BOROUGH OF BLOOMINGDALE SCHOOL DISTRICT <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2019</u>

BOROUGH OF BLOOMINGDALE SCHOOL DISTRICT <u>COUNTY OF MORRIS</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2019</u> <u>TABLE OF CONTENTS</u>

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November 6, 2019

The Honorable President and Members of the Board of Education Borough of Bloomingdale School District County of Passaic, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Borough of Bloomingdale School District in the County of Passaic for the fiscal year ended June 30, 2019, and have issued our report thereon dated November 6, 2019

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 6, 2019, on the financial statements of the Board.

We will review the status of the comments, if any, during our next audit engagement. We have already discussed any comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Borough of Bloomingdale School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

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Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, the Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	(Coverage
Mark Kramer	Business Administrator/Board Secretary	\$	150,000
Sherry Gallagher	Treasurer of School Monies	\$	300,000

There is a Public Employees' Faithful Performance Bond covering all other employees with multiple coverages in the amount of \$100,000.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C.6A:23A-17.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Chief School Administrator and certified by the President of the Board and the School Business Administrator and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies including health benefits withholdings due to the general fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendents, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Payroll Account and Position Control Roster (Cont'd)

Finding:

During our review of the District's records, it was noted that the Net Payroll bank account does not reconcile to \$0 and an analysis of the Payroll Agency balance owed to various agencies is not prepared.

Recommendation:

It is recommended that the District reconcile the Net Payroll account and only use the account for net payroll purposes. Any remaining balance should be transferred to the appropriate account. It is also recommended that the District prepare an analysis of the Payroll Agency balance.

Management's Response:

The District will reconcile the Net Payroll account and prepare an analysis of the Payroll Agency balance.

Finding:

During our review of the District's records, it was revealed that due to an error an employee was not paid in accordance with the Board approved salary contract.

Recommendation:

It is recommended that the Business Administrator carefully review all payrolls to ensure that employees are paid in accordance with their Board approved contracts.

Management's Response:

The Business Administrator will review all payroll contracts and ensure that employees are being paid according to the Board approved contracts.

Finding:

During our review of the District's records, it was revealed that the State Unemployment Insurance account is not properly utilized.

Recommendation:

It is recommended that the District record all related unemployment receipts and disbursements in the State Unemployment Insurance account.

Payroll Account and Position Control Roster (Cont'd)

Management's Response:

The District will record all related unemployment receipts and disbursements in the State Unemployment Insurance account.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures - General and Administrative Classifications

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A-23A-8.3. As a result of the procedures performed, we found no errors and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted below.

Management Suggestion:

During our review of the District's records, a correction was made to a state aid charge, after the year end, which caused a single line to be overexpended. It is suggested that state aid changes be reviewed prior to year end so the transfer can be made if needed.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have a management suggestion as noted below.

Management Suggestion:

During our review of the District's records, it was noted that the Treasurer's records for cash was not in agreement with the Board Secretary's report in all cases. It is suggested that the cash accounts be brought into agreement prior to year end.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II, and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teacher's Pension and Annity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2019. The Reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015, the bid thresholds in accordance with N.J.S.A. 18 A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$19,000 for 2018-2019.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted. The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. We inquired of school management, or the appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, bilingual, private schools for the handicapped, and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent. The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report, on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the transfer of local funds from the General Fund or from the Capital Reserve Account, and awarding of contracts for eligible facilities construction. Based on these procedures, we have no comments.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Based on these procedures, we have no comments.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

Management Suggestions

New Jersey Earned Sick Leave Law

The New Jersey Earned Sick Leave Law was effective October 29, 2018. This law allows employees to accrue 1 hour of earned sick leave for every 30 hours worked, up to 40 hours each calendar year. We suggest that Districts perform a review each year to determine if there are any employees not previously eligible to receive earned sick leave who are now entitled to under this law and that adequate records are maintained for the accrual of the earned sick leave.

Governmental Accounting Standards Board (GASB) Statements

The next GASB Statement which will have an impact on the District's financial statements is GASB Statement No. 84, *Fiduciary Activities*, which is effective for the fiscal year ended June 30, 2020. This Statement establishes criteria for identifying fiduciary activities. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The Statement will likely have an impact on the financial statement presentation of the Payroll Agency Fund and may have an impact on the presentation of the Student Activities Agency Fund and Trust Funds such as the Flexible Spending Trust and Unemployment Trust Fund.

Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.

BOROUGH OF BLOOMINGDALE SCHOOL DISTRICT SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2019 (MEMORANDUM ONLY)

NOT APPLICABLE

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BOROUGH OF BLOOMINGDALE SCHOOL DISTRICT SCHEDULE OF NET CASH RESOURCES FOOD SERVICE FUND ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2019 (MEMORANDUM ONLY)

NOT APPLICABLE

		2019-202	2019-2020 Application for State School Aid	n for State Sc	chool Aid				Sample fo	Sample for Verification	uo	
	Repoi	Reported on ASSA	Reported on Workpapers	ted on apers			Sample Selected fr	Sample Selected from	Verified per Registers	'erified per Registers	Errors per Registers	Errors per Registers
	On	On Roll	On Roll	Soll	Errors	ors	Work	Workpapers	On Roll	Roll	on Roll	llo
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	9		9				9		9			
Half Day Preschool 4 Years Old	4		4				4		4			
Full Day Preschool 3 Years Old	-		1				1		1			
Full Day Kindergarten	47		47				47		47			
Grade One	49		49				49		49			
Grade Two	45		45				45		45			
Grade Three	56		56				56		56			
Grade Four	43		43				43		43			
Grade Five	47		47				47		47			
Grade Six	53		53				53		53			
Grade Seven	48		48				48		48			
Grade Eight	46		46				46		46			
Subtotal	445		445				445		445			
Special Education:												
Elementary School	58		58				8		8			
Middle School Subtotal	$\frac{43}{101}$		101				6 14		6 14			
							•					
Totals	546	-0-	546	-0-	-0-	-0-	459	-0-	459	-0-	-0-	-0-
Percentage Error					-0-	0.00%					0.00%	0.00%

BOROUGH OF BLOOMINGDALE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 13, 2017

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BLOOMINGDALE BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2018

		F	Resident LEF	Low Income		
	Reported on	Reported on		Sample	Verified to	
	ASSA as	Workpapers		Selected	Test Scores,	
	LEP Low	as LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	2	2		1	1	
Grade One	4	4		2	2	
Grade Two	3	3				
Grade Three	1	<u> </u>				
Grade Four	1	1	x			
Subtotal	11	11		3	3	
Special Education:						
Elementary School	1	1				
Subtotal	1	1				
Totals	12	12	-0-	3	3	-0-
Percentage Error			0.00%			0.00%

1

BLOOMINGDALE BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2018

		Re	sident LEP N	lot Low Income		
	Reported on	Reported on		Sample		
	ASSA as	Workpapers		Selected	Verified to	
	LEP Not	as LEP Not		from	Test Scores	Sample
	Low Income	Low Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	4	4		1	1	
Grade One	1	1				
Grade Four	1	1				
Grade Five	1	1		1	1	
Grade Seven	1	1		1	1	
Totals	8	8	-0-	3	3	-0-
Percentage Error			0.00%			0.00%

BLOOMINGDALE BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2018

			Transpo	ortation		
	Reported on DRTRS	Reported on DRTRS				
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	107	107		15	15	
Regular - Special Education	14	14		2	2	
AIL - Non Public	89	89		9	9	
Special Needs - Public	21	21		2	2	
Special Needs - Private	18	18		2	2	
Totals	249	249	-0-	30	30	-0-
Percentage Error			0.00%			0.00%

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	7.8	7.8
Average Mileage - Regular Excluding Grade PK Students	7.8	7.8
Average Mileage - Special Education with Special Needs	7.2	7.2

BOROUGH OF BLOOMINGDALE SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2019

Section 1 - REGULAR DISTRICT

2018-2019 Total General Fund Expenditures per the CAFR Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 21,845,308 (B) \$ -0- (B1 (B1 \$ 1,549,155 (B2 \$ -0- (B2	b) a)
Adjusted 2018-2019 General Fund Expenditures [(B)+(B1's)-(B2's)]	<u>\$ 20,296,153</u> (B3)
2% of Adjusted 2018-2019 General Fund Expenditures [(B5) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 405,923 (B4 <u>\$ 405,923</u> (B5 <u>\$ 153,931</u> (K)	
Section 2		<u> </u>
 Total General Fund - Fund Balances @ 6/30/2019 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Reserved for Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned Fund Balance - Designated for Subsequent Year's Expenitures Additional Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures July 1, 2019 - August 1, 2019 	$\begin{array}{c c} & 4,304,189 & (C) \\ \hline & 57,686 & (C1) \\ \hline & & -0- & (C2) \\ \hline & 1,844,561 & (C3) \\ \hline & 95,024 & (C4) \\ \hline & 536,416 & (C5) \\ \hline & & -0- & (C6) \end{array}$)))
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)-(C6)]		<u>\$ 1,770,502</u> (U1)
Section 3		
Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE, E	NTER -0-	<u>\$ 1,210,648</u> (E)

BOROUGH OF BLOOMINGDALE SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2019

Recapitulation of Excess Surplus as of June 30, 2019

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ \$	<u>1,844,561</u> (C3) <u>1,210,648</u> (E)
Total[(C3)+(E)+(F)]		3,055,209 (D)
Detail of Allowable Adjustments		
Impact Aid	\$	<u>-0-</u> (H)
Sale and Lease Back	\$	-0- (I)
Extraordinary Aid	\$	128,121 (J1)
Additional Nonpublic School Transportation Aid	\$	25,810 (J2)
Total Adjustments [(H)+(I)+(J1)+(J2)] <u>Detail of Other Restricted Fund Balance</u>	\$	<u>153,931</u> (K)
Statutory Restrictions	\$	-0-
Approved Unspent Separate Proposal	\$	-0-
Sale/Lease-Back Reserve	\$	-0-
Capital Reserve	\$	93,522
Emergency Reserve	\$	-0-
Maintenance Reserve	\$	-0-
Tuition Reserve	\$	1,502
Other State/Governmental Mandated Reserve	\$	-0-
Other Restricted Fund Balance not Noted Above	\$	-0-
Total Other Restricted Fund Balance	\$	95,024

BOROUGH OF BLOOMINGDALE SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2019

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

- 2. Financial Planning, Accounting and Reporting
 - a. The District reconcile the Net Payroll account and only use the account for payroll. Any remaining balance should be transferred to the appropriate account. It is also recommended that the District prepare an analysis of the Payroll Agency balance.
 - b. The Business Administrator carefully review all payrolls to ensure that employees are paid in accordance with their Board approved contracts.
 - c. The District record all related unemployment receipts and disbursements in the State Unemployment Insurance account.
- 3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. <u>Application for State School Aid</u>

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. <u>Miscellaneous</u>

None

10. <u>Status of Prior Year's Findings/Recommendations</u>

There were no prior year recommendations.