ELMWOOD PARK BOARD OF EDUCATION AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2018

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Honorable President and Members of the Board of Education Elmwood Park Board of Education Elmwood Park, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Elmwood Park Board of Education, County of Bergen, State of New Jersey as of and for the fiscal year ended June 30, 2018, and have issued our report thereon dated January 18, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of management, the Board of Education, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

> LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Lerch Viver & Higgins CCP

**Public School Accountants** 

Jeffrey C. Bliss

Public School Accountant PSA Number CS00932

Fair Lawn, New Jersey January 18, 2019

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Schedule of Insurance contained in the district's Comprehensive Annual Financial Report ("CAFR").

#### Official Bonds

Name	<u>Position</u>	<u>Amount</u>
John DiPaola	Business Administrator/ Board Secretary	\$300,000
Joanne M. Wilson	Treasurer of School Monies	300,000

There is Public Employee Dishonesty and Faithful Performance policy with the New Jersey Schools Insurance Group covering all other employees with multiple coverage of \$50,000.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any material discrepancies with respect to signatures, certifications and proper itemization.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the payroll agency account.

All payrolls tested were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the District's payroll service provider for submission to the proper agencies, including health benefit withholdings due to the General Fund.

The District maintains a personnel tracking and accounting (Position Control) system.

The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

#### Financial Planning, Accounting and Reporting (Continued)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserve for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Finding – Our audit of year end open purchase orders revealed the following –

- Certain encumbrances should have been classified as accounts payable or cancelled at year end.
- Certain accounts payables where the services were not performed prior to June 30<sup>th</sup> should have been recorded as encumbrances.
- A purchase order for the remaining contract balance was incorrectly cancelled prior to June 30 and a new purchase order was issued in the 2018/19 school year.
- Prior year accounts payable balances were deemed invalid and were cancelled during 2017/18.

**Recommendation** – Internal controls be revised to ensure that all open purchase orders at year end are reviewed for validity and proper classification as an accounts payable or encumbrance.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23 A-16.(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection included administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23-8.3. As a result of the procedures performed, no additional testing was deemed necessary to test the propriety of expenditure classifications.

#### Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

Acknowledgement of the Board's receipt of the Board Secretary's monthly financial reports were included in the minutes.

The prescribed contractual order system was followed.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

#### Treasurer's Records

The Treasurer's bank reconciliations were in agreement with the records of the Board Secretary.

The Treasurer's cash balances were in agreement with the reconciled cash balance as determined during the audit.

#### Financial Planning, Accounting and Reporting (Continued)

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, II, III and IV of the Elementary and Secondary Education Act as amended and reauthorized.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis indicated that, except as previously noted, obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulates bidding for public school student transportation contracts under NJSA 18A:39-3 which is \$19,000 for 2017-2018.

If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971, c. 198 (c.40A:11-9), the board of education may establish that the bid threshold may be up to \$40,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section. The Board has designated the Business Administrator as the qualified purchasing agent and has approved by Board resolution a bid threshold of \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board attorney's opinion should be sought before a commitment is made.

#### **School Purchasing Programs** (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination did not indicate any individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal that purchases were made through the use of state contracts.

#### Food Service Fund

The school food service program was not selected as a major federal or state program. However, the program expenditures exceeded \$100,000 in federal support. Accordingly, we inquired of school management as to whether the School Food Authority (the "SFA") had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted. In addition, we inquired as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

The financial transactions and records of the school food services were maintained in good condition. The financial accounts and records were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed. The FSMC contract includes an operating results provision which guarantees that the food service program will have a profit of \$90,000. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The Districts deposited program monies and made expenditures in accordance with <u>N.J.S.A.</u> 18A:17-34. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

#### Food Service Fund (Continued)

Applications for free and reduced price meals were reviewed for completeness and accuracy as part of our audit of the Application for State School Aid (ASSA).

Net cash resources did not exceed three months average expenditures.

U.S.D.A. commodities were received and a separate inventory was maintained on a first-in, first-out basis.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds.

#### **Student Body Activities**

The Board has a policy which clearly establishes the regulation of student activity funds.

All receipts tested after implementation of the prior year corrective action plan were deposited in a timely manner.

All cash disbursements tested had proper supporting documentation.

#### **Summer Session Program**

Separate revenue and expense records and billing journals were maintained for the summer session program.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (ASSA) for on-roll, private schools for the disabled, related services, low income and bilingual. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District did maintain workpapers on the prescribed state forms or their equivalent for all reporting categories.

The District has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2017-2018 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Testing for Lead of all Drinking Water in Educational Facilities

The school district did submit the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### **Facilities and Capital Assets**

The District had no SDA grant projects during the current year.

#### Follow-up Prior Year Findings

In accordance with government standards, our procedures included a review of all prior year recommendations.

#### **Suggestions to Management**

> District continue to review projects in construction in progress and transfer completed project costs to capital assets placed in service and depreciate them accordingly.

# ELMWOOD PARK BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### SCHEDULE OF MEAL COUNT ACTIVITY

**NOT APPLICABLE** 

### ELMWOOD PARK BOARD OF EDUCATION FOOD SERVICE FUND

## COMPARISON OF NET CASH RESOURCES TO THREE MONTHS AVERAGE EXPENDITURES ENTERPRISE FUND AS OF JUNE 30, 2018

#### NET CASH RESOURCE SCHEDULE

Net Cash Resources:			Food Service B - 4/5	
CAFR * B-4 B-4 B-4 B-4	Cash Due fi Accou	ent Assets & Cash Equiv. rom Other Gov'ts unts Receivable tments	\$ 225,256 37,047 12,582	
CAFR B-4 B-4 B-4 B-4	Less . Less . Less	ent Liabilities Accounts Payable Accruals Due to Other Funds Deferred Revenue	(6,390) (8,503)	
	Net C	ash Resources	\$ 259,992	(A)
Net Adj. Total Operating Expense:				
B-5 B-5		Operating Exp. Depreciation	 1,003,913 (14,969)	
	Adj. T	ot. Oper. Exp.	 988,944	(B)
Average Monthly Operating Expense:				
	B / 10	)	\$ 98,894	(C)
Three times monthly Average:				
	3 X C		 296,683	(D)
TOTAL NET CASH RESOURCES IN BOX A LESS TOTAL THREE MONTHS	\$	259,992.00		
AVERAGE EXPENDITURES IN BOX D NET	\$ <b>\$</b>	296,683.20 <b>(36,691.20)</b>		

Net cash resources did not exceed three months average expenditures.

#### ELMWOOD PARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 13, 2017 SCHEDULE OF AUDITED ENROLLMENTS

	2018-2019 Applie	ation for Stat	te School	l Aid		Sampl	le for Veri	fication	1	On Roll - Si	oecial Edu	cation	Private Schools	for Disabled	l		
	Reported on	Reported			Sample		Verified		Errors per	Sample			Reported on	Sa	mple		
	A.S.S.A.	Workpape	ers		Selected	from	Registe	r	Registers	for			A.S.S.A. as		for		
	On Roll	On Roli		Errors	Workpap		On Rol		On Roll	Verifi-		Sample	Private				
	Full Share	d Full	Shared	Full Shared	Full S	hared	Full SI	hared	Full Shared	cation	Verified	Errors	Schools	C	ation	Verified	Errors
Half Day Preschool 3 Years Old	2	2			2		2		-								-
Half Day Preschool 4 Years Old	8	8			8		8		-								-
Full Day Preschool 3 Years Old	-	-					-		-								-
Full Day Preschool 4 Years Old	6	6			6		6		•								~
Half Day Kindergarten	=						-		-								-
Full Day Kindergarten	174	174			43		43		*								~
Grade 1	148	148			51		51		-								-
Grade 2	181	181			54		54		-								-
Grade 3	168	168			63		63		-								-
Grade 4	181	181			59		59		-								-
Grade 5	221	221			59		59		-								-
Grade 6	168	168			168		168		-								-
Grade 7	159	159			159		159		-								-
Grade 8	167	167			167		167		-								-
Grade 9	168	168	4		168	4	168	4	-								-
Grade 10	149 5		5		150	5	150	5	-								-
Grade 11	139 3		3		139	3	139	3	-								-
Grade 12	162	162	4		162	4	162	4	-								~
Post- Graduate									-								-
Adult High School (15+ Credits)									-								-
Adult High School (1-14 Credits)									-								_
Subtotal	2,201 16	2,201	16		1,458	16	1,458	16		-	-	-			-	-	-
Sp Ed - Elementary	100	189	-		64	-	64	-	-	31	31	-	14		12	12	-
Sp Ed - Middle School	96	- 96	-		96	-	96	-	-	16	16	-	6		5	5	-
Sp Ed - High School	93 6		6		94	6_	94	6	-	14	14			10	9	9	
Subtotal	378	378	6		254	6	254	6	-	61	61	-		30	26	26	•
County Vocational - Regular	•			-					-								
County Vocational - F.T. Post-Seco	nd								-								
Subtotal	-	• -	-		-	-	-	-	-	-	-	-			-	-	-
Totals	2,579 22	2,579	22		1,712	22	1,712	22		61	61			30	26	26	
rotals	2,518 22	2,579			1,114	44	1,/ 14			- 01	01			30	20	20	<u>-</u> _
Percentage Erro	nr.			0.00%					0.00%			0.00%		0.00%			0.00%
i elcellage Elic	<i>A</i> 1		_	0.0070				=	0.0070					0.0070		:	

#### ELMWOOD PARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 13, 2017 SCHEDULE OF AUDITED ENROLLMENTS

	Low Income			Sample for Verification			Resdie	Sample for Verification				
	Reported on A.S.S.A as Low Income	Reported on	Errors	Sample Selected from Workp	Verified to Application	Sample Errors	Reported on ASSA as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected	Verified to Test Score and Register	Errors
Half Day Preschool 3 Years Old Half Day Preschool 4 Years Old Full Day Preschool 3 Years Old Full Day Preschool 4 Years Old Half Day Kindergarten Grade 1 Grade 2 Grade 3 Grade 4 Grade 5 Grade 6 Grade 7 Grade 8 Grade 9 Grade 10 Grade 11 Grade 12 Post- Graduate Adult High School (15+ Credits)	57.0 56.0 91.0 66.0 87.0 87.0 86.0 81.0 86.0 89.5 66.0	57.0 56.0 91.0 66.0 81.0 97.0 66.0 81.0 86.0 69.5 66.0		3.0 4.0 5.0 4.0 5.0 5.0 4.0 4.0 4.0 4.0	3.0 4.0 5.0 4.0 5.0 5.0 4.0 4.0 4.0 4.0		8.0 8.0 12.0 7.0 1.0 2.0 3.0 1.0 4.0 6.0 4.0	8.0 8.0 7.0 1.0 2.0 3.0 1.0 4.0 6.0 4.0		6.0 5.0 9.0 1.0 2.0 2.0 1.0 3.0 5.0 3.0	5.0 9.0 5.0 1.0 2.0 2.0 1.0 3.0 5.0 3.0 4.0	-
Adult High School (1-14 Credits)						-			-			
Subtotal	991.0	991.0	-	57.0	57.0		65.0	65.0	-	49.0	49.0	
Sp Ed - Elementary Sp Ed - Middle School Sp Ed - High School	85.0 54.0 57.0	85.0 54.0 57.0	-	4.0 4.0 4.0	4.0 4.0 4.0	- - -			-			-
Subtotal	196.0	196.0		12.0	12.0	-	-	-	-	-	-	
County Vocational - Regular County Vocational - F.T. Post-Second												
Subtotal	-	-		_	-	-						
Totals	1,187.0	1,187.0	-	69.0	69.0		65.0	65.0	*	49.0	49.0	
Percentage Erro	or	=	-				-	=				

		Transportation				
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Reg Public Schools	102	102	-	14	14	-
Regular - Special Ed	34.5	34.5	-	5	5	-
AlL Non-Public	176	176	-	23	23	-
Transported - Non Public	49	49	-	6	6	-
Special Needs	113.5	113.5		15	15	
	475.0	475.0		63	63	

Percentage Error

0.0%

0.0%

#### ELMWOOD PARK BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 13, 2017 SCHEDULE OF AUDITED ENROLLMENTS

	Resident	LEP Not Low In	come	Sample for Verification					
	Reported on ASSA as NOT Low Income	Reported on Workpapers as NOT low Income	Errors	Sample Selected From Workpa	Verified to Application	Errors			
Half Day Preschool 3 Years Old Full Day Preschool 3 Years Old Half Day Preschool 4 Years Old Full Day Preschool 4 Years Old Half Day Kindergarten Full Day Kindergarten Grade 1 Grade 2 Grade 3 Grade 4 Grade 5 Grade 6 Grade 7 Grade 8 Grade 9 Grade 10 Grade 11 Grade 12 Post- Graduate Adult High School (15+ Credits) Adult High School (1-14 Credits)	15 4 5 5 8 2 1 - 6 5 1 6	15 4 5 5 8 2 1 - 6 5 1 6		11 4 4 6 1 1 - 4 4 1	11 4 4 6 1 1 - 4 1 1	-			
Subtotal	59	59	-	45	45	0			
Sp Ed - Elementary Sp Ed - Middle School Sp Ed - High School	1 0 0		-	1 0 0	1 0 0	-			
Subtotal	1	1	_	1	1				
County Vocational - Regular County Vocational - F.T. Post-Second									
Subtotal									
Totals	60	60		46	46	-			
Percentage Error		=	0.00%	6	=	0.00%			

#### ELMWOOD PARK BOARD OF EDUCATION EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### **SECTION 1A**

2017-2018 Total General Fund Expenditures per the CAFR		\$	40,651,904		
Increased by: Transfer Out - Summer Session Enterprise Fund			25,000		
Decreased by: On-Behalf TPAF Pension & Social Security			(4,067,833)		
Adjusted 2017-2018 General Fund Expenditures		<u>\$</u>	36,609,071		
1.5% of Adjusted 2017-2018 General Fund Expenditures		<u>\$</u>	549,136		
Enter Greater of 1.5% of Adjusted 2017-2018 General Fund Expenditures or \$250,000 Increased by: Allowable Adjustments		\$	549,136 330,382		
Maximum Unassigned Fund Balance				\$	879,518
SECTION 2					
Total General Fund - Fund Balance at June 30, 2018 (Per CAFR Budgetary Comparison Schedule/Statement)		\$	7,262,961		
*	166,540 3,541,954 1,649,570 834,497				
Total Unassigned Fund Balance			6,192,561	\$	1,070,400
SECTION 3					
Restricted Fund Balance - Reserved Excess Surplus				\$	190,882
Recapitulation of Excess Surplus as of June 30, 2018					
Reserved Excess Surplus Reserved Excess Surplus - Designated for Subsequent Year Expenditures Total Reserved Excess Surplus				\$ <u>\$</u>	190,882
Detail of Allowable Adjustments					
Extraordinary Aid (Excess of Budget) Non Public School Transportation Aid		\$ <u>\$</u>	274,258 56,124 330,382		•

### ELMWOOD PARK BOARD OF EDUCATION RECOMMENDATIONS

I.	Adminis	stration	<b>Practices</b>	and Pr	ocedures

There are none.

#### II. Financial Planning, Accounting and Reporting

It is recommended that internal controls be revised to ensure that all open purchase orders at year end are reviewed for validity and proper classification as an accounts payable or encumbrance.

#### III. School Purchasing Program

There are none.

#### IV. School Food Service

There are none.

#### V. Student Body Activities

There are none.

#### VI. Summer Session Program

There are none.

#### VII. Application for State School Aid

There are none.

#### VIII. Pupil Transportation

There are none.

#### IX. Miscellaneous

There are none.

#### X. Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations and corrective action was taken on all.

#### ELMWOOD PARK BOARD OF EDUCATION

#### **ACKNOWLEDGEMENT**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Jeffrey C. Bliss

Public School Accountant Certified Public Accountant