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#### WEST WINDSOR-PLAINSBORO REGIONAL

#### SCHOOL DISTRICT

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS– FINANCIAL, COMPLIANCE AND PERFORMANCE

JUNE 30, 2018

# AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

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# Independent Auditors' Report

Honorable President and Members of the Board of Education West Windsor-Plainsboro Regional School District County of Mercer, New Jersey

We have audited, in accordance with generally accepted auditing standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the West Windsor-Plainsboro Regional School District in the County of Mercer for the year ended June 30, 2018, and have issued our report thereon dated February 13, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the West Windsor-Plainsboro Regional School District Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Statt G. Clilland

Scott A. Clelland Licensed Public School Accountant No. 1049

Wise & Company

WISS & COMPANY, LLP

February 13, 2019 Livingston, New Jersey

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WISS & COMPANY, LLP

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# Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Insurance coverage was carried in the amounts as detailed on J-20, Insurance Schedule contained in the District's CAFR.

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Christopher Russo	Board Secretary/Assistant Superintendent for Finance	
-	and Support Services	\$633,000
Larry LoCastro	Comptroller	633,000
Jill Liedtka	Treasurer of School Monies	633,000
Geraldine Hutner	Custodian of Records/Public Information Officer	50,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the CNA Insurance Company covering all other employees with multiple coverage of \$500,000.

#### Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were more (less) than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the increase (decrease) in per pupil costs in accordance with  $N.J.A.C. \, 6A: 23A-17.1(f)3$ .

#### Financial Planning, Accounting and Reporting

#### Examination of Claims

An examination of claims paid during the period under review indicated no discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefit premium amounts withheld due to the general fund.

Payrolls were delivered to the Treasurer of school monies with a warrant made to his order for the full amount of each payroll.

An inquiry and subsequent review of the Position Control Roster did not identify any inconsistencies between the payroll records, employee benefit records, the general ledger accounts to where wages are posted, and the Position Control Roster.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable and no exceptions were identified.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% overall was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### Board Secretary's Records

Our review of financial and accounting records maintained by the Board Secretary did not disclose any exceptions.

#### Treasurer's Records

No exceptions were noted during our review of the financial and accounting records maintained by the Treasurer.

# Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2017-18 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our testing, The District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

# Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no area of noncompliance or questionable costs.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects indicated no areas of noncompliance.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teacher's Pension and Annuity Fund. No exceptions were noted.

# T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final reports for all applicable federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditures were reviewed subsequent to the reimbursement and no exceptions were noted.

#### School Purchasing Programs

#### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with *N.J.S.A. 18A:18A-2*, and *18A:18A-3(a)* are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A. 18A:39-3* is \$19,000 for 2017-18.

The District has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

The results of our examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### School Food Service

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 13, 2017 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the District work papers with minor exceptions identified in the accompanying Schedule of Audited Enrollments. The information that was included on the workpapers was verified with minor exceptions as presented in the Schedule of Audited Enrollments. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent. The District has adequate written procedures for the recording of student enrollment data.

#### **Facilities and Capital Assets**

Our procedures included a review of New Jersey Schools Development Authority ("NJSDA") grant agreements for consistency with recording the NJSDA revenue, transfer of local funds from the General Fund or from the capital reserve, and awarding of contracts for eligible facilities construction. No exceptions were identified.

# Testing for Lead of All Drinking Water in Educational Facilities

The school district adhered to all the requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A: 26-12.4(g).

#### Follow-up on Prior Year's Findings

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations including findings. There were no findings in the prior year which required corrective action.

There were no Office of Fiscal Accountability and Compliance ("OFAC") audit reports issued during the 2017-18 fiscal year.

#### **Acknowledgment**

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

#### WEST WINDSOR-PLAINSBORO REGIONAL SCHOOL DISTRICT

#### SCHEDULE OF AUDITED ENROLLMENTS

#### APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	2018-2019 Application for State School Aid						Sample for Verification					Private Schools for Disabled				
	Report		Reported				Samp		Verifie			s per	Reported on	Sample		
	A.S.S		Workpar				Selected		Regist			sters	A.S.S.A. as	for		
	On F		On Ro			Errors	Workpa		On R		On		Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool	28.0		28.0				28.0		28.0							
Full Day Preschool																
Half Day Kindegarten	521.0		521.0				140.0		140.0							
Full Day Kindergarten																
One	558.0		558.0				106.0		106.0							
Two	648.0		648.0				164.0		164.0							
Three	690.0		690.0				194.0		194.0							
Four	669.0		669,0				382.0		382.0							
Five	720.0		720.0				318.0		318.0							
Six	720.0		720.0				367.0		367.0							
Seven	753.0		753.0				373.0		373.0							
Eight	762.0		762.0				349.0		349.0							
Nine	733.0		733.0				348.0		348.0							
Ten	665.0		665.0				351.0		351.0							
Eleven	677.0	1.0	677.0	1.0			308.0	1.0	308.0	1.0						
Twelve	687.0	8.0	687.0	8.0			370.0	3.0	370.0	3.0						
Post-Graduate																
Adult H.S. (15+CR.)																
Adult H.S. (1-14 CR.)																
Subtotal	8,831.0	9.0	8,831.0	9.0	-		3,798.0	4.0	3,798.0	4.0			<u> </u>	-		-
Special Ed - Elementary	384.0		384.0				10.0		10.0				17.0	14.0	14.0	
Special Ed - Middle School	201.0		201.0				7.0		7.0				11.0	12.0	12.0	
Special Ed - High School	254.0	23.0	254.0	23.0			8.0	16.0	8.0	16.0			16.0_	12.0	12.0	
Subtotal	839.0	23.0	839.0	23.0	<u> </u>		25.0	16.0	25.0	16.0	<u> </u>	<u> </u>	44.0	38.0	38.0	<u> </u>
Co. Voc Regular																
Co. Voc. Ft. Post Sec.																
Totals	9,670.0	32.0	9,670.0	32.0			3,823.0	20.0	3,823.0	20.0			44.0	38.0	38.0	0.0
10(2)5	3,070.0		3,070.0				5,823.0		5,823.0	20.0	<u> </u>	<u> </u>	44.0			
Percentage Erro	r			•	0.00%	0.00%					0.00%	0.00%				0.00%

#### SCHEDULE OF AUDITED ENROLLMENTS

#### WEST WINDSOR - PLAINSBORO REGIONAL SCHOOL DISTRICT <u>APPLICATION FOR STATE SCHOOL AID SUMMARY</u> <u>ENROLLMENT AS OF OCTOBER 13, 2017</u>

		Resid	lent Low Income			Samp	se for Verification		Resident LEP Low Income Sample for V		erification			
	Reported on A.S.S.A. as Low		Reported on Workpapers as Low			Sample Selected from	Verified to Application	Sample	Reported on A.S.S.A. as LEP low	Reported on Workpapers as LEP low		Sample Selected from	Verified to Test Score	Sample
	Income		Income		Errors	Workpapers	and Register	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Half Day Preschool Full Day Preschool														
Half Day Kindegarten Full Day Kindergarten	14.0		14.0			9.0	9,0		1.0	1.0				
Qnc	19.0		19.0			10.0	9.0	1.0	3.0	3.0		2.0	2.0	
Two	23.0		23.0			9.0	8.0	1.0	3.0	3,0		2.0	2.0	
Three	21.0		21.0			11.0	11.0		1.0	1.0				
Four	26.0		26.0			13.0	11.0	2.0	3.0	3.0		1.0	1.0	
Five	26.0		26.0			13.0	12.0	1.0	2.0	2.0		1.0	1.0	
Six	25.0		25.0			16.0	15.0	1.0	2.0	2.0		2.0	2.0	
Seven	34.0		34,0			15.0	14.0	1.0	5.0	5.0		5.0	5.0	
Eight	36,0		36.0			13.0	13.0		3.0	3.0		3.0	3.0	
Nine	31.0		31.0			16.0	16.0		2,0	2.0		2.0	2.0	
Ten	33.0		33.0			14.0	14.0		5,0	5.0		4.0	4,0	
Eleven	28.0		28.0			14.0	12.0	2.0	2.0	2.0		2.0	2.0	
Twelve	33.5		33.5			14.0	12.0	2,0	3,0	3.0		3.0	2.0	1.0
Post-Graduate														
Adult H.S. (15+CR.)														
Adult H.S. (1-14 CR.)														
Subtotal	349.5		349.5		•	167.0	156.0	11.0	35.0	35.0	•	27.0	26.0	1.0
Special Ed • Elementary	59.0		59.0			10.0	9.0	1.0						
Special Ed - Middle	39.0		39.0			13.0	13.0							
Special Ed - High	38.5		38.5			7.0	7.0							
Subtotal	136.5		136.5		-	30,0	29.0	1.0	-	<u> </u>	•	-	•	•
Co. Voc Regular														
Co. Voc. Fl. Post Sec.														
Totals	486.0	• •	486.0			197.0	185.0	12,0	35.0	35.0	<u> </u>	27.0	26.0	1.0
Toals	480.0		480.0		<u> </u>	177.0				35.0			20.0	1.0
Percentage Error					0.00%			6.09%			0.00%		•	3.70%
				Тгааз	portation									
		Reported on		Reported on										
		DRTRS by		DRTRS by										
		DOE/county		District	Errors	Tested	Verified	Errors						
Reg Public Schools, col. 1		6,522.0		6.522.0		282.0	282.0							
Reg -SpEd, col. 4		24.0		24.0		1.0	1.0							
Transported - AIL. col.2 & Not	n-Public, col. 3	448.0		448.0		19.0	19.0							
Special Ed Spec, col. 6		232.0		232.0		10.0	10.0							
Totals		7,226.0		7,226.0	0,0	312.0	312.0	0,0					Reported	Recalculated
									Reg Avg.(Milea	ge) = Regular Includ	ing Grade PK	students (Part A)	4.1	4.1
Percentage Error					0.00%			0.00%		ge) = Regular Exclud			4.1	4.1
-										ecial Ed with Special			8.3	8.3
														0.0

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#### WEST WINDSOR- PLAINSBORO REGIONAL SCHOOL DISTRICT

#### SCHEDULE OF AUDITED ENROLLMENTS

#### APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

	Reside	ent LEP NOT Low Incom	Sample for Verification				
	Reported on	Reported on			•		
	A.S.S.A. as	Workpapers as		Sample	Verified to		
	NOT Low	NOT Low		Selected from	Application	Sample	
	Income	Income	Errors	Workpapers	and Register	Errors	
Half Day Preschool							
Full Day Preschool							
Half Day Kindegarten	92.0	92.0		5.0	5.0		
Full Day Kindergarten							
One	51.0	51.0		32.0	32.0		
Two	37.0	37.0		19.0	19.0		
Three	21.0	21.0		15.0	15.0		
Four	13.0	13.0		7.0	7.0		
Five	7.0	7.0		6.0	6.0		
Six	14.0	14.0		8.0	8,0		
Seven	11.0	11.0		8.0	8.0		
Eight	13.0	13.0		8.0	8.0		
Nine	15.0	15.0		9.0	9.0		
Ten	12.0	12.0		10.0	10.0		
Eleven	4.0	4.0		3.0	3.0		
Twelve	1.0	1.0			2.0		
Post-Graduate							
Adult H.S. (15+CR.)							
Adult H.S. (1-14 CR.)							
Subtotal	291.0	291.0	<u> </u>	130.0	130.0		
540.04	271.0	271.0		150.0	100.0		
Special Ed - Elementary							
Special Ed - Middle							
Special Ed - High							
Subtotal					<u> </u>	<u> </u>	
Co. Voc Regular							
Co. Voc. Ft. Post Sec.							
Totals	291.0	291.0		130.0	130.0		
10(21)	271.0	271.0			130.0	<u> </u>	
Percentage Error			0.00%			0.00%	
reiceillage Eriol			0.00%			0.00%	

#### WEST WINDSOR - PLAINSBORO REGIONAL SCHOOL DISTRICT

#### **EXCESS SURPLUS CALCULATION**

#### JUNE 30, 2018

# <u>SECTION 1</u> A. 2% Calculation of Excess Surplus

2017-18 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:	<u>\$ 176,616,290</u> (B)
Transfer from Capital Outlay to Capital Projects Fund	\$ - (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ (B1b)
Transfer from General Fund to SRF for PreK-Regular	<u>\$</u> (B1c)
Transfer from General Fund to SRF for PreK-Inclusion	\$ - (B1d)
Transfer from General Fund to SKF for Frek-inclusion	<u> </u>
Decreased by:	
On-Behalf TPAF Pension, PRM, LTD and Social Security	\$ 21,917,783 (B2a)
Assets Acquired Under Capital Leases	\$ - (B2b)
	<u> </u>
Adjusted 2017-18 General Fund Expenditures [(B) + (B1s) - (B2s)]	<u>\$ 154,698,507</u> (B3)
2% of Adjusted 2017-18 General Fund Expenditures	
[(B3) times .02]	\$ 3,093,970 (B4)
Enter Greater of (B4) or \$250,000	\$ 3,093,970 (B5)
Increased by: Allowable Adjustment*	\$ 1,607,543 (K)
neroused by. Anowable Alajustinent	<u> </u>
Maximum Unassigned/Undesignated - Unreserved Fund Balance [(B5) + (K)]	<u>\$ 4,701,513</u> (M)
<u>SECTION 2</u>	
Total General Fund - Fund Balances at 6-30-18	
(Per CAFR Budgetary Comparison Schedule C-1)	\$ 67,863,923 (C)
Decreased by:	
Assigned Year End Encumbrances	\$ 16,135,836 (C1)
Assigned - Designated for Subsequent Year's-ARRA SEMI	
Expenditures	<u>\$</u> (C2)
Legally Restricted - Excess Surplus - Designated for Subsequent	
Year's Expenditures**	\$ 12,319,878 (C3)
Other Restricted Fund Balances****	\$ 22,568,784 (C4)
Assigned Fund Balance-Unreserved- Designated for Subsequent	
Year's Expenditures	\$ 1,100,000 (C5)
Additional Assigned Fund Balance - Unreserved -	
Designated for Subsequent Year's Expenditures July 1, 2018 - August 1, 2018	<u>\$</u> (C6)
Total Unassigned Fund Balance	
[(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)]	\$ 15,739,425 (U1)
	<u>• 10,107,740</u> (01)

#### WEST WINDSOR - PLAINSBORO REGIONAL SCHOOL DISTRICT

#### EXCESS SURPLUS CALCULATION

#### JUNE 30, 2018

#### SECTION 3

\*

Restricted Fund Balance - Excess Surplus ***	
[(U1)-(M)] IF NEGATIVE ENTER -0-	<u>\$ 11,037,912</u> (E)
<u>Recapitulation of Excess Surplus as of June 30, 2018</u>	
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures **	<u>\$ 12,319,878</u> (C3)
Reserved Excess Surplus *** [(E)]	<u>\$ 11,037,912</u> (E)
Total Excess Surplus [(C3)+(E)]	<u>\$23,357,790</u> (D)
Detail of Allowable Adjustments	
Impact Aid	<u>\$</u> (H)
Sales & Lease-back	<u>\$</u> (I)
Extraordinary Aid	<u>\$ 1,513,806</u> (J1)
Additional Nonpublic School Transportation Aid	<u>\$ 93,737</u> (J2)
Current Year School Bus Advertising Revenue Recognized	\$ (J3)
Family Crisis Transportation Aid	\$ - (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ <u>1,607,543</u> (K)

\*\* This amount represents the June 30, 2017 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.

\*\*\* Amount must agree to the June 30, 2018 CAFR and must agree to Audit Summary Line 90030.

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests \*\*\*\* should be submitted to the Division of Administration and Finance prior to September 30.

#### WEST WINDSOR - PLAINSBORO REGIONAL SCHOOL DISTRICT

#### **EXCESS SURPLUS CALCULATION**

#### JUNE 30, 2018

#### **Detail of Other Restricted Fund Balance**

Statutory restrictions:	
Approved unspent separate proposal	<u>\$</u>
Sale/lease-back reserve	<del>\$</del>
Capital reserve	\$ 20,144,606
Emergency reserve	<u>\$ 1,424,178</u>
Maintenance reserve	\$ 1,000,000
Tuition reserve	<u>\$</u>
School Bus Advertising 50% Fuel Offset-current year	<u>\$</u>
School Bus Advertising 50% Fuel Offset-prior year	<u>\$</u>
Impact Aid General Fund Reserve (Sections 8002 and 8003)	<u>\$                                    </u>
Impact Aid General Fund Reserve (Sections 8007 and 8008)	<u>\$</u>
Other State / government madated reserve	\$
[Other Restricted Fund Balance not noted above]****	<u>\$                                    </u>
Total Other Postriated Fund Palance	\$ 22.568.784 ((

Total Other Restricted Fund Balance

<u>\$ 22,568,784</u> (C4)

#### Audit Recommendations Summary

1. Administrative Practices and Procedures

None

2. Financial Planning. Accounting and Reporting

None

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

None identified in prior year and therefore this section is not applicable.