# BOARD OF EDUCATION OF THE TOWNSHIP OF PENNSAUKEN SCHOOL DISTRICT COUNTY OF CAMDEN

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

> FOR THE FISCAL YEAR ENDED JUNE 30, 2018



Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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# <u>AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE</u> FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Pennsauken Township School District County of Camden, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Township of Pennsauken School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2018, which were separately issued in the Comprehensive Annual Financial Report dated February 20, 2019.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Township of Pennsauken School District, for the fiscal year ended June 30, 2018, and is intended for the information of the School District's management and the Division of Administration and Finance, Department of Education, State of New Jersey. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

Bowman & Company LLP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

Daniel M DiBangi

Daniel M. DiGangi Certified Public Accountant Public School Accountant No. CS 002376

Voorhees, New Jersey February 20, 2019

# ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE, AND PERFORMANCE

#### **SCOPE OF AUDIT**

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

# **ADMINISTRATIVE PRACTICES AND PROCEDURES**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Comprehensive Annual Financial Report ("CAFR").

# Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Noreen Boston	Board Secretary / School Business Administrator	\$375,000.00
Walter Nicgorski	Treasurer	425,000.00

There is employee dishonesty coverage for all other employees with multiple coverage of \$500,000.00.

### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The School District made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

# FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### **Examination of Claims**

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

#### **Payroll Account**

The net salaries of sampled employees of the School District were deposited in the Net Payroll Account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the Agency Payroll Account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the General Fund.

Payrolls were delivered to the Board Secretary / School Business Administrator who then deposited warrants in separate bank accounts for net payroll and withholdings.

### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

# **Employee Position Control Roster**

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2017-2018 budget review checklist.

#### **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

#### Travel

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

#### **Board Secretary's Records**

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

#### Treasurer's Records

Our audit of the financial and accounting records maintained by the Treasurer of School Monies indicated that they were in satisfactory condition and were in agreement with the board secretary.

# Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.)

The E.S.S.A financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I, II, III and IV of the Elementary and Secondary Education Act as amended and reauthorized.

The audit of compliance for E.S.E.A. did not indicate any reportable noncompliance.

# Other Special Federal and / or State Projects

The School District's Other Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for Other Special Projects did not indicate any reportable noncompliance.

### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

# T.P.A.F. Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### **SCHOOL PURCHASING PROGRAMS**

#### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website: https://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at: http://www.njleg.state.nj.us/

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent) and \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000.00 for 2017-18.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

# **SCHOOL FOOD SERVICE**

The school food service program was not selected as a major federal and / or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

# SCHOOL FOOD SERVICE (CONT'D)

The statement of revenues, expenses, and changes in fund net position (CAFR exhibit B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Net cash resources did not exceed three months average expenditures.

#### STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

#### **APPLICATION FOR STATE SCHOOL AID**

Our audit procedures included a sample of information reported in the October 13, 2017 Application for State School Aid ("A.S.S.A.") for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

### **PUPIL TRANSPORTATION**

Our audit procedures included a sample of on-roll status reported in the 2017-2018 District Report of Transported Resident Students ("DRTRS"). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. No exceptions were noted in our sample of transportation related purchases of goods and services.

#### **FACILITIES AND CAPITAL ASSETS**

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

# **MISCELLANEOUS**

#### **Continuing Disclosure Agreements**

The School District complied with its most recent continuing disclosure agreements made in relation to prior year bond issuances.

#### Testing for Lead of All Drinking Water in Education Facilities

The School District did comply with all the requirements of N.J.A.C. 6A:26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

#### 24000

# **FOLLOW-UP ON PRIOR YEAR'S FINDINGS**

There were no audit findings for the fiscal year ended June 30, 2017.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2018.

# **ACKNOWLEDGMENT**

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

BOWMAN & COMPANY LLP

Daniel M DiBangi

Certified Public Accountants & Consultants

Daniel M. DiGangi

Public School Accountant No. 002376

Application for State School Aid Summary Enrollment as of October 15, 2017

		2017-2018	Applicatio	n for State	School Ai	d		S	Sample for	Verification	1		Pri	vate Schools t	for the Disable	ed
	A.S	rted on S.S.A. Roll <u>Shared</u>	Work	ted on papers Roll <u>Shared</u>	Er <u>Full</u>	rors <u>Shared</u>	Select	mple led from papers <u>Shared</u>	Reg	ed per isters Roll <u>Shared</u>	Reg	ors per gisters n Roll <u>Shared</u>	Reported on A.S.S.A. as Private Schools	Sample for Verifi- <u>cation</u>	Sample <u>Verified</u>	Sample <u>Errors</u>
Half Day Preschool Full Day Preschool Half Day Kindergarten	109		109				46		46							
Full Day Kindergarten	292		292				60		60							
One	326		326				70		70							
Two	298		298				53		53							
Three	296		296				72		72							
Four	293		293				29		29							
Five	298		298				297		297							
Six	297		297				297		297							
Seven	316		316				315		315							
Eight	305		305				305		305							
Nine	256		256				252		252							
Ten	243		243				237		237							
Eleven	277		277				273		273							
Twelve	280		280				276		276							
Post-Graduate																
Adult H.S. (15+CR.) Adult H.S. (1-14CR.)		<u> </u>														
Subtotal	3,886		3,886				2,582		2,582							
Special Education-Elementary	323		323				8		8				22	20	20	
Special Education-Middle School	205		205				11		11				22	22	22	
Special Education-High School	223		223				38		38				33	17	17	
Subtotal	751		751				57		57				77	59	59	
Co. Voc Regular Co. Voc. Ft. Post Sec.																
Subtotal																
Totals	4,637	-	4,637				2,639		2,639				77	59	59	
Percentage Error																

Application for State School Aid Summary Enrollment as of October 15, 2017

	Res	sident Low Income		Sam	ple for Verificatio	n	Resid	ent LEP Low Incom	ne	Samp	le for Verification	1
	Reported on	Reported on					Reported on	Reported on			Verified to	
	A.S.S.A. as	Workpapers as		Sample	Verified to	0 1	A.S.S.A. as	Workpapers as		Sample	Application,	0 1
	Low <u>Income</u>	Low Income	Errors	Selected from Workpapers	Application and Register	Sample <u>Errors</u>	LEP Low Income	LEP Low Income	Errors	Selected from Workpapers	Test Score and Register	Sample <u>Errors</u>
Half Day Preschool	61	61		13	13							
Full Day Preschool												
Half Day Kindergarten												
Full Day Kindergarten	232	232		15	15		20	20		8	8	
One	254	254		11	11		25	25		8	8	
Two	231	231		38	38		20	20		9	9	
Three	229	229		9	9		10	10		7 7	7	
Four	237	237		19	19		7	7		7	7	
Five Six	254 239	254 239		20 25	20 25		6 8	6 8		3 6	3 6	
Seven	239	239 247		50	50		8	8		7	7	
Eight	228	228		50	50		14	14		9	9	
Nine	191	191		20	20		10	10		7	7	
Ten	171	171		8	8		18	18		11	11	
Eleven	209	209		20	20		26	26		14	14	
Twelve	166	166		10	10		11	11		7	7	
Post-Graduate												
Adult H.S. (15+CR.)												
Adult H.S. (1-14CR.)												
Subtotal	2,949	2,949		308	308		183	183		103	103	
Special Education-Elementary	257	257		5	5		7	7		6	6	
Special Education-Elementary Special Education-Middle School	152	152		7	7		2	2		2	2	
Special Education-High School	201	201		10	10		3	3		1	1	
Special Education-High School		201								<u>-</u>	<u>'</u> _	
Subtotal	610	610		22	22		12	12		9	9	
Co. Voc Regular Co. Voc. Ft. Post Sec.												
CO. VOC. 1 t. 1 OSt Sec.		· ———										
Subtotal		<u> </u>										
Totals	3,559	3,559		330	330		195	195		112	112	
iolais	3,339	3,339	<del></del>	330	330		193	193		112	112	
Percentage Error												
	Reported on	Reported on	Transp	ortation								
	DRTRS by	DRTRS by										Re-
	DOE/County	District	Errors	Tested	Verified	Errors					Reported	Calculated
				<u> </u>								
Reg Public Schools, Col. 1	2,341	2,341		196	196		Reg. Avg. (Mile	age) = Regular Incl	uding Grade	PK students (Part A)	3.5	3.5
Reg SpEd, Col. 4	741	741		62	62		Reg. Avg. (Mile	age) = Regular Exc	luding Grade	e PK students (Part E		3.5
Transported - Non-Public, Col. 2	201	201		17	17		Spec. Avg. (Mile	eage) = Special Ed	with Specia	l Needs	9.1	9.1
Special Needs, Col. 6	154	154		13	13							
Totals	3,437	3,437		288	288							
5												
Percentage Error												

Application for State School Aid Summary Enrollment as of October 15, 2017

		sident LEP NOT Low Income		Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample <u>Errors</u>		
lalf Day Preschool			<u> </u>		<u> </u>			
ull Day Preschool								
lalf Day Kindergarten								
ull Day Kindergarten	3	3		1	1			
ne	2	2		2	2			
NO	2	2		1	1			
nree	1	1		1	1			
our								
ive								
ix	1	1		1	1			
even	1	1		1	1			
ight	1	1		1	1			
ne	1	1		1	1			
en	6	6		4	4			
even	3	3		-	-			
velve	4	4		2	2			
ost-Graduate	7	<b>-</b>		2	2			
dult H.S. (15+CR.)								
dult H.S. (1-14CR.)								
Juli H.S. (1-14CK.)	<del></del>							
ubtotal	25	25	<u> </u>	15	15			
pecial Education-Elementary	1	1		1	1			
pecial Education-Middle School								
ecial Education-High School								
ubtotal	1	1	_	1	1			
	<del></del> -	<u> </u>		<del></del> -	<del></del>			
o. Voc Regular								
o. Voc. Ft. Post Sec.								
	<del></del> -							
btotal	<del>_</del>	<u>-</u>	<u>-</u>	<u> </u>	<u> </u>			
otals	26	26	<u>=_</u> _	16	16			
rcentage Error			-					

# **EXCESS SURPLUS CALCULATION**

# REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

# SECTION 1

# 2% Calculation of Excess Surplus

2017-18 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by:  Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	\$ 99,837,493.28 (B)  (B1a)  (B1b)  (B1c)  (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	10,877,634.02 (B2a) (B2b)
Adjusted 2017-18 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 89,296,109.26 (B3)
2% of Adjusted 2017-18 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *  Maximum Unassigned Fund Balance [(B5) + (K)]	\$ 1,785,922.19 (B4) 1,785,922.19 (B5) 738,131.00 (K) \$ 2,524,053.19 (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2018 (Per CAFR Budgetary Comparison Schedule, Ex. C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures Additional Assigned Fund Balance - Designated for Subsequent Year's Expenditures July 1, 2018-August 1, 2018	\$ 29,107,840.83 (C)  36,445.00 (C1) (C2)  7,703,267.39 (C3) 6,853,624.22 (C4) 2,522,968.61 (C5)  (C6) *****
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C-6)]	\$ 11,991,535.61 (U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	\$ 9,467,482.42 (E)
Recapitulation of Excess Surplus as of June 30, 2018	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Restricted - Excess Surplus *** [(E)]	\$ 7,703,267.39 (C3) 9,467,482.42 (E)

#### **EXCESS SURPLUS CALCULATION (CONT'D)**

#### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

#### Footnotes:

- Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below is to be utilized when applicable for:
  - (H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2018 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
  - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
  - (J1) Extraordinary Aid;
  - (J2) Additional Nonpublic School Transportation Aid;
  - (J3) Recognized current year School Bus Advertising Revenue; and
  - (J4) Family Crisis Transportation Aid.

Notes to auditor: Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid, Family Crisis Transportation Aid, and Additional Nonpublic School Transportation Aid.

#### **Detail of Allowable Adjustments**

Federal Impact Aid		(H)
Sale & Lease-back		(I)
Extraordinary Aid	\$ 672,394.00	(J1)
Additional Nonpublic School Transportation Aid	 65,737.00	(J2)
Current Year School Bus Advertising Revenue Recognized		(J3)
Family Crisis Transportation Aid		_(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ 738,131.00	(K)

<sup>\*</sup> This amount represents the June 30, 2017 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2018-2019 general fund budget.

\*\*\* Amounts must agree to the June 30, 2018 CAFR and must agree to Audit Summary Line 90030.

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

\*\*\*\*\* Increase in Assigned Fund Balance - Designated for Subsequent Year's expenditures July 1, 2018 to August 1, 2018 resulting from decrease in state aid after adoption of 2018-19 district budget. Refer to Commissioner's <u>Broadcast</u> of July 13, 2018 at the NJDOE Broadcast webpage https://homeroom5.doe.state.nj.us/broadcasts/ and to page I-4.2 of this Audit Program.

#### **Detail of Other Restricted Fund Balance**

Statutory restrictions:	
Approved unspent separate proposal	
Sale/lease-back reserve	
Capital reserve	\$ 3,901,787.33
Maintenance reserve	2,511,694.80
Emergency reserve	440,142.09
Tuition reserve	
School bus advertising 50% fuel offset reserve - current year	
School bus advertising 50% fuel offset reserve - prior year	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	
Other state/government mandated reserves	
[Other Restricted Fund Balance not noted above]****	
Total Other Restricted Fund Balance	\$ 6.853.624.22 (C4

# BOARD OF EDUCATION OF THE TOWNSHIP OF PENNSAUKEN SCHOOL DISTRICT

# AUDIT RECOMMENDATIONS SUMMARY For the Fiscal Year Ended June 30, 2018

# Recommendations:

None

None

1. Administrative Practices and Procedures

3. School Purchasing Programs

2. Financial Planning. Accounting and Reporting

	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year Audit Findings/Recommendations
	There were no audit findings for the prior fiscal year.