CRESSKILL BOARD OF EDUCATION
AUDITOR'S MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE
JUNE 30, 2019

### CRESSKILL BOARD OF EDUCATION TABLE OF CONTENTS

### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

	Page No.
Report of Independent Auditor	1
Scope of Audit	2
Administrative Practices and Procedures	2
Financial Planning, Accounting and Reporting	2-4
School Purchasing Programs	5
Food Service Fund	5
Student Activity Funds	6
Application for State School Aid	6
Pupil Transportation	6
Facilities and Capital Assets	6
Testing for Lead of All Drinking Water in Educational Facilities	6
Management Suggestion	6
Follow-up on Prior Year Findings	6
Number of Meals/Milks Served and (Over)/Underclaim – Not Applicable	7
Schedule of Net Cash Resources – Food Service Fund – Not Applicable	7
Schedule of Audited Enrollments	8-10
Excess Surplus Calculation	11
Recommendations	12
Acknowledgment	13



# LERCH, VINCI & HIGGINS, LLP

## CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA
GARY J. VINCI, CPA, RMA, PSA
GARY W. HIGGINS, CPA, RMA, PSA
JEFFREY C. BLISS, CPA, RMA, PSA
PAUL J. LERCH, CPA, RMA, PSA
DONNA L. JAPHET, CPA, PSA
JULIUS B. CONSONI, CPA, PSA
ANDREW D. PARENTE, CPA, RMA, PSA

ELIZABETH A. SHICK, CPA, RMA, PSA
ROBERT W. HAAG, CPA, PSA
DEBORAH K. LERCH, CPA, PSA
RALPH M. PICONE, CPA, RMA. PSA
DEBRA GOLLE, CPA
MARK SACO, CPA
SHERYL M. LEIDIG, CPA, PSA
ROBERT LERCH, CPA
CHRIS SOHN, CPA

Honorable President and Members of the Board of Education Cresskill Board of Education Cresskill, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Cresskill Board of Education in the County of Bergen as of and for the fiscal year ended June 30, 2019, and have issued our report thereon dated December 20, 2019.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Education, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

LERCH, VINCI & HIGGINS, LLP

Certified Public Accountants
Public School Accountants

Jeffrey C. Bliss

Public School Accountant PSA Number CS00932

Fair Lawn, New Jersey December 20, 2019

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20 as reported in the district's Comprehensive Annual Financial Report (CAFR).

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32)

Name	<u>Position</u>	<u>Amount</u>
Antoinette Kelly	Board Secretary/School Business Administrator (7/1/18-8/31/18)	\$ 250,000
James Olobardi	Interim Business Administrator (9/1/18-10/1/18)	\$250,000
Alex Kim	Business Administrator (10/2/18-2/21/19)	\$250,000
Deborah Trainor	Interim Business Administrator (2/7/19-5/31/19)	\$250,000

There is Public Employees' Dishonesty Insurance coverage with the Northeast Bergen County School Board Insurance Group (NESBIG) covering all other District employees with multiple coverage of \$100,000 per employee and \$500,000 per loss.

#### **Tuition Charges**

**Finding** – A comparison of tentative tuition charges and actual tuition charges based on the state certified rates for the 2017/18 school year was not made prior to June 30, 2019.

**Recommendation** – The District review tuition charges and actual State certified tuition rates and adjust the billings to sending districts, accordingly in a timely manner.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any material discrepancies with respect to signature, certification and supporting documentation.

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/School Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies and health benefit withholdings were remitted to the General Fund.

The District filed the required certification (ECERT1) of compliance with requirements for income tax compensation of certain administrators with the NJ Department of Treasury by the March 15 due date.

#### **Employee Position Control Roster**

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

#### Financial Planning, Accounting and Reporting (Continued)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection included administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23-8.3.

#### Travel

The Board has adopted a travel policy that complies with N.J.S.A. 18A:11-12.

#### **Board Secretary's Records**

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

The prescribed contractual order system was followed without exception.

Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

Acknowledgment of the Board's receipt of the Board Secretary's monthly financial reports was included in the minutes.

**Finding** — Our audit revealed that the monthly cash reconciliation reports 1) did not always accurately reflect the financial activity, 2) were not always signed and 3) five of the reports were signed by the Business Administrator which is not permitted in a district without a Treasurer of School Monies. It should be also noted that there was no Board resolution approving the board designee to perform the reconciliations.

**Recommendation** – Monthly cash reconciliation reports be properly prepared and signed by the Board approved designee.

Finding (CAFR Finding 2019-001) — Our audit of the general ledger account balances revealed certain adjusting journal entries were required to reconcile the Board records to agree with subsidiary records and supporting documentation. We noted that certain year -end receivables and interest earnings due from Capital Projects Fund and State aid deductions were not properly reflected.

**Recommendation** – Internal controls over financial accounting and reporting be reviewed and enhanced to ensure financial transactions are properly recorded and reported in the District's internal accounting records.

#### Financial Planning, Accounting and Reporting (Continued)

#### Unemployment Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Expendable Trust Fund.

#### Elementary and Secondary Education Act (E.S.E.A.) as amended by Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title IIA, Title III and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for when the project was approved.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained herein represent a true statement of the financial position pertaining to the aforementioned special projects.

#### I.D.E.A. Part B

Separate accounting records were maintained for each approved grant. Grant application approvals and acceptance of grant funds were made by Board resolution.

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditures charged to the current year's Final Reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made to the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### Nonpublic State Aid

Project completion reports were finalized and transmitted to the State by the due date.

#### Scholarship Trust Fund

The Board maintains various scholarship accounts and has established a Scholarship Trust Fund. The financial transactions of this fund are reported in the Fiduciary Funds.

#### **School Purchasing Programs**

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. This law regulating bidding for public school transportation contracts under NJSA 18A:39-3 is currently \$19,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

In as much as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to N.J.S.A. 18A:18A-10, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

**Finding** – Our audit indicated that the District did not provide notification to the Office of the State Comptroller of a contract awarded for an amount exceeding \$2 million in accordance with NJSA 52:15C-10.

**Recommendation** – Notification be provided to the Office of the State Comptroller of all contracts awarded by the District which exceed \$2 million in accordance with NJSA 52:15C-10.

#### **Food Service Fund**

The District does not participate in the School Nutrition Program.

The financial transactions and records of the School Food Services were maintained in good condition. The financial accounts were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Exhibits reflecting Child Nutrition Program operations are included in the Enterprise Funds.

The District contracted with Pomptonian Food Service Management Inc. to manage the operations of the School Food Services. The FSMC contracts includes an operating results provision which guarantees that the food service will return a profit. The operating results provision has been met.

#### **Student Activity Funds**

The Board has a policy which clearly established the regulation of student activity funds.

Cash receipts and disbursements records for various schools were maintained in good condition.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2018 Application for State School Aid (ASSA) for on-roll, private schools for the disabled, low income bilingual and related services. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with immaterial exceptions. The information that was included on the workpapers was verified with an isolated exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2018-2019 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### **Facilities and Capital Assets**

Our procedures included a review of the SDA-grant agreement for consistency with recording SDA revenue, transfer of local funds from the General Fund or from the Capital Reserve account, and awarding of contracts for eligible facilities construction.

**Finding** – Our audit revealed that not all capital asset acquisitions were added to the District's capital asset report.

**Recommendation** – All capital asset acquisitions be added to the capital asset report.

#### Testing for Lead of all Drinking Water in Educational Facilities

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

# CRESSKILL BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS/MILKS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### SCHEDULE OF MEAL COUNT ACTIVITY

**NOT APPLICABLE** 

FOOD SERVICE FUND SCHEDULE OF NET CASH RESOURCES ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

**NOT APPLICABLE** 

# CRESSKILL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2018

	2019-20 Application for State School Aid				Sample for Verification					Private Schools for Disabled						
	Reported or		Reported on				Sam	ole	Verified per	•	Erro	ors per	Reported on	Sample		
	A.S.S.A.		Workpapers				Selecte	d from	Register		Reg	jisters	A.S.S.A. as	for		
	On Roll		On Roll		E	rrors	Workpa	apers	On Roll		Or	n Roll	Private	Verifi-	Sample	Sample
	Full Sh	ared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool 3 Years Old	2		2				2		2							
Half Day Preschool 4 Years Old	7		7				7		7							
Full Day Preschool 3 Years Old																
Full Day Preschool 4 Years Old					-	-										
Half Day Kindergarten					-											
Full Day Kindergarten	102		102		-	-	43		43							
1st Grade	113		113		-	-	68		68							
2nd Grade	101		101		-	. <b>.</b>	48		48							
3rd Grade	107		107		-		60		60							
4th Grade	142		142		-	. <u>-</u>	56		56							
5th Grade	139		139		-	-	86		86							
6th Grade	138		138		-	-	138		138							
7th Grade	119		119		-	-	119		119							
8th Grade	128		128		-		128		128							
9th Grade	111	1	113	-	(2	2) 1	113		113							
10th Grade	117		117		-	-	117		117							
11th Grade	115		115		-	-	115		115							
12th Grade	118		118			-	118		118							
Subtotal	1,559	1	1,561	-	(2	2) 1	1,218	-	1,218	-			-	-	-	
Spec Ed - Elementary	117		117		-		66		66					1		1
Spec Ed- Middle School	42		42		_	. <u>-</u>	42		42				3	2	2	-
Spec Ed - High School	80	4	75	4	5		71		71	4			10	8	8	_
Subtotal	239	4	234	4	5	-	179	4	179	4		-	13	11	10	1
Totals	1,798	5	1,795	4	3	1	1,397	4	1,397					11	10	1
lotais	1,730	<u> </u>	1,733	<del></del>		<u> </u>	1,557		1,007							
Percentage Error				_	0.17%	6				`	0.00	%				9.09%

# CRESSKILL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2018

							,						
	Res	ident Low Income	е	Samp	le for Verification	on	Resid	ent LEP Low Inco	me	Sample for Verification			
	Reported on		Errors	Sample Selected from Workpapers	Verified to	Sample Errors	Reported on A.S.S.A as LEP Low Income		Errors	Sample Selected from Workpapers	Verified to Test Score	Sample	
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade 6th Grade 6th Grade 9th Grade 10th Grade 11th Grade 12th Grade 12th Grade	1.0 1.0 3.0 1.0 2.0 2.0 3.0	1.0 1.0 3.0 1.0 2.0 2.0 3.0		1.0 1.0 3.0 1.0 2.0 2.0 3.0	1.0 1.0 3.0 1.0 2.0 2.0 3.0	-		-	-	·		-	
Spec Ed - Elementary Spec Ed - Middle School Spec Ed - High School Subtotal	2	2	- - - -	2	2	- - - -	<u>_</u>		- - - -				
Totals	i 16	16	<del>.</del>	16	16				_		-		
Percentage Error	•		0.00%			0.00%			0.00%			0.00%	
r crocinage Enoi	ı	=	0.0070		=	0.0070		=	0.0070	:	=	0.0076	
	Reported on DRTRS by DOE	Reported on DRTRS by District	Transp Errors	ortation Tested	Verified	Errors							
Regular - Public Schools	39.0	39.0	-	30	30	-							
Regular - Spec.	10.0	10.0		8	8	-							
Transported - Non-Public	-		-	-	-	-							
Special Needs - Public	16.0	16.0	_	12	12	-							

50

0.00%

Totals

65.0

65.0

0.00%

# CRESSKILL BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2018

	Resider	nt LEP Not Low Inc	come	Sample for Verification				
	Reported on	Reported on	· · · · · ·					
	A.S.S.A as	Workpapers as		Sample	Verified to			
	Not Low	Not Low		Selected from	Application	Sample		
	Income	Income	Errors	Workpapers	and Register	Errors		
Full Day Pre-School (3 Yrs) Full Day Pre-School (4 Yrs) Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade 3rd Grade 4th Grade 5th Grade	22 20 19 9 18 13	22 20 19 9 18 13	- - - - -	8 7 7 3 7 5	8 7 7 3 7 5	- - - - -		
6th Grade	9	9	_	3	3	-		
7th Grade	7	7	-	2	2	-		
8th Grade	6	6	-	2	2	_		
9th Grade	5	5	-	2	2	_		
10th Grade	2	2	-	1	1	_		
11th Grade	2	2	-	1	1	-		
12th Grade	-	-	-	-	-	-		
Subtotal	132	132	-	48	48	-		
		,		,	,			
Spec Ed - Elementary	1	1	-	1	1	-		
Spec Ed- Middle School	-	-	-	-	-	-		
Spec Ed - High School	1	1		1	<u> </u>	-		
Subtotal	2	2	-	2	2	-		
Totals	134	134		50	50			
Percentage Error		=	0.00%	0.00%				

#### CRESSKILL BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **SECTION 1A**

2018-2019 Total General Fund Expenditures per the CAFR	\$ 34,352,678		
Increased by: Transfer from Capital Reserve to Capital Projects	-		
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	\$ (5,103,247)		
Adjusted 18-19 General Fund Expenditures	\$ 29,249,431		
2% of Adjusted 2018-19 General Fund Expenditures	\$ 584,989		
Enter Greater of 2% of Adjusted 2018-19 General Fund Expenditures or \$250,000 Increased by: Allowable Adjustments	\$ 584,989 183,367		
Maximum Unassigned Fund Balance		\$	768,356
SECTION 2			
Total General Fund - Fund Balance at June 30, 2019 (Per CAFR Budgetary Comparison Schedule/Statement)	\$ 3,655,712		
Decreased by: Year End Encumbrances Other Reserved Fund Balances - Capital Reserve Other Restricted Fund Balances - Maintenance Reserve Excess Surplus - Designated for Subsequent Year's Expenditures Assigned Fund Balance - Designated for Subsequent Year's Expenditures	 192,462 1,352,119 100,500 65,000 217,275	\$	1,728,356
Reserved Fund Balance - Excess Surplus		\$	960,000
SECTION 3			
Recapitulation of Excess Surplus as of June 30, 2019			
Reserved Excess Surplus Reserved Excess Surplus - Designated for Subsequent Year's Expenditures		\$	960,000 65,000
Detail of Allowable Adjustments		<u>\$</u>	1,025,000
Unbudgeted Excess Extraordinary Aid		\$	183,367
		\$	183,367

### CRESSKILL BOARD OF EDUCATION RECOMMENDATIONS

#### I. Administrative Practices and Procedures

It is recommended that the District review tuition charges and actual state certified tuition rates and adjust the billings to sending districts, accordingly in a timely manner.

#### II. Financial Planning, Accounting and Reporting

It is recommended that:

- 1. Monthly cash reconciliation reports be properly prepared and signed by the Board approved designee.
- 2. Internal controls over financial accounting and reporting be reviewed and enhanced to ensure financial transactions are reported in the District's internal accounting records.

#### III. School Purchasing Program

It is recommended that notification be provided to the Office of the State Comptroller of all contracts awarded by the District which exceed \$2 million in accordance with NJSA 52:15C-10.

#### IV. Food Service Fund

There are none.

#### V. Student Body Activities

There are none.

#### VI. Application for State School Aid (A.S.S.A.)

There are none.

#### VII. Pupil Transportation

There are none.

#### VIII. Facilities and Capital Assets

It is recommended that all capital asset acquisitions be added to the capital asset report.

#### IX. Miscellaneous

There are none.

#### X. Status of Prior Years' Audit Findings/Recommendations

There were none.

#### CRESSKILL BOARD OF EDUCATION

#### **ACKNOWLEDGEMENT**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted, LERCH, VINCI & HIGGINS, LLP

Jeffrey C. Bliss Certified Public Accountant Public School Accountant