

**BAYSHORE JOINTURE COMMISSION**

Tinton Falls, New Jersey  
County of Monmouth

**COMPREHENSIVE ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**



**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**OF THE**

**BAYSHORE JOINTURE COMMISSION**

**TINTON FALLS, NEW JERSEY**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

**Prepared by**

**BAYSHORE JOINTURE COMMISSION  
Finance Department**



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**INTRODUCTORY SECTION**

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Bayshore Jointure Commission  
The Shore Center for Students with Autism



December 9, 2019

Honorable President and  
Members of the Board of Directors  
Bayshore Jointure Commission

Dear Board Members:

The Comprehensive Annual Financial Report (CAFR) of the Bayshore Jointure Commission (Commission) for the fiscal year ended June 30, 2019, is hereby submitted. This CAFR includes the Commission's Basic Financial Statement prepared in accordance with Governmental Accounting Standards Board (GASB) Statement 34. Responsibility for both the accuracy of the data and completeness and fairness of the presentation, including all disclosures, rests with the management of the Board of Directors (Board). To the best of our knowledge and belief, the data presented in this report are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the Commission. All disclosures necessary to enable the reader to gain an understanding of the Commission's financial activities have been included.

The Comprehensive Annual Financial Report is presented in four sections: introductory, financial, statistical and single audit. The introductory section includes this transmittal letter, the Commission's organizational chart and a list of principal officials. The financial section includes the independent auditor's report, management's discussion and analysis, the basic financial statements and notes providing an overview of the Commission's financial position and operating results and other schedules. The statistical section includes selected financial information. The Commission is not required to undergo an annual single audit in conformity with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)* or the New Jersey State Treasury Circular Letter 15-08 OMB, *Single Audit Policy for Recipients of Federal Grants, State Grants, and State Aid*.

**REPORTING ENTITY AND ITS SERVICES:** The Bayshore Jointure Commission is an independent reporting entity within the criteria adopted by the GASB as established by NCGA Statement No. 3. All funds and account groups of the Commission are included in this report. The Bayshore Jointure Commission and

the Member Districts constitute the Commission's reporting entity. The Bayshore Jointure Commission, which was established by the State Board of Education upon the recommendation of Education Commissioner Gagliardi on August 1, 2001, included eight Bayshore Districts: Atlantic Highlands, Hazlet, Henry Hudson Regional, Highlands, Keansburg, Keyport, Union Beach and Matawan-Aberdeen Regional. The Jointure was formed as an outgrowth of the Bayshore Consortium, which had been in existence for over 12 years. The Commission provided staff development including SRA training, hosted a Bayshore honors band, transportation, nursing, parent and sibling groups, an autism conference and several other educational services. The Commission relocated to 100 Tornillo Way in July 2010. This program addresses the needs for children on the autism spectrum.

**ECONOMIC CONDITION AND OUTLOOK:** The communities involved in the Jointure Commission share many similarities that are unique to them. The following synopses have been provided by the participating school districts:

### **ATLANTIC HIGHLANDS**

Although Atlantic Highlands is a stable, older, year-round community, we have witnessed a heightened interest in property ownership with property values remaining stable. This is also evidenced in an increase in the ratables and the renovation of the main business district. The appeal of this shoreline community is due in part, to its proximity to Manhattan and the prosperous harbor.

Atlantic Highlands Elementary School continues to provide an exceptional educational experience for all students. The breadth of programs from special education to gifted and talented meets each child's unique needs. The school demonstrates a continuing emphasis on curriculum alignment to the core curriculum content standard in Language Arts Literacy, Reading and Mathematics.

### **HAZLET TOWNSHIP**

Hazlet Township is a suburban community of approximately 22,000 residents located in Monmouth County in the coastal region of central New Jersey. The school community is a preschool through twelfth grade district comprised of almost 2,900 students. Our schools consist of an early child learning center for preschool and kindergarten, three first through fourth grade schools, two schools serving students in grades five and six, one middle school and one high school.

Our entire school community is committed to developing the unique abilities of each child. We strive to inspire our students to achieve personal excellence, as well as to realize his/her full potential. It is our desire that each student will become a lifelong learner and ultimately, a productive citizen of our community, State and Country.

### **District Goals:**

- Academic Excellence
- Highly Effective Professional Staff
- Effective Communication with all Stakeholders

The Hazlet Township School District is also District-wide accredited by the Middle States Association of Colleges and Schools, Commissions on Elementary and Secondary Schools. Currently, we are the only school district in Monmouth County to achieve this prestigious distinction

### **HENRY HUDSON REGIONAL SCHOOL DISTRICT**

The District, located in Monmouth County, is comprised of the towns of Atlantic Highlands and Highlands. These are settled residential communities with limited amounts of industry. Atlantic Highlands is a stable community with few apartments or condominiums. Highlands Borough is also a stable community with seventy-five percent (75%) of the condominiums owner-occupied. Both towns have a large senior citizen population. The Borough of Highlands has developed a Highlands Business Improvement District, which is funded by the business taxpayers.

An increased positive perception of the District in the communities has increased community support.

### **HIGHLANDS**

Highlands Borough, created in 1900 by an Act of the New Jersey Legislature, is in Monmouth County on the Shrewsbury River at the easterly tip of Central New Jersey encompassing .067 square miles. Adjacent to Sandy Hook Bay, Highlands offers magnificent views of the Atlantic Ocean, Sandy Hook, New York City, New York Harbor, and the Verazzano Narrows Bridge. The area of Highlands located along the waterfront is comprised mainly of marinas, restaurants, residences and seasonal homes many of which are being converted into year-round homes. The mountainous areas contain mostly residences, condominiums and hotels; historic Twin Lights, located atop one of the hills of Highlands, is one of the highest points along the Atlantic Coast.

At one time Highlands residents relied solely on the clamming and commercial fishing industries for income. Later, these industries plus numerous restaurants (some of which are the most notable in the State), continue to represent a large share of resident employment. Clamming and fishing, however, are somewhat seasonal and many restaurants have fallen on hard times; accordingly, the economic conditions are relatively unsteady. During the past two decades, improved land and water transportation services have resulted in a "commuter" segment of the population who reside mainly in townhouses and condominiums built during this time. This population does not have school age children.

Today, Highlands is re-establishing the character of the town by promoting its seafood restaurants, ferry service, and water-dependent industries such as commercial, recreation fishing and clamming. In June 1995, after years of planning, the Highlands clam depurification plant was officially opened and has generated significant employment in the area. With regard to revitalizing the Highlands business area, a Commercial Loan and Grant Program, available through the Neighborhood Preservation Program, has assisted commercial property and business operators in financing physical improvements to their businesses, particularly façade improvements.

### **KEANSBURG**

The Keansburg area is beginning to experience increases in their property assessments, which is reflected in their taxing ability. Keansburg School District was designated one of the 31 Abbott Special Needs Districts in the State of New Jersey. State Aid represents approximately 76.5% of their revenues. The socio-economic structure of Keansburg represents low-income households, evident by the free and reduced lunch count which is 71.94% of the student population.

The future outlook for Keansburg School District financing continues to primarily depend upon the ability and the willingness of the Governor and State legislature to provide adequate funding for Special Needs Pre-K through grade 12 education and on the availability of State tax revenues.

### **KEYPORT**

The Keyport School District encompasses the Borough of Keyport located in northern Monmouth County, New Jersey. The Keyport School District received students from Union Beach attend Keyport High School. The Borough of Union Beach is situated on the eastern border of the Borough of Keyport.

The Keyport School District has served the Borough of Keyport since 1871. The Keyport Grammar School was constructed in 1892. The High School was constructed in 1927. In 1937, 1952, and 1966 additions were made to the original building. In 1958, the Keyport Central School was constructed to provide educational opportunities to students in grades K-8. In September 1999, the eighth grade was moved to the high school building because of overcrowding at the Central School. To supplement this building, a new kindergarten room was added to Central School and a new Fitness Center was added to Keyport High School. Currently, the educational needs of the children of Keyport are provided by the Central School and Keyport High School.

The District is governed by a ten-member Board of Education, including a representative from the Borough of Union Beach and a non-voting student representative. Keyport members are elected by the residents of the Borough. The Union Beach representative is appointed by the Union Beach Board of Education. The members serve alternating terms.

### **MATAWAN/ABERDEEN REGIONAL**

The Matawan-Aberdeen Regional School District has an enrollment of approximately 3,700 students. It is comprised of the following K-3 elementary schools: Cliffwood Elementary, Ravine Drive and Strathmore Elementary. Lloyd Road Elementary serves grades 4-5, Matawan Avenue Middle serves grades 6-8 and Matawan Regional High School serves grades 9-12.

The Township of Aberdeen and the Borough of Matawan are in the center of New Jersey, in the northern part of Monmouth County and are halfway between New York and Philadelphia. Within a forty-five-minute drive to the north and the east is Manhattan Borough in New York City. Taking a westerly route, the semi-rural areas of New Jersey is a similar drive away to Philadelphia. These

municipalities are located near one of New Jersey's largest commercial/industrial areas as well as proximity to air, train, highway and public transportation access.

These very stable municipalities are almost completely developed and are primarily residential communities. The Garden State Parkway, which passes directly through the District, provides access to all parts of the State because of its connections with the New Jersey Turnpike. Commercial and mass transit rail services are provided by a station operated by the New Jersey Transit located in the Borough of Matawan.

The Matawan-Aberdeen Regional School District is governed by a nine-member Board of Education and a non-voting student member. Three Board members are elected by Matawan Borough and six by Aberdeen residents. They all serve three-year terms.

### **OCEAN TOWNSHIP**

Ocean Township became a member district in September 2010. The District provides a full range of educational services appropriate to grade levels Pre-K through 12. District enrollment is approximately 3,800. Housing in Ocean Township has been affected by the economy; the real estate market continues to be slowed. There are also an increasing number of homes as seasonal rentals resulting in lower student enrollment. The district operates a high school, and intermediate school and three elementary schools.

### **MIDDLETOWN TOWNSHIP**

Middletown Township with a population of approximately 66,000 residents is the 16<sup>th</sup> largest township in the state. Portions of the original township were taken to form Colts Neck, Hazlet, Atlantic Highlands, Highlands and Keansburg townships.

The Middletown Township Public Schools serve students in pre-kindergarten through 12<sup>th</sup> grade in seventeen public schools, which are comprised of twelve elementary schools, three middle schools and two high schools.

Middletown reflects the area's rich history including dense residential neighborhoods, maritime activities and access to the natural beauty of the Raritan Bayshore coastline.

### **UNION BEACH**

The Union Beach School District services the educational needs of children in grades Pre-K through 8. The district offers a full day Kindergarten program and current enrollment is approximately 600 students in grades Pre-K through 8<sup>th</sup> grade. The Union Beach School district offers a half-day integrated pre-school program for three- and four-year olds who are residents of Union Beach. The program is designed to bring preschoolers, with and without special needs, together in an integrated environment. This educational program continues to achieve high academic, social and emotional benchmarks under the guidance

and tutelage of our experienced faculty and staff. Our school district has recognized the importance of this early learning opportunity and has taken steps to ensure its continued viability for our families.

Our students continue to improve academically. Many of our faculty and staff have advanced degrees. The turnover rate for teachers is extremely small as many of our professional staff stay on for at least ten years or more. Student attendance rate has always been consistent with the state average.

The town of Union Beach is roughly 1 ½ miles and is located along the Raritan Bay. This shore area is nearly fully developed. Presently many first-time buyers are purchasing the smaller shore bungalows and enlarging them in order to take advantage of this town's wonderful location along the water. All in all, the Union Beach School District and Borough are truly hidden gems along the Raritan Bay. We are proud of our many accomplishments. The focus of our efforts continues to be the achievement of the vision set forth by the Board of Education, which commits itself to the academic achievement of all students.

The students and staff of Memorial School are proud of their school and know that strong community support is a key ingredient to the success of any school. We thank the community for its support and look forward to its continued support of our outstanding school.

**MAJOR INITIATIVES:** The Bayshore Jointure Commission employs a guidance counselor, expand the use of behaviorist in connection with outside training for our staff and families, and increased field trips and pre-vocational services. Focus is being placed on expanded vocational services for older students, infused technology and offering all we can for our learners. Lecture programs for parents on topics related to autism and special education are very successful. Management of the school is now handled daily by a principal and vice-principal while central office management is addressed through shared services agreements.

**INTERNAL ACCOUNTING CONTROLS:** Management of the Commission is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the Commission are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles (GAAP).

The internal control structure is designed to provide reasonable but not absolute assurance that these objectives are met. The concept of reasonable assurance recognizes that:

- (1) the cost of a control should not exceed the benefits likely to be derived; and
- (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of State assistance, the Commission also is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with



applicable laws and regulations related to those programs. This internal control structure is also subject to periodic evaluation by Commission management.

The Commission has retained Strauss Esmay Associates to assist in the revision and adoption of the District Policy Manual and Regulations.

A Standard Operating Procedures Manual is maintained by the District.

**BUDGETARY CONTROLS:** In addition to internal accounting controls, the Commission maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget, which is approved and funded by the districts comprising the Jointure Commission. Annual appropriated budgets are adopted for the General and Special Revenue funds. The final budget amount, as amended for the fiscal year, is reflected in the financial section. An encumbrance account system is used to record outstanding purchase commitments on a line item basis.

**ACCOUNTING SYSTEM AND REPORTS:** The Commission's accounting records reflect Generally Accepted Accounting Principles (GAAP), as promulgated by the Governmental Accounting Standards Board (GASB). The accounting system of the Commission is organized on the basis of funds and account groups. These funds and account groups are explained in "Notes to the Financial Statements", Note 1.

**FINANCIAL INFORMATION AT FISCAL YEAR END:** As demonstrated by the various statements and schedules listed in the financial section of this report, the Commission continues to meet its responsibility for sound financial management. Readers should refer to the Management Discussion and Analysis for a summary of the financial statements in relation to the prior.

**CASH MANAGEMENT:** The investment policy of the Jointure Commission is guided in large part by State statute as detailed in "Notes to the Financial Statements", Note 2. The Commission has adopted a cash management plan, which requires it to deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act ("GUDPA"). GUDPA was enacted in 1970 to protect Governmental Units from loss of funds on deposit with a failed banking institution in New Jersey. The law requires governmental units to deposit public funds only in public depositories located in New Jersey, where the funds are secured in accordance with the Act.

**RISK MANAGEMENT:** The Jointure Commission carries various forms of insurance, including but not limited to general liability, automobile liability and comprehensive/collision, hazard and theft insurance on property and contents, fidelity bonds and worker's compensation. A schedule of Insurance Coverage is found in the support schedules.

**OTHER INFORMATION:**

**Independent Audit** – State of New Jersey statutes require an annual audit by independent certified public accountants or registered municipal accounts. The accounting firm of Holman Frenia Allison, P.C. Certified Public Accountants and Consultants was selected by the Bayshore Jointure Commission. The audit was designed to meet the requirements set forth in State statutes and *Government Auditing Standards*. The auditor's reports on the general purpose financial statements and combining and individual fund statements and schedules are included in the financial section of this report.

**ACKNOWLEDGMENTS:** We would like to express our appreciation to the members of the Bayshore Jointure Commission for their concern in providing fiscal accountability to the citizens and taxpayers of the school districts it serves and thereby contributing their full support to the development and maintenance of our financial operation. The preparation of this report could not have been accomplished without the efficient and dedicated services of our financial and accounting staff.

Respectfully submitted,

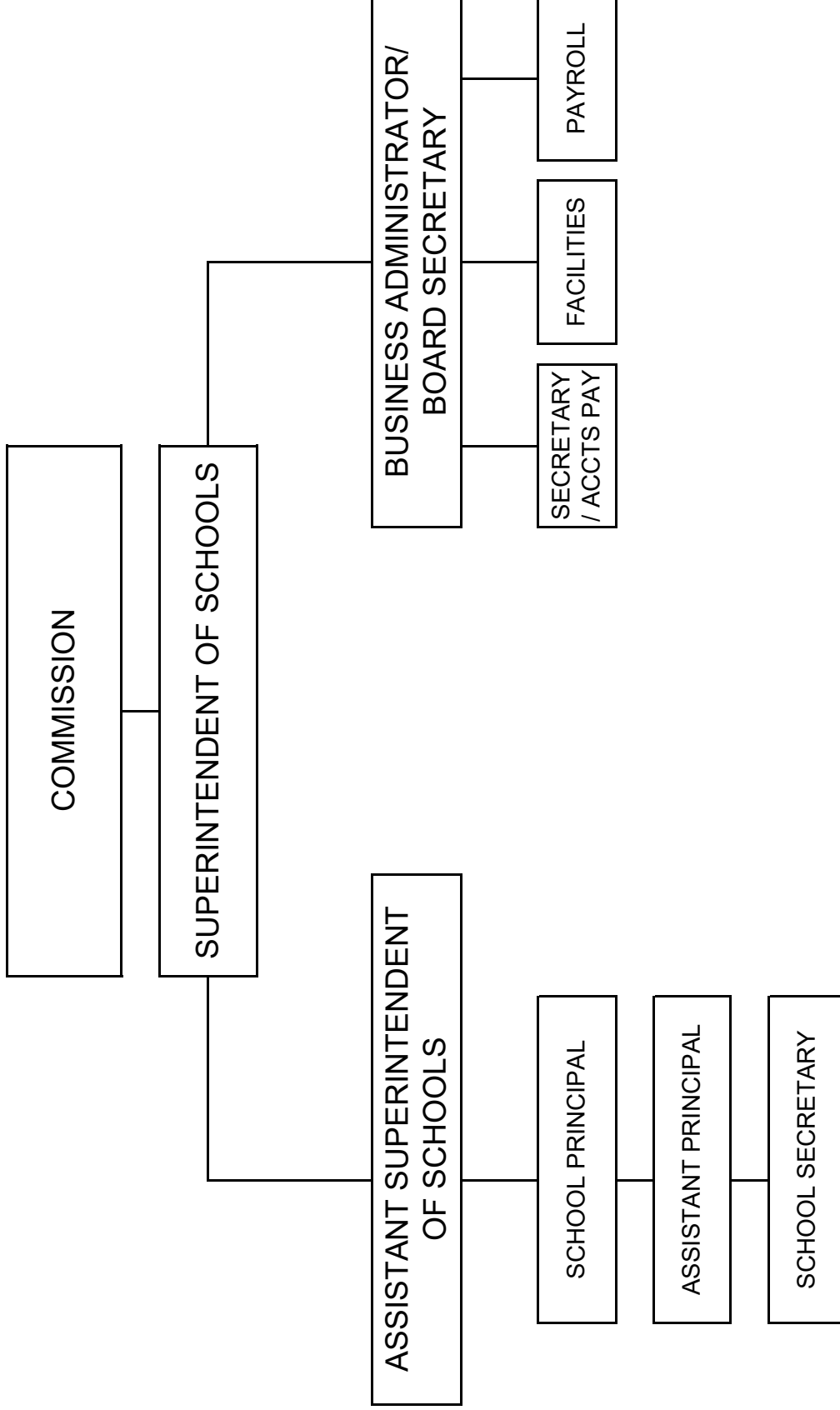


D. Tara Beam  
Acting Superintendent/COO



Mr. Christopher J. Mullins  
School Business Administrator/CEO

# BAYSHORE JOINTURE COMMISSION ORGANIZATIONAL CHART



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**BAYSHORE JOINTURE COMMISSION**  
Tinton Falls, New Jersey

**ROSTER OF OFFICIALS**

**JUNE 30, 2019**

**MEMBERS OF THE BOARD OF EDUCATION**

**TERM EXPIRES**

Mr. Joseph Annibale, President	June 30, 2019
Dr. Lisa Savoia, Vice President	June 30, 2019
Dr. William George	June 30, 2019
Mrs. Janet Walling	June 30, 2019
Mrs. Tara Beams	June 30, 2019
Mr. John Niesz	June 30, 2019
Ms. Jeniffer Zona	June 30, 2019
Mrs. Amanda Lewert	June 30, 2019
Mr. Scott McCue	June 30, 2019

**OTHER OFFICIALS**

Mr. Christopher Rooney, Superintendent  
Mr. Christopher Mullins, Business Administrator/Board Secretary  
Mr. Michael Gross, Attorney

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**BAYSHORE JOINTURE COMMISSION**  
Tinton Falls, New Jersey

**CONSULTANTS AND ADVISORS**

**INSURANCE AGENT**

New Jersey School Boards Association  
Burlington, New Jersey

**AUDIT FIRM**

Holman Frenia Allison, P.C.  
912 Highway 33  
Freehold, New Jersey 07728

**ATTORNEY**

Michael Gross  
Red Bank, New Jersey

**OFFICIAL DEPOSITORY**

Bank of America  
Matawan, New Jersey

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**FINANCIAL SECTION**

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## INDEPENDENT AUDITORS REPORT

Honorable President and Members  
of the Board of Education  
Bayshore Jointure Commission  
County of Monmouth  
Tinton Falls, NJ 07712

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Bayshore Jointure Commission, County of Monmouth, State of New Jersey, as of and for the fiscal year ended, June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States; and audit requirements as prescribed by the, Office of School Finance, Department of Education, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Bayshore Jointure Commission, County of Monmouth, State of New Jersey, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedules related to accounting and reporting for pensions & other post employment benefits, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The introductory section, combining statements and related major fund supporting statements and schedules, and statistical section are presented for purposes of additional analysis, as required by the Division of Administration and Finance, Department of Education, State of New Jersey, and are not a required part of the basic financial statements.

The accompanying combining statements and related major fund supporting statements and schedules, and the schedules of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying combining statements and related major fund supporting statements and schedules and schedules of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2019 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Respectfully Submitted,  
HOLMAN FRENIA ALLISON, P.C.

Jerry W. Conaty  
Certified Public Accountant  
Public School Accountant, No. 2407

December 9, 2019  
Toms River, New Jersey

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**REQUIRED SUPPLEMENTARY INFORMATION - PART I**

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**BAYSHORE JOINTURE COMMISSION  
MONMOUTH COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

**UNAUDITED**

This discussion and analysis of Bayshore Jointure Commission's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for 2019 are as follows:

- ◆ General revenues and special items accounted for \$4,339,821 in revenue or 80.17% of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions accounted for \$1,073,733 or 19.83% of total revenues of \$5,413,554.
- ◆ Total assets of governmental activities increased by \$298,368.
- ◆ The Governmental Activities of the School District had \$5,219,795 in expenses; \$1,073,733 of these expenses were offset by program specific charges for services, grants or contributions. General revenues and special items of \$4,339,821 were adequate to provide for these programs.
- ◆ The General Fund had \$3,226,586 in revenues; \$3,099,756 in expenditures. The General Fund's balance increased \$126,830 over 2018.

**Using this Comprehensive Annual Financial Report (CAFR)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Bayshore Jointure Commission as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole School district, presenting both an aggregate view of the School district's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. In the case of the Bayshore Jointure Commission, the General Fund is by far the most significant fund.

## **Reporting the School District as a Whole**

### **Statement of Net Position and the Statement of Activities**

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School district as a whole looks at all financial transactions and asks the question, “How did we do financially during 2019?” The Statement of Net Position and the Statement of Activities helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account, all of the current year’s revenues and expenses regardless of when cash is received or paid.

These two statements report the School District’s net position and changes in those assets. This change in net position is important because it tells the reader that, for the school district as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not. Non-financial factors include the School District’s student base, current laws in New Jersey restricting revenue growth, facility condition, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District is divided into two distinct kinds of activities:

- ◆ Governmental Activities – All of the School District’s programs and services are reported here including, but not limited to, instruction, support services, operation and maintenance of plant facilities, pupil transportation and extracurricular activities.
- ◆ Business-Type Activities – This service is provided on a charge for goods or services basis to recover all the expense of the goods or services provided. The District does not have any business-type activities.

## **Reporting the School District’s Most Significant Funds**

### **Fund Financial Statements**

The analysis of the School District’s major (all) funds is included in the 2018-19 Comprehensive Annual Financial Report as presented by the School District. Fund financial reports provide detailed information about the School District’s major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District’s most significant funds. The School District’s major governmental funds are the General Fund and Special Revenue Fund.

### **Governmental Funds**

The School District’s activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in the future years. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District’s general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

## The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the School District as a whole.

Table 1 provides a summary comparison of the School District's net position for 2019 and 2018.

**TABLE I - STATEMENT OF NET POSITION**

	June 30, 2019		June 30, 2018	
	Governmental		Governmental	
	Activities	Total	Activities	Total
Current and other assets	\$ 4,028,069	\$ 4,028,069	\$ 3,729,701	\$ 3,729,701
Total assets	4,028,069	4,028,069	3,729,701	3,729,701
Deferred outflow of resources	1,043,597	1,043,597	833,136	833,136
Long-term liabilities	2,099,977	2,099,977	2,051,999	2,051,999
Other liabilities	101,602	101,602	35,000	35,000
Total liabilities	2,201,579	2,201,579	2,086,999	2,086,999
Deferred inflow of resources	1,003,870	1,003,870	803,380	803,380
Unrestricted	1,866,217	1,866,217	1,672,458	1,672,458
	<u>\$ 1,866,217</u>	<u>\$ 1,866,217</u>	<u>\$ 1,672,458</u>	<u>\$ 1,672,458</u>

Table 2 provides a comparison analysis of District-wide changes in net position from fiscal years 2019 and 2018.

**TABLE II – CHANGES IN NET POSITION**

	Governmental Activities		Total	
	2019	2018	2019	2018
	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>
<b>Revenues</b>				
Program Revenue:				
Operating Grants	\$ 1,073,733	\$ 1,362,117	\$ 1,073,733	\$ 1,362,117
General Revenues:				
Tuition	4,290,828	4,735,746	4,290,828	4,735,746
Miscellaneous	48,993	37,343	48,993	37,343
Total Revenues	<u>5,413,554</u>	<u>6,135,206</u>	<u>5,413,554</u>	<u>6,135,206</u>
<b>Expenses</b>				
Instructional Services	2,996,591	3,101,824	2,996,591	3,101,824
Support Services	1,957,586	2,129,073	1,957,586	2,129,073
Special Schools	265,618	259,214	265,618	259,214
Total Expenses	<u>5,219,795</u>	<u>5,490,111</u>	<u>5,219,795</u>	<u>5,490,111</u>
Cancellation of Prior Year Payables	-	13,636	-	13,636
Change in Net Position	<u>\$ 193,759</u>	<u>\$ 658,731</u>	<u>\$ 193,759</u>	<u>\$ 658,731</u>

## Governmental Activities

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. The net cost shows the financial burden that was placed on the School District's taxpayers by each of these functions.

**TABLE III – GOVERNMENTAL ACTIVITIES**

	2019		2018	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
Instruction	\$ 2,996,591	\$ 2,309,372	\$ 3,101,824	\$ 2,267,201
Support Services:				
Pupil & Instructional Staff	813,364	671,957	962,126	749,624
General, School & Business Admin	669,710	553,278	717,931	559,364
Operation & Maintenance of Facilities	422,874	385,875	422,874	329,475
Pupil Transportation	7,433	6,141	26,142	20,368
Other	265,618	219,439	259,214	201,962
Total Expenses	<u>5,175,590</u>	<u>4,146,062</u>	<u>5,490,111</u>	<u>4,127,994</u>

Instruction expenses include activities directly dealing with the teaching of pupils and the interaction between teacher and student, including extracurricular activities.

Pupils and instructional staff include the activities involved with assisting staff with the content and process of teaching to students, including curriculum and staff development.

General administration, school administration and business include expenses associated with administrative and financial supervision of the School District.

Operation and maintenance of facilities activities involve keeping the school grounds, buildings and equipment in an effective working condition.

Curriculum and staff development includes expenses related to planning, research, development and evaluation of support services, as well as the reporting of this information internally and to the public.

Pupil transportation includes activities involved with the conveyance of students to and from school, as well as to and from school activities, as provided by state law.

Other includes Special School expenses and depreciation expense on capital assets.

## The School District's Funds

Information about the School District's major funds is included in the 2018-19 Comprehensive Annual Financial Report as presented by the School District. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and transfers of \$3,229,540, expenditures of \$3,102,710 as demonstrated by the various statements and schedules included in the financial section of this report, the School District continues to meet its responsibility for sound financial management. The following schedule presents a summary of the revenues of the governmental funds for the fiscal year ended June 30, 2019, and the amount and percentage of increases and decreases in relation to prior year revenues.

	<u>Amount</u>	<u>Percent of Total</u>	<u>Increase/ (Decrease) From 17/18</u>	<u>Percent Change</u>
Local Sources	\$ 2,860,026	88.6%	\$ (321,817)	10.1%
State Sources	369,514	11.4%	23,263	6.7%
Total Revenues	<u>\$ 3,229,540</u>	<u>100.0%</u>	<u>\$ (298,554)</u>	<u>10.3%</u>

The decrease in Local Sources is due to a decrease in the number of enrolled students.

The increase in State Sources is due to an increase in on-behalf revenues related TPAF pensions and post-retirement medical contributions.

The following schedule presents a summary of General Fund and Special Revenue Fund expenditures for the fiscal year ended June 30, 2019.

	<u>Amount</u>	<u>Percent of Total</u>	<u>Increase/ (Decrease) From 17/18</u>	<u>Percent Change</u>
Instruction	\$ 828,920	26.7%	\$ 61,707	8.0%
Undistributed Expenditures	2,273,790	73.3%	17,767	0.8%
Total Expenses	<u>\$ 3,102,710</u>	<u>100.0%</u>	<u>\$ 79,474</u>	<u>8.8%</u>

The increase in Current - Instruction is related to an increase in expenditures on salaries, supplies and other services.

The increase in Current - Undistributed Expenditures is attributed to an increase in Student and Instruction Related Services.

## General Fund Budgeting Highlights

The School District's budget is prepared according to New Jersey law, and is based on accounting for certain transactions on a basis of modified accrual and encumbrance accounting. The most significant budgeted fund is the General Fund.

## General Fund Budgeting Highlights (continued)

During the course of the fiscal year 2019, the School District amended its General Fund budget as needed. The School District uses program based budgeting and the budgeting systems are designed to tightly control total program budgets but provide flexibility for program management.

- ◆ Staffing changes based on student needs.
- ◆ Additional costs for student expenses both in regular education and special education.
- ◆ Accounting changes in maintenance and operations.
- ◆ Changes in appropriations to prevent budget overruns.
- ◆ Additional needs for technology and textbooks.

While the School District's final budget for the General Fund anticipated no change in surplus funds, the actual results for the year show a \$126,830 increase in surplus funds as of June 30, 2018.

## Capital Assets

At the end of the fiscal year 2019, the School District had \$0 invested in capital assets.

TABLE IV – CAPITAL ASSETS (NET OF DEPRECIATION) AT JUNE 30, 2019 & 2018

	<u>2019</u>	<u>2018</u>
Vehicles	\$ 0	\$ 0
Machinery and Equipment	<u>0</u>	<u>0</u>
Total	<u>\$ 0</u>	<u>\$ 0</u>

## Debt Administration

At June 30, 2019, the School District had no outstanding debt.

## For the Future

The Bayshore Jointure Commission provides an autistic education program to member and non-member districts throughout the State of New Jersey.

During the budget process in the spring, it was a concern to the Administration and Board of Education how future budgets would be financed and affect our sending districts. Therefore, during the past year and continuing into the present, the Board of Education and Administration have conducted a program review of costs centers in the School District to determine where cost savings may be effectuated.

In conclusion, the Bayshore Jointure Commission has committed itself to financial excellence for many years. In addition, the Commission's system for financial planning, budgeting and internal financial controls is well-regarded. The Commission plans to continue its sound fiscal management to meet the challenge of the future.

### **Contacting the School District's Financial Management**

This financial report is designed to provide member and non-member districts throughout the State of New Jersey with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional information, contact Christopher J. Mullins, School Business Administrator/Board Secretary at Bayshore Jointure Commission, 100 Tornillo Way, Tinton Falls, New Jersey 07712.

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**BASIC FINANCIAL STATEMENTS**

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A. Government-Wide Financial Statements

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**BAYSHORE JOINTURE COMMISSION**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2019**

<b>ASSETS</b>	<b>GOVERNMENTAL ACTIVITIES</b>	<b>JUNE 30, 2019</b>
Cash & Cash Equivalents	\$ 3,873,344	\$ 3,873,344
Receivables - Other, Net (Note 3)	154,725	154,725
	<hr/>	<hr/>
Total Assets	4,028,069	4,028,069
	<hr/>	<hr/>
<b>DEFERRED OUTFLOW OF RESOURCES</b>		
Deferred Outflows Related to Pensions (Note 7)	1,043,597	1,043,597
	<hr/>	<hr/>
Total Deferred Outflow of Resources	1,043,597	1,043,597
	<hr/>	<hr/>
Total Assets and Deferred Outflow of Resources	5,071,666	5,071,666
	<hr/>	<hr/>
<b>LIABILITIES</b>		
PERS Pension Payable	101,602	101,602
Noncurrent Liabilities (Note 6):		
Due Beyond One Year	2,099,977	2,099,977
	<hr/>	<hr/>
Total Liabilities	2,201,579	2,201,579
	<hr/>	<hr/>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred Inflows of Related to Pensions (Note 7)	1,003,870	1,003,870
	<hr/>	<hr/>
Total Deferred Inflows of Resources	1,003,870	1,003,870
	<hr/>	<hr/>
Total Liabilities and Deferred Inflows of Resources	3,205,449	3,205,449
	<hr/>	<hr/>
<b>NET POSITION</b>		
Unrestricted	1,866,217	1,866,217
	<hr/>	<hr/>
Total Net Position	\$ 1,866,217	\$ 1,866,217
	<hr/>	<hr/>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**BAYSHORE JOINTURE COMMISSION  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2019**

	PROGRAM REVENUES			TOTALS	
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS & CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES	JUNE 30, 2019
<b>FUNCTIONS/PROGRAMS</b>					
Governmental Activities:					
Instruction:					
Special Education	\$ 2,980,880	\$ -	\$ 680,840	\$ (2,300,040)	\$ (2,300,040)
Other Special Instruction	4,933	-	2,003	(2,930)	(2,930)
Other Instruction	10,778	-	4,376	(6,402)	(6,402)
Support Services & Undistributed Costs:					
Health Services	114,756	-	19,951	(94,805)	(94,805)
Student & Instruction Related Services	698,608	-	121,456	(577,152)	(577,152)
School Administrative Services	333,291	-	57,944	(275,347)	(275,347)
Other Administrative Services	336,419	-	58,488	(277,931)	(277,931)
Plant Operations & Maintenance	467,079	-	81,204	(385,875)	(385,875)
Pupil Transportation	7,433	-	1,292	(6,141)	(6,141)
Special Schools	265,618	-	46,179	(219,439)	(219,439)
<b>Total Governmental Activities</b>	<b>5,219,795</b>	<b>-</b>	<b>1,073,733</b>	<b>(4,146,062)</b>	<b>(4,146,062)</b>
<b>Total Primary Government</b>	<b>\$ 5,219,795</b>	<b>\$ -</b>	<b>1,073,733</b>	<b>(4,146,062)</b>	<b>(4,146,062)</b>
<b>General Revenues:</b>					
Tuition				4,290,828	4,290,828
Miscellaneous Income				48,993	48,993
<b>Total General Revenues</b>				<b>4,339,821</b>	<b>4,339,821</b>
<b>Change In Net Position</b>				<b>193,759</b>	<b>193,759</b>
<b>Net Position - Beginning</b>				<b>1,672,458</b>	<b>1,672,458</b>
<b>Net Position - Ending</b>				<b>\$ 1,866,217</b>	<b>\$ 1,866,217</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

## B. Fund Financial Statements

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Governmental Funds

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**BAYSHORE JOINTURE COMMISSION  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2019**

	GENERAL FUND	SPECIAL REVENUE FUND	<u>TOTALS</u> JUNE 30, 2019
<b>ASSETS</b>			
Cash & Cash Equivalents	\$ 1,547,591	\$ -	\$ 1,547,591
Accounts Receivable:			
Other	61,200	-	61,200
	\$ 1,608,791	\$ -	\$ 1,608,791
Total Assets	\$ 1,608,791	\$ -	\$ 1,608,791
<b>LIABILITIES &amp; FUND BALANCES</b>			
Liabilities:			
Unearned Revenues	\$ -	\$ -	\$ -
	-	-	-
Total Liabilities	-	-	-
Fund Balances:			
Committed for:			
Other Purposes	24,201	-	24,201
Assigned for:			
Designated for Subsequent Year's Expenditures	268,000	-	268,000
Unassigned	1,316,590	-	1,316,590
	1,608,791	-	1,608,791
Total Fund Balances	1,608,791	-	1,608,791
Total Liabilities & Fund Balances	\$ 1,608,791	\$ -	

Amounts reported for governmental activities in the Statement of Net Position (A-1) are different because:

Accrued Pension contributions for the June 30, 2019 plan year are not paid with current economic resources and are therefore not reported as a liability in the funds, but are included in Accounts Payable in the Government-Wide Statement of Net Position. (101,602)

Deferred outflows and inflows of resources related to pensions are applicable to future reporting periods and therefore are not reported in the funds.

Deferred Outflows related to pensions 1,043,597  
Deferred Inflows related to pensions (1,003,870)

Internal Service Funds are used by the District to charge the cost of the District's personal aides and additional services to the individual funds. The assets and liabilities of the Internal Service Funds are included with Governmental Activities. 2,419,278

Long-term liabilities, including net pension liabilities and compensated absences are not due and payable in the current period and therefore are not reported as liabilities in the funds. (2,099,977)

Net Position of Governmental Activities \$ 1,866,217

The accompanying Notes to the Financial Statements are an integral part of this statement.

**BAYSHORE JOINTURE COMMISSION**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUND TYPES**  
**FOR FISCAL YEAR ENDED JUNE 30, 2019**

	GENERAL FUND	SPECIAL REVENUE FUND	TOTALS <u>JUNE 30,</u> 2019
Revenues:			
Local Sources:			
Tuition	\$ 2,808,079	\$ -	\$ 2,808,079
Miscellaneous	48,993	2,954	51,947
Total Local Sources	<u>2,857,072</u>	<u>2,954</u>	<u>2,860,026</u>
State Sources	369,514	-	369,514
Total Revenues	<u>3,226,586</u>	<u>2,954</u>	<u>3,229,540</u>
Expenditures:			
Current Expense:			
Special Education Instruction	818,239	2,954	821,193
Other Special Instruction	2,426	-	2,426
Other Instruction	5,301	-	5,301
Support Services:			
Health Services	78,498	-	78,498
Student & Instruction Related Services	477,880	-	477,880
Educational Media Services/ School Administrative Services	227,986	-	227,986
Other Administrative Services	230,126	-	230,126
Plant Operations & Maintenance	319,503	-	319,503
Pupil Transportation	5,085	-	5,085
Employee Benefits	753,017	-	753,017
Special Schools	181,695	-	181,695
Total Expenditures	<u>3,099,756</u>	<u>2,954</u>	<u>3,102,710</u>
Excess/(Deficiency) of Revenues Over/(Under) Expenditures	126,830	-	126,830
Fund Balance - July 1	<u>1,481,961</u>	-	<u>1,481,961</u>
Fund Balance - June 30	<u>\$ 1,608,791</u>	<u>\$ -</u>	<u>\$ 1,608,791</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**BAYSHORE JOINTURE COMMISSION  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2019**

Total Net Change in Fund Balances - Governmental Funds	\$ 126,830
Amounts reported for governmental activities in the Statement of Activities (A-2) are different because:	
Governmental funds report School District pension contributions as expenditures. However in the statement of activities, the cost of pension benefits earned is reported as pension expense. This is the amount by which pension benefits earned exceeded the School District's pension contributions in the current period.	(104,223)
In the statement of activities, internal service fund revenue and expenses are reported as a governmental activity. However, they are not included in the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Funds (from B-5)	171,538
In the statement of activities, certain operating expenses, e.g., compensated absences (vacations) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are reported in the amount of financial resources used/(paid). When the earned amount exceeds the paid amount, the difference is a reduction in the reconciliation (-), when the paid amount exceeds the earned amount the difference is an addition to the reconciliation (+).	(386)
Change in Net Position of Governmental Activities	<u><u>\$ 193,759</u></u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

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## Proprietary Funds

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**BAYSHORE JOINTURE COMMISSION**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**JUNE 30, 2019**

ASSETS	GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS		TOTALS
	ADDITIONAL SERVICES	DISTRICT AIDES	JUNE 30, 2019
Current Assets:			
Cash & Cash Equivalents	\$ 547,021	\$ 1,778,732	\$ 2,325,753
Intergovernmental Receivables	51,525	42,000	93,525
Total Current Assets	<u>598,546</u>	<u>1,820,732</u>	<u>2,419,278</u>
Total Assets	<u>598,546</u>	<u>1,820,732</u>	<u>2,419,278</u>
NET POSITION			
Unrestricted	<u>598,546</u>	<u>1,820,732</u>	<u>2,419,278</u>
Total Net Position	<u>\$ 598,546</u>	<u>\$ 1,820,732</u>	<u>\$ 2,419,278</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**BAYSHORE JOINTURE COMMISSION  
 PROPRIETARY FUNDS  
 STATEMENT OF REVENUES, EXPENSES AND  
 CHANGES IN FUND NET POSITION  
 FOR FISCAL YEAR ENDED JUNE 30, 2019**

	GOVERNMENTAL ACTIVITIES		TOTALS
	INTERNAL SERVICE FUNDS		
	ADDITIONAL SERVICES	DISTRICT AIDES	JUNE 30, 2019
Operating Revenues:			
Charges for Services	\$ 140,911	\$ 1,341,838	\$ 1,482,749
Total Operating Revenue	<u>140,911</u>	<u>1,341,838</u>	<u>1,482,749</u>
Operating Expenses:			
Salaries	-	601,888	601,888
Payroll Taxes & Benefits	-	559,331	559,331
Other Purchased Services	116,708	33,284	149,992
Total Operating Expenses	<u>116,708</u>	<u>1,194,503</u>	<u>1,311,211</u>
Change in Net Position	24,203	147,335	171,538
Total Net Position - Beginning	<u>574,343</u>	<u>1,673,397</u>	<u>2,247,740</u>
Total Net Position - Ending	<u>\$ 598,546</u>	<u>\$ 1,820,732</u>	<u>\$ 2,419,278</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**BAYSHORE JOINTURE COMMISSION  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR FISCAL YEAR ENDED JUNE 30, 2019**

	GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS		TOTALS
	ADDITIONAL SERVICES	DISTRICT AIDES	JUNE 30, 2019
Cash Flows From Operating Activities:			
Receipts from Customers	\$ 118,128	\$ 1,383,838	\$ 1,501,966
Payments to Employees	-	(601,888)	(601,888)
Payment to Employee Benefits	-	(559,331)	(559,331)
Payments to Vendors	(116,708)	(33,284)	(149,992)
Net Cash Flows From Operating Activities	1,420	189,335	190,755
Net Change in Cash & Cash Equivalents	1,420	189,335	190,755
Cash & Cash Equivalents, July 1	545,601	1,589,397	2,134,998
Cash & Cash Equivalents, June 30	<u>\$ 547,021</u>	<u>\$ 1,778,732</u>	<u>\$ 2,325,753</u>

**Reconciliation of Operating Income to Net Cash Flows From Operating Activities:**

Operating Income	\$ 24,203	\$ 147,335	\$ 171,538
Adjustments to Reconcile Operating Income to Net Cash Cash Flows Operating Activities:			
Change in Assets & Liabilities:			
(Increase)/Decrease in Accounts Receivable	(22,783)	42,000	19,217
Net Cash Flows From Operating Activities	<u>\$ 1,420</u>	<u>\$ 189,335</u>	<u>\$ 190,755</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

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Fiduciary Fund

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**BAYSHORE JOINTURE COMMISSION  
FIDUCIARY FUNDS  
STATEMENT OF FIDUCIARY NET POSITION  
JUNE 30, 2019**

	AGENCY PAYROLL	TOTALS JUNE 30, 2019
<b>ASSETS</b>		
Cash & Cash Equivalents	\$ 21,593	\$ 21,593
Total Assets	\$ 21,593	\$ 21,593
<b>LIABILITIES</b>		
Payroll Deductions and Withholdings	\$ 21,593	\$ 21,593
Total Liabilities	\$ 21,593	\$ 21,593

The accompanying Notes to the Financial Statements are an integral part of this statement.

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**BAYSHORE JOINTURE COMMISSION**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2019**

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## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies

##### **Basis of Presentation**

The financial statements of the Bayshore Jointure Commission (the “School District”) have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

##### **Reporting Entity**

The Bayshore Jointure Commission was established on August 1, 2001 and consists of nine Bayshore Districts: Atlantic Highlands, Hazlet, Henry Hudson Regional, Highlands, Keansburg, Keyport, Union Beach, Matawan-Aberdeen Regional and Ocean Township (Monmouth County). The Jointure was formed as an outgrowth of the Bayshore Consortium, which had been in existence for over twelve years. The general purpose of the Commission is to provide services for the consortium of school districts comprising it that are more economically and efficiently provided on a collective basis. The Commission has been established pursuant to the laws of the State of New Jersey (NJSA 18A:6, et seq.).

The primary criterion for including activities within the School District’s reporting entity, as set forth in Section 2100 of the GASB *Codification of Governmental Accounting and Financial Reporting Standards*, is whether:

- ◆ the organization is legally separate (can sue or be sued in their own name);
- ◆ the School District holds the corporate powers of the organization;
- ◆ the School District appoints a voting majority of the organization’s board
- ◆ the School District is able to impose its will on the organization;
- ◆ the organization has the potential to impose a financial benefit/burden on the School District
- ◆ there is a fiscal dependency by the organization on the School District.

There were no additional entities required to be included in the reporting entity under the criteria as described above. Furthermore, the School District is not includable in any other reporting entity on the basis of such criteria.

##### **Component Units**

GASB Statement No.14, *The Financial Reporting Entity*, provides guidance that all entities associated with a primary government are potential component units and should be evaluated for inclusion in the financial reporting entity. A primary government is financially accountable not only for the organizations that make up its legal entity but also for legally separate organizations that meet the criteria established by GASB Statement No. 14, as amended by GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, and GASB 61, *The Financial Reporting Entity: Omnis – an Amendment of GASB Statements No. 14 and No. 34*. The School District had no component units as of for the year ended June 30, 2019.

##### **Basis of Accounting, Measurement Focus and Financial Statement Presentation**

The accounts of the School District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### **Basis of Accounting, Measurement Focus and Financial Statement Presentation (continued)**

resources, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

##### **Government-Wide Financial Statements**

The School District's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental for the School District accompanied by a total column. Fiduciary activities of the School District are not included in these statements.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the School District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, including capital assets and long-term liabilities, are included in the Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of the timing of related cash flows. The types of transactions reported as program revenues for the School District are reported in three categories: 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all property taxes.

Certain eliminations have been made to interfund activities, payables, and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated.

##### **Governmental Fund Financial Statements**

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. The School District has presented all major funds that met those qualifications.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheets. (The School District's deferred outflows of resources and deferred inflows of resources are noncurrent.) The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (generally 60 days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the School District, are property tax and intergovernmental revenues. Expenditures are recorded in the accounting period in which the related

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### Governmental Fund Financial Statements (continued)

fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Interest on invested funds is recognized when earned. Intergovernmental revenues that are reimbursements for specific purposes or projects are recognized in the period in which the expenditures are recorded. All other revenue items are considered to be measurable and available only when cash is received by the School District. Transfers between governmental funds are recorded when the related liability is incurred. These transfers do not represent revenues (expenditures) to the School District and are, therefore, reported as other financing sources (uses) in the governmental fund financial statements.

Since the fund level statements are presented using a different measurement focus and basis of accounting than the government-wide statements, a reconciliation is presented on the page following each fund level statement that summarizes the adjustments necessary to convert the fund level statements into the government-wide presentations.

The School District funds outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted resources are available for use, it is the School District's policy to use restricted resources first, then unrestricted resources as they are needed. In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the School District's policy to consider restricted fund balance to have been depleted before any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

The School District reports the following major governmental funds:

**General Fund** - The general fund is the general operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. Included are certain expenditures for vehicles and movable instructional or noninstructional equipment which are classified in the capital outlay sub-fund.

As required by the New Jersey Department of Education the School District includes budgeted capital outlay in this fund. Generally accepted accounting principles as they pertain to governmental entities state that general fund resources may be used to directly finance capital outlays for long-lived improvements as long as the resources in such cases are derived exclusively from unrestricted revenues.

Resources for budgeted capital outlay purposes are normally derived from State of New Jersey Aid, interest earnings and appropriated fund balance. Expenditures are those that result in the acquisition of or additions to capital assets for land, existing buildings, improvements of grounds, construction of buildings, additions to or remodeling of buildings and the purchase of built-in equipment.

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### Governmental Fund Financial Statements (continued)

**Special Revenue Fund** - The special revenue fund is used to account for the proceeds of specific revenue from state and federal government, other than major capital projects, debt service or proprietary funds, and local appropriations that are restricted or committed to expenditures for specified purposes.

##### Proprietary Fund Financial Statements

Proprietary fund financial statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position, and a Statement of Cash Flows for each major proprietary fund and for the non-major funds aggregated. A column representing internal service funds is also presented in these statements. However, internal service funds balances and activities would be combined with the governmental activities in the Government-Wide financial statements.

Proprietary funds are accounted for using the “economic resources” measurement focus and the accrual basis of accounting. Accordingly, all assets, deferred outflows of resources, liabilities (whether current or noncurrent), and deferred inflows of resources are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of the timing of related cash flows.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The School District reports the following major proprietary funds:

**Internal Service Fund** – The Internal Service fund accounts for the financial transactions related to the District Personal Aides and Additional Services of the School District.

##### Fiduciary Fund Financial Statements

Fiduciary fund financial statements include a Statement of Net Position. The School District’s fiduciary funds include Agency and Private-Purpose Trust Funds and, which are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Agency funds are accounted for on a spending or “economic resources” measurement focus and the accrual basis of accounting as are the proprietary funds explained above.

The School District reports the following fiduciary funds:

**Agency Funds** - Agency funds (payroll funds) are assets held by a governmental entity either as trustee or as an agent for other parties and cannot be used to finance the governmental entities own operating programs.

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### **Budgets/Budgetary Control**

Annual appropriated budgets are prepared in the spring of each year for the general, special revenue and debt service funds. The budgets are submitted to the county office. In accordance with P.L.2011 c.202, which became effective January 17, 2012, the School District eliminated the April annual voter referendum on budgets which met the statutory tax levy cap limitations and the board of education members are elected at the November general election. Budgets are prepared using the modified accrual basis of accounting. The legal level of budgetary control is established at line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the minimum chart of accounts referenced in N.J.A.C. 6A:23-2-2(f)1. Transfers of appropriations may be made by School Board resolution at any time during the fiscal year in accordance with N.J.A.C. 6A:23-2-11.

Formal budgetary integration into the accounting system is employed as a management control device during the year. For governmental funds there are no substantial differences between the budgetary basis of accounting and generally accepted accounting principles with the exception of the legally mandated revenue recognition of the one or more June state aid payment for budgetary purposes only and the special revenue fund as noted below. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year-end.

The accounting records of the special revenue fund are maintained on the grant accounting budgetary basis. The grant accounting budgetary basis differs from GAAP in that the grant accounting budgetary basis recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. Sufficient supplemental records are maintained to allow for the presentation of GAAP basis financial reports.

The budget, as detailed on Exhibit C-1 and Exhibit C-2, includes all amendments to the adopted budget, if any.

Exhibit C-3 presents a reconciliation of the general fund revenues and special revenue fund revenues and expenditures from the budgetary basis of accounts as presented in the general fund budgetary comparison schedules and the special revenue fund budgetary comparison schedule to the GAAP basis of accounting as presented in the Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds. Note that the School District does not report encumbrances outstanding at fiscal year-end as expenditures in the general fund since the general fund budget follows modified accrual basis with the exception of the revenue recognition policy for the last state aid payments.

##### **Encumbrances**

Under encumbrance accounting purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances in governmental funds other than the special revenue fund are reported as assigned fund balances at fiscal year-end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services.

Open encumbrances in the special revenue fund for which the School District has received advances are reflected in the balance sheet as a reduction of the accounts receivables or as unearned revenue at fiscal year-end.

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### Encumbrances (continued)

The encumbered appropriation authority carries over into the next fiscal year. An entry will be made at the beginning of the next fiscal year to increase the appropriation reflected in the certified budget by the outstanding encumbrance amount as of the current fiscal year-end.

##### Cash, Cash Equivalents and Investments

Cash and Cash equivalents include petty cash, change funds, cash in banks and all highly liquid investments with a maturity of three months or less at the time of purchase and are stated at cost plus accrued interest. U.S. Treasury and agency obligations and certificates of deposit with maturities of one year or less when purchased are considered cash equivalents and stated at cost.

Investments are stated at fair value in accordance with Governmental Accounting Standards Board (GASB). New Jersey school districts are limited as to the types of investments and types of financial institutions they may invest in. N.J.S.18A:20-37 provides a list of permissible investments that may be purchased by New Jersey school districts.

*N.J.S.A.17:9-41* et. seq. establishes the requirements for the security of deposits of governmental units. The statute requires that no governmental unit shall deposit public funds in a public depository unless such funds are secured in accordance with the Governmental Unit Deposit Protection Act ("GUDPA"). GUDPA was enacted in 1970 to protect governmental units from loss of funds on deposit with a failed banking institution in New Jersey. Public depositories include Savings and Loan institutions, banks (both state and national banks) and savings banks the deposits of which are federally insured. All public depositories must pledge collateral, having a market value at least equal to five percent of the average daily balance of collected public funds, to secure the deposits of governmental units. If a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the full amount of their deposits to the governmental units.

For purposes of the statement of cash flows, the School District considers all highly liquid investments (including restricted assets) with a maturity when purchased of twelve months or less and all local government investment pools to be cash equivalents.

##### Tuition Receivable/Payable

Tuition rates were established by the School District based on estimated costs. The charges are subject to adjustment when the actual costs are determined.

##### Interfund Receivables/Payables

Interfund receivables/payables represent amounts that are owed, other than charges for goods or services rendered to/from a particular fund in the School District and that are due within one year. As previously mentioned, these amounts are eliminated in the governmental and business-type columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are presented as Internal Balances in the Statement of Net Position.



**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 1. Summary of Significant Accounting Policies (continued)**

**Capital Assets**

Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Purchased or constructed assets are recorded at actual cost or estimated historical cost if actual cost is unavailable. Donated capital assets are recorded at estimated fair market value at the date of donation. All reported capital assets except land and construction in progress are depreciated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. The School District does not possess any infrastructure. The School District has established a threshold of \$2,000 for capitalization of depreciable assets.

Capital assets of the School District are depreciated or amortized using the straight-line method over the following estimated useful lives:

Description	Governmental Activities Estimated Lives
Land Improvements	10-20 Years
Buildings and Improvements	10-50 Years
Furniture and Equipment	5-20 Years
Vehicles	5-10 Years

**Compensated Absences**

Compensated absences are those absences for which employees will be paid, such as vacation, sick leave and sabbatical leave. A liability for compensated absences that are attributable to services already rendered, and that are not contingent on a specific event that is outside the control of the School District and its employees, is accrued as the employees earn the rights to the benefits. Compensated absences that relate to future services, or that are contingent on a specific event that is outside the control of the School District and its employees, are accounted for in the period in which such services are rendered or in which such events take place.

The entire compensated absences liability is reported on the government-wide financial statements and proprietary fund financial statements. Compensated absences liability is not recorded in the governmental funds. Instead expenditures are recognized in the governmental funds as payments come due each period, for example, as a result of resignations or retirements.

**Unearned Revenue**

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied and is recorded as a liability until the revenue is both measureable and the School District is eligible to realize the revenue.

**Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, government fund payables and

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### Accrued Liabilities and Long-Term Obligations (continued)

accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are normally expected to be paid with expendable available financial resources.

##### Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumption that affect certain reported amounts reported in the financial statements and accompanying note disclosures. Actual results could differ from those estimates.

##### Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Reimbursements from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

##### Deferred Outflows and Deferred Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future periods and so will not be recognized as an inflow of resources (revenue) until that time.

##### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position of the Public Employees' Retirement System (PERS) and Teacher's Pension and Annuity Fund (TPAF) and additions to/deductions from the PERS's and TPAF's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### Fund Balance

In accordance with Government Accounting Standards Board 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances in the governmental funds financial statements are classified into the following five categories, as defined below:

- Non-spendable – This classification includes amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Non-spendable items are not expected to be converted to cash or are not expected to be converted to cash within the next year.
- Restricted – This classification includes amounts for which constraints have been placed on the use of the resources either externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.
- Committed – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. These amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- Assigned – This classification includes amounts that are constrained by the School District's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Board of Education or through the Board of Education delegating this responsibility to the business administrator through the budgetary process. This classification also includes the remaining positive fund balance for all governmental funds except for the General Fund.
- Unassigned – This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, it is the School District's policy to consider restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, it is the School District's policy to consider amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

##### Net Position

Net position, represents the difference between summation of assets and deferred outflows of resources, and the summation of liabilities and deferred inflows of resources. Net position is classified into the following three components:

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### Net Position (continued)

- Net Investment in Capital Assets – This component represents capital assets, net of accumulated depreciation, net of outstanding balances of borrowings used for acquisition, construction, or improvement of those assets.
- Restricted – This component of net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Unrestricted – This component of net position is reported as unrestricted when it does not meet the criteria of the other two components of net position.

##### Subsequent Events

Management has reviewed and evaluated all events and transactions that occurred between June 30, 2019 and December 9, 2019, the date the financial statements were available for issuance, for possible disclosure and recognition in the financial statements, and no items have come to the attention of the School District that would require disclosure.

##### Impact of Recently Issued Accounting Principles

###### Adopted Accounting Pronouncements

The following GASB Statements became effective for the fiscal year ended June 30, 2019:

Statement No. 83, *Certain Asset Retirement Obligations*. An asset retirement obligation is a legally enforceable liability associated with the retirement of a tangible capital asset. Statement No. 83 establishes guidance for determining the timing and pattern of recognition for liabilities and corresponding deferred outflow of resources related to such obligations. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Implementation of this Statement did not have a material impact of the School District's Financial statements.

Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*. The Governmental Accounting Standards Board (GASB) has issued a new standard with guidance the GASB believes will enhance debt-related disclosures in notes to financial statements, including those addressing direct borrowings and direct placements. The new standard clarifies which liabilities governments should include in their note disclosures related to debt. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Implementation of this Statement did not have a material impact of the School District's Financial statements.

###### Recently Issued Accounting Pronouncements

The GASB has issued the following Statements which will become effective in future fiscal years as shown below:

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 1. Summary of Significant Accounting Policies (continued)

##### Impact of Recently Issued Accounting Principles (continued)

Statement No. 84, *Fiduciary Activities*. The Statement intends to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. To that end, Statement No. 84 establishes criteria for identifying fiduciary activities of all state and local governments and clarifies whether and how business-type activities should report their fiduciary activities. Statement No. 84 is effective for reporting periods beginning after December 15, 2018. Management has not yet determined the potential impact on the School District's financial statements.

Statement No. 87, *Leases*. Statement No. 87 establishes a single approach to accounting for and reporting leases by state and local governments. The GASB based the new standard on the principle that leases are financing of the right to use an underlying asset. Statement No. 87 is effective for reporting periods beginning after December 15, 2019. Management has not yet determined the potential impact on the School District's financial statements.

Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Management does not expect this Statement to have a material impact on the School District's financial statements.

Statement No. 90, *Majority Equity Interests - an amendment of GASB Statements No. 14 and No. 61*. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. Statement No. 90 is effective for reporting periods beginning after December 15, 2018. Management has not yet determined the potential impact on the School District's financial statements.

Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. Statement No. 91 is effective for reporting periods beginning after December 15, 2020. Management has not yet determined the potential impact on the School District's financial statements.

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 2. Deposits and Investments**

**Deposits**

Custodial Credit Risk – Custodial credit risk is the risk that, in the event of a bank failure, the Board’s deposits may not be recovered. Although the Board does not have a formal policy regarding custodial credit risk, NJSA 17:9-41 et seq. requires that the governmental units shall deposit public funds in public depositories protected from loss under the provisions of GUDPA. Under the Act, the first \$250,000.00 of governmental deposits in each insured depository is protected by FDIC. Public fund owned by the Board in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, student activity fund or other funds that may pass to the Board relative to the happening of a future condition. Such funds are shown as Uninsured and Uncollateralized in the schedule below. As of June 30, 2019, the School District’s bank balance of \$3,965,554 was exposed to custodial credit risk as follows:

Insured under FDIC and GUDPA	\$	3,933,814
Uninsured and Uncollateralized		<u>31,740</u>
	\$	<u>3,965,554</u>

**Investments**

The School District had no investments at June 30, 2019.

**Note 3. Accounts Receivable**

Accounts receivable at June 30, 2019 consisted of accounts and intergovernmental grants. All receivables are considered collectible in full due to the stable condition of state and federal programs, the current fiscal year guarantee of federal funds and the budgetary control of New Jersey governmental entities. Accounts receivable in the School District’s governmental and business-type activities as of June 30, 2019, consisted of the following:

<u>Description</u>	<u>Governmental Funds</u>		<u>Total Governmental Activities</u>
	<u>General Fund</u>	<u>Internal Service Funds</u>	
Tuition	\$ 61,200	\$ -	\$ 61,200
Other	-	93,525	93,525
Total	<u>\$ 61,200</u>	<u>\$ 93,525</u>	<u>\$ 154,725</u>

**Note 4. Capital Assets**

The School District had no capital assets at June 30, 2019.

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 5. Interfund Receivables, Payables and Transfers**

There were no individual fund receivables/payables balances at June 30, 2019.

**Note 6. Long-Term Obligations**

During the fiscal year-ended June 30, 2019 the following changes occurred in long-term obligations for the governmental and business-type activities:

	Balance <u>July 1, 2018</u>	<u>Additions</u>	<u>Reductions</u>	Balance <u>June 30, 2019</u>	Balance Due Within <u>One Year</u>
Governmental Activities:					
Compensated Absences	\$ 11,707	\$ 386	\$ -	\$ 12,093	\$ -
Net Pension Liability	2,040,292	47,592	-	2,087,884	-
	<u>\$ 2,051,999</u>	<u>\$ 47,978</u>	<u>\$ -</u>	<u>\$ 2,099,977</u>	<u>\$ -</u>

For governmental activities, compensated absences and net pension liability are liquidated by the general fund.

**Bonds Authorized but not Issued**

As of June 30, 2019, the School District had no bonds authorized but not issued.

**Note 7. Pension Plans**

**A. Public Employees' Retirement System (PERS)**

**Plan Description** - The State of New Jersey, Public Employees' Retirement System (PERS) is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about PERS, please refer to Division's Comprehensive Annual Financial Report (CAFR) which can be found at [www.state.nj.us/treasury/pensions/annrprts.shtml](http://www.state.nj.us/treasury/pensions/annrprts.shtml).

The vesting and benefit provisions are set by *N.J.S.A. 43:15A*. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS.

The following represents the membership tiers for PERS:

<u>Tier</u>	<u>Definition</u>
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 7. Pension Plans (continued)

##### A. Public Employees' Retirement System (PERS) (continued)

retirement benefits of 1/60th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60, tiers 3 and 4 before age 62 with 25 or more years of service credit and tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

**Contributions** - The contribution policy for PERS is set by *N.J.S.A. 15A* and requires contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's pension contribution is based on an actuarially determined amount which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. Funding for noncontributory group insurance benefits is based on actual claims paid. For fiscal year 2019, the State's pension contribution was less than the actuarial determined amount.

The local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and will be adjusted by the rate of return on the actuarial value of assets.

**Pension Liability, Pension Expense and Deferred Outflows/Inflows of Resources** - At June 30, 2019, the School District reported a liability of \$2,087,884 for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability was determined using update procedures to roll forward the total pension liability from an actuarial valuation as of July 1, 2018, to the measurement date of June 30, 2019. The School District's proportion of the net pension liability was based on the School District's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended June 30, 2019. The School District's proportion measured as of June 30, 2019, was .0106040500%, which was an increase of .0018393052% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2019, the School District recognized full accrual pension expense of \$211,784 in the government-wide financial statements. This pension expense was based on the pension plans June 30, 2019 measurement date. At June 30, 2019 the School District reported deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:



**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 7. Pension Plans (continued)**

**A. Public Employees' Retirement System (PERS) (continued)**

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between Expected and Actual Experience	\$ 39,816	\$ 10,766
Changes of Assumptions	344,049	667,594
Net Difference between Projected and Actual Earnings on Pension Plan Investments	-	19,584
Changes in Proportion and Differences between District Contributions and Proportionate Share of Contributions	558,130	305,926
School District Contributions Subsequent to Measurement Date	<u>101,602</u>	<u>-</u>
	<u>\$ 1,043,597</u>	<u>\$ 1,003,870</u>

\$101,602 reported as deferred outflows of resources resulting from school district contributions subsequent to the measurement date is estimated based on unadjusted 2019-2020 total salaries for PERS employees multiplied by an employer pension contribution rate of 13.37%. The payable is due on April 1, 2020 and will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. The other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending <u>Dec 31,</u></b>	<b><u>Amount</u></b>
2019	\$ 185,828
2020	55,101
2021	(58,807)
2022	(151,817)
2023	<u>9,422</u>
	<u>\$ 39,727</u>

The amortization of the above other deferred outflows of resources and deferred inflows of resources related to pensions will be over the following number of years:

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 7. Pension Plans (continued)**

**A. Public Employees' Retirement System (PERS) (continued)**

	<b><u>Deferred Outflow of Resources</u></b>	<b><u>Deferred Inflow of Resources</u></b>
Differences between Expected and Actual Experience		
Year of Pension Plan Deferral:		
June 30, 2014	-	-
June 30, 2015	5.72	-
June 30, 2016	5.57	-
June 30, 2017	5.48	-
June 30, 2018	5.63	-
Changes of Assumptions		
Year of Pension Plan Deferral:		
June 30, 2014	6.44	-
June 30, 2015	5.72	-
June 30, 2016	5.57	-
June 30, 2017	-	5.48
June 30, 2018	-	5.63
Net Difference between Projected and Actual Earnings on Pension Plan Investments		
Year of Pension Plan Deferral:		
June 30, 2014	-	5.00
June 30, 2015	-	5.00
June 30, 2016	5.00	-
June 30, 2017	5.00	-
June 30, 2018	5.00	-
Changes in Proportion and Differences between Contributions and Proportionate Share of Contributions		
Year of Pension Plan Deferral:		
June 30, 2014	6.44	6.44
June 30, 2015	5.72	5.72
June 30, 2016	5.57	5.57
June 30, 2017	5.48	5.48
June 30, 2018	5.63	5.63

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 7. Pension Plans (continued)

##### A. Public Employees' Retirement System (PERS) (continued)

**Actuarial Assumptions** – The collective total pension liability for the June 30, 2019 measurement date was determined by an actuarial valuation as of July 1, 2018, which was rolled forward to June 30, 2019. This actuarial valuation used the following assumptions:

Inflation	2.25%
Salary Increases:	
Through 2026	1.65% - 4.15% Based on Age
Thereafter	2.65% - 5.15% Based on Age
Investment Rate of Return	7.00%
Mortality Rate Table	RP-2000
Period of Actuarial Experience Study upon which Actuarial Assumptions were Based	July 1, 2011 - June 30, 2014

Pre-retirement mortality rates were based on the RP-2000 Employee Preretirement Mortality Table for male and female active participants. For State employees, mortality tables are set back 4 years for males and females. For local employees, mortality tables are set back 2 years for males and 7 years for females. In addition, the tables provide for future improvements in mortality from the base year of 2013 using a generational approach based on the plan actuary's modified MP-2016 projection scale. Post-retirement mortality rate were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (setback 1 year for males and females) for service retirements and beneficiaries of former members and a one-year static projection based on the mortality improvement Scale AA. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from the base year of 2013 using a generational approach based on the plan actuary's modified MP-2016 projection scales. Disability retirement rates used to value disabled retirees were based on the RP-2000 Disabled Mortality Table (set back 3 years for males and set forward 1 year for females).

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2016. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2019) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 7. Pension Plans (continued)**

**A. Public Employees' Retirement System (PERS) (continued)**

asset class included in PERS's target asset allocation as of June 30, 2019 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Risk Mitigation Strategies	5.00%	5.51%
Cash Equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment Grade Credit	10.00%	3.78%
High Yield	2.50%	6.82%
Global Diversified Credit	5.00%	7.10%
Credit Oriented Hedge Funds	1.00%	6.60%
Debt Related Private Equity	2.00%	10.63%
Debt Related Real Estate	1.00%	6.61%
Private Real Asset	2.50%	11.83%
Equity Related Real Estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. Developed Markets Equity	11.50%	9.00%
Emerging Markets Equity	6.50%	11.64%
Buyouts/Venture Capital	8.25%	13.08%
	<u>100.00%</u>	

**Discount Rate** - The discount rate used to measure the total pension liability was 5.66% as of June 30, 2018. The single blended discount rate was based on long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.87% as of June 30, 2018 based on the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipals bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State employer contributed 40% of the actuarially determined contributions and the local employers contributed 100% of their actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2046. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2046 and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

**Sensitivity of the School District's proportionate share of the Net Pension Liability to Changes in the Discount Rate** - The following presents the School District's proportionate share of the net pension liability as of June 30, 2018, calculated using the discount rate of 5.00% as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 7. Pension Plans (continued)**

**A. Public Employees' Retirement System (PERS) (continued)**

	<b>1% Decrease <u>(4.66%)</u></b>	<b>Current Discount Rate <u>(5.66%)</u></b>	<b>1% Increase <u>(6.66%)</u></b>
District's Proportionate Share of the Net Pension Liability	<u>\$ 2,625,274</u>	<u>\$ 2,087,885</u>	<u>\$ 1,637,049</u>

**Additional Information** - The following is a summary of the collective balances of the local group at June 30, 2019 and 2018:

	<u>6/30/2019</u>	<u>6/30/2018</u>
Collective Deferred Outflows of Resources	\$ 4,684,852,302	\$ 5,396,431,801
Collective Deferred Inflows of Resources	\$ 7,646,736,226	\$ 4,672,602,040
Collective Net Pension Liability	\$ 19,689,501,539	\$ 23,278,404,588
School District's portion	0.01060%	0.00876%

**B. Teachers' Pension and Annuity Fund (TPAF)**

**Plan Description** - The State of New Jersey, Teachers' Pension and Annuity Fund (TPAF) is a cost sharing multiple-employer defined benefit pension plan with a special-funding situation, by which the State of New Jersey (the State) is responsible to fund 100% of the employer contributions, excluding any local employer early retirement incentive (ERI) contributions. TPAF is administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about TPAF, please refer to Division's Comprehensive Annual Financial Report (CAFR) which can be found at [www.state.nj.us/treasury/pensions/annrprts.shtml](http://www.state.nj.us/treasury/pensions/annrprts.shtml).

The vesting and benefit provisions are set by N.J.S.A. 18A:66. TPAF provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of TPAF. Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on the contributions. In the case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 7. Pension Plans (continued)

##### B. Teachers' Pension and Annuity Fund (TPAF) (continued)

The following represents the membership tiers for TPAF:

<u>Tier</u>	<u>Definition</u>
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55<sup>th</sup> of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60<sup>th</sup> of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60, tiers 3 and 4 before age 62 with 25 or more years of service credit, and tier 5 before age 65 with 30 or more years of service credit. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the retirement age for his/her respective tier. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

**Contributions** - The contribution policy for TPAF is set by *N.J.S.A 18A:66* and requires contributions by active members and contributing employers. Pursuant to the provisions of Chapter 78, P.L. 2011, the active member contribution rate increased from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years beginning in July 2012. The member contribution rate was 7.2% in State fiscal year 2019. The State's pension contribution is based on an actuarially determined amount which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. Funding for noncontributory group insurance benefits is based on actual claims paid. For fiscal year 2018, the State's pension contribution was less than the actuarial determined amount.

As mentioned previously, the employer contributions for local participating employers are legally required to be funded by the State in accordance with *N.J.S.A 18:66-33*. Therefore, the School District is considered to be in a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the School District does not contribute directly to the plan (except for employer specific financed amounts), there is no net pension liability or deferred outflows or inflows to report in the financial statements of the local participating employers.

**Pension Liability and Pension Expense** - The State's proportionate share of the TPAF net pension liability, attributable to the School District as of June 30, 2018 was \$6,674,637. The School District's proportionate share was \$0.

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018. The State's proportionate share of the net pension liability associated with the District was based on projection of the State's long-term contributions to the pension plan associated with the District relative to the projected contributions by the State associated with all participating school districts, actuarially determined. At June 30, 2018, the State proportionate share of the TPAF net pension liability attributable to the School District was .0104917677%, which was an increase of .0003010034% from its proportion measured as of June 30, 2017.

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 7. Pension Plans (continued)**

**B. Teachers' Pension and Annuity Fund (TPAF) (continued)**

For the fiscal year ended June 30, 2019, the School District recognized \$211,784 in on-behalf pension expense and revenue in the government-wide financial statements, for the State of New Jersey on-behalf TPAF pension contributions. This pension expense and revenue was based on the pension plans June 30, 2018 measurement date.

**Actuarial Assumptions** – The total pension liability for the June 30, 2019 measurement date was determined by an actuarial valuation as of July 1, 2018, which was rolled forward to June 30, 2019. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

Inflation Rate	2.25%
Salary Increases:	
2011-2026	1.55% - 4.55%
Thereafter	2.00% - 5.45%
Investment Rate of Return	7.00%

Pre-retirement, post-retirement and disabled mortality rates were based on the experience of TPAF members reflecting mortality improvement on generational basis based on a 60-year average of Social Security data from 1953 to 2013.

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2012 to June 30, 2015.

**Long-Term Expected Rate of Return** - In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2018) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in TPAF's target asset allocation as of June 30, 2018 are summarized in the following table:

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 7. Pension Plans (continued)**

**B. Teachers' Pension and Annuity Fund (TPAF) (continued)**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Absolute Return/Risk Mitigation	5.00%	5.51%
Cash	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment grade credit	10.00%	3.78%
Public High Yield	2.50%	6.82%
Global Diversified Credit	5.00%	7.10%
Credit Oriented Hedge Funds	1.00%	6.60%
Debt Related Private Equity	2.00%	10.63%
Debt Related Real Estate	1.00%	6.61%
Private Real Asset	2.50%	11.83%
Equity Related Real Estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. Developed Markets Equity	11.50%	9.00%
Emerging Markets Equity	6.50%	11.64%
Buyouts/Venture Capital	8.25%	13.08%
	<u>100.00%</u>	

**Discount Rate** - The discount rate used to measure the total pension liability was 4.86% as of June 30, 2018. The single blended discount rate was based on long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.87% as of June 30, 2018, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipals bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State contributed 40% of the actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2040. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2040, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

**Sensitivity of the School District's proportionate share of the Net Pension Liability to Changes in the Discount Rate** – As previously mentioned, TPAF has a special funding situation where the State pays 100% of the School District's annual required contribution. The following represents the State's proportionate share of the net pension liability, attributable to the School District calculated using the discount rate of 4.86% as well as what the State's proportionate share of the net pension liability, attributable to the School District's would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:



**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 7. Pension Plans (Continued)**

**B. Teachers' Pension and Annuity Fund (TPAF) (continued)**

	<b>At 1% Decrease <u>(3.86%)</u></b>	<b>At Current Discount Rate <u>(4.86%)</u></b>	<b>At 1% Increase <u>(5.86%)</u></b>
State of New Jersey's Proportionate Share of Net Pension Liability associated with the School District	\$ 7,889,294	\$ 6,674,637	\$ 5,667,716

**Pension Plan Fiduciary Net Position** - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teachers Pension and Annuity Fund (TPAF) and additions to/deductions from the TPAF's fiduciary net position have been determined on the same basis as they are reported by the TPAF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**C. Defined Contribution Retirement Plan (DCRP)**

**Plan Description** - The Defined Contribution Retirement Program (DCRP) was established July 1, 2007, under the provisions of N.J.S.A. 43:15C-1 et seq. The DCRP provides eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage.

Individuals eligible for membership in the DCRP include:

- State or local officials who are elected or appointed on or after July 1, 2007;
- Employees enrolled in the Public Employees' Retirement System (PERS) or Teachers' Pension and Annuity Fund (TPAF) on or after July 1, 2007, who earn salary in excess of established "maximum compensation" limits;
- Employees enrolled in the Police and Firemen's Retirement System (PFRS) or State Police Retirement System (SPRS) after May 21, 2010, who earn salary in excess of established "maximum compensation" limits;
- Employees otherwise eligible to enroll in the PERS or TPAF on or after November 2, 2008, who do not earn the minimum annual salary for PERS or TPAF Tier 3 enrollment but who earn salary of at least \$5,000 annually. The minimum salary in 2017 is \$8,300 and is subject to adjustment in future years.
- Employees otherwise eligible to enroll in the PERS or TPAF after May 21, 2010, who do not work the minimum number of hours per week required for PERS or TPAF Tier 4 or Tier 5 enrollment but who earn salary of at least \$5,000 annually. The minimum number is 35 hours per week for State employees, or 32 hours per week for local government or local education employees.

**Contributions** - The contribution policy is set by N.J.S.A. 43:15C-3 and requires active members and contribution employers. When enrolled in the DCRP, members are required to contribute 5.5% of their base salary to a tax-deferred investment account established with Prudential Financial, which jointly administers the DCRP investments with the Division of Pension and Benefits. Member contributions are matched by a 3% contribution from the School District.

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019 (Continued)

#### Note 8. Other Post-Retirement Benefits

##### General Information about the OPEB Plan

The State of New Jersey reports a liability as a result of its statutory requirements to pay other postemployment (health) benefits for State Health Benefit Local Education Retired Employees Plan. The State Health Benefit Local Education Retired Employees Plan is a multiple-employer defined benefit OPEB plan that is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions. The State Health Benefit Local Education Retired Employees Plan provides medical, prescription drug, and Medicare Part B reimbursement to retirees and their covered dependents of local education employers.

The employer contributions for the participating local education employers are legally required to be funded by the State of New Jersey in accordance with N.J.S.A 52:14-17.32f. According to N.J.S.A 52:14- 17.32f, the State provides employer-paid coverage to employees who retire from a board of education or county college with 25 years or more of service credit in, or retires on a disability pension from, one or more of the following plans: the Teachers' Pension and Annuity Fund (TPAF), the Public Employees' Retirement System (PERS), the Police and Firemen Retirement System (PFRS), or the Alternate Benefit Program (ABP). Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

The total nonemployer OPEB liability does not include certain other postemployment benefit obligations that are provided by the local education employers. The reporting of these benefits are the responsibility of the individual local education employers.

##### Basis of Presentation

The Schedule presents the State of New Jersey's obligation under NJSA 52:14-17.32f. The Schedule does not purport to be a complete presentation of the financial position or changes in financial position of the State Health Benefit Local Education Retired Employees Plan or the State of New Jersey. The accompanying Schedule was prepared in accordance with U.S. generally accepted accounting principles. Such preparation requires management of the State of New Jersey to make a number of estimates and assumptions relating to the reported amounts. Due to the inherent nature of these estimates, actual results could differ from those estimates.

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019 (Continued)**

**Note 8. Other Post-Retirement Benefits (continued)**

**Total Nonemployer OPEB Liability**

The total nonemployer OPEB liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017, which was rolled forward to June 30, 2018. The total nonemployer OPEB liability as of June 30, 2016 was determined by an actuarial valuation as of June 30, 2017. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

<b>Inflation Rate</b>	2.50%		
	<u>TPAF/ABP</u>	<u>PERS</u>	<u>PFRS</u>
Salary Increases:			
Through 2026	1.55 - 4.55% based on years of service	2.15 - 4.15% based on age	2.10 - 8.98% based on age
Thereafter	2.00 - 5.45% based on years of service	3.15 - 5.15% based on age	3.10 - 9.98% based on age

Preretirement mortality rates were based on the RP-2014 Headcount-Weighted Healthy Employee Male/Female mortality table with fully generational mortality improvement projections from the central year using the MP-2017 scale. Postretirement mortality rates were based on the RP-2014 Headcount- Weighted Healthy Annuitant Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale. Disability mortality was based on the RP-2014 Headcount- Weighted Disabled Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of actuarial experience studies for the periods July 1, 2012 – June 30, 2015, July 1, 2011 – June 30, 2014, and July 1, 2010 – June 30, 2013 for TPAF, PFRS and PERS, respectively.

**OPEB Obligation and OPEB Expense** - The State’s proportionate share of the total Other Post Employment Benefits Obligations, attributable to the School District as of June 30, 2018 was \$3,109,028.00. The School District’s proportionate share was \$0.

The OPEB Obligation was measured as of June 30, 2018, and the total OPEB Obligation used to calculate the OPEB Obligation was determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018. The State’s proportionate share of the OPEB Obligation associated with the District was based on projection of the State’s long-term contributions to the OPEB plan associated with the District relative to the projected contributions by the State associated with all participating school districts, actuarially determined. At June 30, 2018, the State proportionate share of the OPEB Obligation attributable to the School District was 0.00674251103035517%, which was an decrease of 0.0001953431300873% from its proportion measured as of June 30, 2017.

For the fiscal year ended June 30, 2019, the State of New Jersey recognized an OPEB expense in the amount of \$597,188.00 for the State’s proportionate share of the OPEB expense attributable to the School District. This OPEB expense was based on the OPEB plans June 30, 2018 measurement date.

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019 (Continued)**

**Note 8. Other Post-Retirement Benefits (continued)**

**Health Care Trend Assumptions**

For pre-Medicare preferred provider organization (PPO) medical benefits, this amount initially is 5.8% and decreases to a 5.0% long-term trend rate after eight years. For self-insured post-65 PPO medical benefits, the trend rate is 4.5%. For prescription drug benefits, the initial trend rate is 8.0% decreasing to a 5.0% long-term trend rate after seven years. For the Medicare Part B reimbursement, the trend rate is 5.0%. The Medicare Advantage trend rate is 4.5% and will continue in all future years.

**Discount Rate**

The discount rate for June 30, 2018 was 3.87%. This represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

**Sensitivity of Total Nonemployer OPEB Liability to changes in discount rate:**

The following presents the total nonemployer OPEB liability as of June 30, 2018, calculated using the discount rate as disclosed above as well as what the total nonemployer OPEB liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	<b>June 30, 2018</b>		
	At 1% Decrease (2.87%)	At Discount Rate (3.87%)	At 1% Increase (4.87%)
State of New Jersey's Proportionate Share of Total OPEB Obligations Associated with the School District	\$ 3,675,503.99	\$ 3,109,028.00	\$ 2,658,738.09
State of New Jersey's Total Nonemployer OPEB Liability	\$ 54,512,391,175.00	\$ 46,110,832,982.00	\$ 39,432,461,816.00

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019 (Continued)**

**Note 8. Other Post-Retirement Benefits (continued)**

**Sensitivity of Total Nonemployer OPEB Liability to changes in the healthcare trend rate:**

The following presents the total nonemployer OPEB liability as of June 30, 2018, calculated using the healthcare trend rate as disclosed above as well as what the total nonemployer OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	<b>June 30, 2018</b>		
	1% Decrease	Healthcare Cost Trend Rate *	1% Increase
State of New Jersey's Proportionate Share of Total OPEB Obligations Associated with the School District	\$ 2,569,792.72	\$ 3,109,028.00	\$ 3,822,187.30
State of New Jersey's Total Nonemployer OPEB Liability	\$ 38,113,289,045.00	\$ 46,110,832,982.00	\$ 56,687,891,003.00

**Additional Information**

Collective balances of the Local Group at June 30, 2018 are as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Change in Proportion Differences Between Expected & Actual Experience	\$ 1,377,313,892.00	\$ (1,377,313,892.00)
Change in Assumptions	-	(4,476,086,167.00)
Change in Assumptions	-	(10,335,978,867.00)
Contributions Made in Fiscal Year Year Ending 2019 After June 30, 2018 Measurement Date **	-	-
	<u>\$ 1,377,313,892.00</u>	<u>\$ (16,189,378,926.00)</u>

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019 (Continued)**

**Note 8. Other Post-Retirement Benefits (continued)**

**Additional Information (continued):**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,	
2019	(1,825,218,593)
2020	(1,825,218,593)
2021	(1,825,218,593)
2022	(1,825,218,593)
2023	(1,825,218,593)
Thereafter	<u>(5,685,972,069)</u>
	<u>\$ (14,812,065,034)</u>

\*\* Employer Contributions made after June 30, 2019 are reported as a deferred outflow of resources, but are not amortized in expense.

**Plan Membership**

At June 30, 2017, the Program membership consisted of the following:

	<u>June 30, 2017</u>
Active Plan Members	217,131
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	<u>145,050</u>
	<u><u>362,181</u></u>

**Changes in the Total OPEB Liability**

The change in the State's Total OPEB liability for the fiscal year ended June 30, 2019 (measurement date June 30, 2018) is as follows:

<b>Total OPEB Liability</b>	
Service Cost	\$ 1,984,642,729.00
Interest Cost	1,970,236,232.00
Difference Between Expected & Actual Experience	(5,002,065,740.00)
Changes of Assumptions	(5,291,448,855.00)
Contributions: Member	42,614,005.00
Gross Benefit Payments	<u>(1,232,987,247.00)</u>
Net Change in Total OPEB Liability	(7,529,008,876.00)
Total OPEB Liability (Beginning)	<u>53,639,841,858.00</u>
Total OPEB Liability (Ending)	<u>\$ 46,110,832,982.00</u>
Total Covered Employee Payroll	13,640,275,833.00
Net OPEB Liability as a Percentage of Payroll	338%

**Note 9. On-Behalf Payments for Fringe Benefits and Salaries**

As previously mentioned, the School District receives on-behalf payments from the State of New Jersey for normal costs and post-retirement medical costs related to the Teachers' Pension and Annuity Fund (TPAF) pension plan. The School District is not legally responsible for these contributions. The on-behalf payments are recorded as revenues and expenditures in the government-wide and general fund financial statements. For the fiscal year ended June 30, 2019, the on-behalf payments for pension, post-retirement medical costs, and long-term disability were \$196,087, \$88,945 and \$718, respectively.

## BAYSHORE JOINTURE COMMISSION

### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### Note 10. Risk Management

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

**Property and Liability Insurance** – The School District maintains commercial insurance coverage for property, liability, student accident and surety bonds. A complete schedule of insurance coverage can be found in the Statistical Section of this Comprehensive Annual Financial Report.

#### Note 11. Contingencies

**State and Federal Grantor Agencies** - The School District participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies; therefore, to the extent that the School District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2019 may be impaired. In the opinion of the School District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provisions have been recorded in the accompanying combined financial statements for such contingencies.

**Litigation** – The School District is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the School Districts' attorney that resolution of these matters will not have a material adverse effect on the financial condition of the School District.

**Economic Dependency** – The School District receives a substantial amount of its support from local and state governments. A significant reduction in the level of support, if this were to occur, could have an effect on the School District's programs and activities.

#### Note 12. Compensated Absences

The School District accounts for compensated absences (e.g., unused vacation, sick leave) as directed by Governmental Accounting Standards Board Statement No. 16 (GASB 16), "Accounting for Compensated Absences". A liability for compensated absences attributable to services already rendered and not contingent on a specific event that is outside the control of the employer and employee is accrued as employees earn the rights to the benefits.

School District employees are granted varying amount of vacation and sick leave in accordance with the School District's personnel policies. Upon termination, employees are paid for accrued vacation. The School District policy permits employees to accumulate unused sick leave and carry forward the full amount to subsequent years. Upon retirement employees shall be paid by the School District for the unused sick leave in accordance with School Districts' agreements with the various employee unions.

The liability for vested compensated absences of the governmental fund types is recorded in the Statement of Net Position. At June 30, 2019, the liability for compensated absences reported on the government-wide Statement of Net Position was \$12,093. As of June 30, 2019 there was no liability for compensated absences in proprietary fund types.

**BAYSHORE JOINTURE COMMISSION**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2019**

**Note 13. Commitments**

The School District has contractual commitments at June 30, 2019 to various vendors, which are recorded in the general fund as committed to other purposes in the amount of \$24,201.

**Note 14. Fund Balances**

**General Fund** – Of the \$1,608,791 General Fund fund balance at June 30, 2019, \$24,201 has been committed to other purposes, \$268,000 has been assigned – designated for subsequent year's expenditures, and \$1,316,590 has been unassigned.

**Internal Service Fund** – Of the \$2,419,278 Internal Service Fund fund balance at June 30, 2019, \$2,419,728 is unrestricted.



**REQUIRED SUPPLEMENTARY INFORMATION - PART II**

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### C. Budgetary Comparison Schedules

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**BAYSHORE JOINTURE COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

	ACCOUNT NUMBER	JUNE 30, 2019			ACTUAL	POSITIVE/ (NEGATIVE) FINAL TO ACTUAL
		ORIGINAL BUDGET	BUDGET TRANSFERS	FINAL BUDGET		
<b>Revenues:</b>						
<b>Local Sources:</b>						
Tuition	10-1300-000-000	\$ 3,063,000	\$ -	\$ 3,063,000	2,808,079	\$ (254,921)
Miscellaneous	10-1000-000-000	-	-	-	48,993	48,993
<b>Total Local Sources</b>		<b>3,063,000</b>	<b>-</b>	<b>3,063,000</b>	<b>2,857,072</b>	<b>(205,928)</b>
<b>State Sources:</b>						
<b>Nonbudgeted:</b>						
<b>On-Behalf TPAF:</b>						
Post-Retirement Medical Contributions		-	-	-	88,945	88,945
Normal Pension Contributions		-	-	-	196,087	196,087
Long-Term Disability Insurance		-	-	-	718	718
Reimbursed TPAF Social Security		-	-	-	83,764	83,764
<b>Total State Sources</b>		<b>-</b>	<b>-</b>	<b>-</b>	<b>369,514</b>	<b>369,514</b>
<b>Total Revenues</b>		<b>3,063,000</b>	<b>-</b>	<b>3,063,000</b>	<b>3,226,586</b>	<b>163,586</b>
<b>Expenditures:</b>						
<b>Current Expense:</b>						
<b>Autism:</b>						
Salaries of Teachers	11-214-100-101	835,420	612	836,032	734,948	101,084
Other Salaries for Instruction	11-214-100-106	107,500	(7,000)	100,500	26,722	73,778
Purchased Professional - Educational Services	11-214-100-320	21,178	-	21,178	-	21,178
Purchased Technical Services	11-214-100-340	500	-	500	-	500
General Supplies	11-214-100-610	26,750	-	26,750	24,924	1,826
Textbooks	11-214-100-640	13,700	(12)	13,688	12,489	1,199
Other Objects	11-214-100-891	11,000	10,013	21,013	19,156	1,857
<b>Total Autism</b>		<b>1,016,048</b>	<b>3,613</b>	<b>1,019,661</b>	<b>818,239</b>	<b>201,422</b>
<b>Total Special Education</b>		<b>1,016,048</b>	<b>3,613</b>	<b>1,019,661</b>	<b>818,239</b>	<b>201,422</b>
<b>Vocational Programs - Local - Instruction:</b>						
General Supplies	11-301-100-610	2,500	-	2,500	2,426	74
<b>Total Vocational Programs - Local - Instruction</b>		<b>2,500</b>	<b>-</b>	<b>2,500</b>	<b>2,426</b>	<b>74</b>
<b>School Sponsored Cocurricular Activities:</b>						
Supplies and Materials	11-401-100-600	5,500	-	5,500	5,301	199
<b>Total School Sponsored Cocurricular - Activities</b>		<b>5,500</b>	<b>-</b>	<b>5,500</b>	<b>5,301</b>	<b>199</b>
<b>Total - Instruction</b>		<b>1,024,048</b>	<b>3,613</b>	<b>1,027,661</b>	<b>825,966</b>	<b>201,695</b>
<b>Undistributed Expenditures</b>						
<b>Health Services:</b>						
Salaries	11-000-213-100	33,205	18,400	51,605	51,605	-
Purchased Professional & Technical Services	11-000-213-300	12,000	14,119	26,119	25,512	607
Supplies and Materials	11-000-213-600	2,500	(1,119)	1,381	1,381	-
<b>Total Health Services</b>		<b>47,705</b>	<b>31,400</b>	<b>79,105</b>	<b>78,498</b>	<b>607</b>

**BAYSHORE JOINTURE COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

	ACCOUNT NUMBER	JUNE 30, 2019			ACTUAL	POSITIVE/ (NEGATIVE) FINAL TO ACTUAL
		ORIGINAL BUDGET	BUDGET TRANSFERS	FINAL BUDGET		
Other Support Services - Students - Related Services:						
Salaries	11-000-216-100	169,240	(18,481)	150,759	150,604	155
Purchased Professional - Educational Services	11-000-216-320	210,000	(25,000)	185,000	140,317	44,683
Supplies and Materials	11-000-216-600	3,500	-	3,500	3,360	140
<b>Total Other Support Services - Students - Related Services</b>		<b>382,740</b>	<b>(43,481)</b>	<b>339,259</b>	<b>294,281</b>	<b>44,978</b>
Other Support Services - Guidance - Extraordinary Services:						
Salaries	11-000-217-100	72,729	-	72,729	70,512	2,217
<b>Total Other Support Services - Students - Extraordinary Services</b>		<b>72,729</b>	<b>-</b>	<b>72,729</b>	<b>70,512</b>	<b>2,217</b>
Other Support Services - Students - Regular:						
Salaries of Other Professional Staff	11-000-218-104	40,000	-	40,000	36,505	3,495
<b>Total Other Support Services - Students - Regular</b>		<b>40,000</b>	<b>-</b>	<b>40,000</b>	<b>36,505</b>	<b>3,495</b>
Instructional Staff Training Services:						
Purchased Professional - Educational Services	11-000-223-320	80,000	-	80,000	73,800	6,200
Other Purchased Services	11-000-223-500	4,000	-	4,000	2,782	1,218
<b>Total Instructional Staff Training Services</b>		<b>84,000</b>	<b>-</b>	<b>84,000</b>	<b>76,582</b>	<b>7,418</b>
Support Services General Administration:						
Salaries	11-000-230-100	46,000	1,744	47,744	47,744	-
Legal Services	11-000-230-331	20,000	-	20,000	8,540	11,460
Audit Services	11-000-230-332	15,000	(544)	14,456	12,599	1,857
Other Purchased Professional Services	11-000-230-339	31,000	-	31,000	6,485	24,515
Purchased Technical Services	11-000-230-340	7,000	-	7,000	6,252	748
Other Purchased Services	11-000-230-500	4,000	1,044	5,044	4,604	440
Postage	11-000-230-530	2,500	-	2,500	1,834	666
Travel and Fees	11-000-230-580	1,500	-	1,500	898	602
Other Purchased Services (400-500 Series)	11-000-230-590	10,000	(1,500)	8,500	7,560	940
Miscellaneous Expenditures	11-000-230-890	1,000	-	1,000	232	768
BOE Membership Dues & Fees	11-000-230-895	1,600	-	1,600	18	1,582
<b>Total Support Services General Administration</b>		<b>139,600</b>	<b>744</b>	<b>140,344</b>	<b>96,766</b>	<b>43,578</b>
Support Services School Administration:						
Salaries of Principals & Assistant Principals	11-000-240-103	226,327	(17,790)	208,537	187,458	21,079
Salaries of Secretarial & Clerical Assistants	11-000-240-105	34,421	-	34,421	34,420	1
Travel and Fees	11-000-240-580	-	-	-	-	-
Supplies and Materials	11-000-240-600	4,500	-	4,500	4,213	287
Other Objects	11-000-240-800	1,000	-	1,000	255	745
Dues	11-000-240-890	1,850	-	1,850	1,640	210
<b>Total Support Services School Administration</b>		<b>268,098</b>	<b>(17,790)</b>	<b>250,308</b>	<b>227,986</b>	<b>22,322</b>

**BAYSHORE JOINTURE COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

ACCOUNT NUMBER	JUNE 30, 2019				POSITIVE/ (NEGATIVE) FINAL TO ACTUAL	
	ORIGINAL BUDGET	BUDGET TRANSFERS	FINAL BUDGET	ACTUAL		
Central Services:						
Purchased Technical Services	11-000-251-340	67,000	-	67,000	64,250	2,750
Supplies and Materials	11-000-251-600	2,000	-	2,000	1,399	601
Miscellaneous Expenditures	11-000-251-890	2,000	-	2,000	686	1,314
Total Central Services		71,000	-	71,000	66,335	4,665
Administration Information Technology:						
Purchased Technical Services	11-000-252-340	30,000	-	30,000	21,765	8,235
Supplies and Materials	11-000-252-600	37,649	20,771	58,420	45,260	13,160
Total Administration Information Technology		67,649	20,771	88,420	67,025	21,395
Other Operation & Maintenance of Plant:						
Cleaning, Repair & Maintenance Services	11-000-262-420	1,000	7,000	8,000	989	7,011
Rental of Land & Building	11-000-262-441	300,000	4,740	304,740	304,740	-
Insurance	11-000-262-520	8,000	(4,041)	3,959	3,959	-
General Supplies	11-000-262-610	12,000	-	12,000	9,815	2,185
Total Other Operation & Maintenance of Plant		321,000	7,699	328,699	319,503	9,196
Student Transportation Services:						
Contracted Services (Other Than Between Home & School) - Vendors	11-000-270-512	22,000	-	22,000	5,085	16,915
Total Student Transportation Services		22,000	-	22,000	5,085	16,915
Unallocated Benefits - Employee Benefits:						
Group Insurance	11-000-291-210	25,000	-	25,000	14,043	10,957
Social Security	11-000-291-220	25,000	-	25,000	17,793	7,207
Other Retirement Contributions - PERS	11-000-291-241	35,000	-	35,000	35,000	-
Unemployment Compensation	11-000-291-250	30,000	(5,500)	24,500	12,403	12,097
Workmen's Compensation	11-000-291-260	20,000	8,450	28,450	28,450	-
Health Benefits	11-000-291-270	350,000	-	350,000	260,215	89,785
Tuition Reimbursements	11-000-291-280	16,000	(2,910)	13,090	3,000	10,090
Other Employee Benefits	11-000-291-290	9,000	5,500	14,500	12,599	1,901
Total Unallocated Benefits		510,000	5,540	515,540	383,503	132,037
Nonbudgeted:						
On-Behalf TPAF:						
Post-Retirement Medical Contributions		-	-	-	88,945	(88,945)
Normal Pension Contributions		-	-	-	196,087	(196,087)
Long-Term Disability Insurance		-	-	-	718	(718)
Reimbursed TPAF Social Security		-	-	-	83,764	(83,764)
Total Undistributed Expenditures		2,026,521	4,883	2,031,404	2,092,095	(60,691)
Total Expenditures - Current Expense		3,050,569	8,496	3,059,065	2,918,061	141,004

**BAYSHORE JOINTURE COMMISSION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

	ACCOUNT NUMBER	JUNE 30, 2019			ACTUAL	POSITIVE/ (NEGATIVE) FINAL TO ACTUAL
		ORIGINAL BUDGET	BUDGET TRANSFERS	FINAL BUDGET		
Special Schools						
Summer School - Instruction:						
Instruction:						
Salaries	13-422-100-101	60,000	(6,907)	53,093	53,093	-
Other Salaries for Instruction	13-422-100-106	60,000	196	60,196	60,196	-
General Supplies	13-422-100-610	3,000	(653)	2,347	2,317	30
Support Services						
Salaries	13-422-200-100	17,500	(14,200)	3,300	3,300	-
Other Salaries for Instruction	13-422-200-104	8,000	(2,500)	5,500	5,500	-
Purchased Professional and Technical Serv	13-422-200-300	40,000	12,101	52,101	52,101	-
Other Purchased Services	13-422-200-500	1,800	3,467	5,267	5,188	79
Total Special Schools		190,300	(8,496)	181,804	181,695	109
Total Expenditures		3,240,869	-	3,240,869	3,099,756	141,113
Excess/(Deficiency) of Revenues Over/(Under)						
Expenditures Before Other Financing Sources/(Uses)		(177,869)	-	(177,869)	126,830	304,699
Fund Balances, July 1		1,481,961	-	1,481,961	1,481,961	
Fund Balances, June 30		\$ 1,304,092	\$ -	\$ 1,304,092	\$ 1,608,791	\$ 304,699

**RECAPITULATION OF FUND BALANCE**

Committed Fund Balance:		
Year-End Encumbrances	\$	24,201
Assigned Fund Balance:		
Designated for Subsequent Year's Expenditures		268,000
Unassigned Fund Balance		<u>1,316,590</u>
Total Fund Balance per Governmental Funds (GAAP)	\$	<u>1,608,791</u>



**BAYSHORE JOINTURE COMMISSION  
SPECIAL REVENUE FUND  
BUDGETARY COMPARISON SCHEDULE  
FOR THE FISCAL YEARS ENDED JUNE 30, 2019**

	JUNE 30, 2019				VARIANCE POSITIVE/ (NEGATIVE) FINAL TO ACTUAL
	ORIGINAL BUDGET	BUDGET TRANSFERS	FINAL BUDGET	ACTUAL	
REVENUES					
Local Sources	\$ -	\$ 2,954	\$ 2,954	\$ 2,954	\$ -
Total Revenues	-	2,954	2,954	2,954	-
EXPENDITURES:					
Instruction:					
General Supplies	-	2,954	2,954	2,954	-
Total Instruction	-	2,954	2,954	2,954	-
Total Expenditures	-	2,954	2,954	2,954	-
Total Outflows	-	2,954	2,954	2,954	-
Excess/(Deficiency) of Revenues Over/ (Under) Expenditures	\$ -	\$ -	\$ -	\$ -	\$ -

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**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

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**BAYSHORE JOINTURE COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE  
NOTE TO RSI  
FOR FISCAL YEAR ENDED JUNE 30, 2019**

**Note A - Explanation of Differences between Budgetary Inflows and Outflows and  
GAAP Revenues and Expenditures**

	GENERAL FUND	SPECIAL REVENUE FUND
Sources/Inflows of Resources:		
Actual Amounts (Budgetary Basis) "Revenue"		
From the Budgetary Comparison Schedule (C-Series)	\$ 3,226,586	\$ 2,954
	<hr/>	<hr/>
Total Revenues as Reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds. (B-2)	\$ 3,226,586	\$ 2,954
	<hr/> <hr/>	<hr/> <hr/>
Uses/outflows of resources:		
Actual amounts (budgetary basis) "total expenditures" from the budgetary comparison schedule	\$ 3,099,756	2,954
	<hr/>	<hr/>
Total Expenditures as Reported on the Statement of Revenues, Expenditures, & Changes in Fund Balances - Governmental Funds (B-2)	\$ 3,099,756	\$ 2,954
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**REQUIRED SUPPLEMENTARY INFORMATION - PART III**

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**BAYSHORE JOINTURE COMMISSION  
SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
LAST SIX FISCAL YEARS\***

	2018	2017	2016	2015	2014	2013
School District's Proportion of the Net Pension Liability	0.01060%	0.00876%	0.01097%	0.00988%	0.00805%	0.00779%
School District's Proportionate Share of the Net Pension Liability	\$ 2,087,884	\$ 2,040,292	\$ 3,250,302	\$ 2,218,841	\$ 1,507,452	\$ 1,489,685
School District's Covered Payroll	\$ 682,195	\$ 636,852	\$ 582,344	\$ 695,441	\$ 534,371	Not Available
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	306.05%	320.37%	558.14%	319.06%	282.10%	N/A
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	53.60%	48.10%	40.14%	47.93%	52.08%	48.72%

\*The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date).

\*\*This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

**BAYSHORE JOINTURE COMMISSION  
 SCHEDULE OF DISTRICT CONTRIBUTIONS  
 PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
 LAST SIX FISCAL YEARS**

	2019	2018	2017	2016	2015	2014
School District's Contractually Required Contributor	\$ 105,476	\$ 81,196	\$ 97,495	\$ 84,979	\$ 66,375	\$ 58,730
Contributions in Relation to the Contractually Required Contribution	<u>(105,476)</u>	<u>(81,196)</u>	<u>(97,495)</u>	<u>(84,979)</u>	<u>(66,375)</u>	<u>(58,730)</u>
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
School District's Covered Payroll	\$ 643,034	\$ 682,195	\$ 636,852	\$ 582,344	\$ 695,441	\$ 534,371
Contributions as a Percentage of Covered Payroll	16.40%	11.90%	15.31%	14.59%	9.54%	10.99%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

**BAYSHORE JOINTURE COMMISSION  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
TEACHERS' PENSION AND ANNUITY FUND  
LAST SIX FISCAL YEARS\***

	2018	2017	2016	2015	2014	2013
School District's Proportion of the Net Pension Liability	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%
School District's Proportionate Share of the Net Pension Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's Proportionate Share of the Net Pension Liability associated with the School District	\$ 6,674,637	\$ 6,870,981	\$ 6,959,808	\$ 3,961,281	\$ 4,093,919	\$ 4,121,625
	<u>\$ 6,674,637</u>	<u>\$ 6,870,981</u>	<u>\$ 6,959,808</u>	<u>\$ 3,961,281</u>	<u>\$ 4,093,919</u>	<u>\$ 4,121,625</u>
School District's Covered Payroll	\$ 1,104,666	\$ 916,591	\$ 1,082,636	\$ 950,700	\$ 861,221	Not Available
School District's Proportionate Share of the Net Pension Liability as a Percentage of it's Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	26.49%	25.41%	22.33%	28.71%	33.64%	33.76%

\*The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date).

\*\*This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

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**SCHEDULES RELATED TO ACCOUNTING AND REPORTING FOR OTHER POST  
EMPLOYMENT BENEFITS (GASB 75)**

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**BAYSHORE JOINTURE COMMISSION**  
**SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS**  
**STATE HEALTH BENEFIT LOCAL EDUCATION RETIRED EMPLOYEES PLAN (OPEB)**  
**LAST TWO FISCAL YEARS\***

	2019	2018
<b>District's Total OPEB Liability</b>		
Service Cost	\$ 566,310	\$ 687,665
Interest Cost	152,078	122,480
Differences Between Expected and Actual Experiences	(893,776)	-
Changes of Assumptions	(356,777)	(656,753)
Contributions: Member	2,873	3,174
Gross Benefit Payments	(83,134)	(86,197)
Net Change in District's Total OPEB Liability	(612,426)	70,369
District's Total OPEB Liability (Beginning)	3,721,454	3,651,085
District's Total OPEB Liability (Ending)	<u>\$ 3,109,028</u>	<u>\$ 3,721,454</u>
District's Covered Employee Payroll	\$ 1,736,573	\$ 1,851,328
District's Net OPEB Liability as a Percentage of Payroll	179%	201%

Note - The amounts presented for each fiscal year were determined as of the previous fiscal year end (the measurement date).

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

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**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PART III**

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**BAYSHORE JOINTURE COMMISSION**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PART III**  
**YEAR ENDED JUNE 30, 2019**

**Teachers Pension and Annuity Fund (TPAF)**

**Changes in Benefit Terms** - None.

**Changes in Assumptions** - The discount rate changed from 4.25% as of June 30, 2017, to 4.86% as of June 30, 2018.

**Public Employees' Retirement System (PERS)**

**Changes in Benefit Terms** - None.

**Changes in Assumptions** - The discount rate changed from 5.00% as of June 30, 2017, to 4.66% as of June 30, 2018.

**State Health Benefit Local Education Retired Employees Plan (OPEB)**

**Changes in Benefit Terms** - None.

**Changes in Assumptions** - The discount rate changed from 3.58% as of June 30, 2017, to 3.87% as of June 30, 2018.

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**OTHER SUPPLEMENTARY INFORMATION**

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D. School Based Budget Schedules

Not Applicable

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E. Special Revenue Fund

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**BAYSHORE JOINTURE COMMISSION  
SPECIAL REVENUE FUND  
COMBINING SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGETARY BASIS  
FOR FISCAL YEAR ENDED JUNE 30, 2019**

	NJSIB - SAFETY GRANT		2019
Revenues:			
Local Sources	\$	2,954	\$ 2,954
Total Revenues	\$	2,954	\$ 2,954
Expenditures:			
Instruction:			
Supplies	\$	2,954	\$ 2,954
Total Instruction		2,954	2,954
Total Expenditures	\$	2,954	\$ 2,954

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F. Capital Projects Fund

Not Applicable

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## H. Fiduciary Fund

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**BAYSHORE JOINTURE COMMISSION  
FIDUCIARY FUNDS  
COMBINING STATEMENT OF FIDUCIARY NET POSITION  
JUNE 30, 2019**

ASSETS	PAYROLL AGENCY	2019
Cash & Cash Equivalents	\$ 21,593	\$ 21,593
Total Assets	<u>\$ 21,593</u>	<u>\$ 21,593</u>
<b>LIABILITIES</b>		
Payroll Deductions and Withholdings	\$ 21,593	\$ 21,593
Total Liabilities	<u>\$ 21,593</u>	<u>\$ 21,593</u>

**BAYSHORE JOINTURE COMMISSION  
PAYROLL AGENCY FUND  
SCHEDULE OF RECEIPTS AND DISBURSEMENTS  
FOR FISCAL YEAR ENDED JUNE 30, 2019**

ASSETS	BALANCE JULY 1, 2018	ADDITIONS	DELETIONS	BALANCE JUNE 30, 2019
Cash & Cash Equivalents	\$ 49,260	\$ 2,345,385	\$ 2,373,052	\$ 21,593
Total Assets	<u>\$ 49,260</u>	<u>\$ 2,345,385</u>	<u>\$ 2,373,052</u>	<u>\$ 21,593</u>
LIABILITIES				
Payroll Deductions & Withholdings	\$ 32,351	\$ 944,609	\$ 955,367	\$ 21,593
Net Payroll	16,909	1,400,776	1,417,685	-
Total Liabilities	<u>\$ 49,260</u>	<u>\$ 2,345,385</u>	<u>\$ 2,373,052</u>	<u>\$ 21,593</u>

I. Long-Term Debt

Not Applicable

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**STATISTICAL SECTION (Unaudited)**

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### **Financial Trends Information**

Financial trends information is intended to assist the user in understanding and assessing how the School District's financial position has changed over time. Please refer to the following exhibits for a historical view of the School District's financial performance.

Note that the Exhibits are presented for the last ten fiscal years.

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**BAYSHORE JOINTURE COMMISSION**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
*(Accrual Basis of Accounting)*

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
FISCAL YEAR ENDING JUNE 30,										
<b>Governmental Activities:</b>										
Net Investment in Capital Assets	\$ -	\$ -	\$ 12,072	\$ 13,524	\$ 60,004	\$ 70,473	\$ 22,153	\$ 15,676	\$ 19,159	\$ 22,642
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	1,866,217	1,672,458	1,001,655	762,034	533,142	1,750,289	1,093,134	357,331	230,624	(10,287)
<b>Total Governmental Activities</b>	<b>\$ 1,866,217</b>	<b>\$ 1,672,458</b>	<b>\$ 1,013,727</b>	<b>\$ 775,558</b>	<b>\$ 593,146</b>	<b>\$ 1,820,762</b>	<b>\$ 1,115,287</b>	<b>\$ 373,007</b>	<b>\$ 249,782</b>	<b>\$ 12,355</b>
<b>Government-Wide:</b>										
Net Investment in Capital Assets	\$ -	\$ -	\$ 12,072	\$ 13,524	\$ 60,004	\$ 70,473	\$ 22,153	\$ 15,676	\$ 19,159	\$ 22,642
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	1,866,217	1,672,458	1,001,655	762,034	533,142	1,750,289	1,093,134	357,331	230,624	(10,287)
<b>Total Net Position</b>	<b>\$ 1,866,217</b>	<b>\$ 1,672,458</b>	<b>\$ 1,013,727</b>	<b>\$ 775,558</b>	<b>\$ 593,146</b>	<b>\$ 1,820,762</b>	<b>\$ 1,115,287</b>	<b>\$ 373,007</b>	<b>\$ 249,783</b>	<b>\$ 12,355</b>

**BAYSHORE JOINTURE COMMISSION  
CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)**

	FISCAL YEAR ENDING JUNE 30,									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Expenses:</b>										
Governmental Activities										
Instruction:										
Special Education	\$ 2,772,169	\$ 3,080,790	\$ 2,033,731	\$ 1,863,855	\$ 1,764,636	\$ 1,321,652	\$ 1,187,469	\$ 840,587	\$ 943,324	\$ 834,312
Other Special Instruction	4,316	4,585	2,611	2,251	313	-	-	-	-	-
Other Instruction	9,431	16,449	3,791	994	1,636	77	-	1,847	4,796	14,854
Support Services & Undistributed Costs:										
Health Services	94,805	116,260	86,368	81,832	54,652	-	-	-	-	-
Student & Instruction Related Services	577,152	845,866	516,983	445,825	614,036	1,486,197	1,193,591	1,659,398	1,514,716	971,039
School Administrative Services	275,347	392,179	246,293	251,277	201,376	226,200	216,698	197,021	228,104	138,081
Other Administrative Services	277,931	325,752	192,679	165,913	154,883	132,695	152,409	144,406	129,843	100,386
Plant Operations & Maintenance	385,875	422,874	275,302	277,973	279,732	275,346	247,899	258,516	197,997	149,914
Pupil Transportation	6,141	26,142	18,202	15,054	15,546	12,115	10,752	12,414	7,701	50,650
Employee Benefits	-	-	1,023,004	877,740	884,385	-	-	-	-	921,402
Special Schools	219,439	259,214	145,754	158,377	156,522	248,726	201,526	152,813	99,892	123,281
Unallocated Increase/(Decrease) in Compensated Absences	-	-	-	-	(3,500)	-	-	-	-	-
Unallocated Depreciation	-	-	1,452	1,452	10,469	9,362	3,483	3,483	3,483	3,483
<b>Total Governmental Activities Expenses</b>	<b>\$ 4,622,606</b>	<b>\$ 5,490,111</b>	<b>\$ 4,546,170</b>	<b>\$ 4,142,543</b>	<b>\$ 4,134,686</b>	<b>\$ 3,712,370</b>	<b>\$ 3,213,827</b>	<b>\$ 3,270,485</b>	<b>\$ 3,129,856</b>	<b>\$ 3,307,402</b>
<b>Program Revenues:</b>										
Governmental Activities:										
Operating Grants & Contributions	\$ 476,544	\$ 1,362,117	\$ 405,424	\$ 406,297	\$ 351,101	\$ 219,953	\$ 169,442	\$ 143,535	\$ 128,748	\$ 131,666
<b>Total Governmental Activities Program Revenues</b>	<b>\$ 476,544</b>	<b>\$ 1,362,117</b>	<b>\$ 405,424</b>	<b>\$ 406,297</b>	<b>\$ 351,101</b>	<b>\$ 219,953</b>	<b>\$ 169,442</b>	<b>\$ 143,535</b>	<b>\$ 128,748</b>	<b>\$ 131,666</b>
<b>Net/(Expense)/Revenue: Governmental Activities</b>	<b>\$ (4,146,062)</b>	<b>\$ (4,127,994)</b>	<b>\$ (4,140,746)</b>	<b>\$ (3,736,246)</b>	<b>\$ (3,783,585)</b>	<b>\$ (3,492,417)</b>	<b>\$ (3,044,385)</b>	<b>\$ (3,126,950)</b>	<b>\$ (3,001,108)</b>	<b>\$ (3,175,736)</b>
<b>Total District-Wide Net Expense</b>	<b>\$ (4,146,062)</b>	<b>\$ (4,127,994)</b>	<b>\$ (4,140,746)</b>	<b>\$ (3,736,246)</b>	<b>\$ (3,783,585)</b>	<b>\$ (3,492,417)</b>	<b>\$ (3,044,385)</b>	<b>\$ (3,126,950)</b>	<b>\$ (3,001,108)</b>	<b>\$ (3,175,736)</b>

**BAYSHORE JOINTURE COMMISSION**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
*(Accrual Basis of Accounting)*

	FISCAL YEAR ENDING JUNE 30,									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Revenues & Other Changes in Net Position:										
Governmental Activities:										
Tuition Received	\$ 4,290,828	\$ 4,735,746	\$ 4,363,247	\$ 4,003,109	\$ 4,116,923	\$ 4,192,012	\$ 3,771,328	\$ 3,246,354	\$ 3,237,839	\$ 2,967,707
Miscellaneous Income	48,993	37,343	30,000	94,967	3,537	5,880	4,270	3,820	697	21,408
Cancellation of Prior Year Receivables	-	13,636	(14,332)	-	(74,806)	-	-	-	-	-
Non-Cash Contributions	-	-	-	-	-	-	11,067	-	-	-
<b>Total Governmental Activities</b>	<b>\$ 4,339,821</b>	<b>\$ 4,786,725</b>	<b>\$ 4,378,915</b>	<b>\$ 4,098,076</b>	<b>\$ 4,045,654</b>	<b>\$ 4,197,892</b>	<b>\$ 3,786,665</b>	<b>\$ 3,250,174</b>	<b>\$ 3,238,536</b>	<b>\$ 2,989,115</b>
Change in Net Position:										
Governmental Activities	\$ 193,759	\$ 658,731	\$ 238,169	\$ 361,830	\$ 262,069	\$ 705,475	\$ 742,280	\$ 123,224	\$ 237,428	\$ (186,621)
Total District	\$ 193,759	\$ 658,731	\$ 238,169	\$ 361,830	\$ 262,069	\$ 705,475	\$ 742,280	\$ 123,224	\$ 237,428	\$ (186,621)

**BAYSHORE JOINTURE COMMISSION  
FUND BALANCES AND GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS  
(Modified Accrual Basis of Accounting)**

	FISCAL YEAR ENDING JUNE 30,									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Fund:										
Committed	\$ 24,201	\$ 14,749	\$ 18,719	\$ 850	\$ 7,239	\$ -	\$ -	\$ -	\$ -	\$ -
Assigned	268,000	-	240,000	-	-	-	-	-	-	-
Unassigned	1,316,590	1,467,212	704,748	613,075	453,661	610,406	484,479	375,531	248,824	(10,287)
<b>Total General Fund</b>	<b>\$ 1,608,791</b>	<b>\$ 1,481,961</b>	<b>\$ 963,467</b>	<b>\$ 613,925</b>	<b>\$ 460,900</b>	<b>\$ 610,406</b>	<b>\$ 484,479</b>	<b>\$ 375,531</b>	<b>\$ 248,824</b>	<b>\$ (10,287)</b>
<b>Total All Other Governmental Funds</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**BAYSHORE JOINTURE COMMISSION  
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS  
(Modified Accrual Basis of Accounting)**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Revenues:</b>										
District Charges	\$ 2,808,079	\$ 3,143,677	\$ 2,878,352	\$ 2,705,652	\$ 2,857,313	\$ 2,924,726	\$ 2,551,326	\$ 2,322,173	\$ 2,449,074	\$ 2,326,699
Miscellaneous	51,947	38,166	30,612	29,790	3,537	4,270	3,820	3,820	697	21,408
State Sources	369,514	346,251	290,186	235,259	164,694	161,164	169,442	143,535	128,748	131,666
<b>Total Revenue</b>	<b>3,229,540</b>	<b>3,528,094</b>	<b>3,199,150</b>	<b>2,970,701</b>	<b>3,025,544</b>	<b>3,150,559</b>	<b>2,725,038</b>	<b>2,469,528</b>	<b>2,578,519</b>	<b>2,479,773</b>
<b>Expenditures:</b>										
Instruction	828,920	767,213	776,837	852,128	985,514	912,530	870,564	600,402	632,852	849,166
Undistributed Instruction	2,092,095	2,087,058	1,917,343	1,812,948	1,999,484	1,883,949	1,604,425	1,631,830	1,638,295	1,690,464
Special Schools	181,695	168,965	145,754	158,377	156,522	169,364	141,101	110,589	67,385	123,281
Capital Outlay	-	-	-	-	58,789	-	-	-	-	-
<b>Total Expenditures</b>	<b>3,102,710</b>	<b>3,023,236</b>	<b>2,839,934</b>	<b>2,823,453</b>	<b>3,141,520</b>	<b>3,024,632</b>	<b>2,616,090</b>	<b>2,342,821</b>	<b>2,338,532</b>	<b>2,662,911</b>
<b>Excess (Deficiency) of Revenues Over/(Under) Expenditures</b>	<b>126,830</b>	<b>504,858</b>	<b>359,216</b>	<b>147,248</b>	<b>(115,976)</b>	<b>125,927</b>	<b>108,948</b>	<b>126,707</b>	<b>239,987</b>	<b>(183,138)</b>
<b>Other Financing Sources/(Uses):</b>										
Cancellation of Prior Year Receivables	-	13,636	(9,674)	-	(33,530)	-	-	-	-	-
Transfers In	-	-	-	65,177	-	-	-	-	-	-
<b>Total Other Financing Sources/(Uses)</b>	<b>-</b>	<b>13,636</b>	<b>(9,674)</b>	<b>65,177</b>	<b>(33,530)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(16,320)</b>
<b>Net Change in Fund Balances</b>	<b>\$ 126,830</b>	<b>\$ 518,494</b>	<b>\$ 349,542</b>	<b>\$ 212,425</b>	<b>\$ (149,506)</b>	<b>\$ 125,927</b>	<b>\$ 108,948</b>	<b>\$ 126,707</b>	<b>\$ 239,987</b>	<b>\$ (199,458)</b>
<b>Debt Service as a Percentage of Noncapital Expenditures</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>

Source: District records

**BAYSHORE JOINTURE COMMISSION**  
**GENERAL FUND - OTHER LOCAL REVENUE BY SOURCE**  
**LAST TEN FISCAL YEARS**  
*(Modified Accrual Basis of Accounting)*

FISCAL YEAR ENDED JUNE 30,	INTEREST ON INVESTMENTS	MISCELLANEOUS	TOTAL
2019	\$ -	\$ 48,993	\$ 48,993
2018	-	30,000	30,000
2017	-	29,790	29,790
2016	-	3,037	3,037
2015	-	64,669	64,669
2014	-	4,270	4,270
2013	-	3,820	3,820
2012	-	697	697
2011	-	21,408	21,408
2010	-	8,028	8,028

Source: District Records

## **Operating Information**

Operating information is intended to provide contextual information about the School District's operations and resources to assist readers in using financial statement information to understand and assess the School District's economic condition. Please refer to the following exhibits for a historical view of the factors and statistics pertinent to the School District's operations.

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**BAYSHORE JOINTURE COMMISSION**  
**INSURANCE SCHEDULE**  
**June 30, 2019**

	<u>COVERAGE</u>	<u>DEDUCTIBLE</u>
<b>Commercial Package Policy</b>		
New Jersey School Boards Association		
Insurance Group:		
Property - Blanket Real and Personal	\$ 200,000	\$ 1,000
Electronic Data Processing	50,000	1,000
Equipment Breakdown	100,000,000	1,000
Flood	50,000,000	10,000
Comprehensive General Liability	6,000,000	-
Automobile	6,000,000	-
School Leaders' Errors and Omissions		
New Jersey School Boards Associations		
Insurance Group:		
Coverage A	6,000,000	5,000
Coverage B	Each Claim 100,000	-
	Each policy period 300,000	5,000
Officials' Bonds		
Selective Insurance		
Board Secretary / School Business Administrator	75,000	500
Workers' Compensation and Employers' Liability		
New Jersey School Boards Association		
Insurance Group	1,718,594	-

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**SINGLE AUDIT SECTION**

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**EXHIBIT K-1**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Honorable President and Members  
of the Board of Education  
Bayshore Jointure Commission  
County of Monmouth  
Tinton Falls, NJ 07712

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Bayshore Jointure Commission as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated December 9, 2019.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Bayshore Jointure Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bayshore Jointure Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and audit requirements as prescribed by the Office of School Finance, Department of Education, State of New Jersey, and federal and state awarding agencies and pass-through entities, in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully Submitted,

HOLMAN FRENIA ALLISON, P.C.

Jerry W. Conaty  
Certified Public Accountant  
Public School Accountant, No. 2407

Toms River, New Jersey  
December 9, 2019

**BAYSHORE JOINTURE COMMISSION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2019**

**Section I - Summary of Auditor's Results**

**Financial Statements**

Type of auditor's report issued	<u>Unmodified</u>	
Internal control over financial reporting:		
1) Material weakness(es) identified?	_____ yes	<u>  X  </u> no
2) Significant deficiency(ies) identified?	_____ yes	<u>  X  </u> none reported
Noncompliance material to financial statements noted?	_____ yes	<u>  X  </u> no

**Federal Awards - NOT APPLICABLE**

Internal control over major programs:		
1) Material weakness(es) identified?	_____ yes	_____ no
2) Significant deficiency(ies) identified?	_____ yes	_____ none reported
Type of auditor's report issued on compliance for major programs	_____	
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200 section .516(a) of Uniform Guidance?	_____ yes	_____ no

Identification of major programs:

<u>CFDA Number(s)</u>	<u>FAIN Number(s)</u>	<u>Name of Federal Program or Cluster</u>
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NOT APPLICABLE

Dollar threshold used to determine Type A programs	_____
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Auditee qualified as low-risk auditee?	_____ yes	_____ no
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**BAYSHORE JOINTURE COMMISSION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2019**

**Section I - Summary of Auditor's Results (Continued)**

**State Financial Assistance - NOT APPLICABLE**

Dollar threshold used to determine Type A programs \_\_\_\_\_

Auditee qualified as low-risk auditee? \_\_\_\_\_ yes \_\_\_\_\_ no

Internal control over major programs:

1) Material weakness(es) identified? \_\_\_\_\_ yes \_\_\_\_\_ no

2) Significant deficiency(ies) identified? \_\_\_\_\_ yes \_\_\_\_\_ none reported

Type of auditor's report issued on compliance for major programs \_\_\_\_\_ Unmodified \_\_\_\_\_

Identification of major programs:

**State Grant/Project Number(s)**

**Name of State Program**

NOT APPLICABLE



**BAYSHORE JOINTURE COMMISSION  
SCHEDULE OF FINDINGS & QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2019**

**Section II - Financial Statement Findings**

This section identifies the significant deficiencies, material weaknesses and instances of noncompliance related to the basic financial statements that are required to be reported in accordance with *Government Auditing Standards* and with audit requirements prescribed by the Division of Administration and Finance, Department of Education, State of New Jersey.

None.

**BAYSHORE JOINTURE COMMISSION  
SCHEDULE OF FINDINGS & QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2019**

**Section III - Federal Awards & State Financial Assistance Findings & Questioned Costs**

This section identifies the significant deficiencies, material weaknesses and instances of noncompliance, including questioned costs, related to the audit of major federal and state programs, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and New Jersey OMB's Circular 15-08.

**FEDERAL AWARDS**

N/A - No Federal Single Audit performed.

**STATE FINANCIAL ASSISTANCE**

N/A - No State Single Audit performed.

**BAYSHORE JOINTURE COMMISSION  
SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS  
AND QUESTIONED COSTS AS PREPARED BY MANAGEMENT  
YEAR ENDED JUNE 30, 2019**

This section identifies the status of prior year findings related to the financial statements, federal awards and state financial assistance that are required to be reported in accordance with Government Auditing Standards, Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance), and New Jersey OMB's Circular 15-08.

Financial Statement Findings

No Prior Year Findings.

Federal Awards

N/A - No Federal Single Audit performed in the prior year.

State Financial Assistance

N/A - No State Single Audit performed in the prior year.