

**BOROUGH OF BELMAR SCHOOL DISTRICT**

**AUDITOR'S MANAGEMENT REPORT**

**COUNTY OF MONMOUTH**

**JUNE 30, 2019**

**ROBERT A. HULSART & COMPANY  
CERTIFIED PUBLIC ACCOUNTANTS  
2807 HURLEY POND ROAD, SUITE 100  
WALL, NEW JERSEY 07719**

# AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS

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*Robert A. Hulsart and Company*

CERTIFIED PUBLIC ACCOUNTANTS

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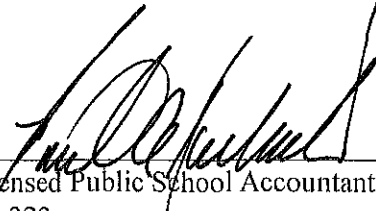
**REPORT OF INDEPENDENT AUDITORS**

Honorable President and Members  
of the Board of Education  
Belmar School District  
County of Monmouth, New Jersey

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards, issued by the comptroller General of the United States, the general-purpose financial statements of the Board of Education of the Belmar School District in the County of Monmouth, for the year ended June 30, 2019, and have issued our report thereon dated December 5, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Belmar Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

  
\_\_\_\_\_  
Licensed Public School Accountant  
No. 322  
ROBERT A. HULSART AND COMPANY

December 5, 2019

## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING

### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

### Administrative Practices and Procedures

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20; Insurance Schedule contained in the district's CAFR.

#### Officials Bond

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Loretta Hill	School Business Administrator	\$ 25,000
Eileen Ertle	Treasurer	200,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the New Jersey Schools Insurance Group covering all other employees with coverage of \$500,000.00

### Financial Planning, Accounting and Reporting

#### Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account/Payroll Agency Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

#### Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The Board made the proper adjustments in accordance with N.J.A.C. 6A:23A-17.1(f)3.

**Board Secretary's Records**

Our review of the financial and accounting records maintained by the Board Secretary disclosed no reportable conditions. The records of the Board Secretary are maintained in an outstanding condition.

The Board Secretary's records were compared to the Treasurer's records and found to be in agreement.

**Treasurer's Records**

The Treasurer's records were in agreement with the records of the Board Secretary.

The Treasurer's cash balance for the general operating account was in agreement with the reconciled cash balance as determined during the audit.

**Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)**

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Titles I, Title IIA and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

**Other Special Federal and/or State Projects**

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects. The study of compliance for special projects indicated no areas of noncompliance.

**T.P.A.F. Reimbursement**

Our audit procedures included a test of the biweekly reimbursement forms filed with Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

### **TPAF Reimbursement to the State for Federal Salary Expenditures**

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal fund was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

### **Reserve for Encumbrances and Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

### **School Purchasing Programs**

#### **Contracts and Agreements Requiring Advertisement for Bids**

Effective July 1, 2015 N.J.S. 18A:18A-3 was amended to read as follows:

- a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$40,000.00 the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971, c.198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

Loretta Hill has been designated Certified Purchasing Officer by the Board of Education with the bid threshold at \$40,000.

Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. N.J.S. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

N.J.S. 18A:18A-4 is amended to read as follows:

- a. Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law.

The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2018-2019.

## **School Purchasing Programs (Continued)**

### **Contracts and Agreements Requiring Advertisement for Bids (Continued)**

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

### **School Food Service Fund**

The food services for 2018-2019 were awarded to Simplified Culinary Services on their proposal of a management fee of \$11,000 with a guaranteed minimum return of 10,000 to the District.

The operating results provision has been met. All vendor discounts, rebates and credits from vendors and/or the FSMC were tracked and credited to the Food Service Account and reconciled to supporting documentation at least annually.

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy is uniformly administered throughout the School System. The required verification procedures for free and reduced price applications was completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used. All food services charges were properly recorded.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the Board of Education. No exceptions were noted.

### **School Food Service Fund (Continued)**

The cash disbursement records reflected expenditures for program related goods and services. Districts with food service management companies are depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Cash receipts and bank records were reviewed for timely deposits.

U.S.D.A. commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section B of the CAFR.

### **Pupil Transportation**

Our audit procedures included a test of information reported in the 2018-19 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

### **Student Body Activities**

During our review of the student activity funds and the athletic fund, all records were found to be in good order and no exceptions were noted.

### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The districts written procedures appear to be adequate for the recording of student enrollment data.



**Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classification to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% overall was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

**Follow-Up on Prior Year's Findings**

There were no prior year findings.

**Acknowledgment**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit staff.

**2% Calculation of Excess Surplus**

2018-19 Total General Fund Expenditures Per the CAFR	\$ 11,653,420
Decreased by:	
On-Behalf TPAF Pension and Social Security	_____
Adjusted 18-19 General Fund Expenditures	<u>\$ 11,653,420</u>
2% of Adjusted 2018-19 General Fund Expenditures	<u>\$ 233,068</u>
Enter Greater of Above or \$250,000	\$ 250,000
Increased by Allowable Adjustment	<u>43,271</u>
Maximum Unassigned Fund Balance	<u>\$ 293,271</u>

**Section 2**

Total General Fund – Fund Balance @ 6-30-19	\$ 2,511,483
Decreased by:	
Reserved for Encumbrances	(27,253)
Designated for Subsequent Years Expenditures – Tuition Reserve	(225,000)
Designated for Subsequent Years Expenditures – Capital Reserve	(320,000)
Designated for Subsequent Years Expenditures – Emergency Reserve	(17,005)
Designated for Subsequent Years Expenditures – BOE	(65,000)
Other Reserves	<u>(1,595,119)</u>
Total Unassigned Fund Balance	<u>\$ 262,106</u>
Restricted Fund Balance – Excess Surplus	<u>\$ 0</u>

**Section 3**

Reserved Fund Balance - Excess Surplus – Designated for Subsequent Year's Expenditures	\$ 0
Excess Surplus – Current Year	<u>0</u>
	<u>\$ 0</u>

**Detail of Allowable Adjustments**

Extraordinary Aid	\$ 40,875
Nonpublic Transportation	<u>2,396</u>
Total Adjustments	<u>\$ 43,271</u>

**Detail of Other Restricted Fund Balance**

Tuition Reserve	\$ 250,000
Maintenance Reserve	250,000
Capital Reserve	<u>1,095,119</u>
Total Other Restricted Fund Balance	<u>\$ 1,595,119</u>

**BELMAR SCHOOL DISTRICT**

**APPLICATION FOR STATE SCHOOL AID SUMMARY**

Sheet 1 of 2

**ENROLLMENT AS OF OCTOBER 15, 2018**

	2019-2020 Application for State School Aid						Sample for Verification						Private Schools for Handicapped			
	Reported On		Reported on		Errors		Sample Selected		Verified Per		Errors Per Registers		Reported On	Sample for	Sample	Sample
	A.S.S.A. on Roll	Workpapers on Roll	Full	Shared	Full	Shared	from Workpapers	Registers on Roll	Full	Shared	Full	Shared	Private Schools	Verification	Verified	Errors
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared				
Full Day Preschool - 4yrs Old	20		20				20		20							
Full Day Kindergarten	34		34				34		34							
One	36		36				36		36							
Two	33		33				33		33							
Three	46		46				46		46							
Four	46		46				46		46							
Five	35		35				35		35							
Six	53		53				53		53							
Seven	39		39				39		39							
Eight	36		36				36		36							
Subtotal	378	0	378	0	0	0	378	0	378	0	0	0	0	0	0	0
Special Ed. - Elementary	54		54				54		54				2	2	2	
Special Ed. - Middle School	36		36				36		36				3	3	3	
Special Ed. - High School																
Subtotal	90	0	90	0	0	0	90	0	90	0	0	0	5	5	5	0
Co. Voc. - Regular																
Co. Voc. - Ft. Post Sec.																
Totals	468	0	468	0	0	0	468	0	468	0	0	0	5	5	5	0
Percentage Error					0%	0%					0%	0%				0%

APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2019

	Low Income			Sample for Verification			Resident LEP Low Income			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
	Full Day - PreK - 4 Yr Olds	10	10		8	8						
Full Day Kindergarten	20	20		11	11		6	6		6	6	
One	22	22		15	15		12	12		12	12	
Two	17	17		8	8		5	5		5	5	
Three	25	25		12	12		3	3		3	3	
Four	26	26		11	11		1	1		1	1	
Five	24	24		14	14							
Six	28	28		10	10		1	1		1	1	
Seven	20	20		9	9							
Eight	15	15		4	4		1	1		1	1	
Subtotal	207	207	0	102	102	0	29	29	0	29	29	0
Special Ed. - Elementary	40	40		26	26							
Special Ed. - Middle School	29	29		17	17		17	17		17	17	
Special Ed. - High School												
Subtotal	69	69	0	43	43	0	17	17	0	17	17	0
Totals	276	276	0	145	145	0	46	46	0	46	46	0
Percentage Error			0%			0%			0%			0%

	Resident LEP NOT Low Income			Sample for Verification		
	Reported on A.S.S.A. as LEP Not Low Income	Reported on Workpapers as LEP Not Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
	Special Ed. - Elementary	2	2		2	2
Percentage Error	2	2	0	2	2	0
			0%			0%

	Transportation						Reported	Recalculated
	Reported on DTRTS by DOE	Reported on DTRTS by District	Errors	Tested	Verified	Errors		
Reg. - Public Schools	150	130		90	90		6.1	6.1
Reg. - Special Ed.	32	32		32	32		6.1	6.1
Transported - Non-Public	13	13		13	13		18.7	18.7
Special Ed. With Special Needs	1	1		1	1			
Totals	176	176	0	136	136	0		
Percentage Error			0%			0%		

SCHEDULE OF MEAL COUNT ACTIVITY

BELMAR SCHOOL DISTRICT

FOOD SERVICE FUND

NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM

ENTERPRISE FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2019

<u>Program</u>	<u>Meal Category</u>	<u>Meals Claimed</u>	<u>Meals Verified</u>	<u>Difference</u>	<u>Rate</u>	<u>(Over)/ Under Claim</u>
National School Lunch (High Rate)	Paid	14,055	14,055	-	\$ 0.380 *	-
	Reduced	5,480	5,480	-	2.985	-
	Free	<u>36,529</u>	<u>36,529</u>	<u>-</u>	3.385	<u>-</u>
Total Net Overclaim		<u>56,064</u>	<u>56,064</u>	<u>-</u>		<u>-</u>
School Breakfast Program (Severe Needs Rate)	Paid	1,475	1,475	-	\$ 0.310	-
	Reduced	790	790	-	1.840	-
	Free	<u>14,268</u>	<u>14,268</u>	<u>-</u>	2.140	<u>-</u>
Total Net Overclaim		<u>16,533</u>	<u>16,533</u>	<u>-</u>		<u>-</u>

\* - \$.06 for Federal PB Lunch - Healthy Hunger-Free Kids Act

BELMAR SCHOOL DISTRICTNET CASH RESOURCE SCHEDULENET CASH RESOURCES DID NOT EXCEED 3 MONTHS OF EXPENDITURESPROPRIETARY FUNDS - FOOD SERVICEFOR THE FISCAL YEAR ENDED JUNE 30, 2019

<u>Net Cash Resources:</u>		<u>Food Service</u> <u>B 4/5</u>
<b>CAFR</b>	<b>Current Assets</b>	
B-4	Cash & Cash Equivalents	\$ 10,514
B-4	Accounts Receivables	12,577
	<b>Current Liabilities</b>	
B-4	Less Accounts Payable	-
	<b>Net Cash Resources</b>	<u>\$ 23,091 (A)</u>
 <u>Net Adjustment Total Operating Expense:</u>		
B-5	Total Operating Expenses	302,609
B-5	Less Depreciation	<u>(5,478)</u>
	Adjusted Total Operating Expenses	<u>297,131 (B)</u>
 <u>Average Monthly Operating Expense:</u>		
	B / 10	<u>\$ 29,713 (C)</u>
 <u>Three Times Monthly Average</u>		
	3 X C	<u>\$ 89,139</u>
Total in (A)		\$ 23,091
Less Total in (D)		<u>(89,139)</u>
Net		<u>\$ (66,048)</u>

**BELMAR SCHOOL DISTRICT**  
**AUDIT RECOMMENDATIONS SUMMARY**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

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Recommendations:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Programs

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. Miscellaneous

None

10. Status of Prior Year Audit Findings/Recommendations

There were no prior year recommendations.