TOWNSHIP OF MAHWAH SCHOOL DISTRICT

COUNTY OF BERGEN

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2018

TOWNSHIP OF MAHWAH SCHOOL DISTRICT COUNTY OF BERGEN

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2018

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Mount Arlington Corporate Center 200 Valley Road, Suite 300 Mt. Arlington, NJ 07856 973-328-1825 | 973-328-0507 Fax Lawrence Business Center 11 Lawrence Road Newton, NJ 07860 973-383-6699 | 973-383-6555 Fax

January 18, 2019

The Honorable President and Members of the Board of Education Township of Mahwah School District County of Bergen, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Township of Mahwah School District in the County of Bergen for the fiscal year ended June 30, 2018, and have issued our report thereon dated January 18, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated January 18, 2019, on the financial statements of the Board.

We will review the status of the comments, during our next audit engagement. We have already discussed any comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations, if any.

This report is intended for the information of the Township of Mahwah School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Heidi A. Wohlleb

Licensed Public School Accountant #2140

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Kenneth Sesholtz	Treasurer	\$350,000
Kyle J. Bleeker	School Business Administrator/Board Secretary	350,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid, on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and certified by the President of the Board and the School Business Administrator, and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Payroll Account and Position Control Roster (Cont'd)

The required certification (ECERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrators) to the NJ Department of Treasury was filed in a timely manner.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, 2018 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures – General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classifications.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, II, III and IV of the Elementary and Secondary Education Act an amended and reauthorized.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2018. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$19,000 for 2017-18.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

In as much as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

(Continued)

School Food Service (Cont'd)

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Application for State School Aid

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (ASSA) for on-roll, private schools for the disabled, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the ASSA was compared to the District workpapers with a few exceptions. The information that was included on the workpapers was verified on a test basis with one exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2017-2018 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the

Travel Expense and Reimbursement Policy (Cont'd)

District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred.

Our review of the travel policies and records revealed that the District is in general compliance with the travel regulations.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction. Based on these procedures, we have no comments.

Management Suggestions

Many school districts contract with service providers to perform functions such as the processing of payroll and provision of food service management services. In conjunction with these services, the service provider will engage an auditor to perform a SOC 1 (System and Organization Controls) engagement which results in a SOC 1 report. There are two different types of SOC 1 reports - a Type 1 and a Type 2 report. Both report on the fairness of the presentation of management's description of the service organization's system and the design of the controls to achieve the related control objectives. The Type 1 report is through a specific period. The Type 2 report also reviews the operating effectiveness of the controls included in the description throughout a specified period. Included in the Type 2 report will be the individual controls, what was tested and the results of the testing.

We suggest that the District review these SOC 1 reports to determine if there are any exceptions noted in the opinion in the Independent Auditors' Report. Additionally, for SOC 1 Type 2 reports we suggest that the District review the test results related to the individual control testing to determine if there were any exceptions noted. If exceptions are noted in the report the District should contact the service provider and inquire what steps the service provider is taking to address these exceptions.

Status of Prior Year Findings/Recommendations

The prior year recommendation regarding the District maintain an accurate analysis of balance for the payroll agency account has been resolved in the current year.

TOWNSHIP OF MAHWAH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	2018-2019 Application for State School Aid							Sample for Verification					
•	Repor	ted on	Repor	Reported on			Sar	nple	Verif	ied per	Erro	rs per	
	ASS	SA	Work	papers			Select	ed from	Reg	isters	Registers		
	On I	Roll	On	Roll	En	rors	Work	papers	On Roll		on Roll		
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	
Preschool:													
3 Year Old Half Day	5		6		(1)		6		6				
4 Year Old Half Day	13		14		(1)		14		14				
Kindergarten Full Day	161		161				161		161				
Grade One	176		176				176		176				
Grade Two	164		164				164		164				
Grade Three	172		172				172		172				
Grade Four	184		184				184		184				
Grade Five	187		187				187		187				
Grade Six	195		195				195		195				
Grade Seven	189		189				189		189				
Grade Eight	213		213				213		213				
Grade Nine	195		195				195		195				
Grade Ten	219		219				219		219				
Grade Eleven	167	1	167	1			167		167				
Grade Twelve	191		191				191		191				
Subtotal	2,431	1	2,433	1	(2)		2,433		2,433				
Special Education:													
Elementary School	198		198				10		10				
Middle School	102		102				7		7				
High School	127	1	127	1			8		8				
Subtotal	427	1	427	1			25		25				
Totals	2,858	2	2,860	2	(2)	-0-	2,458		2,458	-0-	-0-	-0-	
Percentage Error					-0.07%	0.00%					0.00%	0.00%	

TOWNSHIP OF MAHWAH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

		Sample	Errors																_				-	4.00%
	Verified to Application	and	Register	2	1	2	2	-	1	-	2	1	2	2	_	2	20		2	_	_	4	24	
w Income	Sample Selected	from	Workpapers	7	_	2	2	-	_	_	2	_	2	2	_	2	20		3	1	-	5	25	
Resident Low Income			Errors			Ξ											(1)		-	-	2	4	3	1.07%
	Reported on Workpapers	as Low	Income	14	13	14	16	13	13	14	16	13	15	15	13.5	17	187		4	26	22	92	279	
	Reported on ASSA	as Low	Income	14	13	13	16	13	13	14	16	13	15	15	13.5	17	186		45	27	24	96	282	
		Sample	Errors																				-0-	0.00%
		Sample	Verified																3	_	-	5	5	
s for Disabled	Sample	for	Verification																3	-		5	5	
Private Schools for Disabled			Errors																				-0-	0.00%
	Reported on Workpapers	as Private	Schools																111	5	16.5	33	33	
	Reported on ASSA	as Private	Schools																11	5	16.5	33	33	
				Full Day Kindergarten	Grade One	Grade Two	Grade Three	Grade Four	Grade Five	Grade Six	Grade Seven	Grade Eight	Grade Nine	Grade Ten	Grade Eleven	Grade Twelve	Subtotal	Special Education:	Elementary School	Middle School	High School	Subtotal	Totals	Percentage Error

TOWNSHIP OF MAHWAH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

		Res	ident LEP No	t Low Income		
	Reported on A.S.S.A. as LEP Not Low	Reported on Workpapers LEP Not Low		Sample Selected from	Verified to Test Scores	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Kindergarten:						
Full Day	11	. 11		1	1	
Grade One	13	13		1	1	
Grade Two	7	7				
Grade Three	7	7		1	1	
Grade Four	4	4				
Grade Five	2	2				
Grade Six	5	5		1	1	
Grade Seven	4	4		1	1	
Grade Eight	3	3				
Grade Nine	2	2		1	1	
Grade Ten	2	2				
Grade Eleven	1	1				
Grade Twelve	1	1				
Sp. Ed. Elementary	6	6		1	1	
Totals	68	68	-0-	7		-0-
Percentage Error		_	0.00%			0.00%
		_			•	
		R	esident LEP L	ow Income		
	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers		Selected	Test Scores,	
	LEP Not Low	LEP Not Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Kindergarten:						
Full Day	5	5		1	1	
Grade One	3	3				
Grade Two	4	4		1	1	
Grade Three	3	3		1	1	
Grade Four	1	1				
Grade Nine	1	1				
Grade Ten	1	1				
Sp. Ed. Elementary	8	8		1	1	
-	· ·					
Sp. Ed. Middle School	2	2				
Sp. Ed. Middle School Totals	28	2 28	-0-	4	4	-0-
•	2		-0-	4	4	-0-

TOWNSHIP OF MAHWAH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	Transportation						
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors	
Regular - Public Schools	1,271	1,271		25	25		
Regular - Special Ed	98	98		9	6	3	
Transported - Non Public	157	157		15	15		
AIL - Non Public	123	123		12	12		
Special Needs - Public	120	120		12	11	2	
Special Needs - Private	27	27		5	5		
Totals	1,796	1,796		78	74	5	
Percentage Error			0.00%		:	6.41%	
Average Mileage:				Reported	Re- calculated		
Regular Including Grade Regular Excluding Grade Special Education with S	e PK Students			4.2 4.2 6.6	4.2 4.2 6.6		

TOWNSHIP OF MAHWAH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2018

REGULAR DISTRICT

SECTION 1

2%	Cal	culation	of]	Excess	Sur	plus

2017-18 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK - Regular Transfer from General Fund to SRF for PreK - Inclusion	\$ 70,304,257 (B) \$ (B1a) \$ (B1b) \$ (B1c) \$ (B1d)
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 7,392,066 (B2a) (B2b)
Adjusted 2017-18 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 62,912,191 (B3)
2% of Adjusted 2017-18 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustments	\$ 1,258,244 (B4) \$ 1,258,244 (B5) \$ 378,237 (K)
Maximum Unassigned/Undesignated-Unreserved Fund Balance [(B5)+	(K)] <u>\$ 1,636,481</u> (M)
	
SECTION 2	
Total General Fund - Fund Balances @ 6/30/2018 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted: Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned Fund Balance: Unreserved - Designated for Subsequent Year's Expenditures Additional Assigned Fund Balance: Unreserved - Designated for Subsequent Year's Expenditures July 1, 2018 - August 1, 2018	\$ 18,610,917 (C) \$ 5,780,431 (C1) \$ (C2) \$ 2,406,754 (C3) \$ 6,176,638 (C4) \$ 192,469 (C5)

TOWNSHIP OF MAHWAH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

SECTION 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ 2,418,144 (E)
Recapitulation of Excess Surplus as of June 30, 2018	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 2,406,754 (C3) \$ 2,418,144 (E)
Total Excess Surplus [(C3)+(E)]	\$ 4,824,898 (D)
Detail of Allowable Adjustments	
Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpublic School Transportation Aid Current Year School Bus Advertising Revenue Realized Family Crisis Transportation Aid	\$ -0- (H) \$ -0- (I) \$ 327,440 (J1) \$ 50,797 (J2) \$ -0- (J3) \$ -0- (J4)
Total Adjustments $[(H)+(J)+(J)+(J)+(J)+(J)+(J)]$	\$ 378,237 (K)
Detail of Other Restricted Fund Balances	
Statutory Restrictions:	
Approved Unspent Separate Proposal	\$ -0-
Sale/Lease-back Reserve	\$ -0-
Capital Reserve	\$ 5,676,638
Maintenance Reserve	\$ -0-
Emergency Reserve	\$ 500,000
Tuition Reserve	\$ -0-
School Bus Advertising 50% Fuel Offset Reserve - Current Year	\$ -0-
School Bus Advertising 50% Fuel Offset Reserve - Prior Year	\$ -0-
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$ -0-
Impact Aid General Fund Reserve (Sections 8007 and 8008)	\$ -0-
Other State/Government Mandated Reserve	\$ -0-
Other Restricted Fund Balances Not Noted Above	\$ -0-
Total Other Restricted Fund Balances	\$ 6,176,638 (C4)

TOWNSHIP OF MAHWAH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2018

It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year's Findings/Recommendations
	The prior year recommendation regarding the District maintain an accurate analysis of balance for the payroll agency account has been resolved in the current year.