

**AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS –
FINANCIAL, COMPLIANCE AND PERFORMANCE**

of the

**Borough of Montvale School District
Board of Education
Montvale, New Jersey**

For the Fiscal Year Ended June 30, 2018

**AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS
FINANCIAL, COMPLIANCE AND PERFORMANCE**

TABLE OF CONTENTS

	<u>Page No.</u>
Independent Auditors' Report	1
Scope of Audit	2
Administrative Practices and Procedures	
Insurance	2
Official Bonds	2
Tuition Charges	2
Financial Planning, Accounting and Reporting	
Examination of Claims	2
Payroll Account and Position Control Roster	3
Reserve for Encumbrances and Accounts Payable	3
Classification of Expenditures	3
General Classification Findings	3
Administrative Classification Finding	3
Board Secretary's Records	4
Elementary and Secondary Education Act of 1965 (E.S.E.A.), as amended by the Every Student Succeeds Act (ESSA)	4
Other Special Federal and/or State Projects	5
T.P.A.F. Reimbursement	5
School Purchasing Programs	
Contracts and Agreements Requiring Advertisement for Bids	5-6
Special Milk Program	N/A
Student Activity Funds	6
Application for State School Aid	7
Pupil Transportation	7
Facilities and Capital Assets	7
Miscellaneous	7
Testing for Lead of All Drinking Water in Educational Facilities	7
Status of Prior Years' Audit Findings/Recommendations	7
Acknowledgment	7
Summary of Recommendations	8
Schedule of Meal Count Activity	N/A
Schedule of Audited Enrollments	9-12
Excess Surplus Calculation	13-15
Net Cash Resource Schedule	N/A

T. M. Vrabel & Associates, LLC
Accountants and Auditors

Timothy M. Vrabel, RMA, PSA
Chris C. Hwang, CPA

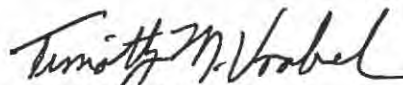
Report of Independent Auditors

Honorable President and
Members of the Board of Education
Borough of Montvale School District
County of Bergen, New Jersey

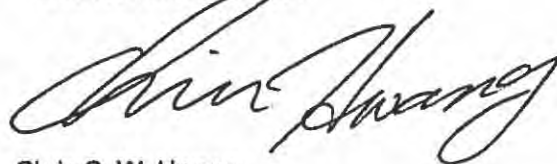
We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Montvale School District in the County of Bergen for the year ended June 30, 2018, and have issued our report thereon dated August 8, 2018.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Borough of Montvale Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.



Timothy M. Vrabel
Public School Accountant
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August 8, 2018

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**Administrative Findings – Financial, Compliance and
Performance**

Scope of Audit

The audit covered the financial transactions of the Board/School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Official Bonds

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Andrea Wasserman	Board Secretary/Business Administrator	\$ 225,000.00

There is Public Employee's Dishonesty coverage with the School Alliance Insurance Fund covering all other employees with multiple coverage of \$500,000.00.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges for the school year 2016-2017 was made. The Board did not make adjustments to the billings to sending districts in accordance with an agreement among the districts comprising the Pascack Valley Regional High School District.

Financial Planning, Accounting and Reporting

Examination of Claims

Claims paid during the period under review were examined on a test basis to determine that they are submitted on Board vouchers, itemized, signed by the officials as to approval for payment, endorsement for receipt of materials, allocated to the proper accounts, charged to the proper fiscal period and in agreement with bill list set forth in the approved minutes of the Board.

The review and inquiry indicate good scrutiny on the part of the Board and Board Officials regarding expenditures.

Financial Planning, Accounting and Reporting (Continued)

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and the Board's required payroll contributions were deposited in the Payroll agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary.

Salary withholdings were promptly remitted to the proper agencies.

An inquiry and subsequent review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records (e.g. pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2 (f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

A. General Classification Findings

Not Applicable

B. Administrative Classification Finding

Not Applicable

Financial Planning, Accounting and Reporting (Continued)

Board Secretary's Records

The prescribed contractual order system was followed.

Monthly certifications of line-item appropriations and fund status were filed in accordance with N.J.A.C. 6A:23A-16.10(c) and Division of Finance Policy Bulletin 200-11.

The Business Administrator performed cash reconciliations for the general operating account, capital projects fund, payroll account and payroll agency account in accordance with N.J.S.A. 18A:17-38.

All cash receipts tested were promptly deposited.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

The school district's double entry system of accounting records were maintained in accordance with the Department of Education's prescribed GAAP Technical Systems Manual, pursuant to N.J.S.A. 18A:4-14 and N.J.A.C. 6A:23-2.1.

The general fixed asset records were updated for the additions and disposals of general fixed assets made during the year.

All budget appropriation transfers and appropriation of Fund Balance/Additional Revenues were in accordance with N.J.A.C. 6A:23A.

Elementary and Secondary Education Act of 1965 (E.S.E.A.), as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I, II and III of the Elementary and Secondary Education Act as amended.

Financial Planning, Accounting and Reporting (Continued)

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

The financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the amount claimed for reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

Effective April 17, 2000, N.J.S.A. 18A:18A (Public School Contracts Law) was revised by P.L. 1999, c. 440 (originally known as Assembly bill No. 35190). The associated rules were drafted by the Division of Local Government Services in the Department of Community Affairs, with consultation from the Commissioner of Education.

Effective July 1, 2017 and thereafter the bid threshold in accordance with N.J.S.A. 18A:39-3 (Transportation) is \$19,000.00.

Effective July 1, 2015 and thereafter the bid threshold in accordance with N.J.S.A. 18A:18A-3 (as amended) is \$29,000.00 or \$40,000.00 with a Qualified Purchasing Agent

In accordance with N.J.S.A. 18A:18A-3a., The Board of Education has increased the bid threshold from \$36,000.00 to \$40,000.00.

It is pointed out that the Board of Education has the responsibility of determining whether the commitments and expenditures are in compliance with the statutes and, where question arises as to whether any contract or agreement might result in violation of these statutes the Board attorney's opinion should be sought before commitment is made.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Inasmuch as the system of records is not required to provide and therefore did not provide for an accumulation of payments by categories for the performance of any work or the furnishings or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed. None were disclosed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the provision or performance of any goods or services," in excess of the statutory limit where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records is not required to provide and therefore did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal however, that the following purchases were made through the use of State contracts: School supplies.

Special Milk Program

Student Activity Funds

A cash receipts and disbursement records were maintained in satisfactory condition.

All receipts were promptly deposited in the bank.

Payment authorizations were presented for audit and vendor invoices were available for examination.

The Board is in the process of amending its policy to include that all financial and bookkeeping controls are adequate to ensure appropriate fiscal accountability and sound business practices.

Application for State School Aid

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income and bilingual education. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exceptions. The information that was included on the workpapers was verified without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2017-2018 District Report of Transported Resident Student (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our review of the prior years' SDA grant agreements disclosed that the recording of SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction were performed subsequent to the signing of the agreements.

Miscellaneous

The school district complied with continuing disclosure agreements made in relation to prior years bond issuances.

Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

Status of Prior Years' Audit Findings/Recommendations

Not Applicable

Acknowledgment

We wish to express our appreciation for the assistance and courtesies extended to us by Board officials and employees during the course of our audit.

SUMMARY OF RECOMMENDATIONS

1. Administrative Practices and Procedures – NONE
2. Financial Planning, Accounting and Reporting – NONE
3. School Purchasing Program – NONE
4. School Food Service – NONE
5. Student Activity Fund – NONE
6. Athletic Account – NONE
7. Application for State School Aid – NONE
8. Pupil Transportation – NONE
9. Facilities and Capital Assets – NONE
10. Miscellaneous – NONE
11. Status of Prior Years' Audit Findings, Recommendation – Not Applicable

BOARD OF EDUCATION
BOROUGH OF MONTVALE

APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	2017-2018 Application for State School Aid						Sample for Verification						Private Schools for Disabled			
	Reported on A.S.S.A. On Roll		Reported on Workpapers On Roll		Errors		Sample Selected from Workpapers		Verified per Registers On Roll		Errors per Registers On Roll		Reported on A.S.S.A. as Private Schools	Sample for Verification	Sample Verified	Sample Errors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared				
Half Day Preschool 3 Years Old	5		5		-	-	5		5		-	-				
Full Day Preschool 3 Years Old					-	-					-	-				
Half Day Preschool 4 Years Old	6		6		-	-	6		6		-	-				
Full Day Preschool 4 Years Old					-	-					-	-				
Half Day Kindergarten					-	-					-	-				
Full Day Kindergarten	102		102		-	-	102		102		-	-				
One	91		91		-	-	91		91		-	-				
Two	93		93		-	-	93		93		-	-				
Three	100		100		-	-	100		100		-	-				
Four	93		93		-	-	93		93		-	-				
Five	95		95		-	-	95		95		-	-				
Six	93		93		-	-	93		93		-	-				
Seven	99		99		-	-	99		99		-	-				
Eight	115		115		-	-	115		115		-	-				
Nine					-	-					-	-				
Ten					-	-					-	-				
Eleven					-	-					-	-				
Twelve					-	-					-	-				
Post-Graduate					-	-					-	-				
Adult H.S. (15+CR.)					-	-					-	-				
Adult H.S. (1-14CR.)					-	-					-	-				
Subtotal	892	-	892	-	-	-	892	-	892	-	-	-				
Sp Ed - Elementary	51		51		-	-	51		51		-	-	1	1	1	-
Sp Ed - Middle School	52		52		-	-	52		52		-	-	2	2	2	-
Sp Ed - High School					-	-					-	-				-
Subtotal	103	-	103	-	-	-	103	-	103	-	-	-	3	3	3	-
Co. Voc. - Regular					-	-					-	-				-
Co. Voc. Fl. Post Sec.					-	-					-	-				-
Totals	995	-	995	-	-	-	995	-	995	-	-	-	3	3	3	-
Percentage Error					0.00%	0.00%					0.00%	0.00%				0.00%

SCHEDULE OF AUDITED ENROLLMENTS (CONTINUED)

BOARD OF EDUCATION
BOROUGH OF MONTVALE

APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

Resident Low Income

	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool			-			-
Full Day Preschool			-			-
Half Day Kindergarten			-			-
Full Day Kindergarten	3	3	-	3	3	-
One	5	5	-	5	5	-
Two	4	4	-	4	4	-
Three			-			-
Four			-			-
Five	2	2	-	2	2	-
Six			-			-
Seven	2	2	-	2	2	-
Eight			-			-
Nine			-			-
Ten			-			-
Eleven			-			-
Twelve			-			-
Post-Graduate			-			-
Adult H.S. (15+CR.)			-			-
Adult H.S. (1-14CR.)			-			-
	-	-	-	-	-	-
Subtotal	16	16	-	16	16	-
Special Education - Elementary	4	4	-	4	4	-
Special Education - Middle School	4	4	-	4	4	-
Special Education - High School	-	-	-	-	-	-
Subtotal	8	8	-	8	8	-
Co. Voc. - Regular			-			-
Co. Voc. Ft. Post Sec.	-	-	-	-	-	-
Totals	24	24	-	24	24	-
Percentage Error			0.00%			0.00%

SCHEDULE OF AUDITED ENROLLMENTS (CONTINUED)

BOARD OF EDUCATION
BOROUGH OF MONTVALE

APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	Resident LEP Low Income						Resident LEP NOT Low Income					
	Reported on A.S.S.A.	Reported on Workpapers		Sample Selected from	Verified to Application and Register	Sample	Reported on A.S.S.A.	Reported on Workpapers		Sample Selected from	Verified to Application and Register	Sample
	as Low Income	as Low Income	Errors	Workpapers		Errors	as Not Low Income	as Not Low Income	Errors	Workpapers		Errors
Half Day Preschool			-			-			-			-
Full Day Preschool			-			-			-			-
Half Day Kindergarten			-			-			-			-
Full Day Kindergarten	1	1	-	1	1	-	3	3	-	3	3	-
One	3	3	-	3	3	-	3	3	-	3	3	-
Two	1	1	-	1	1	-	3	3	-	3	3	-
Three			-			-	1	1	-	1	1	-
Four			-			-	1	1	-	1	1	-
Five			-			-	1	1	-	1	1	-
Six			-			-	1	1	-	1	1	-
Seven			-			-	1	1	-	1	1	-
Eight			-			-			-			-
Nine			-			-			-			-
Ten			-			-			-			-
Eleven			-			-			-			-
Twelve			-			-			-			-
Post-Graduate			-			-			-			-
Adult H.S. (15+CR.)			-			-			-			-
Adult H.S. (1-14CR.)			-			-			-			-
Subtotal	5	5	-	5	5	-	14	14	-	14	14	-
Sp Ed - Elementary			-			-			-			-
Sp Ed - Middle School			-			-			-			-
Sp Ed - High School			-			-			-			-
Subtotal	-	-	-	-	-	-	-	-	-	-	-	-
Co. Voc. - Regular			-			-			-			-
Co. Voc. Ft. Post Sec.			-			-			-			-
Totals	5	5	-	5	5	-	14	14	-	14	14	-
Percentage Error			0.00%			0.00%			0.00%			0.00%

SCHEDULE OF AUDITED ENROLLMENTS (CONCLUDED)									
BOARD OF EDUCATION BOROUGH OF MONTVALE									
APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017									
Bilingual Education									
	Reported on A.S.S.A. as Bilingual Education	Reported on Workpapers as Bilingual Education	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors			
Bilingual Students	19	19	-	19	19	-			
Percentage Error			0.00%			0.00%			
Transportation									
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors			
Reg. Public Schools	361	361	-	224	224	-			
Reg. Special Ed.	3	3	-	3	3	-			
Transported - Non-Public			-			-			
Special Needs	12	12	-	12	12	-			
Totals	376	376	-	239	239	-			
Percentage Error			0.00%			0.00%			
							Reported	Re-Calculated	
							Avg. Mileage - Regular Including Grade PK students	3.3	3.3
							Avg. Mileage - Regular Excluding Grade PK students	3.3	3.3
							Avg. Mileage - Special Ed with Special Needs	6.9	6.9

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT

SECTION 1

A. 2% Calculation of Excess Surplus

2017-18 Total General Fund Expenditures per the CAFR, EX. C-1	\$	<u>18,383,115.92</u>	(B)
Increased by:			
Transfer from Capital Outlay to Capital Projects Fund	\$	_____	(B1a)
Transfer from Capital Reserve to Debt Service Fund	\$	_____	(B1b)
Transfer from General Fund to SRF for PreK-Regular	\$	_____	(B1c)
Transfer from General Fund to SRF for PreK-Inclusion	\$	_____	(B1d)
Decreased by:			
On-Behalf TPAF Pension & Social Security	\$	<u>2,253,994.44</u>	(B2a)
Assets Acquired Under Capital Leases	\$	_____	(B2b)
Adjusted 2017-18 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$	<u>16,129,121.48</u>	(B3)
2% of Adjusted 2017-18 General Fund Expenditures [(B3) times .02]	\$	<u>322,582.43</u>	(B4)
Enter Greater of (B4) or \$250,000	\$	<u>322,582.43</u>	(B5)
Increased by: Allowable Adjustments*	\$	<u>51,820.00</u>	(BK)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]	\$	<u>374,402.43</u>	(M)

SECTION 2

Total General Fund - Fund Balances @ 6/30/2018 (Per CAFR Budgetary Comparison Schedule C-1)	\$	<u>2,799,265.02</u>	(C)
Decreased by:			
Year-end Encumbrances	\$	<u>17,042.75</u>	(C1)
Legally Restricted - Designated for Subsequent Year's Expenditures	\$	_____	(C2)
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures **	\$	<u>400,000.00</u>	(C3)
Other Restricted Fund Balances ****	\$	<u>1,493,240.84</u>	(C4)
Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures	\$	<u>114,579.00</u>	(C5)
Additional Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures July 1, 2018-August 1, 2018*****	\$	_____	(C6)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)]	\$	<u>774,402.43</u>	(U1)

SECTION 3

Restricted Fund Balance - Excess Surplus***[(U1)-(M)] IF NEGATIVE ENTER-0- \$ 400,000.00 (E)

Recapitulation of Excess Surplus as of June 30, 2018

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures **	\$ <u>400,000.00</u> (C3)
Reserved Excess Surplus ***[(E)]	\$ <u>400,000.00</u> (E)
Total Excess surplus [(C3) + (E)]	\$ <u>800,000.00</u> (D)

Footnotes:

- * Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below) is to be utilized when applicable for:
 - (H) Federal Impact Aid. The passage of P.L. 2015, c. 46 amended N.J.S.A.18A;7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2017 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve - General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4).
 - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10)
 - (J1) Extraordinary Aid
 - (J2) Additional Nonpublic School Transportation Aid
 - (J3) Recognized current year School Bus Advertising Revenue
 - (J4) Family Crisis Transportation Aid

Note to auditor: Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid, Family Crisis Transportation Aid and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

Impact Aid	\$ _____ (H)
Sale & Lease-back	\$ _____ (I)
Extraordinary Aid	\$ <u>44,860.00</u> (J1)
Additional Nonpublic School Transportation Aid	\$ <u>6,960.00</u> (J2)
Current Year School Bus Advertising Revenue Recognized	\$ _____ (J3)
Family Crisis Transportation Aid	\$ _____ (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ <u>51,820.00</u> (K)

- ** This amount represents the June 30, 2017 Excess Surplus (C3 above) and must be included in the Audit Summary worksheet Line 90031.
- *** Amounts must agree to the June 30, 2018 CAFR and must agree to Audit Summary Worksheet Line 90030.
- **** Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.
- ***** Increase in Assigned Fund Balance-Unreserved-Designated for Subsequent Year's expenditures July 1, 2018 to August 1, 2018 resulting from decrease in state aid after adoption of 2018-19 district budget. Refer to Commissioner's [Broadcast of July 13, 2018](https://homeroom5.doe.state.nj.us/broadcasts/) at the [NJDE Broadcast webpage](https://homeroom5.doe.state.nj.us/broadcasts/) and to page I-4.2 of this Audit Program.

Detail of Other Restricted Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	\$ _____
Sale/lease-back reserve	\$ _____
Capital reserve	\$ <u>1,493,240.84</u>
Maintenance reserve	\$ _____
Emergency reserve	\$ _____
Tuition reserve	\$ _____
School Bus Advertising 50% Fuel Offset Reserve - current year	\$ _____
School Bus Advertising 50% Fuel Offset Reserve - prior year	\$ _____
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$ _____
Impact Aid General Fund Reserve (Sections 8007 and 8008)	\$ _____
Other state/government mandated reserve	\$ _____
[Other Restricted Fund Balance not noted above]****	\$ _____
Total Other Restricted Fund Balance	\$ <u>1,493,240.84</u> (C4)