WASHINGTON TOWNSHIP SCHOOL DISTRICT
COUNTY OF MORRIS
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCALYEAR ENDED JUNE 30, 2018

WASHINGTON TOWNSHIP SCHOOL DISTRICT COUNTY OF MORRIS

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2018

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January 18, 2019

The Honorable President and Members of the Board of Education Township of Washington School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Township of Washington School District in the County of Morris for the fiscal year ended June 30, 2018, and have issued our report thereon dated January 18, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated January 18, 2019, on the financial statements of the Board.

We will review the status of our suggestions, comments and recommendations during our next audit engagement. We have already discussed the suggestions, comments and recommendations with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions or recommendations.

This report is intended solely for the information and use of the Township of Washington School District's Board of Education, management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Licensed Public School Accountant #1154

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Kevin Lifer	Treasurer of School Monies	\$280,000
Elizabeth George	Board Secretary/School Business Administrator	\$10,000*

^{*}In addition, the Board Secretary/School Business Administrator is also covered under a \$500,000 umbrella policy for theft and fraud which covers all District employees.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls were approved by the Superintendent and were certified by the Superintendent, President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

(Continued)

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

<u>Classification of Expenditures – General and Administrative</u>

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I, II, III and IV of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

(Continued)

T.P.A.F. Reimbursement

Our audit procedures included a test of the bi weekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2018. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent).

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution, recognizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. We inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were not purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

There was a deficit in operations for the food service fund for 2018 that was minimized by a guarantee from the food service management company.

(Continued)

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income, and bilingual student education. We also performed a review of the District's procedures related to its completion. The information on the A.S.S.A. was compared to the District's workpapers without exception. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data, appears to be adequate.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2017-2018 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with one exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel for the year and to ensure that the maximum is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending.

Testing for Lead of all Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction. No exceptions were noted.

Our procedures included a review of the capital assets of the District. Based on these procedures, we have no comments.

Management Suggestions

Capital Projects

We have noted that several projects contained within the Capital Projects Fund has been completed. The District should address the balance remaining in the projects that are completed and return the remaining funds to the appropriate fund. The Capital Projects Fund should only contain active projects and all completed projects should be removed from the fund.

SOC Reports

Many school districts contract with service providers to perform functions such as the processing of payroll and provision of food service management services. In conjunction with these services, the service provider will engage an auditor to perform a SOC 1 (System and Organization Controls) engagement which results in a SOC 1 report. There are two different types of SOC 1 reports - a Type 1 and a Type 2 report. Both report on the fairness of the presentation of management's description of the service organization's system and the design of the controls to achieve the related control objectives. The Type 1 report is through a specific period. The Type 2 report also reviews the operating effectiveness of the controls included in the description throughout a specified period. Included in the Type 2 report will be the individual controls, what was tested and the results of the testing.

We suggest that the District review these SOC 1 reports to determine if there are any exceptions noted in the opinion in the Independent Auditors' Report. Additionally, for SOC 1 Type 2 reports we suggest that the District review the test results related to the individual control testing to determine if there were any exceptions noted. If exceptions are noted in the report the District should contact the service provider and inquire what steps the service provider is taking to address these exceptions.

Status of Prior Year's Findings/Recommendations

The prior year finding and recommendation regarding capital assets was resolved in the current year.

		2018-2019 Application for State School Aid	Applicatio	n for State	School Aid			Se	umple for ¹	Sample for Verification		
	Repor	Reported on	Reported on	ed on			San	Sample	Verified per	ed per		
	AS	ASSA	Workpapers	apers			Selecto	Selected from	Registers	sters		
	On Roll	Roll	On Roll	toll	Errors	ırs	Work	Workpapers	On Roll	Soll	Err	Errors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Full Day Kindergarten	196		196				196		196			
Grade One	138		138				138		138			
Grade Two	198		198				198		198			
Grade Three	190		190				190		190			
Grade Four	159		159				159		159			
Grade Five	185		185				185		185			
Grade Six	189		189				189		189			
Grade Seven	201		201				201		201			
Grade Eight	225		225				225		225			
Subtotal	1,681		1,681				1,681		1,681			
Special Education:												
Elementary	217		217				15		15			
Middle	160		160				10		10			
Subtotal	377		377				25		25			
Totals	2,058		2,058		0-	-0-	1,706	0	1,706	0	-0-	-0-
Percentage Error					0.00%	0.00%					0.00%	0.00%

		Privat	te Schools	Private Schools for Disabled					Resident 1	Resident Low Income		
	Reported on ASSA	Reported on Workpapers		Sample			Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to Application	
	as Private	as Private		for	Sample	Sample	as Low	as Low		from	and	Sample
	Schools	Schools	Errors	Verficiation	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten							S	v		-		
Grade One							6	6		1		
Grade Two							S	S		1		
Grade Three							ю	c				
Grade Four							10	10			_	
Grade Five							4	4				
Grade Six							13	13		1	1	
Grade Seven							4	4				
Grade Eight							8	8		1	1	
Subtotal							61	61		9	9	
Special Education:												
Elementary School	7	7		2	2		13	13		2	2	
Middle School	6	6		2	2		6	6		-	-	
Subtotal	16	16		4	4		22	22		3	3	
Totals	16	16		4	4		83	83		6	6	
Percentage Error			0.00%			0.00%			0.00%			%00.0

Resident LEP Low Income

		Ites	Idelit LLI	Low meome		
	Reported on	Reported on		Sample	Verified to	
	ASSA as	Workpapers		Selected	Test Scores,	
	LEP Low	as LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	1	1		1	1	
Grade One	2	2		1	1	
Grade Two	1	1				
Grade Four	2	2		1	1	
Subtotal	6	6		3	3	
Special Education:						
Elementary School	1	1		1	1	
Subtotal	1	1		1	1	
Totals	7	7		4	4	
Percentage Error			0.00%			0.00%

Resident LEP Not Low Income

		Resid	CIII LLI IV	of Low Income		
	Reported on	Reported on		Sample		
	ASSA as	Workpapers		Selected	Verified to	
	LEP Not	as LEP Not		from	Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	5	5		1	1	
Grade One	2	2				
Grade Two	5	5		1	1	
Grade Three	6	6		1	1	
Grade Four	3	3		1	1	
Grade Six	4	4		1	1	
Grade Seven	1	1				
Subtotal	26	26		5	5	
Special Education:						
Elementary School	8	8		1	1	
Middle School	3	3				
Subtotal	11	11		1	1	
Totals	37	37		6	6	
Percentage Error			0.00%			0.00%

			Transpor	tation		
	Reported	Reported				
	on DRTRS	on DRTRS	F	T4-1	V	F
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	1,234	1,234		25	25	
Regular - Special Education	173	173		17	17	
Transported - Non Public	20	20		3	3	
AIL - Non Public	45	45		5	5	
Special Needs - Public	123	123		12	12	
Special Needs - Private	16	16		3	3	
Totals	1,611	1,611		65	65	
Percentage Error			0.00%			0.00%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	4.00	4.00
Average Mileage - Regular Excluding Grade PK Students	4.00	4.00
Average Mileage - Special Education with Special Needs	7.20	7.20

WASHINGTON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2018

Section 1 - REGULAR DISTRICT

2017-18 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:	\$47,660,935 (B)
Transfer to Food Service Fund	\$ -0- (B1a)
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 5,777,883 (B2a)
Assets Acquired Under Capital Leases	\$ -0- (B2b)
1	
Adjusted 2017-18 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$41,883,052 (B3)
2% of Adjusted 2017-18 General Fund Expenditures [(B5) times .02]	\$ 837,661 (B4)
Enter Greater of (B4) or \$250,000	
Increased by: Allowable Adjustment	\$ 837,661 (B5) \$ 704,156 (K)
•	
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 1,541,817 (M)
Section 2	
Section 2	
Total General Fund - Fund Balances @ 6/30/2018	\$ 4,225,301 (C)
(Per CAFR Budgetary Comparison Schedule C-1)	•
Decreased by:	
Assigned - Year End Encumbrances	\$ 360,079 (C1)
Legally Restricted - Subsequent Year's Expenditures	\$ -0- (C2)
Excess Surplus - Subsequent Year's Expenditures	\$ -0- (C3)
Other Restricted Fund Balances	\$ 1,640,411 (C4)
Assigned - Subsequent Year's Expenditures	\$ 649,391 (C5)
Additional Assigned Fund Balance - Designated for Subsequent	
Year's Expenditures July 1, 2018 - August 1, 2018	\$ -0- (C6)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 1,575,420_(U1)

WASHINGTON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

Section 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-		33,603 (E)	ı
Recapitulation of Excess Surplus as of June 30, 2018			
Restricted Excess Surplus - Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	<u>\$</u>	-0- (C3 33,603 (E)	
Total [(C3)+(E)+(F)]		33,603 (D))
Detail of Allowable Adjustments			
Impact Aid	\$	-0- (H))
Sale and Lease Back	<u>\$</u> \$	-0- (I)	`
Extraordinary Aid	\$	685,306 (J1)	
Additional Nonpublic School Transportation Aid		18,850 (J2))
Total Adjustments [(H)+(I)+(J1)+(J2)]		704,156 (K))
Detail of Other Restricted Fund Balances			
Statutory Restrictions	_\$_	-0-	
Approved Unspent Separate Proposal		-0-	
Sale/Lease-Back Reserve	\$	-0-	
Capital Reserve	\$	1,640,411	
Maintenance Reserve	\$_	-0-	
Emergency Reserve	_\$_	-0-	
Tuition Reserve	\$	-0-	
Other State/Governmental Mandated Reserve	\$	-0-	
Other Restricted Fund Balance not Noted Above	\$	-0-	
Total Other Restricted Fund Balances		1,640,411	

WASHINGTON TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2018

It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Miscellaneous
	None
10.	Status of Prior Year's Findings/Recommendations
	The prior year finding and recommendation regarding capital assets was resolved in the current year.