## CITY OF NORTH WILDWOOD BOARD OF EDUCATION

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

June 30, 2018

### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE

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#### **Report of Independent Auditors**

Honorable President and Members of the Board of Education City of North Wildwood School District County of Cape May, New Jersey

We have audited, in accordance with generally accepted audit standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the City of North Wildwood School District in the County of Cape May for the year ended June 30, 2018, and have issued our report thereon dated January 22, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of the City of North Wildwood Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Very truly yours,

Ford, Scott & Associates, L.L.C.

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Leon P. Costello

Leon P. Costello Certified Public Accountant Licensed Public School Accountant No. 767

January 22, 2019

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#### Administrative Findings - Financial, Compliance and Performance

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### <u>Insurance</u>

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Todd N. Burkey	Treasurer	\$225,000

#### Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges were made. The actual costs were more than the estimated costs. The Board made a proper adjustment to the billings to sending districts for the increase in per pupil costs in accordance with NJAC 6A:23A-17.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

Payrolls were delivered to the treasurer of school moneys with a warrant for the full amount of each payroll.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with NJAC 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding

classifications to determine overall reliability and compliance with NJAC 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0.00% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### A. General Classification Findings

None

#### B. Administrative Classification Findings None

#### Board Secretary's Records

Our review of the financial and accounting records maintained by the board secretary disclosed the following items.

#### Finding 2018-01

The software vendor utilized for financial reporting ceased operations as of June 30, 2018. As a result, knowing a new software package would be implemented for the 2019 fiscal year, the general ledger was not properly closed out at year end. Also, an analysis of year end receivable balances was not maintained.

#### Recommendation

In order to maintain an accurate accounting of general ledger balances, it is important that revenue and expense accounts be closed out at year end. In addition, an analysis of each receivable and payable account should be maintained to support the balance reported in the general ledger.

#### Treasurer's Records

The records of the Treasurer of School Moneys were maintained in satisfactory condition.

#### <u>Elementary and Secondary Education Act (E.S.E.A.), as amended by the Every Student Succeeds</u> <u>Act (ESSA)</u>

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for Special Federal and/or State Projects indicated no areas of noncompliance and/or questionable costs.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and it was determined the amount was properly set up as an accounts payable and charged to the 2018 fiscal year grant.

#### School Purchasing Program

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to the section.

b. Commencing in the fifth year after the year in which P.L. 1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in NJS 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of NJSA 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

NJSA 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other.

The board of education may, by resolution approved by a majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had prior negative experience with the bidder.

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S. A. 18A:18A-3 (as amended) and 18A:39-3 are \$40,000 and \$19,000 respectively.

The business administrator of the school district is a qualified purchasing agent and the board of education adopted a resolution to establish a bid threshold of \$40,000.

The district board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of my examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### School Food Service

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The District utilizes a food service management company (FSMC), through an interlocal agreement with the Wildwood Board of Education, and is depositing and expending program monies in accordance with NJSA 18A:17-34, and 19-1 through 19-4.1.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section B of the CAFR.

#### **Student Body Activities**

No exceptions were noted during our review of the student activity fund.

#### Application for State School Aid

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district written procedures appear to be adequate for the recording of student enrollment data.

#### Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2017-2018 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of NJAC 6A:26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district did submit the annual Statement of Assurance to the Department of Education, pursuant to NJAC 6A:26-12.4(g).

#### Follow-up on Prior Years' Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings.

#### **Acknowledgment**

We received the complete cooperation of all the officials of the school district and I greatly appreciate the courtesies extended to the members of the audit team.

		2018-201	9 Applicatio	2018-2019 Application for State School Aid	ool Aid				Sample for	Sample for Verification			ā	rivate School	<b>Private Schools for Disabled</b>	-
	Repo. A S	Reported on A S S A	Repol	Reported on Worknaners			Sample Selected from	nple od from	Verifik Redi	Verified per Registers	Error Redi	Errors per Registers	Reported on A S S A as	Sample for		
	u O	On Roll	ő	On Roll	Ш	Errors	Workp	Workpapers	no No	On Roll	On Roll	Roll	Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Full Day Preschool - 4 Yrs	8		80				5		5							
Full Day Kindergarten	18		18				10		10		•					
One	18		18				10		10							
Two	19		19				11		11							
Three	26		26				15		15							
Four	20		20		•		11		11		•	•				
Five	12		12				7		7							
Six	17		17				10		10			•				
Seven	15		15				6		<b>б</b>							
Eight	14		14		•		80		8			•				
Subtotal	167		167				96	.	96	.			.		.	
Special Ed - Elementary	23		23				13		13							
Special Ed - Middle School	20		20				11		11							
Subtotal	43		43				24		24							
Totals	210		210			,	120		120							
Percentage Error				. 1	0.00%	0.00%				. 4	0.00%	0.00%				0.00%

# NORTH WILDWOOD BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	On	<b>On Roll Low Income</b>	ne	Samp	Sample for Verification		Reside	Resident LEP Low Income	come	Sam	Sample for Verification	
	Reported on A.S.S.A as Low	Reported on Reported on A.S.S.A as Workpapers Low as Low	I	Sample Selected from	Verified to Application	Sample	u s 、	Reported on Workpapers LEP Low	I	Sample Selected from	Verified to Application,	Sample
	Income	Income	Errors	Workpapers	and Kegister	Errors	Income	Income	Errors	Workpapers	Score, Kegister	Errors
Full Day Preschool - 4 Yrs												
Full Day Kindergarten	10	10		7	7							
	10	10	•	7	7	•	•		•			
	12	12		8	8	•	-	-		-	-	
	23	23		16	16	•	-	-	•	~	-	
	13	13		6	6							
	9	9		4	4							
	9	9		4	4	•						•
	12	12		8	8							
	9	9		4	4	•	-	-		-	-	
Subtotal	98	98		67	67		ε	3		З	З	
Special Ed - Elementary	19	19		13	13	'	2	2		7	0	
Ed - Middle School	12	12	•	8	8	•	•		•			
Subtotal	31	31		21	21		2	2		2	2	
Totals	129	129		88	88		5	5		Ω	5	
Percentage Error			0.00%		. "	0.00%			0.00%			0.00%

0.00%						Percentage Error
	40	40		46	46	Totals
	4	4		4	4	Special Ed Spec, col. 6
					•	Non-Public AIL, col. 3
	•	•			•	Transported - Non-Public, col. 2
	•	•		•		Reg - Sp Ed, col. 4
	36	36		42	42	Reg Public Schools, col. 1
Errors	Verified	Tested	Errors	District	DOE/County	
				DRTRS by	DRTRS by DRTRS by	
				Reported on	Reported on Reported on	

Transportation

Reg Avg. (Mileage) = Regular Including Grade PK Students (Part A) Reg Avg. (Mileage) = Regular Excluding Grade PK Students (Part A) Spec Avg. = Special Ed with Special Needs (Part B)

 Reported
 Recalculated

 10.6
 10.6

 10.6
 8.6

NORTH WILDWOOD BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	Resi	<b>Resident LEP NOT Low Income</b>	me		Sample for Verification	
	Reported on	Reported on				
	A.S.S.A as	Workpapers		Sample	Verified to	
	LEP Not Low	LEP Not Low		Selected from	Test Score	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Dav Preschool						
Full Day Kindergarten				•		
One	•	I				
Two	•	I				
Three	•	I				
Four	•			•		
Five						
Six						
Seven	•	I	•			
Eight	•	I	•			
Subtotal	I	I	I	ı	I	ı
Special Ed - Elementary	ı					
Special Ed - Middle School	•					
Subtotal						
Totals						
Percentage Error			0.00%		1 1	%00.0

#### REGULAR DISTRICT

#### SECTION 1

#### 2% Calculation of Excess Surplus Α.

А.	2% Calculation of Excess Surplus					
2017-1	18 Total General Fund Expenditures per the CAFR, Ex. C-1	\$	8,681,853.97	(B)		
Increa	sed by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	-		(B1a) (B1b) (B1c) (B1d)		
Decrea	ased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	_	(1,091,652.13)	(B2a) (B2b)		
Adjust	ed 2017-18 General Fund Expenditures [(B)+(B1s)-(B2s)]	_	7,590,201.84	(B3)		
Enter	Adjusted 2017-18 General Fund Expenditures [(B3) times .02] greater of (B4) or \$250,000 sed by: Allowable Adjustment *	_	151,804.00 250,000.00 -	(B4) (B5) (K)		
Maxim	um Unreserved/Undesignated Fund Balance [(B5)+(K)]				250,000.00	(M)
SECT	ION 2					
	General Fund - Fund Balances @ 6-30-18 (Per CAFR Budgetary Comparison Schedule C-1) ased by:		2,840,341.40	С		
	Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for		-	(C1) (C2)		
	for Subsequent Year's Expenditures ** Other Reserved Fund Balances ****		(471,511.00) (1,437,697.13)			
	Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures		-	(C5)		
	Additional Assigned Fund Balance-Unreserved-Designated for Subsequent Year's Expenditures July 1, 2018-August 1, 2018 *****		-	(C6)		
Total l	Inreserved/Undesignated Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)]				931,133.27	(U1)
SECT	<u>ION 3</u>					
Reser	ved Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-				681,133.27	(E)
<u>Recap</u>	nitulation of Excess Surplus as of June 30, 2018					
Reser	ved Excess Surplus - Designated for Subsequent Year's Expenditures ** ved Excess Surplus ***[(E)] Excess Surplus [(C3) + (E)]	\$			471,511.00 681,133.27 1,152,644.27	(C3) (E) (D)
*	Allowable adjustment to expendirues on line K must be detailed as followes This adjustment line (as detailed below) is to be utilized when applicable for: (H) Federal Impact Aid. The passage of P.L.2015, c.46 a,emded N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2016 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revene on the General Fund Budgetary Comparison Sched but not transferred to the Federal Impact Aid Reserve- General (8002 or 8003) by board reso during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4): (I) Sale of Lease-back (Refer to the Audit Program Section II, Chapter 10); (J1) Extraordinary Aid; (J2) Additional Nonpublic School Transportation Aid; (J3) Recognized current year school bus Advertising Recenue; and (J4) Family Crisis Transportation Aid.					

#### Detail of Allowable Adjustments

Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpublic School Transportation Aid Current Year School Bus Advertising Revenue Recognized Family Crisis Transportation Aid

Total Adjustments [(H)+(I)=(J1)+(J2)]

- \*\* This amount represents the June 30, 2018 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
- \*\*\* Amount must agree to the June 30, 2018 CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 90030.
- \*\*\*\* Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.
- \*\*\*\*\* Increase in Assigned Fund Balance-Unreserved-Designated for Subsequent Year's expenditures July 1, 2018 to August 1, 2018 resulting from decrease in state aid after adoption of 2018-2019 district budget.

Detail of Other Reserved Fund Balance Statutory restrictions:		
Approved unspent separate proposal		-
Sale/lease-back reserve		-
Capital reserve	_	756,532.03
Maintenance reserve	_	580,583.49
Emergency reserve		-
Tuition reserve		100,581.61
School Bus Advertising 50% Fuel Offset Reserve- current year		-
School Bus Advertising 50% Fuel Offset Reserve- prior year		-
Impact Aid General Fund Reserve (Sections 8002 and 8003)	_	-
Impact Aid General Fund Reserve (Sections 8007 and 8008)	_	-
Other state/government mandated reserves		-
Other Reserved Fund Balance not noted above****	_	-
Total Other Reserved Fund Balance	\$	1,437,697.13

#### AUDIT RECOMMENDATIONS SUMMARY For the Fiscal Year Ended June 30, 2018 NORTH WILDWOOD SCHOOL DISTRICT

Recommendations:

1. Administrative Practices and Procedures

None

2. Financial Planning. Accounting and Reporting

**2018-01:** In order to maintain an accurate accounting of general ledger balances, it is important that revenue and expense accounts be closed out at year end. In addition, an analysis of each receivable and payable account should be maintained to support the balance reported in the general ledger.

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

Status of Prior Year Audit Findings/Recommendations
 A review was performed on the prior year recommendations and corrective action was
 taken on all prior year findings.