OLD TAPPAN BOARD OF EDUCATION
INDEPENDENT AUDITOR'S MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE
JUNE 30, 2018

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# LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S MANAGEMENT REPORT

Honorable President and Members of the Board of Trustees Old Tappan Board of Education Old Tappan, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Old Tappan Board of Education as of and for the fiscal year ended June 30, 2018, and have issued our report thereon dated January 22, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HICKINS, LLP

Certified Public Accountants Public School Accountants

Public School Accountant

PSA Number CR00829

Fair Lawn, New Jersey January 22, 2019

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule (Exhibit J-20) as reported in the District's Comprehensive Annual Financial Report (the "CAFR").

#### Official Bonds

Name	<u>Position</u>	<u>A</u>	mount
Douglas Barrett, CPA	Board Secretary/School Business Administrator	\$	25,000
Antoinette Kelly	Treasurer of School Monies	2	250,000

There is an Employee Dishonesty coverage of \$100,000 with NESBIG.

#### Financial Planning, Accounting and Reporting

#### Examination of Claims

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to each signatures, certifications and proper itemization.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to proper agencies, including employee health benefit premium contributions due to the General Fund. The District completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with NJAC 6A:23A-8.3. As a result of the procedures performed, one instance of an expenditure charged to Capital Outlay was reclassified and coded to General Fund – Undistributed Instruction, General Supplies. The reclassification caused an overexpended appropriation. This instance was isolated and deemed immaterial; as a result, no recommendation was deemed warranted.

#### Financial Planning, Accounting and Reporting (Continued)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchased orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### Travel

The Board adopted a policy in compliance with New Jersey Statutes and Administrative Code and the Office of Management and Budget Circulars.

#### Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in excellent condition.

The prescribed contractual order system was followed.

Acknowledgement of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports and certifications was included in the minutes.

#### Treasurer's Records

The Treasurer performed cash reconciliations for the general operating, payroll account and payroll agency account (N.J.S.A 18A:17-36). The Treasurer's records were in agreement with the records of the Board Secretary.

#### **Unemployment Compensation Insurance Trust Fund**

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the District's Fiduciary Trust Funds.

#### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles III and IV of the Elementary and Secondary Education Act, as amended and reauthorized.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our audit indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained in the Special Revenue section of the CAFR. This section of the CAFR reports the financial position pertaining to the aforementioned special projects.

#### Financial Planning, Accounting and Reporting (Continued)

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

Salaries and wages were not charged to the Special Revenue Fund federal grants. Thus, the Board is not required to submit a TPAF/FICA reimbursement to the State.

#### School Purchasing Programs

#### Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2015 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 (as amended) and 18A:18A-3 are \$40,000 (with a qualifying purchasing agent) and \$29,000 (without a qualifying purchasing agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$19,000. The Board appointed the School Business Administrator as a qualified purchasing agent. The Board of Education has adopted a resolution increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination revealed no instances where the individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

#### **Food Service Fund**

The Board has discontinued the School Food Service Program.

#### **Student Activity Fund**

The Board has a policy, which clearly established the regulation of student activity funds.

Cash receipts and disbursements records for the elementary schools were maintained in good condition.

Cash disbursements tested had proper supporting documentation.

Finding – Pre-numbered cash receipts were not always utilized throughout 2017-2018 in the Charles DeWolf Middle School Student Activity account.

**Recommendation** – Pre-numbered receipts be issued for all monies collected in the Charles DeWolf Middle School.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (ASSA) for on-roll, private school for the handicapped, bilingual students and low-income. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

#### Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2017-18 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

#### Testing for Lead of all Drinking Water in Educational Facilities

The school district adhered to all requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district did submit the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### Suggestions to Management

• The unexpended Local Projects balances in the Special Revenue Fund be reviewed and cleared of record.

### OLD TAPPAN BOARD OF EDUCATION FOOD SERVICE FUND SCHEDULE OF MEAL COUNT ACTIVITY FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Not Applicable

FOOD SERVICE FUND COMPARISON OF NET CASH RESOURCES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Not Applicable

#### OLD TAPPAN BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	2018-19 App	lication for State	School Aid_	Samp	Private Schools for Disabled					
	Reported on A.S.S.A.	Reported on Workpapers		Sample Selected from	Verified per Registers	Errors per Registers	Reported on A.S.S.A. as	Sample for		
	On Roll	On Roll	Errors	Workpapers	On Roll	On Roll	Private	Verifi-	Sample	Sample
	Full	Full	Full	Full	Full	Full	Schools	cation	Verified	Errors
Full Day Kindergarten	65	65	-	65	65	-				
One	59	59	=	59	59	-				
Two	53	53	-	53	53	-				
Three	82	82	-	82	82	-				
Four	68	68	-	68	68	-				
Five	65	65	-	65	65	-				
Six	74	74	-	74	74	-				
Seven	73	73	-	73	73	_				
Eight	81_	81		81	81					
Subtotal	620	620	_	620	620		******			_
Special Ed - Elementary	23	23	-	23	23	-	3	3	3	-
Special Ed - Middle School	13	13	-	13	13	-				
Subtotal	36	36		36	36		3	3	3	
Totals	656_	656		656	656		3	3_	3	
Percentage Error			0.00%			0.00%				0.00%

#### OLD TAPPAN BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	Resident Low Income			Sample for Verification			Resident LEP Low Income			Sample for Verification			
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors	
Full Day Kindergarten One Two Three Four Five Six Seven Eight Subtotal													
Special Ed - Elementary Special Ed - Middle Subtotal Totals	-	-				-						- - -	
Percentage Error			0.00%			0.00%			0.00%			0.00%	
Page Public Schools	Reported on DRTRS by DOE County	Reported on DRTRS by District	Transpor	Tested	Verified	Errors							
Reg Public Schools Transported - Non-Public Reg Special Ed. Special Ed Spec Totals	33 5 2 14 54	33 5 2 14 54	- - - -	30 5 2 12 49	30 5 2 12 49	-							
Percentage Error			0.00%			0.00%							

#### OLD TAPPAN BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	Resident	LEP NOT Low Inc	Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	
Full Day Kindergarten	6	6	-	6	6	_	
One			-			-	
Two	1	1	-	1	1	-	
Three	2	2	-	2	2	-	
Four	5	5	-	5	5	-	
Five			-			ü	
Six	4	4	_	4	4	-	
Seven	2	2	-	2	2	-	
Eight						-	
Subtotal	20	20	_	20	20		
Special Ed - Elementary			-			-	
Special Ed - Middle			-			-	
Subtotal		<del>-</del>			-		
Totals				20	20	-	
Percentage Error			0.00%			0.00%	

## OLD TAPPAN BOARD OF EDUCATION EXCESS SURPLUS CALCULATION

2017-2018 Total General Fund Expenditures per the CAFR (Exhibit C-	1)	\$	14,554,011		
Decreased by:					
On-Behalf TPAF Pension & Social Security		_	1,885,481		
Adjusted 2017-2018 General Fund Expenditures		\$	12,668,530		
2% of Adjusted 2017-2018 General Fund Expenditures		<u>\$</u>	253,371		
Greater of 2% of Adjusted Expenditures or \$250,000		\$	253,371		
Increased by:					
Allowable Adjustments					
Extraordinary Aid - Unbudgeted			232,923		
Nonpublic Transportation Reimbursement		_	7,540		
Maximum Unreserved/Undesignated Fund Balance				\$	493,834
Total General Fund - Budgetary Fund Balances, June 30, 2018		\$	15,141,736		
Decreased by:					
Capital Reserve	\$ 10,301,594				
Maintenance Reserve	715,950				
Emergency Reserve Excess Surplus-Designated for Subsequent Year's Budget	250,000 1,476,737				
Excess Surplus-Designated for Subsequent Teat's Budget			12,744,281		
		_	120,7 1 1,0001		
Total Unassigned Fund Balance				\$	2,397,455
Restricted Fund Balance - Excess Surplus				<u>\$</u>	1,903,621
Recapitulation of Excess Surplus as of June 30, 2018					
Excess Surplus - Designated for Subsequent Year's Budget				\$	1,476,737
Excess Surplus					1,903,621
T. (17)				•	2 200 250
Total Excess Surplus				\$	3,380,358

#### RECOMMENDATIONS

#### I. Administration Practices and Procedures

There are none.

#### II. Financial Planning, Accounting and Reporting

There are none.

#### III. School Purchasing Program

There are none.

#### IV. School Food Service

There are none.

#### V. Student Body Activities

It is recommended that pre-numbered receipts be issued for all monies collected in the Charles DeWolf Middle School.

#### VI. Application for State School Aid

There are none.

#### VII. Pupil Transportation

There are none.

#### VIII. Facilities and Capital Assets

There are none.

#### IX. Miscellaneous

There are none.

#### X. Status of Prior Year Audit Findings/Recommendations

There were none.

#### **ACKNOWLEDGEMENT**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

Gary J. Vinci

LERCH, VINCI & HIGGINS, LLP

Public School Accountant Certified Public Accountant