# KENILWORTH BOARD OF EDUCATION AUDITOR'S MANAGEMENT REPORT COUNTY OF UNION JUNE 30, 2018

ROBERT A. HULSART & COMPANY CERTIFIED PUBLIC ACCOUNTANTS 2807 HURLEY POND ROAD, SUITE 100 WALL, NEW JERSEY 07719

# <u>AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS</u>

# FINANCIAL, COMPLIANCE AND PERFORMANCE

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Robert A. Hulsart and Company

CERTIFIED PUBLIC ACCOUNTANTS

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#### REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Education Kenilworth School District County of Union, New Jersey

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards issued by the comptroller General of the United States, the general purpose financial statements of the Board of Education of the Kenilworth School District in the County of Union for the year ended June 30, 2018, and have issued our report thereon dated November 16, 2018.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Kenilworth Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

> Licensed Public School Accountant No. 322

ROBERT A. HULSART AND COMPANY

November 16, 2018

# ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20; Insurance Schedule contained in the district's CAFR.

#### Officials Bond

<u>Name</u>	<u>Position</u>	Amount_
Vincent A. Gonnella	Board Secretary/School Business Administrator	\$ 80,000.00
Jeanne K. Decker	Treasurer	250,000.00

There is a Public Employees' Faithful Performance Blanket Position Bond under the blanket policy covering all other employees with multiple coverage of \$250,000.00.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made a proper adjustment to the billings to sending districts for the increase/decrease in per pupil costs in accordance with *N.J.A.C.*, 6A:23-3.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certifications, or supporting documentation.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

#### Reserve for Encumbrances and Accounts Pavable

A review of outstanding issued purchase orders was made as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were noted.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-2.4. As a result of the procedures performed, a transaction error rate of 0% overall was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### **Board Secretary's Records**

Our review of the financial and accounting records maintained by the Board Secretary disclosed no reportable conditions. The records were in good order.

#### Treasurer's Records

The Treasurer's records were in agreement with the records of the Board Secretary. All reconciliations were properly done.

# Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title II, Title IIIA, Title III and Title IV of the E.S.E.A.

The study of compliance for E.S.E.A. indicated the following areas of noncompliance and/or questionable costs.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects indicated no areas of noncompliance.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal fund was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2015 N.J.S. 18A:18A-3 was amended to read as follows:

a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$40,000 the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971, c.198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

Vincent Gonnella has been designated Certified Purchasing Officer by the Board of Education with the bid threshold at \$40,000.

Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. N.J.S. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

#### N.J.S. 18A:18A-4 is amended to read as follows:

a. Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law.

The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2017-2018.

#### **School Purchasing Programs (Continued)**

#### Contracts and Agreements Requiring Advertisement for Bids (Continued)

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

#### **School Food Service Fund**

The school food service program was not selected as a major federal and/or State Program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The food services for 2017-18 were awarded to Maschio's Inc. on their proposal of a management fee of \$8,291 with a guaranteed break even for the district. The food service provider was in compliance with all statutes and regulations. The operating results provision has been met. All vendor discounts, rebates, and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement vouchers were timely filed, and meals claimed agreed with meal count records.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days. The free and reduced price meal policy is uniformly administered throughout the School System. The required verification procedures for free and reduced price applications were completed and available for review.

Cash receipts and bank records were reviewed for timely deposits per state guidelines.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used

#### School Food Service Fund – (Continued)

The cash disbursement records reflected expenditures for program related goods and services. The District deposited and expended program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

U.S.D.A commodities were received and a separate inventory was maintained on a first-in, first-out basis.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

The 2017-18 operations produced a net gain of \$32,414.

#### **GAAP Accounting Implementation**

The school district's double entry system of accounting records were maintained in accordance with the Department of Education's prescribed <u>GAAP Technical Systems Manual</u>, pursuant to <u>N.J.S.A.</u> 18:A4-14 and <u>N.J.A.C.</u> 6:20-2A.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2017 Application for State School Aid (A.S.S.A) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district written procedures appear to be adequate for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2017-18 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

# **Student Activities**

During our review of the student activity funds, no exceptions were noted.

# Follow-Up on Prior Year Findings

There were no prior year audit findings.

# Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

<ul><li>2% Calculation of Excess Surplus</li><li>2017-18 Total General Fund Expenditures Per the CAFR</li></ul>	\$ 27,832,176
Decreased by: On Behalf TPAF Pension and Social Security	_(3,578,208)
Adjusted 2017-18 General Fund Expenditures	<u>\$ 24,253,968</u>
2% of Adjusted 2017-18 General Fund Expenditures Increased by Allowable Adjustments	\$ 485,079 45,359
Maximum Unassigned Fund Balance	<u>\$ 530,438</u>
Section 2 Total General Fund – Fund Balance @ 6-30-18	\$ 4,077,617
Decreased by: Reserved for Encumbrances Other Reserves Designated for Subsequent Years Expenditures – Capital Reserve Designated for Subsequent Years Expenditures	(527,353) (2,573,826) (150,000) (296,000)
Total Unassigned Fund Balance	\$ 530,438
Designated for Subsequent Years Expenditures – Excess Surplus Reserved Fund Balance – Excess Surplus	\$ 0
	<u>\$ 0</u>
Section 3 Detail of Allowable Adjustments Extraordinary Aid	<u>\$ 45,359</u>
Detail of Other Reserved Fund Balance Capital Reserve Maintenance Reserve Emergency Reserve	\$ 2,188,449 300,001 85,376 \$ 2,573,826

#### APPLICATION FOR STATE SCHOOL AID SUMMARY

#### **ENROLLMENT AS OF OCTOBER 15, 2017**

Page 1 of 3

	2018-19 Application for State School Aid				Sample for Verification				Private Schools for Handicapped							
	Repor	rted On	Repo	rted on			Sampl	e Selected	Verit	ied Per	Errors Pe	er Registers	Reported On			
	A.S.S.A	. on Roll	Workpap	ers on Roll	E	rrors	from W	orkpapers	Registe	rs on Roll	on	Roll	A.S.S.A. as	Sample for	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Private Schools	Verification	Verified	Errors
Half Day Preschool - 4yrs	29		29				29		29							
Full Day Kindergarten	87		87				87		87							
One	79		79				79		79							
Two	85		85				85		85							
Three	73		73				73		73							
Four	94		94				94		94							
Five	83		83				83		83							
Six	86		86				86		86							
Seven	97		97				97		97							
Eight	133		133				133		133							
Nine	96		96				96		96							
Ten	95	7	95	7			95	7	95	7		ør.				
Eleven	91	13	91	13			91	13	91	13						
Twelve	91	8	91	8_			91	8	91	. 8						
Subtotal	1219	28	1219	28	0	0	1219	28	1219	28	0	0	0	0	0	0
Special Ed Elementary	69		69				69		69				3	3	3	
Special Ed Middle School	50		50				50		50				3	3	3	
Special Ed High School	72	19	72	19			72	19	72	19			7	7	7	
Subtotal	191	19	191	19	0	0	191	19	191	19	0	0	13	13	13	
Co. Voc Regular																
Co. Voc Ft. Post Sec.																
								-								
Totals	1410	47	1410	47	0	0	1410	47	1410	47	0	0	13	13	13	0
Percentage Error					0%	1%					0%	0%				7%

# APPLICATION FOR STATE SCHOOL AID SUMMARY

#### **ENROLLMENT AS OF OCTOBER 15, 2017**

		Low Income		Sar	nple for Verificatio	n Resident LEP Not Low Income			me	Sample for Verification		
	Reported on	Reported on		Sample	Verified to		Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as Low Income	Workpapers as Low Income	Errors	Selected from Workpapers	Application and Register	Sample Errors	A.S.S.A. as LEP	Workpapers as LEP	Errors	Selected From	Test Score	Sample
Half Day Preschool 4yrs	3	as Low Income	EITOIS	workpapers	and Register	Effors	as LEP	as LEF	Errors	Workpapers	& Register	Errors
Full Day Kindergarten	19	19		12	12							
One	18	18		9	9		1	Ī		1	7	
Two	21	21		8	8		4	4		4	4	
Three	19	19		5	5		2	2		2	2	
Four	16	16		10	10		4	4		4	4	
Five	19	19		7	7		1	1		1	I	
Six	17	17		10	10		1	1		1	Ī	
Seven	19	19		11	11							
Eight	32	32		17	17							
Nine	21	21		9	9							
Ten	14.5	14.5		6	6							
Eleven	15.5	15.5		5	5							
Twelve	22.5	22.5		11	11							
Subtotal	256.5	256.5	0	121	120	0	13	13	0	13	13	
												·
Special Ed Elementary	16	16		7	7							
Special Ed Middle School	17	17		10	10							
Special Ed High School	24	24		13	13							
Subtotal	57	57	0	30	30	0	0	0	0	0	0	0
Totals	313.5	313.5	0	151	150	0	13	13	0	13	13	0
Percentage Error			0%			0%			0%			0%
TRANSPORTATION												
	Reported on	Reported on										
	DRTRS by	DRTRS by										
	DOE	District	Errors	Tested	Verified	Errors				Reported	Recalculated	
Reg Public Schools	15	15		15	15		Avg. Mileage - Reg	ular Including Grade P	K Students	17.8	17.8	
Transported - Non-Public								ular Excluding Grade		17.8	17.8	
Special Ed Regular	3	3		3	3			rial Ed. With Special N		9	9	
Special Needs - Private	26	26		26	26		ggp			•	ŕ	
Totals	44	44	0	44	44	0						
Percentage Error						0%						

Sheet 2 of 3

#### APPLICATION FOR STATE SCHOOL AID SUMMARY

#### **ENROLLMENT AS OF OCTOBER 15, 2017**

Sheet 3 of 3

	Reside	ent LEP - Low Incom	e	Sample for Verification					
	Reported on A.S.S.A. as LEP	Reported on Workpapers as LEP	Errors	Sample Selected From Workpapers	Verified to Test Score & Register	Sample Errors			
Half Day Preschool									
Full Day Kindergarten	4	4		4	4				
One	7	7		7	7				
Two	5	5		5	5				
Three	2	2		2	2				
Four	4	4		4	4				
Five	1	1		1	1				
Six									
Seven	1	1		1	1				
Eight	2	2		2	2				
Nine	1	1		1	1				
Ten									
Eleven	1	I		I	1				
Twelve	4	4		4	4				
Subtotal	32	32	0	32	32	0			
Special Ed Elementary	4	4		4	4				
Special Ed Middle School	1	1		1	1				
Special Ed High School									
Subtotal	5	5	0	5	5	0			
Totals	37	37	0	37	37	0			
			0%			0%			

# FOOD SERVICE FUND

# NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM

#### ENTERPRISE FUND

# FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Meal Category	Meals Claimed	Meals Verified	Difference	Rate	(Over)/ Under Claim
<u>Program</u>	<del></del>					
National School Lunch						
(Regular Rate)	Paid	47,146	47,146		\$ 0.360 *	-
	Reduced	9,395	9,395		2.885	-
	Free	30,996	30,996		3.285	<del>-</del>
Total Net Overclaim		87,537	87,537			
School Breakfast Program		•				
(Severe Needs Rate)	Paid	1,147	1,147		\$ 0.300	
	Reduced	600	600		1.790	
	Free	3,196	3,196		2.090	
Total Net Overclaim		4,943	4,943			

<sup>\* - \$.06</sup> for Federal PB Lunch - Healthy Hunger-Free Kids Act

# **NET CASH RESOURCE SCHEDULE**

# NET CASH RESOURCES DID NOT EXCEED 3 MONTHS OF EXPENDITURES

# PROPRIETARY FUNDS - FOOD SERVICE

# **FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

Net Cash Resource	l Service - 1/2	
CAFR	Current Assets	
G-1	Cash & Cash Equivalents	\$ 129,989
G-1	Accounts Receivables	27,590
	Current Liabilities	
G-1	Less Deferred Revenue &Payables	 (22,594)
	Net Cash Resources	\$ 134,985 (A)
Net Adjustment To	otal Operating Expense:	
G-2	Total Operating Expenses	454,679
G-2	Less Depreciation	 (3,980)
	Adjusted Total Operating Expenses	 450,699 (B)
Average Monthly	Operating Expense:	
	B/10	\$ 45,070 (C)
Three Times Mont	hly Average	
	3 X C	\$ 135,210
Total in (A)		\$ 134,985
Less Total in (D)		 (135,210)
Net		\$ (225)

#### AUDIT RECOMMENDATIONS SUMMARY

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2018

D .		1 4	
Reco	mmen	dation	G.

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

There were no prior year recommendations.