Auditor's Management Report

for the

Township of Montgomery School District

in the

County of Somerset New Jersey

for the

Fiscal Year Ended June 30, 2018

AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS-FINANCIAL AND COMPLIANCE

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Tax ID Number <u>22-6002100</u>



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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Education Township of Montgomery School District County of Somerset Skillman, New Jersey 08558

We have audited, in accordance with U.S. generally accepted auditing standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Township of Montgomery School District in the County of Somerset for the year ended June 30, 2018, and have issued our report dated February 8, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Township of Montgomery School District, County of Somerset, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

Julu Cloom + by

PUBLIC SCHOOL ACCOUNTANT NO. 948

February 8, 2019

SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Township of Montgomery Board of Education, and the records of the various funds under the auspices of the Board of Education.

ADMINISTRATIVE PRACTICES AND PROCEDURES

Insurance (N.J.S.A. 18A:17-26, 18A: 17-32)

Insurance coverage was carried in the amounts as detailed in the District's CAFR (See Exhibit "J-20").

ANACUNIT

Official Bonds

NAME	POSITION	OF BONDS
Charisse D. Gutierrez	Treasurer of School Monies	\$400,000.00
Annette Wells	Board Secretary/School Business Administrator	25,000.00

There is a Public Employees' Faithful Performance Blanket Position Bond with SAIF covering all other employees with coverage of \$500,000.00.

Adequacy of insurance coverage is the responsibility of the Board of Education.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs differed from the estimated costs. The Board made a proper adjustment to the billings to sending Districts for the difference in per pupil costs in accordance with N.J.A.C. 6A-23A-17.1(f)3.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were properly remitted to the proper agencies, including health benefits withholdings due to the general fund.

Payrolls were delivered to the treasurer of school moneys with a warrant made to his order for the full amount of each payroll.

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances, Liability (Current) for Accounts Payable

A review of outstanding purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u>6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

The records maintained by the Board Secretary were in agreement with the records maintained by the Treasurer of School Monies.

Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition and were in agreement with the records maintained by the Board Secretary/Business Administrator.

<u>Elementary and Secondary Education Act (ESEA) as amended by the Every Student</u> <u>Succeeds Act (ESSA)</u>

The E.S.S.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, II, III and IV of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement. No exceptions were noted.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$29,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with N.J.S.A. 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent), \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$19,000.00.

SCHOOL PURCHASING PROGRAMS (CONTINUED)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our audit did reveal however, that the District did make purchases under State contracts and cooperative purchasing agreements.

FOOD SERVICE FUND

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement vouchers were properly computed and timely filed. Meals claimed agreed with the meal count records. No exceptions were noted.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the school district. The required verification procedures for free and reduced price applications were completed and available for review. No exceptions were noted.

FOOD SERVICE FUND (CONTINUED)

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

The cash disbursements records reflected expenditures for program related goods and services. The Board is depositing and expending program monies in accordance with <u>N.J.S.A.</u> 18A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will return an operating profit of at least \$55,000.00. The operating provision has been met. All vendor discounts, rebates, and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

Net cash resources did not exceed three months average expenditures.

Cash receipts and bank records were reviewed for timely deposit.

National Food Distribution Commodities were received and an inventory was maintained on a first-in, first-out basis.

The school district maintains the detailed revenue and expenditure information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

STUDENT BODY ACTIVITIES

The records for the Student Body Activities were maintained in satisfactory condition.

APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (A.S.S.A) for on-roll, private schools for the handicapped, lowincome and bilingual. We also performed a review of the district procedures related to its completion. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate procedures for the recording of student enrollment data.

PUPIL TRANSPORTATION

Our audit procedures included a test of on roll status reported in the 2016-17 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

FACILITIES

Our procedures included review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

TESTING FOR LEAD OF ALL DRINKING WATER IN EDUCATIONAL FACILITIES

The school district adhered to the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district did submit the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

In accordance with <u>Government Auditing Standards</u>, our procedures included a review of the prior year audit recommendations. Corrective action had been taken on all prior year findings.

RECOMMENDATIONS

Administrative Practices and Procedures

None

Financial Planning, Accounting and Reporting

None

School Purchasing Program

None

School Food Service

None

Student Body Activities

None

Application for State School Aid

None

Pupil Transportation

None

Facilities and Capital Assets

None

Prior Year's Findings/Recommendations

None

TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM FOR THE FISCAL YEAR ENDED JUNE 30, 2018

PROGRAM	MEAL CATEGORY	MEALS <u>CLAIMED</u>	MEALS <u>VERIFIED</u>	DIFFERENCE	<u>RATE</u>	OVER/ (UNDER) <u>CLAIM</u>
National School Lunch (regular rate) National School Lunch (regular rate) National School Lunch (regular rate)	Paid Reduced Free	97,774 1,979 7,077	97,774 1,979 7,077	0.00 0.00 0.00	\$0.310 2.830 3.230	\$0.00 \$0.00 \$0.00
TOTA	<u>.L</u>	106,830	106,830	0.00		\$0.00
National School Lunch	HHFKA - PB Lunch Only	106,830	106,830	0.00	0.060	\$0.00

TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT SCHEDULE OF NET CASH RESOURCES FOOD SERVICE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

CAFR * B-4	Current Assets Cash & Cash Equiv.	\$271,064.90
B-4 B-4 B-4	Due from Other Gov'ts Accounts Receivable Prepaid Expenses	11,660.90
CAFR B-4 B-4 B-4	Current Liabilities Less Accounts Payable Less Accruals Less Due to Other Funds	(139,937.22)
B-4	Less Unearned Revenue	(826.31)
	Net Cash Resources	\$141,962.27 (A)
Net Adj. Total Operating	Expense:	
B-5 B-5	Tot. Operating Exp. Less Depreciation	\$1,739,250.05 (59,925.27)
	Adj. Tot. Oper. Exp.	\$1,679,324.78 (B)
Average Monthly Operati	ng Expense:	
	B / 10	\$167,932.48 (C)
Three times monthly Ave	rage:	
	3 X C	\$503,797.43 (D)
	\$4.44.000.07	

TOTAL IN BOX A	\$141,962.27
LESS TOTAL IN BOX D	(\$503,797.43)
NET	(\$361,835.16)
A is greater than D. cash exce	ds 3 X average monthly operating expenses.
	ds 3 X average monthly operating expenses.

1

D is greater than A, cash does not exceed 3 X average monthly operating expenses. * Inventories are not to be included in total current assets.

Rer on A as c Full 33												nodepoint in income of the	500
Ъ	Reported	Repon	Reported on			Sample	Verifi	Verified per	Errors per	Reported	Sample		
Εu	on A.S.S.A.	Workpapers	apers			Selected from	Rec	Registers	Registers	on A.S.S.A.	A. for		
Ful	as on Roll	on Roll	Roll	Errors		Workpapers	uo	on Roll	on Roll	as Private	e Verifi-	Sample	Sample
	Shared	Full	Shared	Full S	Shared	Full Shared	Full	Shared	Full Shared	ed Schools	cation	Verified	Errors
	0	33				5	5						
Half Day Kindergarten 213	0	213				18	18						
One 270	0	270				21	21						
Two 272	0	272				15	15						
Three 306	0	306				21	21						
Four 285	0	285				15	15						
Five 298	0	298				21	21						
Six 316	0	316				23	23						
Seven 373	0	373				21	21						
Eight 350	0	350				18	18						
Nine 371	ы	371	З			20	20						
Ten 361	-	361	-			20	20						
Eleven 361	0	361	2			23	23						
Twelve 367	0	367	0			17	17						
Subtotal 4176	9	4176	9	0	0	258 0	0 258	0	0	0 0	0	0	
SpEd Elementary 208	0	208	0			23	23			5	4	4	
SpEd Middle School 155	0	155	0			15	15			-	ε	С	
SpEd High School 174	-	174	-			8	8	-		- 13	12	12	
Subtotal 537	←	537	-	0	0	46 1	46	-	0	0 22	19	19	0
Totals 4713	7	4713	7	0	0	304 1	304	-	0	0 22	19	19	0
Percentage			I	0.00%	0.00%				0.00% 0.00%	%			0.00%

TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

		Low Income		Sar	Sample for Verification	u	Res	Resident ELL Low Income	me	Sa	Sample for Verification	uo
	Reported on	Reported on		Sample	Verified to		Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers as		Selected	Application		A.S.S.A. as	Workpapers as		Selected	Application	
	Low	Low		from	and	Sample	ELL Low	ELL LOW		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors	Income	Income	Errors	Workpapers	Register	Errors
Half Day Preschool	0	0	'	0	0	'	0	0	'	0	0	
Half Day Kindergarten	0	0	'	0	0		0	0		0	0	
One	7	7		5	5	•	2	2	•	-	-	
Тwo	4	4	'	2	2	•	-	~	•	-	-	
Three	10	10		7	7	'	2	2	•	2	2	
Four	8	8		5	5		0	0	'	0	0	
Five	13	13		10	10		-	-	'	~	-	
Six	11	11		7	7	•	-	~	•	~	~	
Seven	12	12		ω	8	•	0	0		0	0	
Eight	14	14		9	9	•	-		•	-	~	
Nine	1	11		7	7		0	0		0	0	
Ten	14	14		11	1		0	0		0	0	
Eleven	12	12	'	ω	8	'	0	0	'	0	0	
Twelve	7	7		5	5		0	0		0	0	
Subtotal	123	123	0	81	81	0	80	œ	0	7	7	0
SpEd Elementary	22	22	•	13	13	•	0	0	•	0	0	
SpEd Middle School	15	15	•	6	6	•	0	0	•	0	0	
SpEd High School	19	19		6	6	'	-	-	'	-	-	
SpEd Alt Voc High School	-	~						0		0	0	
Subtotal	57.0	57.0	0	31	31	0	4	-	0	-	-	0
Totals	180.0	180.0	0	112	112	0	6	ი	0	ω	8	0
Percentage Error			0.00%			0.00%			0.00%			0.00%
			Transportation	ortation								
	Reported on	Reported on										
	DRTRS by	DRTRS by										
	DOE	District	Errors	Tested	Verified	Errors						
Rea.Public Schools.col.1	3.912	3.912	0	244	244	0						
Reg SpEd, Col.4	358.5	358.5	0	23	23	0						
AIL - Non-Public, col.3	339	339	0	ю	ю	0						
Transported - Non-Public, col.2	41	41	0	21	21	0						
Special Ed Spec, col.6	189.5	189.5	0	14	14	0						
Totals	4840	4840	0	305	305	0						
Domotocco Cree			/800.0			/000.0						
			%.00.0			%.00.0						

TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	Reside	Resident ELL NOT Low Income	Icome	Sai	Sample for Verification	u
	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers as		Selected	Application	
	NOT Low	NOT Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors
Half Day Preschool	0	0	ı	0	0	
Half Day Kindergarten	10	10	ı	7	7	
One	13	13	ı	11	11	·
Two	12	12	'	6	თ	
Three	9	9	ı	4	4	·
Four	7	7		9	9	
Five	ი	6	ı	7	7	I
Six	8	8		9	9	
Seven	8	8	ı	9	9	
Eight	r	r	'	2	2	
Nine	7	7	ı	9	9	·
Ten	e	e	ı	2	2	·
Eleven	9	9	'	5	£	
Twelve	7	2	'	۲-	-	·
Subtotal	94	94	0	72	72	0
SpEd Elementary	-	-	'	-	-	
SpEd Middle School	0	0	ı	0	0	·
SpEd High School	2	2		-	<i>~</i>	
SpEd Alt Voc High School	0	0	•	0	0	
Subtotal	С	n	0	2	2	0
Totals	97	97	0	74	74	0
Percentage Error			0.00%			0.00%

MONTGOMERY SCHOOL DISTRICT

SCHEDULE OF CALCULATION OF EXCESS SURPLUS

FOR THE FISCAL YEAR ENDED JUNE 30, 2018

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

2017 - 2018 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer to Food Service Fund Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Decreased by:	\$ <u>89,802,475.65</u> 	
On-Behalf TPAF Pension and Social Security	\$ 10,925,702.85	
Assets Acquired Under Capital Leases Adjusted 2017 - 2018 General Fund Expenditures	736,207.01	\$ 78,390,565.79
2% of Adjusted 2017 - 2018 General Fund Expenditures		\$1,567,811.32_
Greater of Line Above or \$250,000.00		\$1,567,811.32_
Increased by: Allowable Adjustment		\$559,929.00
Maximum Unreserved/Undesignated Fund Balance		\$2,127,740.32
SECTION 2		
Total General Fund - Fund Balances at June 30, 2018 Decreased by:	\$ 12,749,107.79	
Year-End Encumbrances	\$	
Legally Restricted-Designated for Subsequent Year's Expenditures	\$	
Legally Restricted-Excess Surplus-Designated for Subsequent Year's Expenditures	\$ <u>3,729,335.00</u>	
Other Restricted Fund Balances: Emergency Reserve	\$ 422,953.86	
Capital Reserve	\$ 2,427,593.33	
Assigned Fund Balance - Unreserved-Designated for Subsequent Year's Expenditures	\$	
Total Unassigned Fund Balance		\$6,169,225.60

SECTION 3

Restricted Fund Balance-Excess Surplus	\$ 4,041,485.28
Recapitulation of Excess Surplus as of June 30, 2018	
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 3,729,335.00
Reserved Excess Surplus	\$ 4,041,485.28
Total Excess Surplus	\$ 7,770,820.28
Detail of Allowable Adjustments	
Extraordinary Aid Additional Non-Public School Transportation Aid	\$ 459,693.00 100,236.00
	\$ 559,929.00