CHESTER SCHOOL DISTRICT
COUNTY OF MORRIS
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2019

CHESTER SCHOOL DISTRICT COUNTY OF MORRIS

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2019

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November 11, 2019

The Honorable President and Members of the Board of Education Chester School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Chester School District in the County of Morris for the year ended June 30, 2019, and have issued our report thereon dated November 11, 2019.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 11, 2019 on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Chester School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

William F. Schroeder

Licensed Public School Accountant #2112

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Mary Parasugo	Treasurer of School Monies	\$225,000
Tanya Dawson	Business Administrator/Board Secretary	90,000

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review indicated overall compliance with respect to signatures, certification and supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

FISCAL YEAR ENDED JUNE 30, 2019

(Continued)

Classification of Expenditures – General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. Overall compliance was noted.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures we have no comments except as noted herein.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title IIA and Title III of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for the E.S.E.A. did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

(Continued)

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2019. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L. 1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of

Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$19,000 for 2018-2019.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The school food service program was not selected as a major federal and/or state program. However, the program expenditures exceeded \$100,000 in federal and/or State support. Accordingly, we inquired of school management, or the appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

Non-program foods were purchased, prepared or offered for sale. The Statement of Revenue, Expenses and Changes in Net Position in the CAFR Schedule B-5 does separate program and non-program revenue and program and non-program cost of goods sold.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income and bilingual education students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on a test basis without exception.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

(Continued)

Transportation

Our audit procedures included a test of on-roll status reported on the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Overall compliance was noted in our testing.

Testing for Lead of All Drinking Water in Educational Facilities

The District did submit the annual Statement of Assurance to the NJ Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g

Management Suggestions:

New Jersey Earned Sick Leave Law

The New Jersey Earned Sick Leave Law was effective October 29, 2018. This law allows employees to accrue 1 hour of earned sick leave for every 30 hours worked, up to 40 hours each calendar year. We suggest that Districts perform a review each year to determine if there are any employees not previously eligible to receive earned sick leave who are now entitled to under this law and that adequate records are maintained for the accrual of the earned sick leave.

Governmental Accounting Standards Board (GASB) Statements

The next GASB Statement which will have an impact on the District's financial statements is GASB Statement No. 84, *Fiduciary Activities*, which is effective for the fiscal year ended June 30, 2020. This Statement establishes criteria for identifying fiduciary activities. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The Statement will likely have an impact on the financial statement presentation of the Payroll Agency Fund and may have an impact on the presentation of the Student Activities Agency Fund and Trust Funds such as the Private Purpose Scholarship Trust and Unemployment Trust Fund.

Follow-up on Prior Year Recommendations

The prior year recommendation regarding the receipts journal which indicates the date of receipt is maintained and all collections are deposited in a timely manner has been corrected in the current year.

APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2018

,		2019-2020	Application	2019-2020 Application for State School Aid	hool Aid			31	Sample for	Sample for Verification		
•	Repor	Reported on	Reported on	ted on			Sample	ıple	Verifi	Verified per	Errors per	s per
	A.S.	A.S.S.A.	Work	Workpapers	Ļ	,	Selected from	d from	Regi	Registers	Registers	sters
ı		On Koll	On Koll	KOII	- 1	Errors	workpapers	oapers		On Koll	On Koll	KOII
•	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	15		15				15		15			
Half Day Preschool 4 Years Old	12		12				12		12			
Full Day Kindergarten	66		66				66		66			
Grade One	83		83				83		83			
Grade Two	95		95				95		95			
Grade Three	94		94				94		94			
Grade Four	105		105				105		105			
Grade Five	115		115				115		115			
Grade Six	114		114				114		114			
Grade Seven	113		113				113		113			
Grade Eight	121		121				121		121			
Subtotal	996		996				996		996			
Special Ed - Elementary	77		77				8		∞			
Special Ed - Middle School	44		44				4		4			
Subtotal	121		121				12		12			
Totals	1,087		1,087				978		826			
Percentage Error				·	0.00%	%00.0					0.00%	%00.0

APPLICATION FOR STATE SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
ENROLLMENT AS OF OCTOBER 15, 2018

ı		Private Schools for Disabled	for Disabled			·	Resident L	Resident Low Income		
\simeq	Reported on A.S.S.A. as	Sample			Reported on A.S.S.A.	Reported on Workpapers		Sample Selected	Verified to	
	Private	for	Sample	Sample	as Low	as Low	ב	from	Application	Sample
	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	and Kegister	Errors
					9	9				
					5	5		-		
					2	2				
					5	5				
					6	6		-		
					5	5				
					8	8		П		
					4	4				
					5	5		1	-	
					49	49		5	5	
	e	33	-		9	9		-	_	
	3	3	1		9	9			_	
	9	9	2		12	12		2	2	
- 11	9	9	7		61	61		7	7	
				%00.0			0.00%			0.00%

CHESTER SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2018

Resident	LEP I	Low :	Income
----------	-------	-------	--------

	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers		Selected	Test Scores,	
	LEP Low	LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten	5	5		1	1	
Grade One	6	6		1	1	
Grade Two	2	2				
Grade Three	3	3				
Grade Four	4	4		1	1	
Grade Five	1	1				
Grade Six	1	1		1	1	
Grade Seven	2	2				
Grade Eight	2	2				
Subtotal	26	26		4	4	
Special Ed - Elementary	2	2		1	1	
Special Ed - Middle School	1	1				
Subtotal	3	3	-	1	1	

Totals	29	29	-0-	5	5	-0-
Percentage Error			0.00%			0.00%

CHESTER SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2018

Resident	LEP	Not	Low	Income
----------	-----	-----	-----	--------

			Ttostaonit BET 1	tot Bow income		
	Reported on	Reported on		Sample		
	A.S.S.A. as	Workpapers		Selected	Verified to	
	LEP Not Low	LEP Not Low		from	Test Scores	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindegarten	5	5		1	1	
Grade One	2	2				
Grade Two	3	3		1	1	
Grade Three	1	1				
Grade Four	1	1				
Grade Five	2	2				
Grade Eight	1	1				
Subtotal	15	15		2	2	
Special Education:						
Elementary	1	1				
Subtotal	1	1				
Totals	16	16	-0-	2	2	-0-
Percentage Error			0.00%			0.00%

APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2018

	Verified Errors	25 25	4	5 5	5 5	5 5	2 2	46 46	0.00%
Transportation	Errors Tested							7	0.00%
	Reported on DRTRS by District	613	41	49	45	48	5	801	
	Reported on DRTRS by DOE	613	41	49	45	48	5	801	Percentage Error
		Regular - Public Schools	Regular - Special Education	Transported - Non Public	AIL - Non Public	Special Needs Public	Special Needs Private	Totals	

Recalculated	3.8	3.8	4.6
Reported	3.8	3.8	4.6
	Average Mileage - Regular Including Grade PK Students	Average Mileage - Regular Excluding Grade PK Students	Average Mileage - Special Education with Special Needs

CHESTER SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2019

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT

SECTION 1

A. 2% Calculation of Excess Surplus

2018-2019 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:	_\$	25,122,409	_(B)
Transfer from Capital Outlay to Capital Projects Fund	\$	-0-	(B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$	-0-	(B1b)
Decreased by:			-
On-Behalf TPAF Pension and Social Security	\$	3,235,082	(B2a)
Assets Acquired Under Capital Leases	\$	138,120	• `
Assets Arequired Order Capital Beases	Ψ	150,120	_(D20)
Adjusted 2018-2019 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$	21,749,207	(B3)
			=` ′
2% of Adjusted 2018-2019 General Fund Expenditures [(B3) times .02] \$	434,984	(B4)
Enter Greater of (B4) or \$250,000	\$	434,984	(B5)
Increased by: Allowable Adjustment	\$	88,352	(K)
			_
Maximum Unassigned Fund Balance [(B5)+(K)]			\$ 523,336 (M)
Maximum Unassigned Fund Balance [(B5)+(K)] SECTION 2			\$ 523,336 (M)
	\$	7,492,440	
SECTION 2	\$	7,492,440	
SECTION 2 Total General Fund - Fund Balances @ 6/30/2019	\$	7,492,440	
SECTION 2 Total General Fund - Fund Balances @ 6/30/2019 (Per CAFR Budgetary Comparison Schedule C-1)	\$	7,492,440	(C)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2019 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:		28,395	(C)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2019 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances	\$ \$ \$	28,395 -0-	(C1)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2019 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$ \$ \$	28,395 -0-	(C1) (C2) (C3)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2019 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ \$ \$	28,395 -0- -0-	(C1) (C2) (C3) (C4)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2019 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	\$ \$ \$	28,395 -0- -0- 6,548,709	(C1) (C2) (C3) (C4)
SECTION 2 Total General Fund - Fund Balances @ 6/30/2019 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures	\$ \$ \$	28,395 -0- -0- 6,548,709 392,000	(C1) (C2) (C3) (C4)

CHESTER SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2019 (Continued)

$\underline{SECTION~3}$

Restricted Fund Balance - Excess Surplus [(U2)-(M)] IF NEGATIVE, ENTER -0-	\$ -0- (E)
Recapitulation of Excess Surplus as of June 30, 2019	
Excess Surplus - Designated for Subsequent Year's Expenditures Excess Surplus [(E)]	\$ -0- (C3) \$ -0- (E)
Total $[(C3)+(E)]$	\$ -0- (D)
Detail of Allowable Adjustments	
Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic School Transportation Aid	\$ -0- (H) \$ -0- (I) \$ 65,078 (J1) \$ 23,274 (J2)
Total Adjustments ((H)+(I)+(J1)+(J2))	\$ 88,352 (K)
Detail of Other Restricted Fund Balance	
Statutory restrictions: Approved unspent separate proposal Sale/lease-back reserve Emergency reserve Capital reserve Maintenance reserve Tuition reserve School Bus Advertising 50% Fuel Offset Reserve - current year	\$ -0- \$ -0- \$ -0- \$ 5,534,747 \$ 1,013,962 \$ -0- \$ -0-
School Bus Advertising 50% Fuel Offset Reserve - prior year	\$ -0- \$ -0-
Other state/governmental mandated reserve Other Restricted Fund Balance not noted above	\$ -0-
Total Other Restricted Fund Balance	\$ 6,548,709 (C4)

CHESTER SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2019

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Program

None

4. School Food Service

None

5. Student Body Activities

None

7. Application for State School Aid

None

8. <u>Pupil Transportation</u>

None

9. Facilities and Capital Assets

None

10. Status of Prior Year's Recommendations

The prior year recommendation regarding the receipts journal which indicates the date of receipt is maintained and all collections are deposited in a timely manner has been corrected in the current year.