BOROUGH OF LAWNSIDE SCHOOL DISTRICT COUNTY OF CAMDEN

Auditor's Management Report on Administrative Findings-Financial, Compliance and Performance

FOR THE FISCAL YEAR ENDED JUNE 30, 2018



Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

Table of Contents

Auditor's Management Report on Administrative Findings - Financial, 1 Compliance and Performance 1 Scope of Audit 2 Administrative Practices and Procedures 2 Insurance 2 Official Bonds 2 Tuition Charges 2 Financial Planning, Accounting, and Reporting 2 Examination of Claims 2 Payroll Account 2 Employee Position Control Roster 3 Encumbrances and Accounts Payable 3 Travel 3 Classification of Expenditures 3 Administrative Classifications Administrative Classifications Administrative Classifications Treasurer of School Moneys' Records Treasurer of School Moneys' Records T.P.A.F. Reimbursement TPAF Reimbursement to the State for Federal Salary Expenditures School Purchasing Programs Contracts and Agreements Requiring Advertisement for Bids Student Body Activities Splication for State School Aid (ASSA) Splication For Year Findings Acknowledgment Schedule of Aultide Enrollments Test		<u>Page</u>
Compliance and Performance1Scope of Audit2Administrative Practices and Procedures2Insurance2Official Bonds2Tuition Charges2Financial Planning, Accounting, and Reporting2Examination of Claims2Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• General Classifications3• Administrative Classifications3• Administrative Classifications3• Classification of Expenditures3• General Classifications3• Classifications3• Classifications3• Contracts and Accounts Percends3Treasurer of School Moneys' Records3Treasurer of School Moneys' Records3• TPAF Reimbursement4Contracts and Agreements Requiring Advertisement for Bids4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Application for State School Aid (ASSA)5Pupil Transportation5Feacilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Festing for Lead of All Dinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited E	Auditor's Management Report on Administrative Findings - Financial	
Scope of Audit2Administrative Practices and Procedures2Insurance2Official Bonds2Tuition Charges2Financial Planning, Accounting, and Reporting2Examination of Claims2Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3Board Secretary's Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		1
Administrative Practices and Procedures2Insurance2Official Bonds2Tuition Charges2Financial Planning, Accounting, and Reporting2Examination of Claims2Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• General Classifications3• Administrative Classifications3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student3Succeeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4Contracts and Agreements Requiring Advertisement for Bids4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Insurance2Official Bonds2Tuition Charges2Financial Planning, Accounting, and Reporting2Examination of Claims2Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• Administrative Classifications3Board Secretary's Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student3Succeeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Contruction Dividing Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Official Bonds2Tuition Charges2Financial Planning, Accounting, and Reporting2Examination of Claims2Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• Administrative Classifications3Board Secretary's Records3Treasurer of School Moneys' Records3Treasurer of School Moneys' Records3Classificatie Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Acknowledgment6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Tuition Charges2Financial Planning, Accounting, and Reporting2Examination of Claims2Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• Administrative Classifications3Treasurer of School Moneys' Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Acknowledgment6Acknowledgment6Acknowledgment6Acknowledgment6Acknowledgment6Acknowledgment6Acknowledgment7Excess Surplus Calculation10		2
Financial Planning, Accounting, and Reporting2Examination of Claims2Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• Administrative Classifications3Board Secretary's Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Acknowledgment6Acknowledgment6Acknowledgment7Excess Surplus Calculation10	Tuition Charges	2
Examination of Claims2Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• Administrative Classifications3Board Secretary's Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Acknowledgment6Acknowledgment6Acknowledgment6Acknowledgment6Acknowledgment7Excess Surplus Calculation10		2
Payroll Account2Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• General Classifications3Board Secretary's Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		2
Employee Position Control Roster3Encumbrances and Accounts Payable3Travel3Classification of Expenditures3• General Classifications3• Administrative Classifications3Board Secretary's Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Pourbasing Programs4Contracts and Agreements Requiring Advertisement for Bids5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10	Payroll Account	2
Travel3Classification of Expenditures3• General Classifications3• Administrative Classifications3Board Secretary's Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student3Succeeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10	Employee Position Control Roster	3
Classification of Expenditures3• General Classifications3• Administrative Classifications3Board Secretary's Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student3Succeeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids5Student Body Activities5Student Body Activities5Mappendation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10	Encumbrances and Accounts Payable	3
 General Classifications Administrative Classifications Administrative Classifications Board Secretary's Records Treasurer of School Moneys' Records Treasurer of School Moneys' Records Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.) Other Special Federal and / or State Projects T.P.A.F. Reimbursement TPAF Reimbursement to the State for Federal Salary Expenditures School Purchasing Programs Contracts and Agreements Requiring Advertisement for Bids School Food Service Student Body Activities Application for State School Aid (ASSA) Pupil Transportation Facilities and Capital Assets Miscellaneous Contrining Disclosure Agreements Testing for Lead of All Drinking Water in Education Facilities Follow-up on Prior Year Findings Acknowledgment Schedule of Audited Enrollments Texess Surplus Calculation 	Travel	3
 Administrative Classifications Board Secretary's Records Treasurer of School Moneys' Records Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.) Other Special Federal and / or State Projects T.P.A.F. Reimbursement TPAF Reimbursement to the State for Federal Salary Expenditures School Purchasing Programs Contracts and Agreements Requiring Advertisement for Bids School Food Service Student Body Activities Application for State School Aid (ASSA) Facilities and Capital Assets Miscellaneous Continuing Disclosure Agreements Festing for Lead of All Drinking Water in Education Facilities Follow-up on Prior Year Findings Acknowledgment Acknowledgment Caulation for State Enrollments Testing for Lead of All Drinking Schedule of Audited Enrollments Schedule of Audited Enrollments Texcess Surplus Calculation 	Classification of Expenditures	
Board Secretary's Records3Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10	General Classifications	
Treasurer of School Moneys' Records3Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)Other Special Federal and / or State ProjectsT.P.A.F. ReimbursementTPAF Reimbursement to the State for Federal Salary ExpendituresSchool Purchasing ProgramsContracts and Agreements Requiring Advertisement for BidsSchool Food ServiceStudent Body ActivitiesApplication for State School Aid (ASSA)Pupil TransportationFacilities and Capital AssetsMiscellaneousContinuing Disclosure AgreementsTesting for Lead of All Drinking Water in Education FacilitiesFollow-up on Prior Year FindingsAcknowledgmentAcknowledgmentSchedule of Audited EnrollmentsTexcess Surplus Calculation10	Administrative Classifications	3
Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every StudentSucceeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		3
Succeeds Act (E.S.S.A.)3Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		3
Other Special Federal and / or State Projects3T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
T.P.A.F. Reimbursement4TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
TPAF Reimbursement to the State for Federal Salary Expenditures4School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10	· · ·	
School Purchasing Programs4Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Contracts and Agreements Requiring Advertisement for Bids4School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
School Food Service5Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Student Body Activities5Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Application for State School Aid (ASSA)5Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Pupil Transportation5Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Facilities and Capital Assets5Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Miscellaneous5Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Continuing Disclosure Agreements5Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10	•	
Testing for Lead of All Drinking Water in Education Facilities6Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Follow-up on Prior Year Findings6Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Acknowledgment6Schedule of Audited Enrollments7Excess Surplus Calculation10		
Schedule of Audited Enrollments7Excess Surplus Calculation10		
Excess Surplus Calculation 10		
		-
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AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Borough of Lawnside School District County of Camden, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Lawnside School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2018, which were separately issued in the Comprehensive Annual Financial Report dated February 13, 2019.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Borough of Lawnside School District, for the fiscal year ended June 30, 2018, and is intended for the information of the School District's management and the Division of Administration and Finance, Department of Education, State of New Jersey. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

Borm & Canying LLP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

KIN. Cyplighte

Kirk N. Applegate Certified Public Accountant Public School Accountant No. 20CS00223300

Voorhees, New Jersey February 13, 2019

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE, AND PERFORMANCE

SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

ADMINISTRATIVE PRACTICES AND PROCEDURES

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Comprehensive Annual Financial Report (CAFR).

Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

Name	Position	<u>Amount</u>
Dawn Leary	Board Secretary / School Business Administrator	\$ 90,000.00
Nancy McCabe	Treasurer of School Moneys	\$ 200,000.00

There is a Public Employees' Faithful Performance Crime Policy covering all other employees with multiple coverage of \$250,000.00.

Tuition Charges

The School District had no incoming tuition students that required proper adjustment, per N.J.A.C. 6A:23-3.1(f)3.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

Examination of Claims

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

Payroll Account

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the payroll agency account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund.

Sampled payrolls were delivered to the Board Secretary / School Business Administrator who then deposited with warrants in separate bank accounts for net payroll and withholdings.

-2-

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

Employee Position Control Roster

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2017-2018 budget review checklist.

Encumbrances and Accounts Payable

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders:

<u>Travel</u>

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

Board Secretary's Records

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

Treasurer of School Moneys' Records

Our audit of the financial and accounting records maintained by the Treasurer of School Moneys indicated that they were in satisfactory condition.

<u>Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act</u> (E.S.S.A.)

The E.S.E.A. financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and IIA of the Elementary and Secondary Education Act as amended and reauthorized.

An audit of compliance for E.S.E.A. was not required for school year 2017-18.

Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the CAFR.

Our audit of the state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for other special projects did not indicate any reportable noncompliance.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

TPAF Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final reports for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management and N.J.S.A. 18A:66-90. The expenditure was inspected subsequent to the reimbursement and the following exception was noted:

Finding No. 2018-001 (CAFR Finding No. 2018-001)

Condition

The School District incorrectly included salaries other than TPAF base wages in the calculation of the reimbursement due to the State of New Jersey.

Recommendation

The School District should ensure that the reimbursement to the State of New Jersey is calculated in accordance with N.J.S.A. 18A:66-90.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

https://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

http://www.njleg.state.nj.us/

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent) and \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000.00 for 2017-18.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

29250

SCHOOL FOOD SERVICE

The school food service program was not selected as a major federal and / or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The statement of revenues, expenses, and changes in fund net position (CAFR exhibit B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Net cash resources did not not exceed three months average expenditures.

STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a sample of information reported in the October 13, 2017 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the schedule of audited enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

PUPIL TRANSPORTATION

Our audit procedures included a sample of on-roll status reported in the 2017-2018 District Report of Transported Resident Students (DRTRS). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the schedule of audited enrollments.

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. No exceptions were noted in our sample of transportation related purchases of goods and services.

FACILITIES AND CAPITAL ASSETS

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

MISCELLANEOUS

Continuing Disclosure Agreements

The School District complied with its most recent continuing disclosure agreements made in relation to prior year bond issuances.

MISCELLANEOUS (CONT'D)

Testing for Lead of All Drinking Water in Education Facilities

The School District complied with all the requirements of N.J.A.C. 6A:26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2018.

ACKNOWLEDGMENT

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

Boum & Camping LLP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

KIN. Conligte

Kirk N. Applegate Public School Accountant No. 20CS00223300

Application for State School Aid Summary

Schedule of Audited Enrollments Enrollment as of October 13, 2017

				n for State	School Aid	ł		Sample for Verification				Private Schools for the Disabled				
	Reporte A.S.S On R <u>Full</u>	.A.	Work	ted on papers Roll <u>Shared</u>	Er <u>Full</u>	rors <u>Shared</u>	Select	nple ed from papers <u>Shared</u>	Reg	ed per isters Roll <u>Shared</u>	Reg	rs per isters Roll <u>Shared</u>	Reported on A.S.S.A. as Private <u>Schools</u>	Sample for Verifi- <u>cation</u>	Sample <u>Verified</u>	Sample <u>Errors</u>
Half Day Preschool																
Full Day Preschool	35		35				35		35							
Half Day Kindergarten	04		04				04		04							
Full Day Kindergarten One	31 32		31 32				31 32		31 32							
Тио	32 31		32 31				32 31		32 31							
Three	18		18				18		18							
Four	30		30				30		30							
Five	30		30				30		30							
Six	28		28				28		28							
Seven	26		26				26		26							
Eight	22		22				22		22							
Nine																
Ten																
Eleven																
Twelve																
Post-Graduate																
Adult H.S. (15+CR.)																
Adult H.S. (1-14CR.)																
Subtotal	284	-	284	-	-	-	284	-	284	-	-	-	-	-	-	-
								·								
Special Education-Elementary	23		23				23		23				1	1	1	
Special Education-Middle School	15		15				15		15				4	3	3	
Special Education-High School													5	5	5	
Subtotal	38		38		-		38		38		-		10	9	9	-
Co. Voc Regular Co. Voc. Ft. Post Sec.												·				
Subtotal			-		-				-		-			-		
Totals	322		322		-		322		322				10	9	9	
Percentage Error					0.0%	0.0%					0.0%	0.0%				0.0%

Application for State School Aid Summary Schedule of Audited Enrollments

Enrollment as of October 13, 2017

		sident Low Income		Sam	ple for Verificatio	n		Resident LEP Low I	ncome	Sample for Verification		
	Reported on A.S.S.A. as Low <u>Income</u>	Reported on Workpapers as Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application <u>and Register</u>	Sample <u>Errors</u>	Reported on A.S.S.A. as LEP Low <u>Income</u>	Reported on Workpapers as LEP Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application, Test Score <u>and Register</u>	Sample <u>Errors</u>
Half Day Preschool	00	00		10	10							
Full Day Preschool	20	20		13	13							
Half Day Kindergarten Full Day Kindergarten	18	18		12	12							
One	16	16		9	9							
Тмо	19	10		9 13	13							
Three	7	7		4	4							
Four	17	17		10	10							
Five	19	19		10	10							
Six	13	13		8	8							
Seven	13	13		8	8							
Eight	.0	.0		6	6							
Nine	Ũ	C C		Ū	°,							
Ten												
Eleven												
Twelve												
Post-Graduate												
Adult H.S. (15+CR.)												
Adult H.S. (1-14CR.)												
Subtotal	151	151	-	95	95	-	-	-	-	-	-	-
Special Education-Elementary	16	16		10	10							
Special Education-Middle School Special Education-High School	10	10		6	6							
Subtotal	26	26		16	16							
Co. Voc Regular Co. Voc. Ft. Post Sec.												
Subtotal												
Totals	177	177		111	111							-
Percentage Error			0.0%			0.0%			0.0%			0.0%
			Transp	ortation								
	Reported on	Reported on										
	DRTRS by	DRTRS by										Re-
	DOE/County	District	Errors	Tested	Verified	Errors					Reported	Calculated
Reg Public Schools, Col. 1	16	16		13	13		Rea. Ava. (Mile	age) = Regular Inclu	iding Grade PK student	s (Part A)	8.3	8.3
Reg SpEd, Col. 4	10			.5					uding Grade PK studen		If Applicable	0.0
Transported - Non-Public, Col. 3								eage) = Special Ed.		· ··· - /	12.4	12.4
Special Needs, Col. 6	29	29		25	25			- / /	•			
•	45	45										
Totals	45	45	-	38	38	-						
Percentage Error			0.0%			0.0%						

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 13, 2017

	Res	ident LEP NOT Low Income		Sample for Verification			
	Reported on A.S.S.A. as NOT Low	Reported on Workpapers as NOT Low	Errore	Sample Selected from	Verified to Test Score	Sample	
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)	Income	Income	Errors	<u>Workpapers</u>	<u>and Register</u>	Errors	
Subtotal	<u> </u>						
Special Education-Elementary Special Education-Middle School Special Education-High School							
Subtotal		<u>-</u>					
Co. Voc Regular Co. Voc. Ft. Post Sec.							
Subtotal							
Totals				-		_	
Percentage Error			0.0%			0.0%	

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

SECTION 1

2% Calculation of Excess Surplus

2017-18 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	<u>\$ 9,413,379.17</u> (B) <u>-</u> (B1a) <u>-</u> (B1b) <u>-</u> (B1c) <u>-</u> (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases Adjusted 2017-18 General Fund Expenditures [(B)+(B1s)-(B2s)]	<u>793,627.41</u> (B2a) - (B2b) <u>\$ 8,619,751.76</u> (B3)
2% of Adjusted 2017-18 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *	\$ 172,395.04 (B4) 250,000.00 (B5) 32,009.00 (K)
Maximum Unassigned Fund Balance [(B5) + (K)] <u>SECTION 2</u>	<u>\$ 282,009.00</u> (M)
Total General Fund - Fund Balances at June 30, 2018 (Per CAFR Budgetary Comparison Schedule, Ex. C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures Additional Assigned Fund Balance - Designated for Subsequent Year's Expenditures July 1, 2018-August 1, 2018	\$ 1,016,950.17 (C) 1,335.42 (C1) - (C2) 393,732.28 (C3) 100,043.31 (C4) 60,558.72 (C5) - (C6) *****
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C-6)]	\$ 461,280.44 (U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	<u>\$ 179,271.44</u> (E)
Recapitulation of Excess Surplus as of June 30, 2018	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Restricted - Excess Surplus *** [(E)]	\$ 393,732.28 (C3) 179,271.44 (E)
Total Excess Surplus [(C3)+(E)]	<u>\$ 573,003.72</u> (D)

EXCESS SURPLUS CALCULATION (CONT'D)

REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

Footnotes:

Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below is to be utilized when applicable for:

(H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2018 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve – General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);

(I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);

- (J1) Extraordinary Aid;
- (J2) Additional Nonpublic School Transportation Aid;
- (J3) Recognized current year School Bus Advertising Revenue; and
- (J4) Family Crisis Transportation Aid.

Notes to auditor: Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid, Family Crisis Transportation Aid, and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

Federal Impact Aid	\$ -	(H)
Sale & Lease-back	 -	(I)
Extraordinary Aid	 32,009.00	(J1)
Additional Nonpublic School Transportation Aid	 -	(J2)
Current Year School Bus Advertising Revenue Recognized	 -	(J3)
Family Crisis Transportation Aid	 -	(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ 32,009.00	(K)

** This amount represents the June 30, 2017 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2018-2019 general fund budget.

*** Amounts must agree to the June 30, 2018 CAFR and must agree to Audit Summary Line 90030.

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

***** Increase in Assigned Fund Balance - Designated for Subsequent Year's expenditures July 1, 2018 to August 1, 2018 resulting from decrease in state aid after adoption of 2018-19 district budget. Refer to Commissioner's <u>Broadcast</u> of July 13, 2018 at the NJDOE Broadcast webpage https://homeroom5.doe.state.nj.us/broadcasts/ and to page I-4.2 of this Audit Program.

Detail of Other Restricted Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	\$ -
Sale/lease-back reserve	-
Capital reserve	-
Maintenance reserve	-
Emergency reserve	50,043.31
Tuition reserve	50,000.00
School bus advertising 50% fuel offset reserve - current year	
School bus advertising 50% fuel offset reserve - prior year	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	-
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	-
Other state/government mandated reserves	
[Other Restricted Fund Balance not noted above]****	
Total Other Restricted Fund Balance	<u>\$ 100,043.31 (</u> C4)

Audit Recommendations Summary For the Fiscal Year Ended June 30, 2018

Recommendations:

1. Administrative Practices and Procedures

None

2. Financial Planning. Accounting and Reporting

The School District should ensure that the reimbursement to the State of New Jersey is calculated in accordance with N.J.S.A. 18A:66-90.

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

A review was performed on the prior year recommendations and corrective action was taken on all prior year findings.