryover/ (Walkover) Amount	Cash Received	Budgetary Expenditures	Passed to Sub- Recipients	Sub- Year's		e at June 30, 2 Unearned Revenue	2018 Due to Grantor
\$	-	\$ -	\$ 2,545	\$ (2,545)	\$ -	\$-	\$ -	\$ -	<u>\$ -</u>
			2,545	(2,545)					
	-	-	826,268	(889,698)	-	-	(153,221)	89,791	-
	(86,947)	-	90,608	(14,489)	-	-	(10,828)	-	-
·	(13,652) (100,599)		<u>11,821</u> 928,697	(904,187)			(1,831) (165,880)	- 89,791	
								,	
	- (15,934)	-	55,981 15,934	(65,670)	-	-	(9,689)	-	-
	(15,934)	-	71,915	(65,670)	-	-	(9,689)	-	-
	(116,533)	-	1,000,612	(969,857)	-	-	(175,569)	89,791	-
	-	-	94,026	(150,264)	-	-	(61,739)	-	5,501
	(87,744)	-	88,126	-	-	(382)	-	-	-
	(757) (88,501)		757 182,909	(150,264)		(382)	(61,739)	<u> </u>	5,501
	(00,001)		102,303	(130,204)		(302)	(01,733)		5,501
	-	-	42,161	(72,724)	-	(4 7 47)	(31,369)	-	806
	(21,065) 54	-	22,812	-	-	(1,747) (54)	-	-	-
	(21,011)	-	64,973	(72,724)		(1,801)	(31,369)		806
	-	-	1,521	(19,513)	-	-	(19,042)	-	1,050
	(10,401)	-	10,787	-	-	(386)	-	-	-
	-	-	3,963	(4,366)	-	-	(580)		177
	10 (10,391)		- 16,271	(23,879)	<u> </u>	(10) (396)	(19,622)		- 1,227
	(,,					()			
	-	-	9,644	(9,644)			(356)		356
	-	-	9,644	(9,644)	-	-	(356)	-	356
	(236,436)		1,274,409	(1,226,368)	<u> </u>	(2,579)	(288,655)	89,791	7,890
	-	-	123,809	(91,728)	-	-	-	32,081	-
	20,121	-	-	(20,121)	-	-	-	-	-
	-		158,863	(170,469)	-	-	(11,606)	-	-
	(12,577) (12,577)		<u> </u>	- (170,469)			- (11,606)		
				(			(11,000)		
	(134) (134)	-	134						
	7,410	-	295,383	(282,318)			(11,606)	32,081	
\$	(229,026)	\$ -	\$ 1,572,337	\$ (1,511,231)	\$ -	\$ (2,579)	\$ (300,261)	\$ 121,872	\$ 7,890

See Notes to Schedules of Expenditures of Awards

#### MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2018

					Balance at Jur	ie 30, 2017	
State Grantor/Program Title	Grant or State Project Number	Award Amount	Grant From	Period <u>To</u>	Unearned Revenue (Accts Receivable)	Due to Grantor	Carryove (Walkove Amount
tate Department of Education:							
General Fund:							
State Aid Public:							
Special Education Categorical Aid	495-034-5120-089	\$ 3,375,643	7/1/2017	6/30/2018	\$-	\$-	\$
Equalization Aid	495-034-5120-078	6,247,588	7/1/2017	6/30/2018	· _	· _	·
Security Aid	495-034-5120-084	349,448	7/1/2017	6/30/2018	-	-	
Adjustment Aid	495-034-5120-085	299.706	7/1/2017	6/30/2018	-	-	
Additional Adjustment Aid	495-034-5120-085	560,660	7/1/2017	6/30/2018	-	_	
Per Pupil Growth Aid	495-034-5120-097	50,140	7/1/2017	6/30/2018	_	_	
PARCC Readiness	495-034-5120-098	50,140	7/1/2017	6/30/2018			
Professional Learning Community Aid	495-034-5120-090	47,655	7/1/2017	6/30/2018	-	-	
Total State Aid Public	495-054-5120-101	47,000	7/1/2017	0/30/2018		-	
Transportation Aid	495-034-5120-014	437,531	7/1/2017	6/30/2018		_	
		233,031	7/1/2017		-	-	
Emergency Aid	495-034-5120-106	,		6/30/2018	-	-	
Extraordinary Aid - Special Education	495-034-5120-044	398,414	7/1/2017	6/30/2018	-	-	
Extraordinary Aid - Special Ed., carryover	495-034-5120-044	394,811	7/1/2016	6/30/2017	(394,811)	-	
Lead Water Testing	495-034-5120-104	3,750	7/1/2017	6/30/2018	-	-	
Lead Water Testing, carryover	495-034-5120-104	12,549	7/1/2016	6/30/2017	(12,549)	-	
Other State Aid - Transportation Non-Pub	495-034-5120-014	46,630	7/1/2017	6/30/2018	-	-	
Other State Aid - Transport. Non-Pub, carryover	495-034-5120-014	36,020	7/1/2016	6/30/2017	(36,020)	-	
On-Behalf Teacher Pension and Annuity Fund	495-034-5094-002	5,539,712	7/1/2017	6/30/2018		-	
On-Behalf Teacher Post Retirement - Medical	495-034-5094-001	3,577,982	7/1/2017	6/30/2018	-		
On-Behalf Long-Term Disability	495-034-5094-004	8,110	7/1/2017	6/30/2018	-	-	
Reimbursed TPAF Social Security	495-034-5094-003	2,913,150	7/1/2017	6/30/2018	(130,757)		
otal General Fund		24,582,670			(574,137)		
Special Revenue Fund							
N.J. Nonpublic Aid:							
Textbook	100-034-5120-064	19,667	7/1/2017	6/30/2018	-	-	
Textbook	100-034-5120-064	22,077	7/1/2016	6/30/2017	-	2,070	
Nursing	100-034-5120-070	36,666	7/1/2017	6/30/2018	-	-	
Nursing	100-034-5120-070	42,030	7/1/2016	6/30/2017	-	1,518	
Technology Aid	100-034-5120-373	13,283	7/1/2017	6/30/2018	-	-	
Technology Aid	100-034-5120-373	11,596	7/1/2016	6/30/2017	-	2,320	
Security Aid	100-034-5120-509	28,350	7/1/2017	6/30/2018	_	2,020	
Security Aid	100-034-5120-509	23,350	7/1/2016	6/30/2017	-	5,034	
Auxiliary Services Aid (Ch. 192):							
Compensatory Education	100-034-5120-067	56,694	7/1/2017	6/30/2018	-	-	
English as a second language	100-034-5120-067	2,710	7/1/2017	6/30/2018	-	-	
Transportation	100-034-5120-068	11,368	7/1/2017	6/30/2018	-	-	
Handicap Services (Ch. 193):							
Exam and Classification	100-034-5120-066	47,493	7/1/2017	6/30/2018	-	-	
Exam and Classification	100-034-5120-066	32,955	7/1/2016	6/30/2017	-	899	
Supplemental Instruction	100-034-5120-066	34,890	7/1/2017	6/30/2018	-	-	
Corrective Speech	100-034-5120-066	24,106	7/1/2017	6/30/2018	-	-	
Corrective Speech	100-034-5120-066	25,622	7/1/2016	6/30/2017		8,835	
otal Special Revenue Fund		432,857				20,676	
Debt Service Fund							
Debt Service Aid	495-034-5120-075	676,847	7/1/2017	6/30/2018			
Total Debt Service Fund		676,847					
Enterprise Fund							
National School Lunch Program (State Share) National School Lunch Program (State Share)	100-010-3350-023 100-010-3350-023	12,833 10,398	7/1/2017 7/1/2016	6/30/2018 6/30/2017	- (799)	-	
Fotal Enterprise Fund		23,231	.,	0,00,2011	(799)		
					<u>_</u>		
Fotal State Awards		\$ 25,715,605			\$ (574,936)	\$ 20,676	\$
ess: State Financial Assistance Not Subject to Ma	jor Program Determinatio	n:					
On-Behalf Teacher Pension and Annuity Fund	495-034-5094-002	5,539,712	7/1/2017	6/30/2018			
On-Behalf Teacher Post Retirement - Medical	495-034-5094-001	3,577,982	7/1/2017	6/30/2018			
On-Bohalf Long-Term Disability Insurance	495-034-5094-004	8 110	7/1/2017	6/30/2018			

		-,		
On-Behalf Teacher Post Retirement - Medical	495-034-5094-001	3,577,982	7/1/2017	6/30/2018
On-Behalf Long-Term Disability Insurance	495-034-5094-004	8,110	7/1/2017	6/30/2018

Total State Financial Assistance Subject to Major Program Determination

See accompanying Notes to Financial Statements and Notes to Schedules of Expenditures of Federal Awards and State Financial Assistance

#### MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2018

				Bala	nce at June 30	, 2018	MEMO	
Cash Received	Budgetary Expenditures	Passed Through to Subrecipients	Adjustments/ Repayment of Prior Years' Balances	Accounts Receivable	Unearned Revenue	Due to Grantor	Budgetary Receivable	Cumulative Total Expenditures
\$ 3,375,643 6,247,588 349,448 299,706 560,660 50,140 47,655 10,980,980 437,531	\$ (3,375,643) (6,247,588) (349,448) (299,706) (560,660) (50,140) (50,140) (47,655) (10,980,980) (437,531)	\$ - - - - - - - - - - - - - -	\$ - - - - - - - - - - - -	\$ - - - - - - - - - - - -	\$ - - - - - - - - - - - - - -	\$	\$ 336,160 622,160 34,799 29,846 55,833 4,993 4,993 4,746 1,093,530 43,571	\$ 3,375,643 6,247,588 349,448 299,706 560,660 50,140 47,655 10,980,980 437,531
233,031 - 394,811 3,750	(233,031) (398,414) - (3,750)	- - -		- (398,414) - -	- - -			233,031 398,414 - 3,750
12,549 - 36,020 5,539,712 3,577,982	- (46,630) - (5,539,712) (3,577,982)	-		- (46,630) - - -				46,630 - 5,539,712 3,577,982
8,110 2,903,278 24,127,754	(8,110) (2,913,150) (24,139,290)			(140,629)			- 	8,110 2,913,150 24,139,290
19,667	(14,250)	-	- (2,070)	-	-	5,417	-	(14,250)
36,666	(27,704)	-	(1,518)	-	-	8,962	-	(27,704)
13,283 - 28,350 -	(10,625) - (20,484) -	-	(2,320) - (5,034)	-	-	2,658 - 7,866 -	-	(10,625) - (20,484) -
56,694 2,710 11,368	(41,635) - (11,368)	-	-	-	-	15,059 2,710	-	(41,635) - (11,368)
47,493	(32,215)	-	- (899)	-	-	15,278	-	(32,215)
34,890 24,106 	(23,789) (14,285)	- - -	- - (8,835)	- - -	- - -	11,101 9,821 	- - -	(23,789) (14,285) 
275,227	(196,355)		(20,676)			78,872		(196,355)
676,847 676,847	(676,847)							(676,847)
11,976 799	(12,833)	-	-	(857)	-	-		(12,833)
12,775	(12,833)			(857)	<u> </u>			(12,833)
\$ 25,092,603	(25,025,325)	\$ -	\$ (20,676)	\$ (586,530)	\$-	\$ 78,872	\$ 1,137,101	\$ 23,253,255

<sup>5,539,712</sup> 3,577,982 8,110

#### \$ (15,899,521)

See accompanying Notes to Financial Statements and Notes to

Schedules of Expenditures of Federal Awards and State Financial Assistance

#### MARLBORO TOWNSHIP SCHOOL DISTRICT NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2018 (Continued)

#### Note 3. Relationship to Basic Financial Statements

The basic financial statements present the general fund and special revenue fund on a GAAP basis. Budgetary comparison statements or schedules (RSI) are presented for the general fund and special revenue fund to demonstrate finance-related legal compliance in which certain revenue is permitted by law or grant agreement to be recognized in the audit year, whereas for GAAP reporting, revenue is not recognized until the subsequent year or when expenditures have been made.

The general fund is presented in the accompanying schedules on the modified accrual basis with the exception of the revenue recognition of the one or more deferred June state aid payments in the current budget year, which is mandated pursuant to *N.J.S.A.* 18A:22-44.2. For GAAP purposes payments are not recognized until the subsequent budget year due to the state deferral and recording of the one or more June state aid payments in the subsequent year. The special revenue fund is presented in the accompanying schedules on the grant accounting budgetary basis, which recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. The special revenue fund also recognizes the one or more state aid June payments in the current budget year, consistent with *N.J.S.A.* 18A:22-4.2.

The net adjustment to reconcile from the budgetary basis to the GAAP basis is \$25,204 for the general fund and \$0 for the special revenue fund. See Exhibit C-3 Note A of the basic financial statements, for a reconciliation of the budgetary basis to the modified accrual basis of accounting for the general and special revenue funds. Awards and financial assistance expenditures reported in the School District's basic financial statements on a GAAP basis are presented as follows:

Fund	<u>Federal</u>	<u>State</u>	Total		
General Fund	\$ 2,545	\$ 24,164,494	\$	24,167,039	
Special Revenue Fund	1,226,368	196,355		1,422,723	
Debt Service Fund	-	676,847		676,847	
Food Service Fund	 282,318	12,833		295,151	
Total Awards & Financial Assistance	\$ 1,511,231	\$ 25,050,529	\$	26,561,760	

#### Note 4. Relationship to Federal and State Financial Reports

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.

#### Note 5. Federal and State Loans Outstanding

The Marlboro Township School District had no loan balances outstanding at June 30, 2018.

#### MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2018

#### Section I - Summary of Auditor's Results

#### **Financial Statements**

Type of auditor's report issued		Unmo	odified
Internal control over financial reporting:			
1) Material weakness(es) identified?		yes	X no
2) Significant deficiency(ies) identified?		yes	X none reported
Noncompliance material to financial statements noted?		yes	X no
Federal Awards			
Internal control over major programs:			
1) Material weakness(es) identified?		yes	X no
2) Significant deficiency(ies) identified?		yes	X none reported
Type of auditor's report issued on compliance for major programs Any audit findings disclosed that are require section .516(a) of Uniform Guidance?	ed to be reported in ac	Unmc cordance wir _yes	
Identification of major programs: CFDA Number(s)	FAIN Number(s)		Name of Federal Program <u>or Cluster</u>
84.027	H027A160100	_	Special Education Cluster: I.D.E.A. Part B
84.173	H173A160114	_	I.D.E.A. Preschool
		- -	
Dollar threshold used to determine Type A programs	\$		750,000.00
Auditee qualified as low-risk auditee?	х	yes	no

#### MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2018

#### Section I - Summary of Auditor's Results (Continued)

#### **State Financial Assistance**

Dollar threshold used to determine Type A programs		\$	750,000.00
Auditee qualified as low-risk auditee?	Х	yes	no
Internal control over major programs:			
1) Material weakness(es) identified?		yes	<u>         X       </u> no
2) Significant deficiency(ies) identified?		yes	X none reported
Type of auditor's report issued on compliance for major programs			Unmodified

Identification of major programs:

#### State Grant/Project Number(s)

495-034-5120-089
495-034-5120-084
495-034-5120-085
495-034-5120-078
495-034-5120-078
495-034-5120-098
495-034-5120-097
495-034-5120-097

495-034-5094-003

#### Name of State Program

State Aid Public:
Special Education Categorical Aid
Security Aid
Adjustment Aid
Additional Adjustment Aid
Equalization Aid
PARCC Readiness Aid
Per Pupil Growth Aid
Per Pupil Growth Aid

Reimbursed TPAF Social Security

#### MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF FINDINGS & QUESTIONED COSTS YEAR ENDED JUNE 30, 2018

#### **Section II - Financial Statement Findings**

This section identifies the significant deficiencies, material weaknesses and instances of noncompliance related to the basic financial statements that are required to be reported in accordance with *Government Auditing Standards* and with audit requirements prescribed by the Division of Administration and Finance, Department of Education, State of New Jersey.

None.

#### MARLBORO TOWNSHIP SCHOOL DISTRICT SCHEDULE OF FINDINGS & QUESTIONED COSTS YEAR ENDED JUNE 30, 2018

#### Section III - Federal Awards & State Financial Assistance Findings & Questioned Costs

This section identifies the significant deficiencies, material weaknesses and instances of noncompliance, including questioned costs, related to the audit of major federal and state programs, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance) and New Jersey OMB's Circular 15-08.

#### FEDERAL AWARDS

None.

#### STATE FINANCIAL ASSISTANCE

None.

#### MARLBORO TOWNSHIP SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS AND QUESTIONED COSTS AS PREPARED BY MANAGEMENT YEAR ENDED JUNE 30, 2018

This section identifies the status of prior year findings related to the financial statements, federal awards and state financial assistance that are required to be reported in accordance with Government Auditing Standards, Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance), and New Jersey OMB's Circular 15-08.

**Financial Statement Findings** 

No Prior Year Findings.

Federal Awards

No Prior Year Findings.

State Financial Assistance

No Prior Year Findings.