CLARK PUBLIC SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2018

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Honorable President and Members of the Board of Education Clark Public School District Clark, New Jersey

We have audited in accordance with generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Clark Public School District as of and for the fiscal year ended June 30, 2018, and have issued our report thereon dated January 25, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Board of Education, management, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Lerch Vine + Kiggins

Public School Accountants

Andrew D. Parente

Public School Accountant

PSA Number CS00224600

Fair Lawn, New Jersey January 25, 2019

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's Comprehensive Annual Financial Report (the "CAFR").

Official Bonds

Name	Position	Amount
R. Paul Vizzuso	Business Administrator/Board Secretary	\$250,000
James Testa	Treasurer of School Monies	\$250,000

There is a blanket dishonesty bond covering all other employees, including faithful performance for elected officials, in the amount of \$250,000 per loss.

Financial Planning, Accounting and Reporting

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made.

Examination of Claims

An examination of claims paid during the period under review did not indicate any material discrepancies with respect to signatures and certifications.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were certified by the President of the Board, the Board Secretary/School Business Administrator and the Superintendent.

Salary withholdings were remitted to the proper agencies including health benefit withholdings due to the General Fund.

Financial Planning, Accounting and Reporting (Continued)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3.

Travel

The District had an approved board travel policy as required by N.J.A.C. 6A:23A-6.10 and N.J.S.A. 18A:11-12.

Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in fair condition.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Monthly Board Secretary's report and certifications were approved by the Board in a timely manner.

- Finding (CAFR Finding 2018-001) Our audit of the withdrawal from the Maintenance Reserve revealed the following:
 - The District's modified budget was not in increased to reflect the approved withdrawal from the Maintenance Reserve.
 - Expenditures related to the approved Maintenance Reserve project were not properly reported in the District's summary budget report.

Recommendation – Approved withdrawals and related expenditures funded from the Maintenance Reserve be reported in the District's summary budget report.

Treasurer's Records

The Treasurer did perform cash reconciliations for all accounts.

All cash receipts were promptly deposited.

The Treasurer's records were in agreement with the Board Secretary.

Financial Planning, Accounting and Reporting (Continued)

Elementary and Secondary Education Act (E.S.E.A.) as Amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, II and IV of the Elementary and Secondary Education Act, as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund.

• Finding (CAFR Finding 2018-001) – Our audit of TPAF/FICA reimbursements revealed the salaries used to determine the amount reimbursed by the State for FICA included certain non-pensionable wages.

Recommendation – The District review with its financial accounting software vendor the TPAC/FICA calculation to ensure TPAF/FICA reimbursements are based only on pensionable wages subject to FICA.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The reimbursement to the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from Federal funds was made subsequent to the 90 days required by N.J.S.A. 18A:66-90.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law".

Effective April 17, 2000, N.J.S.A. 18A:18A (Public School Contracts Law) was revised by P.L. 1999, C. 440.

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-3 and 18A:39-3 are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school transportation contracts under N.J.S.A. 18A:39-3 is currently \$19,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination did not indicate that payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal that purchases were made through the use of state contracts.

School Food Service

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The financial transactions and records of the school food services were maintained in satisfactory condition. The financial accounts and records were reviewed on a test-check basis.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs.

The Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18a:17-34, and 19-1 through 19.4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will return a \$50,000 profit to the District. The operating results provision has been met.

Cash receipts and bank records were reviewed for timely deposits.

Expenses were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenses for program related goods and services. The appropriate revenue and expense records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

School Food Service (Continued)

Food distribution program commodities were received and a separate inventory was maintained on a first-in, first-out basis.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds.

The District has contracted with Maschio's Food Services, Inc. to operate its school food service program.

Before and After School Program/Preschool Education Program

The financial transactions of the Before and After School Program were maintained as an Enterprise Fund and the financial transactions of the Preschool Education program were maintained in the General Fund. The financial accounts and records for each program were reviewed on a test-check basis.

Cash disbursement records had supporting documentation and reflected program related expenses.

Student Body Activities

The Board has a policy which clearly establishes the regulation of student activity funds.

Cash receipts and cash disbursements records were maintained in good condition.

All cash disbursements had proper supporting documentation.

• Finding – Our audit revealed certain expenditures from the Valley Road and Hehnly student activity accounts did not appear to be related to student organizations or activities.

Recommendation – Only expenditures related to student body organizations and activities be accounted for in the Valley Road and Hehnly student activity accounts.

Application for State School Aid

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, on-roll low-income and Limited English Proficient. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with exception. The information on the District workpapers was verified with exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2017-2018 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the General Fund or from the Capital Reserve Account, and awarding of contracts for eligible facilities construction.

Testing for Lead of all Drinking Water in Educational Facilities

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Follow-up Prior Year Findings

In accordance with government standards, our procedures included a review of all prior year recommendations.

CLARK PUBLIC SCHOOL DISTRICT FOOD SERVICE FUND SCHEDULE OF MEAL COUNT ACTIVITY NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

NOT APPLICABLE

CLARK PUBLIC SCHOOL DISTRICT COMPARISON OF NET CASH RESOURCES TO THREE MONTHS AVERAGE EXPENDITURES FOOD SERVICE ENTERPRISE FUND AS OF JUNE 30, 2018

Net Cash Resources:

Current Assets		
Cash	\$	141,420
Accounts Receivable		6,654
Interfunds Receivable		28,608
Current Liabilities		
Less:		
Accounts Payable		(28,859)
Unearned Revenue		(17,740)
Net Cash Resources	\$	130,083
Adjusted Total Operating Expense:		
Total Operating Expenses	\$	683,751
Less Depreciation		(14,944)
Adjusted Total Operating Expense	\$	668,807
Average Monthly Operating Expense:	\$	66,881
Three Times Monthly Average:	\$	200,643
Total Net Cash Resources	\$	130,083
Three Times Monthly Average		200,643
Net Cash Resources Do Not Exceed Three Month Average Expenses	<u>\$</u>	(70,560)

CLARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 13, 2017 SCHEDULE OF AUDITED ENROLLMENTS

	2018-2019 Application for State School Aid					Sample for Verification					Private Schools for Disabled					
-	Reporte		Reporte				Sam		Verifie			rs per	Reported on	Sample		
	A.S.S		Workpa				Selecte		Regi			isters	A.S.S.A. as	for		
	On R		On Ro		Егго		Work		On F			Roll	Private	Verifi-	Sample	Sample
_	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Pre-K. 3yr	2		2		-	-	2		2		-	-				-
Full Day Pre-K 3yr	6		6		~	-	6		6		-	-				-
Half Day Pre-K 4yr	11		11		-	-	11		12		(1)	-				-
Full Day Pre-K 4yr	21		21		-	-	21		21		-	-				-
Full Day K	142		142		-	-	67		79		(12)	-				-
One	140		140		-	-	74		74		-	-				-
Two	154		154		-	-	84		86		(2)	-				-
Three	156		156		-	-	69		69		-	-				-
Four	156		156		-	-	69		69		-	-				_
Five	142		142		-	-	61		61		-	_				-
Six	130		130		-	-	130		130		-	-				-
Seven	141		141		-	-	141		141		-	-				-
Eight	137		137		-	-	137		137		-	w				-
Nine	122		142		(20)	-	142		142		-	-				-
Ten	120	1	144	1	(24)	-	144		145		(1)	-				-
Eleven	134	4	160	6	(26)	(2)	160		160		-	-				-
Twelve	143	8	159	9	(16)	(1)	159		159		-	-				-
Adult School (15+cr)	_		-		-						-	-				-
Subtotal	1,857	13	1,943	16	(86)	(3)	1,477	-	1,493	-	(16)	-	-	•	-	-
Sp. Ed Elementary	133		133		_	-	52		53		(1)	_	3	3	3	-
Sp. Ed Middle School	74		74		-	-	74		74			-	6	5	5	-
Sp. Ed High School	64	13	84	15	(20)	(2)	84		85		(1)	-	6	5	5	
Subtotal	271	13	291	15	(20)	(2)	210	-	212	: -	(2)	-	15	13	13	-
Totals	2,128	26	2,234	31	(106)	(5)	1,687	-	1,705	i <u>-</u>	(18)	-	15	13	13	
Percentage Error				=	-4.98%	-19.23%				-	-1.07%					0.00%

CLARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 13, 2017 SCHEDULE OF AUDITED ENROLLMENTS

	Resident Low	income		Sample for Verification			Resid	ent LEP Low Incom	me	Sample for Verification			
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on ASSA as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected	Verified to Test Score and Register	Errors	
Full Day Pre-K. 3yr			-		· -	_	<u>, </u>		-		-	-	
Full Day Pre-K 4yr			-			_			-			-	
Full Day K	6.0	6.0	-	3.0	3.0	-			-			-	
One	5.0	5.0	-	2.0	2.0	-			-			-	
Two	9.0	9.0	-	5.0	5.0	-	2.0	2.0	-	1.0	1.0	-	
Three	6.0	6.0	-	3.0	3.0	-	2.0	2.0	-	2.0	2.0	-	
Four	5.0	5.0	-	2.0	2.0	_	1.0	1.0	-	1.0	1.0	-	
Five	7.0	7.0	-	3.0	3.0	-	1.0	1.0	-	1.0	1.0	-	
Six	4.0	4.0	-	2.0	2.0	_			-			_	
Seven	7.0	7.0	-	3.0	3.0	_			_			_	
Eight	8.0	8.0	_	4.0	4.0	_			-			_	
Nine	3.0	5.0	(2.0)	2.0	2.0	-			_			_	
Ten	3.0	5.0	(2.0)	2.0	2.0	-			-			-	
Eleven		3.0	(3.0)	1.0	1.0	_			-			-	
Twelve	5.0	7.0	(2.0)	4.0	4.0	-			-			-	
Adult School (15+ credits)		-				-			-				
Subtotal	68.0	77.0	(9.0)	36.0	36.0		6.0	6.0	_	5.0	5.0		
Special Ed Elementary	11.0	11.0	_	6.0	6.0	_	_	-	-	_	-	-	
Special Ed Middle	8.0	8.0	_	4.0	4.0	-	-	-	_	_	-	-	
Special Ed High	2.5	7.0	(4.5)	3.0	3.0	-	-	-	-	-	-	-	
Subtotal	21.5	26.0	(4.5)	13.0	13.0	-			-	- · · · · · · · · · · · · · · · · · · ·	-	-	
Co.VocRegular Co.Voc. Ft. Post Sec.													
Totals	89.5	103.0	(13.5)	49.0	49.0	-	6.0	6.0	-	5.0	5.0		
Percentage Erro	or	-	-15.08%			0.00%						0.00%	

	Transportation								
	Reported on DRTRS by BOE	Reported on DRTRS by District	Errors(1)	Tested	Verified	Errors			
Regular Public Students	186.0	186.0	-	19.0	19.0	-			
Transported Non-Public Students	16.0	16.0	-	2.0	2.0	-			
lar Special Education (w/o needs)	3.5	3.5	-	1.0	1.0	-			
cial Ed Students (w/special needs or out of district)	36.5	36.5		4.0	4.0	-			
,	242.0	242.0		26.0	26.0	_			
Percentage Error			0.00%		-	0.00%			

CLARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 13, 2017 SCHEDULE OF AUDITED ENROLLMENTS

	Resident	LEP Not Low Inc	Sample for Verification				
	Reported on	Reported on					
	ASSA as	Workpapers as		Sample	Verified to		
	LEP Not low	LEP Not low		Selected from	Application	Sample	
	Income	Income	Errors	Workpapers	and Register	Errors	
Full Day Pre-K 3yr			-			_	
Full Day Pre-K 4yr						_	
Full Day Kindergarten			_			-	
One			_			_	
Two	1.0	1.0	-	1.0	1.0	-	
Three	1.0	1.0	_	1.0	1.0	-	
Four	2.0	2.0	_	1.0	1.0	-	
Five	_	-	•	us.		_	
Six	1.0	1.0	-	1.0	1.0	_	
Seven	_	-	-	-		-	
Eight	-	-	-	-		-	
Nine	1.0	1.0	-	1.0	1.0	-	
Ten	1.0	1.0	-	1.0	1.0	-	
Eleven	-	-	-	-		-	
Twelve	1.0	1.0	_	1.0	1.0	-	
Adult School (15+ credits)		**	_	-	-	-	
Subtotal	8.0	8.0	-	7.0	7.0	-	
Special Ed Elementary			_	_	_	_	
Special Ed Middle			**			-	
Special Ed High			-			-	
Subtotal		_	_	_		_	
Co.VocRegular Co.Voc. Ft. Post Sec.							
Totals	8.0	8.0	-	7.0	7.0	-	
Percentage Error	-	•	0.00%			0.00%	

CLARK PUBLIC SCHOOL DISTRICT CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

2017-2018 Total General Fund Expenditures per the CAFR	\$	37,095,110		
Increased by: Transfer from Capital Reserve to Capital Projects Fund				
Decreased by:				
On-Behalf TPAF Pension & Social Security		4,693,173		
Assets Acquired Under Capital Leases	**********	287,606		
Adjusted 2017-2018 General Fund Expenditures	<u>\$</u>	32,114,331		
2% of Adjusted 2017-2018 General Fund Expenditures	\$	642,287		
Enter Greater of 2% of Adjusted 2017-2018 General Fund Expenditures or \$250,000		642,287		
Increased by:				
Allowable Adjustment		59,481		
Maximum Unassigned Fund Balance			\$	701,768
SECTION 2				
Total General Fund - Fund Balance at June 30, 2018	\$	5,657,478		
Decreased by:				
Excess Surplus - Designated for Subsequent Year's Expenditures		1,554,344		
Capital Reserve		586,163		
Maintenance Reserve		634,284		
Designated for Subsequent Year's Expenditures		9,330		
Year End Encumbrances		6,013		
Total Unassigned Fund Balance			\$	2,867,344
SECTION 3				
Restricted Fund Balance - Excess Surplus			\$	2,165,576
Recapitulation of Excess Surplus as of June 30, 2018				
Excess Surplus - Designated for Subsequent Year's Expenditures			\$	1,554,344
Excess Surplus			_	2,165,576
			\$	3,719,920
Detail of Allowable Adjustments				
Extraordinary Aid			\$	33,306
Nonpublic Transportation Aid				26,175
			\$	59,481

RECOMMENDATIONS

I. Administration Practices and Procedures

There were none.

II. Financial Planning, Accounting and Reporting

It is recommended that:

- 1. Approved withdrawals and related expenditures funded from the Maintenance Reserve be reported in the District's summary budget report.
- 2. The District review with it financial accounting software vendor the TPAC/FICA calculation to ensure TPAC/FICA reimbursements are based only on pensionable wages subject to FICA.

III. School Purchasing Program

There are none.

IV. School Food Service

There are none.

V. Before and After School Programs/Preschool Education Program

There are none.

VI. Student Body Activities

It is recommended that only expenditures related to student body organizations and activities be accounted for in the Valley Road and Hehnly student activity accounts.

VII. Application for State School Aid

There are none.

VIII. Pupil Transportation

There are none.

IX. Facilities and Capital Assets

There are none.

X. Status of Prior Years' Audit Findings/Recommendations

A review was performed on the prior year's recommendations and corrective action was taken on all.

ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Andrew D. Parente

Public School Accountant Certified Public Accountant