CITY OF UNION CITY SCHOOL DISTRICT

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2018

CITY OF UNION CITY SCHOOL DISTRICT

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

TABLE OF CONTENTS

	PAGE NO
Report of Independent Auditor's	1
Scope of Audit	2
Administrative Practices and Procedures	
Insurance	2
Official Bonds	2
Financial Planning, Accounting and Reporting	
Examination of Claims	2
Payroll Account	2 - 3
Reserve for Encumbrances and Accounts Payable	3
Travel	3
Classification of Expenditures	
General Classifications	3
Administrative Classifications	3
Board Secretary's Records/Business Administrator	3
Elementary and Secondary Education Act (E.S.E.A.) as amended by	
Every Student Succeeds Act (ESSA)	4
Other Special Federal and/or State Projects	4 - 5
T.P.A.F. Reimbursement	5
T.P.A.F. Reimbursement to the State for Federal Salary Expenditures	5
School Purchasing Programs	
Contracts and Agreements Requiring Advertisement for Bids	6
School Food Service	6
Student Body Activities	6
Application for State School Aid	7
Pupil Transportation	7
Facilities and Capital Assets	7
Testing for Lead of All Drinking Water in Educational Facilities	7
Follow-up on Prior Year Findings	8
Acknowledgment	8
Schedule of Audited Enrollments	9 - 11
Excess Surplus Calculation	12 - 13
Audit Recommendations	14 - 15

DONOHUE, GIRONDA, DORIA & TOMKINS, LLC

Certified Public Accountants

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REPORT OF INDEPENDENT AUDITOR'S

Honorable President and Members of the Board of Education City of Union City School District County of Hudson, New Jersey

We have audited, in accordance with generally accepted audit standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the City of Union City School District in the County of Hudson for the year ended June 30, 2018, and have issued our report thereon dated February 28, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the City of Union City Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

DONOHUE, GIRONDA, DORIA & TOMKINS, LLC

Tomahue, Gerialin, Toin + Tombin LLC

Certified Public Accountants

MAURICIO CANTO
Certified Public Accountant
Licensed Public School Accountant

No. 2541

Bayonne, New Jersey February 28, 2019

SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, and the records of the Athletic Fund, The Student Activity Fund, Food Service Fund and Special Revenue Fund under the auspices of the Board of Education.

ADMINISTRATIVE PRACTICES AND PROCEDURES

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the District's CAFR.

Official Bonds

<u>Name</u>	Position	Amount
Anthony Dragona	School Business Administrator/ Board Secretary/	
	Custodian of School Moneys	\$750,000

The Board also has an errors and omissions policy with the New Jersey School Boards Association Insurance Group with coverage of \$6,000,000 total for all fees and claims.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING

Examination of Claims

A test examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification and proper itemization and/or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and the Board's required payroll contributions were deposited in the Agency Reserve Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

Payroll Account (Continued)

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium withholding due to the general fund.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2018 for proper classification of orders as reserve for encumbrances and accounts payable. No discrepancies were noted.

Travel

No exceptions were noted.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23-2.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classification to determine overall reliability and compliance with *N.J.A.C.* 6A:23-8.3. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

A. General Classification Findings

No findings were noted

B. Administrative Classification Findings

No findings were noted

Board Secretary's Records/Business Administrator

Our review of the financial and accounting records maintained by the Board Secretary/Business Administrator disclosed no exceptions.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated the following areas of noncompliance and/or questionable costs.

Finding 2018-001:

Financial reporting for ESEA schoolwide expenditures is not reflecting adjustments at year end for the allocation of schoolwide surplus/carryover to respective funding sources.

Recommendation:

Financial reporting for ESEA schoolwide expenditures be adjusted to reflect adjustments at year end for the allocation of schoolwide program surplus/carryover to respective funding sources.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the other special federal and/or state projects indicated the following areas of noncompliance:

Finding 2018-002 (CAFR Finding 2018-001):

Adult Education and Literacy Act – Title II financial reporting used for reimbursement requests does not agree with the accounting records in the District's financial management system.

Recommendation:

Adult Education and Literacy Act – Title II financial reporting used for reimbursement requests be derived from accounting records that support the audited financial statements and the schedule of expenditures of federal awards

FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Continued)

Other Special Federal and/or State Projects (Continued)

Finding 2018-003 (CAFR Finding 2018-002):

Separate accounting and reporting was not in the District's financial management system for IEP for Life program expenditures during the year ended June 30, 2017.

Recommendation:

Separate accounting for IEP for Life be setup in the District's financial management system at program commencement.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the District to reimburse the State for the TPAF/FICA payment made by the State on-behalf of the District for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidation period required by the Office of Grants Management, but prior to the 90 days required by *N.J.S.A.* 18A:66-90. Accordingly, the expenditure was made in accordance with State law (90 days) and properly reported as obligated and not expended and as an unliquidated balance in the current year's Final Report for all federal awards.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:39-3(a) are \$40,000 with a Qualified Purchasing Agent (QPA) and \$29,000 without a QPA, respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$19,000 for 2017-18.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of *N.J.S.A.* 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per *N.J.S.A.* 18A:18A-5.

SCHOOL FOOD SERVICES

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the schedule of federal award's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The Statement of Revenues, Expenses, and Changes in Fund Net Poisition (CAFR Schedule B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G, of the CAFR.

STUDENT BODY ACTIVITIES

During our review of the Student Activity funds no exceptions were noted.

APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a test of information reported in the October 13, 2017, Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low income and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers without exception. The information that was included on the workpapers was verified. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent. The District has adequate written procedures for the recording of student enrollment data.

PUPIL TRANSPORTATION

Our audit procedures included a test of on roll status reported in the 2017-18 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

FACILITIES AND CAPITAL ASSETS

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the General Fund or from the Capital Reserve Account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

TESTING FOR LEAD OF ALL DRINKING WATER IN EDUCATIONAL FACILITIES

The District adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

Finding 2018-004:

The District did not submit the annual Statement of Assurance of testing for lead of all drinking water in educational facilities to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Recommendation:

The District submit the annual Statement of Assurance of testing for lead of all drinking water in educational facilities to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

FOLLOW-UP ON PRIOR YEAR FINDINGS

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations including findings. Corrective action had been taken on all prior year findings.

ACKNOWLEDGMENT

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Donahue, Geriala, Porin T Tombin LLC DONOHUE, GIRONDA, DORIA & TOMKINS, LLC

DONOHUE, GIRONDA, DORIA & TOMKINS, LL Certified Public Accountants

MAURICIO CANTO
Certified Public Accountant

Licensed Public School Accountant No. 2541

Bayonne, New Jersey February 28, 2019

CITY OF UNION CITY SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

SCHEDULE OF AUDITED ENROLLMENTS

		2018	3-2019 Application	2018-2019 Application for State School Aid	E.				Sample of Verification	rification				Private Schoo	Private Schools for Disabled	
	Reported on A.S.S.A. On Roll		Reported on Workpapers On Roll	ed on sapers Soll	Errors		Sample Selected from Worknapers	ole from mers	Verified per Registers On Roll	per ers	Errors per Registers On Roll	II S _	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Full Day Preschool	363	٠	363	٠	,	,	47		47	,	٠		٠	•	•	
Full Day Kindergarten	200		907				51	•	51							
One	066		066				49		49							
Two	903		903				38	•	38							
Three	867		867				48		48							
Four	853		853				120		120							
Five	698		698				46		46							
Six	6/17		779				83		83							
Seven	791		791				39		39							
Eight	782		782				47	•	47							
Nine	788		788				29	•	29							
Ten	817		817				37	•	37							
Eleven	773		773				42	•	42							
Twelve	269		269				24	•	24							
Adult HS (15+ Credits)	84		84				15	•	15							
Subtotal	11,263		11,263			•	715		715	•						
Cracial Education. Flamentage	37.7		374				30		30				ç	90	č	
Special Education Medalls	700		700				8 8		8 6				3 6	07	07	
Special Education Highesters	700		907				0.20		0.7				77	0 0	0 10	
special Education-riignschool	432		704	•	•		10		10				16	61	61	
Subtotal	1,112	•	1,112				131	1	131				88	65	65	
TOTALS	12,375		12,375				846	1	846				85	65	99	
					%00'0						%00'0					%00'0

CITY OF UNION CITY SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

SCHEDULE OF AUDITED ENROLLMENTS

		Resident Low Income			Sample for Verification		Re	Resident LEP Low Income			Sample for Verification	
	Reported on A.S.S.A. as	Reported on Workpapers		Sample	Verified to		Reported on A.S.S.A. as	Reported on Workpapers	İ	Sample Selected	Verified to	
	Low Income	as Low Income	Errors	Selected from Workpapers	Application and Register	Sample Errors	LEP low Income	as LEP low Income	Errors	from Workpapers	Test Score and Register	Sample Errors
Full Day Kindegarten	825	825	•	43	43		503	503		20	20	
One	871	871		35	35		481	481		33	33	
Two	820	820		21	21		406	406		20	20	
Three	785	785		22	22		320	320		38	38	
Four	2772	772		24	24		234	234		15	15	
Five	781	781		17	17		110	110		16	16	
Six	695	969		15	15		74	74		20	20	
Seven	730	730		21	21		8	96		24	24	
Eight	721	721		32	32		93	93		20	20	,
Nine	719	719		25	25		127	127		20	20	
Ten	710	710		20	20		891	168		18	18	
Eleven	655	929		31	31		126	126		14	14	
Twelve	583	583		17	17		119	119		33	33	
Subtotal	6,667	299'6		323	323		2,857	2,857		291	291	,
Special Education-Elementary	373	373		15	15		44	4		17	17	
Special Education-Middle	286	286		15	15		4	4		2	2	
Special Education-Highschool	429	429		15	15		6	6		S	5	
Subtotal	1,088	1,088		45	45		22	57		24	24	
TOTALS	10.755	10.755		368	368		2.914	2.914		315	315	
			%00'0			0.00%			0.00%			0.00%
			Transportation	ortation								
	Reported on DR TR S by	Reported on									Renorted	Receiptated
	DOE/County	District	Errors	Tested	Verified	Errors	Reg Avg (Mileage) = Reg	Reg Avg (Mileage) = Regular including Grade PK Students (Part A)	idents (Part A)			n/a
RegPublic Schools	9	9		9	9		Keg Avg (Mileage) = Kegular excluding Ora Special Avo = Special Ed w/ Special Needs	Keg Avg (Mileage) = Kegular excluding Grade PK, Students (Part B) Special Ave = Special Ed w/ Special Needs	udents (Part B)		2.1	9.5
Reg Special Education	206	206		128	128							
Special Ed. Spec Trans.	106	901		89	89							
Courtesy Student	45	45										
TOTALS	363	363	•	202	202	•						
			%00'0			0.00%						

CITY OF UNION CITY SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

SCHEDULE OF AUDITED ENROLLMENTS

	Res	Resident LEP NOT Low Income	e	3 2	Sample for Verification	
	Reported on A.S.S.A. as	Reported on Workpapers		Sample	Verified to	
	NOT Low	as NOT Low		Selected from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindegarten	28	28	1	∞	∞	
One	24	24		7	7	
Two	7	7		9	9	
Three	4	4		4	4	
Four	7	7		2	2	
Five	4	4			1	
Six	2	2		2	2	•
Seven	4	4	•	_	1	•
Eight	-	1		2	2	•
Nine	6	6	ı	6	6	
Ten	15	15		e	e	
Eleven	15	15	ı	2	2	
Twelfth	9	9		4	4	
Subtotal	126	126	1	51	51	1
Special Education-Elementary	2	2		1	1	
Special Education-Middle			•			
Special Education-Highschool	•		•	1	1	•
Subtotal	2	2	•	_	-	•
TOTALS	128	128	1	52	52	1
			0.00%			0.00%

CITY OF UNION CITY SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

SECTION 1

Calculation A: 2 Percent Excess Surplus		
All districts required to use school-based budgeting are required to complete this calculation using 2	percent on line A10.	
2017-18 Total General Fund Expenditures per the CAFR, Exhibit C-1	\$ 233,964,386 (A)	
Increased by Applicable Operating Transfers: Transfer from Capital Outlay to Capital Projects Transfer from Reserve to Capital Projects Transfer from G/F to SRF for Preschool - Regular Transfer from G/F to SRF for Preschool - Inclusion	8,850,000 (A1a) 2,301,000 (A1a) - (A1a) 595,080 (A1a))
Less: Expenditures Allocated to Restricted Federal Resources as Reported on Exhibit D-2	(5,305,890) (A1b))
2017-18 Adjusted General Fund & Other State Expenditures [(A) - (A1)-(A1b)]		\$ 240,404,576 (A2)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases: General Fund 10 Assets Acquired Under Capital Leases reported on Exhibit C-1a	\$ (550,516) (A4)	\$ (24,670,043) (A3)
Add: General Fund & State Resources Portion of Fund 15 Assets Acquired Under Capital Leases: Assets Acquired Under Capital Leases in Fund 15 reported on Exhibit C-1a	(A5)	
Combined General Fund Contribution & State Resources % of Fund 15 Resources Reported on Exhibit D-2	95.66% (A6)	
General Fund & State Resources Portion of Fund 15 Assets Acquired Under Capital Leases [(A5) x (A6)]	(A7)	
Total Assets Acquired Under Capital Leases [(A4) + (A7)]		(550,516) (A8)
2018-18 General Fund Expenditures [(A2) - (A3) - (A8)]		\$ 215,184,017 (A9)
2% of Adjusted 2016-2017 General Fund Expenditures [(A9) x 2%]		\$ 4,303,680 (A10)
Enter Greater of (A10) or \$250,000		4,303,680 (A11)
Increased by: Allowable Adjustment*		1,753,149 (K)
Maximum Unassigned Fund Balance [(A11) + (K)]		\$ 6,056,829 (M)
SECTION 2		
Total General Fund - Fund Balances at June 30, 2018	\$ 67,806,915 (C)	
Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures** Other Restricted Fund Balances**** Assigned - Designated for Subsequent Year's Expenditures	(11,903,454) (C1) - (C2) (32,753,235) (C3) (1,696,704) (C4) - (C5)	
Total Unassigned Fund Balance [(C) - (C1) - (C2) - (C3) - (C4) - (C5)]		\$ 21,453,522 (U)

CITY OF UNION CITY SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

SECTION 3

Restricted Fund Balance - Excess Surplus***[(U) - (M)] IF NEGATIVE ENTER -0-	\$ 15,396,693	(E)
Summary: Restricted Excess Surplus - Designated for Subsequent Year's Expenditures** Restricted Excess Surplus***[(E)]	\$ 32,753,235 15,396,693	. /
Total [(C3) + (E)]	\$ 48,149,928	(D)

* This adjustment line (line (K) as detailed below) is to utilized for Impact Aid, Sale and Lease-back, Extraordinary Aid, Additional Nonpublic School Transportation Aid, and unbudgeted FICA Wage Freeze Grant Revenue, if applicable. Extraordinary Aid and Additional Nonpublic School Transportation Aid for 2017-18 received after June 30 is limited to the amount of revenue recognized in the audit year that was not appropriated.

Detail of Allowable Adjustements

Impact Aid	\$ - (H)
Sale & Lease-back	- (I)
Extraordinary Aid	1,753,149 (J1)
Additional Nonpublic School Transportation Aid	- (J2)
Current Year School Bus Advertising Revenue Recognized	- (J3)
Family Crisis Transportation Aid	- (J4)
Total Adjustments $[(H) + (I) + (J1) + (J2) + (J3) + (J4)]$	\$ 1,753,149 (K)

- ** This amount represents the June 30, 2017 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
- *** See (E) above. The amount entered must agree with the June 30, 2018 CAFR and Audit Summary Worksheet Line 90030.
- **** Amount for Other Restricted Fund Balance must be detailed for each source and request for approval to use amounts other than state imposed legal restrictions in the excess surplus calculation must be submitted to that Assistant to the Commissioner for Finance prior to September 30.
 - (N-1) Capital reserve at June 30, 2018
 - (N-2) Maintenance reserve minimum required under EFCFA
 - (N-3) Tuition reserve at June 30, 2018
 - (N-4) Emergency reserve at June 30, 2018
 - (N-5) School bus fuel offset reserve current year June 30, 2018
 - (N-6) School bus fuel offset reserve prior year June 30, 2018
 - (N-7) Impact Aid general fund reserve at June 30, 2018
 - (N-8) Impact Aid capital fund reserve at June 30, 2018

Detail of Other Restricted/Reserved Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	-
Sale/lease-back reserve	-
Capital reserve (N-1)	1,696,704
Maintenance reserve (N-2)	-
Tution reserve (N-3)	-
Emergency reserve (N-4)	
School Bus Advertising 50% Fuel Offset Reserve - current year (N-5)	
School Bus Advertising 50% Fuel Offset Reserve - prior year (N-6)	
Impact Aid General Fund Reserve (Section 8002 and 8003) (N-7)	
Impact Aid Capital Fund Reserve (Section 8007 and 8008) (N-8)	
[Other Restricted/Reserved Fund Balance not noted above]****	
Capital reserve - reserved for local share of 2019-2020 district budget	-
Maintenance reserve - reserved for local share of 2019-2020 district budget	<u> </u>
Total Other Restricted/Reserved Fund Balance	\$ 1,696.704 (C

CITY OF UNION CITY SCHOOL DISTRICT AUDIT RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	 Financial reporting for ESEA schoolwide expenditures be adjusted to reflect adjustments at year end for the allocation of schoolwide program surplus/carryover to respective funding sources. Adult Education and Literacy Act – Title II financial reporting used for reimbursement requests be derived from accounting records that support the audited financial statements and the schedule of expenditures of federal awards. Separate accounting for IEP for Life be setup in the District's financial management system at program commencement.
3.	School Purchasing Programs
	None
4.	School Food Services
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Testing for Lead and All Drinking Water in Educational Facilities

Assurance.

• The District must submit to the Department of Education the annual Statement of

CITY OF UNION CITY SCHOOL DISTRICT AUDIT RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

10. Follow-Up on Prior Year Findings

A review was performed on the prior year recommendations and corrective action was taken on all prior year findings.